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C O U N C I L

**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

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# Agenda

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**Date:** July 12, 1979  
**Day:** Thursday  
**Time:** 7:00 p.m.  
**Place:** Water Services Building  
510 S. W. Montgomery  
Portland, Oregon

CALL TO ORDER (7:00)

1. INTRODUCTIONS
2. WRITTEN COMMUNICATIONS TO COUNCIL
3. CITIZEN COMMUNICATIONS TO COUNCIL ON NON-AGENDA ITEMS
4. CONSENT AGENDA (7:10)\*
  - 4.1. A-95 Review, directly related to MSD
  - 4.2. Contracts
5. REPORTS
  - 5.1 Report from Executive Officer (7:15)\*
  - 5.2 Council Committee Reports (7:35)\*
  - 5.3 A-95 Review Report (8:00)\*
6. OLD BUSINESS
7. NEW BUSINESS
  - 7.1 Resolution No. 79-<sup>60</sup>~~59~~, For the Purpose of Recommending the City of Gladstone's Request for Acknowledgment of Compliance With LCDC Goals. (8:00)\*
  - 7.2 Personnel Rules (8:30)\*
  - 7.3 Exceptions to Hiring Freeze (8:45)\*

Council Agenda  
July 12, 1979  
Page 2

7.4 Resolution No. 79-<sup>61</sup>~~60~~, For the Purpose of Expressing  
Appreciation to Meier & Frank Co. for sponsoring the  
Jazz Concert Series at the Zoo. (9:00)\*

8. ANNOUNCEMENTS

ADJOURNMENT (9:05)\*

\* Times proposed are suggested - actual time for consideration  
of agenda items may vary.

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**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

C O U N C I L  
**Agenda**

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*Date:* July 12, 1979  
*Day:* Thursday  
*Time:* 7:00 p.m.  
*Place:* Water Services Building

C O N S E N T A G E N D A

The following business items have been reviewed by the staff and an officer of the Council. In my opinion, these items meet the Consent List Criteria established by the Rules and Procedures of the Council

  
Executive Officer

4.1 A-95 Reviews

Action Requested: Concur in staff findings

4.2 Contracts

Action Requested: Approve Execution of Contracts

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DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>1. <u>Project Title:</u> Section 8 New Construction Program - Mt. View Terrace (#796-4)  <u>Applicant:</u> Clark County  <u>Project Summary:</u> Proposal to construct 40 subsidized rental housing units for family occupancy. The proposed location of the project is NE 84th Ave. and 7th St. in Vancouver.  <u>Staff Recommendation:</u> Approval</p>	<p>\$ 160,000 (Dept. of Housing &amp; Urban Develop.)</p>	<p>--0-</p>	<p>-0-</p>	<p>-0-</p>	<p>\$ 160,000</p>
<p>2. <u>Project Title:</u> Portland Troutdale Airport-Land Acquisition (#796-5)  <u>Applicant:</u> Port of Portland  <u>Project Summary:</u> Acquisition of 45 acres of land west of the existing airport boundary. The purpose of the acquisition is for protection of clean zones and extended approach areas from encroachment.  <u>Staff Recommendation:</u> Approval</p>	<p>\$ 835,400 (Federal Aviation Administration)</p>	<p>-0-</p>	<p>-0-</p>	<p>\$ 164,600 (Port funds)</p>	<p>\$1,000,000</p>
<p>3. <u>Project Title:</u> Portland International Airport Runway Reconstruction and New Taxiway (#796-6)  <u>Applicant:</u> Port of Portland  <u>Project Summary:</u> Fund to be used to reconstruct and widen shoulder of runway 10R/28L and, in response to a FAA recommendation, construction of a new connecting taxiway between taxiway 10R and the parallel taxiway.  <u>Staff Recommendation:</u> Approval</p>	<p>\$2,508,700 (FAA)</p>	<p>-0-</p>	<p>-0-</p>	<p>\$ 501,860 (Port funds)</p>	<p>\$3,010,560</p>

ADOPTED BY THE  
MSD COUNCIL  
THIS 12<sup>th</sup> DAY OF July, 1979  
Mary E. Gardner  
CLERK OF THE COUNCIL

DIRECTLY RELATED A-95 PROJECT APPLICATIONS UNDER REVIEW

PROJECT DESCRIPTION	FEDERAL \$	STATE \$	LOCAL \$	OTHER \$	TOTAL \$
<p>4. <u>Project Title:</u> Portland International Airport Service Roads (#796-7)  <u>Applicant:</u> Port of Portland  <u>Project Summary:</u> Funds to be used for construction of a new service road between Taxiway A and the Apron Taxiway north of the passenger terminal building and a perimeter road southeast of the cargo area along 82nd Avenue and westerly along Lombard Street for Airport vehicles.  <u>Staff Recommendation:</u> Approval</p>	<p>\$ 277,189 (FAA)</p>	<p>-0-</p>	<p>-0-</p>	<p>\$ 55,451 (Port funds)</p>	<p>\$ 332,640</p>
<p>5. <u>Project Title:</u> Taxiway Extension (#796-8)  <u>Applicant:</u> Port of Portland  <u>Project Summary:</u> Extension of Taxiway A to complete outer taxiway system on the north side of the terminal apron.  <u>Staff Recommendation:</u> Approval</p>	<p>\$ 705,571 (FAA)</p>	<p>-0-</p>	<p>-0-</p>	<p>\$ 141,149 (Port funds)</p>	<p>\$ 846,720</p>
<p>6. <u>Project Title:</u> Environmental Program Grant (#796-13)  <u>Applicant:</u> Department of Environmental Quality  <u>Project Summary:</u> Annual program grant for planning for air quality, solid wastes, hazardous wastes and water quality.  <u>Staff Recommendation:</u> Approval</p>	<p>\$2,295,000 (Environmental Protection Agency)</p>	<p>\$1,485,000</p>	<p>-0-</p>	<p>-0-</p>	<p>\$3,780,000</p>
<p>7. <u>Project Title:</u> Sewage Solids Disposal Facilities, Phase II, Gas Utilization (#796-14)  <u>Applicant:</u> City of Portland  <u>Project Summary:</u> Funding for preparation of predesign report for alternate methods for use of surplus methane gas produced at the Columbia Blvd. Wastewater Treatment plant and preparation of plans and specifications for construction of gas utilization facilities.  <u>Staff Recommendation:</u> Approval</p>	<p>\$ 300,000 (Environmental Protection Agency)</p>	<p>-0-</p>	<p>\$ 100,000</p>	<p>-0-</p>	<p>\$ 400,000</p>

# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

Date: July 2, 1979  
 To: MSD Council  
 From: Executive Officer  
 Subject: Contract Review

ADOPTED BY THE  
 MSD COUNCIL  
 THIS 17<sup>th</sup> DAY OF July, 1979  
Mary E. Baedke  
 CLERK OF THE COUNCIL

The following is a summary of Contracts reviewed by staff and submitted for Council action in accordance with Resolution No. 79-52:

### Zoo

The Zoo Committee will consider the following contract at its meeting on July 5, 1979.

1. Contractor: Canteen Company of Oregon.  
Purpose: Provide vending machines for zoo.  
Amount: Approximately \$6,000 revenue.

### Management Services

The Ways and Means Committee will consider the following contract at its meeting on July 10, 1979.

1. Contractor: Portland State University.  
Purpose: Provides for college work study program for FY 1980.  
Amount: 25% of the wages for work study students to a maximum of \$4,913.00.

### Solid Waste/Public Facilities

1. Contractor: CH<sub>2</sub>M HILL Corporation.  
Purpose: Feasibility Report for the Mire Monte Potential Sanitary Landfill.

Amount: \$103,850 (See attached Addendum)

2. Contractor: CH<sub>2</sub>M HILL Corporation.

Purpose: Feasibility Report for the Durham Potential  
Sanitary Landfill.

Amount: \$21,000 (See attached Addendum)

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# Metropolitan Service District


527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

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Date: July 2, 1979

To: MSD Council

From: Executive Officer 

Subject: Landfill Feasibility Study Report Contract

In an effort to provide an adequate amount of landfill capacity in the southerly portion of the MSD region, the Council authorized technical feasibility study reports on the Mira Monte and Alford sites in Clackamas County and the Cipole and Durham Pits in Washington County. On May 4, 1979, MSD published a Request for Proposal (RFP) to conduct a feasibility study report on the Mira Monte site. The engineer selected based on the proposals submitted on Mira Monte would also perform the necessary tasks for the other three sites.

On Friday, June 1, 1979, MSD received proposals from R. W. Beck and Associates, Brown and Caldwell, CH2M-Hill, VTN, James M. Montgomery and Cooper and Associates. A Proposal Evaluation Team was formed consisting of MSD Councilor Jack Deines; Jeanne McCormick, Director of Bureau of Refuse, City of Portland; Corky Ketterling, Engineering Manager, Solid Waste Division, MSD; and Merle Irvine, Director, Solid Waste Division, MSD.

On Tuesday, June 7, the Evaluation Team met for the purpose of discussing each proposal and ranking them, based on seven criteria developed by the staff. These criteria included the following:

1. Intensity of field investigation.
2. Overall work plan quality, compatibility to explore and develop innovative control alternatives.
3. Familiarity of the firm with landfill design and construction.
4. Competence of technical staff.
5. Capacity of firm to perform within the time limitations.
6. Size of job in relation to firm size.
7. Land appraisal evaluation.



MEMORANDUM  
July 2, 1979  
Page 2

It was the unanimous recommendation of the Proposal Evaluation Team that oral interviews be conducted with CH2M-Hill, Brown and Caldwell, and VTN. Based on the presentations of the three consulting firms, their response to questions and general discussion, CH2M-Hill was rated highest, followed by Brown and Caldwell and VTN.

Based on prioritization of sites and specific tasks, two contracts have been developed with CH2M-Hill. The first deals with the siting issues at Mira Monte. The contract details the work tasks for the complete study in accordance with adopted siting procedures. However, the contract has been designed so that it can be terminated at any time if further work is not warranted. The total maximum cost of the Mira Monte study will be \$103,850.

The second contract is for the Durham Pit site. It is our intent to commence with task one of the siting issues; leachate impact and control. This task will determine the depth to aquifers, direction of flow, local water users, and possible impacts of contamination by leachate. In addition, leachate control alternatives will be studied. A recommendation will be made regarding the suitability of the Durham site for sanitary landfill operations considering potential leachate impacts. The cost of this effort, leachate impact and control, will be a maximum of \$21,000. If it appears that the leachate problems can be adequately addressed, detailed work scopes and maximum fees for the remaining tasks outlined in the contract will be developed. It is highly possible that data generated on the Mira Monte site would also apply to the Durham site as well as Cipole and Alford's.

Prior to commissioning outside engineering work on the Cipole and Alford's sites, it is my recommendation that we complete the first three work tasks on the Mira Monte site (bird hazards; leachate impact and control; and flood plain impact) and the first task at Durham (leachate impact and control).

MI:kk

cc: File (2)

JOINT POLICY ADVISORY  
COMMITTEE ON TRANSPORTATION  
(JPACT)

**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

## Agenda

Date: July 12, 1979

Day: Thursday

Time: 7:30 am

Place: Ron's Century House  
312 Evergreen (C & Evergreen)  
Vancouver

PROPOSED AGENDA: (ACTION requested unless noted)

- \* 1. Corridor Priorities
- \* 2. Screening Process for the MSD Reserve
- # 3. Evaluation of Hwy 43 at Marylhurst Education Center
- \* 4. Amendments to the MSD Reserve Criteria
- 5. Goals & Objectives
- \* 6. TIP Amendment - Portland Safety Overlay Project
- \* 7. TIP Amendment - I-5 North
- \* 8. Prospectus/Memorandum of Agreement w/Clark County
- # 9. UWP Amēndments in Response to UMTA Comments

\* material enclosed

# material available at meeting

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WAYS AND MEANS COMMITTEE

**Metropolitan Service District**  
527 SW Hall Portland, Oregon 97201 503/221-1646

## *Agenda*

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*Date:* July 17, 1979

*Day:* Tuesday

*Time:* 5:00 p.m.

*Place:*

### Proposed Agenda

1. Further Action on Proposed Personnel Rules (if needed).
2. Report on Status of MSD Computer and Financial Management System Development.
3. Discussion of July Council Retreat.
4. Discussion of MSD's Long-Range Financing Options.
5. Any Other Discussion

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MEETING REPORT

DATE OF MEETING: July 10, 1979

GROUP/SUBJECT: WAYS AND MEANS SUBCOMMITTEE

PERSONS ATTENDING: Couns. Jack Deines, Donna Stuhr, Jane Rhodes, Gene Peterson, Caroline Miller, Betty Schedeen, Mike Burton, Corky Kirkpatrick, Executive Officer Rick Gustafson

Staff: Andrew Jordan, Bob McAbee, Charlie Shell, Jill Hinckley, Pam Juett, Merle Irvine, Denton Kent

MEDIA: None

SUMMARY:

Vice Chairman Deines called the meeting to order at 5:15 p.m. Coun. Miller presented a report on the proposed Personnel Rules prepared by the Personnel Task Force. The proposed rules were discussed page by page and suggested changes were noted. Chairman Kirkpatrick, who joined the meeting in progress, requested that Coun. Miller and Bob McAbee, staff member assigned to the Task Force, prepare a revised edition of the rules incorporating the changes discussed and noting points of difference. The revised rules would be discussed again at the July 17, 1979, Subcommittee meeting. The Committee agreed to withdraw consideration of the Personnel Rules from the Council's July 12 meeting and introduce them again on July 26.

The Council also voted to recommend approval of a work study contract with Portland State University. The contract is on the Council's July 12 agenda.

REPORT WRITTEN BY: Charlie Shell

COPIES TO: -

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# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

**Date:** June 27, 1979  
**To:** MSD Council  
**From:** Executive Officer  
**Subject:** A-95 Review Report

The following is a summary of staff response regarding grants not directly related to MSD programs.

1. Project Title: English Language and Employment Program (#795-34)

Applicant: Portland Community College

Project Summary: Program to provide occupational English instruction, vocational counseling and job placement services for Indochinese Refugees in Clackamas, Columbia, Multnomah, Washington, Yamhill and Wasco counties.

Federal Funds Requested: \$40,000 (Social Security Admin., Office of Family Assistance).

Staff Recommendation: Approval

2. Project Title: Summer Youth Recreation Program (#795-35)

Applicant: Clackamas County Community Action Agency

Project Summary: Program to provide educational and recreational experience with nutritious meals for low-income children in Clackamas County.

Federal Funds Requested: \$10,668 (Community Services Admin.)

Staff Recommendation: Approval.

## A G E N D A   M A N A G E M E N T   S U M M A R Y

TO:           MSD Council  
FROM:         Executive Officer  
SUBJECT:      Gladstone Compliance Acknowledgement Request

BACKGROUND: Gladstone published a draft comprehensive plan in January of this year and received preliminary (draft) review from MSD in March. The plan was revised and adopted in April, and the implementing ordinances were adopted in May. A final preliminary review of Gladstone's plan was completed using the Plan Review Checklist from Section II of the MSD Plan Review Manual and a Summary Report (Exhibit "A") presented to and approved by the Planning and Development Committee on June 11. Staff found that Gladstone's plan did comply with state and regional planning requirements and needed only a few small technical additions before it should be submitted to LCDC for compliance acknowledgement. These corrections have since been made, as noted in the Acknowledgement Review Report (Exhibit "B"), and Gladstone will be requesting compliance acknowledgement from LCDC. The Planning and Development Committee recommends that the Council endorse this request.

BUDGET IMPLICATIONS: None

POLICY IMPLICATIONS: While there are no direct and immediate policy implications of the requested action, it will help establish a basis for MSD Council action on compliance acknowledgement requests, consistent with the procedures and criteria contained in the MSD Plan Review Manual.

ACTION REQUESTED: Adoption of Resolution No. 79-59, recommending Gladstone's plan for compliance acknowledgement by LCDC.

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BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF RECOMMENDING )  
THE CITY OF GLADSTONE'S REQUEST )  
FOR ACKNOWLEDGMENT OF COMPLIANCE )  
WITH THE LCDC GOALS )

RESOLUTION NO. 79-~~53~~ 60  
Requested by:  
Rick Gustafson

WHEREAS, MSD is the designated planning coordination body under ORS 197.765; and

WHEREAS, Under ORS 197.255 the Council is required to advise LCDC and local jurisdictions preparing comprehensive plans whether or not such plans are in conformity with the statewide planning goals; and

WHEREAS, LCDC Goal #2 requires that local land use plans be consistent with regional plans; and

WHEREAS, Gladstone's comprehensive plan has been evaluated following the criteria and procedures contained in the "MSD Plan Review Manual" and found to comply with LCDC goals and to be consistent with regional plans adopted by CRAG or MSD prior to June, 1979, as summarized in staff reports attached as Exhibits "A" and "B"; and

WHEREAS, the city of Gladstone is now requesting that LCDC acknowledge its comprehensive plan as complying with the statewide planning goals; now, therefore,

BE IT RESOLVED:

1. That the Gladstone comprehensive plan is recommended for compliance acknowledgment by the LCDC.

2. That the Executive Officer forward copies of this resolution and staff reports attached hereto as Exhibits "A" and "B" to LCDC, the city of Gladstone and appropriate agencies.

3. That, subsequent to the adoption by the Council of any goals and objectives or functional plans after June, 1979, the Council will again review Gladstone's plan for consistency with regional plans and notify the city of Gladstone of any changes that may be needed at that time.

ADOPTED by the Council of the Metropolitan Service District this 12th day of July, 1979.

Presiding Officer

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## GLADSTONE: FINAL REVIEW

Summary and Recommendations

The City of Gladstone has prepared a thorough and creative comprehensive plan which staff finds complies with all state goals and regional requirements and should be recommended to LCDC for acknowledgment.

General Requirements

The only item missing from this list is the list of supporting documents and a description of their contents. MSD staff will discuss with city planning staff what must be done to meet this requirement. The plan cannot be submitted for acknowledgment until it has been complied with.

Goal #1: Citizen Involvement

All items are adequately addressed. No citizen involvement problems have been raised to MSD. The CCI evaluation of the CIP is positive.

Conclusion: The City complies.

Goal #2: Land Use Planning

The city's plan and ordinances meet the goal's general requirements in terms of both process and substance. There is, however, a question as to the adequacy and consistency of implementing measures which arises from the very thoroughness of the city's efforts to find effective implementation measures. Each plan policy is accompanied by a list of appropriate implementing measures. Such lists, while admirable in their thoroughness and creativity, raise a question as to which of the measures listed have already been implemented, which are planned for immediate implementation, and when the remainder will be accomplished. Staff finds that measures already adopted--primarily the zoning and subdivision ordinances--coupled with plan policy to annually evaluate the "extent to which policies and implementation strategies are being administered" and to recommend "improved administration procedures to implement the plan," are adequate to ensure effective implementation.

There is, however, a problem in that two important implementation measures which have already been accomplished are not reflected in the plan. The plan contains reference to the need to implement various land use policies by amendment of Ordinance 848, the city's old zoning ordinance, when in fact these policies have already been implemented by adoption of new zoning ordinance, #947. In addition, the plan calls for a feasibility study to determine the appropriate use for the Seventh Day Adventist (SDA) site, and for amendment of the zoning ordinance consistent with the results of that study, when this study has already been completed and, in consequence, the plan and zoning maps adopted to show the site as industrial. The list of

supporting documents which must be included with the plan should reference this study and include a brief description of its findings and recommendations and how they were used. A letter from Planning Director George Samaan was submitted with the plan for review stating which other implementation measures are planned for the upcoming year. Staff will suggest that this letter be revised prior to submission to LCDC to also reference the completion of these two activities and that this letter be filed with plan documents as part of the public record to eliminate the current inconsistencies.

Conclusion: The city will comply if the list of supplemental documents and letter of submittal provide information on the implementation of proposed zoning changes and the SDA study sufficient to eliminate apparent inadequacies of implementation.

#### Goal #3: Agricultural Land

This goal is not applicable inside an urban growth boundary.

Conclusion: The city complies.

#### Goal #4: Forest Lands

The city has identified urban forest lands consistent with goal requirements and protected them as appropriate as a part of its plan for the protection of natural resources generally.

Conclusion: The city complies.

#### Goal #5: Natural Resources

The city has prepared a thorough inventory of its resources, consistent with goal requirements. The plan protects public open space and the Chataqua Lake wetlands area with an open space zone; other resources are protected to the extent possible through plan policies and zoning and subdivision provisions which establish standards and procedures for development compatible with resource preservation.

A small inconsistency between the plan map and zoning map open space designations has been noted which should be corrected before the plan is submitted for acknowledgment.

Conclusion: The city complies.

#### Goal #6: Air, Water and Land Quality

The city has conducted all required inventories and the plan contains policy in support of regional activities adequate to meet the regional coordination requirements of this goal.

Data in the plan on air quality, however, is not consistent with the most current analysis of air quality problems as reflected in MSD's portion of the State Implementation Plan. Jurisdictions cannot,

however, be expected to revise plan data continually as new information becomes available or plans could never be finalized for submission. Since the difference between MSD's and the city's air quality data does not have any immediate policy implications for the city, staff finds that it does not jeopardize compliance with this goal, but this section of the plan should be revised when the city undertakes its first plan update.

Conclusion: The city complies, but should meet with MSD staff to identify and plan needed revisions to the plan's air quality section as part of its plan update process.

#### Goal #7: Natural Hazards

The city has conducted all required inventories and has adopted policy and appropriate implementing measures to provide adequate safeguards against identified hazards, primarily through enforcement of Chapter 70 of the Buildings Code and through adoption of a floodplain ordinance.

While the zoning ordinance contains appropriate provisions to ensure development consistent with Chapter 70 requirements, it does not contain any reference to the floodplain ordinance. The zoning ordinance should reflect all applicable regulations affecting the use and development of land in the city and so should incorporate by reference the floodplain ordinance. Without such reference, the two ordinances could be considered inconsistent with each other, or the floodplain ordinance found to be superseded by the zoning ordinance.

Since the floodplain ordinance is currently being implemented, this somewhat technical problem does not jeopardize goal compliance, but it should be corrected at the earliest possible date.

Conclusion: The city complies, but should amend its zoning ordinance to incorporate by reference the floodplain ordinance.

#### Goal #8: Recreation

The city has completed all required inventories and undertaken a good analysis of future recreational needs and ways to meet them. The plan contains policy to pursue acquisition and development of additional park sites identified as needed and to undertake appropriate improvements to current sites, which are also protected through open space zoning. In addition, the subdivision ordinance contains provisions to provide the city with an opportunity to acquire needed sites before they are developed.

Conclusion: The city complies.

#### Goal #9: Economy

The city has conducted most of the required inventories and a thorough and thoughtful analysis of opportunities and constraints for economic development and has identified a number of options for the

enhancement of the city's economic growth. Plan policies are consistent with this analysis and commercial and industrial zone provisions and designations are consistent with these policies.

Conclusion: The city complies.

#### Goal #10: Housing

The plan contains a good analysis of housing needs and an appropriate discussion of the city's role in the regional housing market. Plan policies and accompanying zoning provide for a variety of housing types, including a range of lower cost housing choices: single-family residential densities range from six to eight units an acre, and duplexes are permitted outright in all single-family zones along collectors and arterials. Multi-family housing is permitted outright in suitable locations providing sufficient land to accommodate the construction of two new apartments for every single-family home if land in all zones were developed at comparable rates. The city projects that its housing mix in the year 2000 will be 61 percent single-family, 33 percent multi-family and 6 percent mobile homes. Based on the assumptions in the UGB findings, this should be adequate to meet local and regional housing needs.

In addition, the city has fulfilled its obligation to provide for its "fair-share" of assisted housing by voting to participate in the Areawide Housing Opportunity Plan. The city's letter of participation should, however, be submitted with the plan, as evidence of this fact.

The city does not permit mobile homes as outright use anywhere in the city but has presented sufficient justification that its current stock of mobile homes is adequate to meet its "fair-share" of regional needs for this type of housing. In addition, the city is sufficiently developed that there would be few opportunities for mobile home park development even if zoning were more permissive. Mobile home parks are allowed as a conditional use, however, and the conditions for their approval are clear and straightforward.

Conclusion: The city complies.

#### Goal #11: Public Facilities

The city has conducted a detailed inventory and analysis of almost all facilities and services listed in the goal and has planned to the extent possible and appropriate for a coordinated system of service delivery. Plan policies are adequate to recognize respective local and regional responsibilities in the provision of sewage treatment and solid waste facilities, and to demonstrate that the city has a suitable strategy for the provision of all essential services.

Conclusion: The city complies.

Goal #12: Transportation

The city has completed almost all the required inventories and conducted an analysis of transportation needs and issues and adopted a functional street classification system and set of transportation policies sufficient to meet all plan development criteria. The adopted plan and zoning maps and the zoning ordinance promote higher density along collectors and arterials consistent with plan policies.

Conclusion: The city complies.

Goal #12: Energy Conservation

The city has done an admirable and exhaustive job of identifying energy sources, consumption and distribution and methods for conserving energy and has adopted policies consistent with this analysis.

Conclusion: The city complies.

Goal #14: Urbanization

The city has identified a planning area which is entirely within the Interim Immediate Growth Boundary, and an additional area whose border is contiguous with the regional Urban Growth Boundary which will be included in the city's planning area when the regional boundary is acknowledged. The city recognizes and supports MSD's role in establishing and amending the regional UGB.

Because all land within city limits has been found suitable for immediate growth, and the city is only requesting acknowledgment for its city limits, criteria for land management do not apply.

Conclusion: The city complies.

Goal #15: Willamette Greenway

All land within the city's greenway is publicly owned or targeted for public purchase, with the exception of the golf course. The plan contains inventories, analysis and policy adequate to protect greenway resources consistent with goal requirements.

The zoning ordinance includes a greenway overlay zone, which provides that the area of application be shown by the initial "GW" on the zoning map. The zoning map does not now indicate where this zone should be applied. Without such an indication, the zoning provisions are not adequate to insure effective implementation.

Conclusion: The city will comply if the zoning map is revised to show where the greenway overlay zone is to be applied and if this application is consistent with identified greenway boundaries.

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## EXHIBIT "B"

### GLADSTONE: ACKNOWLEDGEMENT REVIEW

Staff's final review of Gladstone's plan (Attachment "A") found the plan in substantial compliance with state goals, but identified a few small technical problems which required corrections before submission to LCDC for compliance acknowledgement. This report evaluates only new material submitted with the plan since that review was completed.

Staff finds this new material adequate to resolve problems identified and accordingly recommends the plan and supporting materials for compliance acknowledgement.

#### General Requirements

A list of supporting documents has been submitted with the plan, adequate to meet criterion 0.1.5.

#### Goal #2: Land Use Planning

The list of supporting documents and a revised "postscript" from Planning Director George Samaan provide adequate clarification of the status of Ordinance #848 and the Seventh Day Adventist (SDA) Study referenced in the plan. Ordinance, #848 has been replaced by a new zoning Ordinance #947 which includes a zoning map revised consistent with City Council action on the SDA study.

The ordinance adopting Ordinance #947, which has also been submitted with the plan, references a variation between the plan map and zoning map not noted in the final review. The difference consists of a C1 (neighborhood commercial) zone which appears on the zoning map in an area designated for low density residential on the plan map. The City Council has initiated a zone change request to review and resolve the zoning of this parcel. Since the ultimate disposition of this land, whether zoned for neighborhood commercial or low density residential, will not affect the city's compliance with either Goals #9 (Economy) and #10 (Housing) and could be found consistent with relevant plan policies, and since the zone change process is adequate to insure that the plan and zoning maps will be made consistent, staff finds that this difference does not jeopardize compliance with any state goal.

#### Goal #5: Natural Resources

A similar difference between plan and zone maps was noted in the final review with respect to a small area designated for open space on the plan map which was not so zoned on the zoning map. As indicated in the revised postscript, this area privately dedicated open space for which open space zoning was not felt to be appropriate at this time. Since plan policies do not rely exclusively on open space zoning to protect area resources, the zone map designation for this property is not inconsistent with the plan map and

policies.

Goal #15: Willamette Greenway

A new plan and zone map have been submitted with the plan which do show the area in which the Greenway zone applies.

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A G E N D A   M A N A G E M E N T   S U M M A R Y

TO:           MSD Council  
FROM:         Executive Officer  
SUBJECT:      Personnel Rules

BACKGROUND: The Personnel Task Force established by the Council to draft proposed Personnel Rules has completed its work and will present its recommendations to the Ways and Means Committee on July 10, 1979. All members of the Council have been encouraged to attend and have received a copy of the draft Rules under separate cover. The Ways and Means Committee will review the proposed Rules and present a report to the Council on July 12th.

BUDGET IMPLICATIONS: Some temporary positions currently budgeted without benefits will shift to regular employment status with full benefits if the policy on temporary employees is adopted. Additional staff work is required to estimate the increased cost of these benefits.

POLICY IMPLICATIONS: These Rules will establish uniform policy governing Personnel Administration for MSD.

ACTION REQUESTED: If an agreement can be reached by the Ways and Means Committee and by the Council, the Rules should be adopted. If there are further issues to be discussed, these Rules may be carried over to the July 26 meeting.

CS/gl  
4238A  
0033A  
7/12/79



A G E N D A M A N A G E M E N T ~~ADOPTED BY THE~~

TO: MSD Council  
 FROM: Executive Officer  
 SUBJECT: Exception to Hiring Freeze

ADOPTED BY THE  
 MSD COUNCIL  
 THIS 12<sup>th</sup> DAY OF July 1979  
Mary E. Gasker  
 CLERK OF THE COUNCIL

BACKGROUND: On May 26, 1979, the Council adopted Resolution No. 79-52 which established the policy of freezing any vacant position for two months. The Resolution did permit the Council to approve exceptions to the freeze where sufficient justification could be established.

Your approval is requested to fill vacancies in the following positions:

1. RECEPTIONIST

Department of Management Services  
 General Fund: Included in Overhead Charges  
 Monthly Rate: \$960

This position is responsible for answering all calls and assisting all visitors coming into the Metro offices. If the position is not filled, the receptionist duties would have to be shared among the other secretaries in the organization. These secretaries currently back up the receptionist position during breaks and lunch. Any additional demands on their time would seriously reduce the secretarial support in other departments. This position is 100 percent funded through overhead charges. Local dues contribute ten percent of the funding sources and represent the real savings in the General Fund.

2. SECRETARY

Metropolitan Development, Criminal Justice Division  
 Planning Fund: Grant 90 percent - Local Match 10 percent  
 Monthly Rate: \$1,060

This is the only secretarial position in the Criminal Justice Division. If the position were not filled the workload would be assigned to one of the planner positions in the division which is paid \$200 a month more than a secretary. The secretarial position is 90% grant funded. Freezing this position would save the Planning Fund about \$110 per month.

The staff has been in the process of recruiting for a Senior Accountant, a position reclassified in the FY 1979 budget, for the past month. This position is critical to the operation of the accounting office and is expected to be filled in July.

The following positions are being held open:

<u>POSITION</u>	<u>MONTHLY RATE</u> (including benefits)
<u>General Fund:</u>	
Secretary, Department of Management Services	\$ 1,060
Council Secretary	1,060
Cartographer	1,250
<u>Planning:</u>	
Director of Environmental and Technical Services	20,740*

BUDGET IMPLICATIONS: Assuming that the two positions recommended for exceptions are filled for 1-1/2 months, the non-grant expenditures for the General Fund and Planning Fund are as follows:

General Fund	140
Planning Fund	<u>165</u>
Total	<u>305</u>

This figure represents the potential savings which will be lost if the positions are filled.

POLICY IMPLICATIONS: Both positions requested to be exempted are in critical areas. Approval will not set an inappropriate precedent for future exemptions.

ACTION REQUESTED Approve exceptions to the hiring freeze and permit filling the Receptionist and Secretary positions described in this summary.

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\* Half of the position is budgeted in planning and half in Solid Waste Operations.

CS/gl  
4255A  
D/l  
7/12/79

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF  
EXPRESSING APPRECIATION TO  
MEIER & FRANK CO.

)  
)  
)  
)

RESOLUTION NO. 79-006  
Requested by  
MSD Council

WHEREAS, Meier & Frank Co. has sponsored eight (8) jazz  
concerts at the Washington Park Zoo; and

WHEREAS, The concert series has provided a unique and  
enriching experience for the community; and

WHEREAS, The concert series has produced an increasing  
interest in the Zoo and its activities; now, therefore,

BE IT RESOLVED:

1. That the Council hereby expresses its appreciation  
and praise to Meier & Frank Co. for this generous contribution.

2. That the Council encourages Meier & Frank Co. to  
continue its fine public service efforts and outstanding support for  
community affairs.

ADOPTED by the Council of the Metropolitan Service  
District this 12th day of July, 1979.

\_\_\_\_\_  
Presiding Officer

/gl  
4258A  
0033A

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# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

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Date: July 12, 1979  
To: MSD Council  
From: Rick Gustafson  
Subject: Final legislative report

We ended the legislative session with a perfect record -- all of our bills passed. What follows is a brief description of the final form of each bill and the history of action on it.

HB 2846: landfill franchising and pollution control tax credit.

Content: Grants MSD authority to franchise landfills. Grants pollution control tax credit to private businesses financing solid waste resource recovery plants. Exempts lawful activities of MSD in solid waste disposal from antitrust statutes.

History: HB 2846 was sent back to the Intergovernmental Affairs committee when concerns were raised about the fiscal impact of the tax credit. Rep. Glenn Otto sent the bill on a "10 day courtesy referral" to the House Revenue Committee. When it was sent back to the House floor, it passed with a vote of 53 to 4. It was approved unanimously in the Senate, after a review by Ways and Means, also on the fiscal impact.. Rep. Jo Simpson carried the bill in the House and worked very hard to win votes. Sen. Mike Thorne carried the bill in the Senate.

HB 3078: Urban Growth Boundary authority

Content: grants MSD the authority to adopt and enforce an UGB.

History: The House Intergovernmental Affairs committee passed the bill easily to the floor of the House where it was approved with a vote of 45 to 12. Rep. Jane Cease was very helpful, and Rep. Otto carried the bill. Sen. Mike Ragsdale was our chief opponent in the Senate, but was convinced to support the bill after a number of meetings with the Executive Officer and Councilor Kafoury. Sen. Frank Roberts, chairman of the Senate Local Government was very helpful, and Sen. Ragsdale carried the bill on the floor of the Senate where it was passed unanimously.

HB 2328: administrative changes in MSD enabling statutes

Content: Permits MSD employees to withdraw from PERS retirement system and enroll in new MSD plan; establishes a procedure for Clark County and the City of Vancouver to participate in decisions affecting them; clarifies MSD's role in criminal justice planning; allows the District to act as its own Public Contract Review Board; allows MSD Councilors reimbursement for same kind of expenses allowed for board members of other special districts; requires candidates for MSD Council and Executive Officer to reside in the district one year prior to taking office.

History: Several clauses in the original bill were deleted in the House Intergovernmental Affairs committee. We lost the right to establish our own administrative procedures and must remain under the state Administrative Procedures Act (APA). Our ordinance adoption procedure must remain tighter than other local governments, and the inclusion of MSD candidates in the Voters Pamphlet was removed. When HB 2328 first went to the floor for a vote, the debate turned into a stormy questioning of the right of MSD Councilors to set their own expenses. It was sent back to the committee where the emergency clause was removed and returned to the floor. After a major effort to inform all members of the contents of the bill, it passed the House with a vote of 46 to 7. It passed the Senate with a vote of 19 to 10 with the major objection to the bill based on the premise that governments should not be allowed to withdraw from PERS when they will be returning next session to request to be included again. Once again, Reps. Cease and Otto helped immensely with this bill. Sen. Frank Roberts carried the bill in the Senate.

HB 2722: includes MSD candidates in the Voters Pamphlet

Content: Candidates for MSD Council and Executive Officer will be included in the Voters Pamphlet along with a map of the district so that voters can determine their representatives. Size of pamphlet and cost of printing will be diminished by allowing four candidates per page in the Primary Election and two candidates per page in the General Election.

History: This bill was originally contained as part of HB 2328, but was removed by the Intergovernmental Affairs committee. Rep. Jane Cease then introduced this bill and worked very hard for its passage. It was sent out of the House Elections committee only after it was tied to the passage of HB 2161 which reduced the size of the pamphlet by eliminating public arguments on ballot measures. The bill passed in the House with a vote of 50 to 4 and was referred to Ways & Means because of its fiscal impact. By the time Ways & Means began addressing non-budget bills in the last week of the session, HB 2161 had failed, so we removed the clause which associated the two bills. The bill was sent to the Senate floor where it passed unanimously. The difficulty came in obtaining House concurrence with the Senate amendments. Rep. Cease argued the merits of the bill regardless of efforts to reduce the size of the pamphlet. After considerable

HB 2722 (cont): debate, the bill was approved with a vote of 36 to 22. In addition to help from Rep. Cease, Reps. Mary Alice Ford and Glenn Whallon were especially helpful with this bill. Rep. Vera Katz was instrumental in getting the bill scheduled for a hearing in Ways & Means. Sen. Tony Meeker carried the bill in the Senate.

SB 925: emergency landfill siting and EFU landfill siting

Content: Permits a local government unit responsible for solid waste disposal to request assistance from the Environmental Quality Commission (EQC) in siting a landfill. Establishes a procedure for the EQC to declare an emergency exists and to site a landfill in Multnomah, Clackamas, Washington Marion and Polk counties if efforts by the local government have failed to do so within a specified period of time. Permits landfill sites to be established in Exclusive Farm Use (EFU) zones provided the site can and will be returned to a comparable use after landfilling. Requires that local governments siting a landfill under the various procedures outlined in this bill (except when siting in an EFU zone through the LCDC exceptions process) must have a solid waste management program which includes a waste reduction program through procedures such as recycling, reuse and resource recovery. Requires that landfills sited as a conditional use in an EFU zone or in the five-county area with the EQC's assistance can only accept waste which has been through a transfer station or waste that has been processed in a resource recovery plant. Also requires a waste reduction program in order to obtain and use pollution control bond funds for solid waste disposal sites.

History: This was certainly the most difficult of our bills to get passed, and it required a tremendous lobbying effort as well as a lot of time and effort to address all the concerns of the various interest groups working on the bill. The original bill was drafted by Senators Day and Hallock. It simply contained provisions for emergency siting and for siting a landfill in an EFU zone. That bill passed the Senate easily while our bills HB 3040 and HB 3069 (which accomplished the same things) languished in the House Environment and Energy Committee. When SB 925 was assigned to that committee, there were a number of lengthy hearings and work sessions all dealing with efforts to attach waste reduction requirements to landfills sited under this bill. Committee chairperson Nancie Fadely and committee member Norm Smith were especially helpful in finally getting the bill out of the committee and to the floor for a vote. Committee member Wayne Fawbush, who led the push for a strong waste reduction requirement, carried the bill and was helpful in its final passage. The bill was sent back to the committee when it was caught in the backlash on another bill. We managed to get it back to the floor where it finally passed with a vote of 39 to 20. Sen. Ted Hallock carried the bill in the Senate for concurrence with the extensive House amendments.

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# Metropolitan Service District

527 SW Hall Portland, Oregon 97201 503/221-1646

## Memorandum

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Date: July 10, 1979  
To: Ways and Means Committee  
From: Andrew Jordan  
Subject: Collective Bargaining Status

Approximately two months ago the staff began bargaining with the Laborers International Union which represents approximately 42 employees at the Zoo. Over the two month period we have tentatively agreed upon the language of a new contract and at this time only economic issues remain unresolved.

Initially the union demanded a wage increase of 12.5 percent, consistent with the Consumer Price Index, plus increases in overtime rates, shift differentials and vacation time for first year employees. We offered a six percent wage increase, and have recently increased that offer to seven percent. In addition we have offered increases in premium costs of the union health and pension plans and have also offered the requested increase in vacation time for first year employees. The vacation increase is equal to the vacation schedule for non-union MSD employees. Other cost related contract items which have already been agreed upon between the parties are increases in safety shoe reimbursements from \$35 to \$45, and a sick leave incentive program which will allow union members not using more than 24 hours of sick leave in a given year to accrue an additional day of vacation. The increased safety shoe allowance will cost approximately \$500 per year and the cost of the sick leave incentive program is indeterminate since we have no way of telling how many of the employees will exercise the benefit. The increase in health and pension premiums varies according to wages but is estimated at about \$6,000 annually. Last years payroll for the union including wages, pension and health was approximately \$608,000.

On July 9 we made our final offer of a 7 percent wage increase plus the aforementioned pension, health and vacation increases. That offer was rejected summarily by the union without a vote by the employees; consequently, we began the process of mediation, facilitated by a state mediator, on July 10. During that first mediation session it became clear that the union now demands a 10 percent wage increase plus the above-mentioned increases in pension, health and vacation

Memorandum  
July 10, 1979  
Page 2

benefits. The union apparently still demands an increase in shift differential, however, since less than four employees work on shifts, the increase would be inconsequential. The bottom line is that the union and management are approximately three percentage points apart at this point in time.

The mediator has determined that mediation will not resolve the differences unless Management raises its offer. Without such a raise the parties will automatically be subjected to fact finding. Fact finding is a process in which a state fact finder holds a hearing, gathers evidence, and renders a report and a recommendation to the parties. The fact finder's report can be accepted, rejected or altered by mutual agreement of the parties. Only after conclusion of fact finding can the union strike.

The primary justification for our offer of seven percent on wages is the Presidential Wage and Price Guidelines. During mediation the mediator suggested at least two ways in which we could legally ignore or exceed, depending upon how you look at it, those Guidelines. Assuming that the mediator is correct the MSD would run little risk of losing federal grants by exceeding the Guidelines.

For the union's part, we doubt that the union will come down from 10 percent, at least until after fact finding is completed. On the other hand, I doubt that the union would strike over three percentage points or less. The only risk then is whether the union will attempt to picket the Zoo between now and the conclusion of fact finding. We are presently looking into the legality of such picketing, but we suspect that it can be done.

The other Zoo union that represents the concession workers has agreed to a contract effective July 10. That contract calls for a wage increase of seven percent plus an increase in health plan premiums. We have also agreed to provide a laundry allowance of 50¢ per week per employee for laundering shirts. The annual cost of the laundry allowance is under \$500 and the annual cost of the health premium increase is zero since none of the employees have been employed long enough to participate in the benefit.

AJ/gl  
4310A  
D/2





# WASHINGTON COUNTY

ADMINISTRATION BUILDING — 150 N. FIRST AVENUE  
HILLSBORO, OREGON 97123

(503) 648-8681

## BOARD OF COMMISSIONERS

MILLER M. DURIS, Chairman  
JIM FISHER, Vice Chairman  
VIRGINIA DAGG

ROOM 418

July 10, 1979

RECEIVED  
JUL 11 1979

Mr. Rick Gustafson  
Executive Director MSD  
527 S.W. Hall  
Portland, Oregon 97201

METRO SERVICE DISTRICT

Dear Rick:

Recently during the course of MSD's consideration of the County's request for a planning extension, we believe a misunderstanding occurred regarding your staff's and council's belief that Washington County had been violating certain Statewide goals.

The matter came up at your June 28, 1978 meeting during the discussion regarding the recommendation of a condition to LCDC requiring the County to apply goal Nos. 3 & 4 prior to the issuance of building permits. In this context we believe that some members of the council supported this condition because the County was not applying the Statewide goals to minor land partitioning, and thus the County was in violation of State law.

It is our position that the County has not violated the law in not reviewing partitions for consistency with the Stateside goals because there is no requirement that the County have a minor partitioning ordinance, since ORS chapter 197 does not require a minor partitioning ordinance. Therefore, since the County does not presently have one, the County had no authority to require that partitions in Washington County conform to Statewide goals #3 and #4. Of course, as you know, the County has agreed to adopt a minor partitioning ordinance which would resolve this problem.

We are concerned with the aforementioned misunderstanding because of the adverse appearance it gives the County.

Our Board brings this matter to your attention because it has always been the County's intent to cooperate with MSD. We hope in the future that MSD would consult personally with the Board if similar problems arise regarding the County's land use process.

In closing, we look forward to working with you and your staff in resolving the Regional urban growth boundary line dispute.

Sincerely,

Handwritten signature of Miller M. Duris.

Miller M. Duris, Chairman  
Washington County Board of Commissioners

MMD:rb  
cc: Mike Burton

*Office of the Chairman*

GREATER VANCOUVER REGIONAL DISTRICT

2294 WEST 10TH AVENUE, VANCOUVER, BRITISH COLUMBIA V6K 2H9 TELEPHONE 731-1155



File No. 3311

RECEIVED  
JUL 2 1970

METRO SERVICE DISTRICT

Mr. Michael Burton,  
Presiding Officer,  
Metropolitan Service District,  
527 S.W. Hall,  
Portland, Oregon 97201  
U.S.A.

Dear Michael,

On behalf of the four of us who took part in the visit to Portland on June 15, I should like to express our most sincere appreciation for the time and effort that went into it from your end and the hospitality that was extended to us.

It was extremely useful to us to be able to compare notes with you in areas of concern in Greater Vancouver, and we were given as much information as we could absorb in such a brief visit. We were particularly impressed with the progress you have made in the short period of time since the Metropolitan Service District was established.

We also appreciated your generosity in providing a chance to get to know each other better over dinner.

I am looking forward to the opportunity to reciprocate these many efforts when you and your colleagues visit us.

Yours truly,

A.H. Emmott  
Chairman,  
GVRD Board of Directors

AHE:KDC:bk



**COLUMBIA HELICOPTERS, INC.**

*The Powerful Difference*

July 12, 1979

Craig Berkman, Chairman  
Solid Waste and Public  
Facilities Council Committee  
Metropolitan Service District  
527 S.W. Hall  
Portland, Oregon 97210

Dear Mr. Berkman:

It is beyond our comprehension that a site like Mira Monte would even be considered in the first place as a sanitary landfill location. One overwhelming reason should automatically preclude any thought of choosing Mira Monte as a possible landfill.

No matter what method is used in processing garbage, influxes of birds move in, primarily seagulls and starlings. Their numbers proliferate by the thousands.

Aurora State Airport is approximately 6,000 feet away. Airplanes fly over Mira Monte in Aurora's traffic pattern which is 1,000 feet above the ground. The possibility of a bird strike becomes a reality. Injury or death to pilots, passengers and perhaps people on the ground is the result, not to mention damage to the aircraft.

A bird striking an aircraft can go through a windshield, rendering a pilot incapable of control. Propeller damage by a bird strike can cause engine vibration serious enough to break engine mounts. Air intakes can be clogged by bird strikes, and the result is engine failure. Wing and tail damage by bird strikes can cause serious control problems.

The above conditions are not hypothesis. They are factual and have rendered many aircraft inoperative, resulting in injury and death.

The situation is so critical that the Federal Aviation Administration has issued guidelines that all landfills should be 10,000 feet from airports using jet aircraft, or 5,000 feet with piston-engine aircraft. Both jets and piston aircraft fly in and out of Aurora Airport.

The FAA recently took action on a Michigan airport to revoke it's operating permit after a turboprop airplane ran into a flock of seagulls from a nearby landfill leaving one gull in the engine inlet and 22 dead on the ground. The landfill was closed.

Aurora Airport is under consideration as a general aviation airport to be operated by the Port of Portland. The Portland metropolitan area badly needs this as a third large general aviation airport. Isn't the job of the Metropolitan Service District that of looking out for the best interest of this area?

There is no question that birds will congest the landfill area which is located below the approach area and in the traffic pattern of Aurora Airport. Also, the possibility of a bird strike is increased when a crop is harvested. Birds instinctively migrate from a sanitary landfill to a harvest area to feed on insects. Crops are grown adjacent to the airport. The possibility of a bird strike during harvest becomes critical. For these reasons, FAA officials would have no alternative but to close down Aurora State Airport.

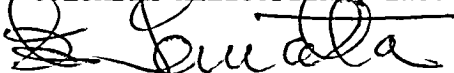
To pursue the scenario further, what happens if the Aurora Airport is shut down? The several facilities at the airport are forced to close. The burden of relocation or quitting business is the consequence. Certainly no provisions are made to finance relocation operations by the Metropolitan Service District nor anyone else. And any move to relocate is, by today's economy, inflationary in nature.

We strongly recommend that MSD consider the evidence we have presented and move to drop further consideration of Mira Monte as a future landfill site. We base our case on the proven fact that flocks of birds move in to landfill areas. Bird strikes jeopardize aircraft safety, and Mira Monte is next to Aurora State Airport where air traffic is heavy.

Should MSD decide to give further consideration to the Mira Monte location, we also recommend that a public hearing be held to deal specifically with bird strikes. We ask that we be given the opportunity to bring in expert witnesses to support our statements and to give testimony as to the seriousness of this venture. Should you not consider our request, and proceed to develop Mira Monte as a sanitary landfill, then you must accept the burden of responsibility for any future air tragedy caused by bird strikes, not to mention the hardship and economic loss due to the likely closure of Aurora State Airport.

Sincerely,

COLUMBIA HELICOPTERS, INC.



Wes Lematta  
President

WL:dt

CONNIE McCREADY  
COMMISSIONER



DEPARTMENT OF  
PUBLIC WORKS

CITY OF PORTLAND  
OREGON

JULY 12, 1979

STATEMENT BY PORTLAND CITY COMMISSIONER CONNIE McCREADY ON LANDFILL SITES TO  
THE METROPOLITAN SERVICE DISTRICT COUNCIL JULY 12, 1979.

I AM HERE TONIGHT FOR TWO PURPOSES. FIRST, I WANT TO LEND MY SUPPORT TO THE ACTION THIS COUNCIL HAS TAKEN TOWARDS LOCATING AND SITING A NEW GENERAL PURPOSE LANDFILL FOR THE PORTLAND METROPOLITAN AREA. SECONDLY, I WANT TO DRAW TO YOUR ATTENTION AND REQUEST YOUR URGENT ASSISTANCE IN PROVIDING ADDITIONAL LIMITED PURPOSE LANDFILLS. FOR LACK OF A BETTER WORD, THESE LIMITED PURPOSE LANDFILLS ARE GENERALLY CALLED DEMOLITION LANDFILLS.

I WILL BE TAKING A REPORT TO CITY COUNCIL IN THE VERY NEAR FUTURE REGARDING THE EXPANSION OF THE ST. JOHN'S LANDFILL. AFTER FOUR YEARS OF EXTENSIVE EFFORTS, WE STILL DO NOT HAVE ALL THE PERMITS NECESSARY TO EXPAND THE ST. JOHN'S LANDFILL BUT WE FEEL REASONABLY ASSURED THAT THOSE PERMITS WILL BE FORTHCOMING IN THE NEAR FUTURE. I WILL BE ASKING THE COUNCIL FOR PERMISSION TO RAISE THE RATES AT ST. JOHN'S TO FINANCE THE EXPANSION PROJECT WHICH IS ESTIMATED TO COST APPROXIMATELY \$2 MILLION. THE EXPANSION WOULD ADD APPROXIMATELY 5½ MILLION CUBIC YARDS OF CAPACITY AT ST. JOHN'S. AT LAST YEAR'S FILL RATE, THIS ADDITIONAL CAPACITY WOULD LAST APPROXIMATELY 10 YEARS. RATES AT ST. JOHN'S WILL THEN BE ABOUT THE SAME AS RATES AT ROSSMAN'S LANDFILL.

UNFORTUNATELY, THE ST. JOHN'S EXPANSION IS A TEMPORARY SOLUTION TO A LONG TERM PROBLEM. THE MSD COUNCIL MUST PROVIDE THE LONG TERM SOLUTIONS AND YOUR EFFORTS TO DEVELOP SITES AT MIRA MONTE OR THE DURHAM PITS ARE IMPORTANT AND MUCH NEEDED. THE RESIDENTS OF NORTH PORTLAND HAVE HAD A REGIONAL LANDFILL IN THEIR BACK YARD FOR DECADES BUT THAT SITE, EVEN WITH THE EXPANSION, HAS A LIMITED LIFE AND OTHER SITES MUST BE FOUND AND PROPERLY PREPARED.

STATEMENT - MSD

JULY 12, 1979

I WOULD LIKE TO TAKE A FEW MINUTES TO ADDRESS THIS SECOND PROBLEM. THE GARBAGE CRISIS IS HERE TODAY. HOWEVER, THE CRISIS DID NOT COME, AS MANY OF US THOUGHT IT WOULD, WITH THE CLOSING OF ST. JOHN'S OR ROSSMAN'S LANDFILL IN CLACKAMAS COUNTY. IT CAME WITH THE CLOSURE OF TWO LIMITED PURPOSE LANDFILLS, ONE IN NORTH PORTLAND AT GRAND AVENUE AND THE OTHER ON KING ROAD.

WITH THE CLOSURE OF THOSE TWO SITES THERE IS ONE SITE LEFT IN THE PORTLAND AREA ON 82ND AVENUE. LAVELLE'S 82ND AVENUE LANDFILL HAS LIMITED LIFE EXPECTANCY OF ~~A~~ <sup>1 1/2</sup> ~~years.~~ IT IS OPERATING TO ITS MAXIMUM CAPACITY BECAUSE OF THE LIMITED WORKING SPACE AVAILABLE AND IT CANNOT OPERATE AT NIGHT BECAUSE OF THE RESIDENTIAL NEIGHBORHOOD THAT SURROUNDS THE SITE. THE VOLUME OF MATERIAL ARRIVING AT ST. JOHN'S HAS DOUBLED BETWEEN MAY OF LAST YEAR AND MAY OF THIS YEAR. VALUABLE PUTRESCIBLE LANDFILL CAPACITY IS BEING USED UP BY MATERIAL THAT COULD GO TO OTHER SITES IF THEY WERE AVAILABLE.

WE ANNOUNCED TO GARBAGEMEN TODAY THAT STARTING AUGUST 1ST, WE WOULD INCREASE THE RATE FOR DROP BOXES CONTAINING DEMOLITION LANDFILL MATERIAL FROM 80¢ PER CUBIC YARD TO \$1.40 A CUBIC YARD. IT IS LIKELY THERE WILL BE ANOTHER RATE INCREASE ON SEPTEMBER 1ST WHEN THE NEW RATES FOR EXPANSION OF THE LANDFILL GO INTO EFFECT.

THE RATE INCREASE IS NOT A SOLUTION TO THE PROBLEM. IT IS MERELY AN ECONOMIC INCENTIVE TO TRY AND FORCE THE DEMOLITION MATERIAL TO OTHER PLACES. *Poor Garbage men - what do!*

THE SOLUTION IS TO FIND, AND TO GET INTO OPERATION AS SOON AS POSSIBLE, ADDITIONAL DEMOLITION LANDFILL SITES. TWO POTENTIAL SITES, THE NASH PIT AND 122ND AVENUE, ARE PRESENTLY IN THE APPLICATION PROCESS AND I URGE THIS COUNCIL TO DO WHAT IT CAN TO LICENSE AND GET INTO OPERATION THOSE SITES AS SOON AS POSSIBLE.

THE MSD LANDFILL SITING REPORT NOTES THAT THERE ARE MANY FORMER GRAVEL PITS IN THE EAST MULTNOMAH COUNTY THAT ARE SUITABLE AS LANDFILL SITES. I WOULD URGE THIS COUNCIL TO DO WHAT IT CAN TO DEVELOP THOSE SITES AS ADDITIONAL DEMOLITION LANDFILL SITES IN ORDER TO PRESERVE THE <sup>putrescible</sup> CAPACITY THAT WE HAVE AT ST. JOHN'S, AT ROSSMAN'S IN CLACKAMAS COUNTY, AND AT THE NEW LANDFILL TO BE OPERATED BY THE METROPOLITAN SERVICE DISTRICT. MSD SHOULD CONSIDER ACQUIRING AND OPERATING A DEMOLITION LANDFILL SITE OF ITS OWN IF NECESSARY.

STATEMENT - MSD  
JULY 12, 1979

IN ADDITION, MSD SHOULD ADDRESS THE WATER QUALITY PROBLEMS RAISED BY THE DEPARTMENT OF ENVIRONMENTAL QUALITY. THIS COUNCIL SHOULD DETERMINE WHETHER THOSE FEARS OF WATER QUALITY DEGRADATION ARE REALISTIC AND SIGNIFICANT. AFTER FOUR YEARS OF DEALING WITH REGULATORY AGENCIES DURING WHICH WE DISCUSSED SUCH PROBLEMS AS THE PRESERVATION OF POTATO LAKE, DUCKS, WORMS, TREES, PHANTOM EAGLES, AND PHANTOM INDIAN CAMP GROUNDS NOT TO MENTION WATER QUALITY, I AM CONVINCED THAT MANY OF OUR REGULATORY AGENCIES HAVE OVERSTATED THEIR CASE AND ARE TOO SLOW TO ACT. WE CANNOT AND SHOULD NOT WAIT SIX MONTHS OR MORE FOR A DEMOLITION LANDFILL SITE IN THE PORTLAND AREA. I ASK YOUR HELP IN SEEING THAT THESE NEW DEMOLITION SITES BECOME A REALITY.

CM.JL

MSD COUNCIL  
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

Resolution No. 79-59

July 12, 1979

	<u>AYE</u>	<u>NAY</u>
<u>DISTRICT 5</u> Jack Deines	<u>X</u>	_____
<u>DISTRICT 6</u> Jane Rhodes	<u>X</u>	_____
<u>DISTRICT 7</u> Betty Schedeen	<u>X</u>	_____
<u>DISTRICT 8</u> Caroline Miller	<u>X</u>	_____
<u>DISTRICT 9</u> Cindy Banzer	<u>X</u>	_____
<u>DISTRICT 10</u> Gene Peterson	<u>X</u>	_____
<u>DISTRICT 11</u> Marge Kafoury	<u>absent</u>	_____
<u>DISTRICT 12</u> Mike Burton	<u>X</u>	_____
<u>DISTRICT 1</u> Donna Stuhr	<u>X</u>	_____
<u>DISTRICT 2</u> Charles Williamson	<u>X</u>	_____
<u>DISTRICT 3</u> Craig Berkman	<u>X</u>	_____
<u>DISTRICT 4</u> Corky Kirkpatrick	<u>X</u>	_____
Total	_____	_____



MSD COUNCIL  
ROLL CALL ROSTER

AGENDA ITEM

MEETING DATE

ROLL CALL

July 12, 1979

AYE

NAY

DISTRICT 12

Mike Burton

X

\_\_\_\_\_

DISTRICT 1

Donna Stuhr

X

\_\_\_\_\_

DISTRICT 2

Charles Williamson

X

\_\_\_\_\_

DISTRICT 3

Craig Berkman

X

\_\_\_\_\_

DISTRICT 4

Corky Kirkpatrick

X

\_\_\_\_\_

DISTRICT 5

Jack Deines

X

\_\_\_\_\_

DISTRICT 6

Jane Rhodes

X

\_\_\_\_\_

DISTRICT 7

Betty Schedeen

arrive  
7:15  
X

\_\_\_\_\_

DISTRICT 8

Caroline Miller

X

\_\_\_\_\_

DISTRICT 9

Cindy Banzer

X

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DISTRICT 10

Gene Peterson

X

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DISTRICT 11

Marge Kafoury

absent

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Total

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MEETING TITLE MSD Council Meeting

DATE July 12, 1979

NAME	AFFILIATION/ADDRESS
Jennifer Sims	
Bob Harris	Citizen - Opposed to Misc. Waste Landfill
Greg Frank	R.J. Frank & Assoc.
Steve Lockwood	PHD A Q Comm
D. Sturmond	
Larry Bussight	
Bob Weil	
Tim & Claudia Hein	
Mickey Rich	
Ted Veal	
Patrick G. Jordan	MSD Columbia Helicopters, Clatsop BENJ. FRANKLIN/CHAPEMAN
Bice Hovine	CHARLSON W. S. U.
H.J. Knapp	Resource Recovery Byproducts
Harold Blunt	Columbia Helicopters, Clatsop Representing seller of Misc. Waste Evelyn Portland 97219
Barney C. Bybee 6162 SW	Sandy OR
ROBERT W. BLUNT, JR.	L.W.U. / CHAIRMAN METRO COMM. / OBSERVER
Mary-Elizabeth Blunt	
<b>J. M. BIEDERLE</b>	<b>MSD</b>
George Samraan	Gladstone
D. Lynn Dingler	Clackamas County
Manuel Glantz	Metropolitan Disposal
Jill Ann Klee	MSD
Caryl Waters	MSD
Ann Kelly Feeney	MSD
J.A. Cozzetto	M.D.C. 8501 N. Borthwick
Early Deane	The Oregonian