

MINUTES OF THE METRO COUNCIL MEETING

Monday, January 6, 2003
Oregon Convention Center Ballroom Lobby

Councilors Present: Carl Hosticka, Susan McLain, Brian Newman, David Bragdon, Rod Monroe, Rex Burkholder, Rod Park (by phone)

Councilors Absent:

Presiding Officer Hosticka convened the Regular Council Meeting at 1:10p.m. He welcomed all that were in attendance. He announced that the first order of business was to swear in the newly elected officials for Metro.

1. ELECTED OFFICIALS PROCESSIONAL

The newly elected officials proceeded to the dais. Presiding Officer Hosticka thanked the flute performers, Lyla Murphy and Rachel Blythe, who were instructors at Ethos Inc. Ethos Inc. was a non-profit music center dedicated to the promotion of music and music based education for underserved communities.

2. ADMINISTRATION OF OATH OF OFFICE

Presiding Officer Hosticka welcomed Judge Laura Pryor of Gillam County who would be swearing in each of the newly elected officials. She has served for 16 years as the Judge for Gillam County. Metro had been working in partnership with Gillam County for many years. Judge Pryor administered the Oath of Office to Alexis Dow, Brian Newman, Susan McLain and David Bragdon (copies of the Oath of Office were found in the meeting record).

Auditor Dow said taking office today was much more exciting than she had originally anticipated. She said this was the third time she had been sworn in as Metro Auditor. There had been many changes over the last eight years and would be more changes to come. She talked about the division of power which existed between the Metro Council and the Metro Executive Officer, but would now cease when David Bragdon was sworn in as Metro Council President. The Metro Council would hold both policy setting and management responsibilities. She spoke to the many reasons why citizens voted for this change. In 1992, the citizens of Metro adopted a new charter, which included an elected auditor. This position remains as Metro transitions into its new structure. The role of the auditor remains independent of the Council. Her office was to make continuous investigation of Metro's operations and make reports with recommendations for improvement. She had reviewed some of those recommendations, which had been made and implemented over the last eight years. She acknowledged her staff. The Auditor's Office will continue its mission of promoting performance and accountability to work for better operations at Metro and to continue to issue proactive and progressive audits that make a difference for Metro. She will work collaboratively with the Metro Council and Council President as they, the elected leaders, work together in their respective roles to achieve Metro goals.

Presiding Officer Hosticka announced that Councilor Rod Park had been sworn in earlier and was in attendance by phone.

Councilor McLain thanked her family and all who came today. She appreciated the voters and her family who had enabled her to run the race and to have another opportunity to serve as a Metro

Councilor. As an Oregonian, she felt a responsibility to care for the different types of stewardships. She said if we wanted those resources for our future generations there was a lot of hard work ahead of us. She spoke to the importance of private and public partnerships. She talked about the challenges that Metro faced and the themes that Metro would be carrying out. They wanted to work as team, continue to provide leadership, and support for each other. They needed to rethink the different types of strategies and resources and the abilities to help the public get the services they wanted. They had a stewardship of these resources that must be carried out in many areas such as land use, solid waste and recycling, greenspaces and parks and Goal 5.

Councilor Newman thanked Jennifer Moulton, his fiancée, Jennifer Dorning his campaign treasurer, his family and his former boss. He also thanked the large contingent of citizens from the City of Milwaukie. It had been a long journey. He talked about a letter he had written 7 years ago applying for an internship at Metro. He never got the internship and would seek out Andy Cotugno to find out why. This demonstrated what the staff of Metro had long suspected which was that it may be difficult to get a job at Metro but any determined nut can get elected. Metro had been on his horizon for the last seven years. He had a deep respect for this institution. It was the professional privilege of his life to be able to help guide Metro for the next four years. It was an awesome responsibility that he took very seriously. The real reason he was excited today was that he believed that the Metro Council position had the potential to be the best local government position in the county. No where was the mission so pure, to protect and enhance the livability of this place. Metro has so many unique tools and resources at our disposal. A lot of folks in the audience had dedicated their professional lives to putting Metro in place. The challenge was to avoid complacency and to continue thinking creatively, to push the envelope and to have the courage to continue to take risks.

As the only freshman on the Council, he would do his part to shake things up. He hoped to bring a fresh perspective to the Council to add value by challenging assumptions and by challenging the group think on some of Metro's policies. As the only member of this Council who had served on local government, he would absolutely insist that our decision-making processes were inclusive and respected the diversity of opinion and the diversity of place that make up this region. Metro needed to go beyond collaboration. He said we needed to be an agency that empowered citizens, neighborhoods associations, local governments, watershed councils and all of the partners. We must do this by giving citizens the tools, the resources and the trust to solve their own problems. A regional framework was critical but it was important to remember that not all the best ideas originated at 600 NE Grand Avenue. It was important that all of us spend as much of our time in the communities and learn from the real experts. He was thrilled to be working with these Councilors. He thought they would make a great team. He was particularly eager to work with his good friend, David Bragdon, as our first Council President.

Presiding Officer Hosticka introduced Councilors Burkholder and Monroe.

Judge Pryor introduced commissioners from Gillam County. She felt it was entirely appropriate that she and Council President Bragdon stood together today as she represented one of the oldest forms of government in the State of Oregon, the County Court System and Mr. Bragdon now represented one of the newest forms of governments. She talked about the Metro/Gillam County unique partnership. She then administered the Oath of Office to David Bragdon.

3. COUNCIL PRESIDENT REMARKS

Council President Bragdon said taking the oath of office was the promise of one person to perform a particular job. In a democracy like ours, the promises that we make to each other as

citizens and the promises we make collectively as a society are as important. Oregon has always been a place with that type of civic promise. He suggested taking a second right now to think about why you like to live here; job opportunities, sunny natural landscapes, innovative government, and citizens who care. Those were the things that make Oregon a special home and make Oregon different. The promise of ample work for everyone who wants it and a better quality of life were as compelling in the 1840s as they were in the 1990s. Today, in taking this oath, it was overdue that all of us reaffirm those broader promises including some of the unfulfilled promises of the past. In particular, he asked that we rededicate ourselves now today with this new structure to the still unfulfilled promise of regional government and the unrealized potential of the organization that he had just taken an oath to lead.

It was a new job. He was going to lead it in a new way. Success will require discipline. He was going to ask the Council to focus on three promises this year, 1) economic opportunity, 2) improving the co-existence of nature in a dynamic urban area and 3) the transformation of this government into a more accountable and efficient organization. First, prosperity, we spend a lot of time envisioning what we want this region to be like in the future. One of the things our planning should be explicit about was that we do not want this to be a place where family and friends reluctantly have to leave the state in order to find a rewarding job. Economic wealth by itself was not a guarantee that some place was going to be a good place to live. Atlanta and Houston proved that. But the absence of economic wealth was a guarantee that a place will not be a good place to live. Our public planning needed to recognize that. We ignore market forces at our own peril. Prosperity really was the initial and the indispensable ingredient to making this a good place to live. He was going to ask the Council to take the following specific steps to fulfill this region's economic promise. Last year they acknowledged our region's shortage of industrial land. We partly addressed that need through urban growth boundary (UGB) expansion. Today, he reiterated our pledge to further address that need this year. They would also work with businesses and local governments to be better stewards of industrial land, not allow strip malls and one-story office buildings to intrude on lands that were needed for the creation of true wealth. He would personally continue to guide UGB expansions for industry when justifiable for the retention and creation of high quality jobs. He would reject the fallacious notion that simply emulating the boom bust vulgar landscapes of Houston or Phoenix was a substitute for true economic opportunity.

Second, he would ask that our Council, for the first time, make a concerted effort with the development industry and local governments to develop revitalization agendas for the economic hubs already within our boundaries, some of which were languishing. He said when you step outside, in what should be a vibrant urban city district, you saw an abandon Sizzler, half-empty parking lots, and a drive through coffee stand that was possibly transplanted from southern California. Part of the fulfillment of the promises that we had made to ourselves was about the wise use of land in this region. As long as that remained the view out his office window, it would be difficult to persuade him that we had run out of land for offices and stores over the next forty years. Similar blight dots the region proving that we as a society were still systematically discarding once vibrant economic centers. He said, with the newly created main street team, which included people from the private sector, local governments and Metro, we would look for ways to support exciting local efforts like the renaissance of downtown Gresham, the new civic buildings in Hillsboro that were growing in the heart of Hillsboro rather than at the edge or the conversion of the Lake Oswego waterfront from an abandon wood chip pile into a place with offices and shops. This Council had spent the last three years debating how to expand the Urban Growth Boundary and they expanded it. Now, we can turn our attention to being resourceful and creative with the land we have.

Third, he will ask the Council to back these intentions with money by honoring our new policy that federal road, street and other transportation funds be targeted toward economic opportunity, job retention and job creation. He will urge the Council to invest in road projects that unlock the freight to manufacturing operations that keep our economy moving or street and transit connections that bolster traditional commercial areas. Finally, in terms of the economy, he asked that we meet in this hall for a very specific reason. This spring we will dedicate the new wing of the Convention Center sparking the creation of hundreds of private sector jobs in the tourism industry. His pledge to that industry, which paid the taxes to make it possible, was that we would operate this building with the high quality service that kept visitor dollars flowing into this region and predominately flowing into private sector cash registers and payroll checks rather than into our own overhead.

He said when he asked the audience to think about why they liked to live here, they probably thought of another important ingredient, greenspaces and natural areas. Those were economic assets as well and more. The hills, buttes, rivers, valleys, and creeks of this land symbolized the promise of this area long before new comers started swarming over the Oregon Trail. Ever since then the challenge has been how do we preserve and enjoy those natural beauties while simultaneously building a modern city. Nearly 100 years ago the Olmsteds told them they could devote. Nearly 50 years ago, Lewis Mumford said we should devote. And now today, he would ask his fellow Councilors to take the next step on that trail. In 1995, the voters of the region taxed themselves to purchase what was then hoped to become 6000 acres of parks and greenspaces. That promise has now been more than kept. There was now over 8000 acres set aside. Exceeding the goal was a laudable thing but the real reward for it was the promises true fulfillment. Many of those greenspaces were still inaccessible without trails for picnic tables or signs. It was as if the voters of 1995 left us a very generous inheritance tied with green ribbons that they hoped we residents of the 21st century would open and enjoy. It was time to unwrap the inheritance. Over the next two years he would ask this Council and fellow citizens to find the money to allow all to experience the beautiful natural areas which they already owned. He would also ask that we continue that exemplary record of acquiring key new sites from willing sellers so that four years from now he could take you to Cooper Mountain in Beaverton, Canemah Bluff in Oregon City, Mt. Talbert in Clackamas and walk on the trails, sit on the bench and look at the coast range from Mt. Hood. Eight years from now maybe we could go for a walk from Gresham to Tualatin on the Springwater and Fanno Creek Trails and forty years from now he would look forward to challenging anyone to say that that money was not well spent.

However, to achieve any of these goals, this Council and he, needed to redeem one other promise first, that was the promise of regionalism. It was the promise that we could achieve more by working together than we could if we were confined by arcane city and county boundaries that were drawn in the 19th century. It was the hope expressed by the voters in the election that created the post that he had just taken on, the hope that this agency would get on a new path that heals the feuding that has eroded our effectiveness. It was a frank acknowledgement that in the hearts of our people here this government had sometimes been an underachiever, sometimes more highly esteemed in Milwaukie Wisconsin than here at home in Milwaukie Oregon. He said, we can reverse that trend and we will. We will lead by example. The Council has already taken steps to fulfill the pledge made to voters in 2000 by taking an unusual first step of reducing our own staff effective today. In the budget that he would submit for Council consideration this spring, he intended to achieve well over a half a million dollars in savings. By the start of the fiscal year, this would not only be a cheaper Metro but a better one. None of these promises were easy to fulfill. Helping diversify and strengthen our job base, protecting nature close to home, re-energizing a government agency that up until now had been less than the sum of its parts. None of these promises could one person fulfill alone. He would need the Council's help, citizens' help

and staff's help. If it were easy, every place else in the country would do it but it was not easy. Oregon had always been different. He said, today, we have a rare opportunity to reaffirm that statement and reaffirm that promise. Not just a promise that he had just made to Judge Pryor, which he took very seriously, but the promises we have made to each other. That was just as important. He concluded by say, the famous land use planner, Jim Morrison of the Doors, said, no eternal reward will forgive us now for wasting the dawn. So let us get to work.

He then spoke to last year and acknowledged Councilor Hosticka's leadership as the Presiding Officer, the last Presiding Officer under the Metro Council's old system. When Councilor Hosticka took the job he said that he would be a caretaker in a transitional role. This was an understatement in terms of the service he provided. If we get off to a fast start this year, it was due in large measure to Councilor Hosticka setting us up for that through last year. Council President Bragdon appreciated the opportunity to work with him on the transitional efforts that had been underway this last year. He also appreciated his insights into policy. Councilor Hosticka always asked the insightful questions. He was glad he would be continuing with the Council. Council President Bragdon thanked Councilor Hosticka for his service.

4. RESOLUTIONS

4.1 **Resolution No. 03-3264**, For the Purpose of Confirming the Appointment of Mark B. Williams as Interim Chief Operating Officer.

Motion	Councilor Hosticka moved to adopt Resolution No. 03-3264.
Seconded:	Councilor McLain seconded the motion

Councilor Hosticka thanked Council President Bragdon for his remarks. In his years in public policy, he realized that the job was never done and the best thing that any of us could do as we embodied leadership roles was to create a foundation for the next leaders. He felt they were headed in the right direction and had come along way.

The creation of the job of the Chief Operating Officer to manage the agency would replace the Executive Officer's management role. They were in a search process to find a permanent Chief Operating Officer but in the interim Council President Bragdon has nominated Mark Williams to take on the role of interim Chief Operating Officer.

Councilor President Bragdon said the opportunity in the transformation of Metro was accountable, professional management that reported to the Council. They were trying to have fair accountability and lines of reporting authority. Under the new charter it was his responsibility to nominate a Chief Operating Officer. His intention was to find someone with very strong credentials. There was currently a nationwide search underway. In the meantime, they needed someone to step into the role, familiar with Metro and with a proven track record of management and familiarity with our organization. For that purpose he had chosen Mark Williams, currently the General Manager of Metropolitan Exposition and Recreation Commission (MERC). He spoke to Mr. Williams' management skills and abilities. He nominated Mr. Williams to act as the Interim Chief Operating Officer. He urged Council support.

Vote:	Councilors Monroe, Park, Burkholder, McLain, Hosticka, Newman and Council President Bragdon voted aye. The vote was 7 aye, the motion passed.
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4.2 **Resolution No. 03-3265**, For the Purpose of Confirming the Appointment of Daniel B. Cooper as Metro Attorney.

Motion	Councilor Hosticka moved to adopt Resolution No. 03-3265.
Seconded:	Councilor Monroe seconded the motion

Councilor Hosticka said this was an issue of designating offices under the new charter system. The new charter created the Office of Metro Attorney. It was his privilege to nominate Dan Cooper. He said Mr. Cooper had been the heart and soul of Metro for a long time. All of the members of the Council had benefited from his wisdom and experience. He urged confirmation of the appointment.

Councilor McLain congratulated Mr. Cooper on his survival of serving many masters as well as working in the split structure for both sides. He has been a diplomat, a scholar and often a knight in shining armor. He had done the job well and she was pleased that he was still with Metro.

Councilor Monroe said he has had the opportunity to work with Mr. Cooper over the past 10 years and noted Mr. Cooper's fine communication skills.

Council President Bragdon said they could have done a national search for this position but it would have yielded them Mr. Cooper. He urged Council's support of this appointment.

Vote:	Councilors Monroe, Park, Burkholder, McLain, Hosticka, Newman and Council President Bragdon voted aye. The vote was 7 aye, the motion passed.
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4.3 **Resolution No. 03-3263**, For the Purpose of Reorganizing the Metro Council for the Calendar Year 2003.

Motion	Councilor Hosticka moved to adopt Resolution No. 03-3263.
Seconded:	Councilor Newman seconded the motion.

Councilor Hosticka said this resolution organized the Council. Under the new system the Council President has the responsibility to suggest an organizational procedure. Council had the responsibility to vote yes or no on it. He supported this organizational structure.

Council President Bragdon said this again was part of the new organization. He spoke to the Transition Task Force recommendations, which included the comment that the committee structure was cumbersome and created a burden on local governments and citizens. The Task Force thought a seven-member body could organize itself much more effectively as a group of the whole. He agreed with that suggestion and had incorporated that into this resolution. He had also scheduled a retreat at which they would be talking about issues they wanted to work on this year and how they wanted to organize themselves so that this Council could specialize in policy initiatives that interested them. This resolution was a starting point to make our working relationships much more effective and streamline. This was part of the new and more responsive Metro.

Councilor McLain said she would be supporting this resolution and looked forward to the retreat. They wanted to be efficient but also effective. She felt that they would have to set aside more time to review the work that was coming in front of the Council.

Councilor Hosticka supported the idea of moving away from a standing committee structure. His sense was that the previous structure, rather than facilitating a thorough discussion, had sometimes unintentionally impeded the work. They did, however, need to keep in mind Councilor McLain's comments about how they continue to be open and accessible to the public.

Vote:	Councilors Monroe, Park, Burkholder, McLain, Hosticka, Newman and Council President Bragdon voted aye. The vote was 7 aye, the motion passed.
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5. KEYNOTE SPEAKER

Councilor President Bragdon introduced the Honorable Barbara Roberts and said that he had invited her to be the keynote speaker because she had helped create this new structure. Several years ago when this new structure proposal was made, he had contacted former Governor Roberts for help. He had gotten a tremendous amount of help from her. When you appointed her to something, you got a lot of work. She went all over the region to talk to citizens about what the structure should be and then reported to the Council. He thanked her for her service.

The Honorable Barbara Roberts said that in the summer of 2000 she zigged when she should have zagged. She had answered Council President Bragdon's call for assistance and began holding hearings on the internal governing structure of Metro government. Today she felt a bit like a proud parent. She said we could feel both the promise of the future and the nostalgia of what had gone before. She acknowledged the eight years of leadership that Mike Burton had brought to this unique government. She spoke to his contributions and said that the region owed him a huge debt.

She said, as Abraham Lincoln instructed, let us begin anew. This Metro Council, under the leadership of the newly elected Council President David Bragdon, must continue its vital and challenging work. That work was without question truly important. Even more demanding on your efforts and choices should be the charter directive that stated that the primary purpose of Metro was to forecast and plan ahead for the health and livability of future generations. It was unlikely that any other government in this nation had such an awesome responsibility, such a stimulating far reaching opportunity. It was a charter driven opportunity to envision and plan, 20 to 50 years from now. This was not a job for the shortsighted, for those looking for quick fixes. This was a soul-searching responsibility to plan for your grandchildren and great grandchildren. Metro now had a new structure designed to help them do this work. She cautioned, be careful you don't get lost in the new form and lose sight of your critical mission and the substance that was voter directed in terms of the purpose of Metro. The Council was the long term planning gurus for this place that we all call home. They were also managers for operations such as the Zoo and the Convention Center and they were the directors of our solid waste disposal system, thanks to Gillam County. The Council held responsibility for the acquisition and care of a system of parks and openspaces for our citizens. But paramount to every other job they did was their primary purpose, to see the future, to envision our livability, and to be the architects of the planning for our region. She had faith that this Council was prepared to seize that opportunity and that responsibility. She was quite excited to know the energy and enthusiasm and intelligence that David Bragdon brought, as the new President, to his new role. His commitment to the work of Metro and the purpose of its charter had been made very clear over this past year and longer. He won't be afraid to gain a little scare tissue in doing the work for our future. Council President Bragdon understood that leadership required not only passion but also, obviously courage. This very highly experience Council understood that aspect and those elements of leadership as well. Councilor Newman was surrounded by a very strong group of mentors. She wished all of the

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Council, strength and effectiveness in their work, courage and commitment in their decision making, stewardship and vision in their planning for today's and tomorrow's citizens. She congratulated Council President Bragdon and the Council of the whole. She said, make me glad to have given up part of my summer of 2000.

Councilor President Bragdon announced an Informal Worksession on January 14th, a January 15th Retreat and January 16th Regular Council meeting.

6. ADJOURN

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 2:15 p.m.

Prepared by

Chris Billington
Clerk of the Council

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JANUARY 6,
2003**

ITEM #	TOPIC	DOC DATE	DOCUMENT DESCRIPTION	DOC. NUMBER
4.1	RESOLUTION	1/6/03	RESOLUTION No. 03-3264, FOR THE PURPOSE OF CONFIRMING THE APPOINTMENT OF MARK B. WILLIAMS AS INTERIM CHIEF OPERATING OFFICER	010603C-01
4.2	RESOLUTION	1/6/03	RESOLUTION No. 03-3265, FOR THE PURPOSE OF CONFIRMING THE APPOINTMENT OF DANIEL B. COOPER AS METRO ATTORNEY	010603C-02
4.3	RESOLUTION	1/6/03	RESOLUTION No. 03-3263, FOR THE PURPOSE OF REORGANIZING THE METRO COUNCIL FOR THE CALENDAR YEAR 2003.	010603C-03
2.0	OATH	1/6/03	OATH OF OFFICE FOR ALEXIS DOW, DAVID BRAGDON, SUSAN MCLAIN AND BRIAN NEWMAN	010603C-04