

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION
June 10, 2004

<u>MEMBERS PRESENT</u>	<u>AFFILIATION</u>
Rod Park	Metro Council
Matthew Garrett	Oregon Department of Transportation (ODOT-Region 1)
Fred Hansen	TriMet
Rob Drake	City of Beaverton, representing Cities of Washington County
Maria Rojo de Steffey	Multnomah County
Rod Monroe	Metro Council
Bill Kennemer	Clackamas County
Don Wagner	Washington State Department of Transportation (WSDOT)
Larry Haverkamp	City of Gresham, representing Cities of Multnomah County
Karl Rohde	City of Lake Oswego, representing Cities of Clackamas County
Rex Burkholder	Metro Council
Roy Rogers	Washington County

<u>MEMBERS ABSENT</u>	<u>AFFILIATION</u>
Stephanie Hallock	Oregon Department of Environmental Quality (DEQ)
Royce Pollard	City of Vancouver
Bill Wyatt	Port of Portland
Judie Stanton	Clark County
Jim Francesconi	City of Portland

<u>ALTERNATES PRESENT</u>	<u>AFFILIATION</u>
Annette Liebe	Oregon Department of Environmental Quality (DEQ)
Dean Lookingbill	SW Washington RTC
Susie Lahsene	Port of Portland

<u>GUESTS PRESENT</u>	<u>AFFILIATION</u>
Dave Nordberg	Oregon Department of Environmental Quality (DEQ)
Kathy Busse	Washington County
Steve Clark	Community Newspapers/Portland Business Alliance
Eric Hatfield	
Mary Legry	WSDOT
Ron Weinman	Clackamas County
Mike Clark	WSDOT
Alan Lehto	TriMet
Robin McArthur	ODOT - Region 1
Olivia Clark	TriMet
Neil McFarlane	TriMet
Ed Abrahamson	Multnomah County

STAFF

Richard Brandman
Ted Leybold

Renee Castilla
Mark Turpel

Andy Cotugno
Bridget Wieghart

Kim Ellis

I. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Park called the meeting to order and declared a quorum at 7:24 a.m.

II. CITIZEN COMMUNICATIONS TO JPACT ON NON-AGENDA ITEMS

Ms. Annette Liebe introduced Dick Pederson as the new alternate for DEQ.

Mr. Andy Cotugno presented the Conference Committee handout (included as part of this meeting record).

Councilor Karl Rohde asked if staff has confirmed with Congressman Defazio that he understands the issues of the region.

Mr. Andy Cotugno replied that they had not yet spoke with Congressman Defazio but would do so.

Mr. Fred Hansen stated that the Senate conference appointees are well balanced between Democrats and Republicans, however the House is not nearly as balanced.

Mr. Andy Cotugno presented letter from ODOT (included as part of this meeting record).

Councilor Rex Burkholder directed members to the 3rd paragraph where is refers to ODOT's consultation with AOC/LOC. He said it was important for ODOT to include the state's MPOs in those discussions as well because decisions that are made may have an impact on the MPOs.

Mr. Matthew Garrett concurred.

III. REVIEW OF MINUTES

The meeting minutes were held over until the next meeting.

IV. RESOLUTION NO. 04-3457

Mr. Mark Turpel gave brief history regarding the Air Quality Plan.

Mr. Dave Nordberg presented the Air Quality presentation (included as part of this meeting record).

Mr. Mark Turpel presented Resolution No. 04-3457 (included as part of this meeting record).

Councilor Larry Haverkamp asked for explanation of why we are adding TCMs if they are not required.

Mr. Mark Turpel replied that adding TCMs to a local plan further protects the region from going into non-attainment for ozone by adding an extra level of requirements to produce projects that have a positive air quality benefit.

Councilor Rex Burkholder asked whether there had been any discussion whether the boundaries for the air quality shed are still appropriate.

Mr. Dave Nordberg replied that DEQ has not looked at those in depth and currently has made no mention of changing them.

Ms. Annette Liebe stated that there are certain criteria that EPA uses for establishing boundaries. Further DEQ does periodically review the criteria and the boundary to determine if any changes need to be made.

Councilor Larry Haverkamp asked why DEQ was changing the plan.

Ms. Annette Liebe stated that reviewing the plan is a Clean Air Act requirement. In addition, in order for the MTIP to demonstrate conformity next fall, the new air quality plan would need to be approved.

Councilor Rod Monroe asked for explanation of MTBE.

Mr. Dave Nordberg replied that MTBE is a chemical that is used as a fuel additive to oxygenate the fuel. However, MTBE is dangerous to the environment as that it more rapidly contaminates ground water in addition to a significant cancer risk to humans. He said that DEQ is preparing their presentation to the Environmental Quality Commission to eliminate the requirement for oxygenated fuel.

Mr. Andy Cotugno redirected the committee members to Resolution No. 04-3457 (included as part of this meeting record).

Ms. Annette Liebe commended the partnership between DEQ and Metro Staff and further commended the TPAC subcommittee that reviewed documents and provided feedback.

ACTION TAKEN: Ms. Annette Liebe moved and Mayor Rob Drake seconded the motion to approve Resolution No. 04-3457 with amendments.

Mr. Fred Hansen stated that the control measures are important for ozone because slipping into non-attainment could cause harmful effects on the economic development in the region.

Councilor Karl Rohde stated that it seemed that none of the proposed "TCMs" are actually Transportation Control Measures, more that they are transportation encouragement measures. He said that the economic development would be punished if drivers do not take advantage of

the new available transportation options. He asked if there are other measures available for cars if drivers do not change their behavior.

Ms. Annette Liebe stated that car manufacturers are adding new measures to new automobiles to assist with the control of emissions. She further stated that beyond the TCMs and contingent TCMs in the new plan, there are no other measures available. However, the JPACT committee could decide to come back later and decide on additional measures.

Councilor Karl Rohde stated that other external measures could include those from DEQ such as a requirement for new equipment placed on cars that are purchased in addition to new standards at the testing point.

Ms. Annette Liebe stated that DEQ could not introduce its own air quality and emissions standards, that they must use federal standards or California standards.

Councilor Karl Rohde said that new businesses are punished due to the bad behavior of drivers.

Councilor Larry Haverkamp expressed confusion regarding Resolution No. 04-3457 and its TCMs and requested explanation.

Councilor Rex Burkholder replied that Resolution No. 04-3457 and the TCMs proposed would 1) assist the region in protecting the air quality; 2) reduce the threat of restricting new industrial and economic development; 3) further the region does not have the amount of transit options available for its citizens compared to highways and roads.

Councilor Larry Haverkamp stated that Resolution No. 04-3457 is a recommendation from JPACT to the region, however there are no penalties involved.

Mr. Fred Hansen disagreed and stated that the penalties for not achieving the TCMs proposed could be but are not limited to going into non-attainment, losing funding for road projects, and restrictions on new industry and businesses.

Mr. Andy Cotugno stated that key connection is to the MTIP. He said that the MTIP is the action JPACT takes to allocate money to projects. When money is allocated to projects, JPACT cannot adopt that plan until the vehicle emissions are estimated and what they would be if the region built all of the projects included in the MTIP. He further stated that when the vehicle emissions are estimated that incorporate building all of the projects, the region has to demonstrate that the level of pollution coming out of the entire vehicle system is below the targets that are set up in the air quality plan. He said that if the targets set in the air quality plan were too tight then the region would not have enough room to demonstrate that the projects funded through the MTIP would stay within those targets. In addition, next fall when the decisions are finalized on how to allocate the funding, those monies can not be spent unless the region can demonstrate conformity and demonstrate that the projects the region's has committed to which are aimed at reducing vehicle emissions are in fact being implemented.

Chair Rod Park asked the committee if they wanted to provide input on the issue of oxygenated fuel with Resolution No. 04-3457 or via a separate resolution. The committee agreed that it would be more appropriate to do them separately.

ACTION TAKEN: The motion to approve Resolution No. 04-3457 passed.

V. RESOLUTION NO. 04-3456

Mr. Ted Leybold presented Resolution No. 04-3456.

ACTION TAKEN: Councilor Karl Rohde moved and Commissioner Roy Rogers seconded the motion to approve Resolution No. 04-3456. The motion passed.

VI. I-205 LIGHT RAIL FUNDING

Mr. Richard Brandman presented the I-205 Light Rail Funding Issue (included as part of this meeting record).

Chair Rod Park stated that the gap in funding has always existed and the region knew that they would be faced with trying to obtain enough funding by the submittal date of August 2004.

Councilor Karl Rohde directed the committee members to the change on page two, which eliminated the language "...if the supplemental contribution cannot be funded with project savings on other ODOT projects." He asked why the language was deleted.

Mr. Matthew Garrett replied that ODOT is confident in their scoping of projects is accurate therefore the need for language reflecting project savings is not needed.

Commissioner Maria Rojo de Steffey expressed concern regarding potential future MTIP commitments.

Commissioner Roy Rogers expressed concern that MTIP continues to be the source for providing funding for gaps in projects. He stated that MTIP can not continue to be the source of these funds because eventually there will be no additional funds to allocate.

Chair Rod Park said that it was important that when the transportation finance ballot measure goes forward either in 2006/2008 that language be written in the ballot that says funds from the measure would replace MTIP funding previously allocated to those projects.

Ms. Susie Lahsene asked for information describing the future growth of the MTIP with allowances for CMAQ reductions.

Chair Rod Park stated that staff would prepare a spreadsheet and bring in back at the next JPACT meeting in July.

Mr. Fred Hansen stated that there is past precedence for allocating MTIP to LRT projects. Further, it is important to have a complete funding package ready for FTA by August 20, 2004 or the region risks the project being moved out of contention.

Councilor Larry Laverkamp concurred that MTIP cannot continue to be locked up by prior commitments.

Mayor Rob Drake stated that as the region continues to look to MTIP to provide for funding gaps, it is important that the region looks for other sources, i.e. local jurisdictions contributing more match, in addition to the state of Oregon and the region. Further, those developing properties should also contribute more funding.

VII. SUNRISE CORRIDOR UPDATE

Commissioner Kennemer gave a brief history of the Sunrise Corridor (included as part of this meeting record).

Mr. John Rist presented the Sunrise Corridor (included as part of this meeting record).

Councilor Larry Haverkamp reminded Clackamas County of the need for a big interchange with US 26.

Councilor Rod Monroe asked if the right-of-way along the corridor would be able to accommodate transit.

Mr. John Rist replied that the county is purchasing 112' of right-of-way for future transit elements.

Ms. Susie Lahsene asked which part of the corridor contributed to the urban renewal funds.

Mr. John Rist replied that from I-205 to 152nd is in the Urban renewal districts.

Ms. Susie Lahsene asked how much of the financial benefits to landowners are being used to address infrastructure needs.

Chair Rod Park replied that the County is looking at a tax increment.

Ms. Susie Lahsene stated that it would be useful to see the study and the numbers.

Commissioner Bill Kennemer stated that the Damascus citizens would be going to a November vote for incorporation with a tax rate of 4 dollars.

Mr. Ron Wienman stated that in 1993 it was all one unit but in 1996 it was broken into two units. He further stated that they have not yet finalized a design for unit two.

Councilor Karl Rohde stated the design element for unit two should be decided earlier than later because the value of land continues to rise as the design is debated.

Mr. Andy Cotugno stated that all of the different issues are being looked at including different alignments. He said that the current recommendation is to build from US 26 because it would eliminate bypassing Damascus and they are purchasing right-of-way to protect the proposed urbanized center of Damascus.

Councilor Karl Rohde stated that there remains a potential for passing through Damascus which would increase pressure for more development for Sandy and Welches,

Mr. Matthew Garrett stated that ODOT is concerned and would follow the conversations closely.

Councilor Larry Haverkamp stated that the City of Gresham is also concerned because they have a large area at Spring Water that is a tremendous project.

VIII. HIGHWAY 217 STUDY AND INITIAL OPTIONS

Mr. Richard Brandman presented a handout on the Highway 217 Corridor Study (included as part of this meeting record).

Ms. Bridget Weighart presented a handout on the Highway 217 Initial Options (included as part of this meeting record).

Mr. Fred Hansen asked if the study called for replacing the existing overpasses.

Ms. Bridget Weighart replied that the basic six-lane option would replace half of the ramps.

Councilor Rex Burkholder asked what the attitudes were from citizens and stakeholders regarding pricing.

Ms. Bridget Weighart replied that they did a lot of outreach and held focus groups. She stated that she was surprised at the level of understanding of pricing and in fact citizens brought it up before staff had a chance to propose the question. She said that it was an interesting discussion.

IX. MPO SUMMIT DEBRIEF AND ACT PROPOSAL

Councilor Rex Burkholder stated that they the MPO Summit was successful. He said that the other MPOs are interested in improving relations with each other and continuing the increased level of discussion.

Chair Rod Park stated that it was a good conversation. He further stated that Commissioner Stuart Foster addressed the ACTs and he found it interesting to see how each MPO is struggling in its own way regarding the MPO/ACT issue and their own areas of influence.

Andy Cotugno directed the committee members to the ACT proposal (included as part of this meeting record).

Chair Rod Park said that a proposal was raised to include more City representation.

Mr. Steve Clark stated that the ACT topic remains an important discussion. He said that it was important to bring together the transportation, business, and environmental leadership community. He said that the business community would help lead on transportation if they could be connected to other issues.

Mayor Rob Drake stated that decisions that are made in Salem could drastically effect a local jurisdiction. He further expressed his concern that creating an ACT (which is a vehicle of the state legislature and OTC) would continue to under-mind the local authority of JPACT. He concluded that he is not in favor of becoming an ACT.

Councilor Larry Haverkamp recommended holding another JPACT retreat to further discuss the issue of becoming an ACT.

IV. REGIONAL TRANSPORTATION PLAN (RTP) AMENDMENTS

Kim Ellis presented the Regional Transportation Plan (RTP) Amendments (included as part of this meeting record).

V. ADJOURN

There being no further business, Chair Park adjourned the meeting at 9:18 a.m.

Respectfully submitted,

Renee Castilla