



Joint Policy Advisory Committee on Transportation

MINUTES

June 11, 2009

7:30 a.m. – 9:00 a.m.

Council Chambers

MEMBERS PRESENT

Carlotta Collette, Chair
Rex Burkholder
Nina DeConcini
Craig Dirksen
Fred Hansen
Donna Jordan
Jason Tell
Ted Wheeler
Don Wagner

AFFILIATION

Metro Council
Metro Council
Department of Environmental Quality
Cities of Washington County
TriMet
City of Lake Oswego, Representing Cities of Clackamas Co.
Oregon Department of Transportation
Multnomah County
Washington Department of Transportation

MEMBERS EXCUSED

Sam Adams
Shane Bemis
Kathryn Harrington
Lynn Peterson
Royce Pollard
Roy Rogers
Steve Stuart
Bill Wyatt

AFFILIATION

City of Portland
City of Gresham
Metro Council
Clackamas County
City of Vancouver
Washington County
Clark County
Port of Portland

ALTERNATES PRESENT

Jim Bernard
Jef Dalin
Dave Fuller
Susie Lahense
Dean Lookingbill
Troy Rayburn

AFFILIATION

Clackamas County
City of Cornelius, Cities of Washington County
City of Wood Village, Cities of Multnomah County
Port of Portland
City of Vancouver
Clark County

STAFF: Andy Cotugno, Tony Mendoza, Robin McArthur, Kathryn Sofich, Lake McTighe, Andy Shaw, Deena Platman, Kelsey Newell, Kayla Mullis.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Carlotta Collette declared a quorum and called the meeting to order at 7:32 a.m.

2. INTRODUCTIONS

Chair Collette introduced Jim Bernard, JPACT alternate for Clackamas County.

3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS

There were none.

4. COMMENTS FROM THE CHAIR & COMMITTEE MEMBERS

Mr. Randy Tucker and Andy Cotugno of Metro briefed the committee on State and Federal legislative updates, including:

- House Bill 2001
- Connect Oregon
- Federal Flexible Funds for non-highway investment
- LDCD greenhouse gas reduction work program and guidelines
- Congestion pricing pilot project
- T4America comprehensive proposal for the federal transportation authorization bill
- ODOT sponsored policy papers on the different aspects of tolling

Chair Collette suggested that the committee visit the OTREC center at Portland State University to observe the technical analysis they are currently performing that pertains to JPACT.

5. CONSENT AGENDA

- **Consideration of JPACT meeting minutes for May 14, 2009**
- **Consideration of JPACT Retreat meeting minutes for May 22, 2009**

MOTION: Councilor Donna Jordan moved, and Mr. Fred Hansen seconded, to approve the consent agenda.

ACTION TAKEN: With all in favor, the motion passed.

6. ACTION ITEMS

6.1 Regional Transportation Plan

Ms. Kim Ellis of Metro briefed the committee on the status of the Regional Transportation Plan (RTP). Transportation is an important component of the regional infrastructure that supports community aspirations around the region. The next step in the RTP is to work with local and regional staff to develop a list of projects that meet the goals of the RTP. In order to

give direction to regional and local staff, Ms. Ellis requested JPACT action on the following directions:

- *Confirm Definition of the Regional System*- A key change in this area is the removal of “collectors of regional significance” from the definition of a regional system. Metro will work with local staff to determine whether currently classified “collectors of regional significance” should be included in the regional system as an arterial route.
- *Confirm System Refinement Criteria*- Will use the refinement criteria listed in the summary table, which were suggested by JPACT at the May retreat, as guidance for jurisdictions as they develop their project lists. Metro staff will then establish quantitative performance targets based on the refinement criteria and evaluate a draft regional project list against those targets.
- *Confirm next steps for developing draft Performance Targets for the “State” RTP Investment Strategy*- Involves defining an on-going monitoring system for the region’s transportation investment strategy.

The committee discussed the following topics:

- Collectors of regional significance that are located in undeveloped industrial land fall within the regional system definition
- Rural arterial roads will be a future committee policy discussion
- Clarifying that the draft performance targets will be used to direct staff (not just guide) on investment priorities now and quantified later for analyzing draft project lists that staff develops
- Criteria should serve as broad measure so as to not create an unrealistic plan
- Climate change goals will not be fully addressed in this RTP update; future work directed by HB 2001 calls for the development of land use and transportation scenarios to address State greenhouse emissions reduction targets
- Add the concept of wealth creation in addition to job creation to the performance targets as well as measuring jobs created *and* retained
- Add a performance target that gets at air quality in major transportation corridors; this is a public health and equity issue that the RTP should address
- More policy discussion is needed on equity and public health; creation of JPACT subcommittees to discuss some of these topics in more depth

The committee confirmed the regional system definition and refinement criteria as presented, and the draft performance targets with refinements noted above to direct local and regional staff in updating the federal priorities project list and developing the “state” RTP investment strategy. In August, the draft project lists and recommended performance targets for JPACT and MPAC discussion.

Mr. Andy Cotugno of Metro briefed the committee on RTP revenue targets. In order to eventually move forward with a project list it will have to align with funding targets. Targets are a starting point for revenue, which will be revised and finalized later in the RTP process. In order to give direction to regional and local staff on how many projects can be included, Mr. Cotugno requested JPACT action to confirm sizing of the “state” RTP investment

strategy around the increases in revenues reflected in Table 1, with the following clarification:

- *Road Related OM&P*- Projected ½ cent per year increase at the State level based on historical delivery. Remaining funding will have to come out of local efforts.
- *Road-Related Capital*- Have 3 mechanisms to close the gap between resources already in place and resources needed: System Development Charge (SDC) Fees, traditional fees (eg. Vehicle Registration Fee) and tolls.
 - SDC Fees- Set a regional base amount and allow jurisdictions to charge additional fees as need. This will help create regional consistency in the marketplace.
 - Traditional Fees- Should aim to match half of the state funding.
 - Tolls- Should be used on a project specific basis, for example funding on a new facility in order to fund that same facility.
 - Gas tax- General concern that gas tax is a dwindling revenue source. In terms of revenue projections, the gas tax is used as an equivalent in order to set a dollar amount with the assumption that it may be raised in a different manner in the future.
- *Transit-Related OM&P*- Should set a benchmark for a 2/10th increase in the payroll tax but will explore broader set of revenue sources to raise an equivalent to that amount.
 - Suggestion to change the language on pg. 1, #5 of Mr. Cotugno’s Memo to JPACT from “1/10th needs to be...” to “1/10th may need to be...”
 - Suggestion to change the literature in Table 1 of Mr. Cotugno’s Memo from “Provide capacity for TriMet to contribute...” to “Provide capacity for other revenue beside the payroll tax to contribute...”
- *Transit-Related Capital*- Attempt to pursue capital funding for TriMet so that regional flexible funds and local funds can take on less responsibility. Expect 60% to be federal funded and 40% to be funded by local and state efforts.

The committee discussed that the dollar amounts under discussion are based on how much dollars we need, not on how much the market will bear and the dwindling gas tax as a potential trigger for developing different strategies for achieving outcomes with lower costs.

6.2 Resolution No 09-4052, For the Purpose of Accepting the Regional High Capacity Transit System Tiers and Priorities, Policy Amendments and System Expansion Policy Framework for Addition to the 2035 Regional Transportation Plan, State Component

Mr. Tony Mendoza of Metro briefed the committee on Resolution No. 09-4052 which will adopt the High Capacity Transit (HCT) system plan including the System Expansion Policy (SEP) definition, the tier ranking system, and the corridors currently classified in each tier as recommended by the HCT subcommittee. Mr. Mendoza discussed the following topics regarding the HCT plan:

- Corridor prioritization and advancement process
 - System Expansion Policy

- Policy Tiers: Near Term, Next Phase, Developing and Regional Vision
- Evaluation criteria as the base for tier advancement targets;
 - Fall into three categories: Ridership, Environment and Cost
 - Aiming to set targets strategically by looking at capacity and cost per ride
- Definitions of corridors including a 1 mile buffer on the system map for each study corridor
- How HCT fits within the RTP

Mr. Mendoza then outlined the corridor map and the changes that have been made to the tier rankings after going through the HCT subcommittee and TPAC.

The committee discussed the lack of incentives for moving projects higher into tiers as a result of actions they take. They would like to find a way to not say no to communities that want HCT but to provide them with a roadmap for how they can get there.

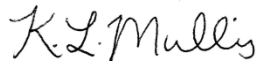
MOTION: Mr. Fred Hansen moved, Councilor Donna Jordan seconded, to adopt Resolution No. 09-4052.

ACTION TAKEN: With all in favor, the motion passed.

7. ADJOURN

With no further business, Chair Collette adjourned the meeting at 9:02 a.m.

Respectfully submitted,



Kayla Mullis
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JUNE 11, 2009

The following have been included as part of the official public record:

ITEM	TYPE OF DOCUMENT	DOC DATE	DOCUMENT DESCRIPTION	DOCUME NT NO.
5.0	Minutes	5/14/09	Updated JPACT Minutes for May 14, 2009	061109j-01
5.0	Minutes	5/22/09	Updated JPACT Minutes for May 22, 2009 Retreat	061109j-02
6.1	Chart	N/A	Flowchart: Key Milestones & Products for State Component of 2035 RTP	061109j-03
6.2	Resolution	6/10/09	Updated Resolution No. 09-4052	061109j-04
6.2	Exhibit	6/10/09	Updated Exhibit A to Resolution No. 09-4052: HCT system expansion policy framework concept	061109j-05