



METRO POLICY ADVISORY COMMITTEE

November 18, 2009

Metro Regional Center, Council Chambers

MEMBERS PRESENT

Shane Bemis, Vice Chair
Sam Adams
Matt Berkow
Jody Carson
Amanda Fritz
Jack Hoffman
Carl Hosticka
Charlotte Lehan, Second Vice Chair
Robert Liberty
Keith Mays
Rod Park
Wilda Parks
Rick VanBeveren
Dilafruz Williams

AFFILIATION

City of Gresham, representing Multnomah Co. 2nd Largest City
City of Portland
Multnomah Co. Citizen
City of West Linn, representing Clackamas Co. Other Cities
City of Portland
City of Lake Oswego, representing Clackamas Co. Largest City
Metro Council
Clackamas Co. Commission
Metro Council
City of Sherwood, representing Washington Co. Other Cities
Metro Council
Clackamas Co. Citizen
TriMet Board of Directors
Governing Body of School Districts

MEMBERS EXCUSED

Ken Allen
Tom Brian, Chair
Richard Burke
Pat Campbell
Nathalie Darcy
Dennis Doyle
Dick Jones
Robert Kindel
Alice Norris
Judy Shiprack
Steve Stuart
Mike Weatherby
Jerry Willey
Richard Whitman

AFFILIATION

Port of Portland
Washington Co. Commission
Washington Co. Special Districts
City of Vancouver
Washington Co. Citizen
City of Beaverton, representing Washington Co. 2nd Largest City
Clackamas Co. Special Districts
City of North Plains, City in Washington Co. outside UGB
City of Oregon City, representing Clackamas Co. 2nd Largest City
Multnomah Co. Commission
Clark Co., Washington Commission
City of Fairview, representing Multnomah Co. Other Cities
City of Hillsboro, representing Washington Co. Other Cities
Oregon Dept. of Land Conservation & Development

ALTERNATES PRESENT

Aron Carleson
Dresden Gregory-Skees
Jim Kight
Marc San Soucie

AFFILIATION

City of Hillsboro, representing Washington Co. Largest City
Washington Co. Citizen
City of Troutdale, representing Multnomah Co. Other Cities
City of Beaverton, representing Washington Co. 2nd Largest City

STAFF: Dick Benner, Andy Cotugno, Kim Ellis, Kathryn Harrington, Milena Hermansky, Robin McArthur, Kelsey Newell, Sherry Oeser, Ken Ray, Ted Reid, Andy Shaw, Kathryn Sofich, Randy Tucker, Malu Wilkinson, John Williams.

1. **CALL TO ORDER AND DECLARATION OF A QUORUM**

Vice Chair Shane Bemis declared a quorum and called the meeting to order at 4:10 p.m.

2. **SELF INTRODUCTIONS AND COMMUNICATIONS**

All attendees introduced themselves.

3. **CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS**

There were none.

4. **CONSENT AGENDA**

Consideration of the MPAC Retreat minutes for October 23, 2009

Consideration of the MPAC minutes for October 28, 2009

MOTION: Mayor Keith Mays moved, Mayor Jim Kight seconded, to approve the consent agenda.

ACTION TAKEN: With all in favor, the motion passed unanimously.

5. **COUNCIL UPDATE**

Councilor Liberty updated the committee on the Integrated Regional Investments Strategy. MPAC will begin discussions about investment priorities, funding sources, and implementation strategies in January of 2010. Beginning in December 2009, Metro will also be convening separate roundtable discussions with private sector and development interests, as well as non-governmental agencies, in order to gather broad input on the development of an integrated investment strategy for the region.

6. **ACTION ITEMS**

6.1 Resolution No. 09-XXXX, For the Purpose of Accepting the Draft 2035 Regional Transportation Plan, with the Following Elements for Final Review and Analysis for Air Quality Conformance: The Transportation Systems Management and Operations Action Plan; The Regional Freight Plan; The High Capacity transit System Plan; and The Regional Transportation Functional Plan

MOTION: Ms. Wilda Parks moved, Mayor Kight seconded, for Council approval of Resolution No. 09-XXXX.

Exhibit F (Approval Requested)

6.1.a *Greenhouse gas emissions and RTP Climate Action Plan*

AMENDMENT #1: Mayor Mays moved, Mr. Rick Van Beveren seconded, to adopt the JPACT recommendation on the Regional Transportation Plan – Greenhouse gas emissions and House Bill 2001 land use and transportation scenarios.

ACTION TAKEN: With 14 in favor (Bemis, Adams, Berkow, Carson, Fritz, Lehan, Mays, VanBeveren, Carleson, San Soucie, Hoffman, Williams, Parks, Kight), and one opposed (Gregory-Skees), amendment #1 passed.

6.1.b *RTP Performance targets and application of RTP policies and targets in local plans and local, regional and state investment priorities*

AMENDMENT #2: Mr. VanBeveren moved, Councilor Marc San Soucie seconded, to approve JPACT and MTAC's recommendation on RTP performance targets and implementation.

ACTION TAKEN: With all in favor, amendment #2 passed unanimously.

6.1.c *Alternative Mobility Standards*

AMENDMENT#3: Mayor Mays moved, Councilor Jody Carson seconded, to approve MTAC's recommendation on alternative mobility standards.

ACTION TAKEN: With all in favor, amendment #3 passed unanimously.

6.1.d *Corridor Refinement Plan Priorities*

AMENDMENT #4: Mayor Mays moved, Mayor Kight seconded, to adopt the TPAC and MTAC recommendation on Corridor Refinement Plan technical ratings.

ACTION TAKEN: With all in favor, amendment #4 passed unanimously.

Councilor San Soucie stated that the TGM grant for Tualatin Valley (TV) Highway is for only a segment of the corridor, whereas this analysis would be for the entire corridor.

6.1.e *I-5/99W Connector Study recommendations*

AMENDMENT #5: Mayor Mays moved, Councilor Carleson seconded, to not adopt the MTAC recommendation on the I-5/99W Connector Study recommendations.

ACTION TAKEN: With two in favor (Mays, Carleson) and 13 opposed (Bemis, Adams, Berkow, Carson, Fritz, Hoffman, Lehan, Parks, VanBevern, Williams, Gregory-Skees, San Soucie, Kight), amendment #5 failed.

AMENDMENT #6: Councilor Carson moved, Mayor Jack Hoffman seconded, to approve MTAC's recommendation on the I-5/99W Connector Study recommendations.

ACTION TAKEN: With 11 in favor (Adams, Berkow, Carson, Fritz, Gregory-Skees, Hoffman, Lehan, Parks, VanBeveren, Williams, Bemis) and four opposed (Mays, Carleson, Kight, San Soucie), amendment #6 passed.

6.1.f *Columbia River Crossing amendment*

AMENDMENT #7: Commissioner Amanda Fritz moved, Mayor Kight seconded, to approve Metro Councilor Robert Liberty's amendment on the Columbia River Crossing (CRC) project.

Discussion: Councilor Liberty offered to withdraw his recommendation if the committee preferred to schedule a larger focused discussion on finance and the CRC project relative to other investment priorities in January 2010.

ACTION TAKEN: Commissioner Fritz and Mayor Kight withdrew amendment #7. The committee will have a more detailed discussion in January/February 2010 on finance and the CRC project relative to other investment priorities.

Exhibit G (Consent Items for Consideration as a package)

AMENDMENT #8: Commissioner Fritz moved, Mayor Kight seconded to adopt Exhibit G, *Consent Items for Consideration*, with the exception of numbers #179, #192, #201, #203 and #204.

Discussion: The committee will discuss *Consent Items for Consideration* #179, #192, #201, #203 and #204 at the December 9th meeting.

ACTION TAKEN: With all in favor, amendment #8 passed unanimously.

Amendments proposed by MPAC members

AMENDMENT #9: Mayor Sam Adams moved, Commissioner Fritz seconded, to amend Resolution No. 09-XXXX to:

- Amend the final “WHEREAS” to read, “WHEREAS, JPACT and MPAC have recommended ~~acceptance~~ approval of the state and federal components of the 2035 RTP by the Metro Council for final review and air quality conformance analysis; now therefore...”
- Amend “BE IT RESOLVED, #1” to read, “~~Accepts~~ Approves the Draft 2035 Regional Transportation Plan (“RTP”) (Exhibit A ~~and appendices to this resolution~~), with the following elements, ~~for analysis of air quality conformance under federal law and~~ for final review and public hearings:
 - The Transportation System Management and Operations Plan (Exhibit B to this resolution)
 - The Regional Freight Plan (Exhibit to this resolution)
 - The High Capacity Transit System Plan (Exhibit D to this resolution)
 - The Regional Transportation Functional Plan (Exhibit E to this resolution).”

ACTION TAKEN: With 13 in favor (Parks, Carson, Hoffman, Carleson, San Soucie, Gregory-Skees, VanBeveren, Kight, Fritz, Bemis, Adams, Lehan, Williams), one opposed (Mays) and one abstained (Berkow), amendment #9 passed.

AMENDMENT #10: Mayor Adams moved, Commissioner Fritz seconded, to amend Resolution No. 09-XXXX, “BE IT RESOLVED, #2” to read, “~~Accepts~~ Approves for final review and public hearings the revisions to the federal component of the 2035 RTP to reflect additional technical analysis and policy development completed after adoption of Resolution No. 07-3831B.”

Discussion: The committee requested that “for final review and public hearings” be added to the City’s proposed amendment. Mayor Adams accepted the friendly amendment. **(All friendly amendments are recorded in the above amendment.)**

ACTION TAKEN: With 14 in favor (Parks, Carson, Hoffman, Carleson, San Soucie, Gregory-Skees, VanBeveren, Kight, Fritz, Bemis, Adams, Lehan, Williams, Berkow) and one opposed (Mays), amendment #10 passed.

AMENDMENT #11: Mayor Adams moved, Commissioner Fritz, to amend the Resolution No. 09-XXXX, to add an additional “BE IT RESOLVED” that reads, “Accepts the RTP project lists solely for the purposes of obtaining public comment and determining conformance with the Clean Air Act.”

ACTION TAKEN: With 11 in favor (Parks, Carson, Hoffman, San Soucie, Gregory-Skees, VanBeveren, Fritz, Adams, Lehan, Williams, Berkow), four opposed (Mays, Carleson, Kight, Bemis), amendment #11 passed.

AMENDMENT #12: Mayor Adams moved, Commissioner Fritz seconded, to amend Resolution No. 09-XXXX, to add an additional “BE IT RESOLVED” that reads, “Directs Metro Staff to: A. Prepare a technical memorandum explaining the methodology for projecting greenhouse gas (GHG) emissions for the 2035 RTP; B. Have an expert in the field review the methodology and suggest improvements; C. During the period that Metro staff is conducting the air quality conformity analysis (January – February 2010), re-run the GHG projections using the improved methodology; D. With the improved GHG projection results and assuming that GHG performance targets for the region are not met, conduct further analysis to determine which projects have the most significant adverse impact on GHG emissions; E. Report these findings to JPACT, MPAC and the Metro Council and consider changes to the project list during the public comment period (March – April 2010).”

Discussion: The committee requested that “MPAC and the Metro Council” be added to D. Mayor Adams accepted the friendly amendment. **(All friendly amendments are recorded in the above amendment.)** Also, Metro staff expressed concern with the workload and short timeframe required by D. Mayor Adams offered support services from the City of Portland to help implement the proposals. Commissioner Fritz clarified that a project-by-project assessment is not being requested. The request is for an assessment of types or categories of projects.

ACTION TAKEN: With 11 in favor (Parks, Carson, Hoffman, San Soucie, Gregory-Skees, VanBeveren, Fritz, Adams, Lehan, Williams, Berkow), four opposed (Mays, Carleson, Kight, Bemis), amendment #12 passed.

AMENDMENT #13: Commissioner Fritz moved, Mayor Adams seconded, to amend RTP Performance Targets and Implementation, Attachment 1, footnote to read, “Consistent with the evaluation methodology used for the High Capacity Transit Plan, essential destination are defined as: hospitals and medical care centers, major retail sites, grocery stores, elementary, middle and high schools, pharmacies, parks/open spaces, major social services centers (with more than 200 monthly LIFT pick-up counts), colleges and universities, employers and greater than 1,5000 employees, sports and attraction sites and major government sites.”

ACTION TAKEN: With 14 in favor (Parks, Carson, Hoffman, Carleson, San Soucie, Gregory-Skees, Van Beveren, Kight, Fritz, Bemis, Adams, Lehan, Williams, Berkow) and one opposed (Mays), amendment #13 passed.

AMENDMENT #14: Commissioner Fritz moved, Mayor Adams seconded, to amend RTP Performance Targets and Implementation, Attachment 1 to add a new category under the

Environment performance target, titled “*Basic Infrastructure*” that reads, “By 2035, increase by 50 percent the number of essential destinations accessible within 30 minutes by trails, bicycling and public transit or within 15 minutes by sidewalks for all residents.”

ACTION TAKEN: With all in favor, amendment #14 passed unanimously.

AMENDMENT #15: Commissioner Fritz moved, Councilor Carson seconded, to amend RTP Performance Targets and Implementation, Attachment 1, Equity, “*Access to Daily Needs*” performance target to read, “By 2035 ~~increase~~ ~~decrease~~ by 50 percent the disparity in the number of essential destinations accessible within 30 minutes by trails, bicycling and public transit or within 15 minutes by sidewalks for low-income, minority, senior and disabled populations relative to the general population compared to 2005.

ACTION TAKEN: With 14 in favor (Parks, Carson, Hoffman, Carleson, San Soucie, Gregory-Skees, Van Beveren, Kight, Fritz, Bemis, Adams, Lehan, Williams, Berkow), and one opposed (Mays), amendment #15 passed.

ACTION TAKEN ON MOTION: With 14 in favor (Parks, Carson, Hoffman, Carleson, San Soucie, Gregory-Skees, Van Beveren, Kight, Fritz, Bemis, Adams, Lehan, Williams, Berkow), and one opposed (Mays), the motion passed with the amended language.

6.2 Resolution No. 09-XXXX, For the Purpose of Accepting the Population and Employment Forecasts and the Urban growth Report as Support for Determination of Capacity of the Urban Growth Boundary

MOTION: Mayor Adams moved, Commissioner Fritz seconded, for Council of approval Resolution No. 09-XXXX.

City of Portland amendment relating to Housing Needs Analysis

AMENDMENT #1: Mayor Adams moved, Commissioner Fritz seconded, to amend Resolution No. 09-XXX to:

- Add two new “WHEREAS” clauses, that read, “WHERE AS, State law requires Metro to provide capacity to encourage the availability of dwelling units at price ranges and rent levels commensurate with the financial capabilities of households expected over the planning period; and” and “WHEREAS, Metro published a Housing Needs Analysis that showed the effects n housing affordability of forecast growth under existing policies and investment levels; and...”
- Amend “BE IT RESOLVED, #2” to read, “The Council accepts the ‘Urban Growth Report 2009-2030,’ dated December ____, 2009, with its Housing Needs Analysis, attached and incorporated in this resolution as Exhibit B, as basis for analysis of need for capacity in the UGB to accommodate growth to the year 2030 and or actions the Council will take to add housing and employment capacity by ordinance in 2010, pursuant to ORS 197.296(6) and statewide planning Goals 14 and 10.”

ACTION TAKEN: With all in favor, amendment #1 passed unanimously.

Cities of Hillsboro, Beaverton, Sherwood and Washington County amendment on population and employment forecast range

The Cities of Sherwood, Beaverton and Hillsboro, and Washington County did not submit any amendments on the UGR's population or employment forecast range at this time.

Staff recap amendment on large lot industrial

AMENDMENT #2: Mayor Mays moved, Councilor Carleson seconded, to amend the UGR to reflect the change in large lot industrial land from 200-800 to 200-1,500 acres.

ACTION TAKEN: With all in favor, amendment #2 passed unanimously.

Other amendments and final adoption

AMENDMENT #3: Commissioner Fritz moved, Mayor Adams, to amend Resolution No. 09-XXXX:

- Add a new "WHEREAS" to read, "WHEREAS, the region as an interest in an adequate supply of land appropriate for industries that prefer larger parcels near transportation facilities and an interest in efficient use of existing transportation facilities; and..."
- Amend the first "BE IT RESOLVED" to read, "The Council accepts the '20 and 50 year Regional population and employment forecasts' dated December ____, 2009, attached and incorporated into this resolution as Exhibit A, as basis for analysis of need for capacity in the UGB to accommodate growth to the year 2030 and for actions the Council will take to add capacity by ordinance in 2010, pursuant to ORS 197.296(6) and statewide planning Goal 14, and directs the staff to work with MPAC to identify site opportunities for industries that prefer large lot parcels, with a priority to Brownfields and assembly of smaller parcels inside the existing UGB.

Discussion: Councilor San Soucie requested that "site" be added to the amendment. Commissioner Fritz accepted the friendly amendment. (All friendly amendments are recorded in the above amendment.)

ACTION TAKEN: With all in favor, amendment #3 passed unanimously.

ACTION TAKEN ON MOTION: With all in favor, the motion passed unanimously with the amended language.

7. MPAC MEMBER COMMUNICATIONS

There were none.

8. ADJOURN

Vice-chair adjourned the meeting at 6:55 pm.

Respectfully submitted,



Milena Hermansky
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR NOVEMBER 18, 2009:

The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
	Document	11/18/2009	Revised Agenda	111809j-01
6.1	Memo	11/13/2009	re: Regional Transportation Plan Approval and Next Steps	111809j-02
6.1	Memo	11/13/2009	re: Regional Transportation Plan (RTP) - Supplemental Project List Analysis	111809j-03
6.1	Document	11/18/2009	Proposed order of business for adoption of the RTP Resolution by MPAC	111809j-04
6.1	Packet	11/18/2009	RTP Climate Action Plan - Greenhouse Gas Emissions and HB 2001 Land Use and Transportation Scenarios	111809j-05
6.1	Document	11/18/2009	City of Portland Proposed Amendments to RTP	111809j-06
6.2	Document	11/18/2009	Proposed order of business for adoption of the Urban Growth Report (UGR) Resolution by MPAC	111809j-10
6.2	Memo - Revised	11/10/2009	MPAC recommendation on the 2009 UGR	111809j-11
6.2	Letter	10/28/2009	From Washington County re: Proposed Amendment to UGR	111809j-12
6.2	Document	11/18/2009	City of Portland Proposed Amendment to UGR	111809j-13