# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

# Agenda

Date:

March 8, 1979

Day:

Thursday

Time:

7:00 p.m.

Place:

Conference Room "C"

### CALL TO ORDER (7:00 )

1. INTRODUCTIONS

- 2. WRITTEN COMMUNICATIONS TO COUNCIL
- 3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
- 4. CONSENT AGENDA (7:10)
  - 4.1 A-95 Review
- 5. REPORTS
  - 5.1 Report from Executive Officer (7:15)
  - 5.2 Committee on Committees (7:45)
- 6. OLD BUSINESS
  - 6.1 Resolution No. 79-21, Declaring Metropolitan Service District Support for Acquisition of St. Mary's Woods for a State Park (Introduced by Donna Stuhr) (8:00)
  - 6.2 <u>Resolution No. 79-23</u>, Proposed Amendment to Senate Bill 66 Economic Development (Request for Reconsideration) (8:15)

### 7. NEW BUSINESS

- 7.1 Ordinance No. 79-68, Declaring Public Assisted Housing as Area or Activity having Significant Impact upon the Orderly and Responsible Development of Metropolitan Area; Adopting the MSD Areawide Housing Opportunity Plan (AHOP) for Portland Metropolitan Area and Providing for Implementation Thereof. (First Reading) (8:30)
- 7.2 New Position in Solid Waste Division (8:50)

# COUNCIL AGENDA March 8, 1979

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- 7.3 Resolution No 79-29, Correcting Mistake on Framework Element Map Clackamas County (SE 132nd) (9:00)
- 7.4 Resolution No. 79-30, Amending Resolution No. 79-17, Endorsing the Budget Portion of Clark County Regional Planning Council FY 1979 Unified Work Program (9:10)
- 7.5 Ordinance No. 79-69, Authorizing Transfers Within Budget (First Reading) (9:20)
- 7.6 Resolution No. 79-31, Transmitting Supplemental Budget to Tax Supervisory and Conservation Commission (TSCC) (9:40)
- 8. ANNOUNCEMENTS

ADJOURNMENT (9:50)

mec

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COUNCIL

# Metropolitan Service District 527 SW Hall Portland, Oregon 97201 503/221-1646

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Date:

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## CONSENT AGENDA

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council.

3.1 A-95 Reviews

Action Requested: Concur in staff findings

mec

The project applications described below have been processed by MSD staff and recommendations have been made as indicated.

	PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
1.	Project Title: Portland Industrial Development Technical Assistance Program (#791-13) Applicant: City of Portland Project summary: The program would provide economic revitalization planning for the Albina Industrial District, Union Avenue area, and would support a business symposium. Staff Recommendation: Approval	\$114,750 (Economic Development Admin.)	<u>-</u> -	\$38,250	<b>-</b> ;	\$153,000
2.	Project Title: Swan Island Industrial District-Mocks Bottom Railroad Crossing (#791-1)  Applicant: Port of Portland  Project Summary: Construction of a railroad crossing in Mocks bottom to facilitate development of 132 acres of industrial land.  Staff Recommendation: Approval	\$800,000 (Economic Development Admin.)	_ *	\$200,000	-	\$1,000,000
3.	Project Title: CETA Title VI Program (#791-12)  Applicant: Clackamas County CETA  Project Summary: Request for 1979 funding allocation for the Title VI Public Service  Employment Program  Staff Recommendation: Approval	\$2,750,855 (Dept. of Labor, Em- ployment & Training Admin.)	- Maria de la composição Maria de la composiç	_	-	\$2,750,855

The project applications described below have been processed by MSD staff and recommendations have been made as indicated.

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
4. Project Title: Youth Community Conservation and Improvement Projects (#791-11)  Applicant: City of Portland  Project Summary: Request for 1979 funding allocation for a Youth Employment and Training program to provide job skill opportunities for disadvantaged youth, ages 16-19. Projects are selected for their impact upon the community and the environment.  Staff Recommendation: Approval	\$170,227 (Dept. of Labor, Empl. and Training Admin.)	<del>-</del>	<u>-</u>	-	\$170,227
5. Project Title: Aquila Centro de Desarrollo Personal (#791-16) Applicant: Aquila, Inc. Project Summary: Program would provide a complete package of services including alcoholism counsel- ing, vocational training and job placement, and housing assistance to Spanish speaking people in the region having alcohol-related problems. Staff Recommendation: Approval	\$203,047 (Dept. of Health, Edu- cation & Wel- fare, Hat. Institute for Alcohol Abuse)	\$7 <b>4,</b> 000		\$11,698	\$288,743
6. Project Title: Clackamas County Community Action Agency Operating Grant (#791-17) Applicant: Clackamas County Community Action Agency Project Summary: Request for 1979 operating grant for the agency to continue its services to low income residents of Clackamas County. Staff Recommendation: Approval	\$180,000 (Community Services Admin.)	<b>-</b>	\$3,600	<b>-</b>	\$183,600

The project applications described below have been processed by MSD staff and recommendations have been made as indicated.

	PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
7.	Project Title: Multnomah County Community Action Agency Operating Grant (#791-15)  Applicant: Multnomah County Community Action Agency  Project Summary: Request for 1979 agency operating grant to continue providing services to low income residents of Multnomah County.  Staff Recommendation: Approval	\$279,000 (Community Services Admin.)		\$55,800	<del>-</del>	\$334,800
8.	Project Title: Black Alcoholism Treatment Program (#791-25) Applicant: House of Exodus, Inc. Project Summary: Request for operating grant to provide alcoholism treatment services for Portland's Black population. Staff Recommendation: Approval	\$255,264 (Dept. of Health, Ed- ucation & Welfare; Nat Institute on Alcohol Abuse)	· ·	-	-	\$514,791
9.	Project Title: Sunset and Willamette Park Improvements (#791-21) Applicant: City of West Linn Project Summary: Renovation of restrooms and addition of wooden play structures Staff Recommendation: Approval	\$10,200 (Dept. of Interior)	<del>-</del>	<u>-</u>	\$18,000	\$28,200

The project applications described below have been processed by MSD staff and recommendations have been made as indicated.

	PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
10.	Project Title: West Bridge Park Improvements (#791-10) Applicant: City of West Linn Project Summary: Preliminary development of West Bridge Park, including clearing land, land- scaping, installation of picnic tables, etc.	\$5,000 (Dept. of Interior)	<del>-</del>	\$5,000	\$2,700	\$12,700
11.	Staff Recommendation: Approval  Project Title: CETA Title VII Private Sector Initiative Program (#791-24) Applicant: State of Oregon	\$25,000 (Dept. of Labor, Empl,	<del>-</del>	- ·	_	\$25,000
	Project Summary: Request for advance planning funds to increase private sector employment and training opportunities for economically disadvantaged unemployed and underemployed persons.	Training Admin.)				
12.	Project Title: CETA Title III Summer Youth Program Applicant: Multnomah-Washington CETA Consortium	\$52,497 (Dept. of Labor, Empl.	-	_	-	\$52 <b>,</b> 497
· -	Project Summary: Request for planning funds to develop the 1979 Summer Youth Program. Activities to include recruitment of participants, dissemination of program information, staff training,	& Training Admin.)				
	etc.					
•						
-  -						

The project applications described below have been processed by MSD staff and recommendations have been made as indicated.

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
13. Project Title: Planning Grant - Private Sector Initiative Program (#791-23)  Applicant: Clackamas County CETA  Project Summary: Request for advance planning funds for Private Sector Initiative Program to increase private sector employment and training opportunities for disadvantaged unemployed or	\$25,000 (Dept. of Labor)	<b>-</b>	<del>-</del>	<del>-</del> .	\$25,000
underemployed persons in Clackamas County. Staff Recommendation: Approval					
14. Project Title: Oregon Immunization Project (#791-26) Applicant: State of Oregon Project Summary: Continuation of a two-year program to vaccinate against preventable diseases	\$401,449 (Public Health Service)	\$34,000	<del>-</del>	_	\$435,499
Staff Recommendation: Approval					
			·.		

#### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer
SUBJECT: Committee Structure

BACKGROUND: In January a Council Committee on Committees was created to examine and form recommendations on the following topics:

Council organization;

- 2) local elected officials involvement;
- 3) citizen involvement; and
- 4) existing technical committees.

The Committee will forward alternatives and recommendations to councilors this week for discussion at the Council retreat, Saturday March 3. If a consensus is reached at the retreat, the establishment of a committee structure will be considered for action on March 8, 1979.

BUDGET IMPLICATIONS: Additional new committees will be time consuming, drawing on limited staff resources for support.

POLICY IMPLICATIONS: The committee structure can have far reaching effects on agency working relationships with local governments, state and federal agencies, citizens and special interests. The flow of work and decision making processes are influenced by the committee structure. The committee structure must address federal and state requirements.

ACTION REQUESTED: Dependent on outcome of discussions at the Council retreat.

JS:gh

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3/8/79

### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Reduced Federal Funding of Sewerage Projects Identified in

Waste Treatment Management Component ("208" Plan)

BACKGROUND: The Waste Treatment Management Component ("208" Plan) adopted by the CRAG Board includes a provision for CRAG/MSD's review and comment on the Oregon Department of Environmental Quality's (DEQ) annual sewerage works construction grant priority list. Projects on the list are designated by DEQ for U.S. Environmental Protection Agency grant funds. DEQ recently announced that FY 1979 federal funds available to Oregon are less than expected, and that the priority list reviewed by CRAG in 1978 must be adjusted accordingly.

Oregon's apportionment of the Fiscal Year 1979 federal appropriation for the sewerage works construction grant program has been set by the Environmental Protection Agency Region X at \$53.7 million. This level of allotment represents a reduction of about \$11 million from that which previously was expected. The reduced funding was brought about by congressional appropriation of \$4.2 billion to support the national program rather than \$5.0 billion as authorized by Public Law 95-217.

The reduced level of funding for FY 1979 appears to signal further reductions in FY 1980 and 1981. DEQ's information indicates that national appropriations could be as low as \$1 billion by FY 1981. A progressive decrease in the level of funding and restrictions on grant assistance will impinge upon the state's water quality program so deeply that achieving the goals of the 1972 and 1977 Clean Water Laws with federal assistance will be severely curtailed. As a result, DEQ must re-evaluate the priorities of the statewide program and determine how the most benefit can be gained from the reduced dollars available.

The reduced funding levels significantly affect the following projects in this region:

		Priority #
1.	Portland S.E. Relieving INT	#37
2.	Portland 45th DR.	#39
3.	Tri-City County STP	#51
4.	Portland Elk Rock INT	#55
5.	Clackamas Co. Rhodo STP	#58
6.	E. Multnomah Co. Consortium STP	#62
7.	U.S.A Durham Sludge	#65
8.	Clackamas Co. Kellogg Sludge	#68
9.	U.S.A. Gaston STP	#69
10.	Estacada STP	#78

The MSD Water Resources Task Force and staff have been reviewing alternatives for adjusting the state's grants program. A series of recommendations was adopted by the Task Force on February 28. The recommendations will be transmitted to the Oregon Environmental Quality Commission (EQC) by the staff (on the Task Force's behalf) at an EQC hearing on March 5, 1979. A copy of the recommendations is attached.

BUDGET IMPLICATIONS: There are no direct implications relative to MSD's budget. Review and comment on the construction grants priority list is provided for in MSD's FY 1978-79 budget.

POLICY IMPLICATIONS: The timely completion of metropolitan area sewerage works ensures that "infilling" of the urban area will proceed efficiently. This is important to the preservation of agricultural land and to the timely, orderly and efficient extension, construction or improvement of public facilities and services, in accordance with the Goals and Objectives.

ACTION REQUESTED: No action is requested. This is an informational item.

TW:bc 2638A 0033A 3/8/79

# MSD WATER RESOURCES TASK FORCE RECOMMENDATIONS FOR COMMENT TO EQC REGARDING MANAGEMENT CHANGES TO DEQ'S CONSTRUCTION GRANT PROGRAM February 28, 1979

- 1. The State Environmental Quality Commission (EQC) should request reinstatement and the expansion (in bond limit) of the Pollution Control Bond Fund that was authorized by the voters (ORS 468.195 through 468.260). The state should implement a 30% grant program for those agencies that wish to move ahead and cannot wait for federal funding. (New legislation may have to be introduced.)
- 2. The State Priority List should continue to be reprioritized yearly; however, projects which have entered step 2 or 3 work involving federal funds shall be guaranteed continued funding through final construction. The state should guarantee the funding of the approved portions of these projects at the 75 percent level using funds from the State Pollution Control Bond Fund. (Legislation may be required.)
- 3. The EPA Sewerage Works Construction Grants for 1979 Fiscal Year funds should be authorized for projects in amounts shown on the August 25th approved list and in the priority listed as far as funds are available. Beginning with the 1980 allocation, no one jurisdiction shall receive more than 20 percent of the total project grant funds available to the state in any single fiscal year.
- 4. The state should evaluate the effects of these recommendations on the funding of the Priority List prior to reprioritizing the list for fiscal year 1980. In the event that conditions dictate an adjustment to the criteria for prioritizing projects, the following recommended changes in criteria for project eligibility should be considered.
  - a. Postpone the severable components of the treatment plant projects for tertiary treatment; that is nutrient removal polishing ponds, mixed media filtration, etc.
  - b. Terminate eligibility for funding collection sewer construction.
- 5. The MSD Council, EQC, State Legislature, Governor and all affected agencies should contact the Oregon congressional delegation, federal and regional EPA administrators and other appropriate parties to describe the impacts locally of the reduced appropriation under Section "201" of the Clean Water Act and to express the needs for and capability to use the full levels authorized in the grant program.

DH:bc 2619A 0006A

### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Coun. Donna Stuhr

SUBJECT: St. Mary's Woods Park Acquisition

BACKGROUND: The proposed St. Mary's Woods Park site lies within a 450-acre tract of land situated north of the Tualatin Valley Highway at the western boundary of Beaverton. The parcel is bordered by 170th Avenue on the west, Merlo Road and the Oregon Electric Rail-road tracks on the north, and a Bonneville power line right-of-way on the east side. The site is currently owned by the Portland Catholic Archdiocese and is part of the St. Mary's Boys Home property.

The portion of the property which lies within the city of Beaverton is zoned for industrial use. The western portion is zoned by Washington County for industrial, commercial and residential uses. The site is also surrounded by such uses. The property, which is located within a highly urbanized area, is an unusual natural area which features open fields, deciduous and coniferous forests, marshes, meadows and streams. Vegetation includes a wide variety of trees, shrubs and plant life which provides habitats for large numbers of small animals and birds.

The Oregon State Parks Department has completed an evaluation of the site's suitability for use as a state park, and has included in its 1979-1981 budget a proposal to acquire 220 acres of the St. Mary's Woods site for conservation and resource protection. This proposal also calls for the acquisition of an additional 90 acres of the nearby Jenkins Woods site which would provide space for picnicking and other traditional park uses. Costs to acquire and develop both parcels have been estimated to be \$4.2 million. Revised cost estimates are currently being prepared by the State Highway Department. The St. Mary's Woods site is considered to be unsuitable for use as an active recreation area because the plant and animal life inhabiting the area form an easily damaged ecosystem. However, the site is particularly suitable for use as an outdoor laboratory for school children participating in outdoor education programs.

MSD is currently leading a cooperative effort to examine the Oregon Electric Railroad right-of-way which passes along the northern boundary of the property as an opportunity for a transitway corridor between Beaverton and Hillsboro. Construction of the transitway could be accomplished without intruding onto the proposed park site. However, if the park includes the property up to the right-of-way, it reduces the options for siting of a transit line.

BUDGET IMPLICATIONS: None

POLICY IMPLICATIONS: The endorsement of this specific proposal poses no direct conflicts or problems for MSD. However, action on this item may bring numerous requests for endorsement consideration of other local projects which may result in the expenditure of a great deal of Council and staff time. In that context, the Council should take this opportunity to establish a policy regarding endorsement of local projects not directly linked to the implementation of areawide plans.

ACTION REQUESTED: Approve Resolution No. 79-21, providing MSD endorsement of the acquisition of the St. Mary's Woods for a state park.

LB:bc 2636A 0033A 3/8/79

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of declaring	)		
Metropolitan Service District	)	Resolution No.	79-21
support for acquisition of St.	)	Introduced by	-
Mary's Woods for a state park.	)	Donna Stuhr	

WHEREAS, The St. Mary's Woods area, situated north of the Tualatin Valley Highway just west of Beaverton, is one of the largest tracts of undeveloped land in the western part of the Portland metropolitan area, and

WHEREAS, This portion of the metropolitan area currently has no major state park, although the need was identified in planning studies some time ago, and

WHEREAS, The St. Mary's Woods provides a unique offering of marshland, meadow, pond, and creeks plus many varieties of plants, trees and wildlife which includes over 75 species of birds; and

WHEREAS, The Parks and Recreation Branch of the Oregon State Department of Transportation's evaluation has determined the woods would be ideal as a nature study and outdoor education facility; now, therefore,

### BE IT RESOLVED,

- (1) That the MSD declares its support for the acquisition of St. Mary's Woods for a state park by the Parks Branch of the Oregon State Department of Transportation.
- (2) That the Executive Officer of MSD is directed to send a copy of this resolution to the State Parks Branch of the Oregon Department of Transportation, the Heritage Conservation and Recrea-

tion Service, the Governor of the State of Oregon, and to key members of the Oregon State Legislature.

ADOPTED By the Council of the Metropolitan Service District this 8th day of March, 1979.

Presiding Officer

DS:kk 2431A 0033A

# REQUEST FOR RECONSIDERATION BY COUNCIL

Resolution No. 79-23

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of recommending	) .		
changes to proposed Senate Bill	)	Resolution No.	79-23
66 that permit MSD to plan and	)		
implement economic development	)	At the request	of
projects	)	Rick Gustafson	

WHEREAS, The Metropolitan Service District is concerned with economic development processes in the district, and

WHEREAS, The Legislative Committee on Trade and Economic Development is proposing legislation (Senate Bill 66) that gives primary authority to counties of the state of Oregon for economic development planning and implementation, and

WHEREAS, MSD deems it necessary to have sufficient authority to plan and formulate projects to address regional, multi-county economic development issues; now, therefore,

BE IT RESOLVED, That the legislative amendments referred to in the attached "Metropolitan Service District Testimony to the Legislative Committee on Trade and Economic Development" be proposed to the 1979 Oregon Legislature for its consideration.

ADOPTED By the Council of the Metropolitan Service District this 8th day of March, 1979.

Presiding Officer

RJB:gh 2444A 0033A



## METROPOLITAN SERVICE DISTRICT

527 S.W. HALL PORTLAND, OREGON 97201 503/221-1646 RICK GUSTAFSON, Executive Officer

METROPOLITAN SERVICE DISTRICT TESTIMONY TO THE LEGISLATIVE COMMITTEE ON TRADE AND ECONOMIC DEVELOPMENT

The following changes to Senate Bill 66 are intended to provide metropolitan service districts as authorized by ORS 268 with the economic development planning authorities and the same rights to access the proposed "Oregon County Development Revolving Fund" as provided counties by Senate Bill 66. Changes are proposed to ORS 280.310 through 280.390 to allow metropolitan service districts the ability to identify and refer industrial development projects to the State Department of Economic Development for industrial revenue bonding.

Specifically, the Metropolitan Service District proposes adding the words "or metropolitan service districts" in all instances in Senate Bill 66 where the words "county" or "counties" are used in Sections 1, 5, 7, 25 through 34, 39 through 42, and 44.

The word "county" should be struck from the titles "County Development Project" and from "Oregon County Development Revolving Fund" in all instances in Senate Bill 66. This will affect Sections 25 through 31, 33 through 35, 37, and 39 through 45.

Oregon Revised Statutes 271.510 through 271.540 generally titled "Acquisition and Disposition of Industrial Facilities" as referenced in Senate Bill 66 should also be amended to conform to the above change to Senate Bill 66. Specifically, the words "and metropolitan service districts" should be added in all instances where the words "county and city" or "counties and cities" appear. This affects ORS 271.510, 271.520, 271.530, and 271.540.

Oregon Revised Statutes 280.310 through 280.390 generally titled "Economic Development Projects (State)" as referenced in Senate Bill 66 should be amended to allow metropolitan service districts to request the State Department of Economic Development to consider prospective development projects. This will allow metropolitan service districts to take advantage of existing state agencies who have the capability to evaluate, formulate, and administer revenue bonds. Specifically, the words "and metropolitan service district" should be included after the word "county" in the title of ORS 280.330 and in all other instances in ORS 280.330(1) and (2) where the word "county" appears.

RB/byr

### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Areawide Housing Opportunity Plan

BACKGROUND: On November 16, 1978, the CRAG Board of Directors released for public discussion a Third Draft, Areawide Housing Opportunity Plan. The draft has been distributed widely to cities, counties and public housing agencies in the four-county area. Contact has been made in person with elected and/or staff officials of the cities and counties to explain the AHOP, answer questions or deal with concerns. Regional citizen involvement efforts, in addition to local activities, have included a series of workshops during the summer of 1978, a HOP Conference on February 14, 1979, as well as newspaper and TV media coverage. The MSD Council was briefed on the AHOP February 1, 1979.

A Final Draft of the Areawide Housing Opportunity Plan has recently been completed, which (1) includes language clarifying the use of the goals (see p. 73, Par. 2; p. 89, Par. 2), and (2) indicates how improved data may be incorporated into the HOP (see p. 19, Par. 2), and (3) corrects the computations concerning Expected-to-Reside (ETR) estimates (see pp. 189-205), and (4) makes a variety of typographical corrections. No major change of a substantive nature has been made in the document. In addition, a Methodology Supplement is now available that describes in detail the estimation methods used to derive the data contained in the AHOP.

To comply with minimum federal regulations for HUD approval of the AHOP, it is necessary to have written confirmation that at least 50 percent of the cities and counties, representing 75 percent of the plan area's population, are willing to participate in the AHOP. Also, all counties and any city with a population exceeding 25,000 must have separately identified goals. The attached table indicates the current status of participation letters received and which cities in the plan area have populations over 25,000.

The MSD Council is being asked to adopt the AHOP and authorize its submission to HUD. Local jurisdiction letters of participation meeting minimum requirements explained above must be received by March 22 for the AHOP to have a reasonable chance of being reviewed and approved by HUD in time to be of benefit in FY 1980.

BUDGET IMPLICATIONS: There are no short term budget impacts through this decision. The project is part of the current work program and budget. In the longer run, adoption has two budget implications for MSD: (1) Administration of the AHOP requires activities such as monitoring assisted housing programs, annual needs-assessment data reviews, consultation with cities and counties with approved Housing

Assistance Plans (HAPs). These activities should be included in the FY 1980 budget. (2) If MSD is successful in competing for special (or "bonus") "701" Planning Assistance Funds, made possible by a HUD-approved AHOP, additional "701" planning funds would likely be available to help meet the aim of the AHOP. A work program to utilize such "bonus" funding is in preparation. Based on funding levels in FY 1979, it is estimated that such bonus "701" Planning Assistance could amount to a maximum of about \$100,000 in this area.

POLICY IMPLICATIONS: The AHOP is a policy commitment to achieve an areawide dispersal of publicly assisted housing (primarily renteroriented) so that the obligation of providing locations for such housing does not unfairly burden a few communities. General consistency (as defined in the plan) between the goals of the AHOP and those of local Housing Assistance Plans will be necessary after August, 1979.

Adoption of an AHOP approvable by HUD would qualify MSD and participating cities and counties to compete for special (or "bonus") funds, should they be available in subsequent fiscal years. The purpose of such bonus funds is to help achieve the AHOP goals by increasing (1) the housing assistance available for renters; (2) financial resources to cities and counties to pursue housing-related community development activities; and (3) financial resources to MSD to pursue planning activities related to the AHOP.

The distribution procedure for such bonus funds outlined in the Final Draft AHOP by the Housing Committee and staff is based on a past-performance formula.

An informal review of the Third Draft AHOP by the Portland HUD Office indicated their concern about this bonus allocation feature. They suggested that it be dropped. Their informal recommendation is that the "fair-share" formula be used for a brief period (3 or 6 months). If bonus funds have not been committed in that period, they could then revert to allocation by the past-performance formula. This would represent a substantive change in the Draft AHOP that would probably be viewed with concern by jurisdictions (e.g., Portland, Clackamas County and Clark County) with good housing assistance records. Staff recommends that no change be made in the bonus allocation policy. A change of this nature should be made only after consultation with jurisdictions that have indicated their willingness to participate based on the Draft AHOP as proposed.

Review of the Draft AHOP has also caused some jurisdictions to indicate concerns about the identification of individual goals for Lake Oswego. Since Lake Oswego's population does not currently exceed 25,000, it need not be included in the AHOP separately to meet federal regulations. The difficulty of meeting the relatively high three-year goals identified for Lake Oswego due to local market conditions is a real concern identified by Clackamas County. As the housing assistance agency with principal responsibility in Lake Oswego, Clackamas County has indicated that removal of Lake Oswego as a separate allocation area would provide greater flexibility in

the location of assisted housing in their jurisdiction. MSD staff supports this change.

Clackamas County has also expressed concern that language be placed in the AHOP that expressly prevents the use of the goals to restrict such non-HUD programs as Farmers Home Administration assistance, or other programs not involving Section 8 Renter Assistance or Conventional Low Rent Public Housing. MSD staff supports such a change. Draft language to accomplish this is attached.

ACTION REQUESTED: It is the recommendation of the Executive Officer that the Council approve Ordinance No 79-68 adopting the Final Draft, Areawide Housing Opportunity Plan with the following provisions: (1) the bonus funds allocation procedure be retained, with the understanding that any amendments to the procedures be contingent on consultation with participating cities and counties; (2) that Lake Oswego be removed from the plan as a separate allocation area; (3) the draft language on non-HUD programs be included.

HB:kk 2578A 0033A 3/8/79

# HOUSING OPPORTUNITY PLAN: STATUS OF JURISDICTION PARTICIPATION

Barlow	Jurisdiction	Population	% of SMSA	Date Letter of Participation Received
Canby 7,100 0.62 Estacada 1,750 0.15 * Gladstone 9,350 0.81 * Happy Valley 1,450 0.13 * Johnson City 520 0.04 * Lake Oswego 21,700 1.88 * Milwaukie 18,530 1.61 Molalla 3,050 0.26 * Oregon City 14,700 1.27 * Rivergrove 350 0.03 Sandy 2,580 0.22 * West Linn 11,600 1.01 Feb. 28, 1979 * Wilsonville 2,380 0.21 Unincorporated 124,830 10.82 County Total 220,000 19.07  Clark County April 1, 1978  Battleground 2,555 0.22 Camas 6,000 0.52 LaCenter 445 0.04 Ridgefield 1,020 0.09 ** Vancouver 46,900 4.06 Washougal 3,832 0.33 *** Woodland 93 0.01 Yacolt 552 0.05 Unincorporated 108,503 9.40 County Total 169,900 14.72  Multnomah County July 1, 1978  * Fairview 1,850 0.16 *,** Gresham 30,280 2.62 * Maywood Park 985 0.09 *,** Portland 366,650 31.77 * Troutdale 3,520 0.31 Feb. 16, 1979 * Wood Village 2,410 0.21 Unincorporated 104,305 12.42	Clackamas County	July 1, 1978		·
Estacada 1,750 0.15 * Gladstone 9,350 0.81 * Happy Valley 1,450 0.13 * Johnson City 520 0.04 * Lake Oswego 21,700 1.88 * Milwaukie 18,530 1.61 Molalla 3,050 0.26 * Oregon City 14,700 1.27 * Rivergrove 350 0.03 Sandy 2,580 0.22 * West Linn 11,600 1.01 Feb. 28, 1979 * Wilsonville 2,380 0.21 Unincorporated 124,830 10.82 County Total 220,000 10.82 County Mapril 1, 1978  Battleground 2,555 0.22 Camas 6,000 0.52 LaCenter 445 0.04 Ridgefield 1,020 0.09 ** Vancouver 46,900 4.06 Washougal 3,832 0.33 ***Woodland 93 0.01 Yacolt 552 0.05 Unincorporated 108,503 9.40 County Total 108,503 9.40 County Total 1,850 0.16 *,*** Gresham 30,280 2.62 * Maywood Park 985 0.09 *,*** Portland 366,650 31.77 * Troutdale 3,520 0.31 Feb. 16, 1979 * Wood Village 2,410 0.21 Unincorporated 1043,305 12.42	Barlow	110	0.01	
* Gladstone 9,350 0.81 * Happy Valley 1,450 0.13 * Johnson City 520 0.04 * Lake Oswego 21,700 1.88 * Milwaukie 18,530 1.61 Molalla 3,050 0.26 * Oregon City 14,700 1.27 * Rivergrove 350 0.03 Sandy 2,580 0.22 * West Linn 11,600 1.01 Feb. 28, 1979 * Wilsonville 2,380 0.21 Unincorporated 124,830 10.82 County Total 220,000 19.07  Clark County April 1, 1978  Battleground 2,555 0.22 Camas 6,000 0.52 LaCenter 445 0.04 Ridgefield 1,020 0.09 ** Vancouver 46,900 4.06 Washougal 3,832 0.33 *** Woodland 93 0.01 Yacolt 552 0.05 Unincorporated 108,503 9.40 County Total 169,900 14.72  Multnomah County July 1, 1978  * Fairview 1,850 0.16 *,** Gresham 30,280 2.66 * Maywood Park 985 0.09 *,** Portland 366,650 31.77 * Troutdale 3,520 0.31 Feb. 16, 1979 * Wood Village 2,410 0.21 Unincorporated 1043,305 12.42	Canby	7,100	0.62	
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* Oregon City 14,700 1.27  * Rivergrove 350 0.03 Sandy 2,580 0.22  * West Linn 11,600 1.01 Feb. 28, 1979  * Wilsonville 2,380 0.21  Unincorporated 124,830 10.82  County Total 220,000 19.07  Clark County April 1, 1978  Battleground 2,555 0.22 Camas 6,000 0.52 LaCenter 445 0.04 Ridgefield 1,020 0.09  ** Vancouver 46,900 4.06 Washougal 3,832 0.33  *** Woodland 93 0.01 Yacolt 552 0.05 Unincorporated 108,503 9.40 County Total 169,900 14.72  Multnomah County July 1, 1978   * Fairview 1,850 0.16 *,** Gresham 30,280 2.62  * Maywood Park 985 0.09  *,** Portland 366,650 31.77  * Troutdale 3,520 0.31 * Wood Village 2,410 0.21 Unincorporated 143,305 12.42				
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Washougal       3,832       0.33         *** Woodland       93       0.01         Yacolt       552       0.05         Unincorporated       108,503       9.40         County Total       169,900       14.72         Multnomah County       July 1, 1978         * Fairview       1,850       0.16         *,** Gresham       30,280       2.62         * Maywood Park       985       0.09         *,** Portland       366,650       31.77         * Troutdale       3,520       0.31       Feb. 16, 1979         * Wood Village       2,410       0.21         Unincorporated       143,305       12.42	Ridgefield	1,020	0.09	
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Yacolt       552       0.05         Unincorporated       108,503       9.40         County Total       169,900       14.72         Multnomah County       July 1, 1978         * Fairview       1,850       0.16         *,*** Gresham       30,280       2.62         * Maywood Park       985       0.09         *,*** Portland       366,650       31.77         * Troutdale       3,520       0.31       Feb. 16, 1979         * Wood Village       2,410       0.21         Unincorporated       143,305       12.42	Washougal	3,832	0.33	
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Multnomah County     July 1, 1978       * Fairview     1,850     0.16       *,** Gresham     30,280     2.62       * Maywood Park     985     0.09       *,** Portland     366,650     31.77       * Troutdale     3,520     0.31     Feb. 16, 1979       * Wood Village     2,410     0.21       Unincorporated     143,305     12.42	Yacolt	552	0.05	
Multnomah County     July 1, 1978       * Fairview     1,850     0.16       *,*** Gresham     30,280     2.62       * Maywood Park     985     0.09       *,** Portland     366,650     31.77       * Troutdale     3,520     0.31     Feb. 16, 1979       * Wood Village     2,410     0.21       Unincorporated     143,305     12.42	Unincorporated	108,503	9.40	
* Fairview 1,850 0.16  *,** Gresham 30,280 2.62  * Maywood Park 985 0.09  *,** Portland 366,650 31.77  * Troutdale 3,520 0.31 Feb. 16, 1979  * Wood Village 2,410 0.21  Unincorporated 143,305 12.42	County Total	169,900	14.72	
*,** Gresham 30,280 2.62  * Maywood Park 985 0.09  *,** Portland 366,650 31.77  * Troutdale 3,520 0.31 Feb. 16, 1979  * Wood Village 2,410 0.21  Unincorporated 143,305 12.42	Multnomah County	July 1, 1978		
*,** Gresham 30,280 2.62  * Maywood Park 985 0.09  *,** Portland 366,650 31.77  * Troutdale 3,520 0.31 Feb. 16, 1979  * Wood Village 2,410 0.21  Unincorporated 143,305 12.42	* Fairview	1,850	0.16	
* Maywood Park 985 0.09  *,** Portland 366,650 31.77  * Troutdale 3,520 0.31 Feb. 16, 1979  * Wood Village 2,410 0.21  Unincorporated 143,305 12.42				
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* Troutdale 3,520 0.31 Feb. 16, 1979  * Wood Village 2,410 0.21  Unincorporated 143,305 12.42	_			
* Wood Village 2,410 0.21 Unincorporated 143,305 12.42				Feb. 16, 1979
Unincorporated 143,305 12.42				•
<del></del>			12.42	
	County Total		47.58	

# HOP Jurisdiction Participation (continued)

		Date Letter of
Population	% of SMSA	Participation Received
July 1, 1978		
515	0.04	
26,600		
3,450	0.30	Feb. 9, 1979
440	0.04	
11,250	0.97	Feb. 28, 1979
440	0.04	Jan. 17, 1979
25,750	2.23	Feb. 22, 1979
	0.17	Jan. 24, 1979
<sup>*</sup> 890	0.08	
2,160	0.19	Feb. 22, 1979
•	1.17	
•	0.51	
•	10.58	Feb. 22, 1979
215,000	18.63	
1,153,900	100.00	
	July 1, 1978  515 26,600 3,450 440 11,250 440 25,750 1,980 890 2,160 13,500 5,930 122,095 215,000	July 1, 1978         515       0.04         26,600       2.31         3,450       0.30         440       0.04         11,250       0.97         440       0.04         25,750       2.23         1,980       0.17         890       0.08         2,160       0.19         13,500       1.17         5,930       0.51         122,095       10.58         215,000       18.63

HB:bc 2604A 0033A

<sup>\*</sup> Inside the MSD Boundary

\*\* Jurisdictions over 25,000 population

\*\*\* Only a portion of Woodland is in Clark County.

Amend page 89 Final Draft AHOP; by adding the following language at the end of paragraph #1:

. . . Owner-oriented programs, non-HUD programs such as Farmers Home Administration or others not involving Section 8 Renter Assistance or Conventional Low Rent Public Housing may exceed the HOP goals.

HB:bc 2604A 0033A

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

ORDINANCE NO. 19-68 At the request of Rick Gustafson

WHEREAS, The number of low income households qualifying for public housing assistance in the Metropolitan Area is more than six times greater than the amount of housing which can be provided through available assistance resources and,

WHEREAS, Metropolitan Area low income households do not have adequate areawide geographic choice of low cost housing due to the concentration of low cost housing, primarily in areas of older urban areas, and

WHEREAS, Increasing areawide geographic choice for low income housing has two major metropolitan-wide dimensions: (a) the need to increase the overall amount of available public housing assistance; and (b) the need to achieve a more uniform distribution of publicly assisted housing, and

WHEREAS, A plan for a metropolitan-wide dispersal of assisted housing, with evidence of local jurisdiction willingness to participate, will help the Metropolitan Area compete more effectively for federal housing assistance resources to meet the aforementioned problems, and

WHEREAS, Only the Metropolitan Service District has the areawide jurisdiction necessary to prepare and submit such a plan to the United States Department of Housing and Urban Development, now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT ORDAINS AS FOLLOWS:

Section 1. Publicly assisted housing in the Portland Metropolitan Area is hereby declared to be an area or activity having
significant impact upon the orderly and responsible development of
the metropolitan area pursuant to Chapter 665, Oregon Laws, 1977,
Section 18.

Section 2. The "Areawide Housing Opportunity Plan for the Portland Metropolitan Area (AHOP)," dated March, 1979, which is attached hereto or is on file at the offices of the Metropolitan Service District, is hereby adopted.

Section 3. The "Findings Relating to Statewide Goal Compliance," dated March 8, 1979, which are attached hereto as Attachment "A", are hereby accepted as the statewide goal findings supporting adoption of the AHOP.

Section 4. The comprehensive plans, zoning and subdivision ordinances and land use related actions of local jurisdictions within the Metropolitan Service District shall be consistent with

the provisions of the AHOP adopted herein, and such plans, ordinances and actions shall be reviewable for consistency with the AHOP pursuant to Chapter 665 Oregon Laws 1977, Section 18.

ADOPTED By the Council	of the Metropolitan Service
District this day of	_, 1979.
	$\frac{1}{2} \left( \frac{1}{2} \right) \right) \right) \right) \right)}{1} \right) \right) \right)} \right) $
	Presiding Officer
ATTEST:	
Clerk of the Council	

AJ:kk 2606A 0033A

# Findings on Compliance with Statewide Goals

## Goal #1 - Citizen Involvement

- Inception of the Areawide Housing Opportunity Plan (AHOP) is traceable to a series of Regional Housing Workshops held by the Columbia Region Association of Governments in the Spring of 1976. Substantial public testimony was received concerning areawide housing problems, resulting in a variety of recommendations. They included a proposal for the areawide planning agency to "coordinate a Housing Opportunity Plan for local housing authorities to obtain an additional allocation of Section 8 units."
  - 2. During the Summer of 1978, public involvement workshops were held in Hillsboro, Gresham, Portland and Oregon City to afford interested citizens an opportunity to involve themselves in the formative stages of the AHOP.
  - 3. The preparation of the AHOP was undertaken with the help of a Housing Technical Advisory Committee that included a broad cross-section of housing interest groups.
  - 4. A conference was held February 14, 1979, to acquaint the public with the proposal of the AHOP. It included TV media coverage and was preceded by extensive newspaper coverage.
  - City and county participation in the AHOP provides additional citizen involvement through their respective programs.

# Goal #2 - Land Use Planning

- Identification of issues and problems related to publicly assisted housing is contained in the following published documents, as cited:
  - a. Summary Report of CRAG Regional Housing Workshops, Spring, 1976, pp. 3-17.
  - b. CRAG Initial Housing Policies, March, 1978, pp. 27 and 32-33.
  - Technical Report, Areawide Housing Opportunity Plan for the Portland Metropolitan Area, March, 1979, pp. 1-2.

- 2. Inventories and other factual information concerning publicly assisted housing are contained in the following published documents, as cited:
  - a. CRAG Initial Housing Policies, March, 1978, pp. 24-27 and 30-31.
  - b. Technical Report, Housing Opportunity Plan for the Portland Metropolitan Area, March, 1979, pp. 11-54.
  - c. Methodology Supplement, Housing Opportunity Plan for the Portland Metropolitan Area, March, 1979, entire document.
- 3. Evaluation of alternative courses of action and ultimate policy choices is contained in the following published documents, as cited:
  - a. Summary Report of CRAG Regional Housing Workshops, Spring, 1976, pp. 17-27.
  - b. CRAG Initial Housing Policies, March, 1978, pp. 23-24 and 28-29.
  - C. Technical Report, Housing Opportunity Plan for the Portland Metropolitan Area, March, 1979, pp. 3-9.
- 4. Coordinaton of the AHOP with local jurisdictions has been secured by seeking letters of participation from all cities and counties within the planning area.

## Goal #10 - Housing

- 1. The Areawide Housing Opportunity Plan (AHOP) is intended to improve housing opportunities for low-income households by helping the metropolitan area and its cities and counties secure more housing assistance resources and achieve a more equitable geographic distribution of low cost housing opportunities.
- The AHOP will help the metropolitan area and its cities and counties to "encourage the availability of adequate numbers of housing units at price ranges and rent levels which are commensurate with the financial capabilities of Oregon households. . " by increasing income resources of low-income households and/or the supply of housing units affordable by low-income households, and by widening the geographic location of publicly assisted housing.

# Goals #3, 4, 5, 6, 7, 8, 9, 11, 12, 13, 14 and 15.

A review of the above-listed Statewide Goals indicates that no adverse impacts upon said goals would result from adoption of the Areawide Housing Opportunity Plan.

### AGENDA MANAGEMENT SUMMARY

TO:

MSD Council

FROM:

Executive Officer

SUBJECT: New Position

Some of the current and immediate future work programs BACKGROUND: of the Solid Waste Division include technical feasibility study reports for the Mira Monte, Cipole, Durham and Alford's sites; implementation of the East Multnomah County Public Transfer Station; analyzing MSD's involvement in recycling; Phase II engineering on the Resource Recovery Facility; contract negotiations with Publishers Paper Co.; landfill inspection/regulation; landfill water quality monitoring; staff support for the Solid Waste Advisory Committee, Council Task Force and four landfill siting advisory committees; review of proposed legislation affecting solid waste; comprehensive plan review (LCDC); and coordination with local, state and federal governments, the solid waste industry and the MSD Council.

The Solid Waste Division is currently staffed by five persons and a secretary on a half-time basis. It is apparent that additional staff is required in the Solid Waste Division to adequately address the existing and future work programs. A new position of Solid Waste Coordinator is recommended. This position, to be placed in Range 11 (\$19,900 to \$24,300), would assist the Division Director with the coordination and implementation of our various work programs.

BUDGET IMPLICATIONS: The short-term budget implications, assuming the position is filled by mid-March, will be \$8,300. This includes salary and fringe benefits. Funds are available in the current fiscal year Solid Waste budget.

POLICY IMPLICATIONS: The approval of this request would create a new position in the Solid Waste Division and authorize the Executive Officer to proceed with recruitment.

ACTION REQUESTED: It is the recommendation of the Executive Officer that the MSD Council approve the new position of Solid Waste Coordinator in the Solid Waste Division, to be placed in salary range 11, at the beginning rate of \$19,900 to a maximum rate of \$24,300 and direct staff to proceed with recruitment.

MI:bc 2627A 0033A

3/8/79

#### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Correction of Mapping Error, Clackamas County Rock Creek

Area

BACKGROUND: In November, 1978, the CRAG Board amended the Urban Growth Boundary (UGB) in the area between Happy Valley to the north and Highway 212 to the south, in an action which resolved the Rock Creek Study Area as rural and granted a petition by Michael Schmauch to redesignate additional land to the west of Rock Creek from urban to rural.

Mr. Schmauch's petition requested SE 132nd as the new boundary. Because SE 132nd does not run the full distance between Happy Valley and Highway 212, CRAG staff used half-section lines to describe the extension of SE 132nd to the north and south for the remainder of the new boundary line.

Neither staff nor the CRAG Board was aware at the time that the half-section line south of SE 132nd was not coterminous with property lines, nor that properties on the urban side of the line could only be served by sewer extensions from a terminus on the rural side of the line. It was not the intent of the CRAG Board to divide property or to keep properties adjacent from the proposed sewer extension from hooking into it.

Subsequently, Citizens for Rock Creek, the community association which had supported a rural designation for the Rock Creek Study Area, contacted MSD staff for an administrative adjustment of the boundary to include all properties which would be served by the proposed service extension. Mr. Schmauch and the Clackamas County Board of Commissioners support the change as consistent with the intent of the original action (see Attachment "A"). The adjustment requested would redesignate 80 acres from rural to urban, as shown on the attachment "B".

Section 5(b) of the Land Use Framework Element Rules provides for administrative correction of mapping errors by Council order.

Staff finds that the administrative adjustment requested properly falls within the scope of this provision and recommends the MSD Council take action to correct the mistake.

BUDGET IMPLICATIONS: No budget impacts.

POLICY IMPLICATIONS: The recommended action is consistent with policy to draw the UGB coterminous with property lines wherever possible and to promote efficient service provision.

ACTION REQUESTED: Adoption of Resolution No.

JH:bc 2598A 0033A 3/8/79

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of Correcting ) Resolution No. 79-29
Mistake on the Framework Element ) Requested by
Map - Clackamas County (SE 132nd) ) Rick Gustafson

WHEREAS, Chapter 4.2, Section 5(b) of the Rules and Regulations provides for administrative correction of mistakes in the Framework Element of the Regional Plan, and

WHEREAS, A mistake in a portion of the Urban Growth Boundary (south of SE 132nd in Clackamas County) has been identified and verified; now, therefore,

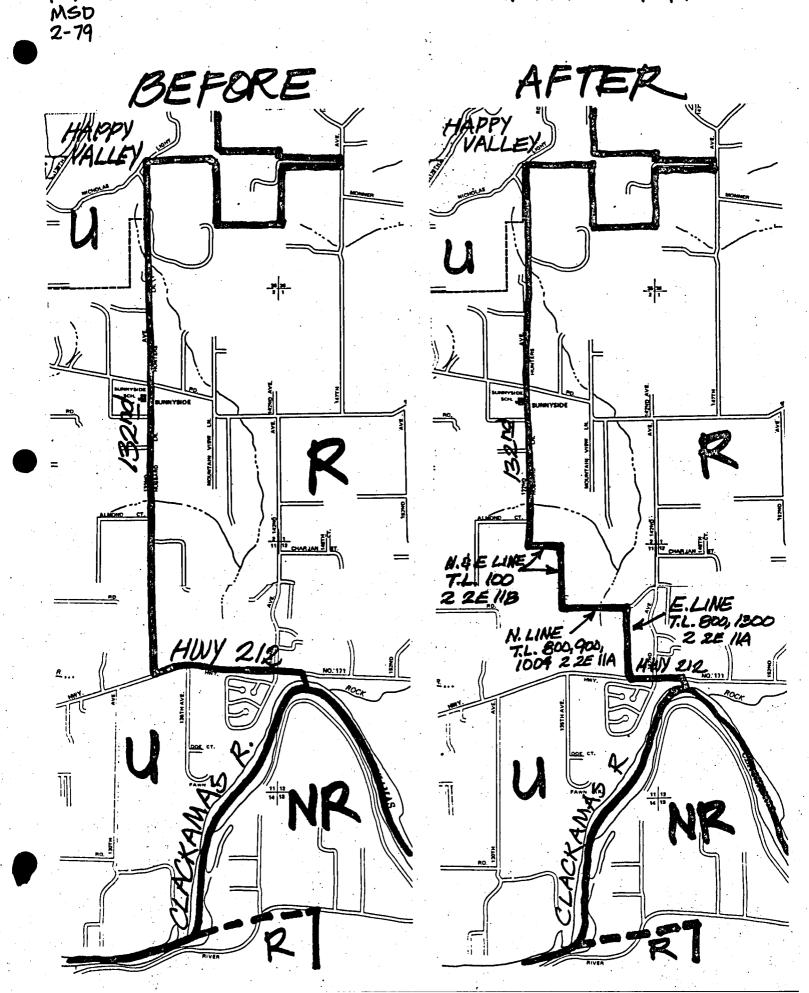
## BE IT RESOLVED,

- (1) That the Land Use Framework Element Map be altered by the Executive Officer to conform to the corrected map attached hereto as Attachment "A" and incorporated herein.
- (2) That the findings in the Agenda Management Summary submitted to the Council herewith are adopted in support of the above map alteration.

ADOPTED By the Council of the Metropolitan Service District this 8th day of March, 1979.

Presiding Officer

JH: kk 2605A 1=2000 MSD 2-79



ATTACHMENT "A"



METRO SERVISE DISTRICT

4733 N.E. Thompson Portland, Oregon 97213

January 25, 1979

Mr. Jim Stizman Metropolitan Service District 527 S.W. Hall Portland, Oregon 97201

Dear Mr. Stizman:

As you know, the Citizens for Rock Creek (CRC) was instrumental in having the urban growth boundary located along S.E. 132nd at Sunnyside Road. At the time CRAG made the decision, the group did not realize the southern portion of the boundary divided properties into both rural and urban designations. The intent was to follow existing property lines.

Our group unanimously agreed to support a clarification of the boundaries. I sent a photocopy of the area in question to Rick Gustafson earlier this month. The red line is the boundary the way it is presently defined. The yellow line is how we suggest the boundary be clarified. Hopefully, MSD can clarify the boundary as we have outlined so this division of property problems can be solved and so the school site can be serviced in the future.

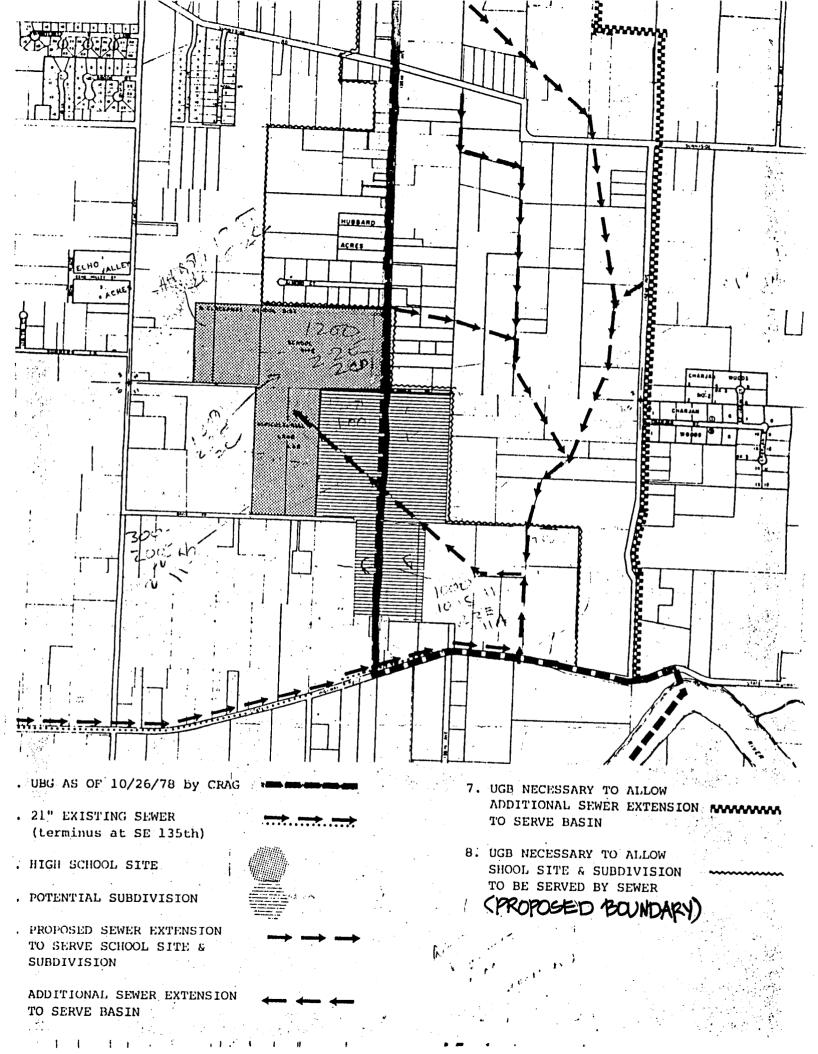
As I understand it, you have been working directly on this problem. If you have any further questions, please contact me. Also, our group did not support any encroachment of the urban area beyond the areas that I have outlined; i.e. Sieben Lane, etc.

Wery truly yours

Gary J. MacDonald

GJM: mcw

282-4501





#### COUNTY OF CLACKAMAS

### BOARD OF COMMISSIONERS

OREGON CITY, OREGON 97045

655-8581



METRO SERVICE DISTRICT

RALPH GROENER, Chairman ROBERT SCHUMACHER, Commissioner STAN SKOKO, Commissioner

January 22, 1979

Mr. Rick Gustafson, Executive Officer M S D 527 S. W. Hall Portland, Oregon 97201

Clackamas County supports a change in the Urban Growth Boundary as submitted by the Rock Creek Citizens' Committee.

Our Comprehensive Plan and our proposed sewer lines include this additional land and has for some time.

We trust this matter may be solved at the staff level since the exclusion of these parcels was in error in the first place.

Thank you for your attention to this matter.

Sincerely,

BOARD OF COUNTY COMMISSIONERS

chairman

Commissioner

Commissioner

RS/dab

cc: Gary J. McDonald 4733 N. E. Thompson Portland, OR 97213

#### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Amendment of Resolution 79-17, Endorsing the Budget Por-

tion of Clark County RPC's FY 1979 Unified Work Program

BACKGROUND: On February 8, 1979, the MSD Council adopted Resolution 79-17, endorsing the work tasks contained in Clark County Regional Planning Councils (RPC) FY 1979 Unified Work Program. This program includes transportation and air quality tasks to be carried out by RPC. Because the Unified Work Program did not include a budget, Resolution 79-17 specifically reserved full endorsement until a budget was submitted to MSD and accepted.

Since adoption of Resolution 79-17, RPC has submitted a budget for the Unified Work Program. A schedule of products and due dates was submitted shortly thereafter. Both submittals have been reviewed by MSD staff and have been found to be compatible with MSD's Unified Work Program and budget. The attached "Summary Outline" includes the recent submittals.

Discussions are continuing between the staff of MSD and Clark County RPC to achieve agreement on a number of coordination issues. The conclusions of these discussions are to be incorporated in Interagency Agreements between RPC and MSD. Issues being discussed are:

- The type of mechanisms to be used to ensure adequate coordination between the two MPO's at both a technical and policy level;
- Respective responsibilities of MSD and RPC in conducting various technical tasks such as producing growth projections and travel forecasts;
- 3. The amount of reimbursement in subsequent fiscal years by RPC for MSD technical analyses and services; and
- 4. A formula to be applied in subsequent fiscal years for allocating UMTA planning funds between the two MPO's.

BUDGET IMPLICATIONS: The RPC budget has no adverse impacts on MSD's budget. Endorsement of RPC's budget will insure timely award of a planning grant by the US Environmental Protection Agency. This grant will be used by RPC in part to reimburse MSD for technical air quality planning services provided RPC. The RPC budget also specifies transportation planning services to be provided by MSD.

POLICY IMPLICATIONS: Amendment of Resolution 79-17 to include endorsement of the UWP budget will insure Clark County RPC's participation in regional transportation/air quality planning.

ACTION REQUESTED: Amendment of Resolution 79-17 to include endorsement of RPC's Unified Work Program and related budget.

TW: gh 2625A/9033A

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of Amending Resolution )
79-17, Endorsing the Budget Portion of )
Clark County RPC's FY 1979 Unified )
Work Program - )
Resolution No. 79-30
At the request of
Rick Gustafson

WHEREAS, The Clark County Regional Planning Council has been designated as the Metropolitan Planning Organization (MPO) and lead agency for air quality planning for the Washington portion of the Portland/Vancouver urbanized area; and

WHEREAS, On February 8, 1979, the MSD Council adopted
Resolution 79-17 endorsing the RPC's Unified Work Program in terms
of tasks but not in terms of budget; and

WHEREAS, The RPC has since provided MSD a budget and other explanatory information; and the MSD staff has found said budget to be compatible with MSD's Unified Work Program and budget; and

WHEREAS, Discussions are underway between MSD and RPC staff concerning coordination issues including:

- The type of mechanisms to be used to ensure adequate coordination between MSD and RPC at both a technical and policy level,
- Respective responsibilities of MSD and RPC in conducting various technical tasks,
- 3. The amount of RPC reimbursement in subsequent fiscal years for technical analyses and services provided by MSD, and
- 4. A formula to be applied in subsequent fiscal years for allocating UMTA planning funds between the two MPO's; now, therefore,

### BE IT RESOLVED,

- (1) That the MSD Council endorses the Unified Work Program and budget submitted by RPC; and
- (2) That MSD and RPC staff continue to pursue the resolution of issues outlined above.

ADOPTED By the Council of the Metropolitan Service District this 8th day of March, 1979.

Presiding Officer

CWO: bc 2252A 0033A 3/8/79

#### SUMMARY OUTLINE

#### CLARK COUNTY RPC UNIFIED WORK PROGRAM

#### I. TRANSPORTATION PLANNING

#### A. POPULATION/EMPLOYMENT FORECASTS

Develop projections for several growth scenarios at the district level for use in the sketch evaluation process. Develop projections at the traffic zone level for use in the full-scale evaluation process.

#### B. AIR QUALITY CONSTRAINTS

Coordinate analysis of region transportation plans and programs for compatibility with the State Air Quality Plan (SIP). Refine analysis of air quality constraints of region planning programs and screen planning alternatives using air quality criteria. Recommend modification or new alternatives to fit within air quality constraints. Measure and report air quality impacts of fully-developed alternatives and of local plans and project proposals, including secondary economic, institutional and social impacts.

#### C. ENERGY CONSTRAINTS

Refine methodology for developing and analyzing alternatives to ensure accurate reflection of energy constraints including alternatives for transportation, land use, housing, economic development and other programs (e.g., energy conservation factors applied to sizing electrically-powered system); compare and measure energy usage of alternatives and report findings; recommend modifications or new alternatives based on findings; propose measures for conserving energy.

#### D. ESTIMATE IMPLICATIONS OF ALTERNATIVES

Estimate of implications of a large number of transportation/land use alternatives using sketch evaluation tools. Prepare set of full-scale evaluation tools. Recommend alternatives which should be dropped from further consideration. Recommend alternative which should be subjected to a full-scale evaluation. Estimate the implications of a select number of transportation/land use alternatives defined in the sketch evaluation process.

#### E. TRANSPORTATION PUBLIC INVOLVEMENT PROGRAM

Ongoing program development and implementation including planning and conducting meetings, preparing and distributing newsletters and other information items, preparing informational presentation, supervising public involvement assistants.

#### F. TRANSPORTATION PLAN

Prepare various documents describing technical basis of a new Transportation Plan. Prepare draft of the new Transportation Plan.

#### G. POLICY INTEGRATION AND PLAN COORDINATION

Policy research and analysis, policy development, policy synthesis with program, and policy coordination internally and externally.

#### H. TRANSPORTATION IMPROVEMENT PROGRAM

Provide analysis of transportation problems and the effectiveness of various projects for responding to problems. Document the basis of program recommendations. Finalize annual update of FY 1979 TIP. Prepare draft of annual update of FY 1980 TIP.

#### I. TRANSPORTATION SYSTEMS MANAGEMENT PLAN

Continue assessment of TSM options in other corridors. Assess regionwide TSM strategies aimed at reducing auto travel such as vanpooling incentives. Prepare update Transportation Systems Management Plan element which is consistent with the draft Transportation Plan.

#### J. PLAN REFINEMENT

Bus service planning, project development, development of a Special Transportation Plan, participation in the I-5 Transit Corridor Study.

#### K. CONTRACT WITH MSD

Coordinate with MSD staff to insure timely use of capability.

### L. MANAGEMENT AND COMMITTEE COORDINATION

Develop work programs and manage regional transportation planning programs. Staff various committees and working groups.

Table 1
TRANSPORTATION PLANNING

WORK ITEM	RESPONSI	BUDGET	
	MSD	RPC	1979
Program Management and Coordination		х	\$ 3,249
MSD Contract for Modeling		X	(14,440)
Draft Regional Transportation Plan	x		
Plan Integration	X		(252)
TIP		x	2,925
TSME		x	1,544
Alternative Analysis	x	•	(2,700)
Energy Constraints		x	972
Air Quality Constriants 1		X	12,500
Citizen Involvement		x	1,539
Population and Economic Projections	x		(1,455)
Transit Studies			
I-5		x	N/A
Short-Range Planning		<b>X</b>	N/A
PTBA		X	N/A
TOTALS	(MSD)	RPC	(\$18,850) \$22,729
			\$41,579

<sup>&</sup>lt;sup>1</sup>Please refer to the air quality planning budget, Table 2, for additional air quality planning tasks.

# Funds Available Unified Work Program January 1979-June 1979

Source	Amount
WDOT	\$13,500
County	10,799 (MSD Credit)
City of Vancouver	4,777 (MSD Credit)
Credits available at MSD	\$15,576
WDOT PL to RPC	13,500
Air Quality Grant	12,500
TOTAL	\$41,576

## Unified Work Program Completion Schedule for the Period Ending June 30, 1979

Category	Specific Tasks	Estimated Completion
Population and Eocnomic Projection	Growth projections on eighty district level for 15-year target	November 1979
Environmental	Air Quality Work Program product schedule	March 1979
Citizen Involvement	Public participation in new UWP development	As required
Draft Regional Transportation Plan	Break out Clark County portion of Transportation Plan	September 1979
Plan Integration	Synthesis of regional policies (policy catalogue)	Completed
TIP 1. 2. 3.		August 1979 As needed
4.	adjusting TIP guidelines Technical memoranda describing results of systems planning	March 1979
5. 6.	program as it relates to project effectiveness Draft FY 1980 TIP Report documenting the basis of project recommendations con- tained in the draft	June 1979 May 1979
TSME	FY 1980 TIP Update of TSM element	May 1979 June 1979
UWP	FY 1980 UWP	March 1979

#### II. AIR QUALITY PLANNING

#### A. PROGRAM MANAGEMENT

- 1. Consultation with participating agencies.
- 2. Public information and consultation.
- Management of project activities.

#### B. PROBLEM IDENTIFICATION

- 1. Development of current emission inventory.
- 2. Analysis of air quality conditions.
- 3. Projection of attainment schedule.

#### C. ANALYSIS OF CONTROL STRATEGIES

- 1. Evaluation of alternative control measures.
- 2. Identification of control strategy impacts.

#### D. SELECTION OF PREFERRED CONTROL STRATEGIES

- 1. Documentation of selected control measures.
- 2. Formalization of framework plan.

CWO: kk 2385A 0044A

Table 2

AIR QUALITY PLANNING

WORK ITEM	RESPO	NSIBILITY	BU	BUDGET	
	MSD	RPC	Round 1 Funds	Round 2 Funds1	
Program Management		X	\$ 9,889	\$ 4,010	
Problem Identification	х	x	7,912	3,205	
Analysis of Control Strategies	x	x	13,845	5,612	
Selection of Preferred Control Strategies		X	7,910	3,207	
		Totals	\$39 <b>,</b> 556	\$16,034	

<sup>&</sup>lt;sup>1</sup>Does not include reimbursement of MSD for air quality modeling. Cost to be determined later

#### APPENDIX A

The following products will be submitted as noted for EPA/UMTA review as part of the Air Quality Work Program as supported by Section 175 funds.

		Product	Due
*	1.	Emission Inventory	December 31, 1978
*	2.	Base Year Pollution Levels	January 31, 1979
*	3.	Future Pollution Levels (1982 & 87)	March 15, 1979
*	4.	Reduction Goals and Attainment Schedule	March 31, 1979
*	5.	Control Strategy Analysis and Selection	April 30, 1979
	6.	Framework Plan Including Schedule for implementation outline for continuation of planning 79-82	May 15, 1979
	7.	1979 State Implementation Plan Revision	May 31, 1979

Interim Products

#### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Budget Adjustments Within Funds

BACKGROUND: The proposed transfers are necessary to continue the funding expenditures authorized for Council expenses in Ordinance No. 79-64; to provide the necessary equipment (approximately \$3,000) to handle the additional workload created by the merger, and to allow the Zoo to properly account for:

- a. The transfer of a secretary from the Administration Division to the Building & Grounds Division that previously had no such support;
- b. The transfer of funds from Personal Services within the Administration Division to Materials & Services to provide for a Construction Manager who is paid under contract rather than placed on the payroll; and
- c. The transfer of funds to Capital Outlay to pay for the purchase, rather than lease, of the Xerox 4500 machine provided by contract last November. This will result in a lower cost to the Zoo.

The requested change of \$23,000 from Contingency Visitor Services fund will provide for an increase in the inventory of products for sale or rent, including a guidebook, umbrellas, gifts, etc. This action is expected to provide increased revenues to the Zoo.

BUDGET IMPLICATIONS: The impact of the recommended changes does not increase currently approved budget totals. The action requested transfers existing amounts to other budget categories as detailed in the attached ordinance. The Supplemental Budget which will be acted upon by the Council in April, after review and hearing of the Tax Supervising and Conservation Committee, will provide the remaining resources to affect the Council's work program not covered by this action.

POLICY IMPLICATIONS: The requested action is in accord with the budgetary prerogatives provided to the Council by statute.

ACTION REQUESTED: Approval of the attached budget transfer ordinance.

DUK: bc

2644A

0033A

3/8/79

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

	Sudget Ordinance No. 60 er appropriations	) ) )	ORDINANCE NO. 79-69 At the request of Rick Gustafson
	THE COUNCIL OF THE METRO	OPOLITAN SE	ERVICE DISTRICT ORDAINS
AS FOLLOWS	<b>5:</b>		
	1. Section 4 of Ordina	ance No. 60	) is hereby amended for
the fiscal	year beginning July 1,	1978, as s	shown in the revised
schedule o	of appropriations, Exhib	it A, attac	ched hereto and by refer-
ence made	a part of this ordinance	e.,	
•			
·	• ,		
•	ADOPTED by the Council	of the Meti	copolitan Service
District t	his day of	, 1979	
		Pres	siding Officer
		4	
Attest:			
		•	
		•	
Clerk of t	the Council		

DUK:bc 2652A 0033A

## METROPOLITAN SERVICE DISTRICT TRANSFER OF APPROPRIATIONS WITHIN FUNDS FOR FISCAL YEAR 1978-1979 Beginning July 1, 1978

1. General Fund	Revised Budget Ord. #64	Transfer Dr (Cr)	Revised Budget
Requirements:     Personal Services     Materials & Services     Capital Outlay     Contingency     Unappropriated Bal.	\$121,540 114,619 1,345 4,717 525 \$242,746	\$4,717 (4,717) ————	\$121,540 119,336 1,345 0 525 \$242,746
2. Planning Fund			·
Requirements:     Personal Services     Materials & Services     Capital Outlay     Contingency     Transf. to General Fur	\$733,000 1,222,000 2,000 70,000 nd 8,103	(3,000) 3,000	\$733,000 1,219,000 5,000 70,000 8,103
	\$2.035.103	0	\$2-035-103

3.	Zoo Fund	Revised Budget Ord. #64	Transfer Dr (Cr)	Revised Budget
	Administration			
	Personal Services Materials & Services Capital Outlay	\$199,704 149,228 3,967	\$(31,392) 16,511 5,281	\$168,312 165,739 9,248
	Total	\$ <u>352,899</u>	\$ <u>(9,600)</u>	\$343,299
	Building & Grounds		· · · · · · · · · · · · · · · · · · ·	
•	Personal Services	\$ <u>405,716</u>	\$ <u>9,600</u>	\$ <u>415,316</u>
	Total	\$ <u>708,594</u>	\$ <u>9,600</u>	\$ <u>718,194</u>
Vis	itor Services			
Mat	erials & Services	\$217,156	\$23,000	\$240,156
Con	tingency	\$160,788	\$(23,000)	\$137,788

### No Change for:

Drainage Fund Solid Waste Fund Solid Waste Debt Service Fund Solid Waste Capital Improvement Fund City/Zoo Fund

DUK:bc 2652A 0033A



# **METROPOLITAN SERVICE DISTRICT**

1220 S. W. MORRISON ROOM 300 PORTLAND, OREGON 97205 (503) 248-5470

TO:

Denton U. Kent

FROM:

John Gregory

DATE:

January 30, 1979

RE:

Supplemental Budget Time Line

Detailed below is the proposed time line for the supplemental budget. Please review and comment on it,

February 1:

Memo to division heads about preparation of their respective budgets changes, due back no later the February 21 to accounting.

March 8:

Presentation to council for approval to transmit supplemental budget to T,S,C,C, for hearing.

April 1 +:

T.S.C.C hearing.

April 12,26

and May 10: Dates available for adoption of supplement-

al budget, dependent upon T.S.C.C. hearing

date.

JG/1s

CC:

Chrono, File

#### AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer SUBJECT: Supplemental Budget

BACKGROUND: For any budget transaction requiring a transfer between established funds, a supplementary budget process must be followed. This process includes developing a proposal requesting the change, submittal of the proposal to the Tax Supervisory and Conservation Commission (TSCC), which will schedule public hearings and make a recommendation to the policy board of the initiating agency as to the disposition of the supplemental budget request.

The Executive Officer is suggesting a supplemental budget to transfer resources between funds as is laid out in the attached budget breakdown. The purpose of this supplemental budget is twofold. First, it provides the necessary resources to cover the expenditures authorized by the MSD Council through Ordinance No. 79-64, which was adopted January 4, 1979. As you will recall, at the time those items were approved by Council it was pointed out that a supplemental budget would be proposed during March to complete that transaction.

Three sources of unallocated resources were not reflected in the previous budget. The first was an amount of money which remained unallocated when CRAG went out of existence in December, 1978. This amount is reflected as an increase in the working capital of the planning fund, as well as showing a reduction of \$50,000 in dues which was a credit rebate apportioned to the local jurisdictions. The second source of increased revenue is \$140,360, which was identified after an audit of the solid waste fund which had not previously been included in the budgetary processes. The third item which increases revenues shows an amount of \$400,000 from an EPA Urban Policy grant. This is reflected in the attached detail as an increase to the Solid Waste Capital Improvement fund and will be utilized for the Phase II engineering process of the Resource Recovery Facility.

BUDGET IMPLICATIONS: When all these items are calculated together, the resultant action shows an additional resource of \$807,760 and appropriates those resources to the proper categories.

POLICY IMPLICATIONS: The supplemental budget process is in accord with State law and will provide both additional resources for the agency to conduct its business and provide the necessary adjustments to continue funding for expenditures authorized under MSD Ordinance No. 79-64.

ACTION REQUESTED: Adoption of Resolution No. 79-31, Transmitting Supplemental Budget to Tax Supervisory and Conservation Commission (TSCC), for public hearing and review.

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

For the purpose of Transmitting	)	Resolution No.	79-31
a Supplemental Budget to the Tax	)	At the Request	of
Supervisory and Conservation	)	Rick Gustafson	
Commission	)	•	

WHEREAS, It is deemed necessary by the Council that certain transfers be made between funds in the MSD FY 1979 Budget, and

WHEREAS, Such transfers of funds require a Supplemental Budget, pursuant to Oregon Budget Law, and

WHEREAS, The Supplemental Budget must be transmitted to the Tax Supervisory and Conservation Commission (TSCC) for public hearing and review, now, therefore,

#### BE IT RESOLVED,

- (1) That the Supplemental Budget to the MSD FY 1979 Budget, which is attached hereto, is hereby approved for submission to the TSCC.
- (2) That the Executive Officer is directed to submit the attached Supplemental Budget to the TSCC for public hearing and review.

ADOPTED By the Council of the Metropolitan Service District this 8th day of March, 1979.

# EXHIBIT A

### METROPOLITAN SERVICE DISTRICT

### REVISED BUDGET

### FOR FISCAL YEAR 1978-79

	Revised Budget Ord #69	Supplemental Budget	Revised Budget
General Fund			
Resources:	100	F 000	5 222
Net Working Capital	120	5,200	5,320
Miscellaneous Transfer From Solid Waste	50.	U	50
Fund	41,893	5,623	47,516
Transfer From Zoo Fund	192,580	0	192,580
Transfer From Planning		• • • • • • • • • • • • • • • • • • •	
Fund	8,103	30,565	38,668
Interest	0	1,200	1,200
TOTAL RESOURCES	242,746	42,588	285,334
Requirements:			
Personal Services	121,540	25,288	146,828
Materials & Services	119,336	17,300	136,636
Capital Outlay	1,345	0	1,345
Contingency	0	0	0
Unappropriated Balance	525	0	<u>525</u>
TOTAL REQUIREMENTS	242,746	42,588	285,334
Planning Fund			•
Resources:			1 2
Net Working Capital	100,000	261,684	361,684 / 🔿 🗧
Grants - Federal	317,000	0	317,000
Grants - State	433,333	Ü	433,333
Grants - Subcontractee Dues	867,500 262,675	/FO 000\	867,500
Miscellaneous	54,595	(50,000)	212,675 54,595
TOTAL RESOURCES	2,035,103	211,684	2,246,787
Doguironanta			
Requirements: Personal Services	733,000	(6,575)	726,425
Materials & Services	1,219,000	(16,900)	7 000 700
Capital Outlay	5,000	(10,500)	5,000 271
Contingency	70,000	201,794	271,794
Transfer To General Fund	8,103	30,565	38,668
Transfer To Solid Waste	,		
Fund	0	2,800	2,800
TOTAL REQUIREMENTS	2,035,103	211,684	2,246,787

		Revised Budget Ord #69	Supplemental Budget	Revised Budget
•	Solid Waste Fund			A12,959
	Resources: Net Working Capital Interest User Fees	411,870 4,000 775,000	140,360 0 0	552,230 4,000 775,000
	Transfer From Drainage Fund	3,000	0	3,000 <sup>/</sup>
	Transfer From Planning Fund Sale of Publications PRT Admin Fees Miscellaneous CETA Reimbursement TOTAL RESOURCES	0 100 670 100 20,295 1,215,035	2,800 0 0 0 0 143,160	2,800 100 670 100 20,295 1,358,195
	Requirements: Personal Services Materials & Services Capital Outlay Contingency Transfer To Gen Fund Transfer To S W Debt Ser Unappropriated Balance Reserve for Vehicles Transfer to S W Cap Imp	201,879 252,565 3,110 57,202 41,893 v 422,210 233,516 2,660	(5,623) 0 0 (8,840) 5,623 0 (55,000) 0	196,256 252,565 3,110 48,362 47,516 422,210 178,516 2,660
•	Fund TOTAL REQUIREMENTS	1,215,035	143,160	1,358,195
	Solid Waste Capital Improvemen	t Fund		1,500,757
	Resources: Beginning Balance DEQ Grant DEQ Loan Fed Grants Transfer From S W Fund Interest TOTAL RESOURCES	1,275,000 3,417,300 5,998,700 0 0 186,000 10,877,000	0 0 0 400,000 207,000 0 607,000	1,275,000 3,417,300 5,998,700 400,000 207,000 186,000 11,484,000
	Requirements: Transfer To S W Debt Ser Fund Projects TOTAL REQUIREMENTS	186,000 10,691,000 10,877,000	0 607,000 607,000	186,000 11,298,000 11,484,000

No change for Drainage Fund Solid Waste Debt Service City/Zoo Fund Zoo Fund

JG:kk 2653A 0033A

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Jane Rhodes	$\nearrow$	
	· ·	<del></del>
DISTRICT 7	<b>\</b>	
Betty Schedeen		
DISTRICT 8		
Caroline Miller	`	
OGLOTING MILITUI		
DISTRICT 9		
Cindy Banzer	<u> </u>	

Total

COMMITTEE MEETING TITLE	d Caunal
DATE 3 - 2 - 79	
	*
NAME	AFFILIATION
Herb Beals	MSD Staff
Marlene Leahy	Va Dagg-Wn Co
Amis Standard	men still
Kinda Brestand	MISD STATE
Bala Dientono	M5D
- January Higher	<u>M5D</u>
classifier Ed &	VW2[]
Ochniter Sims	MSD
Marie Dempster	
Jed Spence	ODOT
Shawn Offderean	Duckom Carre City Planner
Em Connor	MSD
Leg Henroad	
Caryl waters	ms D
Teresa Anderson	sunset Itigh
Keike Makemusa	Sunset High School
Box Theren	Singet Kiels
TERRY WALDELE	MSD
McKan Rich	ms/)
Brudford Aicherhy	Reed College
Lee Hazelton	Student, Sunset High School
Inda Macpherson	DLCD HIGH SCACO
Sue Klobertanz	MSD
Bot Woil	

DATE _ { - 20.	
NAME	AFFILIATION
Kon Kung	Student
Erick Bother sea	
And Will	Student
Change Stare	Shiding
Rand Pakagain	<u>Student</u>
	Student
MIKE SNOW	Student SHS
FRED LEESON	St. MARY'S Wood's State PARK
Charlene Arraw	OREGON JOYANAC
F. CORDON ALLEW	St. Mary Whools State Park
Joseph & Farrell	BEAU. CH. OF COPY.
DAVID & Classe	- Ougon City Ore
Jong Trin	Onegar Jones
19 800 11	Oregor Journal
CR Briden	Landowner
From Vander Zanden	
Judith Sicherles	Clarkourse County
Michael Alesho	The Oregonian
MERLE PRINE	MSD STAFF
wm. Odlect	MSD
Du Hin Mley	MSD
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