

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING THE)
FY 2004 UNIFIED WORK PROGRAM)
)

RESOLUTION NO. 03-3288

Introduced by Councilor Rod Park

WHEREAS, the Unified Work Program as shown in Exhibit A, describes all federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2004; and

WHEREAS, the FY 2004 Unified Work Program indicates federal funding sources for transportation planning activities carried out by Metro, Southwest Washington Regional Transportation Council, Oregon Department of Transportation, TriMet and the local jurisdictions; and

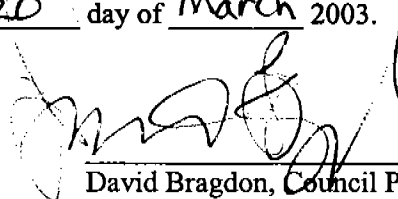
WHEREAS, approval of the FY 2004 Unified Work Program is required to receive federal transportation planning funds; and

WHEREAS, the FY 2004 Unified Work Program is consistent with the proposed Metro budget submitted to the Metro Council; now, therefore,

BE IT RESOLVED, that the Metro Council hereby declares:

1. That the FY 2004 Unified Work Program is approved.
2. That the FY 2004 Unified Work Program is consistent with the continuing, cooperative and comprehensive planning process and is given positive Intergovernmental Project Review action.
3. That Metro's Chief Operating Officer is authorized to apply for, accept and execute grants and agreements specified in the Unified Work Program.

ADOPTED by the Metro Council this 20 day of March 2003.



David Bragdon, Council President

Approved as to form:



Daniel B. Cooper, Metro Attorney



FY 2003-04 Unified Work Program

Transportation Planning in the Portland/Vancouver Metropolitan Area

Metro

Southwest Washington Regional Transportation Council

Oregon Department of Transportation

City of Portland

Clackamas County

Multnomah County

Washington County

TriMet

City of Wilsonville (SMART)

DRAFT

02/21/03

FY 2003-04

Unified Work Program

Transportation Planning in the
Portland/Vancouver Metropolitan Area

Metro
Southwest Washington Regional Transportation Council
Oregon Department of Transportation
City of Portland
Clackamas County
Multnomah County
Washington County
TriMet
City of Wilsonville (SMART)

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Southwest Washington Regional Transportation Council Portion
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**FY 2003-04
PORTLAND AND METROPOLITAN AREA**

**UNIFIED WORK PROGRAM
OVERVIEW**

INTRODUCTION

Metro is the metropolitan planning organization (MPO) designated for the Oregon portion of the Portland/Vancouver urbanized area. It is required to meet the Intermodal Surface Transportation Efficiency Act (ISTEA), the Transportation Equity Act for the 21st Century (TEA-21) "Transportation Management" areas, the Land Conservation and Development Commission (LCDC) Transportation Planning Rule (TPR-Rule 12) requirements and the Metro Charter for this MPO area. In combination, these requirements call for development of a multi-modal transportation system plan, integrated with land use decisions and plans for the region, with an emphasis on implementation of a multi-modal transportation system, which reduces reliance on the single-occupant automobile and is consistent with financial constraints.

The Unified Work Program (UWP) primarily includes the transportation planning activities of Metro and other area governments with reference to land use planning activities, for fiscal year July 1, 2003 through June 30, 2004.

DECISION-MAKING PROCESS

Metro is governed by a directly-elected council in accordance with a voter-approved charter. The council is comprised of six districts and a Council President elected district-wide. Day to day operations are led by the Chief Operating Officer.

Metro uses a decision-making structure which provides state, regional and local governments the opportunity to participate in the transportation and land use decisions of the organization. The two key committees are the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Policy Advisory Committee (MPAC). These committees are comprised of elected and appointed officials and receive technical advice from the Transportation Policy Advisory Committee (TPAC) and the Metro Technical Advisory Committee (MTAC).

JPACT

This committee is comprised of three Metro Councilors; nine locally-elected officials (including two from Clark County, Washington) and appointed officials from Oregon Department of Transportation (ODOT), TriMet, Port of Portland and Department of Environmental Quality (DEQ). All transportation-related actions (including federal MPO actions) are recommended by JPACT to the Metro Council.

The Metro Council can approve the recommendations or refer them back to JPACT with a specific concern for reconsideration. Final approval of each item, therefore, requires the concurrence of both bodies.

Bi-State

The Bi-State Transportation Committee was created by joint resolution of the RTC Board and Metro in May 1999. The Committee is charged with reviewing all issues of bi-state significance for transportation and presenting any recommended action to RTC and JPACT. The intergovernmental agreement between RTC and Metro states JPACT and the RTC Board "shall take no action on an issue of bi-state significance without first referring the issue to the Bi-State Transportation Committee for their consideration and recommendation." Metro and RTC recognize that the Bi-State Transportation Committee will be modified consistent with the recommendations of the I-5 Trade and Transportation Partnership to coordinate on issues of bi-state significance dealing with transportation, land use and economic development.

MPAC

This committee was established by Metro Charter to provide a vehicle for local government involvement in Metro's growth management planning activities. It includes eleven locally-elected officials; three appointed officials representing special districts, TriMet, a representative of school districts, three citizens, two Metro Councilors (with non-voting status), two appointed officials from Clark County, Washington and an appointed official from the State of Oregon (with non-voting status). Under Metro Charter, this committee has responsibility for recommending to the Metro Council adoption of, or amendment to, any element of the Charter-required Regional Framework Plan.

The Regional Framework Plan was adopted in December 1997 and addresses the following topics:

- Transportation;
- Land Use (including the Metro Urban Growth Boundary and urban reserves);
- Open Space and Parks;
- Water Supply and Watershed Management;
- Natural Hazards;
- Coordination with Clark County, Washington; and
- Management and Implementation.

In accordance with this requirement, the transportation plan developed to meet TEA-21, Rule 12 and Charter requirements has been developed with input from both MPAC and JPACT. This ensures proper integration of transportation with land use and environmental concerns.

TPAC

This committee is comprised of technical staff from the same jurisdictions as JPACT plus six citizens, and makes recommendations to JPACT.

MTAC

This committee is comprised of technical staff from the same jurisdictions as MPAC to develop recommendations to MPAC on land use related matters.

Planning Priorities Facing the Portland Region

ISTEA, the Clean Air Act Amendments of 1990 (CAAA), the LCDC Transportation Planning Rule 12, the Oregon Transportation Plan, the Metro Charter, the Regional Urban Growth Goals and Objectives (RUGGO) the Regional 2040 Growth Concept and Regional Framework Plan, in combination, have created a policy direction for the region to update land use and transportation plans on an integrated basis and to define, adopt and implement a multi-modal transportation system. Major land use planning efforts underway include:

- Implementation of changes to local comprehensive plans to comply with the Regional Framework Plan;
- Planning for newly designated urban lands (including an effort funded with FY 2000 TCSP funds);
- Initiation of an affordable housing program;
- Periodic review of the Urban Growth Boundary (UGB); and
- Natural resource and habitat protection planning to implement the State's Goal 5.

These federal, state and regional policy directives also emphasize development of a multi-modal transportation system. Major efforts in this area include:

- Implementation of the Regional Transportation Plan (RTP);
- Development of a financing strategy for the RTP;
- Development of strategies as part of I-5 Transportation and Trade Partnership;
- Update to the State Transportation Improvement Plan (STIP) and Metropolitan Transportation Improvement Program (MTIP) for the period 2004-2007;
- Implementation of projects selected through the STIP/MTIP updates;
- Multi-modal refinement studies in the corridors of Foster/Powell; Highway 217 and the South Transit Corridor;
- Land use and transportation concept plan for the Damascus area; and
- Sunrise Corridor Unit 1 DEIS.

Finally, these policy directives point toward efforts to reduce vehicle travel and vehicle emissions, in particular:

- The state goal to reduce vehicle miles traveled (VMT) per capita;
- Targeting transportation investments to leverage the mixed-use, land use areas identified within the Regional 2040 Growth Concept;
- Adopted maintenance plans for ozone and carbon monoxide with establishment of emissions budgets to ensure future air-quality violations do not develop;
- Adoption of targets for non-single occupant vehicle travel in the RTP and local plans; and
- Publication of the RTP update to implement the Regional 2040 Growth Concept.

REGIONAL TRANSPORTATION PLAN IMPLEMENTATION

PROGRAM

The adopted 2000 RTP serves as a policy and investment blueprint for long-range improvements to the region's transportation system. Ongoing maintenance and periodic updates of the RTP ensure an adequate reflection of changing population as well as travel and economic trends including federal, state and regional planning requirements.

Transportation plans in the region must conform to the RTP. Metro provides ongoing technical and policy support for local transportation planning activities. The RTP Program also includes corridor studies conducted in cooperation with the state and local jurisdictions.

RELATION TO PREVIOUS WORK

A major update to the RTP began in FY 96 and concluded in early FY 2001, with the adoption of the 2000 RTP in August 2000. The purpose of the update was twofold: first, the plan had to meet the State TPR requirements. Among other provisions, the rule seeks to reduce reliance upon the automobile and promote the use of alternative modes of transportation. Second, the update reflected the ongoing Region 2040 planning effort. The RTP now serves as the transportation element of the Regional Framework Plan. During the four-year process, the update advanced through three distinct phases: (1) policy revisions in 1996 (approved by Metro Council resolution), (2) system alternatives analysis in 1997 and (3) project development and analysis in 1998-99. Finally, an adoption phase occurred from December 1999 to August 2000.

The 2000 RTP established consistency with federal regulations for development of a financially constrained transportation system. The RTP financially constrained system was created in partnership with ODOT, TriMet and local governments using state forecasts generated by ODOT. The 2000 RTP also addresses all other planning factors called for in federal regulations. As such, the RTP functions as an element of the Oregon Highway Plan for the metropolitan region, and establishes eligibility for use of federal funds in transportation projects.

The State TPR required the 24 cities and 3 counties in the Metro region to update local plans to be consistent with the RTP within one year of the August 10, 2000 adoption date. To assist local jurisdictions, a number of supporting fact sheets were produced along with other materials to help local officials interpret the new plan. In 2002, many jurisdictions were still involved in local transportation updates to implement the new regional policies. Specific Metro staff were assigned to each implementing jurisdiction and worked closely with their staff to ensure those local-plan updates proceeded successfully. Though state transportation planning rules require the local plans to be updated within one year, it is likely that several jurisdictions will need more time to fully address the new RTP.

The 2000 RTP also included a number of "refinement plans" for corridors where more detailed work is needed to identify specific transportation needs. In 2001, Metro completed the Corridor Initiatives project, thereby establishing an implementation program for these corridor studies. It was adopted as an amendment to the RTP Appendix. In 2002, JPACT and the Metro Council adopted a package of "post-acknowledgement" amendments that were largely required as part of state approval of the RTP in 2001.

REGIONAL TRANSPORTATION PLAN IMPLEMENTATION

RESPONSIBILITIES

RTP Update: A minor “housekeeping” update to the RTP is scheduled to begin in spring 2003, with completion in early 2004. This update will incorporate a number of amendments identified in local TSPs as well as a new horizon year of 2025 for project planning and systems analysis. This update will also re-establish conformity with federal air quality regulations, and all other federal planning factors called out in federal regulations. This update will include development of a new financially constrained transportation system that will become the basis for upcoming funding allocations.

Local TSP Implementation: Metro will continue to work closely with local jurisdictions during the next fiscal year to ensure regional policies and projects are enacted through local plans. This work element will include the following activities:

- Publish an updated version of the 2000 RTP which incorporates amendments identified during the acknowledgement process, and adopted in July 2002;
- Professional support for technical analysis and modeling required as part of local plan updates;
- Professional support at the local level to assist in development of local policies, programs and regulations that implement the 2000 RTP;
- Written and spoken testimony in support of proposed amendments to local plans; and
- Provide public information and formal presentations to local government committees, commissions and elected bodies as well as interested citizen, civic and business groups on the 2000 RTP.

Management Systems: Congestion Management Systems (CMS) and Intermodal Management Systems (IMS) plans were completed in FY 1997-98. Key activities for FY 2004 will be to incorporate information into planning activities, system monitoring based upon management-system performance measures, local project review for consistency with the systems and ongoing data collection and input to keep the systems current.

Regional Transportation and Information: A transportation “annual report” will be prepared detailing key RTP policies and strategies. The report will list information and data commonly requested by the public and media, including supporting text and graphics. The report will include a user-friendly, public-release version as well as a Technical Appendix. This objective will be completed in coordination with the 2040 Performance Indicators project.

Public Involvement: Metro will continue to provide an ongoing presence with local citizen, civic and business groups interested in the RTP as well as public agencies involved in local plan updates. The work site will be continually upgraded and expanded to include emphasis on 2000 RTP implementation as well as an on-line public forum for transportation and other planning issues.

OBJECTIVES/PRODUCTS

- Publish a final, updated version of the 2000 RTP incorporating amendments required in the June 2001 acknowledgement order;
- Complete and publish the RTP Technical Appendix for regional distribution;
- Complete follow-up studies on street design and connectivity;
- Expand the web presence of the RTP to include a public forum and implementation tools;

REGIONAL TRANSPORTATION PLAN IMPLEMENTATION

- Coordinate and provide technical assistance in local transportation system plan development and adoption;
- Continue to coordinate regional corridor refinement plans identified within the RTP with ODOT's Corridor Studies;
- Maintain and update the RTP database consistent with changes in population and employment forecasts, travel-demand projections for people and goods, cost and revenue estimates and amendments to local comprehensive plans. Produce a corresponding "annual report" highlighting key information and trends; and
- Participate with local jurisdictions involved in implementation of the updated RTP and development of local transportation system plans.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 319,220	PL	\$ 272,712
Materials & Services	\$ 21,500	STP/ODOT Match	\$ 120,772
Interfund Transfers	\$ 108,161	Section 5303	\$ 34,100
Computer	\$ 14,219	ODOT Support	\$ 13,150
		TriMet	\$ 4,303
		Metro	\$ 18,063
TOTAL	\$ 463,100	TOTAL	\$ 463,100

Full-Time Equivalent Staffing:	
Regular Full-Time FTE	3.565
TOTAL	3.565

2040 PERFORMANCE INDICATORS

PROGRAM

The Performance Measures program will build on the Phase 1 work by prioritizing and measuring critical performance indicators and developing a set of benchmarks or targets against which results of performance measures are evaluated. The program ensures that transportation system plan policies integrated with land use decisions that are relevant to “how are we doing” are addressed.

RELATION TO PREVIOUS WORK

In FY 2003-04, the first Performance Measures Report, including results of some of the region’s effort to provide balanced transportation system was completed. Metro has gained some experience with calculating and preparing such assessments of progress. The evaluation of the region’s progress is important to a systematic process of transportation planning that includes preparation of plans, implementation of the plan, measurement of progress, and consideration of corrective actions to adopted policies by Metro Council. The FY 2004 work program will build on the earlier work and provide updated results that are more focused on major issues of concern.

RESPONSIBILITIES

Metro is required both by state law (ORS 197.301) and Title 9 of Metro’s Urban Growth Management Functional Plan to complete performance measures. These measures are intended to gauge progress towards Metro’s 2040 Growth Concept while still addressing concerns such as provision of a balanced transportation system, encouragement of strong regional economy, ensuring availability of housing opportunities, creating a vibrant place to live and work. The requirements also mention corrective actions where the Metro Council finds issues in need of addressing. Possible corrective actions could be explored in those areas where targets and actual performance diverge.

In cooperation with the Data Resource Center, the first performance measures were completed in 2002, and reviewed and adopted in early 2003. Completion of the FY 2004 work will require assistance of the Data Resource Center. The 2004 publication of the performance measures report will update citizens on “how we are doing” and provide some of the key information needed for discussion of how our region should manage growth.

OBJECTIVES/PRODUCTS

- Ensure a broad and complete understanding of how the region is providing a balanced transportation system;
- Develop a sustainable system for monitoring and updating performance measure data; and
- Prepare an update on region’s progress towards regional transportation planning goals.

2040 PERFORMANCE INDICATORS

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 109,098	PL	\$ 39,757
Materials & Services	\$ 2,500	STP/ODOT Match	\$ 64,402
Interfund Transfers	\$ 36,402	Section 5303	\$ 23,742
		ODOT Support	\$ 9,178
		TriMet	\$ 1,500
		Metro	\$ 9,421
TOTAL	\$ 148,000	TOTAL	\$ 148,000

Full-Time Equivalent Staffing:

Regular Full-Time FTE	1.151
TOTAL	1.151

PROGRAM

Big streets are major and minor arterial streets in the metropolitan area where the 2040 Growth Concept designates mixed commercial and residential development through a corridor designation. They typically are planned to have four travel lanes, bikeways and sidewalks. Regional transit service is also planned on these routes.

Since the 1940s, the major streets that form the regional transportation system have been the focus of rapid growth, attempting to serve competing land use and transportation needs. Auto-oriented retail grew quickly along these routes in the 1950s and 60s, eager for high-visibility locations along increasingly busy thoroughfares. Apartment housing became increasingly concentrated on these streets as well, reflecting the negative perceptions that continue to make attached housing difficult to provide in many developing areas.

By the 1980s, the effects of concentrated development along these streets began to affect the traditional traffic-mobility role for which the streets were originally built. Many transportation agencies began to adopt stringent access-management standards in response to congestion along these routes. This further strained the divergent goals of land use and transportation that exists on these streets by creating convoluted transportation patterns and complicating the multi-modal function of streets, as access to new development became more difficult and auto-oriented.

Today, a growing tension exists between limiting property access to big streets in the interest of traffic mobility, while at the same time focusing even more development along these routes. Metro tracking data shows that these areas were the most rapidly growing mixed-use districts in the region during the past decade, accounting for one third of the region's development in mixed-use areas. Yet these "corridors" are the least defined land use component of the 2040 Growth Concept. While this trend is occurring at a higher rate than expected, it underscores the key role of development along big streets, which cover roughly one quarter of the land area devoted to mixed-use development in the 2040 plan.

RELATION TO PREVIOUS WORK

The Big Streets Program builds upon Metro's 2000 RTP, which calls for a better balance between competing modes of transportation along major streets identified as "corridors" in the 2040 Growth Concept. The project is also a land use effort to refine the vision for development in "Big Street" corridors from the broad definitions in the 2040 Growth Concept to more specific land use actions that can be incorporated into local plans. This planning is a progression from detailed area planning that has already been completed for 2040 centers and main streets.

RESPONSIBILITIES

The project begins with the assumption that mixed-use communities can be developed along major streets in a manner that is economically viable for a range of business types, attractive for living and designed in concert with regional transportation needs. The project has three components:

- **Design Component**: The first phase of the project will focus on development of the best practices for developing mixed-use communities along big streets. This component includes surveys and focus-group information from those communities and will assemble

BUILDING LIVABLE COMMUNITIES: AN RX FOR BIG STREETS

new information on how heavy traffic affects business and residential quality. Lessons learned during this phase will be compiled in a set of best practice resources that will help implement mixed-use planning along big streets at the local level.

The design component would be the basis for an update to the 2040 Growth Concept to more specifically describe future land use and transportation plans for these corridors. Several titles of the Urban Growth Management Functional Plan (Functional Plan) and the 2000 RTP would be updated to reflect new practices and programs for these areas.

- **Pilot Project Component:** The second phase of the project will focus on mixed-use land use and transportation plans for three big street corridors in the Metro region. These pilot projects will be selected along ODOT "district highways" (facilities that serve as arterial routes, such as Powell, Hall and McLoughlin Boulevards), and would result in local land use plan amendments and complementary ODOT corridor-management plans (as appropriate).
- **Implementation Component:** Phase three would focus on implementation of transportation improvements resulting from the pilot projects. This component pursues funding of preliminary engineering for proposed improvements followed by a plan for funding targeted (or phased) improvements.

The first component of the project would be a TGM-funded project completed by Metro, working with local jurisdictions in an advisory role. The second component of the project would be a TGM-funded projects completed jointly in a partnership of Metro, ODOT and local jurisdictions responsible for land use planning in the selected pilot corridors. And, the third component would be an outgrowth of the MTIP and other funding processes.

OBJECTIVES/PRODUCTS

In FY 2004, the project has the following objectives:

- Obtain funding needed to complete the project, including possible grants from the regional MTIP, Oregon TGM Program, federal TCSP Program or other sources; and
- Update the detailed work program for the project, accordingly.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 498	ODOT Support	\$ 250
Interfund Transfers	\$ 202	TriMet	\$ 334
		Metro	\$ 116
TOTAL	\$ 700	TOTAL	\$ 700

Full-Time Equivalent Staffing

Regular Full-Time FTE	.01
TOTAL	.01

METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM

PROGRAM

The MTIP is a critical tool for implementing the region's 2040 Growth Concept. The MTIP is a multi-year program that allocates federal and state funds available for transportation system improvement purposes in the Metro region. Updated every two years, the MTIP allocates funds to specific projects, based upon technical and policy considerations that weigh the ability of individual projects to implement regional goals. The MTIP is also subject to federal and state air-quality requirements, and a determination is made during each allocation to ensure that the updated MTIP conforms to air-quality laws. These activities require special coordination with staff from ODOT and other regional, county and city agencies as well as significant public-involvement efforts.

RELATION TO PREVIOUS WORK

FY 2003 saw completion of the Priorities 2001 update to the MTIP and allocation of \$38 million in transportation funds to regional projects. The 2001 update included a demonstration of ongoing conformity with air-quality laws. In November 2001, Federal Highway Administration (FHWA) staff review identified a number of corrective actions, which have been incorporated into this work program. An initial draft of the updated MTIP was published in December 2001.

In early 2002, a major update of MTIP policies and review criteria was launched in anticipation of the Priorities 2003 MTIP update, which is largely scheduled to be completed during FY 2003, bringing the regional allocation process back in sync with the STIP. The purpose of this effort was to reorganize the MTIP to create a high profile, positive process for allocating federal funds, and reinforcing the region's commitment to implement the 2040 Growth Concept and RTP.

RESPONSIBILITIES

The objective of the MTIP reorganization is to emphasize tangible, built results where citizens will see Metro regional growth management programs in action through transportation improvements. MTIP allocations have been increasingly judged against their ability to help implement the 2040 Growth Concept. This has been accomplished through a system of technical scoring and special project categories that place an emphasis on 2040 centers, industry and ports.

The program relies on a complex database of projects and funding sources that must be maintained on an ongoing basis to ensure availability of federal funds to local jurisdictions. The two-year updates set the framework for allocating these funds. The FHWA monitors this process closely, to ensure that federal funds are being spent responsibly, and in keeping with federal mandates for transportation and air quality. Metro also partners closely with the State of Oregon to coordinate project selection and database management with the STIP.

OBJECTIVES/PRODUCTS

MTIP/STIP Update: Metro will complete the final stages of the Priorities 2003 update, implementing updated MTIP policies and project review criteria. The updated MTIP will be published in complete and executive summary formats. Continued conformity with federal air quality standards will be demonstrated.

METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM

Database Maintenance Focus: Metro will provide ODOT and local jurisdictions essential funding information to better schedule project implementation activities. Metro will also monitor past and current funding allocations and project schedules to manage cost variations from initial project estimates, and produce quarterly reports that document funding authorizations, obligations and reserves by funding category and jurisdiction. Metro will also produce an annual report required by the FHWA that reflects current costs, schedules, priorities, actual appropriations and other actions approved throughout the year. The annual report will address progress and/or delays in implementing major projects as mandated by ISTEA.

Other MTIP activities for FY 2004:

- Develop a long-term program to diversify funding opportunities beyond the current scope of federal funds, implementing regional policy through a combination of transportation and other funding sources on an ongoing basis;
- Develop a local partnership initiative, to provide improved linkage between local capital improvement plans (LCIP) and the MTIP and determine what combination of funding and regulatory incentives would be most effective in drawing local funds toward regional policy goals;
- Create a public-awareness program in coordination with Metro and agency communications staff to promote regional policies at the time of project construction and completion, including public signage, dedication activities and a significantly-expanded web resource on projects built with MTIP funds;
- Conduct a block analysis on the areas surrounding each project submitted for funding consideration to ensure that environmental justice principles are met and to identify where additional outreach might be beneficial;
- Expand the MTIP public awareness program to include printed materials, web resources and possibly a short video for use by public access broadcasters;
- Work with ODOT and Metro's Data Resource Center to develop broad agency and public electronic access to a common MTIP database;
- Continue to update the MTIP hardware/software platform to improve production of specialized report formats, cross connection with ODOT data sources and other database refinements; and
- Continue to coordinate inter-agency consultation on air quality conformity as required by state regulations. Conduct full public outreach (including notification), reports and public hearings that are required as part of the conformity process.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 217,416	PL	\$ 53,183
Materials & Services	\$ 8,000	STP/ODOT Match	\$ 117,386
Interfund Transfers	\$ 77,205	Section 5303	\$ 36,914
Computer	\$ 15,879	ODOT Support	\$ 30,000
		TriMet	\$ 63,351
		Metro	\$ 17,666
TOTAL	\$ 318,500	TOTAL	\$ 318,500

Full-Time Equivalent Staffing

Regular Full-Time FTE	2.167
TOTAL	2.167

REGIONAL TRANSPORTATION PLAN FINANCING

PROGRAM

Metro, through JPACT and MPAC, provides a forum for cooperative development of funding programs to implement the RTP and Regional Framework Plan. In order to fund the RTP Priority System, new (or expanded) revenue sources need to be pursued.

RELATION TO PREVIOUS WORK

In July 2002, the business community took the lead in regional discussions on transportation finance through the Transportation Investment Task Force. This program provides Metro staff support to these transportation finance efforts in FY 2004, oriented toward implementing key elements of the RTP Priority System. A lead role for any particular funding proposal could be a local government, TriMet, Metro, the Oregon Legislature, Congress, the business community or other public interest.

RESPONSIBILITIES

Working with the project lead agency or interest group, Metro staff will support RTP-related finance efforts to:

- Establish an array of transportation finance options;
- Create linkage between the long-term vision for MTIP funding allocations and the implementation of Priority RTP improvements;
- Evaluate options for feasibility and ability to address the finance shortfalls;
- Establish a plan to pursue promising transportation finance options; and
- Establish an outreach program to gain public input on key issues and strategies.

OBJECTIVES/PRODUCTS

- Develop regional priorities for funding through federal sources, including recommendations from the Transportation Investment Task Force.
- Coordinate with funding strategies for TriMet's Transit Investment Plan;
- Adopt a funding strategy for the "priority" element of the RTP; and
- Work with local partners, the public and business community to set project priorities and seek funding alternatives/solutions at the federal, state, regional and local level.

REGIONAL TRANSPORTATION PLAN FINANCING

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 48,907	PL	\$ 51,694
Interfund Transfers	\$ 19,880	STP/ODOT Match	\$ 10,572
Computer	\$ 2,613	Sec 5303	\$ 5,000
		ODOT Support	\$ 1,800
		TriMet	\$ 512
		Metro	\$ 1,822
TOTAL	\$ 71,400	TOTAL	\$ 71,400

Full-Time Equivalent Staffing

Regular Full-Time FTE	.36
TOTAL	.36

GREEN STREETS PROGRAM

PROGRAM

The Green Streets Program began in FY 2001 to address the growing conflict between good transportation design, planned urbanization in developing areas and the need to protect streams and wildlife corridors from urban impacts. Key elements of the program include:

- A regional database of culverts on the regional transportation system with rankings according to their relative impacts on fish passage;
- Stream crossing guidelines for new streets that reflect tradeoffs between stream protection and an efficient, connected street system; and
- The Green Streets Handbook, which establishes "best practice" design solutions for managing storm runoff from streets.

RELATION TO PREVIOUS WORK

The Green Streets project builds upon the 1996-97 Regional Street Design project and complements the RTP Program. Like the "Creating Livable Streets" handbook from the street design project, the Green Streets Program helps guide future transportation improvements in the region to support the 2040 Growth Concept, sustainable environmental practices for stormwater management and the Oregon Salmon Recovery Plan.

During FY 2004, focus will continue on implementing the Green Streets design principles and project recommendations through the MTIP and local programs. It will include distribution of the *Green Streets* handbook, education and outreach to promote the program and local design support for project planning that incorporates the design principles.

RESPONSIBILITIES

The Green Streets Program has a number of objectives:

- Continue to expand and update the regional database of culverts, stream and wildlife resources; continue to update ranking information for culverts on relative fish blockage that can be used to allocate regional funding for retrofit projects;
- Implement Green Streets design principles and projects through Metro's MTIP, including demonstration projects for street retrofits and culvert replacements on the regional transportation system;
- Sponsor a Green Streets workshop that spotlights successful projects in the region, and promotes Green Streets principles among practicing professionals and interested citizens involved in local project development;
- Promote stream crossing guidelines in local transportation plans that address tradeoffs between stream protection and an efficient, multi-modal transportation system;
- Periodically update the *Green Streets* handbook to reflect recent trends and new science on best management practices for managing urban stormwater runoff on public streets; and
- Continue public outreach and education to promote Green Streets design principles and projects.

OBJECTIVES/PRODUCTS

- Continue to distribute the *Green Streets* handbook to local officials and interested citizens;
- Implement Green Street design principles through the MTIP process;

GREEN STREETS PROGRAM

- Identify and fund needed culvert retrofits on the regional system through the MTIP process;
- Conduct outreach and training activities to promote the Green Streets Program;
- Develop an expanded online presence for the Green Streets Program on Metro's web site;
- Work with TPAC and Water Resources Policy Advisory Committee (WRPAC) to develop a long-term action plan for culvert retrofits and forward final recommendations as amendments to the 2000 RTP to JPACT, MPAC and the Metro Council; and

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 43,288	PL	\$ 31,564
Materials & Services	\$ 1,500	STP/ODOT Match	\$ 26,975
Interfund Transfers	\$ 15,212	Metro	\$ 1,461
TOTAL	\$ 60,000	TOTAL	\$ 60,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	.41
TOTAL	.41

LIVABLE STREETS PROGRAM

PROGRAM

The program implements RTP design policies for major streets and include ongoing involvement in local transportation project conception, funding and design.

RELATION TO PREVIOUS WORK

In previous years, work was conducted as part of the "local implementation" and "local project development" programs, a broader work emphasis that included local comprehensive planning and project-development activities. In FY 2003, the second edition of the 1997 Creating Livable Streets handbook was printed, providing updated design guidelines for implementation of the Livable Streets Program. In FY 2004, the more focused Livable Streets Program will emphasize implementation of regional street design policies and objectives at the local project-development level. Other aspects of local TSP coordination will be completed as part of the RTP Program.

RESPONSIBILITIES

Metro has traditionally participated in local project-development activities for regionally funded transportation projects. During FY 2004, the Livable Streets Program will more closely focus those activities on projects that directly relate to implementation of Region 2040 land use components, including "boulevard" projects funded through the MTIP. The program also involves ensuring that local system plan and design codes are updated to support regional design objectives.

An enhanced Livable Streets Program would include more extensive public outreach, special workshops and tours, awards program for project recognition, technical support for local design efforts and involvement in local project conception with the goal of improving the quality and scope of projects submitted for MTIP funding.

OBJECTIVES/PRODUCTS

- Implement regional street-design policy by participating in local project development and design activities, including technical advisory committees, design workshops and charrettes as well as formal comment on proposed projects;
- Sponsor a boulevard design workshop that spotlights successful projects in the region, and promotes livable streets principles among practicing professionals and interested citizens involved in local project development;
- Ensure that local plans and design codes adequately accommodate regional design objectives through the local TSP review process;
- Expand Metro's web-based resources for livable streets implementation; and
- Implement the proposed Livable Streets enhancement activities should supplemental funding be allocated.

LIVABLE STREETS PROGRAM

BUDGET SUMMARY

Requirements:

Personal Services	\$	44,070
Materials & Services	\$	1,500
Interfund Transfers	\$	15,430
TOTAL	\$	61,000

Resources:

PL	\$	7,176
STP/ODOT Match	\$	51,060
Metro	\$	2,764
TOTAL	\$	61,000

Full-Time Equivalent Staffing:

Regular Full-Time FTE	.411
TOTAL	.411

REGIONAL TRAVEL OPTIONS

PROGRAM

The program guides implementation of pedestrian and bicycle mode policies in the RTP as well as implementation of the regional transportation demand management (TDM) and regional parking policies. The program focus is implementation of requirements set forth in the State TPR. Among other provisions, the rule seeks to reduce reliance on the automobile and promote the use of alternative modes of transportation. Through the Regional Travel Options Program, Metro is the lead agency for coordinating, implementing and monitoring pedestrian and bicycle-related policies incorporated into the RTP. These policies focus on building the compact, livable communities envisioned in the 2040 Growth Concept that to be successful depend upon alternatives to the automobile.

The Regional Travel Options Program also provides for Metro's lead-agency role in analysis and recommendation of TDM techniques and strategies in the Portland region. Services, products and activities included in the Alternative Mode Implementation Program also support the RTP Implementation Program and the Livable Streets Program. Target groups served or affected include local cities and counties, state and regional agencies as well as the public at-large. This program relates to Metro's mission and value statement by ensuring that people have the ability to get around the region using a variety of transportation options.

RELATION TO PREVIOUS WORK

FY 2003 was the fourth year for the Regional Travel Options Program. The program provided expertise to corridor studies and local TSP development efforts; ranked and prioritized bicycle and pedestrian projects in the MTIP process; provided public outreach and education and provided project-development activities related to street design. Metro chairs the TDM Subcommittee of TPAC and works with TriMet, DEQ, local jurisdictions and private employers to plan, fund and implement TDM strategies. In 2001-02, Metro secured a three-year grant from TriMet to expand the Regional Travel Options Program with additional staff support needed to fully implement program goals.

RESPONSIBILITIES

- Provide a leadership role in assisting local jurisdictions with local pedestrian and bicycle-system planning related to city and county TSP updates and implementation;
- Staff and chair the TPAC sub-committee on TDM;
- Provide assistance to corridor planning efforts and local TSP development to ensure that bicycle, pedestrian and TDM measures are fully incorporated into project and local plans;
- Develop a regionally-based pedestrian, bicycle and traffic safety/education program;
- Periodically revise and update the Bike There! map;
- Provide assistance to local efforts to improve pedestrian access to transit;
- Coordinate with state-wide transportation demand management efforts;
- Limited participation in annual Bridge Pedal and Bike Month events;
- Coordinate with local jurisdictions and agencies in gathering bicycle and pedestrian data; and
- Coordinate with TriMet staff on the Access to Work FTA Grant Steering Committee and Bikes on Light Rail Committee.

REGIONAL TRAVEL OPTIONS

OBJECTIVES/PRODUCTS

Provide TDM pedestrian and bicycle-facility planning and design expertise in the following areas:

- Coordination with the Regional Parks and Greenspaces Department to plan and implement multi-use trails (ongoing);
- Coordination with regional studies such as the South Corridor Transportation Alternatives Study as well as the Sunrise, Highway 217 and Foster/Powell corridor studies (ongoing);
- Pedestrian and bicycle access to station areas and park-and-rides, bicycle parking at station areas and park-and-rides and coordination with the Bicycles on TriMet Program (ongoing);
- Update the regional pedestrian-system inventory (September 2003);
- Complete development of a bicycle network travel-demand model (June 2004);
- Develop interactive bike route mapping on Metro's web site (March 2004);
- Produce an annual report on Congestion Mitigation/Air Quality (CMAQ) projects (December 2003); and
- Distribute 2002 update of "Bike There" map (ongoing).

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 153,406	PL	\$ 105,084
Materials & Services	\$ 1,500	STP/ODOT Match	\$ 17,945
Interfund Transfers	\$ 50,094	TriMet	\$ 75,000
		Metro	\$ 6,971
TOTAL	\$ 205,000	TOTAL	\$ 205,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.97
TOTAL	1.97

PROGRAM

Metro's Planning Public Involvement Procedures (adopted July 1995) calls for "the removal of barriers to public participation to those traditionally under-served in the planning process." Since 1995, Metro's Planning staff have made a concerted effort to broaden public outreach to include as many people as possible. Through various planning projects (e.g., RTP Update, Traffic Relief Options, MTIP/STIP, etc.), outreach has expanded to include additional public meetings and workshops, use of surveys and questionnaires, newsletters and other mailings, focus groups and stakeholder meetings, speaker's bureaus, the mobile transportation outreach bus (MILT) and an expanded web site. The result of these efforts has been a significant increase in the numbers and the diversity in public participation.

Despite this success, the vast majority of the public continues to be absent from the public discussion on transportation and growth-management issues. The OPB Pilot Program will considerably broaden regional discussion on transportation. Through use of public television, a 30- to 60-minute program is proposed that will discuss key transportation and related growth management and environmental issues facing the Portland metropolitan area. The program will be linked to other media and community outreach activities. Project partners include local jurisdictions and transportation agencies as well as Oregon Public Broadcasting (OPB). If successful, OPB and the project partners hope to inspire ideas and funding for five years of television programming on current issues facing Oregon communities, including others related to transportation.

RELATION TO PREVIOUS WORK

The OPB Pilot Project relates to the development of Metro's Procedures for Public Involvement and previous outreach activities. The pilot will facilitate discussion and understanding of transportation and related land use and environmental issues. The project was funded through Metro's Priorities 2000 process, and \$100,000 of STP funds approved for use as part of the pilot program. The request was approved in July 1999 by JPACT and the Metro Council and adopted into the MTIP in September 1999.

The project name was changed to "Community Media Project" to better reflect project goals, particularly developing television programming that is effectively linked to other media, including print, radio and the Internet. An advisory committee representing project partners was formed to provide review and input during the research and development phase of the project. A request for proposals was developed, and a consultant team hired to conduct research on successful models for public affairs programs that are linked to other media and community-outreach activities.

In addition to looking at programming models, the research included interviews with key stakeholders and community leaders, a focus group with filmmakers and artists and two focus groups with randomly selected citizens. Information was compiled about community outreach efforts and successful community building projects undertaken by Metro and the study partners with regard to growth and development, transportation and the environment. An Oregon television audience profile was compiled utilizing existing data. The research phase was completed, and the consultant team recommended a model for the pilot program and future programming as well as a process for selecting a filmmaker to produce the pilot program.

COMMUNITY MEDIA PROJECT (OPB)

RESPONSIBILITIES

The work program is focused on developing the pilot program and involves the actual production, airing, distribution and follow-up for the pilot.

- The objective is to produce an up to one-hour program about key transportation and related land use and environmental issues affecting the Portland metropolitan area;
- The program objective is to generate an informed discussion of issues. The program is not intended to push messages, just issues;
- In airing the program, OPB hopes to generate a significant rating so that additional revenues can be raised, particularly from the private or non-profit sectors, in order to produce other community-based (State of Oregon) programming. Future programs could then address other growth, transportation and community issues;
- Project partners plan to coordinate and work with other media, including print, commercial and public radio, commercial television and the Internet to promote (and augment) the pilot program and its subject matter; and
- OPB and the project partners hope to have widespread distribution of the program or program segments beyond the OPB telecast. For example, the video could be placed in libraries and schools, or segments could be shown to specific interest groups.

OBJECTIVES/PRODUCTS

The following objectives will be completed in FY 2004:

- Final edited version of pilot program (March 2004);
- Up to 200 copies for distribution (April 2004); and
- Report evaluating the success of the program (May 2004).

BUDGET SUMMARY

Requirements:		Resources:	
Materials & Services	\$ 65,000	OPB Grant	\$ 58,325
		Match	\$ 6,675
TOTAL	\$ 65,000	TOTAL	\$ 65,000

Full-Time Equivalent Staffing

Regular Full-Time FTE

TOTAL

COORDINATED SUNRISE CORRIDOR AND DAMASCUS AREA PLANNING PROGRAM

PROGRAM

The Damascus rural area along the Sunrise Corridor is also under consideration for urban expansion as of late 2002, largely due to the concentration of "non-resource" lands that must be considered first for urbanization under state goals for protecting forest and farm land. This program links these objectives with a comprehensive transportation corridor and land-use concept plan for the Sunrise Corridor and Damascus areas.

The Sunrise Corridor has been the focus of a number of studies to determine long-term highway needs connecting I-205 in the Clackamas area to Highway 26, south of Gresham. This corridor is already traversed by Highway 212, a rural route that is increasingly congested and unsafe with growth in traffic and urbanization in Clackamas County. The Sunrise Corridor project is described in more detail on page 59 of the UWP.

RELATION TO PREVIOUS WORK

The 2000 RTP and 1999 Oregon Highway Plan (OHP) call for a highway improvement in the Sunrise Corridor. This corridor is a primary connection between the Metro area and statewide destinations to the east, along the Highway 26 corridor, and serves as an important freight route.

The need for a Sunrise Corridor improvement was initially identified in the 1980s as part of the Access Oregon Highways program. A Draft Environmental Impact Statement (DEIS) for the corridor was completed in 1993, with three possible alignments. A Final Environmental Impact Statement (FEIS) has not been completed, nor has the project been funded. The corridor is also subject to statewide planning rules. Findings on location and compatibility for rural portions of the facility must be made before this element of the 2000 RTP can be fully acknowledged by the state Land Conservation and Development Commission. The environmental work for the first phase of the Sunrise Corridor from I-205 to Rock Creek Junction will be completed under a separate, but coordinated effort, as described on page 59 of the UWP.

The Damascus area was identified as an "urban reserve" in the 2040 Growth Concept. This area is a prime candidate for any future urban expansion because of the concentration of "non-resource" lands that must be considered before forest and farmland when expanding the UGB. By definition, "non-resource" lands are relatively small parcels of one to five acres that cannot be effectively farmed or used for commercial forestry and are often developed with single-family housing. Subsequently, these areas present a challenging task if they are to be urbanized.

In 2002, the Executive Officer included a large portion of the Damascus area in his recommendations for expansion of the UGB. In late 2002, the Metro Council adopted a new UGB that incorporated most of the Sunrise Corridor. Subsequent Damascus area planning activities scheduled for 2003-05 will be coordinated with the Sunrise Corridor transportation planning. In 2001, the updated Metropolitan Transportation Improvement Program (MTIP) recognized this opportunity and allocated funding for completion of the highway study and necessary land-use analysis in the rural portions of the corridor.

COORDINATED SUNRISE CORRIDOR AND DAMASCUS AREA PLANNING PROGRAM

RESPONSIBILITIES

Metro, ODOT and Clackamas County will serve in lead roles on this project. Metro and Clackamas County would share the lead on UGB and urbanization issues, including concept planning for the Damascus area. Metro may also provide technical support for the transportation analysis of the DEIS alternatives and findings on rural goal exceptions. Clackamas County and ODOT would lead the DEIS element of the project, coordinated with Damascus area concept planning. Other local partners could include adjacent jurisdictions with an interest in the project, advocacy groups and others with an interest in the outcome. The project may also include private contractors for transportation analysis, public outreach and the rural goal exception elements.

The project would be staged over a two-year period, with some elements of the highway and land use planning work completed concurrently. Because of the complex nature of the project, a detailed work plan is an essential first step, and will be completed once the Council has reached a final boundary decision.

OBJECTIVES/PRODUCTS

- Develop a detailed work plan for completing various components of the project;
- Initiate goal-exception process for remaining rural portion, upon adoption of amended UGB, and coordinated with the UGB master planning process;
- Complete UGB expansion concept planning for the Damascus-Boring area, including a conceptual street network that complements the Sunrise. This work would frame the DEIS for this portion of the Sunrise Corridor as a follow-up activity;
- Initiate DEIS for the portions of the corridor between Rock Creek Junction and Highway 26, as needed in subsequent years; and
- Initiate RTP amendments to incorporate recommended transportation facilities needed to serve urbanizing areas.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 226,697	FY 04 STP/Match	\$ 777,893
Materials & Services	\$ 791,000	Clackamas Contract	\$ 278,294
Interfund Transfers	\$ 85,784	Metro	\$ 65,813
Computer	\$ 16,519		
TOTAL	\$ 1,122,000	TOTAL	\$ 1,122,000

Full-Time Equivalent Staffing	
Regular Full-Time FTE	2.463
TOTAL	2.463

USDOT TRANSPORTATION MODEL IMPROVEMENT PROGRAM TRIP PLANNER DEVELOPMENT

PROGRAM

The Transportation Model Improvement Program is a large national program initiated for the purpose of developing a new transportation-modeling paradigm in response to policy issues in ISTEA. It is intended to accurately evaluate air-quality impacts of proposed actions. It will depict travel-demand response to transportation infrastructure changes and travel-demand management actions (i.e., road pricing, parking supply actions, fuel price changes and employer travel-reduction programs). This is a multi-year program.

As part of USDOT's TMIP Program, the Los Alamos National Laboratory is developing a new model framework known as TRANSIMS (TRANsportation SIMulationS). The first demonstration of interim operating capability was in Dallas. The dynamic ("real time") assignment algorithms were showcased in that application. The second demonstration is in the Portland metropolitan area. The trip-planning capabilities are being developed in this demonstration.

The USDOT intends to deploy the final software tools to major U.S. cities within two to three years.

RELATION TO PREVIOUS WORK

Over the last several years, The Los Alamos National Laboratory staff created a new modeling paradigm. This paradigm is embedded in the technology known as TRANSIMS. The Portland metropolitan area was chosen as the test bed for the technology. As a consequence, Metro staff have been working closely with the Lab during that time.

The Lab needed much data in the development of the tools. Metro provided information needed to create a simulation network that included every road and street in the region. Data was needed regarding capacity and speed estimates, the location of traffic-control devices and signal timing plans, turning lane locations and their length, parking locations and transit system specifications. Population and employment data was provided at a small level of geography. Databases were built to efficiently organize and analyze traffic-count data.

The Lab used the data to create and test the new modular tools. An algorithm was developed to synthesize the population of the entire region. The algorithm preserves all relationships and cross-classifications found in the census. A trip planner module is available to estimate the number of trips, types of trips and schedule of the trips for each person in the region for the entire day. An assignment algorithm is available that encompasses micro-simulation techniques. Cars, transit vehicles and trucks can be viewed in very small time increments as they move through the network.

The TRANSIMS technology should be complete by the end of 2003. During FY 2002 and 2003, Metro received the operating software and started to test both the hardware and software for use. The hardware was installed January to March 2002, the software was installed by May, about 12 months behind the original schedule. While the work program assumed that Metro would immediately start model tests, evaluate performance, report the results, and carry out two project applications during FY 2002-03, problems arose.

It had been assumed that LANL had a working model that could be applied and that the software/hardware was in a "Beta" condition. Neither of these was true. A lengthy de-bug

USDOT TRANSPORTATION MODEL IMPROVEMENT PROGRAM TRIP PLANNER DEVELOPMENT

phase was required, involving both the core technology (LANL) and the user interface (PriceWaterhouseCoopers Consulting, now IBM). There were also computer architecture problems to overcome (LANL and PriceWaterhouseCoopers Consulting – now IBM consulting).

As a result Metro's tasks changed to working through the modeling package elements to explore functionality and uncover flaws.

Metro is also (working with LANL and consultants hired by the USDOT) developing a new generation of Portland Models – known as Gen 2). At the time of preparing this document, debugging was still underway, the new Gen 2 models were scoped out and exploratory calibration started.

By June 2003, it is expected that the software and hardware will be viable, and that the first version of Gen 2 will be partially complete. This was originally the end date for this project, but it is most probable that this will be extended 18 months to December 2004.

RESPONSIBILITIES

By the end of FY 2003, the algorithms within the technology will be fully validated and the user interfaces complete. At that point, Metro will continue model development (Gen 2). This should be complete by December 2003. (Second quarter 2004.)

The work will then be switched to application in a real study (or studies). The study will use all the TRANSIMS capabilities. The exercise will require a future year horizon, significant network edits and a full multi-modal analysis. In other words, all elements of the model will be tested in their entirety.

Papers will be written to document the application and results. Comparisons will be made to the findings obtained with traditional models. This will occur in both 2004 and the first part of 2005.

Results of the case study will be shared with others via conferences, tutorials and other media, as needed.

OBJECTIVES/PRODUCTS

- Continue to serve on TRANSIMS coordination teams;
- Complete model calibration and sensitivity testing;
- Start application of the calibrated model in a study involving a future year horizon;
- Document the model performance, including a comparison with current techniques; and
- Share the results of the case study via conferences, tutorials and other mediums.

**USDOT TRANSPORTATION MODEL IMPROVEMENT PROGRAM TRIP PLANNER
DEVELOPMENT**

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 295,018	TRANSims 02X00006	\$ 356,160
Materials & Services	\$ 47,250	Metro	\$ 89,040
Interfund Transfers	\$ 90,312		
Computer	\$ 4,579		
TOTAL	\$ 445,200	TOTAL	\$ 445,200

Full-Time Equivalent Staffing:

Regular Full-Time FTE	2.800
TOTAL	2.800

MODEL DEVELOPMENT PROGRAM

PROGRAM

The Model Development Program defines necessary work elements to keep the travel demand model responsive to issues that emerge during transportation analysis. Model maintenance activities ensure the model reflects current infrastructure assumptions and is operating in a computationally efficient manner. Research work elements lead to development of new models with enhanced capabilities.

The program is very important because results from travel demand models are used extensively in analysis of transportation policy and investment. In addition, federal and state legislation (Intermodal Surface Transportation Efficiency Act, Clean Air Act Amendment, and the Oregon Transportation Planning Guidelines) specifies data needs that require a high degree of modeling proficiency.

RELATION TO PREVIOUS WORK

The tasks identified in this program are ongoing. In FY 2003, several notable accomplishments included the porting of the travel demand model to the R programming language, the implementation of several model enhancements (new variables, logic structure), and the update to the regional freight model. Staff continued to serve on TRB Committees and the Oregon Modeling Steering Committee.

RESPONSIBILITIES

The program contains work elements in the following areas:

The program encompasses work elements in research, model application procedures and data input, data processing and display, documentation, the advancement of national practice through committee membership and conference participation, and joint projects with the Oregon Modeling Steering Committee. Each subject area is discussed in more detail below.

Research pertains to those activities that maintain the model sensitivity to policy issues. Work in this area will ensure that the model is responsive to issues of urban design, pricing, accessibility, and other evaluation criteria. As appropriate, some elements in the TRANSIMS demand model design features will be integrated into the Metro model.

The model application procedure and input data category identifies tasks that influence methodologies and assumptions. The transportation analysis zone structure and the network infrastructure assumptions will be reviewed to ensure efficiency and accuracy. The interface procedures between the population and employment allocation model (MetroScope) and the regional transport model will continue to be evaluated so areas of improvement can be implemented.

Data processing and display work elements relate to those work items that improve the computational efficiency of the model and the ability to display data. As necessary, steps will be taken to enhance the data processing function and GIS capabilities.

Routinely, user manuals are prepared describing the technical specifications of the demand model and the coding conventions of the simulation network. Updates are necessary to keep the documentation current.

MODEL DEVELOPMENT PROGRAM

Staff participates on advisory and peer review panels, performs committee work for the Transportation Research Board and attends selected conferences and workshops. This practice is useful in order to contribute to the improvement of modeling techniques.

The primary function of the Oregon Modeling Steering Committee is to coordinate the transportation modeling efforts of state and regional agencies. Member agencies work together to address common concerns and jointly work on projects. Metro staff are active participants on the Committee. The Committee will have an active role in ensuring an integrated implementation of the new statewide model with the MPO models.

All agencies and projects that require the use of travel demand forecasting services benefit from the Model Development Program. Current clients include Metro (e.g., South Corridor, the RTP, the I-5 North Transportation and Trade Partnership Study), regional agencies (the Oregon Department of Transportation, TriMet, the Port of Portland, the Department of Environmental Quality) and governments (the cities and counties in this region).

OBJECTIVES/PRODUCTS

- Conduct research in order to maintain and improve the responsiveness of the demand model to policy needs;
- Continue to improve the model application procedures and input data;
- Continue to improve the data processing and display capabilities;
- Maintain documentation with regard to the demand model and network coding user manuals;
- Contribute to the advancement of national practice through participation on advisory panels, TRB service committees, and conferences; and
- Participate on the Oregon Modeling Steering Committee with a particular emphasis on the coordination of research and model development activities between the MPOs within the state and various government entities.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 256,744	PL	\$ 198,043
Interfund Transfers	\$ 85,180	STP Funds/ODOT Match	\$ 92,025
Computer	\$ 41,076	Section 5303	\$ 25,000
		ODOT Support	\$ 37,400
		TriMet	\$ 9,000
		Metro	\$ 21,532
TOTAL	\$ 383,000	TOTAL	\$ 383,000

Full-Time Equivalent Staffing	
Regular Full-Time FTE	2.576
TOTAL	2.576

SYSTEM MONITORING

PROGRAM

Established inventory of transportation related data. Data for the program is updated regularly. It also identifies work tasks necessary to benchmark characteristics of the transportation system. Factors that influence travel choices are also observed.

The Intermodal Surface Transportation Efficiency Act, the Clean Air Act Amendment and the Oregon Transportation Planning Guidelines make the program important for monitoring system performance.

RELATION TO PREVIOUS WORK

Established in 1989, this on-going program has provided for collection of a long history of data.

Each year data is gathered so that the state of the transportation system can be defined and evaluated. The data provides information necessary to monitor the transportation system. Information regarding travel costs, traffic counts (auto and truck), vehicle miles traveled (VMT), transit patronage and other data is collected and summarized. The data helps to understand current characteristics and establish a basis for estimating future conditions.

RESPONSIBILITIES

Each year, transportation data is collected, entered into multiple databases, documented, and queried to process information requests. Information is gathered regarding vehicular traffic counts, transit patronage, parking costs, auto operating costs and transit fares.

Metro maintains a data collection program. Diverse information is captured in this effort. Flow data is gathered for autos, trucks and transit patrons. Key locations have been identified where count data is needed. The regional jurisdictions assist Metro by providing this information. In addition, parking cost data and auto operating cost information is collected. National reports summarizing data from other cities (e.g., VMT) is regularly reviewed.

Traffic count data are collected yearly and summarized by ODOT for submittal to the federal Highway Performance Monitoring System. Population information is included, as well. In FY 2004, Metro will assist ODOT by serving as a source of review for the data pertaining to the Portland Metropolitan area. The review will ensure that the information is reasonable when compared to historical data and other sources of information.

Databases are maintained to keep the above data available for efficient electronic access.

Reports are written to summarize and document the information gleaned from the collection efforts.

Requests are received on a regular basis for information about VMT, parking costs and other system monitoring information. The queries are processed on demand.

The information collected in this program is useful to Metro, the jurisdictions, developers and consultants because it provides an historical perspective on travel trends for use in project planning. The program also provides essential input and validation information (i.e., cost of travel and count data) for the regional travel demand model.

SYSTEM MONITORING

OBJECTIVES/PRODUCTS

- Continue data collection efforts (regional vehicular count program, transit patronage counts, parking cost data, auto operating cost information and national performance data);
- Review HPMS data collected by ODOT for the Portland metropolitan area before submittal to federal agencies;
- Continue data processing and display function (maintain and enhance the vehicular count and transit patronage databases);
- Continue the documentation process (count reports, travel cost papers); and
- Provide response to system performance data requests.

BUDGET SUMMARY

Requirements:

Personal Services	\$	82,561
Interfund Transfers	\$	27,439

Resources:

PL	\$	10,278
STP/ODOT Match	\$	52,861
Section 5303	\$	22,200
ODOT Support	\$	6,800
TriMet	\$	10,000
Metro	\$	7,861

TOTAL	\$	110,000	TOTAL	\$	110,000
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Full-Time Equivalent Staffing:

Regular Full-Time FTE	1.002
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TOTAL	1.002
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TECHNICAL ASSISTANCE PROGRAM

PROGRAM

The Technical Assistance Program provides travel forecasting support to the Oregon Department of Transportation, TriMet, the Port of Portland and the cities and counties of this region. Assistance is provided in terms of staff support, computer usage and training. A budget allocation defines the amount of assistance to be provided to each jurisdiction.

RELATION TO PREVIOUS WORK

This is an on-going program. In FY 2003, over 100 requests for services were processed.

RESPONSIBILITIES

Three types of service are provided. Each is discussed below:

- The jurisdictions of this region perform a multitude of studies to determine the effects of development, transportation policy and changes to the infrastructure. Upon request, staff support is provided to assist in the travel forecasting aspects of those studies;
- ODOT, Multnomah County, Clackamas County, Washington County, the City of Portland and the City of Gresham have modem connections to the EMME/2 transportation modeling database. These jurisdictions are able to use the software as a remote workstation. Analysis can be done in this way without directly using Metro staff. Computer charges are assessed relative to the use of the system; and
- Metro provides training to the jurisdictional staff regarding the use of the EMME/2 Transportation Planning Software, the theory of travel demand modeling, and computer simulation network analysis. The service is provided on demand.

An expense report provides each jurisdiction the opportunity to assess their use of the program and the remaining dollars in their budget. The report is found in the monthly TPAC progress report. The financial data reflects the most current information available.

OBJECTIVES/PRODUCTS

- Provide travel forecasting assistance to ODOT, TriMet, the Port of Portland and the cities and counties of this region in terms of:
 - Staff support;
 - Access to the EMME/2 Transportation Planning Software via external connections; and
 - Training on the topics of software use and demand modeling theory.

TECHNICAL ASSISTANCE PROGRAM

- Provide technical assistance based upon the following budget allocation:

<u>Jurisdiction</u>	<u>Budget</u>
City of Portland	9,667
Washington County	10,533
Clackamas County	11,200
ODOT	29,900
Port of Portland	6,800
City of Gresham	5,067
Multnomah County	5,667
TriMet	8,500
Sales	11,580

- Provide expense reports to each jurisdiction at least quarterly.

BUDGET SUMMARY

Requirements:

Personal Services	\$	56,820
Computer	\$	21,473
Interfund Transfers	\$	20,621

Resources:

STP/ODOT Match	\$	46,421
ODOT Support	\$	29,900
TriMet	\$	8,500
Sales	\$	6,581
Metro	\$	7,512

TOTAL	\$	98,914	TOTAL	\$	98,914
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Full-Time Equivalent Staffing

Regular Full-Time FTE	.629
TOTAL	.629

MANAGEMENT AND COORDINATION/GRANTS MANAGEMENT

PROGRAM

Provide for overall ongoing department management, including budget, UWP, contracts, grants and personnel. It also includes staff to meet required needs of TPAC, JPACT, MTAC, WRPAC and the Metro Council.

RELATION TO PREVIOUS WORK

This is an on-going program.

RESPONSIBILITIES

Ensure compliance with all federal requirements. Maintain "certification" of the region for continued receipt of transit and highway construction funds. Provide documentation to the FHWA and Federal Transit Administration (FTA) of all such activity.

Provide support to JPACT, TPAC, MTAC, WRPAC and subcommittees to ensure coordination between state, regional and local transportation and land use plans and priorities.

Provide overall department management, including budget, personnel, materials, services and capital expenditures. Monitor grants and contracts compliance. Provide information to the public. Also, maintain active memberships and support in national/international organizations such as Cascadia, Rail-Volution and the Association of Metropolitan Planning Organizations (AMPO) as available funds allow.

OBJECTIVES/PRODUCTS

- Prepare and manage the department budget, personnel, programs and products;
- FY 2004 UWP;
- Prepare documentation to FHWA, FTA and other funding agencies such as quarterly narrative and financial reports;
- Monthly progress reports to the TPAC;
- Minutes, agendas and documentation;
- Execute, administer and monitor contracts, grants and agreements;
- Interdepartmental coordination;
- Periodic review with FHWA and FTA on UWP progress;
- Federal Certification; and
- Progress Reports for Metro Council and federal agencies.

MANAGEMENT AND COORDINATION/GRANTS MANAGEMENT

BUDGET SUMMARY

Requirements:

Personal Services	\$	266,395
Materials & Services	\$	16,950
Interfund Transfers	\$	107,998

Resources:

PL	\$	95,039
STP/ODOT Match	\$	135,288
Section 5303	\$	20,000
ODOT Support	\$	15,969
TriMet	\$	2,000
Metro	\$	123,047

TOTAL	\$	391,343
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TOTAL	\$	391,343
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Full-Time Equivalent Staffing:

Regular Full-Time FTE	3.515
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TOTAL	3.515
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ENVIRONMENTAL JUSTICE AND TITLE VI

PROGRAM

In keeping with federal laws, regulations and policies recipients of federal dollars must address three fundamental environmental justice principles:

- Avoid, minimize or mitigate disproportionately high and adverse human-health and environmental effects, including social and economic effects, on minority populations and low-income populations;
- Ensure full and fair participation by all potentially-affected communities in the transportation decision-making process; and
- Prevent the denial of, reduction in or significant delay in the receipt of benefits by minority and low-income populations.

RELATION TO PREVIOUS WORK

This is an on-going program.

RESPONSIBILITIES

Under proposed new FHWA/FTA guidelines, MPOs need to:

- Enhance their analytical capabilities to ensure the long-range transportation plan and transportation improvement program (TIP) comply with Title VI;
- Identify residential, employment and transportation patterns of low-income and minority populations so their needs can be identified and addressed, and the benefits and burdens of transportation investments can be fairly distributed; and
- Evaluate and, where necessary, improve their public-involvement processes to eliminate participation barriers and engage minority and low-income populations in transportation decision making.

The majority of work to ensure compliance with the above will be done within the individual program/project work plans. However, broad community data collection, outreach and qualitative evaluation methods will be developed and employed to assist the Planning Department, as a whole, to effectively comply with the spirit and letter of the DOT guidelines.

OBJECTIVES/PRODUCTS

With the availability of Census 2000 information staff is now able to assess aspects of projects or programs that may be of interest or have potential impact or benefit to minority and/or low-income populations. This will help us to better engage appropriate communities in effective communication and transportation decision-making processes. For the 2004-07 MTIP, block analysis will be conducted on the areas surrounding each project submitted for funding consideration. A qualitative assessment of the project will be provided as part of project evaluation. If successful, a similar method will be applied to projects or project areas during future regional transportation updates.

ENVIRONMENTAL JUSTICE AND TITLE VI

BUDGET SUMMARY

Requirements:

Personal Services	\$	5,977
Interfund Transfers	\$	2,023
TOTAL	\$	8,000

Resources:

FY 04 STP/ODOT Match	\$	3,172
Metro	\$	4,828
TOTAL	\$	8,000

Full-Time Equivalent Staffing:

Regular Full-Time FTE	.050
TOTAL	.050

SOUTH CORRIDOR SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

PROGRAM

The *South Corridor Supplemental Draft Environmental Impact Statement (SDEIS)* was published during FY 03. Some FTA funding from the SDEIS grant will carry over into FY 04 to fund initial tasks in the production of the *South Corridor Final Environmental Impact Statement (FEIS)*. The work program for the FEIS is detailed in a separate budget narrative.

RELATION TO PREVIOUS WORK

The SDEIS was produced as a supplement to the South/North Light Rail DEIS written by Metro and published by the FTA in 1998. Light rail was selected in 1998 as the Locally Preferred Alternative (LPA). In November 1998, a ballot measure failed that would have provided local match for the project. Subsequent to the vote, a group of citizens and business leaders developed a new lower cost light rail project to the north which became the Interstate MAX line and which is now under construction. At the same time the Interstate MAX project was being developed, the Metro Council directed staff to develop non-light rail transit alternatives in the South Corridor. An Alternatives Analysis was begun in July 1999. The South Corridor Transportation Alternatives Study, authorized by the Metro Council in July 1999, evaluated a wide range of alternatives between July 1999 and July 2001. Due to popular support by neighborhoods and the business community, light rail was added back as an option with two alignments: (1) downtown Portland to Milwaukie, and (2) from the Gateway Transit Center to Clackamas Town Center via I-205. A Combined LRT alternative was also developed that included both LRT alignments. These alternatives, along with a no-build, busway and bus rapid-transit alternative, were evaluated in the SDEIS. The LPA was chosen by the Metro Council in March 2003 and has been advanced into the Preliminary Engineering/FEIS phase of project development with FTA's approval in April 2003.

RESPONSIBILITIES

The Project lead for the South Corridor shifted from Metro to TriMet in March 2003 with the initiation of Preliminary Engineering. Primary responsibilities for FY 2003-04 include:

- Successfully transition public-involvement functions to TriMet in a way that ensures continuity for citizen committees, neighborhoods and the general public;
- Initiate FEIS activities including design and evaluation of environmental mitigation and resolution of any outstanding alignment and station location decisions;
- Prepare FEIS scopes of work and procure consulting services for transportation analysis, environmental analysis and financial and technical assistance;
- Close out SDEIS grant and prepare all appropriate FTA documentation; and
- Prepare intergovernmental agreement with TriMet for FEIS funding.

OBJECTIVES/PRODUCTS

The primary objective of the South Corridor SDEIS and subsequently the South Corridor FEIS is to implement a major high capacity alternative transportation program in the South Corridor that:

- Maintains livability in the metropolitan area;
- Supports local and regional land use goals;
- Optimizes the transportation system;

SOUTH CORRIDOR SUPPLEMENTAL DRAFT ENVIRONMENTAL IMPACT STATEMENT

- Is environmentally sensitive;
- Reflects community values; and
- Is fiscally responsive.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 97,583	FTA 90X083	\$ 121,135
Interfund Transfers	\$ 37,417	Local Match	\$ 13,865
TOTAL	\$ 135,000	TOTAL	\$ 135,000

<u>Full-Time Equivalent Staffing</u>	
Regular Full-Time FTE	1.072
TOTAL	1.072

SOUTH CORRIDOR FINAL ENVIRONMENTAL IMPACT STATEMENT AND PRELIMINARY ENGINEERING

PROGRAM

The South Corridor Final Environmental Impact Statement and Preliminary Engineering (PE/FEIS) will develop environmental mitigation for the impacts of the Locally Preferred Alternative (LPA), selected earlier by the Metro Council in FY 03 and will address all public comments made regarding the SDEIS. Engineering for the project will be advanced to the 30 percent level and capital costs will be developed to a level of accuracy suitable for inclusion in a Final Design application to FTA. TriMet will become lead agency for the project, with Metro taking primary responsibility for the FEIS.

RELATION TO PREVIOUS WORK

The PE/FEIS phase of the South Corridor Project follows the completion of the SDEIS and selection of the Locally Preferred Alternative (LPA). Initial start-up tasks for the FEIS will be accomplished with the carryover of SDEIS project funds as described in the South Corridor SDEIS budget narrative, which also documents earlier stages of the project. The FEIS concludes with the Record of Decision, which signals the completion of the federal National Environmental Policy Act (NEPA) process.

RESPONSIBILITIES

Metro staff will directly manage all staff and consultants involved in the preparation of the FEIS. TriMet will be the overall project lead, with responsibility for PE and public involvement. The PE/FEIS phase is scheduled for completion in mid-FY 04. Primary responsibilities include:

- Perform technical analysis including mitigation for environmental impacts, transportation and traffic impacts;
- Management of FEIS consultants;
- Development of the financial analysis and financial plan for the locally preferred alternative being evaluated in the FEIS;
- Management of the FEIS ensuring that budget and schedule are met;
- Assist TriMet in development and evaluation of Preliminary Engineering designs for alignments and facilities;
- Assist TriMet with public involvement activities; and
- Perform necessary analyses in support of the project's FTA New Starts submittal.

OBJECTIVES/PRODUCTS

The primary objective of the South Corridor FEIS is to implement a major high capacity alternative transportation program in the South Corridor that:

- Maintains livability in the metropolitan area;
- Supports local and regional land use goals;
- Optimizes the transportation system;
- Environmentally sensitive;
- Reflects community values; and
- Fiscally responsive.

SOUTH CORRIDOR FINAL ENVIRONMENTAL IMPACT STATEMENT AND PRELIMINARY ENGINEERING

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 521,040	FTA 90X083	\$ 1,422,220
Materials and Services	\$ 865,000	Local Match	\$ 162,780
Interfund Transfers	\$ 166,294		
Computer	\$ 32,666		
TOTAL	\$ 1,585,000	TOTAL	\$ 1,585,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	5.325
TOTAL	5.290

WILLAMETTE SHORELINE PLANNING PROGRAM

PROGRAM

The Willamette Shoreline Planning Program consists of two major work areas: 1) the support of the Willamette Shoreline Consortium that oversees preservation and maintenance of the former Jefferson Branch rail alignment between Portland and Lake Oswego, and 2) the development of transportation options for long-term use of the Willamette Shoreline Right-of-Way as a regional rail transportation corridor.

RELATION TO PREVIOUS WORK

Metro has been active in the management of the Willamette Shoreline right-of-way since the Consortium purchased the Jefferson Branch Line between Portland and Lake Oswego in 1988. Metro continues to staff the Consortium of local governments (Metro, TriMet, ODOT, Portland, Lake Oswego, Clackamas and Multnomah Counties), providing administrative, technical and policy support for continued management of the corridor. In FY 03, Metro played a key role in resolving issues related to the City of Portland's Combined Sewer Overflow project within a portion of the Willamette Shoreline Right-of-way. Lake Oswego contracts with the non-profit Oregon Electric Railway Historic Society to operate the Willamette Shore Trolley, an excursion trolley that operates in the corridor.

RESPONSIBILITIES

Program objectives in FY 04 include:

- Continue to support the Willamette Shoreline Consortium by staffing meetings, providing technical analyses and facilitating agreement on related activities and agreements.
- Initiate a Metro-led planning effort to evaluate the potential for development of the Willamette Shoreline right-of-way between Portland and Lake Oswego into a regional transportation corridor eligible for federal funding. This planning effort would include:
 - Define the appropriate level of federal environmental documentation;
 - Evaluation of transit modes;
 - Development of capital, operations and maintenance costs;
 - Phasing and implementation strategies;
 - Integration with a pedestrian/bicycle path where there is extra room in the right-of-way;
 - Identification of potential capital and operating revenues; and
 - Coordination with local jurisdictions that could include intergovernmental agreements and establishment of project committees.

OBJECTIVES/PRODUCTS

Objectives for FY 04 include:

- Develop, refine and implement a scope of work and budget for the initial analysis of rail transit and pedestrian/bicycle improvements in the Willamette Shoreline right-of-way between Lake Oswego and Portland;
- Facilitate agreement among Consortium members on how to best use the Willamette Shoreline right-of-way in the future and how to fund interim maintenance of the track;
- Prepare detailed work programs, budgets and schedules for the rail and trail study;
- Manage the studies in accordance with the defined work program, budget and schedule;

WILLAMETTE SHORELINE PLANNING PROGRAM

- Procure consultant assistance as required;
- Manage federal grant funding and execute Intergovernmental Agreements as needed; and
- Serve as liaison with the FTA.

BUDGET SUMMARY

Requirements:

Personal Services	\$	182,326
Materials & Services	\$	295,000
Interfund Transfers	\$	63,415
Computer (Direct)	\$	8,259

Resources:

MTIP/STP*	\$	300,000
Local Match-Consortium	\$	17,168
Other Grants**	\$	187,664
ODOT Support	\$	9,606
STP/ODOT Match	\$	10,572
Section 5303	\$	5,000
Metro	\$	18,990

TOTAL \$ **549,000**

TOTAL \$ **549,000**

Full-Time Equivalent Staffing

Regular Full-Time FTE 2.160

TOTAL 2.160

*Through FTA.

**To be determined.

TRANSIT PLANNING

PROGRAM

The Transit Planning Program supports the budget theme that Metro will identify and promote multiple transportation choices to easily access all areas of the region. Increased transit use and reduced dependency on single occupant vehicles supports the budget theme of improving air quality. This program will implement the transit policy direction established by the RTP with emphasis on coordinating with TriMet, C-TRAN (Vancouver) and SMART (Wilsonville) to ensure that short, medium and long-range transit needs of the region are addressed. Specific elements of the FY 04 work program include continued work on implementation of the Elderly and Disabled Transportation Plan and related issues.

RELATION TO PREVIOUS WORK

The Transit Planning Program in general works toward the implementation of the 2020 RTP. In FY 01, Metro staff began work in support of the Tri-County Elderly and Disabled transportation plan study, TriMet's Committee on Accessible Transportation (CAT) and the Special Transportation Fund Advisory Committee (STFAC).

The Transit Element of the RTP has been revised to support implementation of several related elements of the Tri-County Elderly and Disabled Plan. Following amendment to the RTP, staff will work to ensure that transit providers and local jurisdictions implement transit service that supports the policy direction of the RTP and the Regional Growth Management policies.

RESPONSIBILITIES

- Assist TriMet, C-TRAN and SMART in the development of their short, medium and long-range transit plans;
- Assist transit operators in meeting requirements mandated by the Americans with Disabilities Act, Title VI and other federal requirements;
- Provide guidance to transit operators and local jurisdictions regarding potential federal, state and local funding sources; and
- Coordinate activities related to elderly and disabled transportation planning such as implementation of the Tri-County Elderly and Disabled Transportation Plan and Special Transportation Fund Advisory Committee.

OBJECTIVES/PRODUCTS

Objectives for FY 2004 include:

- Continue serving on the Committee for Accessible Transportation (CAT), which advises TriMet on issues of transit system accessibility;
- Continue serving on the Special Transportation Fund Advisory Committee, which advises TriMet and the State of Oregon on use of Special Transportation Funds for the Tri-County area;
- Work with public and non-profit transit service providers to develop an integrated, efficient network of transit services to the elderly and disabled people in the area;
- Work on implementation of transit elements in the RTP;
- Access resources from the federal "New Freedom Initiative";
- Prepare detailed work programs, budgets and schedules for various related activities;
- Manage the studies in accordance with the defined work program, budget and schedule;

TRANSIT PLANNING

- Procure consultant assistance as required;
- Manage federal grant funding and execute Intergovernmental Agreements as needed; and
- Serve as liaison with the FTA.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 45,938	PL	\$ 4,741
Interfund Transfers	\$ 15,803	STP/ODOT Match	\$ 14,476
Computer (Direct)	\$ 8,259	TriMet	\$ 50,000
		Metro	\$ 783
TOTAL	\$ 70,000	TOTAL	\$ 70,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	.495
TOTAL	.495

BI-STATE COORDINATION

PROGRAM

The Portland/Vancouver Region is one economy divided by state and regional jurisdictions. Bi-State coordination is needed to make plans for the two parts of the Portland/Vancouver Region consistent and complimentary. Bi-State Coordination meets federal requirements that the two Metropolitan Planning Organizations work together. Development patterns within the region and commuting patterns across the Columbia River lead to the need for coordination between federal and state agencies on transportation and land use issues. Based on recommendations from the I-5 Partnership Governors' Task Force, Metro and the Southwest Washington Regional Transportation Council (RTC) will reconstitute the Bi-State Transportation Committee into the Bi-State Coordination Committee in early 2003. The purpose of this reconstituted joint committee is to advise the region, state and local jurisdictions on transportation and land use issues of bi-state significance.

RELATION TO PREVIOUS WORK

Metro and RTC created the Bi-State Transportation Committee in May 1999. The Committee has met regularly and forwarded recommendations to Metro and the RTC board on several important issues. For many years, Metro has participated in other bi-state coordination efforts through its Local Coordination Program.

The recommendation to expand the purview of the Bi-State Transportation Committee to include land use issues was included in the I-5 Strategic Plan adopted by the I-5 Partnership Governors' Task Force in June 2002.

RESPONSIBILITIES

- Staff the Bi-State Coordination Committee, including bringing issues of bi-state significance forward for consideration at appropriate times and forwarding actions to JPACT and Metro Council as necessary;
- Coordinate MPO planning activities with participation on RTCs Regional Technical Advisory Committee (RTAC) and other regional and local committees as required; and
- Work with bi-state partners including City of Vancouver, Washington State Department of Transportation (WSDOT), C-TRAN, Clark County and RTC to explain the bi-state issues within the Portland/Vancouver area to federal and state representatives.

OBJECTIVES/PRODUCTS

- Ensure that JPACT/Metro Council have information on transportation and land use issues of bi-state significance before decisions regarding bi-state projects are made; and
- Ensure efficient and effective use of planning and construction resources within the Portland/Vancouver Region.

BI-STATE COORDINATION

BUDGET SUMMARY

Requirements:

Personal Services \$ 45,808
Interfund Transfers \$ 16,192

Resources:

PL \$ 16,762
ODOT Support \$ 10,394
STP/ODOT Match \$ 28,311
TriMet \$ 5,000
Metro \$ 1,533

TOTAL \$ 62,000

TOTAL \$ 62,000

Full-Time Equivalent Staffing

Regular Full-Time FTE .47

TOTAL .47

I-5 TRANSPORTATION AND TRADE PARTNERSHIPS

PROGRAM

The I-5 Corridor is critical to the metropolitan economy and to national and international trade. Traffic congestion on I-5 affects goods moved by air, rail, barge and truck as well as passenger travel. Within the Portland/Vancouver region, I-5 has a number of bottlenecks - the most significant of which occur between I-205 in Vancouver, Washington and I-84 in Portland. Within this corridor crossing the Columbia River, is one of the last and most active drawbridges on the interstate system. Because of the importance in the region of community livability, the environment, regional, national and international trade, plans must address a broad range of issues and include numerous stakeholders and the public.

The Transportation Equity Act for the 21st Century (TEA-21) recognized the importance of trade corridors to the national economy and designated I-5 within the Portland/Vancouver region as a Priority Corridor under the National Trade Corridors and Borders Program. ODOT and WSDOT have completed the initial phase of the I-5 Transportation and Trade Partnership Study which was funded in part by FHWA through the National Trade Corridors and Borders Program.

The initial phase of the I-5 Partnership study evaluated a wide range of multi-modal alternatives to improve travel and facilitate freight movement in the I-5 corridor between Portland and Clark County, Washington. Staff and the consulting team reported findings to a 28-member task force appointed by the governors of Oregon and Washington. Metro staff supported the I-5 Partnership by completing travel demand forecasts for the alternatives and providing transportation analysis oversight on a contract basis and participating on the Partnership's various advisory and technical committees.

Based on the recommendations from the Governors' Task Force, the study will proceed into a Draft Environmental Impact Statement (DEIS) process that will include an extensive Scoping phase. ODOT will lead the DEIS process on the Oregon side of the river. During the DEIS Scoping period, ODOT, WSDOT, C-TRAN, TriMet, Metro and RTC will evaluate freeway design alternatives in the Interstate Bridge Influence Area (BIA) and light rail alignment alternatives for crossing the Columbia River and serving Clark County. Metro staff will provide travel demand forecasting support, transportation analysis assistance and work with RTC, TriMet and C-TRAN to develop and analyze light rail alternatives. Metro staff will also continue to participate on technical and policy advisory committees.

RELATION TO PREVIOUS WORK

The I-5 Transportation and Trade Partnership builds upon work completed over previous years.

In FY 2000, a group of civic and business leaders from the bi-state area concluded that the problems within the I-5 Corridor are significant and will require a significant effort to address. They recommended that the region develop a strategic plan for the corridor.

In FY 01 and FY 02, the I-5 Partnership broadened discussion of the problems and solutions to include the corridor business and residential community and other regional interests. The two Governor's appointed a bi-partisan task force of elected officials, civic and business leaders to evaluate the range of options and develop recommendations for a strategic plan. The public participated in development of the strategic plan through comments at Task Force meetings, open houses and other forums. The strategic plan was approved by the Task Force in June

I-5 TRANSPORTATION AND TRADE PARTNERSHIPS

2002 and circulated for endorsement by the project participants in fall 2002. The initial DEIS Scoping process began in early 2003.

RESPONSIBILITIES

- Use the regional travel demand model to assist in evaluation of roadway and transit alternatives in the DEIS;
- Assist in developing institutional or legislative changes necessary to finance and manage projects and programs recommended for the I-5 Corridor;
- Participate in multi-jurisdictional forums and special committee meetings as necessary to support the program; and
- Refine plans for proposed transit and road projects as needed for implementation, if additional funding for project implementation is available.

OBJECTIVES/PRODUCTS

The objective for FY 04 will be to cooperate with ODOT, WSDOT, C-TRAN, TriMet and RTC in evaluating and documenting the impacts of I-5 Bridge Influence Area alternatives in a Draft Environmental Impact Statement. The DEIS process will require that Metro meet public participation requirements prior to taking action and that Metro continue to participate in bi-state and jurisdictional partnership to resolve issues that may develop during the evaluation.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 67,959	ODOT Contract*	\$ 200,000
Materials & Services	\$ 107,000		
Interfund Transfers	\$ 25,041		
TOTAL	\$ 200,000	TOTAL	\$ 200,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.00
TOTAL	1.00

*Anticipated.

REGIONAL FREIGHT PROGRAM

PROGRAM

The Regional Freight Program will help Metro meet its responsibility to plan for goods-movement needs, document freight-project priorities and support livability in the region. The program supports Metro's ability to coordinate with FHWA, local jurisdictions and other agencies on freight-mobility research and policy development, identify freight-project priorities and lead outreach activities that support freight mobility.

The Transportation Efficiency Act for the 21st Century (TEA-21) requires Metropolitan Planning Organizations to meet seven planning factors including planning for people and freight and supporting economic vitality by enabling global competitiveness, productivity and equity. The 2040 Growth Concept identifies the importance of industrial activity to the region by establishing special industrial districts as a priority land use. The Regional Framework Plan and the RTP identify policies to ensure the efficient movement of freight to these industrial districts. The RTP further identifies project priorities to support movement of goods in the region.

The Regional Freight Program is one component of a series of transportation activities that address economic aspects of goods movement. The development of the MTIP criteria, the Regional Freight Data Collection Study and RTP Implementation are complementary to the Regional Freight Program and also address economic and freight needs.

RELATION TO PREVIOUS WORK

Over the past several years, Metro, working with the Port of Portland and the ODOT, has made a significant contribution to understanding and communicating goods movement needs by documenting regional freight-mobility issues and involving the private sector. In 2000-01, Metro produced a brochure of regional freight needs within the region.

In FY 02, the Freight Program focused on making regional freight information available to prioritize local transportation needs. The data is the result of previous research from:

- The regional truck forecasting model;
- Commodity Flow Study;
- National Highway System Intermodal Connectors Report for FHWA;
- Metro area Shipper and Carrier Interviews; and
- Freight policies for the 2000 RTP.

In FY 02, Metro also created the Regional Freight Committee was created to efficiently use regional freight data and to define local transportation needs. Participants included local and state planners involved in transportation planning and project programming. Metro also coordinated with other freight-related efforts in the region such as: Regional Industrial Lands Study; City of Portland's St. Johns Truck Study; Portland State University's Regional Connections Study, Gresham's Sandy Boulevard project and the I-5 Trade Transportation and Trade Partnership Study.

In FY 03, the Freight Program focused on addressing gaps in existing freight information. There is a good understanding of freight flows at a regional level but limited insight into flows on specific facilities. Metro worked with ODOT and other partners to establish a state Freight Data Collection methodology. Metro initiated an effort to identify a scope and funding for

REGIONAL FREIGHT PROGRAM

implementation of a regional freight data collection project. A scope of work was developed and, in FY 04, the Port will lead the Regional Freight Data Collection Study.

RESPONSIBILITIES

- Maintain involvement of private-sector business representatives in identifying and assessing freight mobility issues;
- Identify freight mobility bottlenecks and advance project priorities to respond to freight mobility needs;
- Work with other Metro staff, local jurisdictions and agency representatives to ensure regional freight needs are reflected in plans, programs and project development;
- Coordinate with the FHWA as new freight programs and policies emerge and represent our regional freight interest;
- Coordinate freight-planning activities within Oregon to ensure consistency between state and regional planning. This includes participation in efforts such as the Statewide Freight Advisory Committee;
- Learn from experiences with freight programs and research in the U.S. about programs and policies for application in the Portland/Vancouver region; and
- Support research to improve regional freight data and truck model.

OBJECTIVES/PRODUCTS

- Coordinate Freight Advisory Committee;
- Participate in other on-going freight studies and projects;
- (With Port) Finalize Freight Data Collection funding, scope and budget (September 2004);
- Participate in Regional Freight Data Collection project management and study advisory committees;
- As part of Regional Freight Data Collection effort, complete study interviews and data collection (January 2004); and
- Commence upgrade of Truck Model to incorporate results of Regional Freight Data Collection effort (June 2004).

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 64,939	MTIP/STP	\$ 75,000
Interfund Transfers	\$ 21,759	ODOT Support	\$ 2,000
Computer	\$ 3,304	Metro	\$ 13,000
TOTAL	\$ 90,000	TOTAL	\$ 90,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	.72
TOTAL	.72

PROGRAM

The 2000 RTP identified significant transportation needs in this corridor but stipulated that additional work was needed before a specific project could be developed and implemented. This work program is designed to complete the second phase of the refinement planning needed in the corridor spanning from inner southeast Portland and following Powell east to Gresham and Foster to Damascus. This work program will take the results and recommendations - including project alternatives - from Phase I and evaluate and refine them in light of recent land use decisions affecting the corridor area. It will conclude with selection of a preferred alternative(s) for adoption by JPACT and the Metro Council.

RELATION TO PREVIOUS WORK

As provided by the State TPR, the 2000 RTP calls for completion of a number of specific corridor refinement plans. Chapter 6 of the RTP identified significant needs in these areas, which require further analysis before a specific project can be developed. The TPR requires prompt completion of corridor-refinement plans in these corridors.

In FY 01, the Corridor Initiatives Program prioritized completion of the corridor studies. Foster/Powell was one of the corridors identified as requiring a major, new planning effort by 2005. In FY 02, Metro obtained a Transportation Growth Management grant to support completion of this work. Staff established the project scope and budget, coordinated with other planning efforts in the area, issued RFPs for consultants and executed an agreement with ODOT.

In FY 03, Metro completed the first phase of a multi-modal alternatives analysis. The work included an existing conditions and needs analysis and definition and, preliminary evaluation of a wide range of feasible transit and roadway improvement alternatives. The final report recommended a smaller group of multi-modal alternatives for more detailed study.

RESPONSIBILITIES

- Based on the final Phase I recommendations, develop a detailed scope of work and budget;
- Execute funding agreements for needed grant funds;
- Coordinate with related planning efforts, especially Damascus Concept Planning, Pleasant Valley Plan implementation and Gresham Powell Corridor project development;
- Create a Public Involvement Plan; and
- Issue an RFP and execute contracts with consultants.

OBJECTIVES/PRODUCTS

The work program is designed to complete the corridor-planning process. Over a two-year period, it will evaluate and refine a range of alternatives. The study will recommend short, medium and long-range transportation improvement strategies and a phasing and financial plan. Projects will be defined at an appropriate level of detail to commence review under the National Environmental Protection Act (NEPA). Projects will address the recent and anticipated growth needs and support the following objectives:

- Enhance opportunities for use of bicycles, walking and transit;
- Preserve or enhance the through movement function of the highway;

POWELL/FOSTER CORRIDOR PLAN, PHASE 2

- Reduce reliance upon the automobile;
- Provide alternatives to major transportation improvements; and
- Increase efficient use of land.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 149,386	PL	\$ 63,640
Materials & Services	\$ 277,750	STP/ODOT Match	\$ 47,382
Interfund Transfers	\$ 52,575	ODOT Support	\$ 4,000
Computer	\$ 14,289	Section 5303	\$ 25,000
		TriMet	\$ 12,000
		MTIP/STP	\$ 300,000
		Other Local Match	\$ 34,336
		Metro	\$ 7,642
TOTAL	\$ 494,000	TOTAL	\$ 494,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	1.625
TOTAL	1.625

HIGHWAY 217 CORRIDOR REFINEMENT PLAN

PROGRAM

This work program will complete the corridor refinement planning needed in the Highway 217 corridor. The RTP identified a significant transportation need in this corridor but specified that additional work was needed before a specific project could be implemented. In FY 04, the focus will be on completing the bulk of a multi-modal alternatives analysis. Conclusion at the end of FY 04 will select a preferred alternative(s), including a financing and phasing plan, for adoption by JPACT and the Metro Council.

RELATION TO PREVIOUS WORK

As provided by the State TPR, the 2000 RTP calls for completion of 16 specific corridor refinements and studies. Chapter 6 of the RTP identified significant needs in these areas, which require further analysis before a specific project can be developed. The TPR requires prompt completion of corridor refinements and studies.

In FY 01, the Corridor Initiatives Program prioritized completion of corridor plans and refinements. In FY 02, Metro, in consultation with agencies and jurisdictions, developed the scope and budget and submitted a proposal to the FHWA Value Pricing Pilot Program for funds to support completion of the work. A background report was completed for the project. In FY 03, the grant was approved, intergovernmental agreements and contracts executed, completed an existing and future conditions analysis and undertook public opinion research. The Policy Committee was established, which set project goals and defined the initial range of alternatives for evaluation.

RESPONSIBILITIES

Evaluate and refine the alternatives through iterative:

- Travel forecasts;
- Conceptual design;
- Cost estimates;
- Community workshops;
- Public-opinion research;
- Financial analysis; and
- Public participation opportunities at key study milestones.

OBJECTIVES/PRODUCTS

- Study goals are to:
 - Develop an appropriate range of improvement strategies that address corridor transportation needs to the level of detail necessary to commence the appropriate National Environmental Protection Action (NEPA) process and begin more advanced planning;
 - Consider innovative demand and system management and financing approaches, including High Occupancy Vehicle (HOV) lanes and value pricing, and make a determination as to whether they are appropriate for this corridor;
 - Establish a phasing plan that identifies projects and strategies that can be implemented in the near, short and long-term; and

HIGHWAY 217 CORRIDOR REFINEMENT PLAN

- Build public understanding of, and support for, the selected transportation improvement strategies.
- Transportation strategies will achieve the following objectives:
 - Enhance the through movement function of the highway;
 - Encourage increased use of transit and carpooling;
 - Enhance opportunities for use of bicycles and walking. Particular attention will be paid to multi-modal overcrossings and increasing connectivity within the regional centers;
 - Increase efficient use of land. Particular attention will be given to supporting development plans within the regional centers; and
 - Provide alternatives to major transportation improvements.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 426,114	PL	\$ 340,035
Materials & Services	\$ 442,200	STP/ODOT Match	\$ 200,778
Interfund Transfers	\$ 139,168	ODOT Support	\$ 38,999
Computer	\$ 16,518	Local Partner Match	\$ 49,500
		Section 5303	\$ 24,750
		TriMet	\$ 21,000
		Value Pricing	\$ 264,000
		Other Grants*	\$ 57,000
		Metro	\$ 27,938
TOTAL	\$ 1,024,000	TOTAL	\$ 1,024,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	4.83
TOTAL	4.83

*To be determined.

PROJECT DEVELOPMENT

PROGRAM

The program implements multi-modal RTP projects and policies for major transportation corridors. It involves ongoing involvement in local and regional transit and roadway project conception, funding and design.

RELATION TO PREVIOUS WORK

In previous years, this program encompassed a broader focus that also included a variety of RTP implementation activities related to development of projects. This year the program is being split into two more focused efforts. The Project Development Program will now focus on project development along major transportation corridors that provide connections between key 2040 land uses, including regional and town centers and industrial and employment areas. A separate Livable Streets Program has been established to address implementation of street design at the local level.

In 2001, the Corridor Initiatives Project prioritized the multi-modal corridors outlined in the 2000 RTP. The outcome of that inclusive multi-jurisdictional process was a regional commitment to a strategy for completing required planning of transportation improvements on 18 major transportation corridors. In FY 03, the RTP was amended to include that corridor planning strategy. The Project Development Program will focus now on development of major transit, freight, highway and arterial projects related to major transportation corridors. It includes work with local jurisdictions, TriMet, the Port and ODOT on both new efforts that may result in major planning efforts under Metro's lead as well as activities in support of planning efforts being led by other agencies.

RESPONSIBILITIES

Traditionally, Metro has participated in local project-development activities for regionally-funded transportation projects. During FY 04, the Program will focus on project activities that directly relate to completion of planning and project development activities in regional transportation corridors. A few of these corridors already had major planning efforts underway under separate budget lines. However, for the bulk of the corridors project development is still needed. This program will coordinate with local efforts to ensure consistency with regional projects, plans and policies. It will also support initiation of new efforts.

OBJECTIVES/PRODUCTS

- Ensure consistency with regional plans and policies related to major transportation corridors by participating in local planning and project development activities, including technical advisory committees, workshops and charrettes as well as formal comment on proposed projects; and
- Implement the Corridor Initiatives Project strategy in the RTP through monitoring on-going planning activities and working with other jurisdictions to initiate new corridor efforts.

PROJECT DEVELOPMENT

BUDGET SUMMARY

Requirements:

Personal Services \$ 32,741
Interfund Transfers \$ 12,259

TOTAL \$ **45,000**

Resources:

PL \$ 9,988
STP/ODOT Match \$ 32,688
ODOT Support \$ 554
Metro \$ 1,770

TOTAL \$ **45,000**

Full-Time Equivalent Staffing:

Regular Full-Time FTE .315

TOTAL **.315**

TRANSIT-ORIENTED DEVELOPMENT IMPLEMENTATION PROGRAM

PROGRAM

A transit-oriented development has three fundamental characteristics that combine to generate a high modal share for transit; a mix of moderate to high-intensity land uses; a physical or functional connection to the transit system and design features that reinforce pedestrian relationships and scale. The mission of the Transit-Oriented Development (TOD) Implementation Program is to increase transit ridership and lessen risks and costs associated with the construction of TOD projects. It ensures that some regionally significant TOD demonstration projects are undertaken and that joint-development tools are in place to help the region implement growth-management plans for station areas.

RELATION TO PREVIOUS WORK

Work in FY 04 builds directly upon previous FY 03 work and toward the program's five and ten year goals. Projects in the pre-development stage will move into construction, and new projects selected for implementation.

RESPONSIBILITIES

The major responsibilities for the coming year include:

- Begin work on the third phase of Russellville;
- Disposition of the Hillsboro Central site to a selected developer;
- Move through design development and into construction of the second project in the Gresham Civic neighborhood;
- Complete pre-development activities for the second round of projects selected through the Regional RFP process; and
- Implementation of a TCSP-funded project within the Kenton Station area on Interstate MAX, subject to new federal funding.

OBJECTIVES/PRODUCTS

The program helps cause the construction by the private sector of high-density housing and mixed-use projects that encourage increased transit use. Projects are located at light rail stations on the Eastside MAX, Westside MAX and potentially within the Interstate, PDX and commuter-rail transit corridor. Public-private partnerships (coordinated through Development Agreements) are forged to develop projects with higher density, mixed uses where possible, and with a strong pedestrian environment by including street and sidewalk amenities, plazas, promenades and building massing and orientation that reinforce the street level activity. Land-sale proceeds from the projects are returned to the program for use in other TOD projects. Program activities also include providing technical assistance to agencies (local, national and international) working to implement TOD programs, plans and projects; to academicians studying TOD and public/private partnerships and to members of the private real-estate development community.

TRANSIT-ORIENTED DEVELOPMENT IMPLEMENTATION PROGRAM

BUDGET SUMMARY

Requirements:

Personal Services	\$	245,310
Materials & Services	\$	65,000
Interfund Transfers	\$	88,690

TOTAL \$ 399,000

Resources:

FTA	\$	50,000
Local Funds	\$	249,000
Program Income	\$	50,000
Metro	\$	50,000

TOTAL \$ 399,000

Full-Time Equivalent Staffing

Regular Full-Time FTE	2.720
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TOTAL 2.720

DATA, GROWTH MONITORING

PROGRAM

The Data Resource Center (DRC) serves a multi-faceted role within the agency and throughout the community. Within the agency, the DRC contributes to the success of analysis and projects undertaken by Planning, Solid Waste and Regional Parks and Open Spaces. The DRC provides state-of-the-art mapping and spatial analysis, regional economic and demographic forecasting, land-use and vacant-land studies and sophisticated urban-economic analysis.

Periodically updated economic and demographic projections are required of Metropolitan Planning Organizations (MPO) by the federal government prior to allocation of transportation funds. Other forecasting requirements include the Regional Framework Plan and periodic reviews to maintain the 20-year land supply required for inside the UGB. Metro's long-range regional forecast (20 years) provides this foundation for the RTP and various other urban growth management and Solid Waste issues. The regional forecast is also used by local governments and businesses as a moderate economic growth scenario and long-term planning tool. It is the only local source of bi-state metropolitan level forecast data for this region.

RLIS is a computer mapping system providing land records (assessors' tax database), urban development patterns (zoning, 2040 land-use concepts and data, developed and vacant land studies and other tax lot data) and environmental data (floodplains, parks and open spaces, slopes and contours and natural hazard mitigation data). RLIS was created and is maintained by the DRC as a source of information for the Portland area land, population and economy.

RELATION TO PREVIOUS WORK

Metro is the data clearinghouse for collecting, maintaining and producing vital land-use analysis, economic and demographic information supporting significant regional programs. Metro is also a leader in providing desktop GIS to the regional planning community through *RLIS-Lite* and *MAGIC* on CD-ROM disk.

The DRC maintains the integrated regional economic/demographic growth simulation model of the Portland-Vancouver area. This structural economic model is an econometric representation of the regional economy. The model is used in mid-range (5-10 years) and long-range (10-30 years) forecasting and analysis to support the RTP, land use planning and revenue forecasting. Other uses include growth simulation scenarios and impact analysis.

Urban Growth Modeling, Simulation and Analysis: The DRC developed a state-of-the-art land-use simulation model, MetroScope. This decision support tool is linked to the Travel Forecasting Model, making it possible to produce and analyze alternative growth scenarios.

RESPONSIBILITIES

The ongoing uses for the model for purposes of futures forecasting and scenario evaluation is to provide contextual information and quantitative support for policy makers and analysts investigating long-run growth options. The application of this model improves Metro's standing and regional reputation for the quality of its analysis and quantitative expertise. Continuing model development and reliable forecasts not only satisfies Metro's programmatic needs, but also provides useful planning information to our regional planning partners.

DATA, GROWTH MONITORING

- Maintain timely and high quality economic and demographic analysis and reports to support Metro program needs;
- Provide quality GIS products and services to Metro programs, subscribing jurisdictions, TriMet, ODOT and Storefront customers (private sector businesses and the general public);
- Strengthen community (public and private) awareness of RLIS products and services;
- Continue to maintain the high accuracy of the RLIS database; and
- Provide timely information for meeting Performance Measurement requirements.

OBJECTIVES/PRODUCTS

- Revise the population/employment forecast to a 2000 to 2025 time span;
- Use MetroScope to develop alternate growth scenarios;
- Maintain timely and high quality economic and demographic analysis and reports to support Metro program needs;
- Seek grant funding for research using the MetroScope model;
- Use the Internet and the Electronic Storefront to market services and distribute data;
- Migrate RLIS UNIX applications to PC-Windows to empower desktop users with the data and the applications they need to work more efficiently;
- Integrate databases of the region's building permit issuing jurisdictions and county assessor's database with Metro's RLIS database;
- Enhance Metro Intranet and Internet applications to provide interactive capabilities to Metro staff, regional partners and the public; and
- Initiate an RLIS/MTIP coordinated database that streamlines production and use of MTIP materials and maintenance of the MTIP database.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 542,307	PL	\$ 78,521
Materials & Services	\$ 147,700	Section 5303	\$ 65,240
Interfund Transfers	\$ 171,006	ODOT Support Funds	\$ 15,000
Computer	\$ 57,487	Tri-Met	\$ 37,500
		Other*	\$ 284,536
		Metro	437,703
TOTAL	\$ 918,500	TOTAL	\$ 918,500

Full-Time Equivalent Staffing:

Regular Full-Time FTE	6.349
TOTAL	6.349

*Various sources, i.e., jurisdictional IGAs, sales, intra-agency transfers.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

CLACKAMAS COUNTY SUNRISE CORRIDOR

This draft work program is being included as a place holder. The study details, funding and lead agency have not been determined.

This work program is designed to complete a Supplementary Draft Environmental Impact Statement (SDEIS) and final EIS as well as start preliminary engineering needed for Unit 1 of the Sunrise Corridor (I-205 to Rock Creek Junction). The RTP identified a significant transportation need in this corridor but specified that additional work was needed before a project could be implemented. JPACT and the Metro Council recently approved, as part of the MTIP funding, to continue preliminary engineering and land-use studies for the proposed improvements. In FY 2003, work will focus on completing the bulk of the Supplementary EIS. This program is intended to conclude in FY 2006 with selection of a preferred alternative and completion of the final EIS, including a financing and phasing plan.

RELATION TO PREVIOUS WORK

As provided by the State TPR, the 2000 RTP calls for completion of 16 specific corridor refinements and studies. Chapter 6 of the RTP identified significant needs in these areas that require further analysis before a specific project can be developed.

A Sunrise Corridor DEIS was prepared in 1993. However, a supplementary EIS is needed to update the design, update the environmental information and determine construction phasing of Unit 1. In addition, Metro will be completing the land-use planning elements for Unit 2. These elements would include finalizing the Sunrise Corridor exception findings and preparing the Damascus Concept Plan.

RESPONSIBILITIES

Evaluate and refine the following alternatives:

- Travel forecasts;
- Conceptual design;
- Cost estimates;
- Environmental issues and mitigation;
- Community workshops;
- Preliminary engineering;
- Financial analysis; and
- Public-participation opportunities at key milestones.

OBJECTIVES/PRODUCTS

The goal of the SEIS is to ensure the project meets the following criteria:

- Enhance the through-movement function of the highway;
- Maintain and improve freight mobility and access to the Clackamas Industrial Area -- one of the busiest trucking centers in the state;
- Provide regional access from the Portland area to the US-26 corridor that links the metropolitan area to central and eastern Oregon;

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- Reduce congestion and improve safety within a corridor that currently experiences unacceptable congestion and delay;
- Provide access to the Damascus and Boring areas. It is expected that future UGB expansion will occur on exception land along this corridor;
- Increase efficient use of land. Particular attention will be given to supporting development plans within the Clackamas Regional Center, Clackamas Industrial Area, Sunnyside Area and Damascus;
- Provide alternatives to major transportation improvements;
- Encourage increased use of transit;
- Enhance opportunities for use of bicycles and walking; and
- Determine any environmental concerns and determine mitigation measures (if needed).

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 300,000	STP *	\$ 1,000,000
Materials & Services	\$ 814,455	Local Match *	\$ 114,455
TOTAL	\$ 1,114,455	TOTAL	\$ 1,114,455

* Placeholder. Exact funding has not been determined.

ODOT I-5/99W CONNECTOR STUDY

The I-5/99W Connector Study is to identify feasible alignments and design concepts within the southern corridor. These alternatives must be reasonable (from a land use perspective) and feasible and prudent (from NEPA perspective). The studied alignments should represent a reasonable range (up to six) of alternatives that would be consistent with a possible future NEPA process. The detail for identifying these alignment alternatives and designs should be at a planning or concept level - enough detail to understand broad feasibility and environmental effects.

The southern corridor was carefully chosen to avoid and/or minimize impacts to agricultural and forest resource lands, natural resources such as streams, wetlands and riparian corridors, public facilities, regional trails, parks and open spaces, existing development and aggregate resource extraction activities. In addition, the corridor boundary was defined to remain close to the UGB, south of Tualatin and Sherwood, within exception lands as much as possible to allow the corridor to serve as a future "hard edge" to lands outside of the current UGB designated for future growth.

RELATION TO PREVIOUS WORK

In 1995, the ODOT completed the Western Bypass Study, which evaluated five alternatives for addressing circumferential travel in the southwest Portland metropolitan area, including the urban portion of Washington County and westernmost portions of the City of Portland and Clackamas County. The study also included portions of rural Washington County. The recommended alternative from this study was a combination of improvements to the existing transportation system in conjunction with construction of new arterial and collector road improvements, implementation of transportation system management and demand management strategies and expanded transit service in the study area.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- June 1997, the Metro Council adopted recommendations identified in the Western Bypass Study, including an amendment to add the I-5 to 99W Connector corridor to the 1995 Interim Federal Regional Transportation Plan for the Portland metropolitan area. The amendment establishes need, mode, function, and general location (transportation need, highway mode, statewide and regional function in the specified corridor) consistent with state land use statutes for the proposed I-5 to 99W Connector. A future selected alignment within the corridor would be subject to further land use review and actions.
- Senate Bill 626, codified into Oregon Revised Statute 383 (ORS 383), passed by the 1995 Oregon Legislature, authorizes the building, operation and maintenance of tollways by governments, private entities or a combination of the two. The law requires that ODOT obtain authorization of the Legislative Assembly before entering into any agreements for the construction or operation of any tollway facilities except two: the Newberg-Dundee Bypass, and the Tualatin-Sherwood Highway, linking Interstate 5 and Highway 99W. This restriction was subsequently amended to include the Lewis and Clark Bridge in Columbia County and an unnamed project in the Portland urban area.
- August 14, 1996, the Oregon Transportation Commission (OTC) approved proceeding with siting studies and land use and environmental feasibility reviews of the Tualatin-Sherwood and Newberg-Dundee tollway projects. This decision came after the OTC considered a staff report and public testimony regarding the preliminary assessment of the financial feasibility of these projects as toll roads.

OBJECTIVES/PRODUCTS

The goal of this study is to evaluate an arterial improvement/truck route between I-5 and Highway 99W. The general area of the alignment would be south of Sherwood and north of Wilsonville. The intent is to examine a complementary project that would help meet the east-west needs of the connector.

The study will compare and contrast traffic, environmental, and engineering issues for various alignment alternatives. It will focus on utilizing existing facilities and right-of-way as much as possible. Traffic analysis will identify arterial options for consideration. An initial conceptual engineering evaluation cost estimate, and environmental screening will be completed.

The results of the study will include identification of potential issues and mitigation opportunities. Additionally, selection of alternatives to be carried forward into NEPA will be identified. The product is intended to include agreement by resource agencies and DLCD, on purpose and need as well as appropriateness of alternatives selected for NEPA.

ACTIVITIES

- Decision Making Process: Setting up and support a Steering Team made up of affected government officials and representatives from key agencies.
- Alternatives: Identify and evaluate several alternatives that have the potential to function as an arterial between I-5 and Highway 99W utilizing existing facilities and right-of-way as much as possible.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- Environmental Setting, Inventory and Comparative Evaluation: Compile a summary map of the study area showing significant environmental (physical, social and cultural) features that influence the location of transportation improvements.
- Impacts and Cost: Reconnaissance level review of environmental issues associated with each alternative. Conceptual engineering for each alternative. Develop preliminary/ planning costs for each alternative.
- Significant Land Use Characteristics: Compile a summary map showing significant land uses, jurisdictional boundaries, the UGB, roadways, "Exceptions" lands, wildlife refuges, floodplains, etc.
- Summary Report: The findings and conclusions of the above analyses will be summarized in a single report of a size and format suitable for distribution to public and elected officials. Sufficient narrative, graphs, maps, data, etc. should be included so that the reader understands the basis for the findings and conclusions without having to refer to more detailed technical papers or reports.

PRODUCTS AND TARGETS

- Technical memo documenting Steering Team process, involvement and outcome;
- Maps showing each alternative and its relationship to key environmental (physical, social and cultural) features;
- A technical paper describing the conceptual design characteristics and cost estimate of each alternative selected for further study. The paper should describe the process used for narrowing the alternatives to those selected and should document the basis for rejecting other alternatives that were considered;
- Environmental resource summary map;
- Technical report and appendices describing the environmental setting and documenting the comparative environmental evaluation of studied alternatives;
- Land use features summary map and technical report; and
- Transportation technical report.

BUDGET SUMMARY

Resources:	
High Priority Project (HPP)	\$ 375,000
T21 Earmark	
Match	\$ 93,750
TOTAL	\$ 468,750

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

CITY OF PORTLAND

RED ELECTRIC RECONNAISSANCE STUDY

The study will determine how the Red Electric Line might be incorporated into a continuous regional network of safe and convenient off-street bicycle and pedestrian routes.

RELATION TO PREVIOUS WORK

In previous years, Metro and its regional partners have cooperated in planning the overall regional trail system and constructing initial bicycle and pedestrian improvements. Southwest Portland is particularly challenging for non-motorized traffic because the topography is rugged and the street system incomplete. Portland's Office of Transportation identified this route in the *Southwest Urban Trails Plan*. The Red Electric Line could potentially provide an east-west alternative transportation corridor for southwest Portland that connects to downtown Portland.

RESPONSIBILITIES

Portland Parks and Recreation will perform an evaluation of the Red Electric Line. Parks will determine whether a multi-use trail could be constructed along this long-abandoned rail alignment and propose conceptual design solutions to any constraints. The Red Electric is one of three routes at the east end of the Fanno Creek Greenway that will connect the Tualatin River to the Willamette River. Metro is managing a related project to study the Fanno Creek Greenway, and public involvement efforts will be coordinated.

OBJECTIVES/PRODUCTS

- Investigate topography, vegetation, development, land use/zoning and property ownership along the abandoned Red Electric rail alignment;
- Propose conceptual design solutions to any constraints revealed in site investigation;
- Present results of site investigation and design alternatives to neighbors and interested citizens for their input;
- Provide preliminary cost estimates for acquisition, design and construction of an approximately 4.5 mile long multi-modal trail between Willamette Park and Olsen Road; and
- Identify funding opportunities and propose plan for implementation.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services (PP&R)	\$ 120,000	ODOT STP	\$ 135,000
Materials & Services (PDOT)	\$ 30,000	Portland Parks Match	\$ 15,000
TOTAL	\$ 150,000	TOTAL	\$ 150,000

INTERSTATE TRAVELSMART PROJECT

The Interstate TravelSmart Project is a no-build ("soft policy") project to reduce car trips and improve the efficiency of the transportation infrastructure in the Interstate Corridor. The City of Portland seeks to implement TravelSmart around four of the new light rail stations at Kenton, Lombard, Portland Boulevard and Killingsworth. The project is designed to coincide with

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

startup of Interstate MAX. In addition, it will complement changes in transit service improvements to bike and pedestrian facilities that are planned for the startup.

The Travelsmart approach uses survey techniques to identify individuals who want help in using travel alternatives. The project links these people with experts in biking, walking, and transit and provides the information and training needed to get them where they want to go without driving alone in their cars. TravelSmart focuses exclusively on those who want travel assistance. TravelSmart employs an intensive personalized dialogue that rewards existing users, provides information and incentives to existing users, provides information and incentives to those who are interested and schedules home visits if desired. The program has been used successfully to reduce car travel in 13 European countries and in Australia. A large scale project in S. Perth, Australia reduced car travel by 14 percent.

RELATION TO PREVIOUS WORK

The Interstate Corridor and construction of Interstate MAX offer a unique opportunity to increase the efficiency of the region's largest recent transportation infrastructure investment. The Interstate TravelSmart Project is an effective tool to train and educate citizens about Interstate MAX, local connecting bus service, biking, walking, and smart use of the auto. This corridor is an ideal place to implement TravelSmart. It has accessible transit, walkable and bikeable streets, destinations such as places of employment, schools and commercial areas, relatively flat terrain, and connectivity between streets. In addition to containing a regional transportation corridor, the targeted area contains a Community Main/Community Corridor (Killingsworth), and regional Main Street (Interstate), and two community Corridors (Portland Boulevard and Lombard Street).

This project is consistent with TriMet's Transportation Improvement Plan, which designates the Interstate Corridor as one of five local focus areas. The Interstate Corridor is also targeted by the Portland Development Commission, the Portland Office of Transportation and TriMet in a Memorandum of Understanding entered into in May 2002. This agreement provides for the development of an Interstate Avenue Access Plan to provide a coordinated process to improve access, leverage public and private investments and promote mobility options in the Corridor.

This project provides a demand management benefit for the Interstate MAX corridor and station communities. It is distinguished from TriMet's demand management program in several ways. It is targeted to specific geographic area and a new major transportation service improvement. Travelsmart is also effective in addressing all trip purposes rather than focusing on the employee commute trip that is typical of other demand management programs. Also, Travelsmart has a specific program follow-up and identified project conclusion date.

RESPONSIBILITIES

Project will be carried out and managed by Transportation Options Division of the City of Portland Office of Transportation.

OBJECTIVE/PRODUCTS

Project Design: Establishment of Work Plan and project design.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

Project Setup: Organization of existing materials, preparation and printing of information and materials, office setup, recruitment and training of staff, database completed.

Materials, Rewards, Incentives: Design and produce materials for individualized marketing campaign, purchase of incentives and rewards.

Conduct before Survey: Random sample of the total number of households in the target area.

TravelSmart Individualized Marketing Campaign: After households are contacted, they are segmented into those who are willing to change their travel behavior, those who are already regular users, and those who are not interested or unable to use environmentally friendly modes more frequently. The interested households will receive ongoing motivation, encouragement and support, and there is no further contact with those who are not interested.

After Survey and Analysis: Travel survey and analysis completed.

One-Year Follow Up Survey: Follow up travel survey conducted one year after before survey completed.

Coding, Recording, Evaluation, Final Report.

BUDGET SUMMARY

Requirements:	Resources:		
	STP	\$	300,000
	Match	\$	30,000
TOTAL	TOTAL	\$	330,000

UNION STATION MULTI-MODAL FACILITY DEVELOPMENT

This project will establish a planning program to improve multi-modal access to Union Station from regional and local transit system. Planning study would analyze and recommend improvements to the following connections: current light rail at NW 1st and NW Everett, and monitoring of South Corridor Transit Study to determine if there are future plans to run light rail on the transit mall; the Portland Streetcar at NW 10th and NW Lovejoy and the North Downtown Bus Mall extension. There would also be some preliminary planning to determine the need for updates to the station's electrical, structural and mechanical systems.

RELATION TO PREVIOUS WORK

Transportation improvements that have created the need for more direct connections to Union Station include the following:

- Eastside light rail, including new airport rail is 1,800 feet from the Station at NW 1st and Davis. The Portland Streetcar line is 1,200 feet away at NW 10th and Lovejoy.
- The transit mall extension brings many TriMet buses within one block of the station.
- The inter-city bus terminal is also adjacent to the Station, linking passengers to other towns and cities throughout the state, region and nation.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- A new street, NW 6th Avenue extension, will be completed in 2003, improving access to the Station from both the River and Pearl Districts.
- A possible new rail alignment on the 5th and 6th street transit mall will bring light rail less than two blocks away from the Station.

Constructing direct links to these other facilities will greatly enhance the Station's access to the local and regional transit system.

RESPONSIBILITIES

The City of Portland's, Bureau of General Services will have full responsibility for carrying out and managing this study.

OBJECTIVES/PRODUCTS

The objectives of the Union Station Multi-Modal Facility Development area:

- Preserve and upgrade the historic building;
- Reinforce the role of the facility as an inter-city transportation hub providing vital connections to regional and city transit services;
- Improve the pedestrian environment and orientation in the vicinity; and
- Provide a catalyst for transit supportive development in the area.

Products:

- An analysis of the station area geography;
- Recommendation of facilities and programs to improve multi-modal access to Union Station and related circulation improvements;
- Emphasis on transit access in and around the station;
- Recommend projects that would improve transit connections;
- Prepare cost estimates; and
- Determination of preliminary engineering requirements for the next stages of the overall Union Station improvement program. It would also include preliminary architectural work for structural and mechanical system improvements to the historic Union Station.

BUDGET SUMMARY

Requirements:

Resources:

STP/CMAC \$ 300,000
Local \$ 184,000

TOTAL

TOTAL \$ 484,000

CENTRAL CITY STREETCAR - NORTH MACADAM AND EASTSIDE PROJECTS

The purpose of the planned extensions of the Portland Streetcar is to provide a physical transit connection of the current streetcar service to existing and planned high-density development in the South Waterfront, North Macadam, Lloyd District and Central Eastside districts of Portland's Central City. These extensions will result in an interconnected transit service providing access to all of the major districts of the Central City and circulation within these districts.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

The Eastside extension will provide access to employment concentrations in the Lloyd District and the Central Eastside Industrial District and numerous public attractors including the Rose Quarter, the Oregon Convention Center and the Oregon Museum of Science and Industry (OMSI). This extension will also provide access to key commercial destinations such as the Lloyd Center mall and the Grand Avenue corridor.

The South Waterfront/North Macadam extension will provide access to the existing and planned mixed-use development projects of this district featuring residential, commercial and employment destinations. These include Riverplace - an existing mixed use development along the Willamette River, a new North Macadam multi-modal Transit Hub, and a new Transit and Housing Center adjacent to the transit hub.

A possible scope expansion may be developed to include a planning study/alternatives analysis for extension of streetcar facilities and services from North Macadam to Lake Oswego. This extension of approximately five miles in length would provide commuter transit access between the Lake Oswego town center and Portland's central city.

RELATION TO PREVIOUS WORK

During the late 1990s, the City constructed an initial operating segment for the Central City Streetcar. This route provides service to the NW 23rd Avenue shopping district, Good Samaritan Medical Center, the Pearl District, the City's West End, Portland State University and the South Auditorium high density housing and office district. The line permits a transfer to existing east/west/airport MAX at SW 10th Avenue and SW Morrison and SW Yamhill Streets. The line has 17 stations along its 5.7-mile length.

Portland Streetcar is a part of the City's growth management and neighborhood livability strategy. The City's goals call for 15,000 new housing units and 75,000 new jobs in the Central City along over the next 40 years. Jobs, housing and public attractors in close proximity to each other, connected by high quality transit services, supports substantial growth and activity in the Central City. Reduced vehicle-miles-traveled per capita provides associated environment benefits to air quality, energy conservation and urban land use efficiencies.

RESPONSIBILITIES

The project will be developed and managed by the City of Portland, Office of Transportation.

OBJECTIVES/PRODUCTS

Eastside Extension:

- Plan basic route and preliminary station locations;
- Determine a logical first phase extension segment;
- Determine service and vehicle requirements; and
- Conduct preliminary engineering on the initial segment.

North Macadam Extension:

- Determine final alignment and station locations;
- Conduct preliminary engineering on the Riverplace-Gibbs Street segment; and

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- Conduct planning study/alternatives analysis for extension of streetcar facilities and services from North Macadam to Lake Oswego (possible scope expansion and not included in budget estimate).

BUDGET SUMMARY

Requirements:		Resources:	
Services/Materials	\$ 2,250,000	HUD*	\$ 2,250,000
TOTAL	2,250,000	TOTAL	\$ 2,250,000

*HUD = Housing and Urban Development.

WASHINGTON COUNTY ITS/ATMS

The purpose of the Washington County ITS/ATMS (Intelligent Transportation System/Advanced Traffic Management System) Plan is to develop a coordinated strategy for using technological advancements to increase the efficiency of existing transportation infrastructure. A plan for all of Washington County will be developed, including the cities and rural areas and will coordinate with work within the Portland region through the Portland Regionwide Advanced Traffic System.

The work will identify key objectives and elements, such as traffic monitoring, traffic control and traveler information systems. Implementation strategies and equipment requirements will be identified and a list of projects developed. Staffing and budget requirements for implementing and sustaining the program will also be identified.

RELATION TO PREVIOUS WORK

Washington County proposes to construct a Traffic Management Center that will serve as the operational center of the Washington County ATMS program. The County, along with the greater Portland metropolitan region, is making a conscious effort to shift from major new roadway construction to improved management of the existing system to increase capacity. Representatives from ODOT, City of Portland, TriMet, Metro, Clackamas, Multnomah and Washington Counties, WSDOT, FHWA and Portland State University have been involved in developing, implementing and coordinating ITS/ATMS projects through a program called TransPort. This program has developed traffic management and data collection, incident response and traveler information. Specifically, traffic is managed through tools such as traffic signal optimization and coordination, signal monitoring and management, vehicle and bicycle detection devices as well as signal priority for transit and emergency services, and ramp metering. Traveler information is provided through local television and radio, the Internet, transit information kiosks and message signs.

RESPONSIBILITIES

The first year of funding, FY 2001-2002, will allow Washington County to conduct a *Needs Assessment* that identifies the vision, challenges and benefits of ATMS. The issues to be addressed in this assessment will include design and planning, institutional issues, administrative relationships, implementation issues, system integration and coordination, procurement practices, operational and maintenance responsibilities, staffing and training

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

requirements and funding. With the *Needs Assessment* complete, the next phase is outlined below defining the responsibilities and work elements for this phase of the project:

- Assessment of Existing Conditions: A successful Implementation plan will integrate and build upon the existing infrastructure and plans to solve the local transportation problems. The purpose of this task is to assess and inventory the existing and planned system as well as address institutional issues. A mapped inventory of the existing and planned ITS elements and infrastructure in Washington County will be developed.
- Development of ITS Strategies for Washington County: A list of integrated strategies for implementation of ITS elements as identified in the earlier *Needs Assessment* will be developed. Focus will be centered on solving transportation problems within Washington County and assure the needs are compatible with current approved strategies for long-term infrastructure provision in the County.
- Development of Washington County's Regional Architecture: Those items identified in the *Needs Assessment* will be used as a basis for building the ITS countywide architecture. A system architecture is the framework that describes how system components interact to achieve total system goals. This includes both physical and logical architecture. Washington County will include specific auxiliary components that are found to be important to us, but not necessarily included in the National ITS Architecture.
- Development of a Deployment and Implementation Plan for Washington County: An implementation plan for prioritized ITS improvements in Washington County will be developed. This plan will serve as a road map, to guide Washington County to the vision established early in the planning process, using this plan as a blue print for deploying ITS projects.
 1. Washington County will engage the Steering Committee established with the *Needs Assessment* project. Together, it will develop a list of projects and select the best implementation strategies based upon transportation system needs while focused on the benefits. All selected projects shall be ranked and sorted by priority. The rank and prioritization of projects will focus on expected benefits and be based upon the success of other projects within the Portland metropolitan area and throughout the United States. Criteria ranking will include, but not be limited to, anticipated benefits, how the project addresses current needs, how the project provides consistency with the Comprehensive Plan and how the project fits in with regional goals.
 2. The projects with the highest priorities will be categorized by time schedule for deployment. The County will develop a complete list of projects including descriptions of those falling within the first five years of the implementation period. Each project will include a preliminary concept definition, implementation and operating characteristics, objectives, agencies involved and initial evaluation concepts as well as possible institutional and legal issues.
 3. Finally, an Operational Plan for deployment will be developed based upon regional goals and required improvements, with priority phasing for projects most likely to provide early, direct benefits.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

As part of this activity, the County will prepare an Expenditures and Business Plan to document the funding and financial aspect of the individual projects. The final list of prioritized, phased-in projects will include the following:

- Project Components Description;
- Expected Benefits;
- Responsible Organizations;
- Estimated Capital Costs;
- Estimated Annual Operations and Maintenance Budget; and
- Funding Sources.

OBJECTIVES/PRODUCTS

The overall objective of the described work elements is to increase efficiency of the existing transportation infrastructure and reduce congestion. Benefits include reducing travel times and fuel consumption, improving movement of goods and services and improving air quality. Additional benefits include improving safety, faster accident response, providing more information and choices for travelers and enhancing transit service.

To best achieve these objectives, the County proposes to:

- Prepare an inventory map of existing conditions;
- Prepare a working paper on institutional issues;
- Draft ITS Strategies for Washington County;
- Develop a Washington County ITS System Architecture; and
- Develop a Washington County ITS Deployment and Implementation Plan.

BUDGET SUMMARY

Requirements:			Resources:		
Personal Services	\$	84,699	STP	\$	76,000
			Match	\$	8,699
TOTAL	\$	84,699	TOTAL	\$	84,699

TRIMET

STREAMLINE

This is the fifth year of a comprehensive program that incorporates the grant-funded signal priority treatment project that is managed by the City of Portland. In partnership with the City, TriMet has expanded that program to include other preferential street treatments and related bus stop amenities. It is designed to reduce transit running times and thereby reduce operating costs, while also making the service more attractive to riders. Twelve high ridership lines within the City of Portland were targeted for these improvements. The program focus in FY 04 will shift to addressing "hotspots" throughout the bus system and will expand priority treatments to suburban jurisdictions that were not an original part of the grant-supported program.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

RELATION TO PREVIOUS WORK

As noted above, this program builds on the TEA-21 funded signal priority project. The program is also coordinated with other City pedestrian and streetscape programs. The essentially capital program will evolve to use CMAQ funds identified in the MTIP for FY 04 and FY 05.

OBJECTIVES

- Decrease transit running time on 12 targeted routes by 10 percent or enough to eliminate one bus from the weekday operating schedule.
- Increase transit ridership on those same lines by 10 percent.
- Improve the transit riding environment through enhanced rider amenities.
- Increase the visibility of transit in the community.

PRODUCTS AND TARGETS

- Assessment of principal intersections used by the targeted bus routes, prioritized for installation of signal priority treatment, including Opticom preemption, potential queue jump lanes or curb extensions.
- Detailed review of each selected bus route, including inventory of facilities and compliance to bus stop standards, ADA requirements and operating requirements.
- Identification of related bus stop improvements including improved access, respacing of stops, amenity improvements, customer information and adjacent sidewalk/crosswalk needs – in coordination with those respective programs.
- Work program, schedule and budget for each line.
- Construction drawings and documents.

STATUS

- Three bus routes have been substantially “Streamlined”:
 - Line 4: Division/Fessenden is completed and being evaluated. Route schedule reductions have already been taken in the range of 10 percent.
 - Line 72: 82nd Avenue/Killingsworth is completed. A significant element of this project is a northbound bus only lane on 82nd Avenue from the Clackamas Town Center.
 - Line 12: Sandy/Barbur is completed.
- Two routes are to being “Streamlined” in the FY 03 and FY 04 budget years:
 - Line 9 Powell/Broadway is a major route serving the urban northeast and a major State-operated arterial in the southeast. The Powell Corridor is the subject of a regional corridor study. Streamline improvements on this route can help to initiate a long-term need to build transit ridership in this congested corridor. This work is being coordinated with ODOT and related ODOT and City of Portland projects.
 - Line 14 Hawthorne is a heavily used urban route. Hawthorne Boulevard is to receive City of Portland streetscape improvements. Efforts will be combined to improve operation and ridership on this route.
- Signal priority emitters are operational on all TriMet buses. Opticom installation is nearing completion at the 225 City of Portland intersections.

BUDGET SUMMARY

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

The TriMet portion of the original TEA-21 four-year program was \$6,650,000. This program used \$1.5 million of the City of Portland's TEA-21 funded signal priority project for the installation of Opticom emitters on buses. Program Federal and local matching funds have been expended in the FY 03 budget year.

FY 04 CMAQ funds in the amount of \$312,665 locally matched to support a total budget of \$348,451 will continue this program. These funds were provided through the region's MTIP.

TriMet expects to continue this program as long as benefits are cost-effectively realized. High frequency, high ridership routes will receive priority consideration under this on-going program.

REGIONAL JOB ACCESS AND REVERSE COMMUTE (JARC) PROGRAM

OR-37-X001-01 of the Job Access and Reverse Commute (JARC) funds will be applied to the Portland Area-Wide Job Access Program administered by TriMet. Funds will be used to support and promote programs in the region that connect low-income people and those receiving Temporary Assistance to Needy Families (TANF) with employment and related support services.

The Portland Area-Wide Job Access Program includes over 20 programs designed to serve targeted low-income populations and employment areas (see below) in the region. Creating and improving access to work and job-training services for low-income job seekers is the focus of the programs. They include:

- U-Ride Shuttle in Tigard and rural Washington County
- Washington County Ride Connection service to the Capital Resource Center
- Swan Island Evening Shuttle
- Installation of bike racks and lockers at transit centers
- Community resource maps at transit centers identifying social service agencies, bike and bus routes and childcare information
- Non-commute taxi voucher program (Clackamas and Multnomah County)
- Tualatin employer vanpool shuttle
- Create-a-Commuter bike program
- Alternative Commute Center
- Portland Community College Joblink Program and Workforce Shuttle
- Improved bike and pedestrian access to Swan Island
- South Metro Area Region Transit (SMART) service between Wilsonville and Portland as well as between Wilsonville and Canby
- South Clackamas Transportation District Service (SCTD) service between Mollala and Canby
- Clackamas and Washington County travel training programs
- Trainings and presentations for case managers and their clients regarding transportation options
- Free transit schedules and maps
- Increased fixed route transit service in targeted areas
- Free *Commuter Choices* brochures, available in English and Spanish
- *How to Ride* brochures and videos available in seven languages
- *Job Access Quarterly* newsletter
- Vehicle purchases in rural and suburban communities

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

TARGET AREAS

The Job Access program works to increase the mobility of residents in lower income neighborhoods and improve access to areas that provide a high number of entry-level employment opportunities. In the Portland metropolitan region, such areas include:

Population Areas

Gateway Transit Center
N/NE Portland
Lents & Brentwood/Darlington
Hillsboro Central Transit Center
Oregon City Transit Center
Rural Washington County
Rockwood

Employment Areas

Clackamas Town Center
Columbia Corridor
Rivergate Industrial area
City of Tualatin (Industrial area)
City of Wilsonville
Swan Island Industrial area
Washington County (Light rail corridor)
City of Milwaukie (Industrial Way area)
Tigard (Nimbus Business area)

REGIONAL PARTNERS

Implementation of the Portland Area-Wide Job Access Program takes place through partnerships TriMet has formed in the region. Many partners provide direct services to the Job Access targeted audience as well as matching funds to the grant. Partners include:

- Oregon Department of Human Services (DHS)
- Clackamas County Employment Training and Business Services
- Housing Authority of Portland
- Washington County Housing Authority
- Metro Childcare Resource and Referral/AMA
- Multnomah County Aging and Disabilities Services
- Clackamas County Social Services
- Steps to Success (Mt Hood and Portland Community colleges)
- Worksystem Inc. (Southeast One Stop, Northeast One Stop, East County One Stop and Capital Career Center)
- City of Portland
- City of Gresham
- Tualatin Transportation Association
- Westside Transportation Association
- Swan Island Transportation Management Association
- Ride Connection
- Goodwill Industries
- Oregon Department of Employment
- Community Cycling Center
- South Metro Rapid Transit District
- South Clackamas Transit District
- Metro
- U.S. FTA

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

OBJECTIVES

Compliance with JARC Program Objectives

1. According to the 1990 Census, 17 percent of the 1.3 million people that live in the Portland metropolitan region live below 150 percent of the poverty level. Among this 17 percent, 15,000 are currently receiving welfare.
2. Access to transportation that meets their needs is among the top three challenges this target audience faces in moving out of poverty. The other two challenges identified include affordable childcare and acquiring job skills and training.
3. Rides provided by Job Access funded programs and services totaled over \$2,000,000 between 9/00 and 9/02.

BUDGET SUMMARY

Job Access programs are supported by grant funds provided from the FTA and regional match dollars from partners. Elements of the work program and their respective funding source are shown below.

Line Item	FTA	Total
Project Marketing Staff	\$ 126,000	\$ 126,000
Customer Support and Information	\$ 18,000	\$ 18,000
Regional Transportation Improvements	\$ 515,100	\$ 515,100
Transportation Services	\$ 497,400	\$ 497,400
Non-Commute Trips	\$ 52,500	\$ 52,500
Service to Employment Area	\$ 403,800	\$ 403,800
Bicycle Program	\$ 75,500	\$ 75,500
Other operating	\$ 111,700	\$ 111,700
Match Project: TriMet Operating Costs	\$ 0	\$ 800,000
Match Project: AFS Capital Costs (bus pass & ticket purchases)	\$ 0	\$ 500,000
Match Project: City of Portland Capital Costs (Pedestrian Improvements)	\$ 0	\$ 500,000
TOTAL	\$1,800,000	\$3,600,000

REGIONAL TRANSPORTATION DEMAND MANAGEMENT PROGRAM

OR-90-X087 of the Congestion Mitigation Air Quality (CMAQ) funds will be applied to the regional transportation demand management (TDM) program housed at TriMet. The funds will be used to support local jurisdictions with implementation of Region 2040 mode split goals, support regional carpooling matching, assist employers throughout the region to meet the Employee Commute Option (ECO) Rule trip reduction goals, and expand public/private partnership programs.

The regional TDM program serves over 500 employers (approximately 200,000 employees), and anyone interested in carpooling. Services include:

- Passport - employer and residential demonstration programs
- Employer/employee outreach: technical assistance, training and alternative transportation promotion

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- TDM support services: carpool matching and parking programs, emergency ride home, carpool check, employer fare incentives, and vanpool subsidy
- TDM marketing materials for employers and their employees
- Public/private partnerships to increase TDM services at targeted employment centers
- Technical assistance and partnerships with Transportation Management Associations, Chambers of Commerce and local jurisdictions to encourage alternative transportation in a specific area
- Technical assistance to employers/jurisdictions for regulatory compliance with the Employee Commute Option (ECO) rule and Transportation Planning Rule
- Program funding and evaluation

RELATION TO PREVIOUS WORK

The TDM program is a key element of Region 2040, the regional land use and transportation plan. Under Region 2040, local jurisdictions are asked to reduce single occupant vehicle trips. In addition to the established TDM programs, such as carpool matching, TriMet will use OR-90-X087 CMAQ funds to assist local jurisdictions with innovative TDM strategies including such things as station cars, car-sharing, regional center management associations, and focused partnerships in developing areas. In addition, TriMet passes through \$75,000 in funding to Metro to maintain a planner focused on regional coordination efforts.

RESPONSIBILITIES

Employer Compliance Assistance

The regional TDM program has been key to the implementation of DEQ's ECO Rule. TriMet provides assistance to 75 percent of all ECO affected employers. OR-90-X087 CMAQ funds will help TriMet continue to assist employers with ECO plan maintenance, plan updates and worksite program improvements. Planning, marketing and educational programs will educate employees on how their mode choice decisions affect regional air quality, land use planning, and improvements to the transportation network.

Transportation Demand Management Program New Research and Development

OR-90-X087 will provide additional resources to explore a variety of new innovative alternative transportation options.

TMA's & 2040 Projects

The focus of TMA & 2040 funds will be to enhance available programs/services and continue to involve the private sector in the responsibility of reducing commuter trips. The TMAs have worked effectively to maintain business involvement. New TMAs have been formed in Gresham and Clackamas County. These TMAs and the existing TMAs (WTA, Lloyd District, SIBA, Tualatin) will continue to pursue planning activities that encourage employer annual transit pass subsidies, privately funded community shuttles, and targeted marketing or educational materials.

OBJECTIVES

These TDM programs are compliant with CMAQ program objectives as follows:

1. Follow up ECO survey results for 99 worksites indicate an average reduction of 7 percent annually in drive alone work trips, and a 5.9 percent reduction in total auto work trips.
2. In pre-ECO conditions, Metro estimates that the TDM program reduced about 46,000

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

weekday trips (does not include transit use), the equivalent of 23 miles of new highway lanes. With ECO requirements, TriMet estimates an additional 13,900 weekday trips are avoided.

- For every \$1 of public money spent on TDM, it is estimated that another \$5-\$6 is leveraged from employers for alternative transportation subsidies for their employees. (The majority comes from the subsidy of transit passes.)

BUDGET SUMMARY

The CMAQ assistance under OR-90-X087 for transportation demand management, combined with TriMet general fund, will maintain TriMet's existing TDM program. Elements of the work program and their respective funding source are shown below.

Requirements		Resources	
Line Item	Total	CMAQ	TriMet
Program Manager	\$ 66,000		\$ 66,000
Rideshare Specialist	\$ 51,000	\$ 45,000	\$ 6,000
Metro Pass-Through (Planner)	\$ 75,000	\$ 66,750	\$ 8,250
Outreach Representatives (9)	\$ 433,000	\$ 292,000	\$141,000
Employer Materials	\$ 10,000	\$ 8,900	\$ 1,100
Emergency Ride Home	\$ 10,000	\$ 8,900	\$ 1,100
Vanpool Program*	\$ 200,000	\$ 183,500	\$ 16,500
TMA Assistance	\$ 40,000	\$ 35,000	\$ 5,000
Staff Development	\$ 5,000		\$ 5,000
ECO Surveys	\$ 35,000	\$ 31,000	\$ 4,000
Evaluation Staff	\$ 104,000	\$ 93,000	\$ 11,000
TMA/2040 Program	\$ 500,000	\$ 445,000	\$ 55,000
TOTAL	\$1,529,000	\$1,209,050	\$319,950

BUS STOP DEVELOPMENT

For several years TriMet has promoted the concept of the Total Transit Experience. This concept emphasizes the environmental at the bus stops and the transit rider's experience getting to and from the bus stop. Out of this effort have emerged the following capital improvement programs:

Bus Stop Sign and Pole Replacement with Schedule Displays

- Deployment of new two-sided bus stop signs and poles. The multi-part signs are a unique shape and the pole are dedicated and colored to make this stop identifier more distinguishable in the streetscape.
- Printed schedule displays are being installed on each bus stop pole, which is a significant convenience for riders.
- These signs are already being deployed and in FY 04 will be focused in the North and Northeast Portland areas.
- This program requires a \$238,000 annual investment in each of the next three years and \$75,000 in the fourth and final year to complete all bus stops.

Bus Stop Enhancements

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- This program improves bus stops by constructing wheelchair access, strategic sidewalk connections and other improvements that integrate stops with the streetscape. The cost can vary greatly, but approximately 50+ locations can be addressed annually.
- These improvements must be closely integrated with other streetscape improvements (sidewalks and crosswalks) and will be programmed in support of TIP focus areas and frequent corridors and where jurisdictions are making other improvements that can support these improvements.

Shelter Expansion

- TriMet continues to increase the number of bus shelters from a total of 850 three years ago to approximately 1,075 by the end of FY 03.
- With the help of other grant funding additional bus stop improvements are being made in Washington County and local funds are supporting bus stop improvements in Linnton.
- TriMet expects to install up to 25 new shelters in FY 04 using CMAQ funds provided through the regional MTIP process.

Transit Tracker

- With software development and refinement complete, TriMet will begin implementation and expansion real time customer information at bus stops and MAX light rail stations. These electronic units are being deployed based on criteria that address the TIP focus areas and frequent corridors together with needs and benefit-based criteria.
- TriMet expects to install up to 50 Transit Tracker units in fiscal year 2004 in bus shelters already supplied with electricity (107 total sites – 11 in the N/NE Focus Area).
- Installation of Transit Tracker in FY 04 will be focused on the downtown transit mall.

While this is a capital program and CMAQ and Section 5307 funds are being used for capital elements of these programs, they are presented here as each program requires detailed up-front planning using in-house general funded staff. Planning activities are performed by in-house staff and paid with general TriMet funds.

RELATION TO PREVIOUS WORK

This program is at the core of TriMet's service development and expansion program and is a part of the five-year Transit Investment Plan. These capital improvements complement both development of Frequent Bus corridors and service development in local focus areas. It is also integrated with the on-going Streamline program which is described herein and which has been funded through federal grants.

OBJECTIVES

- Increase transit ridership by improving the total transit experience – focused on on-street transit and pedestrian facilities improvements.
- Improve the utility of transit by providing better customer information – identifiable signage, posted schedules and maps and real time arrival information.
- Improve access to transit with integrated sidewalk and crosswalk improvements and bus stop improvements that meet ADA requirements.
- Increase pedestrian and rider safety with appropriate lighting at bus stops and by removing pedestrians from the path of traffic.
- Support communities, town centers, regional centers and land use and transportation policies identified in the RTP and 2040 Framework Plan.

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- Respond to specific user needs and community input for improved transit facilities, access and information.

PRODUCTS AND TARGETS

- Preparation of work programs, schedule and budget for each sub-program.
- Community outreach to assess needs and coordinate implementation.
- Supporting intergovernmental agreements, property transactions and permits.
- Construction drawings and documents.
- Delivery of specific and priorities on-street capital facilities investments.
- Coordination of capital improvements with related roadway improvements managed by local jurisdiction and ODOT.

STATUS

These programs build on prior work. FY 04 priorities are identified in the Transit Investment Plan. The on-street programs, including Streamline, will be coordinated to achieve the greatest combined effect that will contribute to new transit ridership. Where possible they are being combined with service improvements. The FY 04 program will largely focus on the North and Northeast Portland community in concert with the anticipated opening of the Interstate light rail line. The installation of new signs is proceeding on a route-by-route basis, again with priority given to the focus areas identified in the Transit Investment Plan.

BUDGET SUMMARY

The FY 04 budget for this composite program is as follows:

Bus Stop Development Program	CMAQ	Section 5307	TriMet	Total
Transit Tracker		\$261,000	\$52,200	\$313,200
Bus shelter expansion	\$ 99,000		\$11,331	\$110,331
Bus shelter pavement and ADA improvements	\$ 13,665		\$ 1,564	\$ 15,229
Bus stop signs and poles	\$200,000		\$22,891	\$222,891
Total: Bus Stop Development	\$312,665	\$261,000	\$87,986	\$661,651

Note that these are capital budget funds that are provided through the MTIP and do not reflect the non-grant funded work of TriMet staff who will be planning and administering these programs.

PORT OF PORTLAND REGIONAL FREIGHT DATA COLLECTION

The safe and efficient movement of freight and the role it plays in the region's economic competitiveness is increasingly important as we increase our participation in the global economy. This region lacks a comprehensive understanding of freight flows – impacting investment decisions and land supply issues.

Approximately 63 percent of all freight tonnage moves by truck into, out of, and through the region. Within 30 years, this figure is expected to increase to more than 70 percent, and total

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

freight volume will more than double. Regional commodity flow data describes these inter-regional trips, but gives little information about freight movement within the region. Better translating the commodity flow data into sub-regional trips is a primary goal of this project. This will help the region get the most return on its investments by targeting projects that best facilitate the movement of goods that are so critical to the region's economy.

RELATION TO PREVIOUS WORK

The state and region have invested time and resources to better understand freight movement. The region has developed a freight facilities database, nationally recognized truck model and commodity volume information. The truck modeling in the region is based in part on commodity flow data, updated every three to five years. The commodity flow database provides information on commodity volumes by industry sector by mode and supplies data on truck load factors. However, the database only shows whether the freight is moving in, out, within or through the region. It does not translate that commodity information into specific truck routing and movements, leaving the region with basic questions like:

- What kinds of commodities cross the Interstate Bridge (on Interstate 5) between Portland and Vancouver and where are they going?
- How much and what type of freight moves between the suburban counties and Portland International Airport and what is it? What are the origins of air freight arriving at Portland International Airport by truck for shipment out of the region by air? Conversely, what are the destinations of arriving air freight and to be delivered to its ultimate destination by truck?
- What percentage of suburban county O/D freight moves to/from either transportation facilities or transshipment/reload centers in the Columbia Corridor?
- Have we adequately identified the key chokepoints for cargo in the region?

The answers to these and other questions will improve Metro's truck model, provide the local jurisdictions with better information on key freight flows and potential bottlenecks and help the region make better, more effective infrastructure investments for multiple travel modes.

RESPONSIBILITIES

This project will obtain extensive freight mobility data to augment Metro's truck model and to answer key questions posed by jurisdictions and business associations within the region. The data collection and analysis will be accomplished in four elements:

1. The collection of origin-destination for truck movements, particularly less than truckload (LTL);
2. The collection of information on transshipment points, including their size, commodities handled, truck trip generation rates and origin and destination patterns;
3. The survey of freight forwarders and other freight movers to develop decision making criteria regarding movement patterns, modes and ports of entry/exit; and
4. The development of a truck traffic monitoring program for the region.

OBJECTIVES/PRODUCTS

This data should provide the region with a better understanding of:

- Origin and destination of shipments;
- Freight routing on roads;

OTHER PROJECTS OF REGIONAL SIGNIFICANCE

- Truck load factors (how full are trucks based on the commodities they carry);
- Empty loads; and
- Other factors to be determined.

Ultimately, the project will help the region make more targeted, strategic freight investments, increasing the benefit for each dollar spent.

BUDGET SUMMARY

Requirements:		Resources:	
Personal Services	\$ 750,000	STP (MTIP)	\$ 500,000
		Local Match	\$ 250,000
TOTAL	\$ 750,000	TOTAL	\$ 750,000

CITY OF WILSONVILLE SOUTH METRO AREA RAPID TRANSIT (SMART)

SMART is operated by the City of Wilsonville, Oregon. SMART provides fixed-route service within the City of Wilsonville and connecting service to Portland, Canby and Salem. SMART also provides Dial-a-Ride service within the city and provides transportation to medical appointments in the Portland area for Wilsonville seniors and people with disabilities. There is no charge to the passenger for any of these services. SMART has recently added a transportation demand management program (SMART Options), which promotes transportation alternatives to driving alone and assists local employers in establishing TDM worksite programs.

SMART coordinates its service with TriMet, Canby Area Transit (CAT) and Cherriotts in Salem. SMART also participates in coordinated regional planning processes for the elderly and disabled and for jobs access. The SMART Options program takes part in coordinated regional TDM planning processes through Metro's TDM Subcommittee and works closely with other area transit agencies, transportation management associations (TMAs) and jurisdictions in planning outreach and employer programs.

SMART is supported by a Wilsonville payroll tax and by grant funding from sources including FTA earmarked funds, JARC, Section 5311, ADA and STP. SMART will apply for Section 5307 funds (in lieu of the Section 5311 funds) in the future. With the exception of the SMART Options program, SMART does not currently receive any grant funding for planning; all of the grants are for capital and operations. The SMART Options program is funded at an annual rate of \$55,000 in STP funds through the FTA.

With continuing growth and development in Wilsonville, SMART will need to examine the nature, frequency and scope of its service. In particular, the advent of commuter rail in Wilsonville, and the redevelopment of the Dammasch site with the 3,000-unit Villebois development, will greatly increase the demand for transit service. At the same time, the nature of the demand will be different than what it has been in the past. SMART intends to start work on a Transit Master Plan in FY 04 to address these changes and to plan for future service.

ODOT - PLANNING ASSISTANCE

SPR PROGRAM

RESPONSIBILITIES

In partnership with local and regional governments update, refine and implement the Portland MPO Regional Transportation Plan. Coordinate the RTP with the Metro's 2040 Growth Concept Plan and Urban Growth Management Functional Plan, and Oregon's Transportation Plan, Highway Plan and the Transportation Planning Rule.

RELATIONSHIP TO OVERALL PROGRAM

Transportation improvement projects in the Portland MPO must be included in the Metro RTP before they can receive federal funds for project development.

PREVIOUS WORK

Continuing work on updating and implementation of the RTP.

MAJOR ACTIVITIES AND TASKS

Coordination and Support of Metro Programs.

Provide staff for Metro standing and project committees and conduct analysis (as needed) to support efforts. Specifically:

- Coordinate TIP Development: ODOT staff to work with Metro to assure that the process for selecting federally funded transportation projects is balanced, fair and provides for a range of needs. ODOT staff will study the following: I-205 Hot Spots, Wilsonville Interchange, US30 through Linnton and I-84 at 181st.
- Support RTP Updates: ODOT staff works closely with Metro to update the RTP to accommodate UGB amendments and industrial lands.
- Support RTP Implementation: ODOT staff works closely with Metro to assure that the implementation accurately reflected ODOT projects and incorporates the State's interest into regional policy making. ODOT staff will continue participation in development of the Corridor Initiatives Program, PTP Business Partnership, Model Refinement and Local Plan Coordination.
- Support Metro Transportation/Land Use Integration Efforts: ODOT staff to work with Metro to implement the 2040 Growth Concept Plan. ODOT staff will participate in the Community Solution Team (CST) process to assist in selection of projects to implement the Plan. The CST will collaboratively solve transportation and community issues that affect the Portland MPO area. ODOT works closely with Metro to assure that the regional growth management policy does not adversely impact the State's transportation system.
- Support Regional High Capacity Transit (HCT) Studies: ODOT staff will work with Metro to assess the utility of HCT and propose regional policy response. HCT is responsible for analysis of alternative transportation modes and the completion of project planning for major fixed guideway transit facilities including commuter rail, light rail (LRT), and busways.

ODOT - PLANNING ASSISTANCE

- Assist Green Corridor Implementation Strategy: ODOT staff will assist in development of a strategy for assuring that ODOT facilities on the fringe of the UGB can function as a green corridor as envisioned in the 2040 Growth Concept Plan.
- Assist in Transportation Model, Traffic Analysis and Methodology: ODOT staff to provide assistance with traffic input and analysis. ODOT staff, Metro and local governments will develop traffic analysis methodology to identify new land use patterns. Traditional methods of analysis of traffic impacts are inadequate for these new patterns.
- Assist in the Development of the Transportation Model and Traffic Analysis: Assist with analysis and input from ODOT traffic engineers.

Coordinate Transportation Planning Activities.

Link the land use and transportation planning programs with planning and operation of State highways as part of the regional transportation system. Coordinate with other state agencies concerning activities that affect regional transportation planning. Specific activities:

- Local Land Use and Development Review: ODOT staff process almost 5000 land use notices and provides comments on several hundred that potentially affect state highways. Staff response usually consists of a letter of record, however it sometimes requires extensive negotiation and traffic analysis.
- Coordinate Local Transportation System Plan (TSP): ODOT staff to participate in the development of TSPs for every jurisdiction in the region. The TSPs are critical in identifying the impact of future growth on the state highway system. ODOT staff to assist in development of these plans to assure consistency with the Oregon Transportation Plan (OTP), Oregon Highway Plan (OHP), Corridor Plans and the Transportation Planning Rule (TPR).
- Oregon Highway Plan (OHP) Coordination: ODOT staff to coordinate and participate with regional and local jurisdictions in the process of selecting Special Transportation Areas (STA), Urban Business Areas (UBA), and expressways in the Portland metropolitan area. ODOT staff will continue to negotiate the transfer of state highways whose function is primary local or redundant. Staff will work with Metro and local jurisdictions to redefine national highway system (NHS), state freight route and the functional classifications system in conjunction with the adoption of local TSPs and RTP.
- Regional Air Quality Planning: ODOT staff to participate with DEQ to assure that the region's transportation projects complies with federal air quality regulations.
- Regional Air Quality Planning: ODOT staff to participate with DEQ to ensure that the region's transportation projects comply with federal air-quality regulations.

Conduct Transportation Planning Studies.

Conduct various transportation planning studies within the metropolitan area to refine proposed transportation improvement alternatives and develop management strategies. Specific activities:

- Freeway Interchange Management Studies: Conduct studies of various freeway interchanges in the Portland metropolitan area to assess the potential to accommodate growth. The studies will identify any short term, relatively inexpensive improvements that can be made to add capacity. The studies will determine the feasibility of acquiring additional right-of-way for access control in the vicinity of the interchange.
- I-5 Trade Corridor: Assist and participate in Phase II of the I-5 Trade Corridor study.

ODOT - PLANNING ASSISTANCE

- **Urban Corridor Studies:** Participate in studies of the Urban Corridor in the Portland metropolitan area. The studies will identify long-term management strategies for the corridor while identifying and prioritizing future improvements in the corridor. It will include technical analysis, policy development and ongoing public involvement. The study will include an evaluation of congestion pricing, HOV and HOT, and Transit capital improvements on selected corridors as a possible strategy to accommodate future traffic growth. The Urban Corridor studies will provide recommendations on future level of service standards as specified in the OHP and the Metro RTP.
- **Innovative Improvements Studies:** Assist and participate in studies to identify and examine potential freight improvements on interstate freeway corridors and participate in regional efforts to develop a freight network to better accommodate goods movement.

BUDGET SUMMARY

Resources:	
SPR	\$ 1,038,500
TOTAL	\$ 1,038,500

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**METRO
FY 2004 UNIFIED WORK PROGRAM FUNDING SUMMARY**

	04PL	04STP*	FY04		FY04	FY04 Ld	FY04	FTA	Federal	C A R R Y O V E R					2004	Other	Local	TOTAL		
	ODOT (1)	Metro Q23 (2)	ODOT Mch	ODOT Support Funds	Sec5303* 80X013	TriMet	Damascus STP	STP Willamette Shoreline	TOD Program Income	OTHER STP/ MTIP	FHWA ValuePricing Hwy 217 VP-8000	FHWA TRANSIMS 66-01*	00PTA Sec 5307* 90-x083	FY00 FHWA STP* OPB Pilot	FTA-TOD(3) 97Sec5307 90-x073* 90-x070*	2004 SPR*	Other Funds (4)	Local Match	TOTAL	
METRO																				
RTP Update/Refinement	302,712	114,234	6,538	13,150	34,100	4,303												15,063	490,100	
2040 Performance Indicators	39,757	60,916	3,486	9,178	23,742	1,500												9,421	148,000	
Rx for Big Streets				250		334												126	700	
Transportation Imprvmt Pgm	58,183	111,032	6,354	30,000	36,914	63,351												15,666	321,500	
RTP Financing	51,694	10,800	572	1,800	5,000	512												1,822	71,400	
Greenstreets	31,564	25,515	1,460															1,461	60,000	
Liveable Streets	7,176	48,296	2,764															1,764	61,000	
Regional Travel Options	105,084	16,973	972													75,000		6,971	205,000	
OPB Pilot Program														58,325				6,673	65,000	
Sunrise/Damascus							687,772													
Trans Model Improvement Prog											356,160					250,000		37,228	975,000	
Model Development	163,043	87,044	4,981	37,400	25,000	9,000												89,040	445,200	
Trans System Monitoring	10,278	50,000	2,861	6,800	22,200	10,000												17,532	344,000	
Technical Assistance Program		43,908	2,513	29,900	6,500													7,861	120,000	
Management & Coordination	95,039	127,965	7,323	15,969	20,000	2,000												14,093	98,914	
Environmental Justice		3,000	172															117,400	385,696	
S Corridor SDEIS														121,135				4,628	7,800	
S Corridor Trans FEIS/PE														1,422,220				13,865	135,000	
Willamette Shoreline		10,000	572	9,606	5,000		300,000											162,780	1,588,500	
Transit Planning	4,741	13,692	784		50,000												170,872	52,950	549,000	
Bi-State	16,762	26,779	1,522	10,394	5,000													783	70,000	
Regional Freight Plan				2,000															1,533	62,000
Powell/Foster	63,640	44,817	2,865	4,000	29,000	12,000				75,000								13,000	90,000	
Hwy 217	340,035	189,910	10,868	38,999	24,750	21,000				300,000								41,978	494,000	
Project Development	9,988	30,919	1,769	554							264,000							57,000	1,024,000	
I-5 Trans & Trade Partnership																		1,770	45,000	
Transit Oriented Development (3)								50,000								200,000			200,000	
Data, Growth Monitoring	78,521			15,000	65,240	37,500												249,000	399,000	
																		284,536	443,703	924,500
Metro Subtotal	1,378,217	1,015,000	58,086	225,000	286,946	225,000	687,772	300,000	50,000	375,000	264,000	356,160	1,543,355	58,325	50,000		1,286,408	1,207,541	9,366,610	

ODOT PLANNING ASSISTANCE																			1,038,500	1,038,500
GRAND TOTAL	1,378,217	1,015,000	58,086	225,000	286,946	225,000	687,772	300,000	50,000	375,000	264,000	356,160	1,543,355	58,325	50,000		1,038,500	1,286,408	1,207,541	10,405,310

*Federal funds only, no match included

- | | | | | |
|---|---|---|--|-------------------|
| <p>(1) The full \$1,668,533 shown is based on assumption of 1,169,927.56 (fed) new PL plus \$133,903.44 ODOT match and \$327,247.10 carryover PL and \$37,454.90 ODOT match</p> | <p>2. FY 04 STP is comprised of \$705,000 federal + 40,345.20 ODOT (1/2 match) plus \$310,000 FY03 carryover + \$17,740.44 ODOT (1/2 match)</p> | <p>3. TOD budget does not include any land acquisition activities</p> | <p>4. See narratives for anticipated funding sources</p> | <p>10,405,310</p> |
|---|---|---|--|-------------------|

01/21/03
revised 2/20/03

FY 2004 UNIFIED WORK PROGRAM
OTHER PROJECTS OF REGIONAL SIGNIFICANCE
FUNDING SUMMARY

<u>Federal Aid Number</u>	<u>Project</u>	<u>Jurisdiction</u>	<u>STP</u>	<u>CMAQ</u>	<u>HPP</u>	<u>37-x00101 JARC</u>	<u>*Section 5307</u>	<u>Funds/ Match</u>	<u>TOTAL</u>
	<i>Sunrise Corridor</i>	Clackamas	1,000,000					114,455	1,114,455
	<i>Red Electric</i>	Portland	135,000					15,000	150,000
	<i>Interstate TravelSmart</i>	Portland	300,000					30,000	330,000
	<i>Union Station Facility</i>	Portland	300,000					184,000	484,000
	<i>Central City Streetcar</i>	Portland							
	<i>I-5/99W Corridor</i>	Washington Co			#####			93,750	468,750
XSTP-C0067-03: ITS		Washington Co	76,000					8,699	84,699
	<i>Streamline</i>	Tri-Met		312,665				35,786	348,451
	<i>TDM</i>	Tri-Met		1,209,050				319,950	1,529,000
	<i>Bus Stop Development</i>	Tri-Met		312,665			#####	87,986	661,651
	<i>Job Access/JARC</i>	Tri-Met				#####		1,800,000	3,600,000
	<i>Regional Freight Data</i>	Port of Portland	500,000					250,000	750,000
	GRAND TOTAL		2,311,000	1,834,380	#####	#####	#####	2,939,626	9,521,006
									9,521,006

**SOUTHWEST WASHINGTON
REGIONAL TRANSPORTATION COUNCIL
(RTC)**

UNIFIED PLANNING WORK PROGRAM

FOR

FISCAL YEAR 2004
(July 1, 2003 to June 30, 2004)

First Draft
February 21, 2003

This Unified Planning Work Program has been financed in part through grants from the Federal Highway Administration, Federal Transit Administration, and the Washington State Department of Transportation. The views expressed in this Program do not necessarily represent the views of these agencies.

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Vancouver, WA 98660
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FY 2004 UPWP for Clark County: Index

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FISCAL YEAR 2004 UNIFIED PLANNING WORK PROGRAM: INTRODUCTION

Purpose of UPWP

The Unified Planning Work Program (UPWP) is prepared annually by the Southwest Washington Regional Transportation Council (RTC), as Metropolitan Planning Organization (MPO) for the Clark County region. An MPO is the legally mandated forum for cooperative transportation decision-making in a metropolitan planning area. With passage of the Intermodal Surface Transportation Efficiency Act (ISTEA) of 1991, the region became a federally-designated Transportation Management Area (TMA) because it is a larger urban area with over 200,000 population. TMA status brings with it additional transportation planning requirements that the MPO must carry out. RTC is also the designated Regional Transportation Planning Organization (RTPO) for the three-county area of Clark, Skamania and Klickitat. RTC's UPWP is developed in coordination with Washington State Department of Transportation, C-TRAN and local jurisdictions. As part of the continuing transportation planning process all regional transportation planning activities proposed by the MPO/RTPO, Washington State Department of Transportation and local agencies are documented in the UPWP. The financial year covered in the FY 2004 UPWP runs from July 1, 2003 through June 30, 2004.

The UPWP focuses on transportation work tasks that are priorities for federal and/or state transportation agencies, and those tasks considered a priority by local elected officials. The planning activities relate to multiple modes of transportation and include planning issues significant to the Regional Transportation Plans (RTPs) for the two rural counties and the Metropolitan Transportation Plan (MTP) for the Clark County region. The federal Transportation Equity Act for the 21st Century (TEA-21), passed in 1998, provides direction for regional transportation planning activities. TEA-21 is the successor to the Intermodal Surface Transportation Efficiency Act (ISTEA) passed in 1991.

RTC was established in 1992 to carry out the regional transportation planning program. Previously, the designated MPO was the Intergovernmental Resource Center (IRC) that disbanded in 1992. In FY 2004 RTC will continue to work closely with local jurisdictions on transportation plans, concurrency programs and congestion monitoring and with the Bi-State Transportation Committee to discuss recommendations on bi-state transportation issues.

UPWP Objectives

The UPWP describes the transportation planning activities and summarizes local, state and federal funding sources required to meet the key transportation policy issues of the upcoming year. The UPWP is reflective of the national focus to "encourage and promote the safe and efficient management, operation and development of surface transportation systems that will serve the mobility needs of people, freight and foster economic growth and development within and through urbanized areas". The Program reflects regional transportation problems and projects to be addressed during the next fiscal year. Throughout the year, the UPWP serves as the guide for planners, citizens, and elected officials to track transportation planning activities. It also provides local and state agencies in the Portland/Vancouver Metropolitan Area and RTPO region with a useful basis for regional coordination.

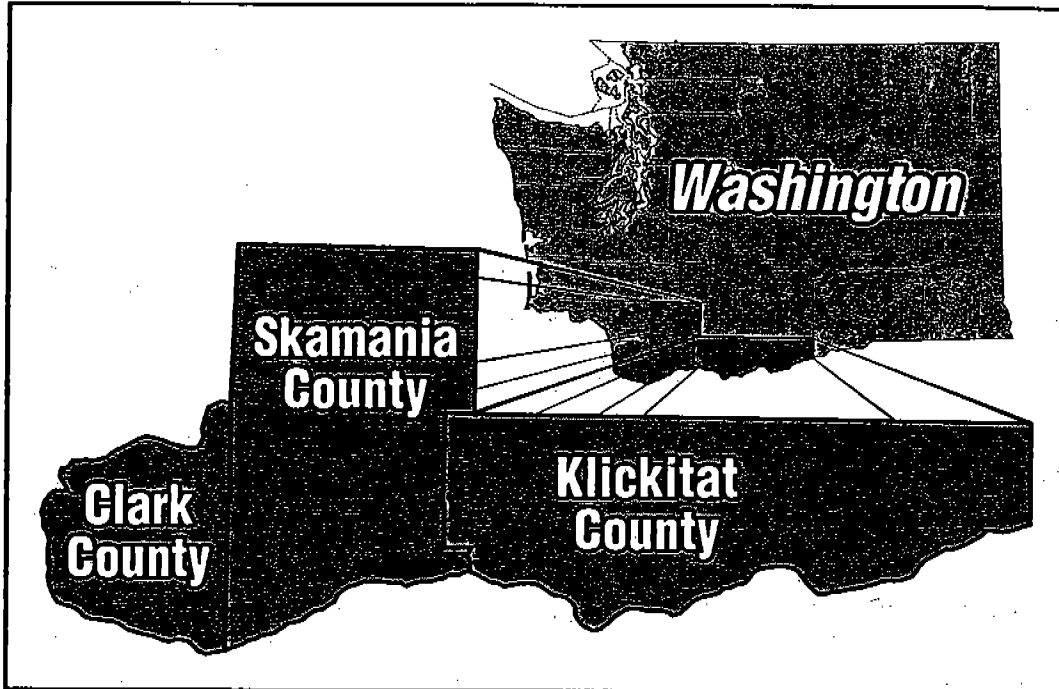
The FY 2004 UPWP provides for the continuation of baseline program activities such as the Metropolitan and Regional Transportation Plans, the Metropolitan Transportation Improvement Program, data collection and analysis, travel model forecasting, program and project coordination. The Portland-Vancouver I-5 Transportation and Trade Corridor Partnership arrived at a set of recommendations in June 2002. In FY2004 the region will again work in a bi-state partnership to evaluate and document the impacts of I-5 Bridge Influence Area alternatives in a Draft Environmental Impact Statement (DEIS). The region will also pursue extension of the light rail system into Clark County. The SR-35 Columbia River Bridge Study will conclude in FY2004 following completion of Tier III that will include a Type, Size and Location Report and Draft

Environmental Impact Statement (DEIS). RTC will continue the program management, coordination, outreach and education for the Intelligent Transportation System (ITS) project deployment as programmed in VAST II. By the end of 2003 an update to the Comprehensive Growth Management Plan for Clark County will be adopted and an update to the Metropolitan Transportation Plan (MTP) will follow in 2004 to ensure that the Comprehensive Plan and MTP use consistent land use assumptions. RTC will also work in partnership with local and state elected officials to bring needed transportation investments to this region.

Key Transportation Issues Facing The Region:

- Providing transportation system improvements to accommodate economic development and growth in Clark County. Between 1990 and 2002, Clark County's population grew by 53 percent from 238,053 to 363,400. Transportation system investments have not kept pace with this growth.
- Investing in transportation infrastructure to support the growth in family wage jobs in the region.
- Addressing the lack of revenue sources to fund the "high-cost" interstate and state route projects needed in Clark County.
- Addressing the funding needs for transit service to serve the growing Clark County community. Transit funding now relies heavily on fare box recovery and sales tax revenues after the Motor Vehicle Excise Tax (MVET) was repealed.
- Meeting the growing revenue needs for continued operation and maintenance of the existing transportation system.
- Maintaining Level of Service and concurrency standards given the diminished revenues available for transportation "mobility/capacity" projects. The highway system is primarily funded by the gas tax, a flat tax that does not keep pace with inflation.
- Moving projects through the necessary planning and environmental review phases to ensure that they are "ready to construct" should transportation funds become available.
- Obtaining funding to proceed with environmental review of the I-5 Partnership, I-205 and I-5 North corridors.
- Making the most efficient use of the existing transportation system through implementation of Transportation Demand Management (TDM) and Transportation System Management (TSM) measures and strategies.
- Continuing deployment of Intelligent Transportation System (ITS) projects, measures and strategies through implementation of the Vancouver Area Smart Trek program developed cooperatively in the Clark County region.
- Addressing the increasing bi-state transportation needs in cooperation with Metro, Portland, WSDOT and ODOT through the Bi-State Transportation Committee.
- Implementing the recommendations of the Portland-Vancouver I-5 Transportation and Trade Partnership.
- Addressing environmental issues relating to transportation, including seeking ways to reduce the transportation impacts on air quality and water quality and addressing environmental justice issues.
- Monitoring the growing transportation congestion in the region.
- Implementing projects to allow people to walk and bike to their destinations throughout the region.
- Involving the public in identifying transportation needs, issues and solutions in the region.

**SOUTHWEST WASHINGTON REGIONAL TRANSPORTATION COUNCIL (RTC)
EXTENT OF RTC REGIONAL TRANSPORTATION PLANNING ORGANIZATION REGION**



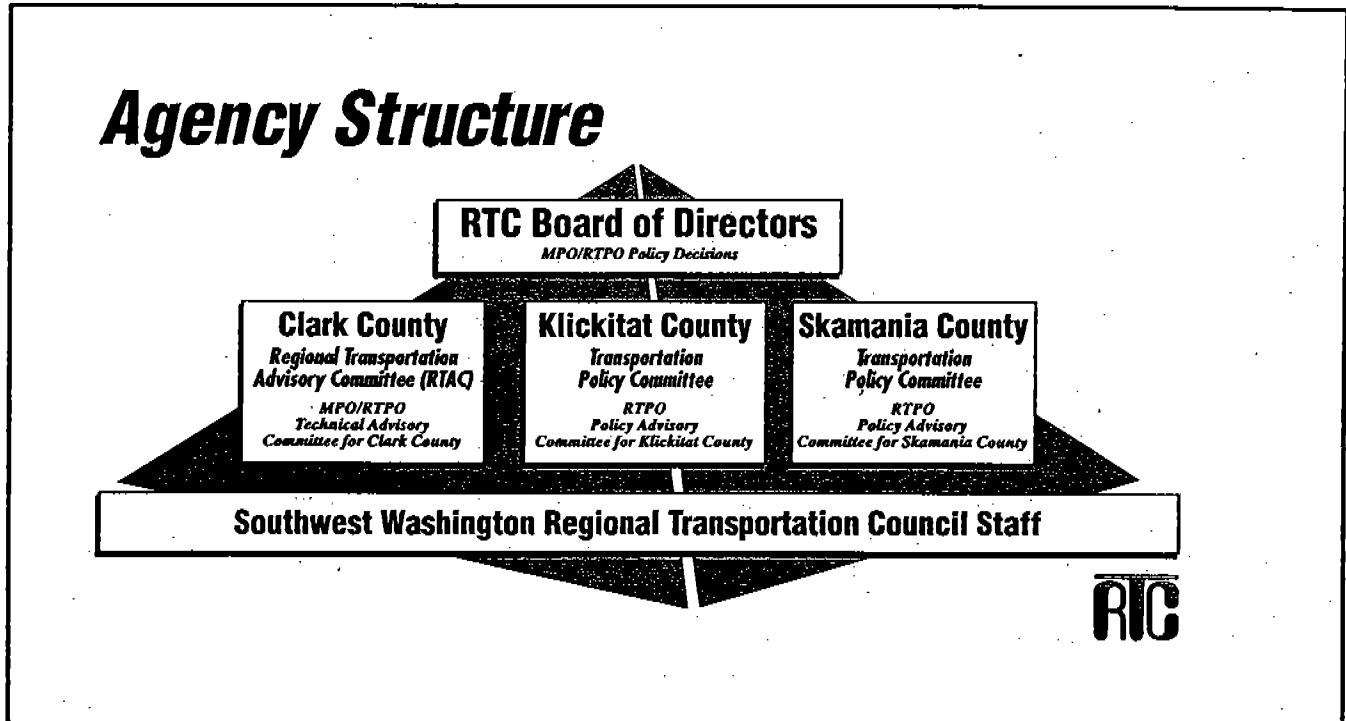
SOUTHWEST WASHINGTON REGIONAL TRANSPORTATION COUNCIL (RTC)

**EXTENT OF RTC METROPOLITAN PLANNING ORGANIZATION REGION
SHOWING INCORPORATED AREAS WITHIN CLARK COUNTY**



SOUTHWEST WASHINGTON REGIONAL TRANSPORTATION COUNCIL (RTC)

RTC: AGENCY STRUCTURE



RTC: TABLE OF ORGANIZATION	
Position	Duties
Transportation Director	Overall MPO/RTPO Planning Activities, Coordination, and Management
Project Manager	Vancouver Area Smart Trek (VAST), Intelligent Transportation System (ITS), Congestion Management Monitoring, High Capacity Transportation (HCT)
Sr. Transportation Planner	MTP, UPWP, Corridor Studies
Sr. Transportation Planner	Metropolitan Transportation Improvement Program (MTIP), Project Programming, RTPO, Skamania and Klickitat Counties, Traffic Counts
Sr. Transportation Planner	Regional Travel Forecast Model, Data
Sr. Transportation Planner	Geographic Information System (GIS), Mapping, Data, Graphics, Webmaster
Transportation Analyst	Regional Travel Forecast Model, Air Quality
Staff Assistant	RTC Board of Directors' Meetings, Bi-State Committee Meetings, Appointment Scheduling
Office Assistant	General Administration, Reception, Regional Transportation Advisory Committee (RTAC) Meetings
Accountant	Accounts Payable, Grant Billings

Participants, Coordination and Funding Sources

Consistent with the 1990 State Growth Management Act legislation, the Regional Transportation Council (RTC) Board of Directors has been established to deal with transportation policy issues in the three-county RTPO region. Transportation Policy Committees for Skamania and Klickitat Counties are in place and a Regional Transportation Advisory Committee (RTAC) for Clark County. (Refer to *Agency Structure* graphic, Page v).

A. Clark County

The primary transportation planning participants in Clark County include the following: the Southwest Washington Regional Transportation Council (RTC), C-TRAN, Washington State Department of Transportation (WSDOT), Clark County, the cities of Vancouver, Camas, Washougal, Ridgefield, Battle Ground and La Center and the town of Yacolt, the ports of Vancouver, Camas-Washougal, and Ridgefield, and two federal agencies, the Federal Transit Administration (FTA) and the Federal Highway Administration (FHWA). In addition, the Department of Ecology (DOE) is involved in the transportation program as it relates to the State Implementation Plan for carbon monoxide and ozone. As the designated MPO for the Clark County Urban Area, RTC annually develops the transportation planning work program and endorses the work program for the entire metropolitan area. RTC is also responsible for the development of the Metropolitan Transportation Plan, the Metropolitan Transportation Improvement Program, the Congestion Management program and other regional transportation studies. C-TRAN regularly adopts a *Transit Development Plan* (TDP) that provides a comprehensive guide to C-TRAN's future development and has information regarding capital and operating improvements over the next six years. The TDP, required by RCW 35.58.2795, outlines those projects of regional significance for inclusion in the Transportation Improvement Program within the region. WSDOT is responsible for preparing *Washington's Transportation Plan*; the long-range transportation plan for the state of Washington. RTC cooperates and coordinates with WSDOT, at the Southwest Region and Headquarters' level, in ensuring that transportation needs identified in regional and local planning studies are incorporated into statewide plans. RTC and WSDOT also cooperate in involving the public in development of transportation policies, plans and programs. WSDOT, the Clark County Public Works Department and City of Vancouver Public Works Department conduct project planning for the highway and street systems related to their respective jurisdictions. The coordination of transportation planning activities includes local and state officials in both Oregon and Washington. Coordination occurs at the staff level through involvement on advisory committees (RTC's RTAC and Metro's TPAC). Mechanisms for local, regional and state coordination are described in a series of Memoranda of Agreement and Memoranda of Understanding (MOU). These memoranda are intended to assist and complement the transportation planning process by addressing:

1. The organizational and procedural arrangement for coordinating activities such as procedures for joint reviews of projected activities and policies, information exchange, etc.
2. Cooperative arrangements for sharing planning resources (funds, personnel, facilities, and services).
3. Agreed upon base data, statistics, and projections (social, economic, demographic) as the basis on which planning in the area will proceed.

Memoranda of Understanding (MOUs) between RTC and Southwest Washington Air Pollution Control Authority (SWAPCA) now renamed the Southwest Clean Air Agency (SWCAA), and RTC and C-TRAN, the local public transportation provider, were adopted by the RTC Board on January 4, 1995 (Resolutions 01-95-02 and 01-95-03, respectively). A Memoranda of Understanding between RTC and Washington State Department of Transportation was adopted by the RTC Board at the August 1, 1995 Board meeting (RTC and WSDOT MOU; RTC Board Resolution 08-95-15). An MOU between RTC and Metro was adopted by the RTC Board in April 7, 1998 (RTC Board Resolution 04-98-08). The Metro/RTC MOU is reviewed triennially with adoption of the UPWP.

Issues of Interstate Significance

Both RTC and Metro have recognized that bi-state travel is an important part of the Portland-Vancouver regional transportation system and it is in the best interest of the region to keep this part of the system functioning efficiently. Currently, several locations on the I-5 and I-205 north corridors are at or near capacity during peak hours resulting in frequent traffic delays. The need to resolve increasing traffic congestion levels and to identify long-term solutions continues to be a priority issue. Also of bi-state significance is the continued implementation of air quality maintenance plans for ozone and carbon monoxide. The Bi-State Transportation Committee was established in 1999 to ensure that bi-state transportation issues are addressed.

RTC Board of Directors

City of Vancouver	Mayor Royce Pollard [Vice-President]
Cities East	Mayor Jeff Guard (Washougal)
Cities North	City Council Member Bill Ganley (Battle Ground)
City of Vancouver	Thayer Rorabaugh (Transportation Services Manager)
Clark County	Commissioner Judie Stanton
Clark County	Commissioner Craig Pridemore [President]
Clark County	Commissioner Betty Sue Morris
C-TRAN	Lynne Griffith (Executive Director)
ODOT	Kay Van Sickle
Ports	Commissioner Arch Miller (Vancouver)
WSDOT	Donald Wagner (Southwest Regional Administrator)
Metro	Metro Councilor Rod Monroe
Skamania County	Commissioner Bob Talent
Klickitat County	Commissioner Ray Thayer

Regional Transportation Advisory Committee Members

WSDOT Southwest Region	Deb Wallace
Clark County Public Works	Bill Wright
Clark County Planning	Patrick Lee
City of Vancouver, Public Works	Matt Ransom
City of Vancouver, Community Development	Bryan Snodgrass
City of Washougal	Mike Conway
City of Camas	Jim Carothers
City of Battle Ground	Rob Charles
City of Ridgefield	City Clerk
C-TRAN	Dale Miller
Port of Vancouver	John Fratt
ODOT	Thomas Picco
Metro	John Cullerton
Regional Transportation Council	Dean Lookingbill

B. Skamania County

The Skamania County Transportation Policy Committee was established in 1990 to oversee and coordinate transportation planning activities in the RTPO Skamania region.

Skamania County Transportation Policy Committee

Skamania County
City of Stevenson
City of North Bonneville
WSDOT, Southwest Region
Port of Skamania County

Commissioner Bob Talent
Mary Ann Duncan-Cole, City Clerk
John Kirk, Mayor
Donald Wagner, SW Regional Administrator
Anita Gahimer, Port Manager

C. Klickitat County

The Klickitat County Transportation Policy Committee was established in 1990 to oversee and coordinate transportation planning activities in the RTPO Klickitat region.

Klickitat County Transportation Policy Committee

Klickitat County
City of White Salmon
City of Bingen
City of Goldendale
WSDOT, Southwest Region
Port of Klickitat

Commissioner Ray Thayer
Mayor Roger Holen
Mayor Brian Prigel
Larry Bellamy, City Administrator
Donald Wagner, SW Regional Administrator
Dianne Sherwood, Port Manager

1 REGIONAL TRANSPORTATION PLANNING PROGRAM

1A. METROPOLITAN TRANSPORTATION PLAN

The Metropolitan Transportation Plan (MTP) serves as the Regional Transportation Plan (RTP) for the Clark County metropolitan region to promote and guide development of an integrated, multimodal and intermodal transportation system that facilitates the efficient movement of people and goods, using environmentally sound principles and fiscal constraint. The Plan for Clark County covers a county-wide-area, the area encompassed by the Metropolitan Area Boundary, and covers a 20-year planning horizon. The most recent update to the *Metropolitan Transportation Plan (MTP) for Clark County* was adopted in December 2002 that extended the Plan's horizon year to 2023. The MTP should be consistent with the Washington Transportation Plan (WTP) and state Highway System Plan (HSP) to provide a vision for an efficient future transportation system and to provide direction for sound transportation investments. The next MTP update will be in 2004 and will follow the update to the County's comprehensive plan that is due by the end of 2003.

Work Element Objectives

1. Develop regular MTP updates or amendments to reflect changing comprehensive plan land uses, demographic trends, economic conditions, regulations and study results and to maintain consistency between state, local and regional plans. Regular update and amendment of the Metropolitan Transportation Plan (MTP) is a requirement of the state Growth Management Act (GMA) and federal TEA-21. The state requires that the Plan be reviewed for currency every two years and federal law requires the Plan to be updated at least every three years. Whenever possible, major update to the MTP for Clark County will be scheduled to coincide with update to the County and local jurisdictions' comprehensive growth management plans. Plan updates will also acknowledge federal transportation policy interests and reflect the latest version of the Washington Transportation Plan (WTP) and Highway System Plan (HSP). At each MTP amendment or update, the results of recent transportation planning studies are incorporated and identified and new or revised regional transportation system needs are documented. MTP development relies on analysis results from the 20-year regional travel forecasting model as well as results from a six-year highway capacity needs analysis. The Plan also reflects the transportation priorities of the region in that it contains a prioritized list of mobility projects.
2. Comply with state standards and incorporate the provisions of HB 1487 (the "Level of Service Bill") and revised RCW 47.80 (SHB 1928 codified) to have the MTP include the following components:
 - a. A statement of the goals and objectives of the Plan. (See WAC 468.86.160)
 - b. A statement of land use assumptions upon which the Plan is based.
 - c. A statement of the regional transportation strategy employed within the region.
 - d. A statement of the principles and guidelines used for evaluating and development of local comprehensive plans.
 - e. A statement defining the least cost planning methodology employed within the region.
 - f. Designation of the regional transportation system.
 - g. A discussion of the needs, deficiencies, data requirements, and coordinated regional transportation and land use assumptions used in developing the Plan.

-
- h. A description of the performance monitoring system used to evaluate the plan, including Level of Service (LOS) parameters consistent with federal management systems, where applicable, on all state highways at a minimum. (See WAC 468-86-200, (2))
 - i. An assessment of regional development patterns and investments to ensure preservation and efficient operation of the regional transportation system.
 - j. A financial section describing resources for Plan development and implementation.
 - k. A discussion of the future transportation network and approach.
 - l. A discussion of high capacity transit and public transportation relationships, where appropriate.
 3. Address the seven general planning elements in the regional transportation planning process to comply with TEA-21 requirements. The planning process for a metropolitan area shall provide for consideration of projects and strategies that will:
 - a. Support the economic vitality of the metropolitan area, especially by enabling global competitiveness, productivity, and efficiency
 - b. Increase the safety and security of the transportation system for motorized and nonmotorized users
 - c. Increase the accessibility and mobility options available to people and for freight
 - d. Protect and enhance the environment, promote energy conservation, and improve quality of life,
 - e. Enhance the integration and connectivity of the transportation system, across and between modes, for people and freight,
 - f. Promote efficient system management and operation; and
 - g. Emphasize the preservation of the existing transportation system. These will be addressed in the MTP.
 4. Involve the public in MTP development and review.
 5. Reflect updated results from the Congestion Management System process. The latest update to the Clark County region's *Transportation System Monitoring and Congestion Management Report* was adopted in August 2002 (RTC Board Resolution 08-02-16) and an update is anticipated in 2003.
 6. Address bi-state travel needs and review of major bi-state policy positions in any MTP update. Issues include High Occupancy Vehicle (HOV) policies and implementation, Light Rail Transit (LRT) expansion, Traffic Relief Options (TRO), Transportation Demand Management (TDM), congestion management policies and ongoing efforts to address transportation needs in the I-5 corridor through the Portland-Vancouver I-5 Transportation and Trade Partnership and Bi State Transportation Committee.
 7. Address regional corridors, associated intermodal connections and statewide intercity mobility services.
 8. Address any identified Transportation Control Measures (TCMs) to maintain federal clean air standards and the MTP should be evaluated for its conformity with the Clean Air Act Amendments of 1990.

9. Reflect freight transportation issues and describe the State's Freight and Goods System.
10. Consider concurrency management and its influence on development of the regional transportation system, system management and operations, Intelligent Transportation System (ITS) applications, as well as Transportation Demand Management (TDM) as a tool to allow for the most effective use of the existing transportation systems
11. Evaluation of the cumulative environmental impacts related to the developing regional transportation system as required by TEA-21, Clean Air Act and State law. This evaluation includes Clean Air Act conformity analysis.
12. Environmental review of the proposed MTP, prior to MTP adoption, as necessary.
13. Address the impacts of the Endangered Species Act as it related to transportation system development.
14. Coordination with environmental resource agencies.
15. Report on transportation system performance. System performance analysis is coordinated with WSDOT Southwest Region and Headquarters Service Center to provide input to statewide transportation plans and programs and with local jurisdictions as part of the comprehensive planning process.
16. Implementation of MTP through corridor planning.

Relationship To Other Work Elements

The MTP takes into account the reciprocal effects between land use, growth patterns and transportation system development. It also identifies the mix of transportation strategies needed to address future transportation system problems. The MTP for Clark County is interrelated to all other work elements. In particular, the MTP provides planning support for the Metropolitan Transportation Improvement Program and relates to management systems. TDM work would coordinate with GMA transportation elements and the TDM element of the I-5 Partnership Study recommendations.

FY 2004 Products

1. An update to the MTP will be developed and adopted after adoption of the updated Comprehensive Growth Management Plan for Clark County that is due by the end of 2003. The MTP update will likely be adopted by mid-2004 and will reflect the new County demographic projections, updated land use allocations and urban area boundaries, the transportation planning process in the region and will address the seven planning factors as required by federal law. RTC is working closely with the County in the Comprehensive Plan update process. In summary the following list of items are anticipated to be addressed in the MTP update: 1) review of MTP Vision and Goals to ensure consistency with the Comprehensive Plan update, 2) reflect updated land use plans in demographic allocation to TAZs, 3) certification of updated transportation elements of local comprehensive growth management plans, 4) MTP base year update to 2002, 5) MTP horizon year update from 2025 to comply with federal requirements, 6) comprehensive revision of functional classification of the highway/arterial system following update to the Urban Area Boundary, 7) review of the designated regional transportation system, 8) identification of transportation deficiencies in the 20-year horizon, 9) re-assessment of financial plan assumptions, 10) maintenance, preservation, safety improvements and operating costs, 11) update the Level of Service assumptions for Highways of Statewide Significance (HSS) and non-HSS, if needed, 12) incorporate Intelligent Transportation System (ITS) and Transportation Demand Management (TDM) strategies into the plan, 13) incorporate results and recommendations from recent

- and ongoing transportation planning studies that affect the regional transportation system, and 14) update the list of transportation improvements to be included in the regional air quality conformity analysis.
2. Update to the Plan will reflect the latest state Highway System Plan (HSP) and will acknowledge federal transportation policy interests, including safety and security of the transportation system, transportation planning for rural areas, reverse commute, welfare to work, environmental justice and integration of environmental review into the planning process.
 3. FY2004 MTP update will include further work to enhance the application and implementation of Transportation Demand Management (TDM) to make the most efficient use of the existing transportation system.
 4. Development of a comprehensive TDM plan for the Clark County region. The comprehensive plan would broaden the definition of TDM to identify policies, programs and actions to include use of commute alternatives, spread the timing of travel to less congested periods, reduce the need to travel and shift routing of vehicles to less congested facilities or systems.
 5. Documentation of conformity with the requirements of the Clean Air Act Amendments (CAAA) will be provided with MTP update and/or amendment. Transportation improvement projects proposed in the MTP and assumed in air quality conformity analysis will be clearly listed in the MTP update.
 6. A fully maintained Traffic Congestion Management System serves as a tool for performance evaluation and support for transportation policy decisions, as well as identification of transportation strategies to relieve and/or manage congestion. Latest results of Congestion Management Monitoring (CMM) work will be reflected in any MTP update or amendment.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	90,769	Fed. CPG	69,876
		RTPO	8,486
		Local	<u>12,407</u>
Total	<u>90,769</u>		<u>90,769</u>

1B. METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM

The Metropolitan Transportation Improvement Program (MTIP) is a three-year program of transportation projects having a federal funding component. In order for transportation projects to receive federal funds they must be included in the MTIP. Projects programmed in the MTIP should implement the Metropolitan Transportation Plan (MTP). The MTIP is developed by the MPO in a cooperative and coordinated process involving local jurisdictions, C-TRAN and the Washington State Department of Transportation (WSDOT)

Projects listed in the MTIP should have financial commitment and meet the requirements of the Clean Air Act.

Work Element Objectives

1. Develop and adopt the Metropolitan Transportation Improvement Program (MTIP), consistent with the requirements of TEA-21. The federal fiscal year 2004 will be the first year of the new six-year federal transportation reauthorization bill. The MTIP process may need to be modified per any new requirements in the next six-year transportation reauthorization bill.
2. Periodic review of the MTIP development process and project selection criteria used to evaluate, select and prioritize projects proposed for federal highway and transit funding. Project selection criteria reflect the multiple policy objectives for the regional transportation system (e.g. safety, maintenance and operation of existing system, reduction of Single Occupant Vehicles (SOVs), capacity improvements, transit expansion and air quality improvement).
3. Coordinate the grant application process for federal, state and regionally-competitive fund programs such as federal Surface Transportation Program (STP), state Transportation Improvement Board (TIB) programs, corridor congestion relief and school safety.
4. Program Congestion Mitigation/Air Quality (CM/AQ) funds with consideration given to emissions reduction benefits of such projects.
5. Coordinate with local jurisdictions as they develop their Transportation Improvement Programs and participate in Clark County's Transportation Improvement Program Involvement Team (TIPIT) Committee and the City of Vancouver's TIP process. The Clark County Committee is citizen-based and seeks public input on developing and funding of transportation projects.
6. Develop a realistic financial plan for the 2004-2006 MTIP that addresses costs for operation and maintenance of the transportation system. The MTIP is to be financially constrained by year.
7. Analysis of MTIP air quality impacts and documentation of MTIP Clean Air Act conformity.
8. Amendments to the TIP, where necessary.
9. Monitoring of MTIP implementation and obligation of project funding.
10. Ensure MTIP data is input into the State Transportation Improvement Program (STIP) program software and submitted to WSDOT for inclusion in the State Program and database.

Relationship To Other Work Elements

The MTIP provides the link between the MTP and project implementation. The process to prioritize MTIP projects uses data from the transportation database and regional travel forecasting model output. It relates to the Public Involvement element described in section 3 of the UPWP. The MTIP program requires significant coordination with local jurisdictions and implementing agencies in the Clark County region.

FY 2004 Products

1. An adopted 2004-2006 Transportation Improvement Program, fiscally-constrained by year, to reflect the programming of federal funds and project selection procedures. The 2004-2006 MTIP will bring in new projects for years 2005 and 2006 as 2004 projects are already programmed. The MTIP will provide analysis/documentation for Operations and Management (O&M) costs and will provide an explanation of the adequacy/inadequacy of funds for such needs. A summary of significant public comments received during the public review period will be provided.
2. MTIP amendments, as necessary.
3. Prioritization of regional transportation projects for the statewide competitive programs e.g. programs administered by the Transportation Improvement Board (TIB). The prioritized projects will be presented to RTAC for recommendation and to the RTC Board for adoption and/or endorsement.
4. MTIP Clean Air Act conformity analysis and documentation, as required.
5. Reports on tracking of MTIP implementation and on obligation of funding of MTIP projects.
6. Provide input to update the State Transportation Improvement Program (STIP).
7. Opportunity for public involvement in MTIP development.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	50,427	Fed. CPG	38,820
		RTPO	4,714
		Local	6,893
Total	50,427		50,427

1C. CONGESTION MANAGEMENT SYSTEM MONITORING

A Congestion Management System (CMS) was adopted by the RTC Board in May of 1995. ISTEA required that the Clark County region, as a Transportation Management Area (TMA), develop a Congestion Management System for the metropolitan area. The purpose of CMS was to develop a tool to provide information on the performance of the transportation system as well as identify strategies to alleviate congestion and enhance mobility. Traffic congestion negatively impacts the region's natural environment, economy, and quality of life. ISTEA required that facilities proposed for federal funding for additional general-purpose lanes should first be assessed through the CMS process. The regulations have been modified in TEA-21, but the new federal act continues to recognize the value of the CMS by directing TMAs to continue the data collection and monitoring elements of the CMS. It is also a requirement that a process be in place to assess transportation system performance and alternative strategies for addressing congestion. The CMS focuses on vehicular travel, auto occupancy, transit, and TDM performance in congested roadway corridors. Monitoring of the CMS continues with this work program element. Information produced as part of the CMS program provides valuable information to decision-makers in identifying the most cost-effective strategies to provide congestion relief.

Work Element Objectives

1. Provide a CMS structure to provide effective management of existing and future transportation facilities and to evaluate potential strategies for managing congestion. The CMS monitoring process should provide the region with a better understanding of how the region's transportation system operates. The CMS is intended to be a continuing, systematic process that provides information on transportation system performance.
2. The CMS monitoring program should continually enhance the traffic count data base and other elements, such as transit ridership and capacity, travel time and speed, auto occupancy information and vehicle classification data for the CMS corridors.
3. Publication of results of the Congestion Management Monitoring program through a System Performance Report that is updated periodically.
4. Incorporate CMS data into the regional traffic count database that, in turn, allows for refined calibration of the regional travel forecast model and provides input to the corridor congestion index update.
5. Initiate development of a database that would incorporate all CMS related data elements into a single transportation database that can be referenced and queried to meet user-defined criteria.
6. Analyze traffic count data, turn movements, vehicle classification counts and travel delay data to get an up-to-date representation of system performance, including evaluation of congestion on the Columbia River Bridges between Clark County and Oregon. Assess expansion of data collection effort to support other regional transportation analysis needs for items such as model calibration, monitoring fast growth locations, and new parallel facilities.
7. Coordinate with local jurisdictions and local agencies to ensure consistency of data collection, data factoring and ease of data storage/retrieval. Coordination is a key element to ensure the traffic count and turn movement data supports local and regional transportation planning studies and Concurrency Management programs
8. Collection, validation, factoring and incorporation of traffic count data into the existing count program.

9. Measure and analyze performance of the transportation corridors in the CMS network. This system performance information is used to help identify system needs and solutions. The data is also used to support Growth Management Act concurrency analysis.
10. Review the existing CMS report content and structure to enhance its use, access and level of analysis. This could include more explanatory text, modified or additional graphics and charts, additional analysis, or more detailed examination of the data. It will assess innovative ways to present the information already collected and look at other items that could be added.
11. Coordinate with Metro on development of CMS plans.
12. Coordinate with WSDOT on development of the Highway System Plan (HSP) update and congestion relief strategies.
13. Report on Congestion Monitoring efforts to the WSDOT Planning Office annually.

Relationship To Other Work

Congestion monitoring is a key component of the regional transportation planning process. The CMS for the Clark County region supports the long-term transportation goals and objectives defined in the Metropolitan Transportation Plan. It assists in identifying the most effective transportation projects to address congestion. The CMS also supports local jurisdictions in implementation of their concurrency management systems and transportation impact fee program. The Congestion Management System Monitoring element is closely related to the data management and travel forecasting model elements. The CMS also supports work by the state to update the WTP and congestion relief strategies.

FY 2004 Products

1. Update traffic counts, turning movements, vehicle classification counts, travel delay and other key data for numerous locations throughout Clark County. Data updates will come from new counts and the compilation of traffic count information developed by the state and local transportation agencies. New and historic data is made available on RTC's web site (<http://www.wa.gov/rtc>). Traffic count data is separated into 24 hour and peak one-hour (a.m. and p.m. peak) categories. In FY2004, two-hour peak period traffic counts will be collected, analyzed and stored to help future regional travel forecast model enhancement and update.
2. New traffic count data will be used to update the corridor congestion ratio for each of the CMS corridors. The congestion ratio is converted into a congestion index that works like the traditional level-of-service measure except that the index assesses the overall performance of a full corridor (which may include multiple intersections and parallel roads) instead of just a single intersection. The index is used to classify each corridor according its relative level of congestion, to identify the need for further evaluation, and to determine the effectiveness of alternative strategies.
3. Review and collect other data for CMS corridors including auto occupancy, roadway lane density, vehicle classification, transit ridership, transit capacity, travel time and speed. Any new data collected needs to support the CMS, concurrency and other regional transportation planning program should be identified.
4. Update of congestion ratio.
5. Comparison between most recent data and prior year data to support identification of system needs and solutions and monitoring of impacts of implemented improvements.

6. The first Transportation System Monitoring and Congestion Management Report was adopted by the RTC Board in April, 2000. The second report was published in April 2001. In FY 2004, the Report will be reviewed and updated, as necessary, including a comparison to previous reports. In addition to a comprehensive summary of transportation data, the Report includes analysis and presentation of data to provide a better understanding of regional transportation system capacity and operations and potential for its improvement. It also includes analysis of the potential for transportation demand management to limit infrastructure needs and to improve transportation efficiency. The Report provides an update of performance information for the identified regionally-significant multimodal transportation corridors critical to the mobility needs of the region. Initially, there were twenty-one transportation corridors identified and monitored through the CMS, additional corridors were added in FY99.
7. Assess transportation system impact of Transportation Demand Management strategies.
8. Provide CMS data and system performance indicators to inform the WTP update process.
9. Provide feedback to Metro on RTC CMS update and keep informed on Metro's CMS program.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	126,850	CM/AQ	140,000
Consultant	<u>35,000</u>	Local	<u>21,850</u>
Total	161,850		161,850

Assumes use of 2003/04 CM/AQ funds, \$35,000 of which is used for data collection by contractor.

1D. VANCOUVER AREA SMART TREK (VAST)

Traditionally, our region has met demand for mobility by building more highways and bridges and/or by adding more lanes to roads. Today, the urban area's highway system can no longer support a strategy that continues lane-capacity expansion into the indefinite future. While there may be no single solution, Intelligent Transportation Systems (ITS), offers a promising technological strategy to improve the efficiency of the total transportation system. ITS uses advanced electronics, communications, information processing, computers and control technologies to help manage congestion, improve the safety and efficiency of our transportation system.

RTC will continue coordination and management of the Vancouver Area Smart Trek (VAST) program that will result in implementation of ITS technologies in our region. The planning and management of the program by RTC was initiated in FY2002. The goal of VAST is to use ITS technologies for integration of all transportation information systems, management systems and control systems for the urbanized area of Clark County. RTC will be responsible for program management, program coordination and outreach/education. Participating agencies will jointly be responsible for ITS program implementation through the VAST Steering Committee. The deployment of ITS projects includes the use of federal CMAQ funds for transit management (communications network), freeway management (fiber optics cable, variable message signs, video cameras, data stations) and arterial management (signal timing/coordination).

Work Element Objectives

1. Continuation of the VAST program.
2. Continue implementation projects currently programmed for CMAQ funding in the MTIP which include: 1) a transit management system 2) a freeway operations/incident management program, 3) an arterial traffic signal integration program, 4) a traveler information system and business plan, and 5) management of the VAST program led by RTC. The Transit Management System will allow tracking of transit vehicle operation and maintenance, passenger counting, and real-time tracking of transit vehicle location. The freeway operations and incident management will enhance freeway operations by the implementation of a traffic management center (TMC), data stations, video cameras, variable message signs, and network communications with the ODOT TMC. Traffic Signal Integration will include the installation of fiber optics on important transportation corridors with a signal interconnect system and new controllers that will allow for bus signal preemption. The traveler information system component consists of participation with ODOT to develop a web based traveler information system that can provide real-time information on traffic conditions, incidents, and other transportation information.
3. Provide for ongoing planning, coordination and management of the VAST program by RTC. This will include ensuring the region is meeting federal requirements for ITS deployment for integration and interoperability. It will also provide for completion of the VAST project checklist to determine project compliance for current projects and new projects.
4. Manage and provide support for the VAST Steering Committee for oversight in the development and deployment of projects contained in the 20-year VAST Implementation Plan. Ensure that VAST integration initiatives and consistency with the ITS architecture are addressed. The RTC Board established a Steering Committee that has executed a memorandum of understanding that defines how our region will work together to develop, fund, and deploy ITS projects contained in the 20-year plan. The Committee is comprised of Vancouver, Camas, Clark County, the Washington State Department of Transportation Southwest Region, the Southwest Washington Regional Transportation Council, C-TRAN and the Oregon Department of Transportation. The Committee's oversight role will include project review and endorsement prior to funding, and monitoring and tracking of projects during

implementation. The Steering Committee will also act as liaison with other key ITS stakeholders and assist in regional ITS policy formulation.

5. Complete development of Interlocal Governmental Agreement (IGA) for the coordination on the construction, management and maintenance of communications infrastructure for VAST member agencies.
6. Manage and facilitate the development of strategies to secure funding for ITS projects contained in the VAST 20-year implementation plan. Assist Steering Committee members on funding applications for individual ITS project funding. Continue process of Steering Committee partnership for joint project funding applications.
7. Expansion of ITS stakeholders to include emergency service providers, including police and fire to participate in the VAST process and begin discussion on the development of an incident management plan for the region.
8. Work to "institutionalize" the regional ITS program by incorporating ITS into the planning process and the Metropolitan Transportation Plan. Areas of mutual need, institutional issues, institutional opportunities, recommendations and strategies to reduce or eliminate barriers and optimize the success of strategic deployment opportunities and the Implementation plan are to be identified and followed through.
9. Participate in the Oregon Transport Project and other bi-state committees and groups for bi-state coordination of ITS activities.
10. Technical assistance in ITS implementation.

Relationship To Other Work Elements

The Vancouver Area Smart Trek (VAST) work element relates to the MTP as one element to improve the efficiency of the existing transportation system and to the MTIP where ITS projects are programmed for funding and implementation.

FY 2004 Products

1. Coordination of ITS activities within Clark County and with Oregon.
2. Institutionalize VAST Operational Concept that identifies relationships and protocols in the exchange, sharing, and control of information between agencies that will serve as the foundation for the preparation of operation and maintenance agreements
3. Management of the VAST program including coordination of the preparation of the memoranda of understanding, interlocal agreements, and operational and maintenance agreements that are needed to support the implementation of the VAST program and the deployment of ITS projects.
4. Development and execution of an Interlocal Governmental Agreement (IGA) for communication infrastructure.
5. Facilitation of the activities of the Steering Committee.
6. Management of consultant technical support activities as needed.

7. Complete the Communication Operations Plan for VAST that provides the specific detail needed to fully implement ITS. It will include defining the fiber optic needs and communication hubs required for ITS and providing the map of the communications network for ITS.
8. Regional ITS goals and policies for the Clark County region and for bi-state ITS issues.
9. Complete development of the Advanced Traveler Information System (ATIS) Business Plan and next steps for deployment.
10. Development of improved tools to analyze costs and benefits of ITS investment.
11. Development and management of an ITS data warehouse and maintenance of the VAST web site.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC: VAST Program	73,988	CM/AQ	64,000
Coordination/Management			
		MPO Local Match (13.5%)	9,988
Total	73,988		73,988

*Assumes use of 40% of \$160,000 MTIP Year 2003 CM/AQ funds.
Any federal funds for project implementation by WSDOT, C-TRAN and local agencies are programmed in the MTIP.*

1E. PORTLAND-VANCOUVER I-5 TRANSPORTATION AND TRADE PARTNERSHIP: DEIS PROCESS

The Transportation Equity Act for the 21st Century (TEA-21) recognizes the importance of trade corridors to the national economy and has designated I-5 within the Portland/Vancouver region as a Priority Corridor under the National Trade Corridors and Borders Program. The Portland-Vancouver I-5 Transportation and Trade Partnership strategic planning effort for the I-5 corridor between I-84 in Portland and I-205 in Vancouver was initiated in response to recommendations of a bi-state Leadership Committee, which met over a nine-month period in 1999. The Committee found that the I-5 corridor is a critical economic lifeline for the region and the state, serving the Ports of Portland and Vancouver, two transcontinental rail lines, providing critical access to industrial land in both states, and facilitating through movement of freight. The Committee also concluded that there would be economic and livability consequences if nothing is done in the corridor, improvements will need to be multi-modal and solutions will be costly and require innovative funding. It was noted that congestion on I-5 affects goods moved by air, rail, barge and truck as well as passenger travel and that there are significant bottlenecks in this segment of I-5. In addition, the I-5 drawbridges crossing the Columbia River are some of the last and most active drawbridges on the interstate system.

In FY 2002 ODOT and WSDOT completed the initial phase of the Portland-Vancouver I-5 Transportation and Trade Partnership funded, in part, by FHWA through the National Trade Corridors and Borders Program. In FY 2001/2002, a Task Force appointed by Governors Gary Locke of Washington and John Kitzhaber of Oregon met to guide both development of the Partnership Study. On June 18, 2002, the Bi-State Governors Task Force adopted their recommendations. The December 2002 update to the Metropolitan Transportation Plan for Clark County incorporated the Study recommendations in the Strategic MTP. The I-5 Partnership is now poised to continue efforts on an extensive Scoping phase and proceed with a Draft Environmental Impact Statement (DEIS).

Work Element Objectives

1. Continue Portland-Vancouver I-5 Transportation and Trade Partnership work with Scoping and advancement to DEIS phase.
2. Cooperate with ODOT, WSDOT and Metro in evaluating and documenting the impacts of the I-5 Bridge Influence Area alternatives conducting an in-depth analysis of the "bridge influence area" to determine the preferred Columbia River Crossing and connecting roadway segment between Lombard and SR-500.
3. Address environmental and social impacts of the project.
4. Develop a financing plan through the federal Draft Environmental Impact (DEIS) process.
5. Participate in Study Committee and Forums such as the Bi-State Coordination Committee, the Transportation Demand Management/Transportation System Management Forum, Land Use Forum, Rail Forum and the Bi-State Environmental Justice Work Group.
6. Support development of ODOT's Delta Park to Lombard project environmental and HOV analysis.
7. Participate in the development of an I-5 TDM/TSM Corridor Plan and to make progress on implementing the recommended TDM Current Action Items.
8. Participate in public involvement activities relating to the I-5 Partnership DEIS.

Relationship To Other Work

Work in FY2004 builds upon work completed in previous years. Implementing a strategic plan for transportation improvements in the I-5 corridor is critical to the long-term development of the region's transportation system. The I-5 Partnership recommendations have been incorporated into the Strategic Plan section of the MTP update for Clark County (December 2002). The Governors' Task Force recommendations included a light rail loop in Clark County that would connect to the Portland region's light rail system. RTC has submitted a funding request for federal reauthorization funds to pursue planning for the light rail recommendation. If funding is forthcoming, an LRT UPWP work element will be added.

FY 2004 Products

1. Draft Environmental Impact Statement (DEIS) process.

FY 2004 Expenses:		FY 2004 Revenues:	
	\$		\$
RTC	101,734	Federal STP (RTC TMA funds)	88,000
		Local Match	13,734
Total	101,734		101,734

Assumes use of 80% of \$110,000 2003 STP TMA funds matched by RTC.

IF. SKAMANIA COUNTY RTPO

Work by the RTPO on a transportation planning work program for Skamania County began in FY 90. The Skamania County Transportation Policy Committee meets monthly to discuss local transportation issues and concerns. The SR-14 Corridor Management Plan was completed in FY98. The Skamania County Regional Transportation Plan (initially adopted in April, 1995) was reviewed and an update adopted in April 1998 and in the spring of 2003. In 2000, a review of the adopted Regional Transportation Plan for Skamania County was carried out but no changes were made. In 2003, Skamania County completed a transit feasibility Study. In FY 2004 the recommendations of this transit study will begin to be implemented. In FY2004 development and traffic trends will be monitored and the regional transportation planning database for Skamania County will be further developed. RTC staff will continue to provide transportation planning technical assistance for Skamania County.

Work Element Objectives

1. Continue the regional transportation planning process.
2. Ensure the Skamania County Transportation Plan is regularly reviewed and provide opportunity for regular update if needed.
3. Gather growth and development data to reveal trends to report in the Regional Transportation Plan update.
4. Further develop the transportation database for Skamania County, for use in the Regional Transportation Plan update.
5. Ensure that components of the WTP are integrated into the regional transportation planning process and incorporated into the RTP update.
6. Review plans of local jurisdictions for consistency with RTP and WTP.
7. Continuation of transportation system performance monitoring program.
8. Assistance to Skamania County in implementing a new federal transportation reauthorization act. This will include continued assistance in development of federal and state-wide grant applications and, if there are regionally significant projects, development of the Regional TIP.
9. Work with Skamania County to ensure that TEA-21 High Priority Funding is used effectively and, where possible, is used to leverage additional funds for transportation projects in the region.
10. Implement HB 1487 (the Level of Service Bill), as it applies to Skamania County, based on the Guidance developed by the statewide Stakeholders Committee.
11. Continue assessment of public transportation needs, including specialized transportation, in Skamania County. Implement the recommendations of the 2003 Skamania County Transit Feasibility Study.
12. Liaison with Skamania County in conducting the SR-35 Columbia River Crossing Feasibility Study.
13. Consider the improvement of transportation for people with special needs as directed by the state's Agency Council on Coordinated Transportation (ACCT).
14. Assistance to Skamania County in conducting regional transportation planning studies.

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15. Work with the Gorge Commission on updating the Management Plan for the Columbia River Gorge National Scenic Area.

Relationship To Other Work Elements

The RTPO work program activities for Skamania County will be tailored to their specific needs and issues and, where applicable, coordinated across the RTPO.

FY 2004 Products

1. Continued development of a coordinated, technically sound regional transportation planning process in Skamania County.
2. Continued development of a technical transportation planning assistance program.
3. Report to WSDOT Planning Office on consistency between RTP, WTP and local plans.

FY 2004 Expenses:

	\$
RTC	<u>16,811</u>
Total	<u>16,811</u>

FY 2004 Revenues:

	\$
RTPO	<u>16,811</u>
	<u>16,811</u>

1G. KLICKITAT COUNTY RTPO

Work by the RTPO on a transportation planning work program for Klickitat County began in FY 90. The Klickitat County Transportation Policy Committee meets monthly to discuss local transportation issues and concerns. The SR-14 Corridor Management Plan was completed in FY98. The Klickitat County Regional Transportation Plan (initially adopted in April, 1995) was reviewed and an update adopted in April 1998 and in the spring of 2003. In 2000, a review of the adopted Regional Transportation Plan for Klickitat County was carried out but no changes were made. In FY2004 development and traffic trends will be monitored and the regional transportation planning database for Klickitat County will be further developed. RTC staff will continue to provide transportation planning technical assistance for Klickitat County.

Work Element Objectives

1. Continue regional transportation planning process.
2. Ensure the Klickitat County Transportation Plan is regularly reviewed and provide opportunity for regular update if needed.
3. Gather growth and development data to reveal trends to report in the Regional Transportation Plan update.
4. The transportation database for Klickitat County, developed since the inception of the RTPO, is used as input to the Regional Transportation Plan.
5. Ensure that components of the WTP are integrated into the regional transportation planning process and incorporated into the RTP update.
6. Review plans of local jurisdictions for consistency with RTP and WTP.
7. Work with Klickitat County to ensure that TEA-21 High Priority Funding is used effectively and, where possible, is used to leverage additional funds for transportation projects in the region.
8. Continuation of transportation system performance monitoring program.
9. Assistance to Klickitat County in implementing the Transportation Equity Act for the 21st Century (TEA-21). This will include continued assistance in development of federal and state-wide grant applications and, if there are regionally significant projects, development of the Regional TIP.
10. Implement HB 1487 (the Level of Service Bill), as it applies to Klickitat County, based on the Guidance developed by the statewide Stakeholders Committee.
11. Consider the improvement of transportation for people with special needs as directed by the state's Agency Council on Coordinated Transportation (ACCT).
12. Continue assessment of public transportation needs, including specialized transportation, in Klickitat County. A November, 1998 vote failed to gather sufficient public support to establish a Public Transportation Benefit Authority for public transit in Klickitat County (vote results: 48% for, 52% against). Currently, Klickitat County is fulfilling transit service needs through grant funding.
13. Coordination with Klickitat County in conducting the SR-35 Columbia River Crossing Feasibility Study.
14. Assistance to Klickitat County in conducting regional transportation planning studies.

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15. Work with the Gorge Commission on updating the Management Plan for the Columbia River Gorge National Scenic Area.

Relationship To Other Work Elements

The RTPO work program activities for Klickitat County will be tailored to their specific needs and issues and, where applicable, coordinated across the RTPO.

FY 2004 Products

1. Continued development of a coordinated, technically sound regional transportation planning process in Klickitat County.
2. Continued development of a technical transportation planning assistance program.
3. Report to WSDOT Planning Office on consistency between RTP, WTP and local plans.

FY 2004 Expenses:

	\$
RTC	<u>18,531</u>
Total	<u>18,531</u>

FY 2004 Revenues:

	\$
RTPO	<u>18,531</u>
	<u>18,531</u>

1H. STATE ROUTE 35 COLUMBIA RIVER CROSSING FEASIBILITY STUDY

The SR-35 Columbia River Bridge Feasibility Study is the result of a local grass roots effort by a wide range of individuals who are interested in the near and distant future of the White Salmon/Bingen, Washington and Hood River, Oregon region. The SR-35 Columbia River Crossing Feasibility Study will examine the feasibility of a future Columbia River crossing between White Salmon/Bingen and Hood River. The existing Columbia River Bridge is referred to locally as the Hood River Bridge and was built in 1924. The bridge spans the Columbia River connecting the cities of Bingen and White Salmon in Washington to Hood River in Oregon. This bridge is the second oldest Columbia River crossing and one of only three crossings in the Columbia River Gorge National Scenic Area. It provides a vital economic link between Washington and Oregon communities and commerce. The existing structure is 4,418 feet long with two 9.5-foot wide travel lanes and no pedestrian or bicycle facilities. It has open grid steel decking, which is known to adversely affect vehicle tracking. The first phase, the Scoping Phase, of this study was initiated in FY 1999. The Scoping Phase developed a scope for conducting the full feasibility study. The full feasibility study began in the summer of 2000. The State Route 35 Columbia River Crossing Feasibility Study received \$942,000 of federal High Priority funding from the Transportation Equity Act for the 21st Century (TEA-21). The study is managed by RTC in partnership with WSDOT and ODOT and is being carried out in close coordination with the Klickitat and Skamania County Transportation Policy Committees. Parsons Brinckerhoff provides consultant assistance for the feasibility study. The study supports the regional goals contained in the Klickitat County Regional Transportation Plan.

Work Element Objectives

1. Provide an increased understanding of the current and future river crossing conditions and needs. Respond to local concerns about the functionality of the existing bridge.
2. Conduct an evaluation of the feasibility of an improved crossing, select a preferred crossing corridor and type, develop a preliminary design to a level needed to carry out NEPA environmental analysis and produce a Draft Environmental Impact Statement (DEIS). The feasibility study will be executed in a three-tier process, with the first two tiers concluding with a decision point determination. Advancement to each subsequent tier will generally involve higher levels of alternatives evaluation and refinement.
3. Conduct a public and agency participation program that builds a decision-making structure for selecting short term and long term solutions and builds local consensus and momentum to work toward long term crossing solutions

Relationship To Other Work Elements

The SR-35 Feasibility Study is most closely related to work under the Klickitat County RTPO work element and is also of significance to the Skamania County RTPO work element.

FY 2004 Products

1. Completion of Tier II Summary Report documenting the range of alternatives studied and analyzed.
2. Completion of a draft Type, Size, and Location report.
3. Completion of Project Newsletters
4. Completion of technical memorandums

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	24,758	Federal High Priority	96,000
Parsons Brinckerhoff	84,406	ODOT & WSDOT	24,000
		Match	
ODOT	5,418		
WSDOT	5,418		
Total	<u>120,000</u>		<u>120,000</u>

Assumes use of estimated balance of federal High Priority funds.

DATA MANAGEMENT, TRAVEL FORECASTING, AIR QUALITY AND TECHNICAL SERVICES

2A. REGIONAL TRANSPORTATION DATA, TRAVEL FORECASTING, AIR QUALITY AND TECHNICAL SERVICES

This element includes the development, maintenance and management of the regional transportation database to support the regional transportation planning program. Use of the data includes measuring system performance, evaluating level of service standards, calibration of the regional travel forecasting model, functional classification of roadways, routing of trucks, technical support for studies by local jurisdictions and air quality analysis. Work will continue on maintaining and developing a Geographic Information System (GIS) transportation database and technical assistance will be provided to MPO/RTPO member agencies and other local jurisdictions, as needed. RTC will continue to assist local jurisdictions in implementing and updating Growth Management Act (GMA) plans. The GMA requires that transportation infrastructure is provided concurrent with the development of land. The regional travel model serves as the forecasting tool to estimate and analyze future transportation needs. EMME/2 software is used to carry out travel demand and traffic assignment steps. RTC continues to use Metro's model with a refined zone system for Clark County and coordinates closely with Metro to ensure the model is kept up to date. An important part of this element in FY2004 will be use of the 2000 census data to enhance regional travel data and forecasting.

The element also includes air quality planning. In an effort to improve and/or maintain air quality, the federal government enacted the Clean Air Act Amendments in 1990. The Southwest Clean Air Agency (SWCAA) has developed, as supplements to the State Implementation Plan, two Maintenance Plans; 1) for Carbon Monoxide (CO), and 2) for Ozone (O₃). In October 1996 the CO Maintenance Plan and in April 1997 the Ozone Maintenance Plan were approved by the Environmental Protection Agency (EPA). Mobile source strategies contained in the Maintenance Plans were endorsed for implementation by the RTC Board of Directors (Resolution 02-96-04). The Vancouver region is classified as a "maintenance" area for both carbon monoxide and ozone. Prior to this, the region was classified as a 'moderate' nonattainment area for carbon monoxide air pollutants and a 'marginal' nonattainment area for ozone. Mobile emissions are a significant source of the region's air quality problems. As a result, transportation planning and project programming cannot occur without consideration for air quality impacts; indeed, transportation conformity requirements contained in the Federal Clean Air Act Amendments and the State Clean Air Act mandate that transportation plans and programs are to be a part of air quality improvement strategies. The MPO will monitor federal and state activity on the Clean Air Act and seek to implement any necessary transportation measures to maintain national ambient air quality standards. RTC assists the region's air quality planning program in providing demographic forecasts, development of a Vehicle Miles Traveled (VMT) grid, and monitoring changes in VMT. RTC also analyzes air quality implications through the EPA Mobile Emissions model and measures project-level air quality impacts.

Work Element Objectives

1. Maintain an up-to-date transportation database and map file for transportation planning and regional modeling including maintenance and update of the region's highway network GIS layer, as necessary and incorporate transit ridership statistics and transit-related data developed by C-TRAN into the regional transportation database which are used for input to regional plans, travel forecasting model and for map-making. Collect, analyze and report on regional transportation data. Data sources include census data, Census Transportation Planning Package, Nationwide Personal Transportation Study (NPTS) data, travel behavior survey data, and County GIS information.
2. Maintain a comprehensive, continuing, and coordinated traffic count program.

3. Analyze growth trends and relate these to future year population and employment forecasts. RTC coordinates with Metro on their work and procedures for forecasting the region's population and employment data for future years and works with Clark County jurisdictions to allocate the region-wide growth total to Clark County's transportation analysis zones.
4. Continue to incorporate transportation planning data elements into the Arc/Info GIS system and use ArcView and ArcMap to enhance RTC's GIS capabilities.
5. Maintain designated regional transportation system, federal functional classification system of highways and freight routes GIS layers.
6. Assist local jurisdictions in analyzing data and information from the regional transportation data base and in implementing and updating GMA plans, including implementation of Concurrency Management programs.
7. Coordinate with the Count's computer division to update computer equipment and software, as needed.
8. Continue use of the regional travel forecast model to identify deficiencies in the regional transportation system.
9. Work with local agencies to provide access to regional travel forecasting model and to expand model applications for use in regional plans, local plans, transportation demand management planning and transit planning. When local agencies and jurisdictions request assistance relating to use of the regional travel forecasting model for sub-area studies, procedures outlined in the adopted Sub-Area Modeling guide (February, 1997) are used.
10. Organize and hold meetings of the local Transportation Model Users' Group (TMUG) providing a forum for local model developers and users to meet and discuss model development and enhancement.
11. Participate in the Oregon Modeling Steering Committee meetings to learn about model development in Oregon and the Portland region.
12. Increase the ability of the existing travel forecasting procedures to respond to information needs placed on the forecasting process. The model needs to be able to respond to emerging issues, including concurrency, peak hour spreading, latent/design demand, performance standards analysis, air quality, growth management, and life-style, as well as the more traditional transportation issues.
13. Develop and maintain the regional travel model to include: periodic update to provide updated base year, six year and twenty year horizons together with necessary re-calibration, network changes, speed-flow relationships, link capacity review, turn penalty review, land use changes, and interchange/intersection refinements.
14. Continue research into regional travel forecasting model enhancement.
15. Coordinate the utility, development and refinement of the Clark County regional travel forecasting model with Metro and other local agencies. RTC's model is consistent with Metro's. Metro participates in USDOT's Transportation Model Improvement Program (TMIP). As part of the program a new model framework known as TRANSIMS is being developed. RTC will work with Metro on this USDOT program and on updating the regional forecast model to include a tour-based framework.
16. Continue to expand RTC's travel modeling scope through development of micro-simulation model applications that are increasingly important in evaluating new planning alternatives, such as HOV operation and impact, ITS impact evaluation, and concurrency analysis.

17. Further develop procedures to carry out post-processing of results from travel assignments.
18. Continue to develop data on vehicle miles traveled (VMT) and vehicle occupancy measures for use in air quality and Transportation Demand Management (TDM) planning.
19. Assist local agencies by supplying regional travel model output for use in local planning studies, development reviews, Capital Facilities Planning and Transportation Impact Fee program updates.
20. Assist local jurisdictions in conducting their Concurrency Management Programs by modifying the travel model to apply it to defined transportation concurrency corridors in order to determine available traffic capacity, development capacity and identify six-year transportation improvement needs.
21. Provide technical support for implementation of the Commute Trip Reduction program including geocoding maps as requested by work-sites, site-specific survey evaluation and additional technical support as requested.

Air Quality Planning

22. Monitor federal guidance on the Clean Air Act and state Clean Air Act legislation. In FY2003 this may include dealing with issues concerning reverting to the one-hour from the eight-hour ozone standard and possible impact on AQMA status. The EPA has noted that the Portland-Vancouver area is affected by this change.
23. Develop an MTP that is responsive to mobile emissions budgets established in the Maintenance Plans. If needed, Transportation Control Measures (TCMs) will be identified in the MTP.
24. Program any identified TCMs in the Transportation Improvement Program (TIP), as necessary.
25. Cooperate and coordinate with State Department of Ecology in their research and work on air quality in Washington State.
26. Coordinate with Southwest Clean Air Agency (SWCAA) in carrying out the provisions established in the Memorandum of Understanding (MOU) between RTC and Southwest Clean Air Agency (SWCAA), adopted by the RTC Board in January, 1995 [RTC Board Resolutions 01-95-02]. RTC's responsibilities include conformity determination for regional plans and programs and for adoption of TCMs for inclusion in the MTP and TIP. Also, the MOU seeks to ensure that inter-agency coordination requirements in the State Conformity Rule are followed.
27. Coordinate and cooperate with air quality consultation agencies (Washington State Department of Ecology, EPA, FHWA, WSDOT, and SWCAA) on air quality technical analysis protocol and mobile emissions estimation procedures. This consultation process supports the review, update, and testing of new mobile emissions model to ensure accuracy and validity of mobile model inputs for the Clark County region and ensure consistency with state and federal guidance.
28. Tracking of mobile emission strategies required in the Maintenance Plans. Strategies equate to emissions benefits. If a strategy cannot be implemented then alternatives have to be sought and substituted.
29. Participate in discussions regarding RTC role and responsibility in upcoming update of the carbon monoxide and ozone maintenance plans for the air quality maintenance area.
30. Analyze transportation data as required by federal and state Clean Air Acts.
31. Prepare and provide data for DOE in relation to the vehicle exhaust and maintenance (I/M) program implemented in the designated portion of the Clark County region.

32. Use TCM Tools, where applicable, to assess the comparative effectiveness of potential TCMs in terms of travel and emissions reductions. In addition, TCM Tools can be used to quantify the Carbon Monoxide air quality benefits of projects proposed for TIP programming and to measure the impacts of air quality improvement strategies that cannot be assessed through the regional travel model.
33. Carry out project level conformity analysis for local jurisdictions to provide for consistency within the region.
34. Work with local agencies in the summer to implement Clean Air Action Days, as necessary.

Transportation Technical Services

35. Enhance technical transportation services provided to member agencies. The provision of technical transportation planning and analysis services to member agencies is continued in recognition that a common analysis of traffic congestion issues is a key element in the overall process of planning and building additional transportation system capacity as well as making most efficient use of the existing system. The complexity of the analytical tools and need for comprehensive data support the concept of conducting this analysis on a coordinated regional platform. Technical service activities are intended to support micro traffic simulation models, updating the population and employment forecasts, and the translation of the land use and growth forecasts into the travel demand model.

Relationship To Other Work Elements

This element is the key to interrelating all data activities. Output from the database is used by local jurisdictions and supports the development of the MTP, TIP and Transit Development Plan. Traffic counts are collected as part of the Congestion Management Monitoring program and are coordinated by RTC. This is an ongoing data activity that is valuable in understanding existing travel patterns and future travel growth. The program is also a source of county-wide historic traffic data, and is used to calibrate the regional travel forecasting model in EMME/2. Development and maintenance of the regional travel forecasting model is vital as the most significant tool for long-range transportation planning. It relates to the MTP, TIP, management systems, traffic count, transit planning, and air quality planning.

FY 2004 Products

1. Update of the regional transportation database with data from the 2000 US Census and its Census Transportation Planning Package (CTPP) as well as the Nationwide Personal Transportation Study (NPTS).
2. Report on Clark County transportation information. The main elements will include: transportation measures in the GMA update, use of highway by travel length, peak spread, transit related data and information, and work trip analysis. Trip analysis to include travel time calculations will be one of the methods used to address environmental justice issues.
3. Metro's 2025 population and employment forecast and Clark County comprehensive plan update to 2023 will be used to update the regional travel forecasting model. Updated land use and demographic data will be input to the regional transportation database. RTC will assist Clark County and local jurisdictions in allocation of future population and employment forecast data to Clark County transportation analysis zones as part of the Comprehensive Growth Management Plan update. The model base year will be reviewed and updated. A six-year model is also updated regularly to help growth management planning efforts and concurrency program development. The MTP's long-range

planning horizon is currently is at 2023 (as of early 2003) but is likely to updated, along with work by Metro, to 2025 for the next MTP update.

4. Integration of transportation planning and GIS Arc/Info data.
5. Maintenance and update of the geographically correct highway network and local street system in a GIS coverage. Review and update of the federal functional classification system is anticipated in summer 2003 and will follow federal Urban Area Boundary (UAB) revision.
6. Integrate freight traffic data into the regional transportation database as it is collected and analyzed. Metro leads the commodity flow modeling in the region.
7. Update to the traffic count database.
8. Technical assistance to local jurisdictions.
9. Transportation data analysis provided to assist C-TRAN in planning for future transit service provision.
10. Purchase of updated computer equipment with RTPO revenues.
11. Continued implementation of interlocal agreement relating to use of model in the region and implementation of sub-area modeling .
12. Host Transportation Model Users' Group (TMUG) meetings.
13. Refine travel forecast methodology using the EMME/2 program and post-processing techniques.
14. Documentation of regional travel forecasting model procedures.
15. Re-calibration and validation of model as necessary.
16. Review and update of model transportation system networks, including highway and transit.
17. Research and implement a framework to estimate TDM and ITS impacts.
18. Continue to review the duration of peak hour auto assignments. Currently, RTC uses a one-hour peak. Future year RTC models may shift to use of a multiple hour peak.
19. Use regional travel forecasting model data for MTP and MTIP development as well as for the Clark County Comprehensive Plan and state WTP/HSP.

Air Quality Planning

20. Monitoring and implementation activities relating to the federal and State Clean Air Acts.
21. Implementation and tracking of Ten Year Air Quality Maintenance Plans.
22. Air quality conformity analysis and documentation for updates and/or amendments to the MTP and MTIP as required by the Clean Air Act Amendments of 1990.
23. Coordination with local agencies, Southwest Clean Air Agency (SWCAA), the Washington State Department of Ecology (DOE), Metro and Oregon Department of Environmental Quality (DEQ) relating to air quality activities.
24. Project level air quality conformity analysis as requested by local jurisdictions and agencies.

Transportation Technical Services

25. RTC will continue to serve local jurisdictions' needs in travel modeling and analysis. Coordination among all member jurisdictions is an important task.
26. An annual travel model update procedure for base year and six-year travel forecasts is now established to use for the concurrency programs of the City of Vancouver and Clark County. This requires update of the model base year annually.
27. Travel Demand Forecast Model Workshops will be held for planners and other staff, such as managers in Public Works at Cities and County, in order to improve their understanding of travel demand modeling issues and new advances to promote efficiencies in use of the model in our region, as the need arises.
28. Use of model results for local development review purposes and air quality hotspot analysis.
29. Technical assistance to support update of the Comprehensive Growth Management Plan for Clark County due by the end of 2003 and in development of the City of Vancouver's Transportation System Plan.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	195,708	Fed. CPG	155,280
Computer	6,000	RTPO	18,857
Equipment (use of RTPO revenues)		Local	<u>27,571</u>
Total	<u>201,708</u>		<u>201,708</u>

2B. ANNUAL CONCURRENCY UPDATE

RTC's involvement in the Concurrency Programs of local jurisdictions is in using the travel forecasting model to assist in conducting their transportation concurrency analysis. RTC's role is in technical analysis. The local jurisdictions themselves are responsible for the overall Concurrency Program.

Work Element Objectives

1. Assist local jurisdictions in conducting their Concurrency Management Program.
2. Modify the travel model and apply it to the defined transportation concurrency corridors to determine available traffic capacity, development capacity and identify six-year transportation improvements.

Relationship To Other Work Elements

The Concurrency Program work element relates directly to RTC's Regional Transportation Database and Forecasting element.

FY 2004 Products

1. Technical analysis relating to local Concurrency Management Programs.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	20,000	Clark County/ City of Vancouver	20,000
Total	<u>20,000</u>		<u>20,000</u>

Note: Budget not yet determined.

REGIONAL TRANSPORTATION PROGRAM COORDINATION AND MANAGEMENT

REGIONAL TRANSPORTATION PROGRAM COORDINATION AND MANAGEMENT**3A. REGIONAL TRANSPORTATION PROGRAM COORDINATION AND MANAGEMENT**

This element provides for overall coordination and management required of the regional transportation planning program. Ongoing coordination includes holding regular RTC Board and Regional Transportation Advisory Committee (RTAC) meetings. It also provides for bi-state coordination including partnering with Metro to organize and participate in the Bi-State Coordination Committee likely to be formed in early 2003. The Bi-State Coordination Committee will replace the Bi-state Transportation Committee that was formed in 1999 through a joint resolution of RTC and Metro. The Bi-State Coordination Committee will have a broader scope to include advising the region, state and local jurisdictions on transportation and land use issues of bi-state significance. In addition, it provides for public outreach and involvement activities. The fulfillment of federal and state requirements is also included in the element.

Work Element Objectives**Program Coordination and Management**

1. Coordinate, manage and administer the regional transportation planning program.
2. Organize meetings and develop meeting packets, agenda, minutes, and reports/presentations for the RTC Board, Regional Transportation Advisory Committee (RTAC), Bi-state Transportation Committee Skamania County Transportation Policy Committee and Klickitat County Transportation Policy Committee.
3. Promote RTC Board interests through the participation on statewide transportation committees and advisory boards. Specific opportunities for this include participation on the Statewide MPO/RTPO Coordinating Committee.
4. Provide leadership, coordination, and represent RTC Board positions on policy and technical committees within the Portland-Vancouver region that deal with bi-state, air quality, growth management, high capacity transit, and transportation demand management issues and programs. Specifically, the key committees include the following: C-TRAN Board, Metro's Joint Policy Advisory Committee on Transportation (JPACT), Metro's Transportation Policy Advisory Committee (TPAC) and the Bi-State Coordination Committee.
5. Coordinate and promote regional and bi-state transportation issues with the Washington State Legislative delegation and with the Washington State Congressional delegation. An emphasis is placed on involving our region's state or federal delegation in the RTC regional transportation process, wherever possible. Information on regional transportation issues, policies, and priorities will also be provided to the individual lobbyists that represent our region in Olympia.
6. Represent RTC's interest in the following organizations: Greater Vancouver Chamber of Commerce, Columbia River Economic Development Council, and the Washington State Transit Association.
7. Coordinate regional transportation plans with local transportation plans and projects.
8. Coordinate with the Growth Management Act (GMA) planning process. By the end of 2003, the local GMA plan update should be complete. The actions of the Western Washington Growth Management Hearings Board as they relate to transportation planning will be tracked. RTC will review and certify the transportation elements of local comprehensive plans to ensure they conform to the requirements of the Growth Management Act and are consistent with the MTP.

9. Work with environmental resource agencies to ensure a coordinated approach to environmental issues relating to transportation. The MPO should be represented at EIS scoping meetings relating to transportation projects and plans.
10. Monitor new legislative activities as they relate to regional transportation planning requirements.
11. Participate in transportation seminars and training.
12. Prepare RTC's annual budget and indirect cost proposal.
13. Ensure that the MPO/RTPO computer system is maintained and is upgraded when necessary to include new hardware and software to efficiently carry out the regional transportation planning program. Provide computer training opportunities for MPO/RTPO staff.
14. Continue the Bi-State Memorandum of Understanding between Metro and RTC.
15. Coordinate with Metro's regional growth forecasting activities and in regional travel forecasting model development and enhancement.
16. Develop bi-state transportation strategies and participate in bi-state transportation studies. In FY 2004 this will include taking recommendations from the I-5 Partnership's Governors' Task Force and proceeding to the next phase in implementing improvements in the I-5 north corridor between Portland and Vancouver.
17. Liaison with Metro and Oregon Department of Environmental Quality regarding air quality planning issues.

Bi-State Coordination Committee

The I-5 Transportation and Trade Partnership Study recommendations called for the reformation of the Bi-State Transportation Committee to become the Bi-State Coordination Committee. The new committee would be charged with not only coordinating transportation issues of bi-state significance, but also coordinating bi-state land use-transportation issues. The new committee would be advisory to JPACT/Metro, RTC, and Clark County. The Bi-State Coordination Committee would be formed through an intergovernmental agreement.

18. Hold meetings of the Bi-State Coordination Committee to serve as the communication forum to address transportation and land use issues of bi-state significance. The two interstates now serve the needs of over 56,000 daily commuters who travel from Clark County to Portland to work. In addition to the commuters, the two interstates must serve business, commercial, freight and other personal travel needs.

Public Involvement

19. Increase public awareness and information provision of regional and transportation issues.
20. Involve and inform all sectors of the public, including the traditionally under-served and under-represented, in development of regional transportation plans, programs and projects. Incorporate public involvement at every stage of the planning process and actively recruit public input and consider public comment during the development of the MTP and MTIP.
21. Implementation of the adopted Public Involvement Program (update adopted by RTC Board Resolution 10-01-17; October 2, 2001). Any changes to the Program require that the MPO meet the procedures outlined in federal Metropolitan Planning guidelines.

22. Hold public meetings, including meetings relating to the MTP and MTIP, coordinated with local jurisdictions and WSDOT Southwest Region, WSDOT Headquarters and C-TRAN.
23. Conduct public involvement process for any special projects and studies conducted by RTC.
24. Continue to update the RTC web site (<http://www.rtc.wa.gov>) which allows the public to gain information about planning studies being developed by RTC, allows access to RTC's traffic count database and provides links to other transportation agencies and local jurisdictions.
25. Participate in the public involvement programs for transportation projects of the local jurisdictions of Clark County such as the County's Transportation Improvement Program Involvement Team and the City of Vancouver's TIP Committee and the City of Vancouver's 18th Street Corridor Committee.
26. Communicate with local media.
27. Maintain a mailing list of interested citizens, agencies, and businesses.
28. Ensure that the general public is kept well informed of developments in transportation plans for the region. Outreach may be at venues such as the annual Clark County Fair held in August or at Westfield Shoppingtown (Van Mall) weekend events.
29. Respond to requests from various groups, agencies and organizations to provide information and give presentations on regional transportation topics. These requests provide an important opportunity to gain public input and discussion on a variety of transportation issues.

Federal Compliance

30. Comply with federal laws that require development of a Regional Transportation Plan, Transportation Improvement Program, and development of a Unified Planning Work Program.
31. Annually develop and adopt a UPWP that describes transportation planning activities to be carried out in the Washington portion of the Portland-Vancouver metropolitan area. The UPWP identifies the key policy decisions for the year and provides the framework for RTC planning, programming, and coordinating activities. Each year a UPWP Annual Report is also produced.
32. Certification of the transportation planning process as required by federal law. The Triennial certification process is anticipated in late 2004.
33. In 1990 the federal government enacted the Americans with Disabilities Act (ADA). The Act requires that mobility needs of persons with disabilities be comprehensively addressed. The MPO/RTPO undertakes planning activities, such as data gathering, data analysis and map-making needed to support C-TRAN and local jurisdictions' implementation of ADA's provisions. C-TRAN published the 1997 C-TRAN ADA Paratransit Service Plan in January, 1997 and in 1997 achieved full compliance with ADA requirements.
34. In 2002 RTC worked with WSDOT's Office of Equal Opportunity to develop a Title VI Plan. The Plan was adopted by the RTC Board of Directors in November 2002 (Resolution 11-02-21). RTC will submit an annual report outlining Title VI activities in the year to WSDOT each October.
35. FTA Circular 4702.1 outlines reporting requirements and procedures for transit agencies and MPOs to comply with Title VI of the Civil Rights Act of 1964. RTC and C-TRAN will work cooperatively to provide the necessary Title VI documentation, certification and updates to the information. C-TRAN Title VI documentation was is following the release of the relevant decennial Census data.

36. Compliance with Title VI and related regulations such as the President's 1994 Executive Order 12898 on Environmental Justice. RTC will work to ensure that Title VI and environmental justice issues are addressed throughout the transportation planning and project development phases of the regional transportation planning program. Beginning with the transportation planning process, consideration is given to identify and address where programs, policies and activities may have disproportionately high and adverse human health or environmental effects on minority and low-income populations.
37. Continue to review Clean Air Act Amendments conformity regulations as they relate to regional transportation planning activities and the State Implementation Plan (SIP). Participation in SIP development process led by the Washington State Department of Ecology (DOE). Implementation of strategies for maintaining clean air standards by such means as Transportation Control Measures (TCMs) to promote emissions reductions. MTP updates address the need to ensure that mobile emissions budgets established in the Ten-Year Air Quality Maintenance Plan for Carbon Monoxide and the Ten-Year Air Quality Maintenance Plan for Ozone can continue to be met.
38. Address environmental issues at the earliest opportunity in the transportation planning process. Participate in scoping meetings for National Environmental Policy Act (NEPA) process. RTC will endeavor to assess the distribution of benefits and adverse environmental impacts at both the plan and project level.

Relationship To Other Work Elements

Regional transportation coordination activities are vital to the success of the regional transportation planning program and interrelate with all UPWP work elements. Program management is interrelated with all the administrative aspects of the regional transportation planning program and to all the program activities. The UPWP represents a coordinated program that responds to regional transportation planning needs.

FY 2004 Products

Program Coordination and Management

1. Meeting minutes and meeting presentation materials for transportation meetings organized by RTC.
2. Year 2004 Budget and Indirect Cost Proposal.
3. Participation in relevant Metro's regional transportation planning activities.

Bi-State Transportation Committee

4. Continue partnership with Metro to organize and host meetings of the Bi-State Coordination Committee.

Public Involvement

5. Documentation of public involvement and public outreach activities carried out by RTC during FY 2004.
6. Ensure that the significant issues and outcomes relating to the regional transportation planning process are effectively communicated to the media, including local newspapers, radio and television stations through press releases and press conferences.

Federal Compliance

7. Certification of the MPO planning process. RTC usually signs annual certification documents and includes the certification statement in the MTIP.
8. An adopted FY2005 UPWP, annual report on the FY2003 UPWP and FY 2004 UPWP amendments, as necessary
9. Production of maps and data analysis, to assist C-TRAN in their efforts to implement ADA and for transportation planning Title VI and environmental justice compliance.
10. Title VI and Executive Order 12898 (Environmental Justice) compliance documentation, as required by federal agencies.

<u>FY 2004 Expenses:</u>		<u>FY 2004 Revenues:</u>	
	\$		\$
RTC	161,367	Fed. CPG	124,224
		RTPO	15,086
		Local	22,057
Total	161,367		161,367

4. TRANSPORTATION PLANNING ACTIVITIES OF STATE AND LOCAL AGENCIES

Federal legislation requires that all regionally significant transportation planning studies to be undertaken in the region are included in the MPO's UPWP regardless of the funding source or agencies conducting the activities. Section 4 provides a description of identified planning studies and their relationship to the MPO's planning process. The MPO/RTPO and local jurisdictions coordinate to develop the transportation planning work programs.

4A. WASHINGTON STATE DEPARTMENT OF TRANSPORTATION, SOUTHWEST REGION

Washington State Department of Transportation, Southwest Region, publishes the *Washington State Department of Transportation, Southwest Region, FY 2004 Unified Planning Work Program* that provides details of each planning element outlined below.

Key issues and planning activities for the WSDOT Southwest Region within the RTC's region are:

1. Follow-up on the Phase Two Strategic Plan Recommendations of the Portland-Vancouver I-5 Transportation and Trade Partnership (Partnership Study), managed jointly by WSDOT and ODOT. Specific activities include:
 - a. Support development of the next Draft Environmental Impact Statement Phase of the Partnership study.
 - b. Support development of a Bi-State Environmental Justice Work Group and ODOT's Delta Park to Lombard project environmental and HOV analysis.
 - c. Provide staff support for the establishment of the Bi-State Coordination Committee and their Land Use, Rail and TDM Forums.
 - d. Work with ODOT and the I-5 Partners to develop an I-5 TDM/TSM Corridor Plan and to make progress on implementing the recommended TDM Current Action Items.
 - e. Work with Clark County, C-TRAN, RTC and the City of Vancouver on the next steps for pursuing the recommended light rail loop in Clark County that will connect to the Oregon light rail system.
2. Participate with bi-state partners on policies, issues, and coordination related to the bi-state regional transportation system.
3. Continue planning and coordination with the MPO's, transit agencies, local jurisdictions and tribes located in the region on multimodal and intermodal planning, air quality analysis, transportation system performance, congestion management, intelligent transportation systems (ITS), livable communities, and major investment studies.
4. Coordinate with tribes located in the region on implementing Washington Transportation Plan (WTP), Highway System Plan (HSP), Route Development Plans (RDPs), and other work plan elements.
5. Work with the RTPO's and MPO's on updating the HSP.
6. Continue to analyze mobility and safety deficiencies, and mitigation implementation on the State Highway system.
7. Work with the Program Management section in supporting development of the Capital Improvement and Preservation Program (CIPP).
8. Provide data and support model improvements for the Transportation Performance Measurement System (TPMS) being developed by WSDOT Headquarters Planning Office in coordination with regional planning offices.
9. Provide public information and support opportunities for public involvement and communication in elements of regional and statewide WSDOT planning, EIS, accountability, and communications activities.

10. Work with local agencies to review development proposals to assess and mitigate potential impacts on the transportation system.
11. Coordinate with Counties and their local jurisdictions on Growth Management Area planning efforts to update comprehensive land use plans, transportation plans and capital facilities plans.
12. Work closely with RTC and Clark County on integration of local comprehensive plans in updating the Metropolitan Transportation Plan.
13. Work with Clark County and the City of Vancouver to develop interim transportation solutions to concurrency issues involving the 134th Street interchange with I-5 and the Mill Plain interchange with I-205.
14. Research Bi-State freight issues and participate in regional data collection, analysis and planning activities with Portland Metro' Regional Freight Committee.
15. Coordinate SW Washington freight mobility issues with WSDOT's Office of Freight Strategy and Policy and with WSDOT's Freight Working Group.
16. Continue to implement elements of the local Commute Trip Reduction program.
17. Coordinate with RTC, C-TRAN, Clark County and cities on development of transportation demand management strategies for inclusion in the Metropolitan Transportation Plan (MTP).
18. Continue to support additional evaluation of the I-5 HOV lane operation.
19. Work with RTC, ODOT and local governments on the SR-35 Columbia River Crossing Study.
20. Investigate SR-14 and additional Route Development Plan (RDP) needs.

WSDOT WORK ELEMENTS:

Planning and Administration

Public Information/Communications/Community Involvement

MPO/RTPO Regional and Local Planning

MPO/RTPO Coordination and Planning

Bi-State Coordination

Tribal Coordination

Regional or Local Studies

Corridor Planning

Route Development Planning

Corridor and Special Studies

Corridor Management Planning

State Highway System Plan

Deficiency Analysis

Benefit/Cost Analysis

Data and Research

Data Collection/Analysis

Travel Demand Forecasting

Transportation Planning and Coordination

Public Transportation and Rail Planning/Coordination

Multimodal/Intermodal Planning/Coordination

Transportation Demand Management (TDM)

High Occupancy Vehicle (HOV)/High Capacity Transportation (HCT) Coordination

Non-Motorized (Bike & Pedestrian Planning/Coordination

Freight Mobility Planning/Coordination

Growth Management and Development Review

Coordinate Access Management/SEPA/NEPA reviews and mitigation

Local Comprehensive Plans/County Planning Policies and Other Policy Review

Transportation Demand Management

Congestion Relief

Commute Trip Reduction

4B. C-TRAN

In addition to coordinating work with RTC, C-TRAN has identified the following planning elements for FY2004:

Transit System Development

Service Planning: C-TRAN continuously strives to maximize efficiencies within the transit system. As a result, C-TRAN typically modifies service delivery on a semi-annual basis.

Growth Management Act (GMA) Comprehensive Plan reviews are underway in Clark County at this time. C-TRAN continues to participate in the process on several levels, coordinating with jurisdictions to advocate for comprehensive plans that support multiple modes of transportation, including transit. The GMA review process also informs C-TRAN about areas of growth and future needs in the region in the next 20 years.

C-TRAN has begun the process of developing a 20-year plan for operations and expansion. This plan will incorporate local jurisdictional standards with transit improvements. The plan will include a detailed 6-year plan and a general 20-year plan.

Park and Ride Development: Consistent with the findings of the 1999 Park and Ride Study, the development of a Park and Ride facility in the I-5 corridor is progressing. C-TRAN has purchased land, may participate in a Clark County Road Improvement District (RID), and is pursuing public and public/private partnerships to establish transit-oriented development with the ultimate goal of including pedestrian/transit-friendly housing, shopping, commercial services, and support services.

Transit-Oriented Development aims to make transit use more convenient for the passenger, thus encouraging transit ridership. Examples of such development include siting other services such as residences, daycare, banking, and/or shopping adjacent to transit facilities. C-TRAN is planning partnership activities with other public and private organizations to encourage the siting of transit-oriented development.

Funding has been approved for a Park & Ride at 99th Street and I-5. This site will be a Transit-Oriented Development. Potential partners in this project include the Vancouver Housing Authority and the Clark County Sheriff's Department. Also, there is a potential for shared parking with an adjacent retail development.

Negotiations began in late 2002 on a Park & Ride lot at the Clark County Fairgrounds (NE 179th Street and I-5). This 500+/- space facility would serve the needs of North Clark County and increase usage of the HOV lane on I-5 Southbound.

Fishers Landing Transit Center opened in the summer of 2000. This 560-space facility services transit for Eastern Clark County, and is already nearing capacity. The facility includes a community room, which is being used on a regular basis. Planning efforts will focus on the need for the second phase of development of the remaining available land, including additional parking capacity and transit-oriented development partnerships.

Funding for the redesign of the transit center at Westfield Shoppingtown Mall has been approved. Engineering of the redesigned transit center will begin early 2003. This redesign will allow for more efficient transfers and increased service.

Portland-Vancouver I-5 Transportation and Trade Partnership: Draft recommendations from the Governors' Task Force identify the desire to extend Tri-Met's MAX light rail system into and through the City of Vancouver. In addition, expanded express bus is desired as an interim measure. Finally, a supporting network of fixed route and paratransit service needs to be defined. During FY 2004, I-5 Partnership recommendations may begin to be implemented. Implementation of TDM measures will proceed immediately.

Origin-Destination Study: Identification of the origins and destinations of transit riders will enable further efficiencies within the regional transit service structure. Future data from VAST will further contribute to identifying areas where additional efficiencies can be realized.

Transportation Demand Management

Commute Trip Reduction (CTR) Program: C-TRAN continues to be the lead agency for implementing the Washington State Commute Trip Reduction Program intended to reduce single occupant vehicle trips to Clark County's largest employers. Coordination with Clark County and other jurisdictions will continue.

Job Access / Reverse Commute: A federal JARC grant was approved to provide for transportation needs of low-income workers needing to access training and/or employment. This grant will be used, in part, to provide an innovative service in the east Clark County area between identified low-income neighborhoods and the major employers in the Cascade Business Park in Camas.

Intelligent Transportation System (ITS)

VAST (Vancouver Area Smart Trek) is a cooperative program by transportation agencies in Clark County (the cities of Vancouver and Camas, Clark County, the Washington State Department of Transportation Southwest Region, the Southwest Washington Regional Transportation Council, the Port of Vancouver and C-TRAN) to develop and implement a 20-year Intelligent Transportation System (ITS) Plan. ITS uses advances in technology to improve the safety and efficiency of our transportation system. The VAST program partnership is being coordinated with similar efforts underway in the Portland metropolitan area to ensure ITS strategies throughout the region are integrated and complementary.

Transit Operations and Management: Individual C-TRAN components are as follows:

- Install Automated Vehicle Location (AVL) equipment on each bus to provide inputs into operations and traveler information systems. 2002/2003
- Provide transit traveler information on the Internet. 2003
- Provide transit traveler information at key bus stops. 2004+
- Install automated fleet maintenance management system. 2003/2004
- Integrate transit operations system with regional traffic management systems. 2003/2004
- Integrate paratransit service dispatch with fixed-route service dispatch. 2003/2004
- Install automated passenger counters on all vehicles to provide continual ridership data for planning. 2002/2003
- Provide transit traveler information to mobile devices including pagers and hand held PC's. 2004+
- Install automated fare system. 2004+
- Provide transit priority treatment to C-TRAN buses at traffic signals. 2003

4C. CLARK COUNTY AND OTHER LOCAL JURISDICTIONS

CLARK COUNTY has identified the following planning studies:

- Development of Transportation Improvement Program (TIP).
- Concurrency Management System: includes maintenance of the Concurrency Management System. The work program includes monitoring of existing capacity, capacity reserved for recently approved development and LOS in response to new development proposals. In coordination with the review and update to the comprehensive plan, Clark County will be reviewing level of service standards for county transportation concurrency management corridors.
- Update to the Comprehensive Plan for Clark County as required by the state's Growth Management laws. Adoption of a full update to the Plan, including re-consideration of Urban Growth Areas, is expected to be completed by end of 2003. The County will be working with regional partners to fully meet the requirements of HB 1487 (the LOS Bill) as part of the Plan update.
- The County's "affordable" Transportation Capital Facilities Plan and associated Transportation Impact Fee program will be updated concurrently with the Comprehensive Plan Review to match adopted changes in the land use plans of Clark County (and the partner land use jurisdictions). Since one concept emerging in the Comprehensive Plan Review is "focused public investment" (targeting public investment in locations serving regionally significant employment centers), Clark County may seek to incorporate a freight mobility strategy in the transportation element of the Comprehensive Plan and provide a higher emphasis on funding freight mobility transportation improvements.
- An Arterial System Classification Map was adopted in 1996 and relates to the GMA to guide improvements required of developments for existing and future roadway cross-sections. The classification system will be updated as necessary concurrently with the Comprehensive Plan review to ensure transportation system and land use consistency.
- Working through the Vancouver Area Smart Trek (VAST) process to implement promising ITS strategies.
- A Bicycle Advisory Committee assisted Clark County in putting together the 1995-2001 Bikeways Program. Clark County will continue to carry out multi-modal transportation planning activities during FY2004.
- In connection with the on-going I-5 Transportation and Trade Partnership, Clark County will examine how to address the recommendations of that corridor study in the Comprehensive Plan.
- To protect the classified arterials and the serve local trips on the local street system, Clark County will examine local (non-arterial) circulation planning in several unincorporated urban areas. Areas identified for work that may be accomplished within FY2004 include the State Route 500/NE 124th Avenue area, the Burnt Bridge Creek industrial area and the Olin/Eastridge Business Park area.
- In order to improve the information base for transportation investment decisions and planning-level transportation improvement cost estimation, Clark County will be developing a Transportation System Database to track arterial classification, capital facilities, cost and funding information in a geographically organized system.
- On-going management of the Commute Trip Reduction contract between the State of Washington and Clark County for the provision of employer-assistance (by C-TRAN).

CITY OF VANCOUVER has identified the following planning studies:

- City of Vancouver Transportation System Plan (TSP).
- Development and adoption of Transportation Improvement Program.
- Development of Transportation Capital Facilities Plan to support comprehensive plan review and update.
- Access Management Code development and implementation.
- Southeast Neighborhood Traffic Management Plan (SENTMP).
- Annual Concurrency Program review and development.
- Support for subarea analysis as needed for city comprehensive plan review effort.
- NE 18th Street Environmental Assessment and Design.
- Vancouver Area Smart Trek (VAST) coordination.
- Adaptive traffic signal control evaluation.
- Green Fleet Car Sharing pilot program evaluation.
- South Central Neighborhoods Traffic Management Plan.
- Grand Boulevard Safety Improvement Study.
- Transportation Finance Taskforce for Operations, Maintenance, and Capital.
- ADA Transition Planning.
- EPA Car Sharing Grant: Continued Program Implementation.
- Fourth Plain Boulevard – Pedestrian Safety Enhancement and Pre-design.
- Neighborhood Traffic Safety – Traffic Calming Program Project Design and Implementation.
- CDBG Transportation Program Implementation.

CITY OF CAMAS has identified the following planning studies:

- Growth Management Plan Update.
- Transportation Impact Fees Update.

CITY OF WASHOUGAL has identified the following planning studies:

- Growth Management Plan Update together with Capital Improvement Plan.

CITY OF BATTLE GROUND has identified the following planning studies:

- Transportation System Plan Update as part of the Growth Management Plan update. Work will include update to the traffic impact fees program, access management, identification of truck routes and update to the Capital Facilities Plan.
- Establish traffic calming program.
- Implement the pathways element that is a part of Battle Ground's Parks Plan Update.
- I-5 North Interchange. Battle Ground will participate in planning for a new interchange at I-5/219th Street if a funding source is secured to pursue the interchange project as well as widening of SR-502.

TRANSPORTATION ACRONYMS

ABBREVIATION	DESCRIPTION
AA	Alternatives Analysis
AADT	Annual Average Daily Traffic
AASHTO	American Association of State Highway and Transportation Officials
AAWDT	Annual Average Weekday Traffic
ACCT	Agency Council on Coordinated Transportation
ADA	Americans with Disabilities Act
ADT	Average Daily Traffic
AIP	Urban Arterial Trust Account Improvement Program
APC	Automatic Passenger Counter
APTA	American Public Transportation Association
APTS	Advanced Public Transportation System
AQMA	Air Quality Maintenance Area
ATIS	Advanced Traveler Information System
AVL	Automated Vehicle Location
AVO	Average Vehicle Occupancy
AWDT	Average Weekday Traffic
BEA	Bureau of Economic Analysis
BMS	Bridge Management System
BNSF	Burlington Northern Santa Fe
BRAC	Bridge Replacement Advisory Committee
BRCT	Blue Ribbon Commission on Transportation
BRRP	Bridge Replacement and Rehabilitation Program
CAA	Clean Air Act
CAAA	Clean Air Act Amendments
CAC	Citizens' Advisory Committee
CAPP	County Arterial Preservation Program
CBD	Central Business District
CBI	Coordinated Border Infrastructure Program
CCI	Corridor Congestion Index
CCP	City and County Congested Corridor Program
CCRI	Corridor Congestion Ratio Index
CCRP	Corridor Congestion Relief Program
CDBG	Community Development Block Grant
CDMP	Corridor Development and Management Plan
CERB	Community Economic Revitalization Board
CFP	Capital Facilities Plan
CFP	Community Framework Plan
CFP	Community Framework Plan
CHAP	City Hardship Assistance Program
CIT	Community Involvement Team
CM/AQ	Congestion Mitigation/Air Quality
CMS	Congestion Management System
CO	Carbon Monoxide
CORBOR	Corridors and Borders Program (federal)
CREDC	Columbia River Economic Development Council

TRANSPORTATION ACRONYMS

ABBREVIATION	DESCRIPTION
CTPP	Census Transportation Planning Package
CTR	Commute Trip Reduction
C-TRAN	Clark County Public Transportation Benefit Area Authority
DCTED	Washington State Department of Community, Trade and Economic Development
DEIS	Draft Environmental Impact Statement
DEQ	Oregon State Department of Environmental Quality
DLCD	Oregon Department of Land Conservation and Development
DNS	Determination of Non-Significance
DOE	Washington State Department of Ecology
DOL	Washington State Department of Licensing
DS	Determination of Significance
EA	Environmental Assessment
EAC	Enhancement Advisory Committee
ECO	Employee Commute Options
EIS	Environmental Impact Statement
EJ	Environmental Justice
EMME/2	EMME/2 is an interactive graphic transportation planning computer software package distributed by INRO Consultants, Montreal, Canada.
EPA	Environmental Protection Agency
ETC	Employer Transportation Coordinator
ETRP	Employer Trip Reduction Program
FEIS	Final Environmental Impact Statement
FFY	Federal Fiscal Year
FHWA	Federal Highways Administration
FONSI	Finding of No Significant Impact
FTA	Federal Transit Administration
FY	Fiscal Year
GIS	Geographic Information System
GMA	Growth Management Act
GTF	Governors' Task Force
HCM	Highway Capacity Manual
HCT	High Capacity Transportation
HOV	High Occupancy Vehicle
HPMS	Highway Performance Monitoring System
I/M	Inspection/Maintenance
IMS	Intermodal Management System
IPG	Intermodal Planning Group
IRC	Intergovernmental Resource Center
ISTEA	Intermodal Surface Transportation Efficiency Act (1991)
ITS	Intelligent Transportation System
IV/HS	Intelligent Vehicle/Highway System
JPACT	Joint Policy Advisory Committee on Transportation
LAC	Local Advisory Committee
LAS	Labor Area Summary
LCDC	Oregon Land Conservation and Development Commission
LCP	Least Cost Planning

TRANSPORTATION ACRONYMS

ABBREVIATION	DESCRIPTION
LMC	Lane Miles of Congestion
LOS	Level of Service
LPG	Long Range Planning Group
LRT	Light Rail Transit
MAB	Metropolitan Area Boundary
MIA	Major Investment Analysis
MOU	Memorandum of Understanding
MP	Maintenance Plan (air quality)
MPO	Metropolitan Planning Organization
MTIP	Metropolitan Transportation Improvement Program
MTP	Metropolitan Transportation Plan
MUTCD	Manual on Uniform Traffic Control Devices
NAAQS	National Ambient Air Quality Standards
NCPD	National Corridor Planning and Development Program
NEPA	National Environmental Policy Act
NHS	National Highway System
NOX	Nitrogen Oxides
O/D	Origin/Destination
ODOT	Oregon Department of Transportation
OFM	Washington Office of Financial Management
OTP	Oregon Transportation Plan
PAG	Project Advisory Group
PCE	Passenger Car Equivalents
PE/DEIS	Preliminary Engineering/Draft Environmental Impact Statement
PHF	Peak Hour Factor
PM10	Fine Particulates
PMG	Project Management Group
PMS	Pavement Management System
PMT	Project Management Team
POD	Pedestrian Oriented Development
Pre-AA	Preliminary Alternatives Analysis
PSMP	Pedestrian, Safety & Mobility Program
PTBA	Public Transportation Benefit Area
PTMS	Public Transportation Management System
PTSP	Public Transportation Systems Program
PVMATS	Portland-Vancouver Metropolitan Area Transportation Study
RACMs	Reasonable Available Control Measures
RACT	Reasonable Available Control Technology
RID	Road Improvement District
ROD	Record of Decision
ROW	Right of Way
RPC	Regional Planning Council
RTAC	Regional Transportation Advisory Committee
RTC	Southwest Washington Regional Transportation Council
RTFM	Regional Travel Forecasting Model
RTP	Regional Transportation Plan

TRANSPORTATION ACRONYMS

ABBREVIATION	DESCRIPTION
RTPO	Regional Transportation Planning Organization
RUGGO	Regional Urban Growth Goals and Objectives
SCP	Small City Program
SEIS	Supplemental Environmental Impact Statement
SEPA	State Environmental Policy Act
SIC	Standard Industrial Classification
SIP	State Implementation Plan
SMS	Safety Management System
SOV	Single Occupant Vehicle
SPG	Strategic Planning Group
SPUI	Single Point Urban Interchange
SR-	State Route
SSAC	Special Services Advisory Committee
STIP	State Transportation Improvement Program
STP	Surface Transportation Program
SWCAA	Southwest Clean Air Agency
TAZ	Transportation Analysis Zone
TCM's	Transportation Control Measures
TCSP	Transportation and Community and System Preservation Pilot Program
TDM	Transportation Demand Management
TDP	Transit Development Program
TEA-21	Transportation Equity Act for the 21 st Century
TF	Task Force
TIB	Transportation Improvement Board
TIMACS	Transportation Information, Management, and Control System
TIP	Transportation Improvement Program
TIPIT	Transportation Improvement Program Involvement Team
TMA	Transportation Management Area
TMC	Traffic Management Center
TMIP	Transportation Model Improvement Program
TMS	Transportation Management Systems
TMZ	Transportation Management Zone
TMUG	Transportation Model Users' Group
TOD	Transit Oriented Development
TPAC	Transportation Policy Advisory Committee
TPP	Transportation Partnership Program
TPR	Transportation Planning Rule (Oregon)
Transims	Transportation Simulations
Tri-Met	Tri-county Metropolitan Transportation District
TRO	Traffic Relief Options
TSM	Transportation System Management
TSP	Transportation System Plan
UAB	Urban Area Boundary
UGA	Urban Growth Area
UGB	Urban Growth Boundary
UPWP	Unified Planning Work Program

TRANSPORTATION ACRONYMS

ABBREVIATION	DESCRIPTION
USDOT	United States Department of Transportation
V/C	Volume to Capacity
VAST	Vancouver Area Smart Trek
VHD	Vehicle Hours of Delay
VISSIM	Traffic/Transit Simulation Software (a product of PTV AG of Karlsruhe, Germany)
VMT	Vehicle Miles Traveled
VOC	Volatile Organic Compounds
WAC	Washington Administrative Code
WSDOT	Washington State Department of Transportation
WTP	Washington Transportation Plan

FY 2004 SUMMARY OF EXPENDITURES AND REVENUES: RTC

SOUTHWEST WASHINGTON REGIONAL TRANSPORTATION COUNCIL										
FY 2004 UNIFIED PLANNING WORK PROGRAM - SUMMARY OF REVENUES/EXPENDITURES BY FUNDING SOURCE										
Work Element	FY 2004 Federal CPG	FY 2004 State RTPO	Federal CM/AQ	Federal High Priority	Federal STP	State	Local Funds	Other Match	MPO Funds (RTC Local Match) *	RTC TOTAL
I REGIONAL TRANSPORTATION PLANNING PROGRAM										
A Metropolitan Transportation Plan	69,876	8,486							12,407	90,769
B Metropolitan Transportation Improvement Program	38,820	4,714							6,893	50,427
C Congestion Management System Monitoring 1			140,000						21,850	161,850
D Vancouver Area Smart Trek 2			64,000						9,988	73,988
E I-5 Transportation Partnership 3					88,000				13,734	101,734
F Skamania County RTPO		16,811								16,811
G Klickitat County RTPO		18,531								18,531
H SR-35 Study 4				96,000		24,000				120,000
Sub-Total	108,696	48,542	204,000	96,000	88,000	24,000	0	0	64,872	634,110
II DATA MANAGEMENT, TRAVEL FORECASTING, AIR QUALITY AND TECHNICAL SERVICES										
A Reg. Transp. Data, Forecast, Air Quality & Tech. Services	155,280	18,857							27,571	201,708
B Annual Concurrency Update							20,000			20,000
Sub-Total	155,280	18,857	0	0	0	0	20,000	0	27,571	221,708
III TRANSPORTATION PROGRAM COORDINATION AND MANAGEMENT										
A Reg. Transp. Program Coord. & Management	124,224	15,086							22,057	161,367
TOTALS	388,200	82,485	204,000	96,000	88,000	24,000	20,000	0	114,500	1,017,185

Feb. 21, 2003

NOTE

- * \$104,500 annual local match + MPO local match reserve.
- 1 Assumes use of 2003/04 CMAQ funds, \$35,000 of which is used for data collection by contractor.
- 2 Assumes use of 40% of \$160,000 MTIP Year 2003 CM/AQ funds.
- 3 Assumes use of 80% of \$110,000 2003 STP TMA funds matched by RTC.
- 4 Assumes use of estimated balance of federal High Priority funds.

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 03-3288 FOR THE PURPOSE OF APPROVING THE FY 2004 UNIFIED WORK PROGRAM

Date: February 15, 2003

Presented by: Andrew C. Cotugno

PROPOSED ACTION

This resolution would: 1) approve the Unified Work Program continuing the transportation planning work program for FY 2004; and 2) authorize submittal of grant applications to the appropriate funding agencies.

EXISTING LAW

Federal transportation agencies (Federal Transit Administration [FTA] and Federal Highway Administration [FHWA]) require an adopted Unified Planning Work Program as a prerequisite for receiving federal funds.

FACTUAL BACKGROUND AND ANALYSIS

The FY 2004 Unified Work Program (UWP) describes the transportation planning activities to be carried out in the Portland-Vancouver metropolitan region during the fiscal year beginning July 1, 2003. Included in the document are federally funded studies to be conducted by Metro, Southwest Washington Regional Transportation Council (RTC), the Oregon Department of Transportation (ODOT), TriMet and local jurisdictions. Continuing commitments include implementing the adopted Regional Transportation Plan (RTP), identifying solutions to improve goods flow in the I-5 Corridor; completing the South Corridor preliminary engineering (PE) and Final Environmental Impact Statement (FEIS), and increasing the communication of transportation system performance, needs and proposed plans. In addition, it includes a greater emphasis on freight planning and further advancements in travel modeling in cooperation with Los Alamos National Laboratories. Environmental Justice also will be an emphasis area.

BUDGET IMPACT

The UWP matches the projects and studies reflected in the proposed Metro budget submitted by the Metro Chief Operating Officer to the Metro Council and is subject to revision in the final Metro budget.

Approval will mean that grants can be submitted and contracts executed so work can commence on July 1, 2003, in accordance established Metro priorities.