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Joint Policy Advisory Committee on Transportation

MINUTES March 5, 2009 7:30 a.m. – 9:00 a.m. Council Chambers

MEMBERS PRESENT

Rex Burkholder, Chair Sam Adams Carlotta Collette Craig Dirksen Fred Hansen Kathryn Harrington Donna Jordan Lynn Peterson Roy Rogers Jason Tell Ted Wheeler Bill Wyatt

MEMBERS EXCUSED

Shane Bemis Nina DeConcini Royce Pollard Steve Stuart Don Wagner

ALTERNATES PRESENT Dean Lookingbill Andy Ginsburg

<u>AFFILIATION</u>

Metro Council City of Portland Metro Council Cities of Washington County TriMet Metro Council City of Lake Oswego, Representing Cities of Clackamas Co. Clackamas County Washington County Oregon Department of Transportation Multnomah County Port of Portland

AFFILIATION

City of Gresham Department of Environmental Quality City of Vancouver Clark County Washington Department of Transportation

<u>AFFILIATION</u> Representing City of Vancouver Department of Environmental Quality

<u>STAFF</u>: Robin McArthur, Andy Shaw, Anthony Buztek, Pamela Peck, Kayla Mullis, Ted Leybold, Kim Ellis, Kelsey Newell, Deena Platman.

1. <u>CALL TO ORDER AND DECLERATION OF A QUORUM</u>

Chair Rex Burkholder declared a quorum and called the meeting to order at 7:32 a.m.

2. <u>INTRODUCTIONS</u>

There were none.

3. <u>CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS</u>

There were none.

4. <u>COMMENTS FROM THE CHAIR & COMMITTEE MEMBERS</u>

The committee agreed to endorse a set of changes to Washington County's authorization and appropriation project requests adopted as part of Exhibit A to Resolution No. 09-4016. Washington County will supply the Oregon delegation with a letter outlining the submittal amendments and supplemental template.

Commissioner Ted Wheeler stated that Multnomah County will submit an appropriation request for for approximately two million dollars in funding for the Sellwood Bridge project separate from JPACT's recommended project list.

5. <u>CONSENT AGENDA</u>

Consideration of JPACT meeting minutes for January 15, 2009 Resolution No. 09-4029

<u>MOTION</u>: Councilor Kathryn Harrington moved, Councilor Donna Jordan seconded, to approve the consent agenda.

<u>ACTION TAKEN</u>: With all in favor, the motion <u>passed</u>.

6. <u>DISCUSSION ITEMS</u>

6.1 Regional Transportation Plan (RTP): Freight Framework

Councilor Rod Park briefed the committee on the Regional Freights and Goods Movement Task Force (RFGMTF) and introduced the following members of the task force: Ms. Susie Lahsene of the Port of Portland, Tracy Ann Waylen of ESCO, Tom Dechenne of Norris, Bergs & Simpson, and Bob Russell of the Oregon Trucking Association.

Ms. Lahsene discussed the regional transportation system's effect on economic growth; emphasizing that freight improvements and efficient transportation systems have a direct effect on the cost of goods and services in the region. A more efficient transportation system will support the regional economy and aid in growing the Portland metropolitan economy.

Ms. Waylen discussed key issues with the regional transportation system including congestion hotspots, reliability, network barriers, land use and impacts. The Freight Task Force action plan aims to add guidance and clarity to transportation politics in order to address these key issues and create a fluid transportation system with a predictable paced network.

Mr. Dechenne discussed land use issues, bottlenecks and multi-modal transportation. He emphasized that investment priorities include making improvements to throughways that provide access to industrial land, addressing bottlenecks in key areas and improving the functionality of the multi-modal distribution system in the region.

Mr. Russell stressed the importance in the future of commercial business in the area; specifically emphasizing that improving critical transit areas will keep the regional transportation system flowing and trigger economic growth in the region.

The committee discussed the time sensitivity of freight.

7. <u>ACTION ITEMS</u>

7.1 Resolution No. 09-4017, For the Purpose of Allocating \$67.8 Million of Regional Flexible Funding for the Years 2012 and 2013, Pending Air Quality Conformity Determination

Mr. Ted Leybold briefed the committee on Resolution No. 09-4017 which would allocate \$67.8 million of the Regional Flexible Funding (RFF) to selected projects for fiscal years 2012 and 2013. TPAC developed and recommended a list of projects to receive RFF funding. Public comments were included in all project applications and a public comment session was held based on TPAC's recommended project list. The recommended project list addresses policy issues and objectives and takes into account regional funding, public comment and quantitative measures.

Committee discussion included the following topics:

• Mr. Bill Wyatt of the Port of Portland raised concerns about the absence of explicit freight projects in the project list

The committee made comments concerning:

- Status of freight funding in the American Recovery and Reinvestment Act
- Honoring the theme of freight being brought forth by the Freight Task Force
- Importance of opening industrial land for development and its absence in the project list
- Mr. Jason Tell of ODOT suggested scaling Step I funding, like RTO, TOD and TSMO funds, in order to create money for freight projects The committee made comments concerning:
 - Importance of keeping bike and pedestrian projects on the funding list

- Positive effect of RTO and TSMO on freight
- Industrial and Employment Areas projects

The committee agreed that a consolidated list of all funds distributed throughout the region (i.e. RFF, ARRA, Connect Oregon, OTIA funds, etc.) should be created in order to illustrate more accurately where funds are being obligated.

MOTION: Mr. Fred Hansen moved, Councilor Jordan seconded, to approve Resolution No. 09-4017.

<u>ACTION TAKEN</u>: With a majority in favor, and two opposed (Tell and Wyatt), the motion passed.

7.2 Resolution No. 09-4032, For the Purpose of Approving the Recommendation of the Policy Advisory Group Regarding the Locally Preferred Alternative for the Sellwood Bridge

Mr. Ian Cannon of Multnomah County briefed the committee on the Sellwood Bridge Locally Preferred Alternative (LPA). He overviewed the decision-making process for both project advisory committees; the Project Advisory Group (PAG) and the Community Task Force (CTF), comprised of local elected officials and citizens respectively. After extensive public outreach and PAG and CTF meetings, the PAG unanimously adopted a Sellwood Bridge LPA on February 6, 2009. (The PAG's complete recommendation and set of conditions is included as Exhibit A to the resolution.)

Mr. Cannon acknowledged that there are still many steps that must be taken before construction begins and that a JPACT recommendation will be one of the first steps in that process. Endorsement of this resolution will direct staff to continue participation with Multnomah County and partner jurisdictions with respect to the LPA and the completion of a Final Environmental Impact Statement (FEIS).

The committee discussed:

- Federal funding largely depends on regional consensus and this resolution would confirm regional support
- The Sellwood Bridge as the City of Portland's top priority transportation project
- Assurance that reducing costs will not produce another 2nd tier bridge

<u>MOTION</u>: Mayor Sam Adams moved, Commissioner Lynn Peterson seconded, to approve Resolution No. 09-4032.

ACTION TAKEN: With all in favor, the motion passed.

7.3 Resolution No. 09-4022, For the purpose of Amending the 2008-11 Metropolitan Transportation Improvement Program (MTIP) to Add Projects to Receive Funding From the American Recovery and Reinvestment Act

Mr. Ted Leybold and Mr. Andy Shaw briefed the committee on the project list included in Attachment A to Resolution No. 09-4022. The American Recovery and Reinvestment Act (ARRA) requires half of funding apportioned to ODOT be obligated within 120 days of the bill adoption on March 2, 2009. The remainder of ODOT funds, transit funds and all MPO funds must be obligated within one year. To ensure all funds are obligated and to be eligible for additional funds, however, ODOT has set an obligation deadline of the end of the 2009 calendar year for MPO projects. The list is comprised of projects proposed in the Portland metro region, TriMet and SMART jurisdictions and ODOT, Region 1.

ODOT has requested applications for a second round of ODOT project funding that demonstrates state interest by March 9th 2009. ODOT has an additional \$100 million to allocate from the ARRA. Additional projects from this phase, if located in the Metro area, will need to be added to the MTIP in a future action.

Metro staff brought to TPAC two phases of project lists compiled from project lists developed by the County Transportation Coordinating Committees. TPAC has recommended that both Phase I and Phase II project lists be adopted by JPACT and the Metro Council as one action. The ARRA funds are projected to create 1400 jobs immediately with a secondary impact of 2100 jobs.

In addition to a technical review, an Air Quality analysis was compiled on all required projects. A formal public comment period was held from February 27, 2009 to March 3, 2009. Public comments received were provided at the meeting. Comments received included support for specific projects, bike and pedestrian projects in general, and requests to be thoughtful regarding other funding opportunities for projects and supporting long-term economic impacts when choosing funds for allocation.

The committee agreed that reporting will be an important aspect of the handling ARRA funds and that strategies for identifying back-up and fail safe projects should be created in case projects on the current list are not able to obligate or additional funding becomes available.

Committee discussion also included:

- The requirements for the ODOT application submission
- Allowing for flexibility in the project list
- Mayor Adams notified the committee that the City of Portland will be identifying \$2 million of their funds for sidewalk repairs in Southwest and East Portland as a back-up project should one of their projects not be able to obligate as expected.

<u>MOTION</u>: Mayor Craig Dirksen moved, Councilor Jordan seconded, to adopt Resolution No. 09-4022 with the ability to create a fail safe list of projects in the future as an administrative amendment.

ACTION TAKEN: With all in favor, the motion passed.

8. <u>ADJOURN</u>

With no further business, Chair Burkholder adjourned the meeting at 9:04 a.m.

Respectfully submitted,

K.L. Mully

Kayla Mullis Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR MARCH 5, 2009

The following have been included as part of the official public record:

ITEM	ТҮРЕ	DOC DATE	DOCUMENT DESCRIPTION	DOC #
5.0	Document	N/A	Updated meeting minutes for Feb 12, 2009	030509j-01
6.1	Document	N/A	RFGMTF Member List	030509j-02
6.1	Power Point	3/5/09	Region Freight and Goods Movement Action Plan	030509j-03
6.1	Letter	3/5/09	To: JPACT From: Tom Dechenne; Norris, Beggs & Simpson Re: Freight and Goods Movement portion of the RTP	030509j-04
7.1	Letter	2/27/09	To: Chair Rex Burkholder and JPACT From: Dennis Doyle, City of Beaverton Re: Transportation Project Rankings	030509j-05
7.1	Report	2/09	Final Public Comment Report: RFF Allocation 2010-2013	030509j-06
7.2	Resolution	N/A	Updated Resolution No. 09-4022	030509j-07
7.2	Flyer	3/3/09	OTC Economic Stimulus Announcement	030509j-08
7.2	Document	3/09	ODOT federal economic stimulus application process	030509j-09
7.2	Document	N/A	ODOT Economic Stimulus Package	030509j-10
7.2	Document	N/A	ODOT TE Project List	030509j-11
7.2	Chart	N/A	City of Portland Prioritized Federal Stimulus List	030509j-12
7.2	Memo	3/4/09	To: JPACT and Metro Council From: Pat Emmerson, Metro Public Affairs Re: Stimulus Funding	030509j-13