# Metro | People places. Open spaces.

#### METRO POLICY ADVISORY COMMITTEE February 10, 2010 Metro Regional Center, Council Chambers

#### MEMBERS PRESENT

Shane Bemis, Chair Sam Adams Matt Berkow Pat Campbell Jody Carson Nathalie Darcy Dennis Doyle Amanda Fritz Jack Hoffman Carl Hosticka **Dick Jones** Charlotte Lehan, Vice Chair Robert Liberty Keith Mays Charlynn Newton Rod Park Wilda Parks Alice Norris Judy Shiprack Rick VanBeveren Mike Weatherby Jerry Willey

#### MEMBERS EXCUSED

Ken Allen Tom Brian Richard Burke Steve Stuart Dilafruz Williams Richard Whitman

ALTERNATES PRESENT Ruth Adkins

**AFFILIATION** City of Gresham, representing Multnomah Co. 2<sup>nd</sup> Largest City City of Portland Multnomah Co. Citizen City of Vancouver City of West Linn, representing Clackamas Co. Other Cities Washington Co. Citizen City of Beaverton, representing Washington Co. 2<sup>nd</sup> Largest Ciy City of Portland City of Lake Oswego, representing Clackamas Co. Largest City Metro Council Clackamas Co. Special Districts Clackamas Co. Commission Metro Council City of Sherwood, representing Washington Co. Other Cities City of North Plains, City in Washington Co. outside UGB Metro Council Clackamas Co. Citizen City of Oregon City, representing Clackamas Co. 2<sup>nd</sup> Largest City Multnomah Co. Commission TriMet Board of Directors City of Fairview, representing Multnomah Co. Other Cities City of Hillsboro, representing Washington Co. Largest City

#### **AFFILIATION**

Port of Portland Washington Co. Commission Washington Co. Special Districts Clark Co., Washington Commission Governing Body of School Districts Oregon Dept. of Land Conservation & Development

#### **AFFILIATION**

Governing Body of School Districts

<u>STAFF</u>: Dick Benner, Andy Cotugno, Councilor Kathryn Harrington, Milena Hermansky, Alison Kean-Campbell, Robin McArthur, Kelsey Newell, Ken Ray, John Williams.

# 1. <u>CALL TO ORDER AND DECLARATION OF A QUORUM</u>

Chair Shane Bemis declared a quorum and called the meeting to order at 5:05 pm.

## 2. <u>SELF INTRODUCTIONS AND COMMUNICATIONS</u>

Audience and committee members introduced themselves.

## 3. <u>CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS</u>

There were none.

# 4. <u>CONSENT AGENDA</u>

**Consideration of:** 

- MPAC Minutes for January 27, 2010
- MPAC Minutes for February 1, 2010
- Annual Appointment of MTAC Members

MOTION: Mayor Denny Doyle moved, and Mr. Dick Jones seconded, to approve the consent agenda.

ACTION TAKEN: With all in favor, the motion passed.

# 5. <u>COUNCIL UPDATE</u>

Councilor Robert Liberty forewent the update; the Council, like MPAC, has primarily been focused on Urban and Rural Reserves.

### 6. <u>INFORMATION/ DISCUSSION ITEMS</u>

### 6.1 Urban and Rural Reserves intergovernmental agreements

Councilor Carl Hosticka updated the committee on the most recent Core-4 Reserves map, approved February 8, noting differences between it and the previous Core-4 map released for public comment. Three areas—west Multnomah County, south of Sherwood, and north of Cornelius—remain to be resolved; the Metro Council will work with representatives from the counties to formally designate the remaining option areas.

Mr. Andy Cotugno of Metro explained that the Metro Charter requires the Metro Council to consult with MPAC prior to considering adoption of any land use action. Tonight's meeting serves as that formal consultation on the Reserves designation and Intergovernmental Agreements (IGAs) between Metro and the three counties. MPAC has prerogative to:

• Endorse (or oppose) the Core 4 recommendation, or

- Endorse the Core-4 recommendation with comments or a recommendation to adopt specific additional amendments, or
- MPAC can choose to not make a recommendation to the Metro Council.

Mr. Cotugno reminded members that Metro staff advises against placing conditions on reserves.

Members raised concern that the recommendations made at the January 27 and February 1 MPAC meetings were not presented to the Core-4 at its February 8 meeting, and that MPAC's recommendations may have been excluded in the development of the final Core-4 consensus map. Additional discussion included the Urban and Rural Reserves process and timeline, and upcoming agenda items of interest.

<u>MOTION</u>: Mayor Sam Adams moved, and Mayor Mike Weatherby seconded, to forward the MPAC recommendations on reserves, made at the January 27 and February 1 meetings, to the Metro Council for approval.

<u>Discussion</u>: Mr. John Williams of Metro summarized differences between MPAC's recommendations and the Core-4 Reserve map. The committee also discussed, generally, the relationship between MPAC and the Metro Council, and the responsibility of committee members to continually update their peers on developments at MPAC.

<u>ACTION TAKEN</u>: With 15 in favor (Adams, Adkins, Bemis, Berkow, Carson, Darcy, Doyle, Fritz, Hoffman, Jones, Lehan, Norris, Parks, VanBeveren, Weatherby) and 2 opposed (Mays, Willey), the motion <u>passed</u>.

Following discussion of the Reserves Core-4 map, the committee discussed language and principles contained in the draft Intergovernmental Agreements (IGAs) between Metro and each of the three counties. The language of the draft IGAs describes the conditions and principles for planning urban reserve areas before they are added to the urban growth boundary as well as conditions guiding the protection of rural reserves.

Committee discussion included:

- The importance of providing future local governments with flexibility in land use decisions;
- The role of cities in eventual development of urban reserves;
- Proposed changes to the process of concept planning;
- Legal aspects to the adoption and implementation of IGAs; and
- Concern that land designated as urban reserves that has characteristics suitable to meet the region's need for large-lot employment is ultimately developed to its highest and best use.

<u>MOTION</u>: Mayor Adams moved, and Commissioner Amanda Fritz seconded, to recommend to the Metro Council that the IGAs include a principle that gives priority to leaving large lots available for employment-based activities.

<u>Discussion</u>: The committee noted that Trimet representative Mr. Rick VanBeveren's proposed amendment is of the same nature (memo included in packet).

<u>ACTION TAKEN</u>: Mayor Adams and Commissioner Fritz supported Trimet's amendment and withdrew their motion.

<u>MOTION</u>: Mayor Alice Norris moved, and Councilor Jody Carson seconded, to accept the draft IGAs with the following refinements:

- The agreements should require (not merely suggest) that concept planning include certain elements.
- The protection of natural resources should be strengthened by reducing assumptions about urban density in areas with significant natural features.
- The agreements should assure that existing cities are included and can participate in urban reserves concept planning.
- The agreements should address urban form, density and transportation circulation.
- Priority should be given to large lot employment land in particular urban reserves.
- The principles for concept planning should be consistent across all three IGAs.

<u>ACTION TAKEN</u>: With all in favor (Adams, Adkins, Bemis, Berkow, Carson, Darcy, Doyle, Fritz, Hoffman, Jones, Lehan, Mays, Norris, Parks, Shiprack, VanBeveren, Weatherby, Willey), the motion <u>passed</u>.

It is anticipated that representatives of the Metro Council and the three county boards will reach agreement on the final reserve areas by the end of February. The county commissions and the Metro Council are scheduled to consider adoption of the IGAs, including final reserves maps, by the end of February.

### 7. MPAC MEMBER COMMUNICATIONS

There were none.

### 8. <u>ADJOURN</u>

Chair Bemis adjourned the meeting at 7:03 pm.

Respectfully submitted,

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Milena Hermansky Recording Secretary

# ATTACHMENTS TO THE PUBLIC RECORD FOR **February 10, 2010**: The following have been included as part of the official public record:

| ITEM | DOCUMENT<br>TYPE | Doc<br>Date | DOCUMENT DESCRIPTION   | Document<br>No. |
|------|------------------|-------------|--|-----------------|
| 3    | Document         | 02/01/2010  | February 1, 2010 MPAC Minutes                                    | 021010j-01      |
| 6.1  | Memo             | 02/02/2010  | Re: MPAC recommendations on URR Areas                            | 021010j-02      |
| 6.1  | Мар              | 02/08/2010  | Core 4 Urban and Rural Reserve Draft Proposal                    | 021010j-03      |
| 6.1  | Table            | 02/08/2010  | Core 4 Reserves Status   | 021010j-04      |
| 6.1  | Document         | 02/04/2010  | Draft IGA between Clackamas County and Metro                     | 021010j-05      |
| 6.1  | Document         | 02/04/2010  | Draft IGA between Multnomah County and Metro                     | 021010j-06      |
| 6.1  | Document         | 02/04/2010  | Draft IGA between Washington County and Metro                    | 021010j-07      |
| 6.1  | Memo             | 02/03/2010  | Trimet re: IGAs to adopt urban and rural reserves                | 021010j-08      |
| 6.1  | Letter           | 02/09/2010  | Re: Inaccuracies about Cornelius as MPAC Feb. 1                  | 021010j-09      |
| 6.1  | Document         | 02/08/2010  | Draft Exhibit A to agreement between Washington County and Metro | 021010j-10      |