



METRO POLICY ADVISORY COMMITTEE

April 28, 2010

Metro Regional Center, Council Chambers

MEMBERS PRESENT

Shane Bemis, Chair  
Jody Carson  
Dennis Doyle  
Amanda Fritz  
Jack Hoffman  
Carl Hosticka  
Dick Jones  
Charlotte Lehan, Vice Chair  
Robert Liberty  
Keith Mays  
Charlynn Newton  
Rod Park  
Wilda Parks  
Judy Shiprack  
Rick VanBeveren  
Richard Whitman

AFFILIATION

City of Gresham, representing Multnomah Co. 2<sup>nd</sup> Largest City  
City of West Linn, representing Clackamas Co. Other Cities  
City of Beaverton, representing Washington Co. 2<sup>nd</sup> Largest City  
City of Portland  
City of Lake Oswego, representing Clackamas Co. Largest City  
Metro Council  
Clackamas Co. Special Districts  
Clackamas Co. Commission  
Metro Council  
City of Sherwood, representing Washington Co. Other Cities  
City of North Plains, City in Washington Co. Outside UGB  
Metro Council  
Clackamas Co. Citizen  
Multnomah Co. Commission  
TriMet Board of Directors  
Oregon Dept. of Land Conservation & Development

MEMBERS EXCUSED

Sam Adams  
Ken Allen  
Tom Brian  
Pat Campbell  
Nathalie Darcy  
Alice Norris  
Steve Stuart  
Mike Weatherby  
Jerry Willey  
Dilafruz Williams

AFFILIATION

City of Portland  
Port of Portland  
Washington Co. Commission  
City of Vancouver  
Washington Co. Citizen  
City of Oregon City, representing Clackamas Co. 2<sup>nd</sup> Largest City  
Clark Co., Washington Commission  
City of Fairview, representing Multnomah Co. Other Cities  
City of Hillsboro, representing Washington Co. Largest City  
Governing Body of School Districts

ALTERNATES PRESENT

Paul Manson  
Aron Carleson  
Doug Neeley

AFFILIATION

Multnomah Co. Citizen  
City of Hillsboro, representing Washington Co. Largest City  
City of Oregon City, representing Clackamas Co. Largest City

STAFF: Richard Benner, Alison Kean Campbell, Councilor Carlotta Collette, Robin McArthur, Kelsey Newell, Ken Ray, Sheena VanLeuven, John Williams

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

Chair Shane Bemis declared a quorum and called the meeting to order at 5:06 p.m.

**2. SELF INTRODUCTIONS AND COMMUNICATIONS**

All attendees introduced themselves.

**3. CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS**

There were none.

**4. CONSENT AGENDA**

**Consideration of the MPAC Minutes for April 14, 2010**

**Consideration of the Minutes of the JPACT/MPAC Workshop for April 2, 2010**

Councilor Doug Neeley requested that the April 2, 2010 Workshop minutes be amended to reflect that Mayor Alice Norris is an MPAC member, not an alternate.

MOTION: Mayor Keith Mays moved, and Mayor Denny Doyle seconded, to approve the consent agenda as amended.

ACTION TAKEN: With all in favor, the motion passed.

**5. COUNCIL UPDATE**

Councilor Carl Hosticka stated that the Land Conservation and Development Commission has recently amended its 2008 rules on urban and rural reserves. He invited Mr. Richard Whitman to brief the committee on these changes.

Mr. Whitman spoke about changes to LCDC's rules on Urban and Rural reserves, noting that the changes are only adjustments to the 2008 rules and do not alter the intent of the original rules, which was to put limitations in place that ensure that land brought into the urban growth boundary is efficiently urbanized. Mr. Whitman described the specific changes made to the rules and the reasoning behind them.

Committee discussion included:

- The importance of monitoring what happens to rural reserves over time to see whether the intent of the LCDC rules is followed;
- What prompted LCDC to amend the rules; and
- How non-permanent land uses are addressed in the rules

Mr. Whitman noted that he will work on producing a fact sheet for the committee to clarify the LCDC rules.

## **6. INFORMATION/ DISCUSSION ITEMS**

### **6.1 Adopting Urban Reserves and Conforming Amendments to the Regional Framework Plan and the Urban Growth Management Functional Plan, Ordinance 10-1238**

Mr. Richard Benner of Metro discussed Ordinance 10-1238, amending the Regional Framework Plan and Title 11 of the Urban Growth Management Functional Plan, as well as repealing Title 5. The primary change to Title 11 is that now concept planning will be conducted prior to land being incorporated into the urban growth boundary, rather than following the current procedure of doing concept planning after land is incorporated.

Mr. Benner addressed the five main issues with regard to changes to Title 11:

- The legal status of concept plans;
- The level of detail of a concept plan;
- The procedure if jurisdictions cannot agree on a concept plan;
- The timing of concept planning; and
- The details of the annexation requirement for land to be urbanized, specifically regarding voter-approved annexation.

Mr. Benner invited a representative from the Westside Economic Alliance [*presenter name not recorded*], Ms. Julia Hajduk, Planning Manager for the City of Sherwood, and Mr. Brent Curtis, Planning Manager for Washington County, to briefly address the issue of annexation.

Committee discussion included:

- The provision that Metro complete concept planning where local jurisdictions do not agree on a concept plan, specifically:
  - A situation where Metro had to complete the concept planning could pave the way to urbanize an area with nobody willing to govern it;
  - What the timeframe would be for jurisdictions to complete concept planning before Metro would step in and complete the process;
  - Metro may not be the right entity to complete concept plans because it does not provide infrastructure and is not knowledgeable about the details that must be included in a concept plan;
  - Whether a Metro-completed concept plan is better than no concept plan
  - The question of what Metro would gain from completing a concept plan
  - The idea that if a jurisdiction does not want to provide services, it should illustrate how it will increase the capacity of existing urbanized areas
- Whether land should be annexed before being urbanized, specifically:
  - Concern that voter-annexation clauses could thwart necessary urbanization if voters do not approve annexing urban reserves

- The problem of non-contiguous lands being urbanized

Vice Chair Charlotte Lehan asked for committee direction on whether Title 11 should require that cities be the main governance providers for land brought into the urban growth boundary, with the majority of committee members responding “yes”.

Vice Chair Lehan then asked for committee direction on whether Title 11 should provide that Metro complete concept planning where local jurisdictions cannot agree upon a concept plan, with the majority of committee members responding “no”.

Lastly, she raised the question of whether the issue of voter-approved annexation should be addressed in Title 11 for future consideration.

## **7. MPAC MEMBER COMMUNICATIONS**

Vice Chair Lehan announced that Andres Duany, co-founder of the Congress for the New Urbanism, will be speaking at Metro-sponsored events May 12-14.

Mr. Rick VanBeveren notified the committee that Neil McFarlane has been approved as the next General Manager of TriMet.

## **8. ADJOURN**

Vice Chair Charlotte Lehan adjourned the meeting at 7:02 p.m.

Respectfully submitted,



Recording Secretary

### **ATTACHMENTS TO THE PUBLIC RECORD FOR APRIL 28, 2010:**

The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
7	Flyer	04/2010	Andres Duany Presentations May 12-14	042810m-01