

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION
January 16, 2003

MEMBERS PRESENT

AFFILIATION

Rod Park	Metro Council
Fred Hansen	TriMet
Maria Rojo de Steffey	Multnomah County Commission
Kay Van Sickel	Oregon Department of Transportation (ODOT)
Larry Haverkamp	City of Gresham Council, representing Cities of Multnomah Co.
Stephanie Hallock	Oregon Department of Environmental Quality (DEQ)
Karl Rohde	City of Lake Oswego Council, representing Cities of Clackamas Co.
Roy Rogers	Washington County Commission
Rex Burkholder	Metro Council
Carl Hosticka	Metro Council
Jim Francesconi	City of Portland Commission
Rob Drake	City of Beaverton, representing Cities of Washington Co.
Bill Kennemer	Clackamas County Commission

MEMBERS ABSENT

AFFILIATION

Don Wagner	Washington State Department of Transportation (WSDOT)
Bill Wyatt	Port of Portland
Royce Pollard	City of Vancouver
Craig Pridemore	Clark County Commission

GUESTS PRESENT

AFFILIATION

Laurel Wentworth	City of Portland
Kathy Bussee	Washington County
Robin Katz	Port of Portland
Ron Papsdorf	City of Gresham
Kathy Lehtola	Washington County
Jason Tell	Oregon Department of Transportation (ODOT)
Olivia Clark	TriMet
David Calver	Parsons Brinckerhoff
L.A. Ornelas	OHSU
Sharon Nasset	NPBA
Tom Markgraf	Representative Blumenauer's Office
Dick Feeney	TriMet
Desau Creedwell	Representative Greenlittle's Office
Rod Monroe	Metro Council]
Jim Bernards	City of Milwaukie

STAFF PRESENT

Rooney Barker
Tom Kloster

Richard Brandman
Jeff Stone

Renee Castilla
Bridget Wieghart

Andy Cotugno

I. CALL TO ORDER

Chair Rod Park called the meeting to order and declared a quorum at 7:35 am.

II. CITIZEN COMMUNICATIONS

There were no citizen communications to JPACT on non-agenda items.

III. MINUTES OF DECEMBER 12, 2002 MEETING

ACTION TAKEN: Councilor Karl Rohde moved and Commissioner Roy Rogers seconded the motion to approve the meeting minutes of the December 12, 2002 JPACT meeting. The motion passed.

Councilor Rod Monroe accorded thanks to the committee and stated that he still maintains a great interest in transportation issues and would plan on attending JPACT meetings whenever he can. He said he appreciated the support he has received from the JPACT members and would ask that they give their support to Councilor Rod Park as the new JPACT chair.

Chair Park welcomed Councilor Carl Hosticka to active membership on the JPACT committee.

Commissioner Rogers presented a letter to Metro Council President David Bragdon written by Commissioner Tom Brian, Chairman of the Washington County Board of Commissioners (included as part of this meeting record).

Metro Council President Bragdon stated that Jay Waldron, chair of the Transportation Investment Task Force would be presenting the Task Force's recommendations to Metro Council on the afternoon of January 16, 2003. He further stated that Metro Council would only be accepting the recommendations, not acting on them.

Mr. Fred Hansen stated that the Transportation Investment Task Force was formed as an outgrowth of the RBAT effort and its purpose was to begin building a broader interest within the business community regarding transportation. He stated that there is a good value to include the business community in conversations about important issues and what could be done to correct them. He agreed with Commissioner Rogers in the sense that JPACT is where the decisions should be made about what projects are funded. He said that he was supportive of the Task Force's efforts to assist with the review and coordination of these projects.

Commissioner Rogers stated that it is Washington County's hope that if the Metro Council continue the Task Force that it only assist with the review and coordination of projects. He said that there should only be one group speaking for the region on the priority of projects.

Councilor Monroe stated that the Transportation Investment Task Force was required to complete its work before the end of the year. They successfully did that. He stated that the Task Force is complete and technically does not exist anymore.

Commissioner Bill Kennemer stated that JPACT has been successful in speaking with one voice for the region, however it does not hurt efforts to broaden the support base by including business leaders from around the community in the process.

Commissioner Jim Francesconi asked what business members were active.

Mr. Richard Brandman listed several business members from the Transportation Investment Task Force.

Councilor Larry Haverkamp stated that as a member of the Transportation Investment Task Force, he was surprised and happy to see the number of business people involved. He said that they became knowledgeable in a very short time frame and came up with recommendations that demonstrated a positive way of thinking.

IV. RESOLUTION NO. 03-3271 FOR THE PURPOSE OF ENDORSING A REGIONAL POSITION ON REAUTHORIZATION OF THE TRANSPORTATION EQUITY ACT FOR THE 21ST CENTURY (TEA-21)

APPROVAL REQUESTED

Mr. Andy Cotugno presented Resolution No. 03-3271 For the Purpose of Endorsing a Regional Position on Reauthorization of the Transportation Equity Act for the 21st Century (TEA-21) (included as part of this meeting record).

Chair Park asked Stephanie Hallock if DEQ was concerned with the changes that Mr. Andy Cotugno addressed.

Ms. Stephanie Hallock replied that DEQ's concerns were addressed further in the document.

Mr. Cotugno stated that DEQ has been involved with the CMAQ process and receives allocated funds.

Mr. Cotugno highlighted the amendments from TPAC on Exhibit B.

Mr. Cotugno presented an addition to Exhibit B regarding Value Pricing Pilot Program (included as part of this meeting record.)

ACTION TAKEN: Mr. Hansen moved and Councilor Karl Rohde seconded the motion to approve Resolution No. 03-3271 For The Purpose Of Endorsing A Regional Position On Reauthorization of The Transportation Equity Act For The 21st Century (Tea-21) with amendments.

Councilor Rohde questioned the 2nd sentence on page 28 under policy proposal and asked for clarification.

Mr. Cotugno stated that currently the New Starts program, which is administered by the Administration, allocates funds to light rail projects. He said that there is consideration of a Small Starts program that would allocate funds to do smaller projects, i.e., streetcar. But because the competition for these funds is already great, this paper calls for the possible support of a Small Starts program if new funds can be identified for this program.

Councilor Rohde asked for explanation of item h on page 20 "Freeway Removal and Reuse."

Mr. Cotugno replied that this item was submitted by the City of Portland because of the ongoing debate on what should happen with the Eastbank freeway. He said that this item asks for flexibility in allowing local jurisdictions to find the best solution to their transportation and land use needs.

ACTION TAKEN: Commissioner Kennemer moved and Councilor Rex Burkholder seconded the motion to add commuter rail to Exhibit C, Part B, number one. The motion passed.

Mr. Hansen accorded thanks to Metro staff for the hard work. He further stated that TriMet supported the Small Starts section of the paper and recognized that this program would probably occur using existing funds from New Starts. Therefore, the region would need to be more competitive with its projects.

ACTION TAKEN: The motion to approve Resolution No. 03-3271 For The Purpose Of Endorsing A Regional Position On Reauthorization of The Transportation Equity Act For The 21st Century (Tea-21) with amendments passed unanimously by all members present.

DISCUSSION OF MARCH 4-6, 2003 LOBBYING TRIP TO WASHINGTON DC

Mr. Cotugno stated that the lobbying trip to Washington D.C. is slotted for March 4-6, 2003. He then asked the committee how many people should go.

Councilor Rohde said he meant no disrespect to the counties, but so many people from each county was unnecessary.

Councilor Haverkamp stated that not every member needs to be in each meeting.

Commissioner Maria Rojo de Steffey questioned the value of a large group and recommended taking a limited group.

Mr. Jim Bernards, Mayor of Milwaukie, stated that with current budget constraints within local jurisdictions, he would suggest reducing the size of the group traveling to Washington D.C.

Mayor Rob Drake recommended sending key staff members to Washington D.C. and would suggest more personal contact between jurisdictions and their Congressional delegation at home.

Mr. Tom Markgraf, staff person from Representative Blumenauer's office, stated that there are definitely advantages for congressional staff to meet members from each jurisdiction and be able to put faces to names. However, he said that a smaller group could probably represent the region.

Mr. Dick Feeney, TriMet, stated that it is more beneficial to send too many people than it is to send not enough.

Mr. Hansen stated that these trips to Washington D.C. have two purposes; 1) they present a unified front to the delegation regardless of the size of the group; and 2) allow members to meet in a more informal environment than JPACT.

Commissioner Rogers stated that often there are several people from one jurisdiction that might force another jurisdiction to wait in the hallway with no representation in the room. He recommended limiting the number of people attending and suggested each jurisdiction appoint one representative and one alternate to be present in the room. He further suggested having a prescribed agenda and knowing that agenda in advance of the travel dates.

Commissioner Francesconi concurred with Mayor Drake and said he would like to see JPACT arrange visits with the delegation to occur locally.

Councilor Haverkamp stated that regardless of the size of the group, he is always impressed with how the group comes together.

V. 2004-07 DRAFT STATE TRANSPORTATION IMPROVEMENT PROGRAM

Mr. Cotugno presented a memo to the OTC regarding the 2004-2007 Draft State Transportation Improvement Program (included as part of this meeting record).

ACTION TAKEN: Councilor Rohde moved and Councilor Burkholder seconded the motion to approve the draft memo to the Oregon Transportation Commission regarding comments on the Draft State Transportation Improvement Program.

Councilor Burkholder stated that Andy Cotugno accompanied him to Salem to speak with Bruce Warner and Kay Van Sickel on the ongoing preservation issue. He said that there had been a couple of rehabilitation projects that were of particular interest to him. He said that once the projects were close to construction (up for bid), questions were raised about changing the project. The problem was that these were projects in ODOT's system that were supposed to be completed quickly. Fortunately for ODOT, often times these projects were in urban areas where other things could be done with the project. He said he felt the discussion they had in Salem was a good one. They spoke about improving coordination at the local level between ODOT and local jurisdictions. It was indicated to him by ODOT that in the rural areas, where local jurisdictions do not have a lot of staff, ODOT has done a good job communicating with those communities

and asking how ODOT can improve the process when they come through and pave those roads. The assumption by ODOT was that the larger jurisdictions would have more staff and would not need the proactive communication from ODOT.

Councilor Burkholder then expressed concern on the state funding formula and its distribution throughout the region. He stated that although a large portion of the vehicle registration fees come from the metropolitan region, the region only sees approximately 37% of the Highway Trust Fund. He said he would also like to see the legislature take up the issue of modernization and the lack of funds supporting that program.

Ms. Kay Van Sickel stated that she and Bruce Warner met with Councilor Rex Burkholder and Andy Cotugno and felt the conversation went well. She said that ODOT too would like to see more up front coordination when planning preservation projects. She asked the committee members to be careful because most of these preservation projects that are brought forward for construction are meant to be constructed in very short time frames with little or no permit processes. If the project is changed too much, it may have to involve more permits needed as well as an EIS process. This would stop the project because they do not have the funds for that. She said that ODOT is willing to work with staff to determine the level of coordination needed for each jurisdiction.

ACTION TAKEN: The motion passed.

V. SCHEDULE FOR METRO TRANSPORTATION IMPROVEMENT PROGRAM UPDATE

Mr. Cotugno presented the MTIP 2004-07 schedule (included as part of this meeting record).

Mr. Cotugno presented the list of project applications for MTIP 2004-07 (included as part of this meeting record.)

VI. DRAFT GUIDELINES ON AREA COMMISSION ON TRANSPORTATION

Mr. Cotugno presented the comments on the Draft Guidelines on Area Commission on Transportation (included as part of this meeting record).

Councilor Rohde stated that he met with the rural cities of Clackamas County and they told him that they were not interested in joining JPACT. They would rather form their own Area Commission on Transportation (ACT).

ACTION TAKEN: Mr. Hansen moved and Commissioner Rojo de Steffey seconded the motion to approve comments on the Draft Guidelines on Area Commission on Transportation to Jerry Bohard, ODOT. The motion passed.

VII. ROAD USERS FEE TASK FORCE

Mr. Jim Whitty, ODOT, presented the Road Users Fee Task Force report (included as part of this meeting record.)

Ms. Bridget Wiegart presented draft comments to Senator Bruce Starr regarding the Road User Task Force (RUFTF) (included as part of this meeting record).

Mr. Whitty, ODOT, stated that in this legislative session the studded tire bill would not be pursued.

Mr. Hansen stated the GPS technology the Task Force is considering would not infringe on privacy issues.

Councilor Rohde stated that he would like to remind the committee of the importance of air quality and stated that the Task Force should strongly consider a class of vehicle tax.

Ms. Hallock reiterated Councilor Rohde's comments on the importance of air quality.

Councilor Haverkamp expressed his concern for residents of Oregon paying the penalty for the non-residents.

Mr. Whitty, ODOT, stated that the findings of the Task Force clearly call for the Gas Tax to be continued for resident non-Vehicle Miles Traveled (VMT) fee payers and non-residents until an interstate compact is adopted. Further, it calls for a credit for gas tax paid against income taxes for those residents participating in the VMT fee.

Commissioner Francesconi expressed his concerns with the cost of new technology when there is a school funding issue. He also stated that jurisdictions need the flexibility to address these issues at the local level. He stated that it is difficult to fund local livability projects if jurisdictions cannot maintain their roads.

Mr. Whitty, ODOT, stated that this group was formed to find a future solution to a future problem.

ACTION TAKEN: Mr. Hansen moved and Mayor Drake seconded the motion to approve the letter to Senator Bruce Starr regarding JPACT's comments to the Road User Fee Task Force (RUFTF). The motion passed.

VIII. INNOVATIVE FINANCE ADVISORY COMMITTEE

Mr. Whitty, ODOT, presented the draft recommendations from the Innovative Finance Advisory Committee (included as part of this meeting record).

Ms. Hallock asked if there had been any discussion regarding the potential outcomes to air quality and/or the ability to meet air quality requirements.

Mr. Whitty, ODOT, stated that ODOT would like to see projects built cheaper, faster but at least as good.

Ms. Wieghart stated that many members involved with this committee have work with projects around the country.

Councilor Burkholder expressed his concerns with fast tracking projects and its impact on major new transportation facilities and the surrounding land use. However, he expressed his understanding for the importance of public involvement and the goals of the State.

Mr. Hansen stated that these recommendations have a lot of promise but also have potential for problems. He said he would not want to stop the process of this moving forward because TriMet is supportive, however he reiterated the potential for conflicts.

Mr. Whitty, ODOT, stated that approval of the final report is set for early February and then implementation and comments would then be forwarded to ODOT.

IX. JPACT ORGANIZATION/MEMBERSHIP/CALENDAR/GOALS

Chair Park presented JPACT Organization/Membership/Calendar/Goals (included as part of this meeting record).

The committee agreed that the questionnaire would be sent out via survey style and responses would be tabulated in time for the next meeting.

The committee agreed to start the next JPACT meeting, February 13, 2003, at 7:15 a.m.

XI. ADJOURN

There being no further business, Chair Park adjourned the meeting at 9:10 a.m.

Respectfully submitted,

Renee Castilla