Metro | Agenda

Meeting: Metro Policy Advisory Committee (MPAC)

Date: Wednesday, April 14, 2010

Time: 5 to 7 p.m.

Place: Council Chambers

5 PM	1.		CALL TO ORDER	Charlotte Lehan, Vice Chair
5:02 PM	2.		SELF INTRODUCTIONS & COMMUNICATIONS	Charlotte Lehan, Vice Chair
5:05 PM	3.		CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS	
5:10 PM	4.		CONSENT AGENDA	
		*	Consideration of the MPAC Minutes for March 10, 2010	Charlotte Lehan, Vice Chair
		*	MTAC Member Nomination	
5:15 PM	5.		COUNCIL UPDATE	
	6.		<u>INFORMATION / DISCUSSION</u>	
5:20 PM	6.1	*	Community Investment Strategy: 2010 Capacity Ordinance – <u>DISCUSSION</u>	Malu Wilkinson
6:05 PM	6.2	#	Debrief on Joint JPACT and MPAC Workshop on Climate and Community Prosperity – <u>DISCUSSION</u>	Kim Ellis Heidi Rahn
6:35 PM	7.		MPAC MEMBER COMMUNICATION	
6:45 PM	8.		ADIOURN	Charlotte Lehan. Vice Chair

^{*} Material available electronically.

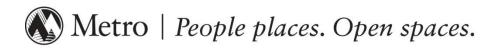
All material will be available at the meeting.

For agenda and schedule information, call Kelsey Newell at 503-797-1916, e-mail: kelsey.newell@oregonmetro.gov.

To check on closure or cancellations during inclement weather please call 503-797-1700x.

^{**} Materials will be distributed electronically prior to the meeting.

[#] Material provided at meeting.



2010 MPAC Tentative Agendas Tentative as of April 2, 2010

April 2, 2010 – Joint MPAC/IPACT Retreat Location: Oregon Convention Center, F150-151 Time: 8 a.m. to noon Climate Prosperity Project review Greenhouse gas, University of Oregon climate change study, etc. MTIP/STIP policy direction – Discussion MPAC Meeting April 14 Community Investment Strategy: 2010 Capacity	MPAC Meeting April 28 • Ordinance 10-1238 Adopting Urban Reserves (discussion)
Ordinance • Debrief on Joint JPACT and MPAC Workshop on Climate and Community Prosperity MPAC Meeting Man 13	MPAC Meeting
 May 12 Ordinance 10-1238, Adopting Urban Reserves (recommendation to council) MPAC Employment Subcommittee Report (discussion) Community Investment Strategy Update 	 May 26 2035 RTP and new local government requirements (discussion) Performance Evaluation As needed, Regional Framework Plan/Urban Growth Management Functional Plan Amendments (discussion)
 MPAC Meeting June 9 2035 RTP (recommendation to council) Community Investment Strategy: 2010 Capacity Ordinance 2040 Growth Concept Map As needed, Regional Framework Plan/Urban Growth Management Functional Plan Amendments 	 MPAC Meeting June 23 Impact of local investments and actions on market's ability to use zoned capacity Envision tool (visualization of investments in local communities) Community Investment Strategy: 2010 Capacity Ordinance (discussion) As needed, Regional Framework Plan/Urban Growth Management Functional Plan Amendments
MPAC Meeting July 14 • Employment Toolkit	MPAC Meeting July 28

MPAC Meeting August 11	MPAC Meeting August 25			
MPAC Meeting September 8	MPAC Meeting September 22			
 Draft Ordinance to meet 20-year forecasted growth (discussion) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 	 Draft Ordinance to meet 20-year forecasted growth (discussion) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 			
MPAC Meeting October 13	MPAC Meeting October 27			
 Draft Ordinance to meet 20-year forecasted growth (discussion) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 	 Draft Ordinance to meet 20-year forecasted growth (discussion) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 			
MPAC Meeting November 10	MPAC Meeting November 17			
 Draft Ordinance to meet 20-year forecasted growth (discussion) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 	 Draft Ordinance to meet 20-year forecasted growth (recommendation to council) Investment Strategy Actions to meet forecasted growth Regional Framework Plan/Urban Growth Management Functional Plan amendments 			
MPAC Meeting December 15				



METRO POLICY ADVISORY COMMITTEE

March 10, 2010

Metro Regional Center, Council Chambers

MEMBERS PRESENT AFFILIATION

Shane Bemis, Chair City of Gresham, representing Multnomah Co. 2nd Largest City

Sam Adams City of Portland Pat Campbell City of Vancouver

Jody Carson City of West Linn, representing Clackamas Co. Other Cities

Nathalie Darcy Washington Co. Citizen

Amanda Fritz City of Portland

Jack Hoffman City of Lake Oswego, representing Clackamas Co. Largest City

Carl Hosticka Metro Council

Dick Jones Clackamas Co. Special Districts
Charlotte Lehan, Second Vice Chair Clackamas Co. Commission

Robert Liberty Metro Council

Charlynn Newton City of North Plains, representing City in Washington Co. outside UGB

Rod Park Metro Council
Wilda Parks Clackamas Co. Citizen
Rick VanBeveren TriMet Board of Directors

Jerry Willey City of Hillsboro, representing Washington Co. Largest City

MEMBERS EXCUSED AFFILIATION

Ken Allen Port of Portland Matt Berkow Multnomah Co. Citizen

Tom Brian Washington Co. Commission Richard Burke Washington Co. Special Districts

Dennis Doyle

City of Beaverton, representing Washington Co. 2nd Largest City

Keith Mays

City of Sherwood, representing Washington Co. Other Cities

Alice Norris

City of Oregon City, representing Clackamas Co. 2nd Largest City

Judy Shiprack Multnomah Co. Commission
Steve Stuart Clark Co., Washington Commission

Mike Weatherby City of Fairview, representing Multnomah Co. Other Cities

Dilafruz Williams Governing Body of School Districts

Richard Whitman Oregon Dept. of Land Conservation & Development

<u>ALTERNATES PRESENT</u> <u>AFFILIATION</u>

Paul Manson Multnomah Co. Citizen

Monique Beikman

City of Sherwood, representing Washington Co. Other Cities

Doug Neeley

City of Oregon City, representing Clackams Co. 2nd Largest City

Jim Kight

City of Troutdale, representing Multnomah Co. Other Cities

<u>STAFF</u>: Dick Benner, Rita Conrad, Chris Deffebach, Kim Ellis, Councilor Kathryn Harrington, Milena Hermansky, Mike Hoglund, Kelsey Newell, Heidi Rahn, Ken Ray.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Shane Bemis declared a quorum and called the meeting to order at 5:04 pm.

2. <u>SELF INTRODUCTIONS AND COMMUNICATIONS</u>

Committee and audience members introduced themselves.

3. <u>CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS</u>

There were none.

4. <u>CONSENT AGENDA</u>

Consideration of the MPAC Minutes from February 24, 2010 and the MTAC nomination.

<u>MOTION</u>: Mayor Jim Kight moved, and Mayor Jerry Willey seconded, to approve the consent agenda.

ACTION TAKEN: With all favor, the motion passed.

5. COUNCIL UPDATE

Metro Councilor Robert Liberty updated the committee:

- The Metro Council approved agreements with Clackamas, Multnomah, and Washington
 on Urban and Rural Reserves. Later this spring, each county will take formal actions to
 designate rural reserves through their existing comprehensive land use plans, and the
 Metro Council will designate urban reserves through amendments to its land use
 ordinances and plans.
- MPAC members are encouraged to attend the joint JPACT/MPAC Climate Change Workshop, which will take place April 2, 2010 at the Oregon Convention Center. The event's keynote speaker is Dr. William Moomaw, professor and founding director of the Center for International Environment and Resource Policy at Tufts University and a lead member of the Nobel Prize-winning Intergovernmental Panel on Climate Change.
- The most recent edition of Metro's *GreenScene* publication is now available.
- Metro is hosting a series of Natural Gardening workshops to demonstrate how to care for yards without pesticides, conserve water with compost and mulch and choose native plants.
- Multnomah County Chair Ted Wheeler—a former MPAC member—was recently appointed as the new State Treasurer
- Damascus voters rejected four initiatives put on the special election ballot. The initiatives, put forth by the Ask Damascus organization, included the prohibition of public mass transit rail in the city limits, and were decidedly anti-Metro.

6. INFORMATION/ DISCUSSION ITEMS

6.1 Regional Transportation Plan Proposed Mobility Standards Action Plan

Ms. Kim Ellis of Metro updated the committee on the status of the Regional Transportation Plan (RTP) proposed mobility standards. In December 2009, the Metro Council voted to accept a preliminary draft 2035 RTP. Since then, staff has completed a final draft RTP for a final 45 day public review period that begins on March 22 and ends May 6. The new RTP establishes an outcomes-based framework and includes new policies, tools and actions to guide future planning and investment decisions. To successfully implement this new approach the region needs tools to evaluate and diagnose our transportation system. Ms. Ellis then summarized the proposed Action plan for adoption and implementation of the new RTP, including proposed new local government requirements. Staff will continue working with the technical committees and bring final recommendations for MPAC discussion in May.

Committee discussion included:

- The state mobility standards are inadequate and if used alone they will not lead us to the goals and aspirations that the committee recommended in December.
- Concern over the fact that cities and counties are responsible for implementing their own
 management, operations, and multi-modal policies. Requiring centralized, audited
 analysis and reporting would be more reliable and prove helpful in making regional
 decisions.
- Implementation of new local government requirements may incur an unfair financial burden on smaller cities.
- The possibility for cities to rezone areas from higher- to lower-density should be allowed.

6.2 Performance Measures and the Greater Portland Indicators

Ms. Sheila Martin of Portland State University (PSU), Ms. Rita Conrad of Metro, and Ms. Christina Deffebach of Metro briefed the committee on the relationship between Making the Greatest Place (MGP) performance measures and how they fit into the Greater Portland Indicators project. In October 2009 MPAC expressed a desire to expand the scope of MGP performance measures, requesting additional measures for environmental, social and economic well-being. In response, Metro staff has coordinated performance measures efforts with the Greater Portland Indicators project to reduce duplication of effort and maximize leverage.

Committee discussion included:

- Additional potential performance measures should include: mental health, adult substance abuse, healthcare, seniors.
- Emphasis that certain qualities are very difficult to quantify and measure, i.e. civic engagement, human rights, equity, and culture.

• Concern that the project portrays a "Portland-centric" and disregards smaller cities in the region.

6.3 Climate Action Plan

Mr. Mike Hoglund of Metro provided an overview of Metro's climate change activities and presented an overview of state gas emissions standards. In general, the Portland region is leading the United States in reducing transportation-related greenhouse gasses (GHGs). Metro aims to consider GHG emissions as part of policy and program decisions, and to build a strong technical foundation to inform these decisions.

Mr. Hoglund summarized the Metro Area 2009 GHG Inventory, which measured emissions from materials, transportation, and energy. He also summarized state climate legislation, including House Bill 2001, which directs Metro to develop two or more alternative land use and transportation scenarios that are designed to reduce GHGs from light-duty vehicles.

Due to time constraints, the committee agreed to continue discussion on the Climate Action Plan at the joint JPACT/MPAC retreat, scheduled for April 2, 2010.

7. MPAC MEMBER COMMUNICATIONS

There were none.

8. ADJOURN

Chair Bemis adjourned the meeting at 7:07 p.m.

Respectfully submitted,

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Milena Hermansky

Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR MARCH 10, 2010: The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
	Document	03/10/2010	Revised MPAC agenda 03/10/2010	03102010j-01
4	Memo	03/03/2010	Memo re: MTAC Nominees for MPAC Approval	03102010j-02
6.1	PowerPoint	03/11/2010	RTP Proposed Action Plan	03102010j-03
6.2	PowerPoint	03/11/2010	1/2010 Greater Portland Indicators and Making the Greatest Place	
6.2	Diagram	03/2010 Regional Indicators – Mockup of a Conceptual Framework		03102010j-05
6.3	PowerPoint 03/10/2010		Addressing the Regional Climate Change Challenge	03102010j-06
	Flyer	lyer 03/2010 April 2 nd JPACT and MPAC workshop flyer		03102010j-07
	Publication Spring 2010		Greenscene	03102010j-08
	Brochure	03/2010	Grow Green: 2010 Natural gardening workshops and resources	03102010j-09

600 NE Grand Ave. Portland, OR 97232-2736 503-797-1700 503-797-1804 TDD 503-797-1797 fax



Date:

April 2, 2010

To:

Metro Policy Advisory Committee

From: Robin McArthur, AICF

Planning & Development Director

Re:

MTAC Nominee for MPAC Approval

Per MPAC bylaws Article IV, Section C, applicable to the Metro Technical Advisory Committee, "each jurisdiction or organization named shall annually notify MPAC of their nomination. MPAC may approve or reject any nomination. Revision of the membership of MTAC may occur consistent with MPAC bylaw amendment procedures..."

The City of Beaverton has nominated Tyler Ryerson to be Don Mazziotti's alternate on MTAC.

Please consider this nomination for your approval.

If you have any questions or comments, please do not hesitate to contact me.

Thank you.

Community Investment Strategy: 2010 Capacity Ordinance

In 2010 the region is tasked with identifying a set of policies and investments that address the gap between the forecast demand and the amount of zoned capacity that is likely to be developed in the next 20 years (as shown in the table below). A growth management decision should support the region's ability to meet forecast growth while moving towards the six outcomes that define a successful region, as endorsed by MPAC and the Metro Council in 2008:

- People live and work in vibrant communities where they can choose to walk for pleasure and to meet their everyday needs.
- Current and future residents benefit from the region's sustained economic competitiveness and prosperity.
- People have safe and reliable transportation choices that enhance their quality of life.
- The region is a leader in minimizing contributions to global warming.
- Current and future generations enjoy clean air, clean water and healthy ecosystems.
- The benefits and burdens of growth and change are distributed equitably.

Summary of 2009 Urban Growth Report (UGR)

Type of capacity	Capacity gap	range in UGR	Middle third capacity gap range			
	Low	High	Low	High		
Residential (dwelling units)	27,400	104,900	44,100	62,100		
General industrial (acres)	0	0	0	0		
Non-industrial (acres)	0	1,168	0	104		
Large-lot industrial (acres)	200	1,500	200*	1,500*		

^{*}This is the range recommended by MPAC and included in the UGR.

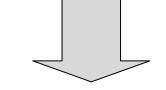
The region can fill the identified capacity gap through actions that promote more efficient use of zoned capacity inside the current UGB, or by expanding the UGB, or a combination of both. Throughout 2010, Metro will be working with local governments individually and through MTAC and MPAC to identify and adopt local and regional actions that will achieve greater efficiencies within the existing UGB and minimize the need for UGB expansion at the end of the year. The following pieces explain Metro's approach for addressing the residential and large-lot employment analyses and describe an approach for assessing the performance of growth management choices.

Approach for addressing the residential capacity gap

Local aspirations, investments and actions inform what counts in 2010, and supports great places into the future

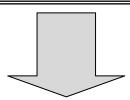
New policies and investments

(must be adopted by end of 2010)



Impact of new strategies on market utilization of zoned capacity

Types of strategies to assess	Information source
-Financial incentives	Johnson-Reid work
-Infrastructure investments (e.g.	
pedestrian / bike improvements)	
-Infrastructure plans for new urban areas	Local input
-Use of zoned capacity in specific locations	
-State RTP, including HCT	MetroScope
-Urban reserves	
-Urban renewal	



Assessment of policy choices to fill any remaining residential capacity gap

New regional policies (e.g., requirements to support development in centers and corridors - Title 6)

• Assess with MetroScope and consultant work

and / or

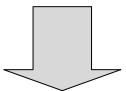
UGB expansions

 Assess with MetroScope and consultant estimates of infrastructure costs; city readiness (governance, finance, concept planning)

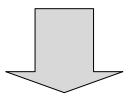
Approach for addressing the large-lot industrial capacity gap

MPAC employment subcommittee recommendations

-Recommended approaches to accommodating large-lot industrial demand

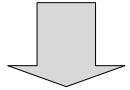


Any newly-adopted policies or investments to create additional large-lot capacity inside UGB?



Assessment of where to plan within the range (200 to 1,500 acres)

- -Need for market choices to attract firms
- -Current market conditions (recession, vacancy rates)
- -Past history of development in UGB expansion areas
- -Impact of large-lot metering system (if adopted)



Assessment of potential UGB expansion areas

- -Infrastructure cost estimates
- -Supports local economic opportunity analyses
- -City readiness (governance, finance, concept planning)

Performance assessment framework

Types of performance information that will be available to support decision making

Metro's approach of outcomes-oriented, performance-based decision making calls for information that supports decision-makers' ability to understand the implications of how growth management choices may impact the region's progress towards the six desired outcomes. Several sources of information can be used to depict outcomes and performance of different options to accommodate growth. Some sources will report historic information while others will report forecast information.

Staff will produce a Performance Assessment of growth management choices that clearly describes the implications of options available to fill the 20-year capacity gap for residential and large-lot employment in 2010.

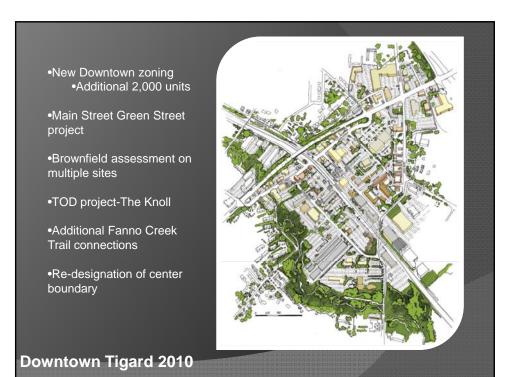
Performance information and sources

	Six desired outcomes				nes		
Performance information	Vibrant communities	Economic prosperity	Transportation choices	Minimize global warming	Healthy environment	Equity	Information sources
Market response to capacity	٧	٧			٧	٧	Johnson-Reid analysis MetroScope Neighborhood Design and Infrastructure Analysis Historic information for specific locations Intertwine: parks and trails assessment
Travel behavior	٧	٧	٧	٧		٧	MetroScope Transportation model
Infrastructure costs	٧	٧	٧			٧	Consultant (TBD) research on candidate UGB areas MetroScope
Cost burdens (housing and transportation costs)		٧	٧			٧	MetroScope
Greenhouse gas emissions (residential emission analysis)				٧	٧		MetroScope Transportation model (MOVES model)
Existing community conditions	٧	٧	٧			٧	Context Tool Neighborhood Design and Infrastructure Analysis State of the Centers report City economic opportunity analyses
Governance, finance	٧					٧	Pre-UGB-expansion concept plans (may not be available for 2010 decisions)

Materials following this page were distributed at the meeting.

Tracking Additional Capacity

- •Increases in permitted density
- •Financial incentives for higher-density housing
- •Redevelopment and Infill
- New housing types
- •Investments in infrastructure and community assets
- Parking



- •99W Access Management Plan
- •Complete Main Street Green Street project
- •Additional boulevard improvements
- •New land use plan along 99W
- •Zone changes along 99W
- •Widespread investment in brownfield assessment and remediation
- •Design of Barbur/99W Light Rail extension complete



Downtown Tigard 2011-2020

- •Barbur/99W Light Rail extension operational
- •Additional TOD investments made
- •Additional greenspace restoration



Downtown Tigard 2021-2030