JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION MEETING MINUTES OF

June 12, 2003

MEMBERS PRESENT **AFFILIATION**

Rod Park Metro Fred Hansen TriMet

City of Beaverton, representing Cities of Washington County Rob Drake

Multnomah County Maria Rojo de Steffey Port of Portland Bill Wyatt Bill Kennemer Clackamas County City of Portland Jim Francesoni Rex Burkholder Metro Council

Karl Rohde City of Lake Oswego, representing Cities of Clackamas County City of Gresham, representing Cities of Multnomah County Larry Haverkamp Kay Van Sickel Oregon Department of Transportation (ODOT – Region 1)

MEMBERS ABSENT **AFFILIATION**

Carl Hosticka Metro

Stephanie Hallock Oregon Department of Environmental Quality (DEQ)

City of Vancouver Royce Pollard Clark County Craig Pridemore

Roy Rogers Washington County

ALTERNATES PRESENT **AFFILIATION**

Rod Monroe Metro

Annette Liebe Oregon Department of Environmental Quality (DEQ)

Clark County Peter Capel Tom Brian Washington County SW Washington RTC Dean Lookingbill

GUESTS PRESENT AFFILIATION

Clark Berry Washington County Washington County Kathy Busse City of Portland Laurel Wentworth

Matthew Garrett Oregon Department of Transportation (ODOT)

Oregon Department of Transportation (ODOT – Region 1) Robin McArthur

Ron Papsdorf City of Gresham

Steve Bosak **THPRD** Mark Karysen -**THRPD**

City of Wilsonville Charlotte Lehan Nancy Kraushaar Oregon City **Brant Williams** City of Portland

Chris Smith Citizen

V.J. Warawetanbetunga Sri Lanka (Ceylon) Film Studios Ltd.

GUESTS (cont.) AFFILIATION

Michael Harrison City of Portland Hr Haldeman Nixon Library Inc.

Gregg S. Everhart Portland Parks & Recreation

Joan Mills TriMet

James Bernard City of Milwaukie
Alice Rouyer City of Milwaukie
Richard Meyer City of Cornelius
Amy Scheckla-Cox Cornelius City Council
John Groth Cornelius City Council

Susie Lahsene Port of Portland
Karen Schilling Multnomah County
Brian Newman Metro Council

Phil Selinger TriMet
Olivia Clark TriMet

Ed Abrahamson Multnomah County Tom Guiney Multnomah County

Robert Paine Multnomah County District # 4

Sherry Lillard Fairview City Council Len Edwards City of Fairview

Bob Cochran City of Fairview City of Fairview

Lynn Peterson Lake Oswego City Council

Dick Feeney TriMet

Tom Markgraf Congressman Blumenauer's Office

Neil McFarlane TriMet

Mike Clark Washington State Department of Transportation (WSDOT)

Sharon Nasset NPBA

John Wiebke City of Hillsboro
Ron Wienman Clackamas County
John Rist Clackamas County
Eileen Argentina City of Portland

Michael Jordan Metro

Debbie Murdock Portland State University

Laura Oppenheimer The Oregonian
Jim Coker City of Portland

STAFF

Bill Barber Rooney Barker Richard Brandman Renee Castilla
Andy Cotugno Kim Ellis Marc Guichard Tom Kloster

Ross Roberts Mark Turpel Cameron Vaughn-Tyler

Gina Whitehill-Baziuk

I. CALL TO ORDER

Chair Park called the meeting to order and declared a quorum at 7:25 a.m.

II. REVIEW OF MINUTES

<u>ACTION TAKEN</u>: Councilor Karl Rohde moved and Mayor Rob Drake seconded the motion to approve the meeting minutes of May 8 and May 15, 2003. The motion <u>passed</u>.

III. CITIZEN COMMUNICATIONS TO JPACT ON NON-AGENDA ITEMS

There were no citizen communications.

IV. RTP AMENDMENTS FOR SOUTH CORRIDOR

Mr. Richard Brandman presented the RTP amendments for South Corridor (included as part of this meeting record).

<u>ACTION TAKEN</u>: Councilor Rex Burkholder moved and Councilor Karl Rohde seconded the motion to approve the RTP amendments for South Corridor. The motion <u>passed</u>.

V. SUNRISE CORRIDOR WORK PLAN

Mr. Andy Cotugno presented the Sunrise Corridor Work Plan (included as part of this meeting record).

<u>ACTION TAKEN</u>: Commissioner Bill Kennemer moved and Councilor Larry Haverkamp seconded the motion to approve the Sunrise Corridor Work Plan. The motion <u>passed</u>.

VI. PRIORITIES 2004-07 100% LIST

Mr. Andy Cotugno presented the Priorities 2004-07 100% List (staff and TPAC) – (included as part of this meeting record).

Councilor Rex Burkholder presented the comments from the June 5, 2003 Metro Public Hearing (included as part of this meeting record).

<u>ACTION TAKEN:</u> Councilor Rod Monroe moved and Commissioner Maria Rojo de Steffey seconded the motion to approve the Staff 100%.

<u>AMENDMENT #1</u>: Mayor Rob Drake moved and Councilor Rod Monroe seconded the motion to substitute funding of preliminary engineering of the Murray Boulevard extension: Scholls Ferry to Barrows at \$986,000 for the Rose Biggi Boulevard project at \$1 million. The motion passed.

Ms. Kay Van Sickel first introduced Matthew Garrett as the Interim Manager for Region 1. She then announced that the Oregon Department of Transportation (ODOT) had decided to make \$2 million in state safety funds available to the 223rd Avenue railroad under crossing project.

Commissioner Maria Rojo de Steffey thanked ODOT on behalf of the East County Cities and thanked Councilor Rod Park for his assistance

<u>AMENDMENT #2</u>: Maria Rojo de Steffey moved and Councilor Haverkamp seconded the motion to substitute funding of the Beaver Creek culverts project for the 223rd Avenue railroad under crossing project. The motion <u>passed</u>.

AMENDMENT #3: Commissioner Brian moved and Mayor Drake seconded the motion to amend the language describing the conditions on \$2 million for preliminary engineering on an arterial improvement to serve industrial development in South Washington County to clarify that the allocation would become available upon completion of Washington County's South Arterial Improvement Concept Feasibility Study. The motion passed.

AMENDMENT #4: Mr. Hansen moved and Councilor Burkholder seconded a motion to move \$500,000 from the Regional Travel Options program to a reserve for Frequent Bus capital improvements pending completion of the Regional Travel Options strategic vision report. The report will recommend how the program would allocate resources between the program elements and define what services would be provided within this reduced budget for fiscal years 2004-07. After JPACT and Metro Council review and approval of the report and a determination that resources were sufficient, JPACT and the Metro Council will agree on the allocation of the reserve account to Frequent Bus capital improvements.

Councilor Karl Rohde expressed his confusion over the motion and asked for further explanation.

Mr. Fred Hansen reiterated that his motion is to move \$500,000 from the Regional Travel Options program to a reserve for Frequent Bus capital improvements pending completion of the Regional Travel Options strategic vision report. He further stated that it would be the responsibility of the RTO program to prepare a budget accordingly minus the \$500.000.

Mr. Andy Cotugno stated that the Regional Travel Options strategic vision report is supposed to finalized within the next six months.

Councilor Karl Rohde expressed his concern that this reduction may handicap the RTO program and inhibit their ability to provide services.

Mr. Fred Hansen stated that JPACT would be asking the RTO program to establish priority for their programs within a budget with the reduced amount. However, if JPACT later determines that the \$500,000 is needed for the program, it would be made available.

ACTION TAKEN: The motion passed.

<u>AMENDMENT #5</u>: Commissioner Francesconi moved to provide funding in the amount of \$750,000 from five separate projects located in the Portland area to help provide funding for the Sunnyside Road modernization project.

AMENDMENT #6: Councilor Burkholder moved and Commissioner Francesconi seconded a motion to identify Sunnyside Road from 142nd to 172nd as the regional priority for new transportation revenues currently under consideration at the state legislature, commonly referred to as OTIA III. This prioritization recognizes the need of the region to support the construction of transportation infrastructure in areas being brought into the urban growth boundary (the Rock

Creek and Pleasant Valley area expansions of 1998 and the recent decision to urbanize the Damascus area).

Rex Burkholder provided language for conditions of program approval (included as part of this meeting record).

Mayor Rob Drake asked what the ultimate project cost would be for the 142nd to 172nd segment because on the project list the Sunnyside Road segment from 142nd to 152nd is listed as \$4 million. He further asked what the regional commitment would be for the project.

Mr. Andy Cotugno replied that in the first OTIA process, the County applied for the project from 122^{nd} to 172^{nd} and that application was based upon \$23 million of County funds into the project and a request for \$21.8 million of OTIA funds. They did not receive \$21.8 million they received \$8.4 million for the project to 142^{nd} . When the OTIA II process began, interest rates went down and they received another \$1.9 million for the section to 152^{nd} . The MTIP application was for \$4 million to complete the section to 152^{nd} . The proposed recommendation for priority status would complete the 172^{nd} segment for approximately \$8.75 million dollars.

Commissioner Bill Kennemer expressed his discomfort with the project planning estimates and stated that Preliminary Engineering estimates could be different. He further stated that they were relying on SDC's for local match and with the current economy, they may need to have flexibility for the final number.

Mr. Fred Hansen stated that he has been supportive of the need to address road capacity because of the Damascus urban renewal expansion and Sunnyside Road is critical to that. However, he stated that everyone recognizes that depending how the project is built and how the land use connections are made is whether the project is damaging to the land use goals or enhancing to the land use goals. He further stated that he wanted to better understand the protections that would be in place to ensure proper transportation and land use planning.

Mr. Andy Cotugno stated that the point of the conditions is to ensure that the Sunnyside Road project is integrated with the rest of the concept planning for that area.

Councilor Rex Burkholder stated that the project the conditions include conforming to the Regional Transportation Plan as well as Local Transportation Plans.

Ms. Kay Van Sickel expressed her concern with the motion and stated that she felt that the Oregon Transportation Commission had made it clear in their discussions that they had completed their commitment to the project by funding phase two.

Mayor Rob Drake asked if this area would be developed without the completion of Sunnyside Road considering Clackamas Counties current concurrency requirements.

Commissioner Bill Kennemer reminded the committee members of the recent UGB expansion as well as the past UGB expansion that brought in Rock Creek. He reminded the committee that there is currently a large effort by Happy Valley to develop that area and without the completion of construction of Sunnyside Road, those improvements cannot begin.

Commissioner Jim Francesconi asked that if the motion passed, what would be the process in communicating with the state.

Commissioner Bill Kennemer stated that there are differences of opinion regarding future funding of the Sunnyside Road Project. He said that if what Kay Van Sickel says is true, then the case for the motion is mute. However, if it is the recommendation of JPACT that this project be considered the first priority for the region, then a conversation needs to happen with the OTC about who determines priorities for the region.

Mr. John Rist, Clackamas County, stated that during the second OTIA process they received \$1.9 million for right of way to 152nd if the County could contribute a \$6 million local match. It was not specified where the local match would come from only that it comes forward at a future date.

Mr. Matthew Garrett concurred with Ms. Kay Van Sickel and further stated that it would not be an easy conversation with the OTC.

Mr. Andy Cotugno commented that he felt that there was room to have the conversation with OTC in a convincing way. He further stated that the OTC allocated OTIA funds to the first project which was 122^{nd} to 142^{nd} and then the four parties involved agreed to contribute an equal amount to complete that first project. When OTIA II began, the question was raised to the OTC for backfilling of the first project, but the parties involved were told no. However, the OTC did allocate \$1.9 million towards the second project of 142^{nd} to 152^{nd} . Therefore, it is conceivable that they would agree to allocate funds to the third project and complete the phase to 172^{nd} especially if it is named a priority of the region.

Councilor Karl Rohde stated that Sunnyside Road would get submitted to the OTC as the top priority for the region, however it would not be a guarantee of funding. Therefore, it should not jeopardize other worthy projects.

ACTION TAKEN ON AMENDMENT #6: The motion passed with Kay Van Sickel abstaining.

ACTION TAKEN ON AMENDMENT #5: Commissioner Kennemer thanked Commissioner Francesconi but noted that the needs for the Sunnyside Road project were much greater than those available and that perhaps there were other methods to fulfill Clackamas County's needs. The motion <u>failed</u> for lack of a second.

ACTION TAKEN: The motion to approve Staff's 100% Recommendations with amendments passed <u>unanimously</u>.

Commissioner Francesconi expressed his thanks to Councilor Rex Burkholder for his support of the St. Johns community as well as his advocacy and good planning. He also thanked Commissioner Bill Kennemer for his understanding of the process and finally thanked Councilor Rod Park for his calm demeanor in advocating a recommendation that would benefit the region. He further thanked the City of Gresham and East Counties Cities for their assistance in dealing with the legislature on the recent transportation bill there.

Councilor Rod Monroe stated that this was the fourth MTIP process he has been through and is proud that this region has a unique system where a group of people can come together and agree on priorities with the scarce amount of dollars available. He further commented on the uniqueness of the roles played by JPACT and the Metro Council where a recommendation can

be commented on by Council but not changed. He said that things seemed uncertain but with Councilor Rod Park's leadership, everyone came together.

Councilor Karl Rohde stated that this was his third and most likely his last round of MTIP. He reminded the committee members that MTIP only provides enough money to cover 1% of the total need. He said that the members need to do a better job in communicating to the citizens of the state of the need for more money.

Councilor Rod Park said that he felt it had been a good process where things were stretched to get more policy and they were successful. He said that the process had been better than the past and hopefully would be better in the future. He said it was proven that projects could still be funded with good policy. He then thanked everyone for his or her hard work and commitment to the region.

VII. ADJOURN

There being no further business, Chair Park adjourned the meeting at 8:45 a.m.

Respectfully submitted,

Renee Castilla