



METRO

Agenda

MEETING: METRO COUNCIL WORK SESSION
DATE: June 30, 2009
DAY: Tuesday
TIME: 2:00 p.m.
PLACE: Tualatin Valley Waste Recovery, 3205 SE Minter Bridge Road, Hillsboro

CALL TO ORDER AND ROLL CALL

- | | | | |
|----------------|-----------|------------------------------------------------------------------------------------------------------|--------------------|
| 2:00 PM | 1. | ADMINISTRATIVE/CHIEF OPERATING OFFICER COMMUNICATIONS | |
| 2:15 PM | 2. | PROPOSAL TO REPLACE SOLID WASTE ADVISORY COMMITTEE (SWAC) AND CHANGE CODE: DISCUSSION | Robinson/ Korot |
| 3:00 PM | 3. | COUNCIL BRIEFINGS/COMMUNICATION | |

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Agenda Item Number 2.0

**PROPOSAL TO
REPLACE SOLID WASTE
ADVISORY COMMITTEE (SWAC)
AND CHANGE CODE: DISCUSSION**

Presented by: Scott Robinson and
Matt Korot

Metro Council Work Session
Tuesday, June 30, 2009
Tualatin Valley Waste Recovery
Facility, Hillsboro, Oregon

METRO COUNCIL

Work Session Worksheet

Presentation Date: June 30, 2009 Time: _____ Length: 30 minutes

Presentation Title: New Framework for Solid Waste Stakeholder Input

Service, Office, or Center: Sustainability, Parks & Environmental Services, and Finance & Regulatory Services

Presenters: Scott Robinson (503-797-1605) and Matt Korot, (503-797-1760)

ISSUE & BACKGROUND

Metro Code establishes that a primary purpose of the Solid Waste Advisory Committee (SWAC) is to evaluate policy options and present policy recommendations to the Metro Council and Chief Operating Officer. Members of the Council, Metro staff, and many SWAC members feel that the committee has not effectively carried out this role over the last few years.

In light of this, in Fall 2008 Council President Bragdon informed SWAC members that he was directing staff to develop options for improving the quality of the input provided by stakeholders to the Metro Council on solid waste policies. He solicited input from SWAC members on how to improve this input, as well as how to best meet the need for continuing engagement on non-policy matters.

On June 8, 2009, Council President Bragdon convened SWAC and staff presented a draft framework for stakeholder input and collaboration. The framework is described in Attachments 1 and 2 of this packet. Its components are intended to address three elements identified by internal and external stakeholders as necessary components for effective collaboration and policy-making:

1. A process for policy options to be developed and vetted in a manner that reflects the public interest.
2. A forum for ongoing dialogue between industry, Metro, local governments and other stakeholders.
3. A means through which all stakeholders can collaboratively address complex program implementation issues.

The options and questions to be presented to Council during this work session will focus on the first component identified above. Under the proposed framework, the responsibilities for developing and vetting policy proposals would be divided between two committees:

- a. A **Policy Alternatives Committee** responsible for developing policy options. The voting membership would be limited to local government representatives. The non-voting membership would be comprised of industry, Department of Environmental Quality, environmental advocacy, and Metro representatives.

- b. The **Metro Policy Advisory Committee (MPAC)**, which would consider those options and make recommendations to the Metro Council.

OPTIONS AVAILABLE

- | | |
|--------------------------------------------------------------------------------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------|
| 1. Endorse MPAC's role to make solid waste-related policy recommendations to Council | <i>and</i> establish the Policy Alternatives Committee as described in Attachment 3. |
| 2. <i>Or</i> , endorse MPAC's role to make solid waste-related policy recommendations to Council | <i>and</i> amend the membership of the Policy Alternatives Committee. |
| 3. <i>Or</i> , do not endorse this role for MPAC | <i>and</i> , instead, either expand the role of the Policy Alternatives Committee to include making policy recommendations or identify an alternative approach. |

IMPLICATIONS AND SUGGESTIONS

Staff Suggestion: Option 1

Reasons

- a. It would establish a process for developing and vetting policy options that would potentially be more effective than the current approach.
- b. In contrast to SWAC, it would segregate the work of developing policy options from that of making recommendations to Council.
- c. It would engage MPAC members in the development of policies that affect their residents and businesses.

Anticipated problems if Option 1 is implemented

MPAC members may not have the time or interest to engage in substantive discussions of solid waste management-related policies.

Anticipated problem if Option 1 is not implemented

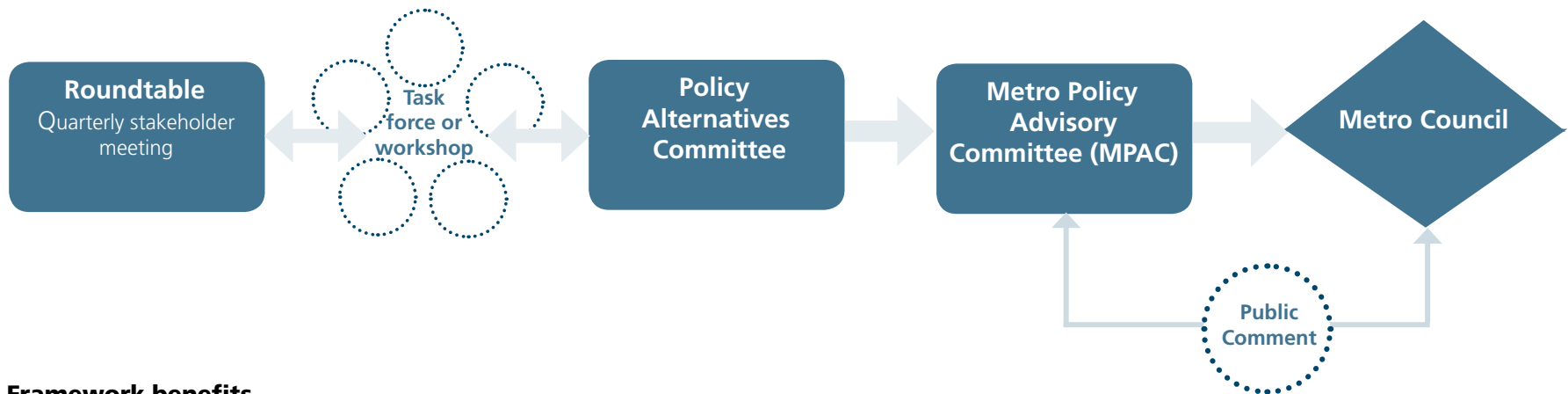
The status quo with SWAC does not allow for policy recommendations to be effectively made to Council. Some alternative approach is needed.

QUESTION(S) PRESENTED FOR CONSIDERATION

1. Does Council endorse using MPAC to consider and make recommendations to Council on solid waste policies?
2. If "yes" to question 1, does Council direct staff to bring forward revisions to the code that would establish a Policy Alternatives Committee as delineated in Attachment 3?
3. If "no" to question 1, would Council like the responsibility for making policy recommendations to be vested with the Policy Alternatives Committee or be carried out through some other means?

LEGISLATION WOULD BE REQUIRED FOR COUNCIL ACTION X Yes ___No
DRAFT IS ATTACHED X Yes ___No

Structure and process



Framework benefits

- Timely attention to issues and opportunities
- Representation at appropriate levels; the right input at the right time.

Regional Collaboration Framework Waste Reduction and Solid Waste Management

| Roles and responsibilities | | | |
|-------------------------------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| | Purpose | Participants | Schedule |
| Policy Alternatives Committee <i>(placeholder name)</i> | The Committee identifies policy needs and develops policy alternatives for consideration by MPAC. | 13 members appointed by the Metro Council, representing government, industry and environmental sectors. Only public sector members vote. | Meets on as-needed basis. |
| Metro Policy Advisory Committee (MPAC) | In this framework, MPAC considers the options developed by the Policy Alternatives Committee and forwards a policy recommendation to the Metro Council. | 28-member charter-mandated committee of local government representatives and citizens. | Meets at 5 p.m. on the second and fourth Wednesdays at Metro Regional Center. |
| Roundtable <i>(placeholder name)</i> | The Roundtable provides a forum for Metro and its private and public sector stakeholders to: (1) update each other on current activities; and (2) identify issues that warrant regional collaboration. | Waste reduction, sustainability and solid waste management stakeholders, and other interested parties. | Meets quarterly. |
| Task force or workshop | Limited duration task forces or one-day workshops will be used to address complex programmatic and technical issues identified by Metro, the Roundtable, or the Policy Alternatives Committee. | Roundtable and Policy Alternatives Committee representatives, topic experts, technical staff and other stakeholders. Metro's Deputy COO will appoint participants for issues directly related to Metro programs. Participants for other issues will be determined by a consensus of the Roundtable or Committee. | Meets as determined by work group and task. Some issues may be resolved in one workshop; others may require a series of meetings. All are limited duration and are dissolved when work is completed. |

Policy Alternatives Committee (*placeholder name*)

- I. Purpose. The purpose of the Policy Alternatives Committee (Committee) is to support Council decision-making by providing well-developed policy options to the Metro Policy Advisory Committee (MPAC) for consideration.

The Committee's work will address issues related to:

- resource conservation and waste generation, including waste prevention, reuse, recycling, toxicity reduction, and product stewardship
- the system through which the solid waste generated by the region's citizens and businesses is collected, transported, processed and disposed.

II. Membership.

A. Voting members will be representatives from local governments 7

- i. Three (3) members from communities with a population under 100,000 each, with at least one member each from a community west and east of the Willamette River
- ii. Three (3) members from communities with a population between 100,000 and 499,999 each
- iii. One (1) member from a community with a population over 500,000

Counties are categorized by the total population of unincorporated areas.

B. Oregon Department of Environmental Quality (non-voting) 1

C. Other non-voting members will be representatives from:

Private sector companies involved in the collection, transfer, processing, disposal, or end-market use of solid waste generated in the Metro region 3

Environmental advocacy organization 1

D. Metro (non-voting committee chair) 1

E. Local government members shall be nominated by a jurisdiction's presiding executive, appointed by the Metro Council President, and subject to confirmation by the Metro Council. Appointments shall be for a term of two (2) years. A member may be reappointed for additional terms. In making the local government

appointments, the Metro Council President will strive to achieve a representation of four members directly involved in regulation or oversight of solid waste services and three members, such as sustainability coordinators, who are directly involved in resource conservation activities.

- F. The Oregon Department of Environmental Quality representative shall be appointed by the agency's presiding executive and serve until replaced by that executive.
 - G. The other non-voting members shall be nominated through a public application process, appointed by the Metro Council President, and subject to confirmation by the Metro Council. Appointments shall be for a term of two (2) years. A member may be reappointed for a second consecutive two (2) year term.
 - H. The Metro representative shall be appointed by the Chief Operating Officer (COO) and serve until replaced by the COO.
- III. Meetings. The Committee shall meet on a schedule determined by its members, with no fewer than two meetings per calendar year.
- IV. Subcommittees. Subcommittees of a limited and defined duration may be established by the Committee. Membership composition shall be determined by the Committee and may include individuals who are not members of the Committee. All such subcommittees shall report to the Committee.