

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION

March 11, 2004

MEMBERS PRESENT

AFFILIATION

Chair Rod Park	Metro Council
Matthew Garrett	Oregon Department of Transportation
Rob Drake	City of Beaverton, representing Cities of Washington County
Rod Monroe	Metro Council
Bill Kennemer	Clackamas County
Don Wagner	Washington State Department of Transportation
Larry Haverkamp	City of Gresham, representing Cities of Multnomah County
Judie Stanton	Clark County Commission
Karl Rohde	City of Lake Oswego, representing Cities of Clackamas County
Rex Burkholder	Metro Council

MEMBERS ABSENT

AFFILIATION

Jim Francesconi	City of Portland
Maria Rojo de Steffey	Multnomah County
Fred Hansen	TriMet
Stephanie Hallock	Oregon Department of Environmental Quality
Royce Pollard	City of Vancouver
Bill Wyatt	Port of Portland
Roy Rogers	Washington County

ALTERNATES PRESENT

AFFILIATION

Neil McFarlane	TriMet
Annette Liebe	Oregon Department of Environmental Quality
Dean Lookingbill	SW Washington RTC
Susie Lahsene	Port of Portland

GUESTS PRESENT

AFFILIATION

Kathy Busse	Washington County
Laurel Wentworth	City of Portland
Ron Papsdorf	City of Gresham
Lynn Peterson	City of Lake Oswego
John Rist	Clackamas County
Karen Schilling	Multnomah County
David Zagel	TriMet
Olivia Clark	TriMet
Robin McArthur	Oregon Department of Transportation
John Wiebke	City of Hillsboro

GUESTS PRESENT

AFFILIATION

Mary Legry	Washington State Department of Transportation
Edward Barnes	Washington State Department of Transportation
Alice Rouyer	City of Milwaukie
Jim Bernard	City of Milwaukie
Dale Himes	Washington State Department of Transportation
Greg Miller	AGC
William Barnes	Citizen
Scott Bricker	Citizen
Robin Katz	Port of Portland
Danielle Cowan	City of Wilsonville
Robert Bertini	Portland State University

STAFF

Richard Brandman	Renee Castilla	Andy Cotugno	Kim Ellis
Ted Leybold			

I. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Park called the meeting to order and declared a quorum at 7:19 a.m.

II. CITIZEN COMMUNICATIONS TO IMPACT ON NON-AGENDA ITEMS

There were no citizen communications.

III. REVIEW OF MINUTES

ACTION TAKEN: Mayor Rob Drake moved and Mr. Matthew Garrett seconded the motion to approve the meeting minutes of February 12, 2004. The motion passed.

ACTION TAKEN: Mr. Matthew Garrett moved and Mayor Rob Drake seconded the motion to approve the meeting minutes of March 1, 2004. The motion passed.

IV. RECAP OF WASHINGTON DC TRIP

Ms. Olivia Clark stated that she thought the trip was successful. She presented an evaluation form (included as part of this meeting record) and asked the members to fill it out and return to her.

Councilor Karl Rohde stated that he just arrived back in Portland, Wednesday, March 10, 2004. He said that they are working towards a six-year bill and to the Senate number. The house number is \$279.5 billion for the six-year bill and the Senate bill is at \$318 billion. However, the issue at hand is that the House cannot seem to determine how the Senate reached its math without an increase in revenue. Although it seemed to be a pessimistic beginning, the

atmosphere seems to have improved and the threat of presidential veto is fading with the administration more willing to move towards the Senate's numbers.

Councilor Larry Haverkamp reminded the committee of Senator Smith's comments and the need for additional roads.

Olivia Clark stated that it was important to provide information to Senator Smith regarding how JPACT and the Metro Council makes their decision and then provide explanation on where the road and transit dollars are going particularly road construction and road improvements in the region.

Councilor Burkholder stated that Metro staff met with Wally Shute to talk about what kind of information is needed and how Metro could provide it to them. He further stated that he appreciated the Senator's focus on policy and his desire to talk about long-range vision. In addition, Councilor Burkholder said that Representative Baird commented that he felt strongly that Oregon should be supporting the I-5/Columbia River Crossing as its suggestion for the Mega project. He stated that the metro region had deferred to the Peter Defazio's suggestion of Oregon bridges. However, Councilor Burkholder said that Representative Baird felt that Oregon Bridge repairs would not be considered as national priority. Councilor Burkholder expressed concern regarding moving support from bridges to the I-5/Columbia River Crossing and whether that could be done without a negative impact on the region.

Andy Cotugno stated that Commissioner Gail Achterman seemed to be intrigued by Representative Baird's philosophy and suggested that a follow-up meeting occur with the Commissioner. Secondly, of the two projects that the State of Washington are advocating, one, the Alaska Way Viaduct, is not a big commerce corridor and therefore the I-5/Columbia River Crossing would have a better chance of funding, especially if supported by both states.

Commissioner Bill Kennemer stated that he would be meeting with Wyden's staff regarding the Sunrise Corridor to talk about timelines. He expressed his concern that the delegation to Washington DC seemed to still be somewhat disconnected.

Councilor Rod Monroe stated that the I-5/River Crossing Project should be the mega project and the region should support it. However, he asked whether there had been a process established for raising the necessary \$50 million for the PE work.

Mr. Andy Cotugno stated that the EIS work for the project is being sought from Borders and Corridors as well as Highway Demo.

V. RESOLUTION NO. 04-3429

Mr. Andy Cotugno presented Resolution No. 04-3429 (included as part of this meeting record).

Ms. Annette Liebe asked what options were available to fund the Behavior Study.

Mr. Andy Cotugno stated that previously it was a collaborative effort with the other MPOs in the state as well as dividing the costs between Metro, TriMet, and ODOT. He stated that further conversations would need to occur to determine options.

Mayor Rob Drake stated that it was important to educate the citizens of the region regarding the sheer cost to do a project. He said that when JPACT holds open houses it would be helpful to be able to provide information to the citizens that explains the cost of the not only building the project but the costs to prepare the project, i.e. PE and EIS.

Chair Rod Park concurred with Mayor Drake and asked Metro staff to look into how the information could be best provided.

ACTION TAKEN: Mayor Rob Drake moved and Ms. Susie Lahsene seconded the motion to approve Resolution No. 04-3429. The motion passed.

#### VI. RESOLUTION NO. 04-3430

Mr. Andy Cotugno presented Resolution No. 04-3430 (included as part of this meeting record).

ACTION TAKEN: Mayor Rob Drake moved and Ms. Annette Liebe seconded the motion to approve Resolution No. 04-3430 (included as part of this meeting record).

Mr. Matthew Garrett directed members to page 5 of 18 and the response to outstanding issues and the last sentence. *"However, it should be noted that all the refinement corridors are centered on ODOT facilities and will require greater funding support from ODOT than is currently available to complete the work in a timely manner."* He agreed that there is not enough funding available, but said that the region needs to be more strategic with the funding currently available.

Mr. Andy Cotugno stated that it is important to go back and revisit the prioritization of the remaining corridors and what has been accomplished on all 18 corridors, what is happening currently and what should be the next step. He concurred that funding should be a major part of the discussion.

ACTION TAKEN: The Motion passed.

#### VII. RESOLUTION NO. 04-3431

Andy Cotugno and Ted Leybold presented Resolution No. 04-3431 (included as part of this meeting record).

Councilor Karl Rohde stated that the only disconnect that he saw when reviewing the material was freight. He said that he recognizes the importance of freight. However, he said that freight projects invariably become capacity projects, invariably become crowded with cars, and then are essentially highway modernization projects. He said a more radical alternative would be the

removal of all road projects but would recommend at a minimum that language be added to protect the purpose of the freight project.

Ms. Susie Lahsene replied that the Port of Portland has submitted projects and received allocations for rail projects and not only road projects. She emphasized the importance of having more opportunities for alternative mode freight projects or freight improvements that retain freight capacity.

Chair Rod Park stated that they recommended the language for projects specific to those that would improve bottlenecks for freight and not increasing lane capacity per se, that is what Metro staff is suggesting for a category.

Councilor Karl Rohde emphasized the importance to protect freight capacity.

Chair Park asked staff to emphasize the protection of freight capacity in the process selection.

Mr. Matthew Garrett concurred that it was important to have a balanced transportation system and recommended that language be included to express that.

Councilor Rex Burkholder stated that it was important for the region to be strategic in how it spends the 4% of the regional transportation dollars (MTIP) given to the region. Further, it is important to use MTIP dollars to leverage projects that do not have other sources of funding.

Councilor Karl Rohde stated that focusing limited funds on road construction would not be the best to solve the transportation problems facing the region. He said that the region has devoted its limited funding to alternative modes of transportation in order to bring transportation system into balance.

Mayor Rob Drake stated that it is important to educate the public on how transportation dollars are spent in the region. He said that those citizens that he talks to do not think that there is enough money spent on roads and that too much money is being spent on trains and bike lanes.

Councilor Rod Monroe stated that when the original language was reviewed, there was a concern that the emphasis was placed on non-road projects. He said that Metro Councilors asked that the language be rephrased to say that the small amount of scarce MTIP money would be allocated to projects other than road construction. However, the language does not preclude projects that would provide a limited road fix as long as it is used in a positive way.

Councilor Karl Rohde asked what the historical split has been for funding.

Andy Cotugno stated that the split has been about 60/40, CMAQ at 40% and STP at 60%. However, for projects submitted it has been all over. He explained that some geographic areas have submitted project applications with higher emphasis on alternatives, others have submitted strictly road projects. He explained that at the end of the selection process, they have to allocate the 40% of CMAQ funds to alternatives. Therefore, if a jurisdiction submitted only road projects, then they would not receive any CMAQ funding.

Councilor Rod Monroe explained that what is previously happened is that some jurisdictions have submitted only road projects and then because the emphasis is on alternatives, they felt like there was not enough regional equity and criticized the process. Therefore, in order for jurisdictions to receive their fair share of MTIP money, they are being asked to submit projects that are CMAQ eligible in order to gain a better mode split and better geographic equity.

Commissioner Bill Kennemer expressed concern that JPACT as a regional table is giving away authority at the local control. He explained that they go through an extensive local process to determine project applications. He said that he agrees that there needs to be balance and to be respectful of regional goals. However, if a jurisdiction feels that they need to take the gamble and submit only one type of application, then they should be able to do so.

Chair Rod Park stated that the language was created in order to ensure a good pool of applicants to choose from and have a good mix of projects throughout the region.

Mayor Rob Drake directed members to page 7 regarding functional plan compliance. He expressed concern that the language could penalize smaller cities that do not have the financial resources to complete their planning efforts. For example, the City of Cornelius has the right attitude with their planning efforts but have limited financial ability to complete it. He said it is important to continue to encourage their efforts and not punish them.

Mr. Andy Cotugno replied that those cities that are not in compliance but can demonstrate that they are making good faith progress should not be penalized and directed staff to add language to the resolution.

ACTION TAKEN: Ms. Susie Lahsene moved and Ms. Annette Liebe seconded the motion to approve Resolution No. 04-3431 with an amendment that changes the quota portion of application submittal to say that jurisdictions that submit only road projects do so at their own peril and may not receive their fair share of funding.

ACTION TAKEN: Councilor Rex Burkholder moved and Councilor Rod Monroe seconded the motion to amend the first motion by keeping the full quota language for project submittal.

ACTION TAKEN: The following vote occurred on the motion to amend the first motion:

Yes:

No:

Councilor Rod Monroe

Matthew Garrett

Annette Liebe

Mayor Rob Drake

Neil McFarlane

Susie Lahsene

Dean Lookingbill

Commissioner Bill Kennemer

Commission Judy Stanton

Councilor Larry Haverkamp

Councilor Rex Burkholder

Councilor Karl Rohde

Chair Rod Park voted yes on the motion to amend because of the tie vote. The motion passed.

ACTION TAKEN: The motion to approve Resolution No. 04-3431 passed with Commissioner Bill Kennemer voting no.

VIII. FREIGHT RAIL AND THE OREGON ECONOMY

Mr. Lance Grenzeback presented Freight Rail and the Oregon Economy (included as part of this meeting record).

Ms. Susie Lahsene stated that the final report would be available in a few weeks.

IX. ADJOURN

There being no further business, Chair Park adjourned the meeting at 9:34 a.m.

Respectfully submitted,

Renee Castilla