



JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION  
July 8, 2010  
Metro Regional Center, Council Chambers

MEMBERS PRESENT

Carlotta Collette, Chair  
Rex Burkholder  
Jack Burkman  
Nina DeConcini  
Craig Dirksen  
Neil McFarlane  
Kathryn Harrington  
Donna Jordan  
Deborah Kafoury  
Roy Rogers  
Steve Stuart  
Jason Tell  
Don Wagner  
Bill Wyatt

AFFILIATION

Metro Council  
Metro Council  
City of Vancouver  
Oregon Department of Environmental Quality  
City of Tigard, representing Cities of Washington Co.  
Tri-Met  
Metro Council  
City of Lake Oswego, representing Cities of Clackamas Co.  
Multnomah County  
Washington County  
Clark County  
Oregon Department of Transportation, Region 1  
Washington State Department of Transportation  
Port of Portland

MEMBERS EXCUSED

Sam Adams  
Shane Bemis  
Lynn Peterson

AFFILIATION

City of Portland  
City of Gresham, representing Cities of Multnomah Co.  
Clackamas County

ALTERNATES PRESENT

Shirley Craddick  
Nick Fish  
Ann Lininger

AFFILIATION

City of Gresham, representing Cities of Multnomah Co.  
City of Portland  
Clackamas County

STAFF: Andy Cotugno, Ted Leybold, Amy Rose, Tom Matney, Lake McTighe, Kelsey Newell, Colin Deverell, Council President David Bragdon, Michael Jordan, Robin McArthur, Alison Kean-Campbell, Randy Tucker.

**1. CALL TO ORDER AND DECLARATION OF A QUORUM**

Chair Carlotta Collette declared a quorum and called the meeting to order at 7:35 a.m.

**2. INTRODUCTIONS**

Chair Collette introduced Neil McFarlane as the new TriMet representative on JPACT.

**3. CITIZEN COMMUNICATIONS TO JPACT ON NON-AGENDA ITEMS**

Ms. Marianne Fitzgerald thanked the committee for their work on the 2035 Regional Transportation Plan, noting that all transportation objectives were important to the quality of life in the region. She described bicycle and pedestrian transportation projects as having fewer sources of funding than freight-related initiatives and urged the committee to consider that going forward.

**4. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS**

Andy Cotugno of Metro discussed the status of the following local TIGER II grant applications: the Sellwood Bridge replacement, Sunrise project, Graham Road replacement and Portland to Milwaukie Light Rail project. Other grant applications in the Willamette Valley were centered on the I-5 corridor and included transit information availability and electrical car charge ports. Mr. Cotugno stated that further review might be necessary.

Committee discussion included JPACT's endorsement of TIGER II projects and interest in providing ODOT with letters of support for the four projects.

Mr. Jason Tell described the state transportation improvement budget and described the revenue projections as in decline, affecting funding allocation for projects. Mr. Tell stated that there was little to no money available for modernization projects and no money to leverage additional dollars from additional sources. Additionally, he indicated that ODOT has been working hard to ensure the complete funding of scheduled projects, highlighting the TIGER II grant applications and stating that the state legislature would be responsible for any reallocation of funds. Mr. Tell confirmed that any updates to projects would be available on the ODOT web site.

Chair Collette welcomed Congressman David Wu. Congressman Wu praised the regional approach to consensus building, stating that JPACT provided a model for decision making. Moreover, he discussed changes in federal transportation policy, particularly with regards to high-speed rail, and Oregon's congressional delegation's continued work to assure the passage of a major transportation bill.

## **5. CONSIDERATION OF JPACT MINUTES FOR JUNE 10, 2010**

MOTION: Mr. Don Wagner moved, Ms. Nina DeConcini seconded to approve the revised minutes from June 10, 2010.

ACTION: With all in favor, the motion passed.

## **6. ACTION ITEMS**

### **6.1 2014-15 Regional Flexible Fund Allocation Policy Report: Resolution No. 10-4160**

Chair Collette opened the discussion of the 2014-2015 Regional Flexible Fund Allocation (RFFA) Policy Report and the related Resolution No. 10-4160. She emphasized that a debate between the merits of bicycle and freight should not be a debate at all, noting strong support for both categories. However, given the minimal amount of funding available, choices would have to be made about a direction for Regional Flexible Fund Allocation and recommended strategic investment most concordant with the recently implemented 2035 Regional Transportation Plan (RTP).

Ted Leybold of Metro overviewed the 2014-2015 RFFA Policy Report and solicited JPACT to provide final direction for funding targets for the Metropolitan Mobility preparedness, Green Economy/Freight Initiatives and Active Transportation/Complete Streets focus areas.

Mr. Bill Wyatt spoke to and sought to amend the motion on the floor, carried over from the June 10 meeting. The motion set RFFA targets at 75% for Freight Initiatives/Green Economy and 25% for Active Transportation/Complete Streets.

MOTION: Mr. Bill Wyatt moved, Mr. Jason Tell seconded, to allocate specific dollar amounts as follows:

- \$1 million for Metropolitan Mobility Funding Preparedness;
- \$11 million to Green Economy/Freight Initiatives; and
- \$12 million to Active Transportation/Complete Streets.

*Discussion*: Councilor Kathryn Harrington stated that the Council appreciated the collaborative process so far; however, the Council would be more comfortable with a different set of funding targets. Additionally, she noted that these were not the final dollar amounts but instead targets for soliciting grant applications.

AMENDMENT #1: Councilor Harrington moved, Commissioner Nick Fish seconded, to amend the motion to the following targets:

- \$1 million for Metropolitan Mobility Funding Preparedness;
- 25% Green Economy/Freight Initiatives; and
- 75% to Active Transportation/Complete Streets.

*Discussion*: The committee was divided on the amendment. Noting that Freight Initiatives received zero funding in the last Regional Flexible Fund (RFF) cycle and

ODOT's lack of modernization monies, several committee members voiced opposition to the amendment. Some committee members related that Regional Flexible Funds are no longer the only source of funding for Active Transportation projects and noted that target funding numbers were not concrete. Furthermore, they articulated the need to support businesses with investment in freight. Other members shared their support for a more balanced approach. Proponents of the amendment made several points:

- There are many other sources of Freight Initiative funds available from the federal government,
- Historically, the majority of funding for Active Transportation has been derived from Regional Flexible Funds,
- Investment in Active Transportation provided more than just transportation access benefits,
- Funding allocation should be focused on leveraging additional dollars in the future.

ACTION TAKEN ON AMENDMENT #1: With **seven** in favor (Burkman, Harrington, Fish, McFarlane, Burkholder, Kafoury, Stuart), **six** opposed (Craddick, Wyatt, Dirksen, Tell, Rogers, Lininger) and **three** abstained (DeConcini, Jordan, Wagner) amendment #1 passed.

AMENDMENT #2: Councilor Harrington moved, Ms. DeConcini seconded, to amend Exhibit A, *2014-15 Regional Flexible Fund Allocation – Policy Framework, #2. Step 2 – Community Investment Funds: Green Economy/Freight* to modify the fifth bullet under *Project Factors to Meet Outcomes*, to read, “Must address Environmental Justice and underserved communities needs and impacts.”

ACTION TAKEN ON AMENDMENT #2: With all in favor, amendment #2 passed.

AMENDMENT #3: Councilor Harrington moved, Mr. Tell seconded, that through the project decision-making process as laid out in Exhibit A, *2014-15 Regional Flexible Fund Allocation – Policy Framework*, that when the recommendations are available that it include an evaluation report out on how the set of projects provides a return on investment.

ACTION TAKEN ON AMENDMENT #3: With all in favor, amendment #3 passed.

AMENDMENT #4: Councilor Harrington moved, Councilor Donna Jordan seconded, to add direction to the process that is used requiring a new step in the program, requiring that each project awarded funding must upon project completion demonstrate how the project met the performance target outcomes.

ACTION TAKEN ON AMENDMENT #4: With all in favor, amendment #4 passed.

AMENDMENT #5: Councilor Collette moved, Councilor Rex Burkholder seconded, to amend the process to merge the Active Transportation/Complete Street and Green Economy/Freight Initiatives committees into one committee.

ACTION TAKEN ON AMENDMENT #5: With all in favor, amendment #5 passed.

AMENDMENT #6: Commissioner Ann Lininger moved, Commissioner Roy Rogers seconded, to amend Exhibit A, *2014-15 Regional Flexible Fund Allocation – Policy Framework* to set aside \$500,000 before the allocation of the two policy framework categories to support vehicle electrification.

ACTION TAKEN ON AMENDMENT #6: With all in favor, and one opposed (Burkholder), amendment #6 passed.

ACTION TAKEN ON MOTION: With all in favor, one abstained (DeConcini), the motion passed, as amended.

**7. INFORMATION / DISCUSSION ITEMS**

**7.1 Columbia River Crossing Project**

Council President David Bragdon and Mr. Richard Brandman of Metro and Mr. Matt Garrett of ODOT provided a brief update on the Columbia River Crossing Locally Preferred Alternative, project funding, and the Hayden Island interchange. Due to time constraints, JPACT will receive a follow-up presentation on the CRC this fall.

**8. ADJOURN**

Chair Collette adjourned the meeting at 9:04 a.m.



Respectfully submitted,

Colin Deverell  
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JULY 8, 2010

The following have been included as part of the official public record:

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT No.</b>
<b>5</b>	Minutes	7/2/10	Revised Minutes	070810j-01
	Letter	n/a	Re: Federal TIGER II Grant Applications	070810j-02
	Chart	n/a	TIGER II Pre-Applications	070810j-03
	Handout	n/a	TIGER II Pre-Application: Sellwood Bridge	070810j-04
	Handout	n/a	TIGER II Pre-Application: Sunrise Corridor	070810j-05
	Handout	n/a	TIGER II Pre-Application: Graham Road Reconstruction	070810j-06
	Handout	n/a	TIGER II Pre-Application: Portland-Milwaukie Transit Catalyst Project	070810j-07
<b>6.1</b>	Memo	6/17/10	RFFA Policy—Summary of Discussion	070810j-08
<b>6.1</b>	Handout	7/7/10	Revised 2014-2015 RFFA Public Comments	070810j-09
<b>6.1</b>	Chart	n/a	Active Transportation/Complete Streets—RFF Funding History	070810j-10
<b>6.1</b>	Chart	n/a	Historic Allocation of RFF	070810j-11
<b>6.1</b>	Chart	n/a	1995-2010 Regional Transportation Funding	070810j-12