



JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

December 10, 2009

Metro Regional Center, Council Chambers

MEMBERS PRESENT

Carlotta Collette, Chair
Sam Adams
Shane Bemis
Rex Burkholder
Nina DeConcini
Craig Dirksen
Kathryn Harrington
Donna Jordan
Lynn Peterson
Roy Rogers
Jason Tell
Don Wagner

AFFILIATION

Metro Council
City of Portland
City of Gresham, representing the Cities of Multnomah Co.
Metro Council
Oregon Department of Environmental Quality
City of Tigard, representing the Cities of Washington Co.
Metro Council
City of Lake Oswego, representing the Cities of Clackamas Co.
Clackamas County
Washington County
Oregon Department of Transportation, Region 1
Washington State Department of Transportation

MEMBERS EXCUSED

Fred Hansen
Royce Pollard
Steve Stuart
Ted Wheeler
Bill Wyatt

AFFILIATION

TriMet
City of Vancouver, WA
Clark County
Multnomah County
Port of Portland

ALTERNATES PRESENT

Deborah Kafoury
Susie Lahsene
Dean Lookingbill
Neil McFarlane

AFFILIATION

Multnomah County
Port of Portland
City of Vancouver
TriMet

STAFF: Tom Matney, Kelsey Newell, Kim Ellis, Andy Cotugno, Robin McArthur, Joshua Naramore, Andy Shaw, Deena Platman, Dick Benner, Michael Jordan, Milena Hermansky, Karen Withrow, Karen Kane, Ken Ray, Allison Kean Campbell, Ted Leybold, Kathryn Sofich, Leslie Williams.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Carlotta Collette declared a quorum and called the meeting to order at 7:20 a.m.

2. INTRODUCTIONS

There were none.

3. CITIZEN COMMUNICATIONS TO JPACT ON NON-AGENDA ITEMS

There were none.

4. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS

There were none.

5. CONSIDERATION OF THE JPACT MINUTES FOR NOVEMBER 12, 2009

Consideration of the November 12th JPACT minutes has been postponed to the January 14, 2010 meeting.

6. ACTION ITEMS

6.1 Resolution No. 09-XXXX, For the Purpose of Accepting the Draft 2035 Regional Transportation Plan, with the Following Elements, For Final Review and Analysis For Air Quality Conformance: The Transportation Systems Management and Operations Action Plan; The Regional Freight Plan; The High Capacity Transit System Plan Summary Report; and The Regional Transportation Functional Plan

Mr. Andy Cotugno and Ms. Kim Ellis of Metro briefly overviewed the Regional Transportation Plan (RTP) materials and proposed order of business, and outlined each action requested by the committee.

MOTION: Commissioner Lynn Peterson moved, Councilor Rex Burkholder seconded, to approve Resolution No. 09-XXXX.

Exhibit G

Councilor Harrington requested that *Consent Item of Consideration #368*, regarding the sunset of the Columbia River Crossing project be removed from Exhibit G and deferred for committee discussion in January/February 2010.

AMENDMENT #1: Councilor Jordan moved, Councilor Harrington seconded, to approve Exhibit G to Resolution No. 09-XXXX with the amended language.

ACTION TAKEN: With 14 in favor (Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #1 passed.

Exhibit F
Alternative Mobility Standards

AMENDMENT #2: Councilor Burkholder moved, Commissioner Peterson seconded, to amend Resolution No. 09-XXXX, Exhibit F to include TPAC's recommendation on Alternative Mobility Standards.

ACTION TAKEN: With 14 in favor (Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #2 passed.

I-5/99W Connector Study Recommendations

AMENDMENT #3: Councilor Jordan moved, Commissioner Peterson seconded, to amend Resolution No. 09-XXXX, Exhibit F to include TPAC's recommendation on the I-5/99W Connector Study.

Discussion: Commissioner Rogers was concerned with TPAC's recommendation to add a condition regarding conducting the I-5 South Corridor Refinement Plan including mobility corridors 2, 3 and 20 prior to advancing the Southern Arterial; stating that the committee needs to address the region's needs as a whole and that this condition would affect other priority corridors (i.e. I-84). He stated that adding this condition to the RTP would result in a Washington County vote against the RTP. Mayor Dirksen supported the County emphasizing that although they agree that the mobility corridors should be studied, this was not the compromise that was agreed upon. Commissioner Peterson disagreed stating that Clackamas County is comfortable with the proposed language. She cited improved freight access and the project's ability to help mitigate impacts to 99W as reasoning.

AMENDMENT #4: Commissioner Rogers moved, Mayor Dirksen seconded, to amend TPAC's recommendation 2.a to read, "include the conditions as part of the project description for the Southern Arterial with language that implementation will not proceed unless and until all the conditions are met, ~~including conducting the I-5 South Corridor Refinement Plan including Mobility Corridors 2,3, and 20...~~"

ACTION TAKEN: With 4 in favor (Dirksen, Tell, Rogers, Lookingbill), 8 opposed (Peterson, Jordan, Adams, McFarlane, Harrington, Lahsene, Bemis,

Burkholder) and 3 abstained (Kafoury, DeConcini, Wagner), amendment #4 failed.

ACTION TAKEN: With 12 in favor (Adams, Burkholder, Harrington, Peterson, Kafoury, Jordan, Bemis, McFarlane, Tell, DeConcini, Wagner, Lahsene), and 3 opposed (Dirksen, Lookingbill, Rogers), amendment #3 passed.

OR 217 Study Recommendations

AMENDMENT #5: Councilor Harrington moved, Councilor Jordan seconded, to amend Resolution No. 09-XXXX, Exhibit F to include TPAC's recommendation on the OR 217 Study recommendations.

ACTION TAKEN: With 13 in favor (Adams, Burkholder, Harrington, Peterson, Kafoury, Jordan, Bemis, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), and 2 opposed (Dirksen, Rogers), amendment #5 passed.

Sunnybrook Road Extension

AMENDMENT #6: Commissioner Peterson moved, Councilor Jordan seconded, to amend Resolution No. 09-XXXX, Exhibit F to include TPAC and MPAC's recommendation on the Sunnybrook Road Extension with an additional condition to pursue traffic mitigation on streets impacted in Milwaukie.

Discussion: Councilor Jordan requested that language be added addressing the City of Milwaukie's comments regarding traffic mitigation. Commissioner Peterson accepted this recommendation as a friendly amendment. **(All friendly amendments are recorded in the above amendment.)**

ACTION TAKEN: With 12 in favor (Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, McFarlane, DeConcini, Wagner, Lahsene, Lookingbill), and 2 abstained (Dirksen, Tell), amendment #6 passed.

Corridor Refinement Plan Priorities

AMENDMENT #7: (No first or second recorded.) To amend Resolution No. 09-XXXX, Exhibit F to approve TPAC's recommendation to defer action to January 2010 on RTP refinement plan priorities and next priority high capacity transit corridor.

ACTION TAKEN: With all in favor (Adams, Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #7 passed.

MPAC amendments

RTP Climate Action Plan and greenhouse gas emissions

AMENDMENT #8: Councilor Burkholder moved, Councilor Harrington seconded, to amend Resolution No. 09-XXXX to:

- Amend “BE IT RESOLVED, #8” to read, “Directs staff to work with ODOT, TriMet and local governments to develop and evaluate, by January 1, 2012, two or more alternative land use and transportation scenarios designed to reduce GHG emissions ~~by January 1, 2012,~~ as directed by the 2009 Legislature through House Bill 2001, and select one scenario for regional and local implementation that meets the state targets. The Metro Council, JPACT and MPAC will consider forward-recommendations from this effort prior to the next RTP update in 2014 in June, 2012. Recommendations may include refinements amendments to the RTP policies, performance targets, and investment priorities and functional plan requirements in order to accelerate implementation. Additional amendments may be identified for MPAC, JPACT and Metro Council consideration as part of the next RTP update between June, 2012 and June, 2014.”
- Add two new ‘BE IT RESOLVED’ actions that read, “Directs staff to prepare amendments to the RTP if new tools, legislation, and/or scientific understanding demonstrate that additional RTP policies, performance targets, investment priorities or functional plan requirements should be adopted prior to the next RTP update” and “Directs staff to develop tools and methods to evaluate the effects of land use and transportation projects on greenhouse gas emissions in the Metro region by December 2010. This work should include developing a baseline regional greenhouse gas inventory, utilizing the Environmental Protection Agency’s final MOVES model and preparing guidance on conducting qualitative and/or quantitative greenhouse gas analyses on transportation projects and/or land use projects with impacts to the transportation system.” ‘

Discussion: Mayor Adams expressed concern with the proposed amendments, stating that the region should be more aggressive in reducing greenhouse gas (GHG) emissions. He was in favor of sorting projects into categories based on their ability to reduce or increase GHG emissions. (See amendment #10.) Mayor Adams emphasized tools currently in place, including the region’s land use policy and active transportation, and offered resources to help conduct further analysis. Councilor Burkholder and others disagreed stating that the proposed amendments respond to both the region’s needs and City of Portland’s concerns by directing staff to develop tools and methods to evaluate land use and transportation projects on GHG emissions in an urgent and deliberate manner.

AMENDMENT #9: Mayor Adams moved, Commissioner Rogers seconded, to table amendment #8.

ACTION TAKEN: With 2 in favor (Bemis, Adams), 12 opposed (Burkholder, Harrington, Peterson, Kafoury, Jordan, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), and 1 abstained (Rogers), amendment #9 failed.

ACTION TAKEN: With 13 in favor (Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, Dirksen, McFarlane, DeConcini, Wagner, Lahsene, Lookingbill), 1 opposed (Adams) and 1 abstained (Tell), amendment #8 passed.

AMENDMENT #10: Mayor Adams moved, Councilor Burkholder seconded, to amend Resolution No. 09-XXXX to:

- Add a new “BE IT RESOLVED” that reads, “Accepts the RTP project lists for the purposes of obtaining public comment and determining conformance with the Clean Air Act...”
- Add a new “BE IT RESOLVED” that reads, “Directs Metro staff to: (A) Use existing RTP data and analysis and other currently available information to sort projects from the 2035 RTP project lists into three categories based on the potential of the project to increase CO2 emissions: Negative to Low, Moderate, and Higher; (B) Denote projects in the “Higher” category with a “potential for higher emissions” label on the 2035 RTP lists; (C) After adoption of the RTP and project lists, conduct further GHG analysis on projects in the “Higher” category before proceeding with additional funding, planning or construction; (D) Report these findings for discussion and consideration by JPACT.”

Discussion: Commissioner Peterson, Councilor Jordan and others supported the concepts outlined in the above amendments.

ACTION TAKEN: With 5 in favor (McFarlane, Adams, Peterson, Jordan, Kafoury), and 10 opposed (Burkholder, Harrington, Rogers, Bemis, Dirksen, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #10 failed.

RTP Performance targets

AMENDMENT #11: Councilor Jordan moved, Councilor Burkholder seconded, to amend Resolution No. 09-XXXX, to reconcile the conflicting MPAC and TPAC recommendations regarding Performance targets.

ACTION TAKEN: With 13 in favor (Burkholder, Harrington, Peterson, Rogers, Jordan, Bemis, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #11 passed.

Other amendments proposed by JPACT members
ODOT recommendation on safety performance target

AMENDMENT #12: Mr. Tell moved, Commissioner Rogers seconded, to amend Resolution No. 09-XXXX, Exhibit F to:

- Amend the Safety Performance Target (Table 1) to read, “Safety – Contribute to meeting goals indentified in the 2010 Oregon Traffic Safety Performance Plan based on the Metro region’s share of Vehicle Miles Traveled (VMT);”
- Amend Chapter 5, Implementation of the RTP, to include the following action: “Directs Metro to work with ODOT and members of the Regional Safety Work Group, or develop an official transportation safety committee, to refine the existing statewide traffic safety data to reflect conditions within the subset of the Metro boundary and develop a regional Traffic Safety Plan by December, 2011, with goals, performance measures, and strategies specific to the MPO. Upon adoption of the plan by JPACT and the Metro Council, the MPO Traffic Safety Plan measures will replace the existing Safety Performance Target.”

Discussion: Councilor Harrington requested that “and the Metro Council” be added, in addition to JPACT, as part of the MPO adopting the RTP. Mr. Tell accepted this recommendation as a friendly amendment. **(All friendly amendments are recorded in the above amendment.)**

ACTION TAKEN: With all in favor (Adams, Burkholder, Harrington, Peterson, Kafoury, Rogers, Jordan, Bemis, Dirksen, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill), amendment #12 passed.

Final recommendation on RTP Resolution as amended

ACTION ON MOTION: With 12 in favor (Burkholder, Harrington, Peterson, Kafoury, Jordan, Bemis, McFarlane, Tell, DeConcini, Wagner, Lahsene, Lookingbill) and 3 opposed (Adams, Dirksen, Rogers), the motion passed.

7. INFORMATION / DISCUSSION ITEMS

7.1 Direction on Approach to Federal Appropriations and Authorization Priorities

Mr. Cotugno briefly updated the committee on the federal appropriation and authorization processes. Members have been asked to narrow their list of federal appropriation candidate projects down to two per jurisdiction by the January 14th JPACT meeting. Once the appropriation list has been narrowed, three JPACT subgroups will be convened, consistent with Oregon congressional districts 1, 3 and 5, to identify appropriation earmark priorities within their districts. JPACT is scheduled to discuss and take action on the appropriation lists in January and February 2010 respectively.

While appropriation earmarks help fund smaller projects, Mr. Cotugno emphasized that historically the Portland metropolitan region has competed well for large authorization earmarks and awards, receiving funding for projects such as the Columbia River Channel Deepening or Eastside Streetcar Loop. As the authorization process changes, steering away from earmarks to creating more larger funding awards such as Metropolitan Mobility or Active Transportation, the region will have more opportunities to seek federal funds.

7. ADJOURN

Chair Collette adjourned the meeting at 9:02 a.m.

Respectfully submitted,



Tom Matney
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR DECEMBER 10, 2009

The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
	Order of business	12/10/09	Proposed order of business for adoption of the RTP Resolution by JPACT	121009j-01
6.1.3.a	Amendments	12/09/09	RTP Climate Action Plan - Greenhouse Gas Emissions and HB 2001 Land Use and Transportation Scenarios	121009j-02
6.1.3.b	Amendments	12/09/09	RTP Performance Targets and Implementation	121009j-03
6.1	Memo	12/10/09	Safety Goals and Measures	121009j-04
6.1	Report	10/09	Oregon Traffic Safety Performance Plan	121009j-05
6.1	Email	12/09/09	RTP Question	121009j-06
7.1	Table	12/09/09	Fiscal Year 2011 Appropriations Request	121009j-07
7.1	Maps	12/09/09	Fiscal Year 2011 Appropriations - 1	121009j-08
	Oregon House Resolution	11/25/09	HR XXXX - The Active Transportation Fund Act of 2009	121009j-09
	Publication	Fall 2009	OTREC News	121009j-10
	Flyer	n/a	"Say YES to the White Oak Habitat of 3-Creeks"	121009j-11