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Joint Policy Advisory Committee on Transportation

MINUTES July 9, 2009 7:30 a.m. – 9:00 a.m. Council Chambers

MEMBERS PRESENT

Carlotta Collette, Chair Rex Burkholder Shane Bemis Nina DeConcini Craig Dirksen Donna Jordan Roy Rogers Bill Wyatt

MEMBERS EXCUSED

Sam Adams Fred Hansen Kathryn Harrington Lynn Peterson Royce Pollard Steve Stuart Jason Tell Don Wagner Ted Wheeler

ALTERNATES PRESENT

Bob Austin Deborah Kafoury Dean Lookingbill Neil McFarlane Rian Windsheimer Troy Rayburn

City of Gresham Department of En

AFFILIATION

Metro Council

Metro Council

Department of Environmental Quality Cities of Washington County City of Lake Oswego, Representing Cities of Clackamas Co. Washington County Port of Portland

AFFILIATION

City of Portland TriMet Metro Council Clackamas County City of Vancouver Clark County Oregon Department of Transportation Washington Department of Transportation Multnomah County

AFFILIATION

Clackamas County Multnomah County City of Vancouver Tri-Met ODOT Clark County

<u>STAFF</u>: Deena Platman, Andy Cotugno, Kelsey Newell, Kayla Mullis, Stephan Lashbrook, Robin McArthur, Kim Ellis, Andy Shaw, Ina Zucker, Kathryn Sofich.

1. <u>CALL TO ORDER AND DECLERATION OF A QUORUM</u>

Chair Carlotta Collette declared a quorum and called the meeting to order at 7:32 a.m.

2. <u>INTRODUCTIONS</u>

Chair Carlotta Colette introduced Mr. Troy Rayburn, alternate for the City of Vancouver and Commissioner Bob Austin, alternate for Clackamas County.

3. <u>CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS</u>

Ms. Debbie Peterson, a resident of the City of Vancouver, addressed the committee on her concerns with the Columbia River Crossing (CRC) project. Presented concerns included use of public outreach funding resources, open project communication sessions, public opinion on light rail to Vancouver, toll pricing and using job creation as a reason to support the project. Ms. Peterson feels that the bridge should be repaired, not rebuilt.

4. <u>COMMENTS FROM THE CHAIR & COMMITTEE MEMBERS</u>

Chair Collette reminded the committee that the Regional Transportation Plan (RTP) call for projects ends July 29th. In addition, she indicated that JPACT has approved (via e-mail ballot) to submit a letter on behalf of the committee to ODOT requesting to work on a joint plan for high speed rail in the region.

Mr. Andy Cotugno of Metro reminded the committee to respond to Kelsey Newell concerning availability for the JPACT Oregon Transportation Research and Education Consortium (OTREC) tour.

5. <u>CONSENT AGENDA</u>

Consideration of JPACT meeting minutes for June 11, 2009

<u>MOTION</u>: Councilor Donna Jordan moved, and Mr. Bill Wyatt seconded, to approve the JPACT meeting minutes for June 11, 2009.

ACTION TAKEN: With all in favor, the motion passed.

6. <u>ACTION ITEMS</u>

6.1 Transportation System Management Operations (TSMO) Action Plan

Ms. Deena Platman of Metro and Mr. Jim Peters of DKS & Associates provided a brief overview of the strategies for the Transportation System Management Operations (TSMO) action plan and discussed how aggressively to pursue TSMO strategies in the RTP. TSMO uses the following four management strategies to improve accessibility, safety, multimodal mobility and travel options:

- Multimodal traffic management;
- Traffic incident management;
- Traveler Information;
- Transportation demand management.

The TSMO action plan proposes expanding investment in management strategies over a 10 year plan cycle. The final version of the TSMO action plan will be incorporated into the 2035 RTP state and federal investment strategy.

The committee then discussed the following topics:

- Including employer outreach in TSMO analyses;
- The fact that TSMO strategies will have to compete with other transportation funding;
- Including enforcement of policies in TSMO analyses (i.e. speed zones);
- Project costs and what the projected amount includes;
- Support for management strategies but not funding amount;
- Funding some aspects of TSMO through other sources besides the RTP;
- Cost-benefit analysis;
- Integrating TSMO projects individually into the RTP;
- TSMO strategies as ongoing investments; and
- Highlighting benefits more aggressively when presenting TSMO strategies.

7. <u>INFORMATION/ DISCUSSION ITEMS</u>

7.1 2010-2013 MTIP Policy and Process Retrospective Report

Ms. Amy Rose of Metro briefed the committee on the Metropolitan Transportation Improvement Program (MTIP) policy and process retrospective. In this retrospective Metro staff and outside stakeholders responded to a questionnaire about the 2010-2013 MTIP process. Metro staff has formulated a series of recommendations based on responses to the questionnaire. The suggested changes are as follows:

- Narrow policy direction to allow for more targeted investment
- Link RFF policy development to RTP objectives
- Structure the RFF process on outcomes based approach
- Utilize the two-step approach for allocating funds
- Additional streamlining of technical measures
- Identify opportunities to improve the narrowing factors
- Consider collaborative approach to simplify the RFF process
- Improve clarity of how transit agency and ODOT administered funds are allocated
- Incorporate Congestion Management Process and Federal Transportation Planning Factors in MTIP policy update

Metro staff will use these recommendations as a starting point for improving the next MTIP process starting with the policy update in the fall.

7.2 House Bill 2001- Related Next Steps

Mr. Andy Shaw of Metro briefed the committee on House Bill 2001 and the policy effects it will have on Metro's work plan. Mr. Shaw highlighted the following portions of the bill:

- Transportation hearings and studies;
- Congestion pricing pilot projects;
- Urban Trail fund;
- Least-cost planning;
- ConnectOregon III; and
- Greenhouse gas and vehicle miles traveled (VMT) reduction modeling.

Councilor Burkholder commented that JPACT will need to decide what their level of involvement will be in these areas.

7.3 Transportation for America Reauthorization Update

Mr. Andy Cotugno of Metro briefed the committee on the House Transportation and Infrastructure Committee's recently adopted *Surface Transportation Authorization Act of 2009*. Mr. Cotugno highlighted the following portions of the bill:

- 38% increase in the highway and transit program;
- Significant component for high speed rail;
- New branches within USDOT including the office of livability, the office of public benefit and the office of expedited delivery;
- Program for projects of national significance;
- Increased funding thresholds for New Starts/Small Starts; and
- Increased recourses for elderly, disabled and low-income transit services.

7.4 Tolling in Oregon

Mr. Dave Williams of ODOT briefed the committee on the seven ODOT commissioned tolling and pricing white papers. In reaction to the new authority in the legislator, ODOT commissioned seven white papers to bring the agency up-to-date on the different aspects of tolling. The papers are intended to address the different goals and types of tolling while establishing basic policy standards for implementation.

The seven papers addressed the following topics related to tolling:

- Greenhouse Gas Emission Impacts of Tolling and Pricing Strategies;
- Geographic and situational limits of tolling; Tolling and traffic demand model efficiency;
- Economic evaluation of improved reliability;
- Assessing the economic effects of congestion pricing;
- Economic comparison of the alternatives for tolling projects; and
- Truck-only toll lanes.

The committee then discussed creating an executive summary of each tolling paper, public readiness for tolling, required tolling pilot project in the Portland Metropolitan Region and the importance of these technical papers in public policy.

7.5 Making the Greatest Place Tools and Publications

Mr. Stephan Lashbrook of Metro briefed the committee on the Making the Greatest Place tools and publications. This introduction is also meant to be an invitation for JPACT to be integrated into the land use component of Metro policy decisions.. Mr. Lashbrook outlined the following specific tools and publications:

- Regional Population and Employment Range Forecasts;
- Preliminary Urban Growth Report: Employment Trends; Preliminary Urban Growth Report: Residential Trends;
- Preliminary Housing Needs Analysis; and
- Urban and Rural Reserves memorandum outlining the reserves timeline and process.

Ms. Robin McArthur of Metro added that this information will inform JPACT on how transportation investments affect land use and other components of Making the Greatest Place.

8. <u>ADJOURN</u>

With no further business, Chair Collette adjourned the meeting at 9:04 a.m.

Respectfully submitted,

K.L. Mully

Kayla Mullis Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JULY 9, 2009

The following have been included as part of the official public record:

ITEM	TYPE OF DOCUMENT	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
6.1	PowerPoint	7/9/09	TSMO Refinement Plan power	070909j-01
			point presentation	
7.1	PowerPoint	7/9/09	MTIP Retrospective power point	070909j-02
			presentation	
7.3	Handout	N/A	House Transportation and	070909j-03
			Infrastructure Committee:	
			Surface Transportation	
			Authorization Act of 2009	
7.3	Handout	6/18/09	House Transportation and	070909j-04
			Infrastructure Committee	5
			Surface Transportation	
			Authorization Act Summary	
7.4	PowerPoint	N/A	ODOT Tolling Policy Papers	070909j-05
			power point presentation	
7.5	Report	March 09'	20 & 50 year Regional	070909j-06
			Population and Employment	
			Range Forecasts	
	Handout	6/24/09	MPAC Small Group Discussion	070909j-07
			Responses	
7.5	Report	May 09'	Preliminary Urban Growth	070909j-08
			Report: Employment	
7.5	Report	March 09'	Preliminary Urban Growth	070909j-09
			Report: Residential	
7.5	Report	April 09'	Preliminary Housing Needs	070909j-10
			Analysis: Executive Summary	
	Publication	Summer	GreenScene: Your summer	070909j-11
		09'	guide to great places and green	
			living.	