COUNCIL

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Agenda

Date: June 28, 1979

Day: Thursday

Time: 7:00 p.m.

Place: Conference Room "C"

CALL TO ORDER (7:00)

1. INTRODUCTIONS

- 2. WRITTEN COMMUNICATIONS TO COUNCIL
- CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
- 4. CONSENT AGENDA (7:10) *
 - 4.1 Minutes of Meeting of June 14, 1979
 - 4.2 Contracts
 - 4.3 <u>Resolution No. 79-55</u>, Amending the FY 1979 Transportation Improvement Program (TIP) Annual Element to Include the I-505 Freeway Alternative Project

5. REPORTS

- 5.1 Report from Executive Officer (7:15)*
- 5.2 Council Committee Reports (7:35)*
- 5.3 A-95 Review Report
- 6. OLD BUSINESS
 - 6.1 Ordinance No 79-72, Adopting Annual Budget of the Metropolitan Service District for Fiscal Year 1980, Making
 Appropriations from Funds of the District in Accordance with
 Said Annual Budget and Levying Ad Valorem Taxes. (Second
 Reading) (Public Comment) (8:05)*

7. NEW BUSINESS

7.1 Resolution No. 79-56, Recommending Approval of the Washington County LCDC Planning Compliance Schedule Extension

Request, with Conditions. (8:20)*

- 7.2 LCDC Acknowledgment Hearing for the Urban Growth Boundary (UGB) (8:25)*
- 7.3 Resolution No. 79-57, Releasing Interim Development Guidelines for the Johnson Creek Basin to Local Jurisdictions for Adoption (8:45)*
- 7.4 Resolution No. 79-58, Amending the Interim Transportation Plan and Functional Classification System for Yeon Avenue (9:00)*
- 7.5 Resolution No. 79-59, Endorsing the Study of a Water Transit Concept (9:15)*

8. ANNOUNCEMENTS

ADJOURNMENT (9:30)*

* Times proposed are suggested - actual time for consideration of agenda items may vary.

mec

COUNCIL

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Agenda

Date: June 28, 1979

Day: Thursday

Time: 7:00 p.m.

Place: Conference Room "C"

CONSENT AGENDA

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council.

Executive Officer

4.1 Minutes of Meeting of June 14, 1979

Action Requested: Approve Minutes as circulated.

4.2 Contracts

Action Requested: Approve execution of contracts

4.3 <u>Resolution No. 79-55</u>, Amending the FY 1979 Transportation Improvement Program (TIP) Annual Element to Include the I-505 Freeway Alternative Project

Action Requested: Adopt Resolution No. 79-55

mec

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

June 18, 1979

ADOPTED BY THE

MSD COUNCIL

To:

MSD Council

DAY OF

From:

Executive Officer

CLERK OF THE COUNCIL

Subject:

Contract Review

The following is a summary of Contracts reviewed by staff and submitted for Council action in accordance with Resolution No. 79-52:

TRANSPORTATION: JPACT has tabled the motion for review of the following contracts:

ODOT Contractor:

Amount and

Purpose:

\$ 65,000

68,593

17,200

Federal PL Funds Federal TQX Funds State Matching Funds

Federal TQX Funds to be Passed Through to Tri-Met

Contractor: **UMTA**

Amount and

Purpose:

104,000 87,200

9,605

21,250

Federal Sect. 8 Funds

Federal Sect. 8 Funds to be Passed Through to Tri-Met

Interstate Transfer Funds Interstate Transfer Funds to

be Passed Through to Clackamas County

Clark County Contractor:

RPC

Amount and

Purpose:

13,750 20,000 2,250

10,250 8,750 Federal Sect. 8 Funds Federal Sect. 175 Funds

Federal PL Funds Federal HPR Funds RPC Matching Funds

Contractor: Tri-Met

Amount and

Purpose:

17,200 316,800 Federal TQX Funds Federal Sect. 8 Funds

5. Contractor: Clackamas County

Amount and

Purpose: \$ 21,250 Federal Interstate Transfer

Funds

6. Contractor: Washington County

Amount and

Purpose: 7,480 Federal Interstate Transfer

Funds

7. Contractor: City of Portland

Amount and

Purpose: 7,480 Federal Interstate Transfer

Funds

8. Contractor: City of Beaverton

Amount and

Purpose: 1,700 Federal Interstate Transfer

Funds

9. Contractor: Tri-Met

Amount and

Purpose: 8,574 Tri-Met Matching Funds

CRIMINAL JUSTICE: The following contracts will be considered by the Metropolitan Development Committee on June 25, 1979.

1. Contractor: Clackamas County Court Administrator

Purpose: Caseflow Management

Amount: \$30,055

2. Contractor: Multnomah County District Attorney's Office

Purpose: Victims Assistance

Amount: \$56,503

3. Contractor: Multnomah County District Attorney's Office

Purpose: Career Criminal Prosecution Unit

Amount: \$75,405

4. Contractor: Albina Youth opportunity School

<u>Purpose</u>: Juvenile Delinquency Reduction

Amount: \$70,095

5. Contractor: YMCA

Purpose: North Clackamas Project YMCA

Amount: \$21,225

6. Contractor: Multnomah County

Purpose: Juvenile Justice Data System Development

Amount: \$34,785

7. Contractor: Albertina Kerr

Purpose: Youth Diversion and Delinquency Prevention

Amount: \$50,000

ZOO: The Zoo Committee will consider the following contracts

at its meeting on June 21, 1979.

1. Contractor: Jim Riccio

Purpose: Construction Management

Amount: \$25,000

2. Contractor: Ted Hallock

Purpose: Promotional Services

Amount: Under Consideration

EXECUTIVE MANAGEMENT: The Ways and Means Committee will consider a contract for consulting services at its meeting

on June 17, 1979. (SEE ATTACHED ADDENDUM)

1. Contractor: Proposals Being Reviewed

Purpose: Study of information resources and management.

Amount: Under Consideration

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

June 20, 1979

To:

MSD Council

From:

Executive Officer (LG.

Subject:

Information Management Consultant Contract Status Report

On June 5 and 6, notice was provided in the form of a published advertisement in the Daily Journal of Commerce and by mail to seven potential bidders of a Request for Proposal from the Metropolitan Service District for a study and recommendations about our external information program. Prior to release, the RFP was reviewed by the Chairman of the Council Ways and Means Committee.

The RFP contained background information about the creation of the Metropolitan Service District in January, a description of its functions and explanation of the significance of a directly elected Council and Executive Officer who set policy and administer the regional organization. In the Scope of Work section, a detailed listing of existing information devices, systems resources and constituencies was provided. Specific tasks requested included a review and analysis of all procedures for written and oral communication with the public, recommendations for appropriate activities to be continued or undertaken by staff and other resources, a strategy including prioritized tasks and a timeline to carry out an integrated information program which takes into account budget constraints. This work is to be submitted by the consultant by August 1.

Only two proposals were received when the completed proposals were due at noon on June 18. When the review team (Bieberle, Holstrom, Waters and McGowan) met on Tuesday, a clear recommendation could not be made. Both proposals projected costs of approximately \$10,000 to accomplish the requested work. At the Ways and Means Committee, the review team requested additional time to interview the proposers and this was supported by the committee. A full report on the status of awarding the contract will be made at the June 28 Council meeting. The two bidders are JJF Associates, Inc. and Ted Hallock Public Relations.

AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Amendment to the FY 1979 Annual Element of the Transporta-

tion Improvement Program (TIP) To Include The I-505 Free-

way Alternative Project

BACKGROUND: In December, 1978 the CRAG Board requested the Governor to concur and forward to the U. S. Department of Transportation (USDOT) the withdrawal of the I-505 Freeway. The CRAG Board was requested to take this action by the City of Portland based on a study of alternatives to the elevated Long Yeon I-505 Freeway Project, which would avoid the expected negative impacts of the proposed freeway. Based on this study, a viable, less expensive alternative was developed.

The alternative provides a link for regional traffic between the southwest end of the Fremont Bridge ramp and St. Helens Road. The proposed alternative extends the freeway from its present termination to a signalized intersection between Nicolai and Yeon, about one-half mile in length. From there to St. Helens Road, regional US 30 traffic would use Yeon Avenue, widened to five lanes within its present right-of-way.

Approximately \$165 million of federal funds is involved in the I-505 withdrawal. In response to a request by the City of Portland, a high priority was given to the alternative to I-505. To support this alternative, \$46 million of federal funds were allocated. However, the withdrawal of the I-505 Freeway Project from the Federal Interstate System has not yet been officially approved by the USDOT.

ODOT is requesting that the Freeway alternative (described in Exhibit A and B) be conditionally included in the FY 1979 Annual Element now. This amendment would be conditioned on the approval of the Interstate Cost Estimate by Congress and the approval of the I-505 Freeway withdrawal request by USDOT.

As part of the effort to accelerate the I-505 alternate package, ODOT is forwarding copies of the program to the State Clearinghouse to circulate the A-95 on a statewide basis as a concurrent effort with the MSD TIP process.

ODOT has identified PE funds for FY 1979. Because of the nearness to FY 1980, these project authorizations should be noted in the TIP as automatically carrying forward from the FY 1979 annual element into FY 1980 in the event that the schedule is delayed.

TPAC and JPACT have reviewed and approved this amendment.

BUDGET IMPLICATIONS: MSD has programmed funds to monitor and maintain a current TIP.

POLICY IMPLICATIONS: The action will insure project development work on the I-505 Freeway Alternative Project begin as soon as feasible.

ACTION REQUESTED: Adopt the attached resolution amending the TIP.

BP/gl 3934A 0033A 6/14/79

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING THE FY 1979 TIP ANNUAL ELEMENT)	RESOLUTION NO. 79-55
)	At the Request of Rick Gustafson

WHEREAS, Through Resolution BD 780805 the CRAG Board of Directors adopted the FY 1979 TIP and its Annual Element; and WHEREAS, The CRAG Board by Resolution BD 781210 has concurred in the I-505 withdrawal request contingent on the following priorities:

- 1. Completion of the Fremont Bridge ramps in northwest Portland
- 2. Improvements to local arterials in the project area needed to make the alternative project workable; and

WHEREAS, the CRAG Board by Resolution BD 781213 reserved \$46 million of I-505 withdrawal funds for these priorities; and

WHEREAS, ODOT has requested that two specific projects

(Exhibits A and B) addressing these priorities be included in the FY

1979 Annual Element of the TIP in order to accelerate project

development work; now, therefore,

BE IT RESOLVED:

1. That the TIP and its FY 1979 annual element be amended to include the projects and their sums set forth in Exhibits A and B.

- 2. That the Metropolitan Service District (MSD) Council hereby finds: the projects are in accordance with the region's continuing, cooperative, comprehensive planning process; are incorporated in the FY 1979 Annual Element of the TIP; and are hereby given affirmative A-95 approval.
- 3. That these actions are contingent on the approval of the I-505 withdrawal by the U. S. Department of Transportation (USDOT).
- 4. That if these monies are not obligated by October 1, 1979, that they be subsequently reprogrammed in the FY 1980 Annual Element.

ADOPTED By the Council of the Metropolitan Service District this 28th day of June, 1979.

Presiding Officer

BP/g1 3934A 0033A

PROJECT INFORMATION FORM - TRANSPORTATION IMPROVEMENT PROGRAM PORTLAND COUVER METROPOLITAN AREA

PROJECT DESCRIPTION RESPONSIBILITY (AGENCY) Oregon Department of Transportation LIMITS N.W. Kittridge St Stadium Freeway LENGTH 2.4 mile DESCRIPTION Resonstruction, widening, channelization, and signalization on N.W. Yeon Ave., Vaughn St., Nicolai St., Wardway, and St. Helens Rd. Constructing a railroad overpass between Yeon Ave. and Front Ave. As part of the I-505 alternate, this project will provide for substantial improvement to the local, regional and state transportation system through N.W. Portland. RELATIONSHIP TO ADOPTED TRANSPORTATION PLAN	PROJECT NAME N.W. Kittridge St. Stadium Freeway, Lower Columbia ID No River Hwy. & city streets APPLICANT ODOT SCHEDULE TO ODOT PE OK'DEIS OK'D CAT'YBID LET HEARINGCOMPL'T
LONG RANGE ELEMENT TSM ELEMENT	
FUNDING PLAN BY FISCAL YEAR (\$000)	APPLICANT'S ESTIMATE OF TOTAL PROJECT COST
FY 78 FY 79 FY 80 FY 81 FY 82 TOTAL	005 000
TOTAL 805 1,100 24,104 26,009	PRELIM ENGINEERING \$ 805,000 CONSTRUCTION 15,950,000
FEDERAL 684 935 20,488 22,108 STATE 121 165 3,616 3,901	RIGHT OF WAY1,100,000 TRAFFIC CONTROL1,010,000
STATE 121 165 3.616 3.901 LOCAL	TRAFFIC CONTROL 1.010.000
	LANDSCAPING, ETC
	STRUCTURES 5,206,000 RAILROAD CROSSINGS 1,238,000
The state of the s	
LOCATION MAP	4 00 000 000
	TOTAL \$ 26,009,000
	SOURCE OF FUNDS (%)
	FEDERAL
	FAUS (PORTLAND)
	FAUS (WASH REGION)
	UMTA CAPITALUMTA OPRTG
	INTERSTATE
	FED AID PRIMARY
	SUBSTITUTION85_
RIVER PROTECTION OF THE PROTEC	NON FEDERAL STATE 15 LOCAL
COLUMBIA	STATE LOCAL
Charles and the second of the	

DJECT INFORMATION FORM - TRANSPORMATION IMPROVEMENT PROGRAM METROPOLINA AREA 1-405) PROJECT NAME N.W. Nicolai St. PROJECT DESCRIPTION RESPONSIBILITY (AGENCY) Oregon Department of Transportation W. Fremont Interchange. Stadium Fwv LIMITS N.W. Nicolai St.-West Fremont Interchange LENGTH 0.5 mi TD No APPLICANT ODOT DESCRIPTION_ Freeway connection between N.W. Nicolai St. and the West Fremont Interchange As part of the I-505 alternate, this project provides for substantial improvement to the local, regional and state transportation system through SCHEDULE Northwest Portland TO ODOT -PE OK'D ____EIS OK'D____ _____ BID LET _____ CATITY : HEARING _____COMPL'T ___ RELATIONSHIP TO ADOPTED TRANSPORTATION PLAN LONG RANGE ELEMENT __X TSM ELEMENT _ APPLICANT'S ESTIMATE OF TOTAL PROJECT COST FUNDING PLAN BY FISCAL YEAR (\$000) TOTAL FY 80 FY 81 FY 82 FY 78 FY 79 708,000 25,970 PRELIM ENGINEERING \$ _ ___708__ 7.070 18 192 TOTAL 11,292,000 CONSTRUCTION 23,892 7 .070 .000 651 6,504 _____ 16,737 RIGHT OF WAY FEDERAL 2.078 700,000 57 566 _____1_455.__ TRAFFIC CONTROL STATE ILLUMIN. SIGNS. LOCAL LANDSCAPING, ETC 6,200,000 STRUCTURES RATIROAD CROSSINGS LOCATION MAP \$ 25 970 000 TOTAL SOURCE OF FUNDS (%) FEDERAL FAUS (PORTLAND) FAUS (OREGON REGION) FAUS (WASH REGION) UMTA CAPITAL ____UMTA OPRTG_ TNTERSTATE FED AID PRIMARY INTERSTATE SUBSTITUTION NON FEDERAL STATE 8 LOCAL -

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date: June 28, 1979

To: MSC Councilors

From: Rick Gustafson

Subject: Legislative Report

The Legislature is expected to finish the session within the next few days, maybe as early as Saturday but more likely early next week. Some of our bills have received final approval and all but one of the rest seem likely to pass.

HB 2846 (landfill franchising and pollution control tax credit) -- has passed the House and was sent to Ways and Means after hearing in the Senate Environment & Energy Committee. Ways and Means passed the bill out to the Senate floor with a unanimous "do pass" recommendation. It will be up for a vote on Friday.

HB 3078 (Urban Growth Boundary): has passed both houses.

HB 2722 (Voters Pamphlet): has passed the House and was sent to Ways and Means from the Senate Elections Committee. It will be heard by the Ways and Means subcommittee tomorrow morning at 7 AM. It will then have to go to full Ways & Means and then to the Senate floor. We are seeking a minor amendment in the subcommittee, so it will also have to go to the House for concurrence on the amendment.

HB 2328 (MSD Omnibus bill): has passed both houses.

SB 925 (Emergency landfill siting & EFU siting): has passed the Senate and was assigned to House Environment & Energy Committee. It was sent to the House floor with a unanimous "do pass" recommendation, but problems arose on the floor and the bill was sent back to the committee. There was another hearing on Tuesday morning and the bill was amended slightly and sent back to the floor with a "do pass" recommendation. It will be up for a vote on Saturday, and will then have to go back to the Senate for concurrence with the House amendments.

It is unlikely that you will be able to reach Anne Kelly or Caryl Waters until after the session ends. However, if you want to check on the progress of any of the remaining bills, you can call Barbara Higbee in the Public Information Office or Peg Henwood.

PLANNING AND DEVELOPMENT COMMITTEE

Metropolitan Service District 527 SW Hall Portland, Oregon 97201 503/221-1646

Agenda

Date:

June 25, 1979

Day:

Monday

Time:

11:00 a.m.

Place:

Conference Room D

CALL TO ORDER

- 1. INTRODUCTIONS
- 2. WRITTEN COMMUNICATIONS
- 3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS
- 5. REPORTS AND BUSINESS
 - 5.1 Washington County Planning Extension
 - 5.2 Proposed Resolution Regarding Goals and Objectives, Gene Peterson (from June 11 Agenda Packet)

(Also review materials on Growth Management carried over from May 14 agenda)

- 5.3 Discussion of Annual Amendment Process
- 5.4 Fairview Plan Review
- 5.5 Plan Review Progress Report including report on status of Multnomah County review.
- 5.6 Critique of Goals and Objectives Workshop
- 5.7 Contracts
- 5.8 Criminal Justice PAC By-Laws
- 5.9 Briefing on EDA Grant

AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Planning Extension Request to LCDC from Washington County

BACKGROUND: On May 23, 1979, the Washington County Board of Commissioners requested from LCDC a one-year extension of time to achieve compliance with the Statewide Planning Goals.

The county finds a need to extend its compliance date to July 1, 1980. The reasons for requesting an extension are as follows:

- 'l. Citizen involvement through the public hearings to date has generated a great deal of controversy with respect to rural issues. This has extended the public hearing process and has also greatly increased the amount of staff work required to generate information.
- The public hearing process has also produced a revised policy direction for the county in rural areas, thereby requiring significant staff work to be revised.
- 3. The issue of city-county plan consistency and Planning Area Agreements, although still not resolved, will require time to implement.
- 4. If any of the above considerations require the county to make changes in the text of the Zoning Ordinance, which it appears they will, the county charter requires a general notice to be distributed with tax statements in October. Such an ordinance could not be adopted until the 3rd Tuesday in November at the earliest. If additional ordinances are required to amend the Plan text or maps, they could not be adopted until after January 1, 1980, at the earliest."

In reviewing the request for extension, two major problem areas have been identified within the Washington County planning process. First, it appears that the level of land partitioning activity in the non-urban portion of the county violates Goal #3 (Agriculture) and exceeds assumptions of the findings for the regional Urban Growth Boundary. Second, after review of previous conditions placed on the county by LCDC, it is apparent that several have not been met or completed through the county planning process.

To meet the concerns noted above, on June 11, 1979, the Planning and Development Committee reviewed a recommendation to LCDC to approve the extension request with conditions (Attachment A). The Committee continued the matter to June 25, 1979 to give Washington County time to prepare a reply.

Conditions in Attachment "A" are staff recommendations, which may be changed after discussions are held with Washington County and the Planning and Development Committee on June 25. Changes will be reported at the Council meeting June 28.

BUDGET IMPLICATIONS: The approved MSD budget funds staff coordination activities involved in working with Washington County and LCDC.

POLICY IMPLICATIONS: Approving the Washington County extension request with conditions will provide policy direction to staff as they coordinate and review the progress of Washington County in meeting statewide goals.

ACTION REQUESTED: Adopt Resolution No. 79-56 recommending that LCDC approve the Washington County extension request with conditions.

SK: bc 3962A 0033A 6/28/79

ATTACHMENT "A"

The Metropolitan Service District (MSD) recommends extension of the Washington County Compliance date to July 1, 1980, based on the understanding that the following conditions will be met:

CONDITION #1: The county institute a minor land partitioning ordinance within 60 days.

Justification:

As verified by the Washington County staff memo dated April 13, 1979, there has been an extreme amount of land partitioning outside the Urban Growth Boundary It is also clear from the county staff memo that partitions are not being reviewed for consistency with LCDC Goals #3 and #4. A minor land partitioning ordinance could help to ensure that all new proposed partitions comply with LCDC goals.

CONDITION #2: The county redefine its definition of agricultural land to be consistent with Goal #3. This should include the addition of Class IV soils to the agricultural definition and the application of the EFU zone to all agricultural lands as provided in Goal #3. The application of the agricultural goal should be accomplished within 120 days.

Justification:

The application of the agricultural goal was a condition placed on the county by the Commission on April 3, 1976. The county had agreed to complete work pursuant to Goal #3 by April, 1977 (taken from the county's "Revised Compliance Schedule and Work Program" dated May, 1976).

CONDITION #3: The county consider contiguous lots held by owners who are closely related as one lot for purposes of demonstrating commitment for an Exception to Goals #3 and #4.

Justification:

As a result of not having a minor land partitioning ordinance, many small lots have been created in localized areas of the non-urban portion of

Washington County.

"Lot partitioning in the AF-5 and AF-10 zones corresponds primarily with the Chehalem Mountain area (approximately 690 new lots) and the area at the base of the hills north of the Sunset Highway (approximately 210 new lots)..."

"An even greater majority of lot splits (1,062 new lots -- of a total of 1,233 new lots) have resulted in new lots under 38 acres in size."
(Washington County memo dated April 13, 1979)

The county has the authority to look past lot lines to see where parcels are under contiguous ownership or can reasonably be aggregated through sale or lease to support a farm or forest use. Only limited and justifiable "exceptions" may be granted under Goal #3, regardless of the creation of numerous "paper lots."

CONDITION #4:

The county actively pursue resolution of conflicts between the community plans and implementing (zoning) ordinance. All plan/zone conflicts must be resolved prior to the submission of the revised Washington County Comprehensive Plan for acknowledgement.

Justification:

The Oregon Supreme Court decision in <u>Baker</u> v <u>City of Milwaukie</u>, 533 P. 2d 772 (1975), states that the Comprehensive Plan designation for a parcel of land is the legally controlling document relating to the use of land. The Court's decision further stated that it is the duty and responsibility of local government to bring the zoning designation into conformance with the Comprehensive Plan.

A condition placed on the county by the Commission on April 3, 1976, required an adjustment to the county Compliance Schedule to show when any conflicts between the plan and ordinances will be identified and resolved. The county identified an approximate 3,000 potential conflicts between community plans and zoning designations (memo dated May 11, 1976, from Larry Frazier, Planning Director to Washington County Planning Commission). The county's "Revised Compliance Schedule and Workprogram" (May, 1976) agreed to

resolution of "Baker" conflicts by April, 1978. To date, revisions to only one of the 14 community plans have been completed.

(NOTE: In advance of resolving plan/zone conflicts, the county should assess the need for updating existing community plans as indicated in the May, 1976 county work program. Zone and plan changes should be coordinated with completion of Urban Planning Area Agreements as set forth in Condition #5.

It is expected that the actions taken as a result of conditions #4 and #5 will result in changes to the community plans sufficient to prepare them for submittal for acknowledgment. It is understood that community plans may undergo further refinement following completion of the acknowledgment process).

CONDITION #5:

The county complete Urban Planning Area Agreements (UPAA) with cities within the county.

UPAA's must be completed in a timely fashion so as not to hamper or delay a city's request for acknow-ledgment.

Justification:

In November, 1978, the Director of DLCD placed the following condition upon the Clackamas, Multnomah and Washington Counties FY 1977-78 progress reviews:

"Consistent with the Commission's standard UGB condition and its policy taken at the June 9, 1978, meeting, the County must agree with the cities on a timeframe and set of tasks for the adoption of urban planning area boundaries. The agreement must include a mutual schedule for the adoption of the urban planning area boundaries and comprehensive plan designations for the unincorporated area no later than the cities' approved compliance dates."

To date, no schedule or set of tasks have been set out with the cities with the exceptions of Durham, which is planning only for its city limits, and King City, which has already been acknowledged for its incorporated area.

CONDITION #6:

A revised compliance schedule and work program be submitted to and approved by LCDC within 30 days. The schedule of completion of work items and conditions must be reflected in the revised work program.

Justification:

The submission of a revised compliance schedule and work program is a standard condition on any extension.

SK:gl 3884A 0018A

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF
ESTABLISHING BUDGET CONTROL
PROCEDURES

)

Introduced by:
Cindy Banzer
Craig Berkman

WHEREAS, it is appropriate for the Council to establish control procedures for Metropolitan Service District (MSD) budgets; now, therefore,

Mike Burton

BE IT RESOLVED,

- (1) That FY 1979 financial records of MSD shall be closed by August 15, 1979. Information on the cash balances shall be sent to the Council;
- (2) That the Executive Officer shall take all steps necessary to have all records available to expedite an independent audit of MSD financial records for FY 1979. A report on the status of the audit shall be made to the Council at the first meeting in November;
- (3) That a report shall be prepared for Council review by October 15, detailing the establishment of a revised budgeting and accounting system;
- (4) That contract proposals exceeding \$2,500, and for which payment shall be made from the General Fund or the Planning Fund, shall be reviewed by the Ways and Means Committee and sent to the Council to be considered on the Consent Agenda. Contractual arrangements with payment secured by funds other than General Fund and Planning Fund, shall be reviewed by the appropriate substantive Council standing committee;

- (5) That appropriate measures, within the constraints of State law, shall be taken to increase the earnings on invested MSD funds. The balances on invested funds and resultant earnings shall be reported on a quarterly basis to the Council;
- (6) That quarterly financial reports shall be prepared for the Council which include, but are not necessarily limited to, the following information:
 - expenditures made and revenues realized to date,
 - federal and state grants status reports, including increases and/or decreases in budgeted grant revenues,
 - cumulative savings in personal services and materials and services resulting from vacancies in authorized staff positions, and
 - investment program report;
- (7) That the Council shall, if necessary, make appropriate transfers between operating and contingency funds based on information received in the quarterly financial reports;
- (8) That the Executive Officer shall request of the Council appropriation of additional funds, if necessary, to implement these budget controls; and
- (9) That prior to the end of FY 1980, these budget controls shall be reviewed by the Council Ways and Means Committee in order to recommend to the Council which controls, if any, shall be continued in FY 1981, and thereafter.
- (10) That the attached "Report on Proposed Budget Control Strategies," dated May 22, 1979, which has been approved by the Ways and Means Committee is made a part of this Resolution and shall

serve to implement the necessary budget controls to provide for an additional \$100,000 in contingency funds by the end of FY 1980.

ADOPTED by the Council of the Metropolitan Service District this 24th day of May, 1979.

Presiding Officer

CB/g1 3697A 0033A

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date: May 22, 1979

To: Ways and Means Committee

From: Executive Officer/

Subject: Report on Proposed Budget Control Strategies

Attached for your information and review is a report which details some possible budget control strategies to develop a larger contingency for the FY 1980 budget. I hope you will take time to read the report, as it provides a good synopsis of where we are, at the current moment, in the budgeting process, as well as speaking directly to some of the questions and comments that have been previously raised in light of our financial management system.

In summary, the items included in the report provide for the following:

- There is some flexibility in the current \$179,883 in the combined contingency for Planning and General Funds.
- Salary savings will be experienced during the year, due to turnover and attrition.
- Executive Officer will propose, effective FY 1980, a position vacancy freeze to maintain vacancies for two months, unless otherwise approved by the Council..
- Work programs for Public Information and Citizen Involvement will be developed and submitted to the Council for approval prior to expenditure of funds for those items.
- Executive Officer will review with the Ways and Means Committee any contract over \$2,500 which is not predominately funded by either state or federal funds, prior to its authorization.
- "Overmatch" amounts will not be authorized by Council prior to the normal ratio of federal, state and local matching funds being expended.

Ways and Means Committee May 22, 1979

Page 2

- Positions authorized for the first time in the FY 1980 Budget, funded from the Planning or General Fund, will not be filled until October.
- Council will receive a report on any increases in carryover funds from FY 1979 as soon as possible after the close of the fiscal year..
- Outside audit report on FY 1979 Budget will be expedited to be available to the Council as soon as possible.
- Program managers will be asked to curtail any nonessential expenditures for the remainder of FY 1979.
- All appropriate sources of state and federal funding which will enhance MSD program direction will be pursued.
- An aggressive fund investment process will be instituted to increase existing yield from investments.
- Financial reports relating to the above items will be presented to the Council as soon as possible after the close of each quarter.

The implementation of these controls will be sufficient to enable the Agency to accumulate an additional \$100,000 in contingency prior to the end of FY 1980.

RG: DUK: mec

PROPOSED BUDGET CONTROL STRATEGIES TO

DEVELOP LARGER CONTINGENCY FOR FY 1980 BUDGET

BACKGROUND

In considering the FY 1980 Budget, the Ways and Means Committee has been exploring the option not to make immediate cuts to increase the contingency effective July 1, but to instigate internal budget controls to attain the goal of a \$100,000 contingency at the end of FY 1980. The following report proposes various strategies to accomplish this goal and explains various current circumstances which will give the assurances that this is a fiscally responsible action to recommend to the Council.

PROPOSED CONTINGENCY FUNDS IN FY 1980 BUDGET

Currently there is a combined contingency of \$179,883 in the Planning and General Funds. As has been previously stated, this amount would provide salary increases of a flat 10% for all employees for an entire year, effective July 1, 1979. That 10% target figure may be higher than the amount approved by Council for salary increases in FY 1980. The granting of salary increases, for example, can be varied both in time of implementation (cost of living in July or October, etc.),, and in amount of salary increase. For each percentage point below a composite 10% for all employees, \$7,900 would accrue to unallocated funds in the General Fund contingency and approximately \$10,000 in the Planning Fund contingency. The effect of these numbers is best shown by using the following example: If the Council decided to set a maximum target of a flat 7% salary increase for all employees and instructed the Executive Officer to make the appropriate split between cost of living, merit and step increases, the resulting unallocated funds in the existing contingency would total \$53,700.

It should be pointed out that, even with the granting of a 10% increase for all employees, the contingency funds would not be immediately zeroed out on July 1. Quarterly transfers will be made from contingency to personal services accounts. Therefore, even the maximum 10% of the combined contingency funds would be reduced by only \$45,000 in the first quarter - July to October, 1979.

SALARY SAVINGS DURING THE YEAR

The historic pattern of the CRAG agency was that approximately \$15,000 per quarter was accumulated from underspending

for personal services. This savings was due to turnover (which results in hiring new people at a lesser salary than that of the person previously holding the position) and from positions not being filled during the recruitment process. While we would hope to minimize turnover, there is no reason to believe, at this point, that the current pattern will not continue into FY 1980. Our experience in the first quarter of this year verifies that this level of savings should continue until the end of the fiscal year.

The term or length of vacancy of a position can be influenced by management decisions. For example, the Executive Officer is willing to institute a policy to put a two month hiring freeze on all vacant positions to assist in accumulation of a surplus which will be transferred to the contingency. caveat on this control would be that there may be some critical positions that cannot be left open for two months. These could be reviewed by the Ways and Means Committee and . the Executive Officer to reach agreement to modify or waive The second the two month freeze rule, in these instances. portion of the caveat is that, for positions which are totally or largely (over 75%) funded by state or federal funds, the policy may be self defeating in that the local savings would be minimal, while the productivity loss would be relatively great. However, the freeze policy would increase savings over our traditional experience.

It would also be appropriate to establish a policy that new positions recommended in the FY 1980 Budget not be filled until October 1, which will provide some additional local funding for transfer into the contingency.

Staff will also undertake a reevaluation of the work programs, proposed in the FY 1980 Budget, to ascertain personnel requirements to meet program objectives, and any recommendations for appropriate adjustments concerning a reduction of staffing will be made.

It is proposed that all local funds that can be accumulated through these salary saving techniques would be transferred from personal services accounts to the contingency fund by Council resolution on a quarterly basis.

MATERIALS AND SERVICES - CONTRACTUAL ACCOUNTS

Certain funding proposals in the FY 1980 Budget represent potential expenses, rather than completely detailed expenses. This is particularly true in the contractual services account for Public Information and Citizen Involvement. Work programs will be developed and presented to the Council for

approval prior to authorization of any expenditures from those accounts.

For other contractual services which are not predominately funded by either state or federal funds, the Executive Officer will attempt to delay expenditure for those services to the greatest extent possible to impact the agency productively. He will review with the Ways and Means Committee the authorization of any such contract over \$5,000, prior to authorizing letting of contracts.

OVERMATCH

Some programs included in the proposed FY 1980 Budget for the Metropolitan Development Department proposed to spend a higher amount of local funds than is required to match the federal portion of the program in order to meet program objectives for the year. The difference between the amount of local funds required to match and the total local funds budgeted for the program is termed "overmatch." It will be the policy of the agency to not expend any overmatch funds until the federal and local matching funds are expended in that program area. Any deviation from this policy would have to be approved by the Ways and Means Committee.

Not only will this policy provide a closer review and control on the expenditure of overmatch funds, but also will provide a potentially larger investment pool for a longer period of time than would otherwise be available.

YEAR END BALANCE

There is a good prospect that the agency will end the current fiscal year with a larger surplus than is reflected in the proposed budget as a beginning fund balance. Because we operate on an accrual accounting system, we will not be able to ascertain the exact amount of that surplus until after the close of the fiscal year on June 30. We will do everything possible to provide an accurate closing figure as soon as possible. We will also expedite as much as possible the outside audit report on our fiscal year's operation so that an outside accuracy check of carryover will be available to the Council.

The Executive Officer will instruct all program managers to curtail any non-essential expenditures for the remainder of this fiscal year. This could result in the saving of local funding this year to increase the carryover figure for the FY 1980 Budget.

FEDERAL GRANTS-IN-AID

At the current time there is one fairly certain source of federal aid that is not reflected in the proposed FY 1980 Budget. That source is the areawide Housing Opportunity Plan bonus funds to be reported from the Department of Housing and Urban Development. The use of those funds will be restricted to acivities relating to assisted housing programs. However, it is possible to structure that program to pick up a portion of all overhead costs as well as relieving more flexible "701" Planning Funds that could then be diverted to assume some costs in the current "overmatch" programs.

Staff will continue to pursue all appropriate sources of additional state and federal funding which will enhance MSD's program direction. There is some possibility that MSD, being a unique agency with an array of protections and accountability not found in most regional agencies, can successfully attract federal funds from discretionary and/or research categories that would assist our programatic goals.

INVESTMENTS

As of April 30, MSD had \$5.1 million invested in the State investment pool at the rate of 7.9%, and has accrued \$323,554 in interest earnings. Since the April financial records will not be consolidated for another week, an exact estimate of the percent of funds invested is not available. The finance staff estimates that at least 95% of available funds have been invested in the State pool.

The staff has been successful in maintaining a high level of investments in the State pool. Over 95% of revenues received are deposited with the State and withdrawn as required. The balance in the checking account used for payroll expenses is maintained at about \$100. Funds are transferred as needed every two weeks from the State pool to meet payroll expenses. The checking account for accounts payable is maintained at about \$25,000. Funds are also transferred as needed to cover checks issued by the Finance Division.

With additional staff, which have been authorized, and an improved accounting system, the investment program can be improved with better forecasting of cash balances and placing investments in longer term, higher yield government securities. Improvements can also be made by increasing the frequency of billings for grant reimbursements. A search

for an improved computer software system has begun and should be in place during the first quarter of the fiscal year. With these improvements, and given the existing level of interest rates, MSD can expect to increase interest rates on specific investments up to 9%.

IMPLEMENTATION

The implementation of these budget control strategies should provide sufficient control to the Executive Officer and the Council to delay any further cuts in the proposed FY 1980 Budget until the results of these controls, the year end audit and the prospect of additional grants-in-aid will be more refined. It is proposed that the Council receive a report on the agencie's financial condition as soon as possible after the close of the first quarter on October 1, 1979, and, based upon that report, make any adjustments necessary at that point to alter contingecy or programatic directions. It is felt that such a procedure would be financially responsible and any decisions made after the first quarter would be based upon experience and information that can only be estimated, at this point.

RG: DUK: mec

13-17

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date: June 27, 1979

To: Councilors of the Metropolitan Service District

From: Chair, Ways and Means Committee

Subject: Amendment of Ordinance Adopting FY 1980 MSD Budget

We received a letter from the TSCC on June 22, 1979, requesting that any written response to objections or recommendations made by the Commission be noted in the ordinance adopting the FY 1980 Budget.

To comply with that request, Ordinance No. 79-72 has been revised to add a section which reads: "Recommendations from the TSCC have been received by the MSD and have been acted upon, as reflected in the Budget and in the Schedule of Appropriations."

In addition, to respond to (4) of a TSCC letter received June 25, a \$10,472 transfer has been made in the Solid Waste Fund from personal services to the contingency. This change will not affect the total appropriated for this fund. The amendment results in the following Solid Waste Operations Fund:

Personal Services	195,285	(10,472)	184,813
Materials and Serv		(==, =, =, =,	374,990
Capital Outlay	1,910		1,910
Transfers to Other	Funds 816,737		816,737
Contingency	86,539	10,472	97,011
Unappropriated Bal			4,060
TOTAL	1,479,521		1.479.521

These changes have been incorporated in the amended Schedule of Appropriations attached to the Ordinance as Exhibit A.

CS:CK:mec

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE ANNUAL)
BUDGET OF THE METROPOLITAN SERVICE)
DISTRICT FOR FISCAL YEAR 1980 MAKING)
APPROPRIATIONS FROM FUNDS OF THE)
DISTRICT IN ACCORDANCE WITH SAID)
ANNUAL BUDGET AND LEVYING AD VALOREM)
TAXES

ORDINANCE NO. 79-72

Requested by Rick Gustafson

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT ORDAINS AS FOLLOWS:

SECTION 1. The Council of the Metropolitan Service District (MSD) finds that the Multnomah County Tax Supervising and Conservation Commission held its public hearing June 14, 1979, on the annual budget of the MSD for the fiscal year beginning July 1, 1979, and ending June 30, 1980.

Section 2. Recommendations from the Tax Supervising and Conservation Commission have been received by the MSD and have been acted upon, as reflected in the Budget and in the Schedule of Appropriations.

SECTION 3. The "FY 1980 Budget of the Metropolitan Service District" as presented at the hearing of the Multnomah County Tax Supervising and Conservation Commission on June 14, 1979, and as attached hereto, is hereby adopted.

SECTION 4. The Council of the Metropolitan Service

District does hereby levy ad valorem taxes for the Zoo Fund as provided in the budget adopted by Section 2 of this ordinance in the amount of two million dollars (\$2,000,000), said levy being a five-year serial levy outside the six percent constitutional limit approved by district voters on May 25, 1976, (Exhibit B) and that these taxes be, and hereby are, levied and assessed on those taxable properties within the taxing district.

SECTION 5. The Council hereby authorizes expenditures in accordance with the annual budget adopted by Section 2 of this ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 1979, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit A, attached hereto and by reference made a part of this ordinance.

SECTION 6. The Executive Officer shall make the following filings as provided by ORS 294.555 and ORS 310.060

- 1. Multnomah County Assessor
- 1.1 An original and one copy of the Notice of Levy marked Exhibit B, attached hereto and made a part of this ordinance.
- 1.2 Two copies of the budget document adopted by Section 2 of this ordinance.
- 1.3 A copy of the Notice of Publication provided for by ORS 294.421.
- Clackamas and Washington County Assessor and Clerk.
 - 2.1 A copy of the Notice of Levy, marked Exhibit
 - 2.2 A copy of the budget document adopted by Section 2 of this ordinance.

ADOPTED By the Council of	the Metropolitan S	ervice District
this, 1979.		

Presiding Officer

ATTEST:

Clerk of the Council CS:MC:gh/3857A/0033A

WASHINGTON PARK ZCO

TO: .

Zoo Committee

DATE: 6/22/79

FROM:

Warren Iliff

SUBJECT:

Next Meeting at 3:30 p.m. on Wednesday, July 11, in the Zoo's Education Building

Attached are the minutes from the last meeting including another copy of the drafted Friends/MSD agreement. Please edit and add to this document and send it back to Kay; we will publish the next draft after input from the Friends.

The schedule for our Zoo staff presentations will be revised as follows:

Animal Management

July 19

Buildings and Grounds

August 16

Visitor Services

September 20

The agenda for the next meeting on July 11 will be as follows:

- I. Reading of Minutes
- II. Old Business
 - a. Friends/MSD Agreement
 - b. Development Foundation
 - c. Other
- III. New Business.
 - a. Contracts
 - b. Other

jah

cc: Mike Burton
Rick Gustafson
Kay Rich
Division Heads
Jack McGowan

Attachments

Zoo Committee (MSD Council)

Minutes: June 21, 1979

3:30 p.m., Education Building

Washington Park Zoo

NEXT MEETING Wednesday, July 11, 1979 3:30 p.m., in the Zoo's Education Building

Those present: Councilors Betty Schedeen and Craig Berkman; Gay Stryker, Friends of the Washington Park Zoo; Warren Iliff, Kay Rich and Judy Henry, Zoo Staff.

- I. Minutes of June 7, 1979: Approved as published.
- II. Zoo/Friends Relationship: Kay Rich had drafted a Friends/MSD Agreement, copies of which were distributed. The committee members are to bring these to the next meeting with their comments, suggestions, etc.

Gay Stryker proposed that the Friends' membership be allowed to purchase an annual zoo pass as a membership benefit. She also suggested that there be a \$5 Associate membership category whose benefits would include a zoo calendar, some membership activities, mailings and a 20% discount on zoo admissions. This category would make the Friends' membership affordable to everyone.

Warren stated that no other zoos have both an annual pass and a discount admission. The discount admission would be difficult to handle at the ticket window, and it is his feeling that if an annual pass is available the discount on admissions should not be offered.

Councilor Schedeen suggested that perhaps the \$5 membership calendar could instead include in it a coupon for one free family admission to the Zoo. This would eliminate the discount admission while still allowing a family one free zoo visit.

Councilor Berkman stated that the MSD should not be involved in determining the fee structure of the FOZ as that is a civic body. He also stated that it was most probably illegal for annual passes and other benefits given by the Zoo/MSD to be restricted to the members of FOZ and that those benefits must be made separately available to anyone wishing to purchase them.

He then went on to say that legally any monies that the FOZ receives over and above the cost of servicing their membership must be spent on zoo projects with the final decision of what those projects are to be resting with the Zoo Director and the MSD. In the event that an annual pass is sold by FOZ, any monies must go directly to the special FOZ fund for zoo projects. Should FOZ receive funds from donations/bequests, that money would be separate from the zoo project account. However, in the event that FOZ decides they wish to use those funds for a zoo project(s), the final authorization for the project(s) would once again rest with the Zoo Director and the MSD.

Kay Rich stated that he has sent a memo to the MSD legal council asking for clarification of the following:

- 1. Could MSD allow the Friends of the Zoo (FOZ) to sell annual passes to the Zoo and keep any of the revenues even if revenues would go into FOZ funds dedicated to Zoo improvements?
- 2. If MSD approves the sale of annual passes, could such passes be restricted to members of the FOZ or could any person demand the right to purchase such a pass?
- 3. Could MSD offer the FOZ a reduction in price of the annual pass in exchange for support services to the Zoo?

Hopefully the legal council will respond to these questions prior to the next meeting of this committee.

- II. Zoo Development Foundation: Not discussed.
- III. Animal Management Presentation: Postponed
- IV. Animal Management Tour: Postponed
- V. Contracts: Kay Rich stated that we would like to extend for a second year our contract with the public relations firm of Ted Hallock, Inc. Last year we sent out request for proposals on this contract and received only three responses, with one firm stating that they were not interested in bidding at that time but would be interested in bidding whenever we go out for bids again. The Hallock firm is doing an excellent job, and we would just as soon extend the contract for one year and then go out for bids again after we have time to reassess our programs and needs.

Kay also asked the committee's approval in extending the Construction Manager's contract for one year. Jim Riccio is doing an excellent job for us, and it would be rather difficult to lose him while we are in the midst of major construction.

Councilor Berkman moved that the Zoo Committee approve both of these contract extention requests as given by Kay Rich. Motion approved.

VI. Meeting: The next meeting of the Zoo Committee is scheduled for 3:30 p.m. on Wednesday, July 11, in the upper room of the Zoo's Education Building.

MSD COUNCIL SOLID WASTE/PUBLIC FACILITIES COMMITTEE

Meeting of June 5, 1979

The Council Committee on Solid Waste and Public Facilities met at 3:00 p.m. on Tuesday, June 5, 1979. Those members present were Coun. Craig Berkman, Coun. Jack Deines, Coun. Jane Rhodes, Coun. Gene Peterson. Staff in attendance included Terry Waldele, Ed Kushner and Richard Brandman.

Guests in attendance included Andrea Scharf, Marion Hemphill, Virginia Ferriday, and Greg Baldwin, all from the City of Portland's Energy Policy presentation group; Oliver Domreis, Chairman of the MSD Water Resources Policy Alternatives Committee; Ray Jaren, Project Manager for the Metro Water Resources Study; and George Phoenix, Water District Superintendent for Hazelwood Water District.

The meeting began with a progress report from Coun. Jane Rhodes on the Johnson Creek Task Force. Coun. Rhodes reported that the Task Force is working on the interim development guidelines for Johnson Creek and will be referring them to the Council for general concurrence of the Council, after which they will be distributed to the six local jurisdictions for adoption. Upon receiving the adoption of four out of the six jurisdictions, the guidelines will be submitted to the MSD Council for formal adoption.

Next, the Committee moved to the agenda item on the Corps of Engineers Metro Study reports on water supply and drainage management. Terry Waldele reviewed the work of the Water Resources Policy Alternatives Committee and their recommendations to the Council Committee on this matter. Coun. Rhodes questioned MSD's committment on the lead role on the groundwater studies program considering the lack of resources available to MSD for this kind of work. Terry Waldele responded that the studies could be funded from grants and that the Council would have to approve the allocation of resources through the budgeting process before the studies would commence. Other questions were raised and discussed concerning the City of Portland Water Bureau's concerns, the need for review of the documents by the Planning and Development Committee and other matters.

The Committee endorsed the WRPAC's action on the Metro Study reports and recommendations, and recommend that the reports be referred to the Planning and Development Committee for review as soon as possible after they are released by the Council.

The City of Portland representatives then began their presentation of the proposed City Energy Policy. The presentation began with a slide show on the proposed policy. The policy is scheduled for Council adoption on July 19, 1979. After considerable discussion about the policy and its implications, the Council Committee discussed whether the MSD Council should be advised to take any action on the proposed policy. Committee members discussed the possibility of recommending to the Council that MSD support the

City's policy, but were concerned about the implications of taking such an action. They were especially concerned about expressing support for specific details of the proposed policy and were hesitant to recommend any action which would effect the metropolitan area without knowing the consequences of such an action. The Committee asked the staff to confer with City of Portland staff and to return to the Committee at the next meeting oh June 19th with a set of alternative actions from which the Committee might make a recommendation to the Council.

TW/gl 3907A 0016A

Metropolitan Service District 527 SW Hall Portland, Oregon 97201 503/221-1646

Agenda

July 10, 1979 Date:

Tuesday Day:

Time: 5:00 p.m.

Conference Room "B" Place:

WAYS AND MEANS COMMITTEE

SPECIAL MEETING

This is a special meeting, called to review the Personnel Task Force Report.

DUK:mec

MEETING REPORT

DATE: June 19, 1979

GROUP/SUBJECT: Ways and Means Committee

PERSONS ATTENDING: Councilors Kirkpatrick, Stuhr, Deines; Executive

Officer Gustafson; Staff members Judy Bieberle,

Jennifer Sims and Denton Kent.

MEDIA: None

SUMMARY:

- 1. Status of FY 1980 Budget: There was discussion relative to the budget status, followed by a report that all legal requirements of the State Budget Law had been satisfied through the Tax Supervising and Conservation Commission (TSCC). Passage of the budget is anticipated at the Council meeting of June 28. It was suggested that, at the June 28 meeting, Councilor Stuhr move for adoption of the proposed FY 1980 Budget.
- Proposed Contract for Consultant Assistance in Assessing Overall Public Information Needs and Approaches: Judy Bieberle briefed the Committee on the purpose of the contract, as previously discussed with the Budget Task Force, and reported that two responses to the requested proposal had been received. The evaluation committee charged with review of the proposals met briefly on the morning of June 19, but did not reach any firm decision on the proposals. It was pointed out that the cost to implement this task, as reflected in the proposals, was in the \$10,000 range.

The Ways and Means Committee agreed that the job proposed in the RFP needed to be done and that there was a need to establish a firm basis of expectation and products to be pursued that would result from this contract. The Committee indicated that the Executive Officer and Public Information staff should proceed with evaluation of the proposals and make a recommendation as to their disposition at the June 28 MSD Council meeting. It was understood that members of the Ways and Means Committee would be contacted by telephone to receive a report on the recommendation prior to Council action.

3. Status Report on Personnel Task Force: The progress of the Personnel Task Force was discussed and it was indicated that the current schedule calls for conclusion of their work prior to the next Council meeting. The Ways and Means Committee indicated a desire to receive the report of the Personnel Task Force, and to hear any differing views that may be brought forward on the Task

Meeting Report June 19, 1979

Page 2

Force recommendations. To accomplish this in a timely fashion, the Ways and Means Committee scheduled a <u>special meeting to be held July 10, 1979</u>, at 5:00 p.m. to consider the Task Force proposals. It was stressed that all Councilors who may have an interest in this matter mark this date and attend the Ways and Means Committee meeting to air their respective views.

4. Discussion of July 27 Council Retreat: The Ways and Means Committee was provided with a description of the process and a copy of the Request for Proposal to secure a consultant to work with the Council to formulate the basis for the proposed July Retreat. It was the consensus of the Ways and Means Committee that the Executive Officer proceed with executing a contract with Martin-Simonds Associates in an amount not to exceed \$2,000 to provide the necessary assistance to the Metropolitan Service District.

There was discussion relative to the Retreat format and program content, as well as certain housekeeping matters surrounding the Retreat. A memorandum will be forwarded to the Council, going into detail about specific items discussed. However, as it is currently envisioned, the following schedule will be followed: Friday, 8:00 p.m., the Retreat will begin with presentations by E. Kimbark McColl Sr. and Jr., who had previously been invited by Chairman Burton to participate in the retreat. Immediately following those presentations, a discussion of detailed format of the Retreat will be held.

Saturday morning will begin with a breakfast meeting at 8:00 a.m., with both the morning and afternoon sessions centered around discussions of issues that will be raised in the interview process provided through the consultant contract. Mr. John Simonds will be available to facilitate that day's events, focusing on both problems and proposed solutions to identified concerns.

At the Saturday session it is proposed that there be a break from approximately 1:00 to 3:00 p.m. and that a group dinner be held that evening.

It is anticipated that, on Sunday morning, the Council will have an opportunity to present their views on a variety of issues facing the MSD, from long range financing to citizen involvement, etc.

The Ways and Means Committee indicated that expenses should be handled on a set amount being provided for each Councilor to

Meeting Report June 19, 1979

Page 3

cover individual expenses, and that the Retreat would not be eligible for claiming of per diem.

It was indicated that any Councilor wishing to make specific suggestions relative to the Retreat should contact a Ways and Means Committee member. Councilors will also be contacted very shortly to arrange an interview with Martin Simonds Associates to provide a foundation for the Saturday session of the Retreat.

5. Other Business: Jennifer Sims discussed with the Ways and Means Committee the desire of the Planning and Development Committee that Ways and Means serve as the appropriate committee to conduct the Goals and Objectives Workshop on public involvement. After discussion it was decided that the Ways and Means Committee should not specifically take on this task but that both public information and citizen involvement issues should be part of the Goals and Objectives Workshop of each Council Committee.

Prior to adjournment, Councilor Deines emphasized that the Committee should keep the issue of solution of long term financing as a high priority and that it was expected that the Executive Officer would provide a report concerning this matter to the Ways and Means Committee at the July 17 meeting.

DUK:mec 4-5

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

May 15, 1979

To:

Ways and Means Committee

From:

Councilor Craig Berkman

Subject:

MSD Budget

I have written this memorandum because I am deeply concerned about the fiscal health and financial integrity of the Metropolitan Service District.

These concerns are based on my analysis of the budget and upon conversations with the Executive Officer and the Agency's new Budget Officer who are frank to admit that the Agency does not know the current status of our financial resources, i.e., how much money we have in the bank. It appears that the accounting function is also in disarray. In addition, the Executive Officer and I agree that the Metropolitan Service District's investment program is most unsatisfactory.

It is clear, upon analysis, that without a new general fund revenue source, the Metropolitan Service District's general fund financial resources will not keep up with expenditures. The financial crunch will be most graphically demonstrated in next year's budget. Therefore, the Ways and Means Committee, the Executive Officer and the Council should clearly recognize that the decisions affecting this year's budget will have significant impact next year.

In light of those facts and the budget oversight affecting the contingency fund in this year's budget, I believe and would strongly urge that the Ways and Means Committee endorse and recommend a contingency fund of at least \$100,000.

In this regard, I believe that the Committee can look at the materials and services items in the public information budget and the contracted services item in the Executive Management Budget for possible reductions.

It also appears that the Agency should consider some personnel freezing and/or reductions.

Memorandum May 15, 1979

Page 2

While I have been assured by the Executive Officer and his staff that steps will be taken to get the Agency's financial and accounting house in order and that the Ways and Means Committee and the Council will have better information upon which to make more intelligent budget decisions, nevertheless, I believe that fiscal responsiblity and prudence dictate caution and, hence, a significant contingency fund for this year's budget.

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

June 28, 1979

To:

Metropolitan Service District Council

From:

Marge Kafoury, Chairman

Planning and Development Committee

Subject:

Committee Recommendation on Planning Extension

Request to LCDC from Washington County

The Planning and Development Committee met on June 25 to discuss the proposed conditions on the Washington County Extension request. The committee heard testimony from Washington County Commissioner Jim Fisher, County Planning Director Larry Frazier, Washington County Legal Counsel, a representative of 1000 Friends of Oregon and a representative of the Washington County Landowners Association.

The committee recommends amendments to Attachment "A" as noted on the following pages.

MK:SK:jo

ATTACHMENT "A"

The Metropolitan Service District (MSD) recommends extension of the Washington County Compliance date to July 1, 1980, based on the understanding that the following conditions will be met:

adopt
CONDITION 1: The county institute a minor land partitioning ordinance within 60 90 days.

JUSTIFICATION:

As verified by the Washington County staff memo dated April 13, 1979, there has been an extreme amount of land partitioning outside the Urban Growth Boundary It is also clear from the county staff memo that partitions are not being reviewed for consistency with LCDC Goals #3 and #4. A minor land partitioning ordinance could help to ensure that all new proposed partitions comply with LCDC goals.

CONDITION 2: The county redefine its definition of agricultural land to be consistent with Goal #3. This should include the addition of Class IV soils to the agricultural definition and the application of the EFU zone to all agricultural lands as provided in Goal #3. The application of the agricultural goal should be accomplished within 120 days.

JUSTIFICATION:

The application of the agricultural goal was a condition placed on the county by the Commission on April 3, 1976. The county had agreed to complete work pursuant to Goal #3 by April, 1977 (taken from the county's "Revised Compliance Schedule and Work Program" dated May, 1976).

CONDITION 2: The county apply Goals #3 and #4 prior to the issuance of building permits on agricultural and forest lands where partitioning has occurred without the benefit of statewide goals.

JUSTIFICATION:

The Washington County staff memo dated April 13, 1979 notes that minor land partitions in the county have not been reviewed for consistency with Goals #3

and/or #4 pursuant to state law (ORS 197.175 and 197.275(2)). To insure that development occurring on the already divided land is consistent with agricultural and forest uses, the county will need to apply the Goals to the development at the time of the issuance of building permits.

CONDITION 3: The county consider contiguous lots held by owners who are closely related as one lot for purposes of demonstrating commitment for an Exception to Goals #3 and #4.

JUSTIFICATION:

As a result of not having a minor land-partitioning ordinance, many small lots have been created in localized areas of the non-urban portion of Washington County.

"Lot partitioning in the AF 5 and AF-10 zones corresponds primarily with the Chehalem Mountain area (approximately 690 new lots) and the area at the base of the hills north of the Sunset Highway (approximately 210 new lots)..."

"An even greater majority of lot splits (1,062 new lots - of a total of 1,233 new lots) have resulted in new lots under 38 acres in size." (Washington County memo dated April 13, 1979).

The county has the authority to look past lot lines to see where parcels are under contiguous ownership or can reasonably be aggregated through sale or leaso to support a farm or forest use. Only limited and justifiable "exceptions" may be granted under Goal #3, regardless of the creation of numerous "paper lots."

CONDITION 43: The county continue to actively pursue resolution of conflicts between the community plans and implementing (zoning) ordinance. All plan/zone conflicts must be resolved prior to the submission of the revised Washington County Comprehensive Plan for acknowledgement.

JUSTIFICATION:

The Oregon Supreme Court decision in Baker v City of Milwaukie, 533 P. 2d 772 (1975), states that the Comprehensive Plan designation for a parcel of land is the legally controlling document relating to the use of land. The Court's decision further stated that it is the duty and responsibility of local government to bring the zoning designation into conformance with the Comprehensive Plan.

A condition placed on the county by the Commission on April 3, 1976, required an adjustment to the county Compliance Schedule to show when any conflicts between the plan and ordinances will be identified and resolved. The county identified an approximate 3,000 potential conflicts between community plans and zoning designations (memo dated May 11, 1976, from Larry Frazier, Planning Director to Washington County Planning Commission). The county's "Revised Compliance Schedule and Workprogram" (May, 1976) agreed to resolution of "Baker" conflicts by April, 1978. To date, revisions to only one of the 14 community plans have been completed.

(NOTE: In advance of resolving plan/zone conflicts, the county should assess the need for updating existing community plans as indicated in the May, 1976 county work program. Zone and plan changes should be coordinated with completion of Urban Planning Area Agreements as set forth in Condition #5.

It is expected that the actions taken as a result of conditions #4 and #5 will result in changes to the community plans sufficient to prepare them for submittal for acknowledgment. It is understood that community plans may undergo further refinement following completion of the acknowledgment process).

CONDITION 5 4: The county complete Urban Planning Area Agreements (UPAA) with cities within the county.

UPAA's must be completed in a timely fashion so as not to hamper or delay a city's request for acknow-ledgment.

JUSTIFICATION:

In November, 1978, the Director of DLCD placed the following condition upon the Clackamas, Multnomah and Washington Counties FY 1977-78 progress reviews:

"Consistent with the Commission's standard UGB condition and its policy taken at the June 9, 1978, meeting, the County must agree with the cities on a timeframe and set of tasks for the adoption of urban planning area boundaries. The agreement must include a mutual schedule for the adoption of the urban planning area boundaries and comprehensive plan designations for the unincorporated area no later than the cities' approved compliance dates."

To date, no schedule or set of tasks have been set out with the cities with the exceptions of Durham, which is planning only for its city limits, and King City, which has already been acknowledged for its incorporated area.

CONDITION 6 5: A revised compliance schedule and work program be submitted to and approved by LCDC within 30 days. The schedule of completion of work items and conditions must be reflected in the revised work program.

JUSTIFICATION:

The submission of a revised compliance schedule and work program is a standard condition on any extension.

SK:gl 3884A 0018A

MEETING REPORT

DATE OF MEETING:

June 14, 1979

GROUP/SUBJECT:

Joint Policy Advisory Committee on Trans-

portation

PERSONS IN ATTENDANCE:

MSD Councilors Williamson, Miller, Stuhr and Schedeen, Dick Carroll, Com. Connie Kearney, Councilman Larry Cole, Lloyd

Anderson

Ted Spence, Connie Cleaton, Ken Rose, Ken Johnson, Dick Arenz, Frank Angelo, Lynn

Dingler

MSD staff members Bill Ockert, Terry

Waldele, Keith Lawton, Gary Spanovich, and

Karen Thackston

MEDIA:

None

SUMMARY:

General Announcements:

Coun. Williamson has received numerous letters requesting a traffic signal at Marylhurst College. Staff should have a recommendation in July.

1. Candidate Problems for MSD Reserve

The candidate problem list was prepared at JPACT's request. Staff has worked with jurisdictional staffs to identify problems. JPACT felt that elected officials should be notified of the process. The staff agreed to notify the chief elected officials of each jurisdiction.

2. Recommended Criteria for Establishing Problem and Project Priorities for the MSD Reserve

Lloyd Anderson expanded on his letter to Charlie Williamson. He felt that emphasis should be given to projects which:

- protect the mobility of regional facilities through roadway design standards, control adjacent land use, access control and other measures
- (2) are sponsored by local jurisdictions that are financing road improvements through local revenue sources, and
- (3) are sponsored by local jurisdictions that can demonstrate that local developers contribute to the financing of roadway improvements.

Mr. Anderson moved and was seconded to include these three items in the criteria. Motion PASSED unanimously.

The Committee discussed the need for more incentive to promote transit improvements. Coun. Miller moved and was seconded to add a policy stating that special consideration would be given to solutions involving alternatives to the single occupant automobile. PASSED unanimously.

Lloyd Anderson moved and was seconded to amend Policy IV -- Environmental Goals by adding projects which reduce noise and visual problems. PASSED unamimously.

Councilman Cole moved and was seconded to adopt the amended criteria (including the amendments recommended by TPAC) and forward to the Council. Motion PASSED unanimously.

3. TIP Quarterly Report

The report describing MSD funding authorization through December 31, 1978, was distributed. No discussion.

4. Transportation Related Energy Planning Activities in the MSD Region

This report was requested by JPACT. Bill Ockert explained the content and the staff recommendation. Dick Arenz, FHWA, stated that the Intermodal Planning Group will require some energy planning be included in the UWP. Caroline Miller moved and was seconded to recommend that the Council request Rick Gustafson, Mike Burton and Charles Williamson to meet with the state to discuss MSD's role in energy planning. Motion PASSED unanimously. Staff will report back in July.

5. Water Transportation

Ken Rose, president of Rose City Water Transit, asked that JPACT recommend the Council prepare a letter endorsing his efforts to undertake water transportation studies. He explained that his feasibility study will be done in conjunction with PCC.

Com. Kearney stated that she has been receiving letters and reports from Mr. Rose for several years and felt in view of Clark County's major transportation problems the study of water transportation was out of the question. She felt it is time to tell him no.

Coun. Miller felt there was no reason not to give him the endorsement as long as it did not require staff time or MSD

money. Mr. Ockert said that the staff felt that the potential of water transportation should be pursued. He, however, felt it was premature to endorse a feasibility study. Instead, the MSD should review the findings of the City of Portland study and then make a judgment as to whether such a study is warranted. Coun. Miller moved and was seconded to recommend to the Council that a letter of endorsement be given to Mr. Rose. A role call vote was taken. Couns. Miller, Williamson, and Schedeen, and Mr. Carroll voted yes. Coun. Stuhr, Com. Kearney and Mr. Anderson voted no. The motion PASSED 4 to 3.

6. <u>Description of Travel Simulation Techniques</u>

Information item. No discussion.

7. TIP AND ITP Amendment -- I-505 Alternative

Mr. Anderson moved and was seconded to approve and forward the amendments to the Council. Motion PASSED.

8. Air Quality Progress Report

Terry Waldele explained the action taken by the Environmental Quality Commission to uphold the state ozone standard of .08 and place it in the SIP's.

Mr. Anderson expressed a concern that the EQC action would paralyze the metropolitan area. Dean Cole moved and was seconded to recommend the Council approve a resolution at its meeting on June 14 reaffirming the past Council action that the .12 standard be included in the SIP.

9. Contracts:

Mr. Anderson moved to table. Motion PASSED.

REPORT WRITTEN BY: Karen Thackston

COPIES TO: JPACT Members

KT:bc 4047A D/3

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

June 18, 1979

To:

MSD Council

From:

Executive Officer

Subject:

A-95 Review Report

The following is a summary of staff responses regarding grants not directly related to MSD programs.

1. Project Title: Washington County Community Food and Nutrition Project (#795-11)

Applicant: Washington County Community Action Organization

Project Summary: Program to provide improved nutritional assistance for low-income people in Washington County

Federal Funds Requested: \$32,000 (Community Services Administration)

Staff Response: Favorable Action

2. Project Title: Nutrition Information and Resource Center

Applicant: Nutrition Information Center (#795-16)

Project Summary: Proposal to expand the existing Nutrition Information Center into a State Clearinghouse and Resource Center to produce, collect and disseminate educational material for low-income people in Oregon

Federal Funds Requested: \$73,070 (Community Services Administration)

Staff Response: Favorable Action

3. Project Title: Head Start Program (#795-19)

Applicant: Clatsop/Columbia Head Start

<u>Project Summary:</u> Full Year Head Start Program and handicapped services for low income preschool children in Clatsop and Columbia Counties

Federal Funds Requested: \$213,300 (Department of Health, Education and Welfare)

Staff Response: Favorable Action

4. Project Title: Child Abuse Prevention Program (#795-19)

Applicant: Community Action Team

Project Summary: Program to coordinate existing child abuse programs and services available to Columbia County, with emphasis on prevention. Program would also establish a Parents Anonymous group

Federal Funds Requested: \$16,500 (Community Services Administration)

Staff Response: Favorable Action

5. Project Title: Parent-Child Center (#795-26)

Applicant: Parent-Child Services, Inc.

Project Summary: Comprehensive development program for low-income families with children between the ages of 0 and 3. The program, which serves the City of Portland, would provide child care and pre- and post-natal education programs for parents.

Federal Funds Requested: \$204,600 (Department of Health, Education and Welfare)

Staff Response: Favorable Action

6. Project Title: Early Intervention and International Year of the Child Awareness Project (#795-27)

Applicant: Washington County Community Action Organization

Project Summary: Project to provide a six-week summer enrichment/early intervention experience for 12 children identified as unlikely to succeed in first grade. Program would also administer speech, hearing and general developmental level assessments to at least 110 low-income or special-need children to identify potential problems and refer to available programs

Federal Funds Requested: \$14,982 (Community Services Administration)

Staff Response: Favorable Action

7. Project Title: Infant/Parent Enrichment Program (#795-29)

Applicant: Clackamas County Community Action Agency

<u>Project Summary:</u> Program to enhance the health and well-being of infants and children by providing pre- and post-natal classes on mother and infant health, nutrition and parenting skills and child development

Federal Funds Requested: \$22,000 (Community Services Administration)

Staff Response: Favorable Action

8. Project Title: International Year of the Child Program (#795-31)

<u>Applicant:</u> Clackamas County Community Action Agency

Project Summary: Program to provide free counseling and summer recreation services and a summer lunch program for highest level poverty children in Clackamas County

Federal Funds Requested: \$12,337 (Community Services Administration)

Staff Response: Favorable Action

9. Project Title: CETA IV Summer Youth Employment Program (#795-32)

Applicant: Multnomah-Washington CETA Corsortium

Memorandum Page 4

Project Summary: Program to provide summer employment and career exploration for economically disadvantaged youth who reside in Multnomah and Washington Counties outside the city limits of Portland

Federal Funds Requested: \$983,952

Staff Response: Favorable Action

LB:bc 4045A D/3

ADOPTED BY THE

A G E N D A M A N A G E M E N T SUMSD COBNEIL

FROM

Executive Officer

SUBJECT: Amendments to FY 1980 Budget Ordinan

BACKGROUND: One amendment to the FY 1980 Adopted Budget Ordinance is recommended following the review by the Tax Supervising and Conservation Commission.

A review of the fund balances requested by TSCC established that an additional \$40,881 in the Solid Waste Debt Service fund would be carried over from the current year to the FY 1980 budget and added to the Unappropriated Balance. The TSCC recommended that \$190,000 listed as Reserve for Debt Service be indicated as an Unappropriated Balance.

This amendment would change the ordinance as follows:

A.	Amendments Solid Waste Debt Service Fund	
	Debt Service	645,521
	Transfer to Unappropriated Balance	(190,000)
	Revised Debt Service	455,521
	Add Unappropriated Balance	
	Transfer from Debt Service	190,000
	Increase Unappropriated Balance	40,881
	Total Unappropriated Balance	230,881
В.	New Appropriation Solid Waste Debt Service Fund	
	Debt Service	455,521
	Unappropriated Balance	230,881
		686,402
c.	Total All Funds	
	Current Ordinance	24,610,208
	Increase Solil Waste Debt Service	40,881
	Total All Funds	24,651,089

BUDGET IMPLICATIONS: No change in original program.

POLICY IMPLICATIONS: None

ACTION REQUESTED: Adoption of Ordinance No. 79-72.

CS:bk

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE)	
ANNUAL BUDGET OF THE METROPOLITAN)	
SERVICE DISTRICT FOR FISCAL YEAR) .	ORDINANCE NO. 79-72
1980 MAKING APPROPRIATIONS FROM)	•
FUNDS OF THE DISTRICT IN ACCOR-)	Introduced by
DANCE WITH SAID ANNUAL BUDGET)	Rick Gustafson
AND LEWYING AD WALOPEM TAYES	1	

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT ORDAINS AS FOLLOWS:

SECTION 1. The Council of the Metropolitan Service

District (MSD) finds that the Multnomah County Tax Supervising and

Conservation Commission held its public hearing June 14, 1979, on

the annual budget of the MSD for the fiscal year beginning July 1,

1979, and ending June 30, 1980.

SECTION 2. The "FY 1980 Budget of the Metropolitan Service District" as presented at the hearing of the Multnomah County Tax Supervising and Conservation Commission on June 14, 1979, and as attached hereto, is hereby adopted.

District does hereby levy ad valorem taxes for the Zoo Fund as provided in the budget adopted by Section 2 of this ordinance in the amount of two million dollars (\$2,000,000), said levy being a five-year serial levy outside the six percent constitutional limit approved by district voters on May 25, 1976, (Exhibit B) and that these taxes be, and hereby are, levied and assessed on those taxable properties within the taxing district.

SECTION 4. The Council hereby authorizes expenditures in accordance with the annual budget adopted by Section 2 of this ordinance, and hereby appropriates funds for the fiscal year

beginning July 1, 1979, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit A, attached hereto and by reference made a part of this ordinance.

SECTION 5. The Executive Officer shall make the following filings as provided by ORS 294.555 and ORS 310.060:

- 1. Multnomah County Assessor
- 1.1 An original and one copy of the Notice of Levy marked Exhibit B, attached hereto and made a part of this ordinance.
- 1.2 Two copies of the budget document adopted by Section 2 of this ordinance.
- 1.3 A copy of the Notice of Publication provided for by ORS 294.421.
- 2. Clackamas and Washington County Assessor and Clerk.
 - 2.1 A copy of the Notice of Levy, marked Exhibit B.
 - 2.2 A copy of the budget document adopted by Section 2 of this ordinance.

	ADOPTED	Ву	the	Council	of	the	${\tt Metropolitan}$	Service	District
this	day of			, 197	79.			· . ·	

Presiding Officer

ATTEST:

Clerk of the Council

CS:MC:gh 3857A 0033A

METROPOLITAN SERVICE DISTRICT

BUDGET FY 1980 SCHEDULE OF APPROPRIATIONS

General Fund	
Personal Services Materials and Services Capital Outlay Transfers to Other Funds Contingency Total General Fund	800,438 598,100 12,597 152,758 79,177 1,643,070
Planning Fund	
Personal Services Materials and Services Capital Outlay Transfers to Other Funds Contingency Total Planning Fund	1,006,571 470,504 200 725,548 100,656 2,303,479
Zoo Fund	
Personal Services Materials and Services Capital Outlay General Capital Improvements Transfers to Other Funds Contingency Unappropriated Balance Total Zoo Fund	1,545,928 1,014,337 56,835 1,782,580 221,267 333,107 100,000 5,054,054
Solid Waste Operations Fund	
Personal Services Materials and Services Capital Outlay Transfers to Other Funds Contingency Unappropriated Balance Total Solid Waste Operations	195,285 374,990 1,910 816,737 86,539 4,060 1,479,521

Solid Waste Debt Service Fund

Debt Service -Unappropriated balance Total Solid Waste Debt Service Fund	455,521 230,881 686,402
Solid Waste Capital Improvement Fund	•
Projects Contingency Total Solid Waste Capital Improvement Fund	11,139,300 146,363 11,285,663
Criminal Justice Assistance Fund	
Materials and Services Total Criminal Justice Assistance Fund	1,626,000 1,626,000
Transportation Assistance Fund	
Materials and Services Total Transportation Assistance Fund	569,500 569,500
Drainage Fund	
Materials and Services Total Drainage Fund	$\frac{3,400}{3,400}$
TOTAL ALL FUNDS	24,651,089

CS:MC:gh 3858A 0033A

NOTICE OF PROPERTY TAX LEVY Clack., Mult. Wash.,

FORM LB - 50

SPECIAL LEVIES MUST BE LISTED ON THE REVERSE SIDE

Part I: TOTAL AD VALOREM TAX LEVY	
OnJune 23,, 19_78 , the Board of Directors	
of Metropolitan Service District Clack., Mult., Weshiy, Oregon,	levied a tax as follows:
(Municipal Corporation) 1. Levy within the tax base determined in Part II	-0-
2. Special levies outside the tax base as scheduled on the reverse of this form	\$2,000,000
3. The amount levied for the payment of bonded indebtedness	-0-
4. The amount of money to be raised by taxation (total of Lines 1, 2, and 3)	\$2,000,000
Part II: TAX BASE WORKSHEET	
A. <u>VOTED TAX BASE, IF ANY-On, 19, a majority of the voters</u> approved a tax base in the amount of	
B. 6% CONSTITUTIONAL LIMITATION AND ANNEXATION INCREASES	
Tax Base Portion of Preceeding Three Levies	
7-1-19 7-1-19 7-1-	19
1. Largest of the three amounts noted above multiplied by 1.06	
C. ADJUSTMENT FOR ANNEXATION INCREASES DURING PRECEDING FISCAL YEAR	
2. True Cash Value of area annexed on, 19	
3. Tax Base Rate per \$1,000 True Cash Value of annexing entity	
4. Annexation Increase (Line 2 times Line 3) multiplied by 1.06	
D. ADJUSTED TAX BASE (The larger of Line 1 plus Line 4; OR the Voted Tax Base plus Line 4)	
Part III: LIMITATIONS PER OREGON REVISED STATUTES	***************************************
A. The amount of lines 1 and 2 in Part I levied within the limitation of ORS is	
B. The amount of lines 1 and 2 in Part I levied outside the limitation of Item A, but within the limitation of ORS and approved by a majority of the voters as scheduled on the reverse of this form is.	
INSTRUCTIONS ON REVERSE SIDE	
Date: June 23	₁₉ 78
en en egen en e	
By:	
(Signature of Authorized Official)	

THIS NOTICE MUST BE FILED NO LATER THAN JULY 15

OREGON DEPT. OF REVENUE 150-504-050 (Revised 11-76)

SPECIAL LEVIES

Purpose of Levy	Date Approved	Annual Levy in mills (1)	Maximum Levy in Dollars (2)	First Year Levied	Final Year To Be Levied	Continuing Tax Authorized Each Year	Total Tax Authorized	Tax Levied This Year
Zoo	May 25, 197	6		1976	1981	\$2,000,000	\$10,000,000	\$2,000,000
						·		
Total Special Levies	-Attach Additional Sci	hedule if Necessary	(Transfer Total to Lin	e 2, Part 1)		- 		

(1) (If Approved Before July 21, 1953)

(2) (If Approved Sept. 13, 1967 to Jan. 1, 1972)

GENERAL INSTRUCTIONS

The Notice of Property Tax Levy is used to certify the ad valorem tax levy of your district to the county assessor.

The Notice is to be completed after the public hearing(s) has been held, the proper ordinance or resolution enacted, the appropriations made and the ad valorem tax levy determined. The Notice is to be submitted to your county assessor on or before July 15. Should circumstances exist that prevent this form from being filed by July 15, an extension of time must be requested from your county assessor.

The Notice of Property Tax Levy, a true and complete copy of the adopted budget document, and proof of publication (either a newspaper clipping; or, if posted or mailed, a copy of the summary) are to be distributed as follows:

- (1) One copy to the county clerk.
- (2) Two copies to the assessor of each county in which the district is located.
- (3) One copy to the county treasurer if the district's bonded indebtedness is paid by that office. School districts are also required to send one copy to the County School Superintendent or IED Superintendent, and one copy to the Oregon Board of Education, Management Information Services, Salem, OR 97310.

SPECIFIC INSTRUCTIONS:

PART I-Enter the date, name of governing body, name of municipal corporation, and county in the appropriate spaces.

Line 1-Enter the portion of the tax levy that is within your tax base as computed in Part II.

Line 2-Enter the total of those special levies (operations, serial, continuing fixed) that were approved by a vote of the people and scheduled above under Special Levies.

Line 3-Enter the portion of that tax levy necessary for the payment of bonded indebtedness (usually the same amount as published).

Line 4—The total tax levy must be equal to or less than the amount published in the newspaper. If the total tax levy is greater than that amount published, the municipal corporation must republish the entire budget summary with revisions and hold another public hearing.

PART II-Section A: Enter the municipal corporation's voted tax base, if any, in the space provided.

Section B: Enter the tax base portion of the preceeding three levies in the boxes provided and indicate the year of the levy.

Line 1-Multiply the largest of the three levies by 1.06 and enter the amount in the appropriate space.

Line 2-If the municipal corporation has annexed adjoining property during the last fiscal year ending June 30, enter the date of annexation and the true cash value of the annexed property during the last fiscal year. If more than one annexation, please attach an additional schedule listing separately the date of annexation and true cash value of the annexed property during the last fiscal year.

Line 3-Enter last year's tax base rate per \$1,000 of assessed value.

Line 4-Multiply the amount entered on line 2 by line 3. Multiply the answer by 1.06 to determine the annexation increase to the tax base.

EXAMPLE:

Assessed Value of Annexing Entity-Last Year	\$400 Million
Tax Base of Annexing Entity-Last Year	
Tax Base Rate $(2,000,000 \div 400,000,000 = .005)$. \$5 per \$,1000
Assessed Value of Annexed Area-Last Year	\$100 Million
Annexation Increase (\$100,000,000 x .005 x 1.06)	\$530,000

PART III-All municipal corporations are subject to a 6% levy limitation imposed by the Oregon Constitution, and some are further limited by statutory provisions. For those districts that are subject to statutory limitations such as hospital districts, road districts, vector control districts, etc., complete items A and B by inserting the appropriate statute and dollar amount the district can levy within and outside those statutory limitations.

NOTE: If you have difficulty completing this form, assistance may be obtained from your county assessor or by contacting the Oregon Department of Revenue, Local Budget Unit (Phone 378-3749, Salem).





TAX SUPERVISING & CONSERVATION COMMISSION MULTNOMAH COUNTY

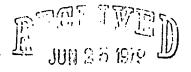
1429 Lloyd Building

700 N.E. Multnomah Street

Portland, Oregon 97232

(503) 248-3054

June 18, 1979



METRO SERVICE DISTRICT

Board of Directors Metropolitan Service District 527 S.W. Hall Portland, Oregon 97201

Gentlemen:

The Tax Supervising and Conservation Commission has reviewed, given careful consideration to and on June 14, 1979 conducted a public hearing on the 1979-80 budget for the Metropolitan Service District. The budget is certified with the following objections and recommendations.

- 1. We recommend that the beginning fund balance estimates for the General, Solid Waste, Solid Waste Capital, Solid Waste Debt and Zoo Funds be reconsidered and that appropriate adjustments be made before adoption.
- 2. The General Fund shows income of \$143,998 as a transfer from Solid Waste Fund where the transfer payment is recorded as \$128,000 which unbalances the General Fund. Also, detailed resources in the Planning Fund add to \$50,000 less than required to balance and requirements in the Metro Development Department are overstated by \$600.
- 3. A schedule needs to be included in the budget document to identify the allowances made for fringe benefits.
- 4. The \$10,472 for personal adjustments should be placed into contingency since otherwise the fund would have two contingencies which is not permitted. The \$4,060 reserve for vehicle should be designated as Unappropriated Balance.
- 5. Information should be included in the document to support the \$265,471 estimated loan repayment to DEQ. Also, the \$190,000 reserve must be designated as Unappropriated Balance.
- 6. The number of positions in each personnel grouping must be indicated.
- 7. Prior Year data for a number of funds is incomplete.

By letter dated June 14, 1979 the district budget staff responded to each of the recommendations and objections. If the budget is amended in accordance with the statements in the June 14th letter all objections and recommendations will have been met.

This certification, made in accordance with ORS 294.645, is based on the following estimates:

Budget Estimates:		
General Fund	\$ 1,643,070	
Planning Fund	2,303,479	
Zoo Fund	5,054,054	
Unappropriated Balance	(100,000)	
Drainage Fund	3,400	
Solid Waste Fund	1,479,521	
Solid Waste Capital Fund	11,285,663	
Solid Waste Debt Fund	645,521	
Transportation Assistance Fund	569,500	
Criminal Justice Assistance Fund	1,626,000	
Total Budget Estimate	\ <u></u>	\$ 24,610,208
Total Unappropriated Balance		(100,000)
Tax Levy:		
Zoo Fund - Outside 6% Limitation		\$ 2,000,000

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION

William A. Hessel, Jr., Chairman

Oliver I. Norville, Commissioner

Cynthia L. Barrett, Commissioner

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date:

June 27, 1979

To:

MSD Executive Officer and Council

From:

Councilor Craig Berkman

Subject:

Statement Regarding MSD 1980 Budget

On May 15, 1979, I appeared before the MSD Ways and Means Committee to express my concerns regarding the proposed 1980 MSD Budget. The attached memorandum, which was given to the Executive Officer and the Ways and Means Committee at that time, accurately outlined my concerns.

The unanimous Council approval of Resolution 79-52, which contained many of my recommendations, together with assurance from the Executive Officer that the recommendations of Resolution 79-52 will be implemented, have persuaded me to vote for approval of the proposed MSD FY 1980 Budget.

However, in the interest of openness and <u>candor</u>, I am concerned about the amount of money allocated to support the Executive Officer in relation to the program needs of the agency. Recognizing that MSD does not have a permanent funding base and that, in the absence of 1980 voter approval the legislature will have to decide whether to renew our fee assessments from local government jurisdictions, I think it is mandatory that we demonstrate to our various constituencies that we are properly managing our financial resources.

Let there be no misunderstanding in regard to my position with respect to the Executive Officer's staff and the Chief Administrative Officer. Each of them has made, and continues to make, a contribution to the agency. However, with the winding down of the legislature and six months of working experience behind us, I am hopeful that these individuals may become involved in more programmatic or line responsibilities as opposed to carrying out the administrative responsibilities of the Executive Officer.

I am fearful that the MSD Council and Executive Officer may not retain and garner the necessary support from the voter or the legislature in reference to our need for a revenue source if we appear to support an overemphasis on personnel as opposed to functional staff for the agency. Memorandum June 27, 1979

Page 2

I trust that, as the Council and Executive Officer review the status of the agency each quarter, together we will seek ways to utilize our human and fiscal resources in the most productive way possible.

Because I believe that the Council and Executive Officer are willing to continue to assess our progress in these matters, I am prepared to vote in favor of the budget, my reservations to the contrary notwithstanding.

CB:mec

Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

Memorandum

Date: June 27, 1979

To: Councilors of the Metropolitan Service District

From: Chair, Ways and Means Committee

Subject: Amendment of Ordinance Adopting FY 1980 MSD Budget

We received a letter from the TSCC on June 22, 1979, requesting that any written response to objections or recommendations made by the Commission be noted in the ordinance adopting the FY 1980 Budget.

To comply with that request, Ordinance No. 79-72 has been revised to add a section which reads: "Recommendations from the TSCC have been received by the MSD and have been acted upon, as reflected in the Budget and in the Schedule of Appropriations."

In addition, to respond to (4) of a TSCC letter received June 25, a \$10,472 transfer has been made in the Solid Waste Fund from personal services to the contingency. This change will not affect the total appropriated for this fund. The amendment results in the following Solid Waste Operations Fund:

	450 505		
Contingency Unappropriated Bal.	86,539 4,060	10,472	97,011 4,060
Transfers to Other Funds	•		816,737
Capital Outlay	1,910	•	1,910
Materials and Services	374,990	• •	374,990
Personal Services	195,285	(10,472)	184,813

TOTAL 1,479,521 1,479,521

These changes have been incorporated in the amended Schedule of Appropriations attached to the Ordinance as Exhibit A.

CS:CK:mec

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE ANNUAL)	•
BUDGET OF THE METROPOLITAN SERVICE)	
DISTRICT FOR FISCAL YEAR 1980 MAKING)	ORDINANCE NO. 79-72
APPROPRIATIONS FROM FUNDS OF THE)	•
DISTRICT IN ACCORDANCE WITH SAID)	Requested by
ANNUAL BUDGET AND LEVYING AD VALOREM)	Rick Gustafson
TAYES .	

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT ORDAINS AS FOLLOWS:

SECTION 1. The Council of the Metropolitan Service

District (MSD) finds that the Multnomah County Tax Supervising and

Conservation Commission held its public hearing June 14, 1979, on

the annual budget of the MSD for the fiscal year beginning July 1,

1979, and ending June 30, 1980.

Section 2. Recommendations from the Tax Supervising and Conservation Commission have been received by the MSD and have been acted upon, as reflected in the Budget and in the Schedule of Appropriations.

SECTION 3. The "FY 1980 Budget of the Metropolitan Service District" as presented at the hearing of the Multnomah County Tax Supervising and Conservation Commission on June 14, 1979, and as attached hereto, is hereby adopted.

District does hereby levy ad valorem taxes for the Zoo Fund as provided in the budget adopted by Section 2 of this ordinance in the amount of two million dollars (\$2,000,000), said levy being a five-year serial levy outside the six percent constitutional limit approved by district voters on May 25, 1976, (Exhibit B) and that these taxes be, and hereby are, levied and assessed on those taxable properties within the taxing district.

SECTION 5. The Council hereby authorizes expenditures in accordance with the annual budget adopted by Section 2 of this ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 1979, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit A, attached hereto and by reference made a part of this ordinance.

SECTION 6. The Executive Officer shall make the following filings as provided by ORS 294.555 and ORS 310.060

- 1. Multnomah County Assessor
- 1.1 An original and one copy of the Notice of Levy marked Exhibit B, attached hereto and made a part of this ordinance.
- 1.2 Two copies of the budget document adopted by Section 2 of this ordinance.
- 1.3 A copy of the Notice of Publication provided for by ORS 294.421.
- 2. Clackamas and Washington County Assessor and Clerk.
 - 2.1 A copy of the Notice of Levy, marked Exhibit

Presiding Officer

В.

2.2 A copy of the budget document adopted by Section 2 of this ordinance.

***		ADOPTED	ву	the	Council	of	the	Metropolitan	Service	District
this		day of			, 197	79.				. *
	:									. •

ATTEST:

Clerk of the Council CS:MC:gh/3857A/0033A

AGENDA ITEM

AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Planning Extension Request to LCDC from Washington County

BACKGROUND: On May 23, 1979, the Washington County Board of Commissioners requested from LCDC a one-year extension of time to achieve compliance with the Statewide Planning Goals.

The county finds a need to extend its compliance date to July 1, 1980. The reasons for requesting an extension are as follows:

- "1. Citizen involvement through the public hearings to date has generated a great deal of controversy with respect to rural issues. This has extended the public hearing process and has also greatly increased the amount of staff work required to generate information.
- 2. The public hearing process has also produced a revised policy direction for the county in rural areas, thereby requiring significant staff work to be revised.
- 3. The issue of city-county plan consistency and Planning Area Agreements, although still not resolved, will require time to implement.
- 4. If any of the above considerations require the county to make changes in the text of the Zoning Ordinance, which it appears they will, the county charter requires a general notice to be distributed with tax statements in October. Such an ordinance could not be adopted until the 3rd Tuesday in November at the earliest. If additional ordinances are required to amend the Plan text or maps, they could not be adopted until after January 1, 1980, at the earliest."

In reviewing the request for extension, two major problem areas have been identified within the Washington County planning process. First, it appears that the level of land partitioning activity in the non-urban portion of the county violates Goal #3 (Agriculture) and exceeds assumptions of the findings for the regional Urban Growth Boundary. Second, after review of previous conditions placed on the county by LCDC, it is apparent that several have not been met or completed through the county planning process.

To meet the concerns noted above, on June 11, 1979, the Planning and Development Committee reviewed a recommendation to LCDC to approve the extension request with conditions (Attachment A). The Committee continued the matter to June 25, 1979 to give Washington County time to prepare a reply.

Conditions in Attachment "A" are staff recommendations, which may be changed after discussions are held with Washington County and the Planning and Development Committee on June 25. Changes will be reported at the Council meeting June 28.

BUDGET IMPLICATIONS: The approved MSD budget funds staff coordination activities involved in working with Washington County and LCDC.

POLICY IMPLICATIONS: Approving the Washington County extension request with conditions will provide policy direction to staff as they coordinate and review the progress of Washington County in meeting statewide goals.

ACTION REQUESTED: Adopt Resolution No. 79-56 recommending that LCDC approve the Washington County extension request with conditions.

SK: bc 3962A 0033A 6/28/79

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF	.)	Resolution No. 79-56
RECOMMENDING APPROVAL OF THE) .	· · · · · · · · · · · · · · · · · · ·
WASHINGTON COUNTY EXTENSION)	At the request of
REQUEST WITH CONDITIONS)	Rick Gustafson

WHEREAS, ORS 197.765 designates the Metropolitan Service District as the local coordination body for the portions of Multnomah, Clackamas and Washington Counties within the district boundary; and

WHEREAS, it is the responsibility of the local coordination body to encourage compliance with statewide goals in a timely fashion; and

WHEREAS, the MSD Council in Resolution No. 79-6 accepted the established Urban Growth Boundary and the Washington County planning process has a direct effect on the Urban Growth Boundary and the region; now, therefore,

BE IT RESOLVED,

That the MSD Council hereby recommends to LCDC approval with conditions (see Attachment A) of the Washington County request for extension of time to achieve compliance with the Statewide Planning Goals.

ADOPTED By the Council of the Metropolitan Service District this 28th day of June, 1979.

Presiding Officer

SK: bc. 3964A 0033A

ATTACHMENT "A"

The Metropolitan Service District (MSD) recommends extension of the Washington County Compliance date to July 1, 1980, based on the understanding that the following conditions will be met:

CONDITION #1: The county institute a minor land partitioning ordinance within 60 days.

Justification:

As verified by the Washington County staff memo dated April 13, 1979, there has been an extreme amount of land partitioning outside the Urban Growth Boundary It is also clear from the county staff memo that partitions are not being reviewed for consistency with LCDC Goals #3 and #4. A minor land partitioning ordinance could help to ensure that all new proposed partitions comply with LCDC goals.

CONDITION #2:

The county redefine its definition of agricultural land to be consistent with Goal #3. This should include the addition of Class IV soils to the agricultural definition and the application of the EFU zone to all agricultural lands as provided in Goal #3. The application of the agricultural goal should be accomplished within 120 days.

Justification:

The application of the agricultural goal was a condition placed on the county by the Commission on April 3, 1976. The county had agreed to complete work pursuant to Goal #3 by April, 1977 (taken from the county's "Revised Compliance Schedule and Work Program" dated May, 1976).

CONDITION #3:

The county consider contiguous lots held by owners who are closely related as one lot for purposes of demonstrating commitment for an Exception to Goals #3 and #4.

Justification:

As a result of not having a minor land partitioning ordinance, many small lots have been created in localized areas of the non-urban portion of

Washington County.

"Lot partitioning in the AF-5 and AF-10 zones corresponds primarily with the Chehalem Mountain area (approximately 690 new lots) and the area at the base of the hills north of the Sunset Highway (approximately 210 new lots)..."

"An even greater majority of lot splits (1,062 new lots -- of a total of 1,233 new lots) have resulted in new lots under 38 acres in size." (Washington County memo dated April 13, 1979)

The county has the authority to look past lot lines to see where parcels are under contiguous ownership or can reasonably be aggregated through sale or lease to support a farm or forest use. Only limited and justifiable "exceptions" may be granted under Goal #3, regardless of the creation of numerous "paper lots."

CONDITION #4:

The county actively pursue resolution of conflicts between the community plans and implementing (zoning) ordinance. All plan/zone conflicts must be resolved prior to the submission of the revised Washington County Comprehensive Plan for acknowledgement.

Justification:

The Oregon Supreme Court decision in Baker v City of Milwaukie, 533 P. 2d 772 (1975), states that the Comprehensive Plan designation for a parcel of land is the legally controlling document relating to the use of land. The Court's decision further stated that it is the duty and responsibility of local government to bring the zoning designation into conformance with the Comprehensive Plan.

A condition placed on the county by the Commission on April 3, 1976, required an adjustment to the county Compliance Schedule to show when any conflicts between the plan and ordinances will be identified and resolved. The county identified an approximate 3,000 potential conflicts between community plans and zoning designations (memo dated May 11, 1976, from Larry Frazier, Planning Director to Washington County Planning Commission). The county's "Revised Compliance Schedule and Workprogram" (May, 1976) agreed to

resolution of "Baker" conflicts by April, 1978. To date, revisions to only one of the 14 community plans have been completed.

(NOTE: In advance of resolving plan/zone conflicts, the county should assess the need for updating existing community plans as indicated in the May, 1976 county work program. Zone and plan changes should be coordinated with completion of Urban Planning Area Agreements as set forth in Condition #5.

It is expected that the actions taken as a result of conditions #4 and #5 will result in changes to the community plans sufficient to prepare them for submittal for acknowledgment. It is understood that community plans may undergo further refinement following completion of the acknowledgment process).

CONDITION #5:

The county complete Urban Planning Area Agreements (UPAA) with cities within the county.

UPAA's must be completed in a timely fashion so as not to hamper or delay a city's request for acknowledgment.

Justification:

In November, 1978, the Director of DLCD placed the following condition upon the Clackamas, Multnomah and Washington Counties FY 1977-78 progress reviews:

"Consistent with the Commission's standard UGB condition and its policy taken at the June 9, 1978, meeting, the County must agree with the cities on a timeframe and set of tasks for the adoption of urban planning area boundaries. The agreement must include a mutual schedule for the adoption of the urban planning area boundaries and comprehensive plan designations for the unincorporated area no later than the cities' approved compliance dates."

To date, no schedule or set of tasks have been set out with the cities with the exceptions of Durham, which is planning only for its city limits, and King City, which has already been acknowledged for its incorporated area.

CONDITION #6:

A revised compliance schedule and work program be submitted to and approved by LCDC within 30 days. The schedule of completion of work items and conditions must be reflected in the revised work program.

Justification:

The submission of a revised compliance schedule and work program is a standard condition on any extension.

SK:gl 3884A 0018A

AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: LCDC Acknowledgment Hearing for the UGB

BACKGROUND: On July 12 the Land Conservation and Development Commission (LCDC) will consider recommendations from its staff and make an acknowledgment decision on the MSD Urban Growth Boundary (UGB). (The three appeals of the UGB will have been heard by the Commission on July 11, but will not have been acted upon.)

The MSD presentation is planned to include the following:

- 1. A background discussion regarding procedures, local jurisdiction participation, public involvement and key technical issues, led by Chairman Burton, Executive Officer Gustafson, a local government official and (if available) Bill Young, chairman of the CRAG UGB "mark-up" and adoption meetings. MSD staff will support in this effort as needed.
- 2. Testimony supporting the UGB from local elected officials who participated in preparation and adoption under CRAG, leaders of past and current technical committees, building industry spokesmen and local jurisdiction staff.
- 3. Response to Commission inquiries, performed by the people identified in No. 1 above.

It would be an important asset to our effort if other members of the Council were in attendance. From present indications, we anticipate at least a full day of Commission hearing and deliberation.

POLICY IMPLICATIONS: With legislative clarification of the MSD responsibility for the UGB, acknowledgment of an urban growth boundary at this time is critical to our program. Other agency priorities would likely suffer in favor of another round of urban growth boundary planning.

BUDGET IMPACTS: Unqualified acknowledgment would result in work activities anticipated by the proposed FY 1980 budget. Qualified acknowledgment or, especially, failure to acknowledge would most likely force a reallocation of financial resources.

ACTION REQUEST: No action is requested at this MSD Council meeting. It is requested that all those able to schedule the time attend the LCDC hearing on July 12.

JS:bc 4037A/0033A 6/28/79

AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Interim Development Guidelines for the Johnson Creek Basin

BACKGROUND: Since its formation in May, the Johnson Creek Task Force has been working on refinement of the interim development guidelines which were originally proposed by the City of Portland for the Johnson Creek Basin in November, 1978. On June 14, the Task Force completed their work. The product of their efforts is the "Interim Guidelines for Stormwater Runoff Management in the Johnson Creek Basin."

The purpose of the guidelines is to protect the health, safety and welfare of basin residents and to reduce property damage by instituting measures for controlling the increase of flooding and pollution problems in the creek.

The guidelines are scheduled for review by the Council Committee on Solid Waste and Public Facilities at their June 19, 1979 meeting. It is anticipated that the committee will recommend action by the Council to release the guidelines to the local jurisdictions at the Council's June 28 meeting. A copy of Resolution No. 79-57, which has been prepared for that purpose, is attached with a copy of the guidelines.

BUDGET IMPLICATIONS: The Council's endorsement of the guidelines has no major budget implications. Staff support of the Task Force and coordination with local jurisdictions are funded in the current budget. Administration of the guidelines will be the responsibility of the local jurisdictions and will have no impact on MSD's budget.

POLICY IMPLICATIONS: The policy implications of releasing the guidelines to the local jurisdictions are substantial. This action establishes a regional policy framework for the basin and provides precise policy statements to be implemented at the local level. In some cases, the guidelines are more strict than existing local policies and require a substantial commitment by local government to enforce the guidelines and to allocate resources to new drainage management facilities required by the guidelines. The guidelines are consistent with the following LCDC Goals:

- #5 Open Spaces, Scenic and Historic Areas, and Natural Resources
- #6 Air, Water and Land Resources Quality
- #7 Areas Subject to Natural Disasters and Hazards
- #8 Recreational Needs

#10 Housing

#11 Public Facilites and Services

There is a tradeoff involved in the effect of the guidelines on the availability of housing (LCDC Goal #10). The implementation of the guidelines will add to the cost of new housing in some areas of the basin, but will also have the benefit of preserving property values and protecting the housing that otherwise would have been subject to more extensive flood damage. It is impossible to measure these tradeoffs in terms of their dollar costs and savings, but it is staff's judgment that the net effect will be a substantial benefit to the public.

ACTION REQUESTED: Adoption of the resolution which releases the guidelines to the cities of Gresham, Happy Valley, Milwaukie and Portland, and to Clackamas and Multnomah Counties, for their adoption.

TW: gh 4070A 0033A 6/28/79

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF RELEASING INTERIM DEVELOPMENT GUIDELINES FOR THE JOHNSON CREEK BASIN TO LOCAL JURISDICTIONS FOR ADOPTION)))	Resolution No. 79-57 Introduced by The Council Solid Waste and Public Facilities Committee
		Committee

WHEREAS, The MSD Council has declared the Johnson Creek
Basin an area of metropolitan significance and has formed the
Johnson Creek Task Force to coordinate the planning and implementation of measures for flood control and pollution abatement in the basin; and

WHEREAS, The Johnson Creek Task Force has formulated interim development guidelines to control the growth of flooding and pollution problems in the basin; and

WHEREAS, The Council Committee on Solid Waste and Public Facilities has endorsed said interim development guidelines; now, therefore,

BE IT RESOLVED,

- (1) That the Council endorses the "Interim Guidelines for Stormwater Runoff Management in the Johnson Creek Basin," Exhibit "A" attached, for release to the cities and counties in the basin for their adoption.
- (2) That the Council shall adopt said guidelines at such time as the majority of the local jurisdictions have adopted them by action of their respective governing bodies.
- (3) That the Council encourages the local jurisdictions to adopt these guidelines as expeditiously as possible, and not later than August 1, 1979.

- (4) That the guidelines shall remain in effect until a drainage management plan for the basin has been agreed upon by a majority of the local jurisdictions, or until two years after the MSD Council's adoption of the guidelines, whichever occurs first.
- (5) That in taking this action, the Council recognizes that the guidelines do not address the pollution problems in the Creek to the extent necessary to eventually solve such problems.

ADOPTED By the Council of the Metropolitan Service District this 28th day of June, 1979.

Presiding Officer

TW: gh 4066A 0033A

INTERIM GUIDELINES FOR STORM WATER RUN-OFF MANAGEMENT

IN THE JOHNSON CREEK BASIN

6/14/79

JOHNSON CREEK TASK FORCE
METROPOLITAN SERVICE DISTRICT

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INTERIM GUIDELINES FOR STORM WATER RUN-OFF MANAGEMENT

IN THE JOHNSON CREEK BASIN 6/14/79

1		The following policies and standards shall apply <u>basin-wide</u> to
2		any subdivision of four or more lots, PUD's or building permits
3		for multi-family (4 or more units), commercial, industrial and
4		public buildings.
5	A.	FLOODPLAIN AND FLOODWAY POLICIES
6		Policy: To manage 100 year flood plains and floodways in order
7		to protect their natural function, as well as to protect the
8		property of those individuals currently living within and along
9		the floodplain boundary.
10		The Federal Insurance Administration of the Department of Housing
11		and Urban Development has adopted guidelines concerning the
12		development of lands within the 100 year floodplain. Almost
13		all jurisdictions within the Basin have qualified for the Nat-
14		ional Flood Insurance Program, and must follow these guidelines.
15		In addition to federal guidelines, the following standards are
16		recommended for the lands within the 100 year floodplain of
17		Johnson Creek.
18		Standards: (Within 100 year floodplain)
19		1. All jurisdictions within the Basin must adopt rules and
20		regulations to qualify for the National Flood Insurance
21		Program if they have not done so already.

flow of flood waters will not be restricted.

Construction and development shall be in such a manner that

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- 3. Materials which may be inundated shall be of such strength
 and quality that they will not deteriorate, and they must
 be able to withstand water pressure or the high velocity of
 flowing water.
- 5 4. The finished floor elevations of buildings shall be a min-6 imum of two feet above the 100 year flood elevation.
- 5. Whenever possible, the floodplain shall be retained as open
 space and used for recreation or special storage.
- 9 6. The dedication of lands within the floodplain is encouraged
 10 if consistent with the future River Loop Park System Plan
 12 and responsibility for management of the lands is established
 13 beforehand.
- 14 Standards: (Within Floodway Only)
- 1. No new building structures or land fills shall be allowed in the floodway.
- The floodway should be retained as open space and used for
 recreation purposes.

20 B. DRAINAGE POLICIES

21 Findings:

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- 22 Analysis of the hydrologic characteristics of the Johnson 23 Creek Basin suggest that:
 - . Johnson Creek experiences flash flooding during storms, causing considerable flood damage. This flooding is exacerbated due to increased storm water run-off from urban development within the drainage basin of Johnson Creek.

With the limited information we have about the Basin, it
 appears that large amounts of storm water now enter
 Johnson Creek through the groundwater from the north and

by surface run-off from the south.

- . An effective means of controlling urban stormwater runoff is by minimizing impervious surfaces and providing
 for natural water percolation where soil conditions
 permit.
- 9 Policy: To minimize the amount and rate of storm water run-off 10 reaching Johnson Creek. The run-off which cannot be returned to 11 the soil should be directed to the Creek so as not to contribute 12 to the peak flood flow or degrade in-stream water quality.
- 13 Standards:

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- 14 1. Storm water drainage systems shall place emphasis on max-
- imizing natural water percolation, and on utilizing natural
- drainageways with adequate capacity for surface flows.
- 2. Water from newly constructed roadways shall be prevented from
- 18 flowing from the road right of way in an uncontrolled fashion.
- 19 3. Natural drainageways shall be riprapped or otherwise sta-
- 20 bilized as necessary below drainage and culvert discharge points
- 21 for a distance sufficient to convey the discharge without chan-
- 22 nel erosion.
- 23 4. Run-off from impervious surfaces shall be collected and trans-
- 24 ported only to those local drainageways which have sufficient
- 25 capacity to accept the discharge.
- 26 5. Sediment retention shall be provided for during the construct-
- ion phase and shall be installed in such a manner within each

- development to minimize sedimentation in Johnson Creek during the entire construction cycle.
 - 6. The overall drainage system shall be completed and made operational at the earliest possible time during construction.

- 7. Alterations to major drainageways shall be prohibited except when approved by local jurisdiction engineers for road crossings and drainage improvements.
 - 8. The local jurisdictions shall require all of the applicable development categories to submit drainage plans which will accomplish the following;
 - a. Outline the methods to be used for minimizing the amount and rate of runoff from the development, measures for preventing reduction of in-basin storage and measures to be used to prevent property damage from uncontrolled drainage.
 - b. An analysis of detention/storage as an alternative method of stormwater run-off control, (e.g. separate plans, with subdivision applications, with building permit processes as they exist, etc.) The appropriate procedures for the submission of these drainage plans will be left to local jurisdiction discretion.
 - 9. The rate of runoff from a developed site during a 25 year recurrence interval storm shall not exceed the predevelopment rate of runoff released based on a 10 year recurrence interval storm as defined by each jurisdiction unless the local jurisdiction has provided a detention basin downstream from the site which will receive stormwater from the development and is

designed to fulfill the intent of these guidelines. Approved
methods to satisfy this requirement in order of preference are:

- a. groundwater recharge (by drainage swales, ponding areas, drywells, open channels or other means)
- b. surface storage
- c. underground storage
- 7 10. Installation of storm water management systems will be the responsibility of the developer.

10 C. VEGETATION POLICIES

Policy: To retain and protect existing vegetation in steeply sloped (20% and above) and landslide prone areas to decrease the potential for erosion, decrease the amount of surface water run-off, to preserve areas of natural percolation and help stabilize landslide-prone areas.

16 Standards:

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1. Riparian vegetation that protects stream banks from eroding shall 1.7 be maintained or enhanced along major drainageways for a minimum 18 of 20 feet from the channel bottom centerline plus one additional 19 foot for each one percent of bank slope greater than ten percent; 20 along minor drainageways for a minimum of ten feet from the 21 channel bottom centerline plus one additional foot for each one 22 percent of slope greater than ten percent; along seasonal drain-23 ageways for a minimum of ten feet from the channel bottom center-24 This standard policy should not be construed to mean that 25 clearing of debris from the streambed itself is prohibited; 26

- normal clearance of the streambed to allow for unimpaired flow of water is encouraged.
 - 2. Additional vegetative retention policies are encouraged.

 Jurisdictions should adopt policies such as the following:
 - . Slope stabilization and revegetation plans should be included as part of the developer's drainage plans.
 - . Minimization of removal of vegetation during the construction period, and replacement/enhancement of vegetation upon completion of construction.
 - . Minimum of tree cutting.

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AGENDA MANAGEMENT SUMMARY

TO: MSD Council

FROM: Executive Officer

SUBJECT: Amendment to the Interim Transportation Plan (ITP) and

Functional Classification System For Yeon Avenue

BACKGROUND: An alternative link for regional traffic between the southwest end of the Fremont Bridge ramp and St. Helens Road was proposed by the City of Portland as part of their I-505 withdrawal study. The proposed alternative extends the freeway from its present termination to a signalized intersection between Nicolai and Yeon, about one-half mile in length. From there to St. Helens Road, regional US 30 traffic would use Yeon Avenue, widened to five lanes within its present right-of-way.

Currently, the ITP shows a freeway link in this corridor. This link is designated as Federal Aid Interstate (FAI) and is eligible for interstate funds.

Upon withdrawal of the I-505 from the interstate system, the link is no longer eligible for interstate funds. Consequently, the link must be functionally reclassified and redesignated in order to be eligible for Interstate Transfer Funds.

ODOT has requested that two actions be undertaken for Yeon Avenue, Kittridge to Nicolai:

- 1. Change the functional classification of the segment to a "Principal Arterial Connecting Link"
- 2. Change the designation from Federal Aid Interstate to Federal Aid Primary (FAP1); this will now become the route for US 30.

The change is shown on Exhibit A and is proposed so as to maintain Yeon Avenue's route continuity with St. Helens Road (currently a connecting link) at Kittridge, and at its connection with the Fremont Bridge ramps at Nicolai.

TPAC and JPACT have reviewed and approved this amendment.

BUDGET IMPLICATIONS: MSD has programmed funds to review and amend the ITP.

<u>POLICY IMPLICATIONS</u>: This change would allow Yeon Avenue to be eligible for Interstate Transfer Funds arising from the I-505 withdrawal.

ACTION REQUESTED: Amend the ITP to functionally classify the route as a principal arterial connecting link to be designated under the Federal Aid Primary (FAP) system.

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING THE)
ITP AND FUNCTIONAL CLASSIFICATION)
SYSTEM

RESOLUTION NO. 79-58 At the Request of Rick Gustafson

WHEREAS, The CRAG Board of Directors in resolution BD 750602 adopted an Interim Transportation Plan (ITP) for the Portland-Vancouver Metropolitan Area; and

WHEREAS, The CRAG Board of Directors in resolution BD 760503 adopted a Functional Classification System and a Federal Aid System for the Urban part of the Portland-Vancouver Metropolitan Area; and

WHEREAS, The CRAG Board of Directors in Resolution BD 781210 formerly concurred in the withdrawal of the I-505 freeway from the Interstate System; and

WHEREAS, Upon official approval of the I-505 withdrawal, Yeon Avenue - Kittridge to Nicolai will no longer be designated under any Federal Aid System; and

WHEREAS, This facility is a vital element of the I-505 alternative and to be eligible for federal funding must be functionally classified and federally designated; and

WHEREAS, ODOT, in order to implement highway improvements on Yeon Avenue as set forth in the alternative to I-505, has requested that Yeon Avenue - Kittridge to Nicolai (Fremont Bridge ramps) be:

1. Functionally classified as a principal arterial connecting link

2. Federally designated as a Federal Aid Primary (FAP) route; and

WHEREAS, The highway and street network described in the Interim Transportation Plan is to be consistent with the Federal Aid Classification System, as set forth in Federal Regulations; now, therefore,

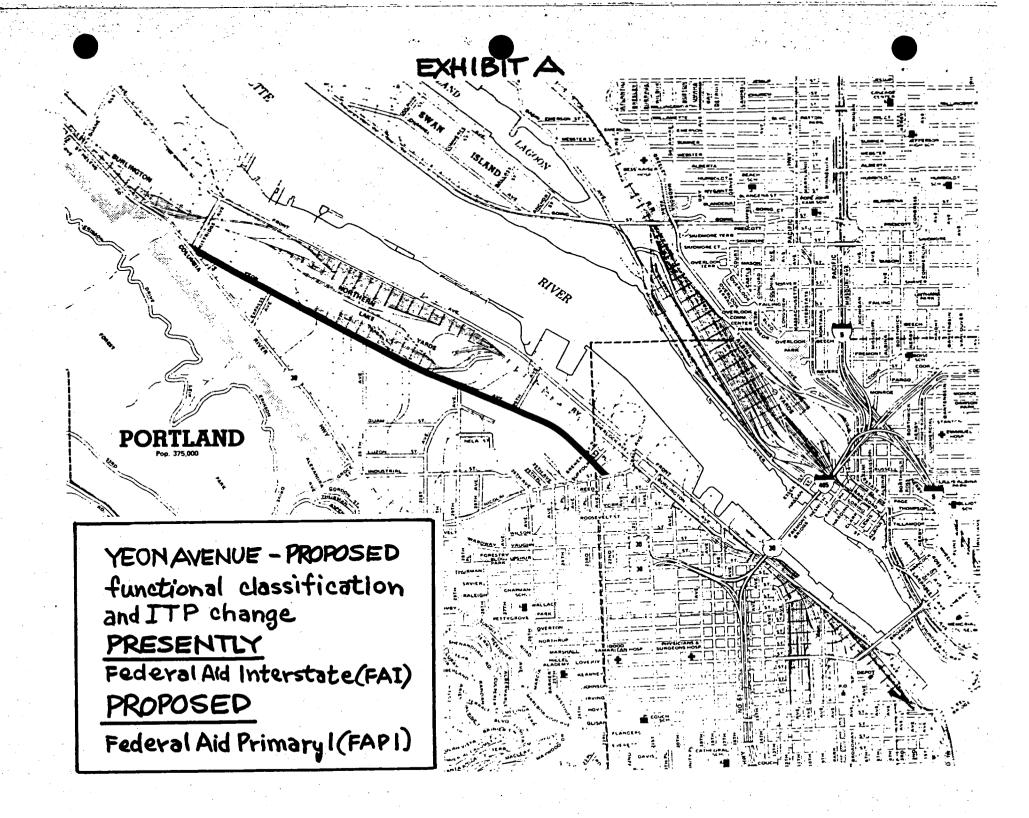
BE IT RESOLVED:

- 1. That the MSD Council finds the requested change set forth in Exhibit A is in accordance with the region's continuing cooperative and comprehensive planning process; is incorporated in the Functional Classification System, the Federal Aid Primary System, and the Interim Transportation Plan; and
- 2. That the MSD Council concurs in the Oregon Department of Transportation (ODOT) request for Yeon Avenue to be functionally classified as a principal arterial connecting link to be designated under the Federal Aid Primary (FAP) System, and accordingly amends the ITP.

ADOPTED By the Council of the Metropolitan Service District this 28th day of June, 1979.

Presiding Officer

BP/g1 3936A 0033A



AGENDA MANAGEMENT SUMMARY

TO: MSD Council FROM: MSD Staff SUBJECT: River Transit

BACKGROUND: The MSD Council, acting as the Policy Committee for the Metropolitan Planning Organization (MPO), for the Portland urbanized area, has the responsibility for authorizing studies addressing the feasibility and desirability of various proposals for improving the region's transportation system. A citizen group, Rose City River Transit, has asked that MSD authorize a study of the feasibility of instituting a river transit system on the Willamette and Columbia Rivers.

MSD is currently identifying and evaluating a number of proposals for improving the region's transportation system. It is the opinion of the staff and the Council Transportation Committee that the concept of river transit may offer potential promise in meeting regional transportation objectives and, therefore, should be evaluated in a general way to determine the advantages and disadvantages of such a system. A number of concerns should initially be addressed including: output noise levels, implications of vehicles hitting logs, speed characteristics, crew requirements, types and costs of docking facilities, types of feeder systems, unit operating costs, and the level of capital cost requirements. The City of Portland as part of an economic development planning grant received from the Economic Development Administration has tentatively programmed \$5,000 to support a study which should provide information in connection with these concerns. MSD should encourage the City to undertake this study. Once the information is available from the city-sponsored study, the staff should evaluate the information and make a recommendation to the MSD on whether further study is warranted. It appears that this decision could be made in October.

BUDGET IMPLICATIONS: It is estimated that about two person-weeks of staff time would be needed to coordinate with the City of Portland in conducting their study, evaluating the study results, and preparing a recommendation concerning more in-depth feasibility analyses. The approved MSD Budget includes funds to support this level of effort.

POLICY IMPLICATIONS: Adoption of the attached resolution would mean that the MSD Council feels that the water transit concept warrants further investigation. Based on this investigation the Council would decide in October on whether an in-depth feasibility and marketing study should be conducted.

ACTION REQUESTED: Adopt the attached resolution endorsing study of a water transit concept.

CWO/gl 4090A/0033A/6/28/79

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ENDORSI	NG)	RESOLUTION NO. 79-59
THE STUDY OF A WATER TRANS	-)	Introduced by:
PORTATION CONCEPT)	Caroline Miller

WHEREAS, The Metropolitan Service District (MSD) Council, acting as the Policy Committee for the Metropolitan Planning Organization (MPO) for the Portland urbanized area, has the responsibility for authorizing studies addressing the feasibility and desirability of proposals for improving the region's transportation system; and

WHEREAS, A citizen group, known as Rose City River
Transportation, Inc., has asked that MSD authorize a study of the
feasibility of a water transportation system using the Willamette
and Columbia Rivers; and

WHEREAS, The MSD Council believes that a river transit concept offers potential promise in meeting regional objectives, but also recognizes that there may be some potential environmental and economic problems in operating such a system; and

WHEREAS, The City of Portland has preliminarily programmed \$5,000 in EDA funds to generate basic information or the characteristics of water transit vehicles; and

WHEREAS, The MSD work program contains efforts to assess the implications of regional transportation proposals; now, therefore,

BE IT RESOLVED:

- 1. That the MSD Council endorses the study of a water transportation concept.
- 2. That the MSD Council encourages the City of Portland to conduct their proposed study of water transit characteristics and looks forward to receiving the information produced by the study.
- 3. That the MSD Council requests its staff to coordinate with the City of Portland in conducting its study of water travel characteristics, to analyze the information produced by the City-sponsored study, and to report back to the Council by October on further steps which should be taken to investigate the feasibility of the water transit concept.
- 4. That the MSD Council looks forward to receiving further input from Rose City River Transit, Inc., and other citizen groups or individuals interested in the concept of river transit.

ADOPTED by the Council of the Metropolitan Service District this 28th day of June, 1979.

Presiding Officer

CM/CWO/gl 4092A 0033A

AGENDATITEM 10 77-5-6		6-D8-73
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DISTRICT 1 Donna Stuhr		
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DISTRICT 5 Jack Deines	<u>X</u>	
DISTRICT 6 Jane Rhodes	<u>×</u>	·
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DISTRICT 5 Jack Deines	<u> </u>	
DISTRICT 6 Jane Rhodes		
DISTRICT 7 Betty Schedeen	<u>×</u>	
DISTRICT 8 Caroline Miller		
DISTRICT 9 Cindy Banzer Total		

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	DATE JUNY 28 1979	1_	
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	NAME		AFFILIATION/ADDRESS
	Jem alleson		WCLA
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