

Meeting: Transportation Policy Alternatives Committee (TPAC)

Date: Friday, July 30, 2010
Time: 9:30 a.m. to noon
Place: Council Chambers

	riace.	Council Chambers	
9:30 AM	1.	Call to Order and Declaration of a Quorum	Robin McArthur, Chair
9:30 AM	2.	<b>Comments from the Chair and Committee Members</b>	Robin McArthur, Chair
9:35 AM	3.	Citizen Communications to TPAC on Non-Agenda Items	
9:40 AM	4.	CONSENT AGENDA	Robin McArthur, Chair
		<ul> <li>Approval of the TPAC Minutes for May 28, 2010</li> <li>Resolution No. 10-XXXX, "For the Purpose of Amending the 2008-2011 Metropolitan Transportation</li></ul>	
9:45 AM	5.	JPACT Endorsement Letters – <u>RECOMMENDATION TO JPACT REQUESTED</u> * O TIGER II Grant Applicants	Andy Cotugno
		* o HUD Sustainability Grant Application	
		<ul> <li><u>Purpose</u>: Review letters of support for the Portland metro area TIGER II grant applicants and the HUD grant Declaration of Cooperation.</li> <li><u>Outcome</u>: TPAC recommendation to JPACT for approval of</li> </ul>	

letters of support for TIGER II and endorsement of the

**10:05 AM 6.** # East Metro Corridor Work Program, Schedule and Budget – **Tony Mendoza** INFORMATION

Declaration of Cooperation.

- *Purpose*: Information.
- *Outcome*: Information.
- **10:25 AM 7.** # Southwest Corridor INFORMATION
  - *Purpose*: Information.
  - Outcome: Information.
- **10:45 AM 8.** \* Resolution No. 10-XXXX, "For the Purpose of Amending the FY 2010 Unified Planning Work Program (UPWP) to Modify Funding Allocations for Southwest Corridor and East Metro Corridor

Refinement Plans"

- <u>Purpose</u>: Recommendation to JPACT, the resolution that allocates federal funding to priority Corridor Refinement Plans, adopted by Resolution No. 10-4119, by JPACT and the Metro Council.
- <u>Outcome</u>: Forward recommendation to JPACT to amend the UPWP.

Continued on back

**Tony Mendoza** 

**Tony Mendoza** 

11 AM 9. \* **Resolution No. 10-XXXX**, "For the Purpose of Amendment the January 2008 MTIP (FY 2008-2011) to Modify Funding Allocations for Southwest Corridor East Metro Corridor

Refinement Plans"

#### - RECOMMENDATION TO JPACT REQUESTED

- *Purpose*: Recommendation to JPACT, the resolution that allocates federal funding to priority Corridor Refinement Plans, adopted by Resolution No. 10-4119, by JPACT and the Metro Council.
- *Outcome*: Forward recommendation to JPACT to amend the

11:20 AM 10. \* Update on the 2012-15 Regional Flexible Fund Allocation Process - DISCUSSION

**Ted Levbold** 

**Tony Mendoza** 

- *Purpose*: An update on the policy framework JPACT adopted at their June meeting.
- *Outcome*: Receive an overview of next steps.

**12 PM** 11. **ADIOURN**  Robin McArthur, Chair

- Material available electronically.
- Materials will be distributed at prior to the meeting.
- Material will be distributed at the meeting. #

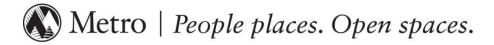
For agenda and schedule information, call Kelsey Newell at 503-797-1916, e-mail: kelsey.newell@oregonmetro.gov. To check on closure or cancellations during inclement weather please call 503-797-1700#.

#### **Upcoming JPACT action items:**

- Resolution No. 10-XXXX, "2008-2011 MTIP Amendment to Changing the Scope of Work for the Harmony Road: Lake Road to 82nd Avenue Project" (August 12)
- Resolution No. 10-XXXX, "For the Purpose of Amending the FY 2010 Unified Planning Work Program (UPWP) to Modify Funding Allocations for Southwest Corridor and East Metro Corridor Refinement Plans" (August 12)
- Resolution No. 10-XXXX, ""For the Purpose of Amendment the January 2008 MTIP (FY 2008-2011) to Modify Funding Allocations for Southwest Corridor East Metro Corridor Refinement Plans" (August 12)
- HUD Sustainable Communities Grant Endorsement Letter (*August 12*)
- 2010 13 Metropolitan Transportation Improvement Program (MTIP) (**September 2010**)

#### **Future TPAC discussion items:**

- MOVES update
- On-street Bus Rapid Transit
- The State of Travel Models and how to use them
- Active Transportation update
- High Speed Rail
- Update on the Columbia River Crossing Project
- Context sensitive design and least cost planning
- A briefing on the Metro Auditor's Tracking Transportation Project Outcomes report



## TRANSPORTATION POLICY ALTERNATIVES COMMITTEE MINUTES

May 28, 2010

Metro Regional Center, Council Chambers

MEMBERS PRESENT AFFILIATION

Robin McArthur, Chair Metro
Sorin Garber Citizen
Mara Gross Citizen
Keith Liden Citizen

Katherine Kelly City of Gresham, representing Cities of Multnomah County

Scott King Port of Portland

Nancy Kraushaar City of Oregon City, representing Cities of Clackamas County

Alan Lehto TriMet

Mike McKillip City of Tualatin, representing Cities of Washington County

John Reinhold Citizen

Satvinder Sandhu Federal Highway Administration

Karen Schilling Multnomah County

Jenny Weinstein Citizen
Tracy Ann Whalen Citizen

Sharon Zimmerman Washington State Department of Transportation

MEMBERS EXCUSEDAFFILIATIONBrent CurtisWashington CountyElissa GertlerClackamas County

John Hoefs C-TRAN

Dean Lookingbill Southwest Washington Regional Transportation Commission

Dave Nordberg Oregon Department of Environmental Quality

Paul Smith City of Portland

Rian Windsheimer Oregon Department of Transportation, Region 1

ALTERNATES PRESENT
Andy Back

AFFILIATION
Washington County

Nancy Cardwell Oregon Department of Environmental Quality

Lynda David Southwest Washington Regional Transportation Commission

Courtney Duke City of Portland

Laine Smith Oregon Department of Transportation, Region 1

<u>STAFF PRESENT</u>: Andy Cotugno, Kim Ellis, Mike Hoglund, Ted Leybold, Tom Matney, Kelsey Newell, Tom Kloster, Deborah Redman, Josh Naramore, Deena Platman, John Mermin, Kim Brown, Dick Benner.

#### 1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Robin McArthur called the meeting to order and declared a quorum at 9:40 a.m.

#### 2. <u>COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS</u>

Chair McArthur honored Mr. Ron Weinman for his service on the TPAC committee.

Mr. John Reinhold discussed the importance of Memorial Day and honoring United States veterans.

#### 3. <u>CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS</u>

There was none.

#### 4. <u>CONSENT AGENDA</u>

<u>MOTION</u>: Ms. Mara Gross moved, Mr. Scott King seconded, to approve the TPAC minutes from April 30, 2010.

<u>Discussion</u>: Ms. Katherine Kelly stated that she was not present at the April 30, 2010 TPAC meeting and that Mr. Ron Papsdorf represented the Cities of Multnomah County in her place.

ACTION TAKEN: With all in favor, the motion passed as amended.

#### 5. ACTION ITEMS

5.1 Resolution No. 10-4150A, "For the Purpose of Approving the Air Quality Conformity Determination for the 2035 Regional Transportation Plan and the 2010-2013 Metropolitan Transportation Improvement Program"

Ms. Kim Ellis of Metro briefed the committee on Resolution No. 10-4150A, which demonstrates that the Portland metropolitan region is meeting state and federal air quality targets.

<u>MOTION</u>: Ms. Karen Schilling moved, Mr. Alan Lehto seconded, to recommend to JPACT approval of Resolution No. 10-4150A.

<u>ACTION TAKEN</u>: With all in favor, the motion <u>passed</u>.

5.2 2035 Regional Transportation Plan Adoption - Ordinance No. 10-1241A, "For the Purpose of Amending the 2035 Regional Transportation Plan (Federal Component) and the 2004 Regional Transportation Plan to Comply with Federal and State Law; To Add the Regional Transportation Systems Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; To Amend the Regional Transportation Functional Plan and Add it to the Metro Code; To Amend the Regional Framework Plan; And to Amend the Urban Growth Management Functional Plan"

Ms. Ellis briefed the committee on Ordinance No. 10-1241A and provided an overview of the timeline for the 2035 Regional Transportation Plan and its components, including:

- A first-ever Climate Change Action Plan to identify the right mix of policies and investments necessary to achieve significant reductions in greenhouse gas emissions;
- An updated High Capacity Transit Plan that lays out a set of priorities for expansion of bus and light rail service throughout the region;
- A Regional Freight Plan that outlines investments to support traded-sector jobs and improve freight reliability;
- The first comprehensive plan for transportation systems management and operations to make the most of investments already made in the transportation network; and
- Ambitious performance targets and a monitoring system to evaluate how well the region's transportation investments meet those targets.

<u>MOTION</u>: Mr. Andy Back moved, Ms. Schilling seconded, to recommend to JPACT approval of Ordinance No. 10-1241A with the following amendments:

- The supplemental recommended actions for Exhibit H to Ordinance No. 10-1241A outlined in Ms. Ellis' memo dated May 27, 2010. The supplemental recommended actions are to revise the May 13 *Recommended Action for Comments* #47, #77-81, and #102.
- The City of Beaverton's corrections and comments as specified in their May 28 memo.
- Request to have Metro staff work to address concerns related to a RTP objective to reduce the share of households in the region spending more than 50 percent of their income on household and transportation combined.
- Request to push back the City of Gresham's Regional Transportation Functional Plan compliance deadline (located in table 3.08-4 on page 37 of the Regional Transportation Functional Plan) from 2012 to 2013.

Discussion: Ms. Weinstein asked Metro staff to reconsider concerns that continue to be raised by members of the affordable housing community related to a RTP objective to reduce the share of households in the region spending more than 50 percent of their income on household and transportation combined. Ms. Weinstein noted that a primary concern is that the Metro cost burden definition is different from the Center for Neighborhood Technology (CNT) definition, and the Housing and Urban Development (HUD) may use the CNT threshold to evaluate project proposals in their upcoming grant program. Housing advocates are concerned this will negatively impact the

competitiveness of the region's grant application and other HUD funding opportunities. The committee agreed to allow Metro staff to work to address these concerns prior to the June 10 JPACT meeting. The comment was received as a friendly amendment and was included in the above motion.

Ms. Katherine Kelly requested that the City of Gresham's Regional Transportation Functional Plan compliance deadline (located in table 3.08-4 on page 37 of the Regional Transportation Functional Plan) be pushed back from 2012 to 2013, citing work load and resources as justification. The comment was received as a friendly amendment and was included in the above motion.

Mr. Keith Liden stressed the need to refine the connection between the policies within the 2035 Regional Transportation Plan and how those policies are implemented through investments.

Ms. Laine Smith of the Oregon Department of Transportation (ODOT), Region 1 outlined the Oregon Transportation Commission's (OTC) concerns with the 2035 RTP, specifically regarding monitoring and evaluating levels of congestion, system performance and RTP implementation, economic vitality, and system bottlenecks. Metro staff will work with ODOT, OTC and local jurisdictions to address these concerns prior to the June 10 JPACT meeting.

<u>ACTION TAKEN</u>: With all in favor, one opposed (Gross), one abstained (Smith), the motion <u>passed</u> as amended.

#### 6. <u>INFORMATION / DISCUSSION ITEMS</u>

#### 6.1 Housing and Urban Development (HUD) Sustainability Planning Grant

Mr. Andy Cotugno of Metro updated the committee on the HUD Sustainability Planning Grant. The US Departments of Housing and Urban Development (HUD) and Transportation (DOT) and the Environmental Protection Agency (EPA) have come together to form The Partnership for Sustainable Communities. The Partnership has launched a major new effort, the Sustainable Communities Initiative (SCI), adopted Livability Principles, and initiated the HUD Sustainability Planning Grant.

SCI's Livability Principles mirror the values that underline the Portland region's nationally recognized long-range plan, the 2040 Growth Concept. Metro has proposed a framework for a collaborative regional SCI grant proposal to enhance and implement elements of the 2040 Growth Concept as informed by the Livability Principles. The framework is being reviewed and discussed by public, private and nonprofit sector partners in advance of the release of HUD's SCI Notice of Funding Availability (NOFA).

### 6.2 2012-15 Statewide Transportation Improvement Program (STIP) Process and Calendar

Mr. Jeff Flowers of ODOT briefed the committee on the 2012-15 Statewide Transportation Improvement Program (STIP) process and calendar.

## **6.3 2012-15 Metropolitan Transportation Improvement Program (MTIP) Regional Flexible Fund Policy**

Mr. Ted Leybold of Metro updated the committee on the 2012-15 Metropolitan Transportation Improvement Program (MTIP) Regional Flexible Fund Policy deliberations at JPACT. JPACT and the Metro Council have requested the funds remaining for allocation after consideration of the funding targets for existing regional programs include a set aside to prepare the region for potential future funding targeted to Metropolitan Mobility and then be targeted to two project focus areas: Green Economy/Freight Initiatives and Active Transportation/Complete Streets. Action on this direction is scheduled for their meeting in June.

The committee discussed:

- Branding and marketing a regional project;
- Looking at key bottlenecks that remain unsolved;
- Freight rail and passenger rail issues;
- Performance objectives; and
- Project completion funding.

#### 6.4 House Bills 2001 and 2186

Mr. Mike Hoglund of Metro briefed the committee on House Bills 2001 and 2186, specifically addressing legislative requirements for the Portland metropolitan region regarding greenhouse gas scenario planning. Mr. Hoglund overviewed the draft work program to address these requirements.

#### 7. ADJOURN

Chair McArthur adjourned the meeting at 12:10 p.m.

Respectfully submitted,

Tom Matrey

Tom Matney

**Recording Secretary** 

ATTACHMENTS TO THE PUBLIC RECORD FOR MAY 28, 2010 The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
5.2	Memo	05/27/10	Supplemental Recommended Actions for Exhibit H to Ordinance No. 10-1241A	052810t-01
5.2	Memo	05/28/10	RTP: City of Beaverton Corrections and Comments	052810t-02
5.2	Memo	05/28/10	RTP: ODOT's Proposed Revisions	052810t-03
6.2	Memo	04/27/10	Statewide Transportation Improvement Program (STIP) Criteria	052810t-04
6.2	Report	05/13/10	2012-2015 STIP Project Eligibility Criteria and Prioritization Factors	052810t-05
6.2	Memo	N/A	2014-2015 STIP Funding, Scoping, and Outreach Schedule for Region 1	052810t-06
6.3	Memo	05/25/10	Regional Flexible Funds (STP and CMAQ) Allocations for FY 2014 – 2015	052810t-07

### Draft

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE 2008- 11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO CHANGE THE SCOPE OF WORK ON THE SOUTHEAST HARMONY ROAD: HIGHWAY 224 TO 82 <sup>ND</sup> AVENUE PROJECT	<ul> <li>RESOLUTION NO. 10-XXXX</li> <li>Introduced by Councilor Carlotta Collette</li> </ul>
WHEREAS, the Metropolitan Transportation from the Regional Transportation Plan to receive tra	on Improvement Program (MTIP) prioritizes projects ansportation related funding; and
	nmittee on Transportation (JPACT) and the Metro t amendments to add new projects to or significantly and
WHEREAS, the JPACT and the Metro Cou	incil approved the 2008-11 MTIP on August 16, 2007;
Clackamas County to perform preliminary engineer	l awarded \$1.5 million of funding authority to ing for the widening and modernization of SE enue to five vehicle lanes and to separate the at-grade
WHEREAS, the awarding of these funds is 4.1.2; and	adopted in the 2008-11 MTIP as Programming Table
	ed that system management and sidewalk ext, meet the priority capacity needs of SE Harmony on funding than spending on preliminary engineering
WHEREAS, the total cost of the originally be available to the project through local sources or t	proposed project scope is more than is forecasted to he Regional Flexible Fund allocation process;
·	
	hereby adopts the recommendation of JPACT to e 2008-11 Metropolitan Transportation Improvement mony Road project as provided in Exhibit A to this
ADOPTED by the Metro Council this day of Jul	y 2010.
Approved as to Form:	David Bragdon, Council President
Daniel B. Cooper, Metro Attorney	

#### Exhibit A to Resolution No. 10-xxxx

### 2008-11 Metropolitan Transportation Improvement Plan Table 4.1.1 amendment

**Existing Programming** 

Sponsor	ODOT Key No.	Project Name	Project Description	Funding Source	Project Phase	2010	2011	2012
Clackamas County	15599	Harmony Road: 82 <sup>nd</sup> Ave to Highway 224	Engineering for widening roadway to 5 lanes, overcrossing of freight/Amtrak rail line.	STP	PE		\$1.500,000	

**Amended Programming** 

Sponsor	ODOT Key	Project	Project	Funding	Project	2010	2011	2012
	No.	Name	Description	Source	Phase			
Clackamas		Harmony	Intelligent	STP	PE	\$200,000		
County		Road:	signal work,		ROW/Utilities		\$100,000	
		Linwood Avenue to 82 <sup>nd</sup> Avenue	sidewalks and illumination.		Construction			\$1,350,000

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#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 10-XXXX, FOR THE PURPOSE OF AMENDING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO CHANGE THE SCOPE OF WORK ON THE SOUTHEAST HARMONY ROAD: HIGHWAY 224 TO  $82^{\rm ND}$  AVENUE PROJECT

Date: June, 2010 Prepared by: Ted Leybold

#### **BACKGROUND**

Clackamas County was awarded regional flexible funding authority in 2007 for the purpose of conducting preliminary engineering of a potential project to widen and modernize SE Harmony Road between Highway 224 and 82<sup>nd</sup> Avenue, including a potential grade separation of the road from the Union Pacific railroad.

During the initial Environmental Impact Statement analysis, several alternatives were reviewed. Retaining Harmony Road as a three lane facility was strongly supported by the neighborhood, supported the context of the existing land uses and also met the needs of the surrounding area. The total cost of engineering, right of way acquisition, utilities and construction of this original project scope is more than is forecasted to be available to the project through local sources or the Regional Flexible Fund allocation process. The County proposes that system management and sidewalk improvements would better serve the land use context, meet the priority capacity needs of SE Harmony Road, and reflect the best use of limited transportation funding than spending the funds on preliminary engineering for the original project. Redefining the project scope would result in actual construction of improvements and relieve the County of potentially having to repay federal funds spent on engineering if the subsequent construction could not occur due to funding constraints.

The revised project would construct Intelligent Transportation System improvements at Harmony Road's intersections with Fuller, the North Clackamas Park District driveway and Linwood Avenue and will include fiber optic communication that will connect to the existing Clackamas County/ODOT fiber optics communication ring at 82<sup>nd</sup> Avenue/Harmony Road/Sunnyside Road to reduce vehicle delay. It would also construct sidewalk on the north side of Sunnyside Road from the Clackamas Town Center to 82<sup>nd</sup> Avenue, on the south side of Harmony Road from Clackamas Community College to 82<sup>nd</sup> Avenue, on the west side of 82<sup>nd</sup> Avenue from the Toys 'R' Us property to the intersection with Sunnybrook Boulevard and a completed multiuse path connection from the Clackamas Town Center to 82<sup>nd</sup> Avenue. The project would also construct continuous illumination along Harmony Road from 82<sup>nd</sup> Avenue to Linwood Avenue.

Clackamas County seeks JPACT and Metro Council approval to revise the scope of this project as described.

#### ANALYSIS/INFORMATION

- 1. **Known Opposition** None known at this time.
- **2. Legal Antecedents** Section 1.7 of the 2008-2011 Metropolitan Transportation Improvement Program adopted by Metro Council Resolution 07-3825 on August 16, 2007 (For the Purpose of

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Approving the 2008-11 Metropolitan Transportation Improvement Program for the Portland Metropolitan Area) ("2008-11 MTIP"). MTIP provides that it may be amended by Metro/JPACT Resolution where an adjustment will significantly change a project scope, defined as "the deletion of a modal element described in the original project scope . . . or if . . .the proposed change in scope would have significantly altered the technical evaluation of a project during the project prioritization process;" Proposed resolution will amend the Programming Table 4.1.2 of the 2008-11 MTIP. Changes scope of project originally awarded funding authority by Resolution 07-3773 on March 15, 2007 (For the purpose of allocating \$64 Million of Transportation Priorities funding for the years 2010 and 2011, pending air quality conformity determination).

- **3. Anticipated Effects** Adoption of this resolution will allow Clackamas County to proceed with adding system management and pedestrian improvements on SE Harmony Road between Highway 224 and 82<sup>nd</sup> Avenue.
- 4. **Budget Impacts** No Metro funds are obligated by this agreement.

#### RECOMMENDED ACTION

Metro staff recommends the approval of Resolution No. 10-xxxx.

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

RE: TIGER II Grant Proposal – Sunrise Corridor – Hwy 212: Hwy 224 to 162nd Ave., Sunrise Corridor Multiuse Path: Lawnfield to Hwy 212 and I-205 Multiuse Path to Hwy 212

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *Sunrise Corridor* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *Sunrise Corridor* project will substantially contribute to the region's economic competitiveness and increase the livability of the community by providing safe and efficient multi-modal access to mixed employment and industrial areas. Improvements to the roadway will enhance freight traffic along the corridor and will result in reduced congestion and VMT. Furthermore, the addition of over 10,000 linear feet of multiuse path will provide key routes and connections to the regional bicycle system and offer residents significantly enhanced commuter and recreational experiences.

The *Sunrise Corridor* project's significant roadway and multiuse path connectivity improvements directly support the livability and economic competitiveness of the region. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 IPACT Chair

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

**RE: TIGER II Grant Proposal - Electric Vehicle Corridor Connectivity** 

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *Electronic Vehicle Corridor Connectivity* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *Electronic Vehicle Corridor Connectivity* project will fund the deployment of 50 electric vehicle charging stations in under-served areas of Oregon at key public locations near major travel destinations and along major highway corridors, at an interval of no more than 50 miles from other charging sites. The expansion of charging infrastructure along the I-5 corridor in southern Oregon would complete the corridor connecting Washington and California through the Green Highway initiative and supports the state's environmental sustainability goals by reducing greenhouse gas emissions and the state's dependence on oil. Furthermore, the project distributes the resources across the state equitably.

The *Electric Vehicle Corridor Connectivity* project would provide a vital connection not only for residents of the Portland metropolitan area but for the entire state, while also addressing the region's environmental sustainability goals. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 IPACT Chair

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

### RE: TIGER II Grant Proposal - NW Graham Road Reconstruction and NW Swigert Way Extension

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *NW Graham Road Reconstruction and NW Swigert Way Extension* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *NW Graham Road* project will reconstruct and add bicycle and pedestrian facilities to a roadway that provides access to one of the region's largest industrial sites. Upgrades to the roadway to accommodate truck weight and volume associated with the area and enhanced freeway access will increase the area's attractiveness for existing and potential distribution, logistics, and manufacturing businesses, which will not only create but retain jobs in the region. Furthermore, the project supports the region's livability and environmental sustainability goals with the addition of bicycle and pedestrian facilities which will provide commuters with a safe alternative to auto travel.

The *NW Graham Road* project will strongly enhance the region's economic competitiveness, environmental sustainability and livability through a series of highway and bicycle and pedestrian improvements. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 JPACT Chair

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

**RE: TIGER II Grant Proposal - I-5 Corridor Transit** 

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *I-5 Corridor Transit* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *I-5 Corridor Transit* project will improve the usability of fixed route transit service across the state through increased intercity bus service and north-south connections. With emphasis on livability and environmental sustainability, the project emphasizes public education on alternative transportation modes, improves access to non-single occupancy vehicles, and encourages increased walking and cycling. As a result the project will improve mobility, reduce greenhouse gas emissions, and expand capacity of Oregon's roadways.

The *I-5 Corridor Transit project* would provide a vital transit connection not only for residents of the Portland metropolitan area but for the entire state, while also addressing the region's environmental and livability goals. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 IPACT Chair

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

#### RE: TIGER II Grant Proposal - Sellwood Bridge Replacement

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *Sellwood Bridge Replacement* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *Sellwood Bridge Replacement* project will replace an aging but critical east-west connection across the Willamette River with a neighborhood-friendly, multi-modal river crossing that serves regional transportation needs. With emphasis on improving livability and environmental sustainability, the project will address capacity for buses and future streetcar service, improve transit connections and promote non-motorized modes of travel by dramatically enhancing facilities for cyclists and pedestrians. Furthermore, without quick action the bridge will deteriorate to where the crossing must be closed, resulting in reduced travel efficiency and added costs for businesses and local commuters.

The *Sellwood Bridge Replacement* project is a vital connection for the region. Not only will this project address the bridge's structural issues, it will support the outcomes called for in the region's Regional Transportation Plan. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 IPACT Chair

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

#### **RE: TIGER II Grant Proposal - Southeast Corridor Project: Connecting Communities**

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *Southeast Corridor Project: Connecting Communities* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *Southeast Corridor Project is* a regional project that connects two cities and two counties and will vastly improve the safety, efficacy and capacity of multi-modal travel in an expanding and developing corridor. The project recognizes that a region needs a variety of approaches to create truly livable communities. On its own, the light rail project will increase transit access and mobility; the *Southeast Corridor Project* will build on the substantial investment in light rail, creating seamless walking and biking routes, protecting and expanding freight capacity and providing new opportunities for development and brownfield redevelopment. The improvements will decrease conflicts between modes and add new connections to transit, schools and jobs.

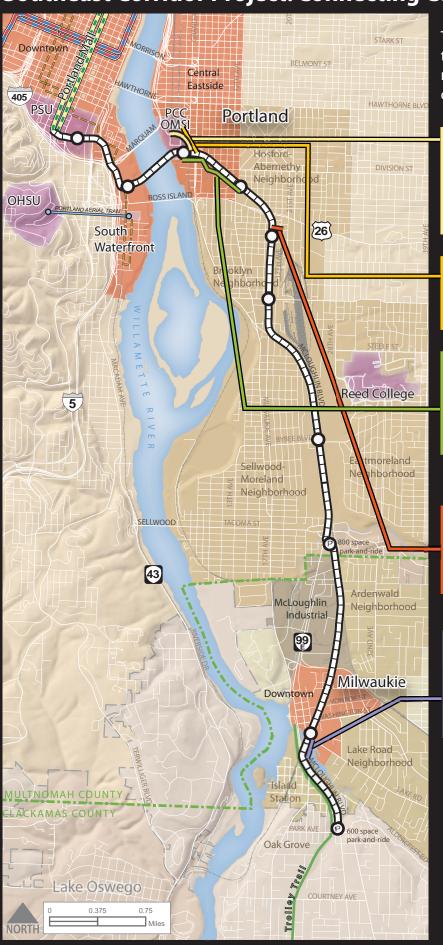
The *Southeast Corridor Project* will help demonstrate to the nation that investing in safe biking and pedestrian routes with good connections to public transportation is good for our economy, our environment, our health and the livability of our communities. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 JPACT Chair

Enclosure

### **Southeast Corridor Project: Connecting Communities**



This project includes a series of transportation investments to create more livable and connected communities in the Southeast Corridor.

#### **SE Water Ave. Relocation**

Protects and enhances freight mobility while supporting new multimodal connections to jobs and cultural and educational institutions. Connects to local and regional bike and pedestrian routes, and creates redevelopment opportunities.

**Oregon Pacific Railroad and Yard improvements**Provide room for the SE Water Avenue project, and allow for the relocation of four steam engines from Union Pacific Railroad's crowded Brooklyn Yard.

#### Clinton to the River Multi-use Path

Provides a critical connecting hub for the region's bicycle and pedestrian network, linking dense, vibrant neighborhoods with employment, educational institutions and major bike and pedestrian routes.

#### **Rhine Pedestrian Bridge**

Addresses safety concerns with the existing antiquated bridge, and enhances bike and pedestrian connections between neighborhoods, schools, employment centers and transit.

#### Kellogg Lake Pedestrian and Bicycle Bridge

Addresses hazards of illegally crossing an adjacent freight rail trestle, and establishes a vital link in the local and regional bike and pedestrian network. The new bridge would enhance access to schools, transit and downtown Milwaukie.

## Housing Equity and Opportunity Strategy for the Portland Metropolitan Region

# Proposed DECLARATION OF COOPERATION (Draft 7/23/10)

#### **Our Intent**

The Portland metropolitan region has long been a national leader in developing and implementing innovative approaches to land use and transportation planning, responsible resource use and climate protection. After investing decades of effort building healthy human and natural communities, our region is widely viewed as one of the most livable places in the country.

Yet we also know that the exceptional quality of life for which our region is known is not shared by all who live here, especially members of low-income communities and communities of color. We cannot succeed as a region unless all of our fellow residents have the opportunity to share equitably in the livability we have worked so hard to create and to live in communities that nourish their potential.

This Declaration of Cooperation signals the formation of a consortium of public agencies and community-based organizations for the purpose of working together to seek a grant under the US Department of Housing and Urban Development's (HUD) "Sustainable Communities Regional Planning Grant Program" to support development and implementation of a Housing Equity and Opportunity Strategy for the Portland metropolitan region. The basic approach outlined in this Declaration of Cooperation is:

- 1. To involve local governments, housing authorities, community-based organizations and the private sector in collaboratively developing an integrated regional plan for housing equity and opportunity in the Portland metropolitan region. This will include testing the concepts included in the plan through the development of several pilot projects that model targeted investment.
- 2. To link affordable housing investments in the region to available and planned public services and infrastructure, such as employment opportunities, health care, transportation, education, and recreation.
- 3. To review the adequacy and availability of public services to *existing* market or assisted low-cost housing in the region, and to help local governments evaluate the equity of current public service distribution in the region.

To build on our current efforts, additional funding for this effort is being sought through HUD's Sustainable Communities Regional Planning Grant Program, which is part of The Partnership for Sustainable Communities established jointly by the US Departments of Housing and Urban Development (HUD) and Transportation (DOT) and the Environmental Protection Agency (EPA).

While this is not a binding legal contract, this Declaration of Cooperation constitutes a statement of the good faith and commitment of the undersigned parties. It represents a public commitment to think and lead in new ways and to work in new partnerships, with equity as a core goal, to develop consensus-based strategies that address the needs of the region as a whole, to strive to identify opportunities and solutions whenever possible, to contribute assistance and support within resource limits as identified in the grant application, and to collaborate with other consortium members in promoting the successful implementation of the agreed-upon strategies. Within 120 days of the award of the grant, the parties to this agreement will need to execute specific contracts to carry out tasks funded through the grant and to refine roles and responsibilities for the conduct of the grant work program.

#### **Intended Outcomes**

The development and implementation of a Housing Equity and Opportunity Strategy for the Portland metropolitan region builds on the region's reputation and practice of multi-disciplinary planning and fits the objectives of HUD's Sustainable Communities Planning Grant Program. This federal grant program provides an opportunity for the region to leverage our success in land use and livability policy by creating new partnerships, policies and investments that promote equity and opportunity for all regional residents.

The Housing Equity and Opportunity Strategy will be an implementation plan. It will provide a road map for investment in places, people and processes. The Strategy will include:

- Thorough analysis and understanding about the current status of our region with respect
  to equity and opportunity expanding upon current data and reports of the parties and
  other community verified sources;
- Implementation strategies that cross fields and sectors and provide integrated approaches to investment to insure that we achieve positive triple bottom line results (Equity, Economy, Environment);
- Development of opportunity maps to guide strategies and inform investments;
- Development of a tool to assess the equity impact of investments;
- Investment in effective individual, organizational and community capacity to promote civic engagement that creates communities of opportunity; and
- Strategies to evaluate outcomes resulting from policies and investments across income, race/ethnicity and geography, and systems to track progress towards goals over time and inform future decision-making.

The Consortium's grant application is intended to achieve five basic outcomes:

• Housing Equity and Opportunity Strategy – With the leadership of regional housing development partners, including housing authorities, community-based organizations, local government public service and infrastructure providers, and the private sector, this grant will develop a strategic plan to coordinate and integrate equitable access to affordable housing, jobs and workforce training, high-quality public transportation and

other critical public services and facilities for the Metro region. This regional plan will *not* diminish or take away any vested authority of local jurisdictions or non-profit organizations, but will guide local decisions through a regional plan that has been collaboratively developed. In addition, an equity and opportunity evaluation tool will be developed for future application to infrastructure and services delivery decisions.

- Linkage, leverage and integration This Housing Equity and Opportunity Strategy will create linkage between federal, state, regional, local, non-profit and private investments in housing, transportation, education, and other service planning in order to promote greater equity and opportunity for all regional residents. In so doing, it will also provide opportunities to leverage public investments in affordable housing with other public investments in the region. The results of the Housing Equity and Opportunity Strategy will provide input to various implementation programs throughout the region, including development of the Community Investment Strategy (an over-arching effort coordinated by Metro to implement the region's long-term vision and achieve regionally agreed-upon outcomes through a broad range of investments).
- An on-going governance structure While this consortium of regional partners is initially designed to *develop* the Housing Equity and Opportunity Strategy, the intent is to have the consortium develop a governance structure to oversee the implementation of regional housing and equity measures on an on-going basis.
- Increased capacity of community-based organizations to participate in the consortium Many communities are underserved, or their community-based organizations lack the staffing capability to engage their constituencies and participate effectively in this collaborative effort. Grant funding will be used to involve community-based organizations (as well as local governments) in specific tasks and decision-making related to the regional housing strategy with the objective of having increased capacity and capability to engage in decision-making beyond the duration of the grant.
- A framework for monitoring and measuring performance over time The consortium will develop indicators and use them to track progress and guide future implementation actions. These indicators will integrate with the Greater Portland-Vancouver Indicators project at Portland State University.

#### **Governance**

• A <u>Steering Committee</u>, consisting of the signers of this document, will provide a forum for decision-making on all policy matters involved in implementation of the grant and development of the regional Housing Equity and Opportunity Strategy. The Steering Committee shall determine the consortium's policy direction and establish procedures for allocating resources and grant funds. It is expected that membership in the Consortium and Steering Committee will expand upon receipt of the grant to include organizations representative of the full diversity of the region and to include additional local

governments and service providers such as workforce training, education, health care providers, climate policy, arts & culture, etc.

- A <u>Budget Committee</u> will be established consisting of a representative group of fiscal officers of the Steering Committee organizations. It shall ensure all federal, state, and local budget, accounting and finance rules are followed and oversee disbursement of funds, including paying of consultants, pursuant to the Cooperative Agreement and in accordance with Steering Committee's decision regarding allocation of resources and grant funds.
- A <u>Technical Advisory Committee</u> will oversee technical work related to the plan and make recommendations, as assigned by the Steering Committee. The Technical Advisory Committee will ensure integration with PSU's Community Data Commons and the Greater Portland-Vancouver Indicators project.
- An <u>Outreach Advisory Committee</u> will oversee and coordinate outreach to stakeholders and the public.
- <u>Facilitation and staff support for the Consortium and Steering Committee meetings</u> shall be provided by the National Policy Consensus Center. Additional support will be provided by staff of consortium members.
- The Steering Committee will operate on a consensus-seeking basis. Members of the consortium agree to work with each other in a collaborative manner that develops trust and brings forward interests to be addressed in a supportive manner.
- The "Lead Applicant" of the Consortium will be Metro, with the following authority and responsibilities:
  - Authority to act as the Consortium's representative when dealing with HUD on behalf of all members of the Consortium;
  - Responsibility for submitting the Grant Application and executing a Cooperative Grant Agreement if awarded;
  - Fiscal and administrative responsibility for the Grant on behalf of the Consortium.

#### **Declaration of Cooperation**

We, the undersigned government organizations, agree to join this Consortium to seek a HUD grant in our capacity as a public entity responsible for setting policy and funding and implementing infrastructure, programs and services intended to equitably benefit the public.

Metro	City of Portland	
David Bragdon, Council President	Sam Adams, Mayor	

Multnomah County	City of Portland, Housing Bureau
Jeff Cogen, Chair	Nick Fish, Commissioner
Clackamas County and Clackamas County Housing Authority	Washington County and Washington County Housing Authority
Lynn Peterson, Chair	Tom Brian, Chair
City of Beaverton (as a direct CDBG recipient)	Housing Authority of Portland
Denny Doyle, Mayor	Steve Rudman, Executive Director
TriMet	Portland State University
Neil McFarlane, General Manager	Wim Wiewel, President
Oregon Housing and Community Services	
Victor Merced, Director	
We, the undersigned community-based organizations capacity as providers of housing and other services to needs for services that equitably enhance their access that are typically underrepresented in public decision	p people and communities, and who have to opportunity, and
Fair Housing Council of Oregon	Urban League of Portland
Moloy Good, Executive Director	Marcus Mundy, President and CEO
Housing Organizations of Color Coalition	Coalition for a Livable Future
Maxine Fitzpatrick, Chair	Jill Fuglister, Co-Executive Director
Community Housing Fund	Oregon Opportunity Network

Ramsay Weit, Executive Director	Cathey Briggs, Executive Director
Bienestar	
Karen Shawcross, Executive Director	



#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE FY	)	RESOLUTION NO. XX
2010 UNIFIED PLANNING WORK PROGRAM	)	
(UPWP) TO MODIFY FUNDING	)	Introduced by Councilor XX
ALLOCATIONS FOR SOUTHWEST CORRIDOR	)	
AND EAST METRO CORRIDOR REFINMENT	)	
PLANS		

WHEREAS, the FY 2010-11 Unified Planning Work Program (UPWP) was adopted by the Metro Council on April 15, 2010 by Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM"); the FY 2010-11 UPWP describes all Federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2010 to be carried out by Metro, Southwest Washington Regional Transportation Council, Tualatin Hills Parks & Recreation, the cities and counties of Clackamas County, Multnomah County, Washington County, TriMet, and Oregon Department of Transportation; and

WHEREAS, approval of the budget elements of the FY 2010 UPWP is required to receive federal transportation planning funds; and

WHEREAS, although the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP, in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241A ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN") and in the FY 2008-2011 Metropolitan Transportation Improvement Program ("MTIP") adopted by the Metro Council on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE") the sources and costs for those refinement plans had not yet been identified at the time the UPWP, the RTP, and the MTP were adopted; and

WHEREAS, the funding sources and costs have since been further developed and identified for those two corridor refinement plans; and

WHEREAS, on August 12, 2010 this resolution was approved by the Joint Policy Advisory Committee on Transportation ("JPACT") for recommendation to the Metro Council; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the FY 2010 UPWP to identify funding amounts and sources allocated through the Metropolitan Transportation Improvement Program ("MTIP") process to the UPWP's Southwest Corridor and East Metro Corridor Refinement Plans as shown in the attached Exhibit A.

ADOPTED by the Metro Council this [insert date] day of [insert month], 2010

	David Bragdon, Council President
Approved as to Form:	
Alison Kean Campbell, Deputy Metro Attorney	

### **Exhibit A to Resolution No. XX**

Amended Chart \_\_\_\_\_, FY 2010 Unified Planning Work Program cost and funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.

#### **Southwest Corridor**

TOTAL

Requirements:			Resources:		
Personal Services	\$ \$ \$	TBD	STP	\$ \$	885,000
Interfund Transfers	\$	TBD	ODOT	\$	35,000
Materials & Services Consultant Miscellaneous	\$	TBD	Metro/Local Match	\$	110,400
Computer	\$	TBD			
30	\$	1,030,400		\$	1,030,400
TOTAL		1,030,400	TOTAL		1,030,400
Full-Time Equivalent Staffing					
Regular Full-Time FTE	•	TBD			
		TBD			
TOTAL					
East Metro					
Cost and Funding Sources:			<b>D</b>		
Cost and Funding Sources: Requirements:	Φ.	TDD	Resources:	•	544.000
Cost and Funding Sources:  Requirements:  Personal Services	\$	TBD	Resources:	\$	611,000
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers	\$	TBD	STP	,	,
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers Materials & Services Consultant	\$ \$ \$			\$ \$	611,000 73,320
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers Materials & Services Consultant Miscellaneous	\$	TBD TBD	STP	,	,
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers Materials & Services Consultant Miscellaneous	\$ \$	TBD TBD	STP	\$	73,320
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers Materials & Services Consultant Miscellaneous Computer	\$	TBD TBD	STP	,	73,320
Cost and Funding Sources:  Requirements: Personal Services Interfund Transfers Materials & Services Consultant Miscellaneous Computer  TOTAL	\$ <b>\$</b>	TBD TBD	STP  Metro/Local Match	\$	73,320
	\$ <b>\$</b>	TBD TBD	STP  Metro/Local Match	\$	,

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. [INSERT NUMBER], FOR THE PURPOSE OF AMENDING THE FY 2010 UNIFIED PLANNING WORK PROGRAM (UPWP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 20, 2010 Prepared by: Tony Mendoza, x1726

#### **BACKGROUND**

On April 15, 2010, the Metro Council adopted the FY 2010-11 Unified Planning Work Program ("UPWP") via Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM "). Although the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan were included in the FY 2010-11 Unified Planning Work Program ("UPWP") adopted in the April 15, 2010 Resolution, specific costs and funding sources had not yet been identified at that time for those corridors.

Costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan have now been identified, and this resolution would modify the UPWP to state those costs and funding sources. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects and identification of funds from the Next Priority Corridor Study.

The 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241A, identifies five corridors where more analysis is needed through future corridor refinement plans. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five corridors identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program ("MTIP"), adopted by Metro Council Resolution 07-3825 on August 16, 2007 (For the Purpose of Approving the 2008-11 Metropolitan Transportation Improvement Program for the Portland Metropolitan Area) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified for these two corridors.

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council via resolution (Res. No. 10-4119) ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

1. East Metro Corridor Refinement Plan - Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area); and

2. Southwest Corridor Refinement Plan - Mobility Corridors #2 and #20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle" located at the intersection of I-5, OR 99W, and Hwy. 217).

These corridors emerged as strong candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

#### 1. Southwest Corridor Refinement Plan

Planning in the Southwest Corridor is being conducted in the context of an overall mobility corridor vision for the Southwest Corridor Plan that has emerged from the recently adopted 2035 Regional Transportation Plan. The Southwest Corridor Plan includes including Mobility Corridors #2 and # 20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The Southwest Corridor Plan also considers relationships between the built environment, the supporting transportation network, and air quality and other environmental considerations. The Southwest Corridor Plan anticipates regional collaboration to create a multi-modal, multi-agency planning effort and initiate the public engagement process to incorporate the sequential planning projects into one contiguous and efficient planning effort. This relationship will be developed through the Southwest Corridor Plan, which is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

The land use and corridor planning efforts will help define the areas best served by high capacity transit ("HCT") for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements meet mobility needs, while the transit alternatives analysis ("AA") would define how transit functions to best meet the land use aspirations in the area. As a whole, the Southwest Corridor Plan will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the study is limited to I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

#### ANALYSIS/INFORMATION

#### 1. Known Opposition

No known opposition.

#### 2. Legal Antecedents

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA, adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 09-4052: FOR THE PURPOSE OF ACCEPTING THE REGIONAL HIGH CAPACITY TRANSIT SYSTEM TIERS AND CORRIDORS, SYSTEM EXPANSION POLICY FRAMEWORK AND POLICY AMENDMENTS FOR ADDTION TO THE 2035 REGIONAL TRANSPORTATION PLAN, STATE COMPONENT, adopted by Metro Council on July 9, 2009.

Metro Council Ordinance No. 10-1241A: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

#### 3. Anticipated Effects

Adoption of this resolution will transfer funding that had remained from other completed projects and the Next Priority Corridor Study and identify other funds that had not previously been identified to fund these two corridor refinement plans. The amended UPWP will identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan.

#### 4. Budget Impacts

No Metro funds are obligated by this amendment to the UPWP.

#### RECOMMENDED ACTION

Approve Resolution No. XX,

#### **Exhibits**

• Exhibit A: Modified FY 2010 Unified Planning Work Program cost and funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE	)	RESOLUTION NO. XX
JANUARY 2008 MTIP (FY 2008-2011) TO	)	
MODIFY FUNDING ALLOCATIONS FOR	)	Introduced by Councilor XX
SOUTHWEST CORRIDOR AND EAST METRO	)	
CORRIODR REFINEMENT PLANS	)	

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan to receive transportation related funding; and

WHEREAS, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council must approve the MTIP and any subsequent amendments to add new projects to the MTIP; and

WHEREAS, JPACT and the Metro Council approved the 2008-11 MTIP on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE"); and

WHEREAS, the work for the Southwest Corridor and East Metro Corridor Refinement Plan were adopted by Metro Council Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE") as the next regional priorities for Corridor Refinement Plans on February 25, 2010; and

WHEREAS, the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP and in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241A ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN"); and

WHEREAS, the funding sources have since been further developed and identified for those two corridor refinement plans; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the programming of the 2008-11 Metropolitan Transportation Improvement Program to include the funding for these two corridor refinement plans as shown in Exhibit A.

ADOPTED by the Metro Council this [insert date] day of [insert month], 2010

Approved as to Form:	
Alison Kean Campbell, Deputy Metro Attorn	ney

#### Exhibit A to Resolution No. XX

List below are the existing and modified Metropolitan Transportation Improvement Program programming for the Southwest Corridor and East Metro Corridor Refinement Plans.

#### **East Metro Corridor Refinement Plan**

From Next Priority Corridor Study

		Project	Project Description	Funding	Project	2011
Sponsor	Key No.	Project	Project Description	runding	Project	2011
		Name		Source	Phase	
Metro	1151	Next Priority	System level	Federal	Sys study	\$420,000
	(14564,	Corridor	planning and	Local		
	15546)	Study	alternatives for			
			selected corridor.			

#### From Next Corridor Powell/Foster

Sponsor	Key No.	Project Name	Project Description	Funding	Project	2011
				Source	Phase	
Metro	1151	Next				\$ 191,000
	(14565)	Corridor				
		Powell/Foster				

### Total Funding Transferred to Next Priority Study- East Metro

**Amended Programming** 

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	1151	Next Priority	System level	Federal	Sys study	\$611,000
	(14564,	Corridor	planning and	Local		
	14565,	Study – East	alternatives for			
	15546)	Metro	selected corridor.			

#### **Southwest Corridor Refinement Plan**

From Next Priority Corridor Study

Sponsor	Key No.	Project	Project Description	Funding	Project	2011
_	-	Name		Source	Phase	
Metro	1151 (14564, 15546)	Next Priority Corridor Study	System level planning and alternatives for selected corridor.	Federal Local	Sys study	\$150,000

From I5/99W Connector Project

Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	
Metro	(13301)	I5/99W				\$335,000
		Connector				
		Project				

From I5/99W Tualatin-Sherwood Connect (Concept Plan)

Sponsor	Key No.	Project Name	Project	Funding	Project	2011
		· ·	Description	Source	Phase	
Metro	(15669)	I5/99W Tualatin- Sherwood Connect (Concept Plan)				\$ 400,000

Total Funding Transferred to Next Priority Study- Southwest Corridor

**Amended Programming** 

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	1151	Next Priority	System level	Federal	Sys study	\$885,000
	(14564,	Corridor	planning and	Local		,
	14565,	Study –	alternatives for			
	15546),	Southwest	selected corridor.			
	(13301),	Corridor				
	(15669)					

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. [INSERT NUMBER], FOR THE PURPOSE OF AMENDING THE FY 2008-2011 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 20, 2010 Prepared by: Tony Mendoza, x1726

#### **BACKGROUND**

In the Metropolitan Transportation Improvement Program (MTIP) adopted by Metro Council Resolution No. 07-3825 on August 17, 2007 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA"), funding amounts were allocated for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan, but specific amounts and sources were not identified in the MTIP. This resolution would amend the MTIP funding allocations for Southwest Corridor and East Metro Corridor Refinement Plans. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects in the vicinity of the projects and the funds identified for the Next Priority Corridor Study.

The 2035 Regional Transportation Plan identifies five corridors where more analysis is needed through a future corridor refinement plan. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five corridors identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program ("MTIP"), adopted by Metro Council Resolution 07-3825 on August 16, 2007 (For the Purpose of Approving the 2008-11 Metropolitan Transportation Improvement Program for the Portland Metropolitan Area) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified for these two corridors

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and via Metro Council resolution (Res. No. 10-4119) ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

- East Metro Corridor Refinement Plan Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area) and
- Southwest Corridor Refinement Plan Mobility Corridors #2 and #20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle," located at the intersection of I-5, OR99W and Hwy 217).

These corridors emerged as strong candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical

and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

### 1. Southwest Corridor Refinement Plan

Planning in the Southwest Corridor is being conducted in the context of an overall mobility corridor vision for the Southwest Corridor Plan that has emerged from the recently adopted 2035 Regional Transportation Plan. The Southwest Corridor Plan includes including Mobility Corridors #2 and #20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The Southwest Corridor Plan also considers relationships between the built environment, the supporting transportation network, and air quality and other environmental considerations. The Southwest Corridor Plan anticipates regional collaboration to create a multi-modal, multi-agency planning effort and initiate the public engagement process to incorporate the sequential planning projects into one contiguous and efficient planning effort. This relationship will be developed through the Southwest Corridor Plan, which is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

The land use and corridor planning efforts will help define the areas best served by high capacity transit ("HCT") for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements meet mobility needs, while the transit alternatives analysis ("AA") would define how transit functions to best meet the land use aspirations in the area. As a whole, the Southwest Corridor Plan will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the study is limited to I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

### ANALYSIS/INFORMATION

### 1. Known Opposition

No known opposition.

### 2. Legal Antecedents

The Metro Council and JPACT must approve any substantive amendments to the MTIP.

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Resolution No. 03-3380A: FOR THE PURPOSE OF DESIGNATION OF THE 2004 REGIONAL TRANSPORATION PLAN AS THE FEDERAL METROPOLITAN TRANSPORATION PLAN TO MEET FEDERAL PLANNING REQUIREMENTS, adopted by the Metro Council on December 11, 2003.

Metro Council Ordinance No. 04-1045A: FOR THE PURPOSE OF AMENDING THE 2000 REGIONAL TRANSPORATION PLAN ("RTP") FOR CONSISTENCY WITH THE 2004 INTERIM FEDERAL RTP AND STATEWIDE PLANNING GOALS, adopted by the Metro Council on July 8, 2004.

Metro Council Ordinance No. 10-1241A: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

### 3. Anticipated Effects

Adoption of this resolution will amend the MTIP to will identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan

### 4. Budget Impacts

No Metro funds are obligated by this amendment to the MTIP.

### RECOMMENDED ACTION

Approve Resolution No. XX.

### **Exhibits**

• Exhibit A: Existing Programming and Amended Programming Metropolitan Transportation Improvement Program funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.



Date: July 30, 2010

To: Transportation Policy Alternatives Committee (TPAC) and interested parties

From: Ted Leybold, MTIP Program Manager

Amy Rose, Associate Transportation Planner

Subject: 2014-15 Regional Flexible Fund Allocation (RFFA) process update

### Introduction

The policy framework for the 2014-15 Regional Flexible Fund Allocation (RFFA) process was adopted by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council on July 8, 2010. The adopted framework provides the following policy direction:

- affirms the two-step allocation process with initial targets for regional programs;
- establishes Metropolitan Mobility Funding Preparedness as a Step 1 activity;
- sets targets for two project focus areas (Green Economy/Freight Initiatives & Active Transportation/Complete Streets) in Step 2;
- directs staff to create a single task force during the stakeholder engagement process to make recommendations on needs, priorities and project prioritization factors for the project focus areas;
- requires the "project prioritization factors" for each focus area to ensure that projects meet the needs of environmental justice and underserved communities
- requires projects that receive funding to demonstrate how performance targets were met after the project has been completed;
- adds a return on investment evaluation of the full set of projects prior to the final decision and
- affirms the collaborative process for project nomination.

The adopted framework, shown in Attachment 1, will be incorporated into the final Metropolitan Transportation Improvement Program (MTIP) policy report and will guide the stakeholder engagement and project nomination processes, shown in Attachment 2.

### **Process next steps**

Now that the policy framework has been adopted, MTIP staff will complete the final policy report for the RFFA and MTIP. The policy report will include the new direction from the adopted policy framework, existing policies and objectives, details about eligibility, the stakeholder engagement process, the collaborative project nomination process, the project evaluation process, and project selection decision-making process.

### Stakeholder engagement

Metro staff will begin the collaborative process starting with stakeholder engagement. The Community Investment Funds Task Force (joint task force) will provide direction on priorities, needs, and investment strategies, as well as review project nominations for consistency with Task Force recommendations.

An Environmental Justice Workgroup will also be formed to provide input on the needs of minority, low income, elderly and disabled populations and help review projects from an equity perspective.

Page 2
July 30, 2010
Memo to the Transportation Policy Alternatives Committee

### Project prioritization factors

Part of the final policy report will be to refine with TPAC the prioritization factors for each project focus area, taking into consideration the recommendations of the Task Force and the Environmental Justice Workgroup. These are factors that will be used in the project nomination process by stakeholders and local governments to identify projects that meet the outcomes for each category. TPAC will consider the existing prioritization factors as well as propose additional factors to use in the nomination process.

### **Coordinating Committees**

Local agencies, working through the County Coordinating Committees and with Metro staff, will use the Task Force recommendations, Environmental Justice Workgroup input, and prioritization factors to propose projects that that meet the direction provided by JPACT and Metro Council to meet the desired outcomes for the project focus areas. The projects nominated will be reviewed by the Task Force and Environmental Justice Workgroup.

### Public Comment Period and Decision process

The project proposals resulting from the nomination process will be released for public comment to help gauge support for the project list and understand issues or priorities associated with the proposed projects. After collecting and summarizing the comments and allowing for adjustments based on the comments, JPACT and Metro Council will make a final decision on the allocation of funds to the regional programs and projects in summer of 2011. These projects and programs will then be incorporated into the 2012-15 MTIP with all other federally funded and regionally significant projects.

#### Attachment 1

### 2014 -15 Regional Flexible Fund Allocation - Policy Framework

### Step 1 - Regional Programs

Support of an initial funding target for existing regional programs, but with direction to develop a process for JPACT review of these programs prior to the final allocation of funding in the spring of 2011.

- -Transit Oriented Development \$5.95 million
- -High capacity transit (HCT) bond \$26 million
- -HCT development \$4 million
- -TSMO/ITS \$3 million
- -Regional Travel Options \$4.539 million
- -Regional Planning \$2.244 million
- -Corridor & Systems Planning \$1 million

### **Establish Metropolitan Mobility Funding Preparedness:** \$1 million

Prepare consensus regional strategy and applications for state and federal funding targeted to mobility in metropolitan areas as a Step 1 activity.

### **Step 2 - Community Investment Funds**

### **Vehicle electrification: \$500,000**

One time set aside of \$500,000 for electric vehicle acquisition and infrastructure development.

### Green Economy/Freight Initiatives target: 25 %

This project focus area supports the development of the region's economy through investment in green infrastructure and key freight projects or programs. Examples of project types include, but are not limited to:

- Preparation for state and federal freight funding opportunities
- Regional strategy for freight rail & high speed passenger rail development
- Regional strategy for industrial development and investment
- Freight focused transportation system management and operations (TSMO) projects
- Localized bottleneck reduction on freight routes/connectors
- Alternative fuel development (electric, compressed natural gas, etc.)
- Diesel emission reduction
- General or mode-specific freight plans and studies

### Performance target outcomes:

- Reduce freight vehicle delay
- Reduce greenhouse gasses and exposure to pollutants

### Project prioritization factors to meet outcomes:

Prioritization factors will be developed with the Transportation Policy Alternatives Committee (TPAC) and integrated into the final policy report. Potential prioritization factors may include, but are not limited to:

 Improves operational or physical connectivity to regionally important industrial land or jobs Memo to the Transportation Policy Alternatives Committee

- Improves freight operations (delay, safety, etc.)
- Benefits air quality
- Contributes to economic sustainability
- Must address Environmental Justice and underserved community needs and impacts
- Supports green or traded sector businesses
- Helps implement one or more goals of the Regional Freight Plan
- Innovative
- Has limited alternative sources of funding
- Leverages other funding or benefits
- Costs in line with scale of regional flexible funds available
- Return on investment evaluation performed for full set of projects

### Active Transportation/Complete Streets target: 75%

This project focus area prioritizes infrastructure support for non-auto trips and ensuring safe streets that are designed for all users. Examples of project types include, but are not limited to:

- Trails
- Access to transit
- On-street pedestrian and bicycle improvements
- Main Street improvements
- Preparation for federal funding opportunities

### Performance target outcomes:

- Triple walk/bike/transit trips
- Reduce vehicle miles travelled
- Increase access to essential destinations by transit, biking and walking
- Reduce fatalities and serious injuries
- Reduce greenhouse gasses and exposure to pollutants
- Reduce household transportation and housing costs

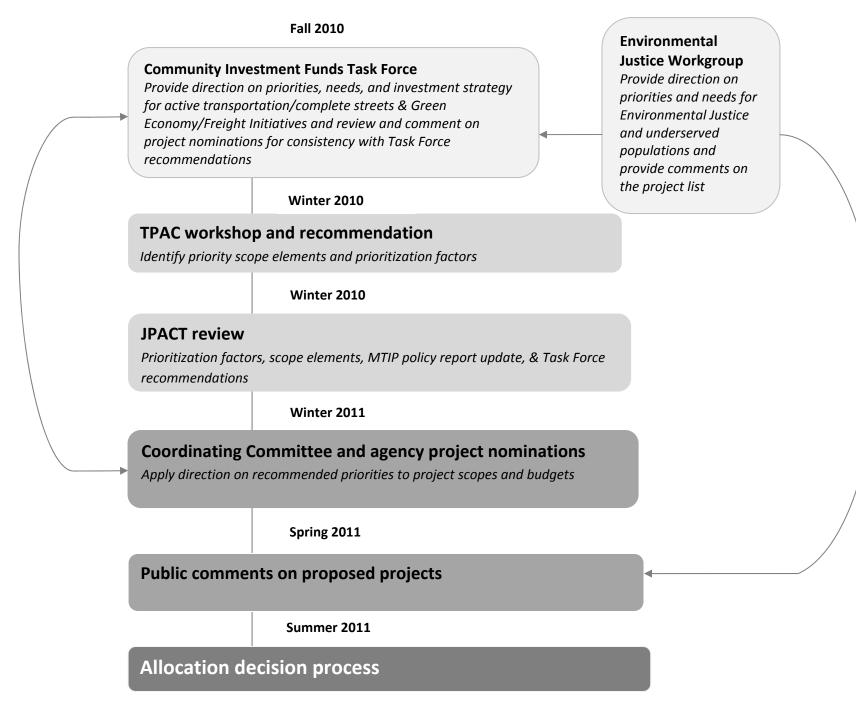
### Project prioritization factors to meet outcomes:

Prioritization factors will be developed with the Transportation Policy Alternatives Committee (TPAC) and integrated into the final policy report. Potential prioritization factors may include, but are not limited to:

- Provides a safe, green and efficient travel experience
- Will be used by a high number of people
- Supports growth in 2040 Centers
- Must address Environmental Justice and underserved community needs and impacts
- Has limited alternative sources of funding
- Applies universal design principles
- Return on investment evaluation performed for full set of projects

### **Collaborative Process**

Develop the project proposals for new focus areas through a collaborative process involving impacted stakeholders. A joint task force will be created to advise JPACT and TPAC on project focus area needs, priorities and project prioritization factors during the stakeholder engagement process.



Materials following this page were distributed at the meeting.



### **REVISED**

Meeting: Transportation Policy Alternatives Committee (TPAC) Friday, July 30, 2010 Date: Time: 9:30 a.m. to noon **Council Chambers** Place: 9:30 AM 1. Call to Order and Declaration of a Quorum Robin McArthur, Chair 9:30 AM 2. **Comments from the Chair and Committee Members** Robin McArthur, Chair 3. 9:35 AM Citizen Communications to TPAC on Non-Agenda Items 9:40 AM 4. **CONSENT AGENDA** Robin McArthur, Chair Approval of the TPAC Minutes for May 28, 2010 Resolution No. 10-4176, "For the Purpose of Amending the 2008-2011 Metropolitan Transportation Improvement Program to Change the Scope of Work on the Southeast Harmony Road: Highway 224 to 82nd Avenue Project" - RECOMMENDATION TO JPACT REQUESTED 5. IPACT Endorsement Letters - RECOMMENDATION TO IPACT 9:45 AM **Andy Cotugno REQUESTED TIGER II Grant Applicants** \* **HUD Sustainability Grant Application** • *Purpose*: Review letters of support for the Portland metro area TIGER II grant applicants and the HUD grant Declaration of Cooperation. Outcome: TPAC recommendation to IPACT for approval of letters of support for TIGER II and endorsement of the Declaration of Cooperation. 10:05 AM 6. # East Metro Corridor Work Program, Schedule and Budget -**Tony Mendoza INFORMATION** • *Purpose*: Information. **Outcome**: Information. 10:25 AM Southwest Corridor - INFORMATION **Tony Mendoza** 7. # • *Purpose*: Information. Outcome: Information. 10:45 AM 8. **Resolution No. 10-4179**, "For the Purpose of Amending the FY **Tony Mendoza** 2010 Unified Planning Work Program (UPWP) to Modify Funding Allocations for Southwest Corridor and East Metro Corridor Refinement Plans" • *Purpose*: Recommendation to JPACT, the resolution that allocates federal funding to priority Corridor Refinement Plans, adopted by Resolution No. 10-4119, by JPACT and the Metro Council.

Outcome: Forward recommendation to IPACT to amend the

UPWP.

11 AM 9. \* **Resolution No. 10-4177**, "For the Purpose of Amendment the January 2008 MTIP (FY 2008-2011) to Modify Funding Allocations for Southwest Corridor East Metro Corridor

Refinement Plans"

### - RECOMMENDATION TO JPACT REQUESTED

- *Purpose*: Recommendation to JPACT, the resolution that allocates federal funding to priority Corridor Refinement Plans, adopted by Resolution No. 10-4119, by JPACT and the Metro Council.
- *Outcome*: Forward recommendation to JPACT to amend the

11:20 AM 10. \* Update on the 2012-15 Regional Flexible Fund Allocation Process - DISCUSSION

**Ted Levbold** 

**Tony Mendoza** 

- *Purpose*: An update on the policy framework JPACT adopted at their June meeting.
- *Outcome*: Receive an overview of next steps.

**12 PM** 11. **ADIOURN**  Robin McArthur, Chair

- Material available electronically.
- Materials will be distributed at prior to the meeting.
- Material will be distributed at the meeting. #

For agenda and schedule information, call Kelsey Newell at 503-797-1916, e-mail: kelsey.newell@oregonmetro.gov. To check on closure or cancellations during inclement weather please call 503-797-1700#.

### **Upcoming JPACT action items:**

- Resolution No. 10-XXX, "2008-2011 MTIP Amendment to Changing the Scope of Work for the Harmony Road: Lake Road to 82nd Avenue Project" (August 12)
- Resolution No. 10-4179, "For the Purpose of Amending the FY 2010 Unified Planning Work Program (UPWP) to Modify Funding Allocations for Southwest Corridor and East Metro Corridor Refinement Plans" (August 12)
- Resolution No. 10-4177, ""For the Purpose of Amendment the January 2008 MTIP (FY 2008-2011) to Modify Funding Allocations for Southwest Corridor East Metro Corridor Refinement Plans" (August 12)
- HUD Sustainable Communities Grant Endorsement Letter (*August 12*)
- 2010 13 Metropolitan Transportation Improvement Program (MTIP) (**September 2010**)

### **Future TPAC discussion items:**

- MOVES update
- On-street Bus Rapid Transit
- The State of Travel Models and how to use them
- Active Transportation update
- High Speed Rail
- Update on the Columbia River Crossing Project
- Context sensitive design and least cost planning
- A briefing on the Metro Auditor's Tracking Transportation Project Outcomes report



### **Department of Transportation**

Region 1 Headquarters 123 NW Flanders Street Portland, Oregon 97209 (503) 731.8200 FAX (503) 731.8531

Date:

July 28, 2010

To:

Region 1 STIP Stakeholders

From:

Jeff Flowers Mills

Region 1, Program and Funding Services Manager

Subject:

2014-15 STIP Funding, Scoping & Outreach Schedule for Region 1

In May 2010, the Oregon Transportation Commission approved funding statewide funding levels for the 2014-2015 Statewide Transportation Improvement Program (STIP). In June, Region 1 received their funding splits for the various programs as follows:

Preservation:

\$21.6 million

Safety:

\$ 18.5 million

Operations:

\$ 9.5 million

Attached you will find Region 1's draft 150%-200% scoping lists for Preservation, Safety and Operations. Each of the projects is generated from ODOT's Pavement Management System (PMS) and the Safety Priority Index System (SPIS). All of the projects are scheduled to be scoped during August and September of 2010 to determine project estimates. Once the projects are scoped, Region will provide updated scoping cost estimates for discussion to fit each program's funding levels

If there are additional potential projects you feel need to be included or wish to combine resources and leverage funds collaboratively, please contact Jeff Flowers at <u>Jeffrey.A.FLOWERS@odot.state.or.us</u> or (503) 731-8235, as soon as possible.

Thank you

			000	OT - Region 1 201	4-15 List of Poter	ntial Preservation I	rojects	· · · · · · · · · · · · · · · · · · ·						
PROJECT NAME	COUNTY	ROUTE	HWY	BEG MP	END MP	LENGTH	LANE MILES	YEAR LAST PAVED	ADT	2014-15 FORECAST CONDITION	PRE-SCOPE ESTIMATED TREATMENT	PRE-SCOPE TARGET UNIT COST (X1,000 \$/LM)	PRE-SCOPE TARGET COST	
District 2A														
US26: Wolf Cr NW Strassel Rd.	Washington	U\$026	047	37.40	44.90	7.50	20.12	1993	7,000	LOW FAIR	2" INLAY (FULL WD)	200	\$4,000,000	
OR99W: Tualatin River - Sherwood	Washington	OR099W	. 091	12.20	16,67	4.47	19.21	1996	35,000	LOW FAIR	2" INLAY (TRVL LNS)	175	\$3,400 <b>,</b> 000	
US30: Columbia City - Tide Cr. Rd.	Columbia	U\$030	092	31.75	36.53	4,78	9.56	1995	10,000	POOR	2" INLAY / 2" OVLY	250	\$2,400,000	
US30: Wonderly Rd Swedetown Rd.	Columbia	U\$030	092	50.25	60.81	9.48	23.13	1992	10,000	POOR	2" INLAY / 2" OVLY	250	\$5,800,000	
District 2B						26.2	72.0						\$15,600,000	
OR213: (82nd Ave.) King Rd Lake Rd.	Clackamas	OR213	068	8.20	9,90	1.70	6.80	1990	32,000	POOR	2" INLAY / 2" OVLY	350	\$2,400,000	
OR99E: Marine Way - NE Columbia Blvd.	Multnomah :	OR099E	. 081	-5.73	-4.01	1.72	7.11	1996 .	15,000	POOR	2" INLAY / 2" OVLY	350	\$2,500,000	
US30: Cornelius Pass Rd NW St. Helens Rd.	Multnomah	U\$030	092	13.12	17,90	4.78	19.22	1995	20,000	LOW FAIR	2" INLAY (TRVL LNS)	175	\$3,400,000	
						8.2	33.1				LINO		\$8,300,000	
District 2C														
US26: SE Cherryville Dr MP 22.49	Clackamas	U\$026	026	22,49	31.41	8.92	40,50	2000	30,700	POOR	2" INLAY (TRVL LNS) curbed sections 2' OVERLAY without curb		\$7,100,000	
US26: E. Cherryville Dr Salmon River	Clackamas	US026	026	32.47	37.20	4.73	18.92	1998	13,000	LOW FAIR	2" OVERLAY	200	\$3,800,000	
OR35: MP 94.0 - Hood River	Hood River	OR035	026	94.00	101,82	7.35	19.23	1996	6,000	POOR	2" INLAY (FULL	250	\$4,800,000	
OR224: Rock Cr Deep Cr.	Clackamas	OR224	171	8.15	13,90	5.75	11.59	1985	12,000	POOR	WD) 3" OVERLAY	i .	\$2,900,000	
-				,	•	26.8	90.2		1000				\$18,600,000	Dollars per Lane Mile
•						District 2A District 2B	72.0 33.1						\$15,600,000 \$8,300,000	
		-				District 2C	90.2 <b>195.4</b>						\$18,600,000 \$42,500,000	
						Lane Mile Goals	98.0					. Target*	\$21,600,000	. Goal: \$220,000

### ODOT - Region 1 2014-15 List of Potential Safety Projects

PROJECT NAME	COUNTY	ROUTE	HWY	Location (Cross Roads, Milepoints)	ADT	Project (Proposed Solution)	SPIS % (year)	Total Crashes (2004-2008)	Fatals 5 years (2004- 2008)	Scoping Cos Estimate
OR99W @ SW Fischer Rd	Washington	99W	091	MP 11.80 - 12.01	39,800	SB left-turn at intersection. Allow U-Turns to the South and North. (see prelim	5% (2010,) 10% (2009, 2008, 2006, 2005) 15% (2007)	38	0	\$1.0m
US30 @ Bennet Rd	Washington	OR30	092	MP 25.7 - 25.89	23,400		5% (2010, 2009, 2008, 2007, 2006, 2005)	22	1	\$6.0m
OR210: OR217 to Cascade Ave	Columbia	OR210	. 0143	MP 9.03 - 9.60	41,000	Install programmed signal heads.	5% (2010, 2009, 2008, 2007, 2006, 2005)	96	0.	\$1.0m
OR8 @ SW 185th Ave	Washington	OR8	029	MP 6.4 - 6.70	39,700	Install Traffic separators on West and East leg of intersection (OR8). Install WB to NB Right Turn Decel-Lane. Supplemental signal heads to improve	5% (2010, 2009, 2008, 2007, 2006, 2005)	147	0	\$2.5m
OR8 @ SW 192nd Ave	Washington	OR8	#029	MP 6.89 - 7.09	36,500	Install raised conc. islands on TV Hwy.	5% (2010, 2009, 2008, 2007, 2006, 2005)	40	0	\$0.5m
OR8 @ SW 209th Ave	Washington	OR8	029	MP 7.7 - 7.89	36,500	Install raised conc. islands on TV Hwy. Install protected left turns on side streets (SW 209th Ave). Checking w/ Tom Tushner	5% (2010, 2009, 2008, 2007, 2006) 10% (2005)	68	2	\$2.0m
OR8 @ OR47 (Quince St)	Washington	OR8	029	MP 17.79 - 17.97	29,200	1. Reduce So. Side intersection turning	5% (2010, 2009, 2008, 2007, 2006) 10% (2005)	41	0	\$2.0m
R47 @ SW Fern Hill / Maple St.	Washington	OR8	#029	MP 18.47 - 18.65	12,500		5% (2010, 2009, 2008, 2007, 2006) 20% (2005)	41	2	\$0.5m
OR10 @ SW 103rd / SW Western Ave	Washington	OR10	040	MP 1.40 - 1.58	31,800	Install traffic separators, improve ped crossing and square up intersection (See Prelim Design)	5% (2010, 2009, 2008,	108	0	\$1.0m
	Washington	TANK TO THE STATE OF THE STATE				3-17		A.W.W. a. man man a. m.		16.5m

 District Totals

 District 2A
 \$16,500,000

 District 2B
 \$4,660,000

 District 2c
 \$34,540,000

 TOTAL
 \$55,700,000

Target: \$18,500,000

7/29/2010 14-15 STIP Safety List R1 7-15-10.xls

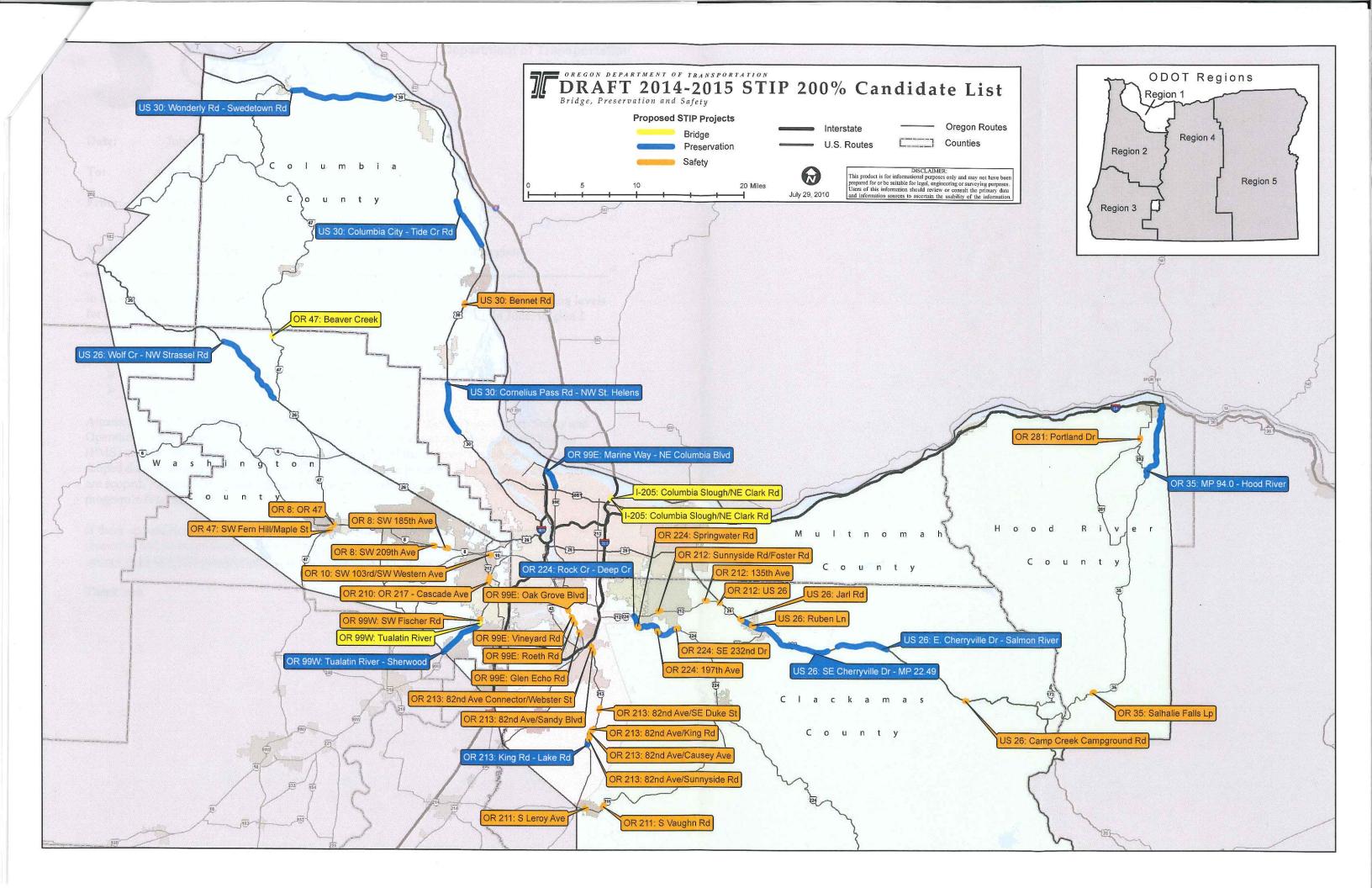
	•	OI	OOT - Regio	n 1 2014-15 List of Potenti	al Safety Pr	rojects				
PROJECT NAME	COUNTY	ROUTE	HWY	Location (Cross Roads, Milepoints)	ADT	Project (Proposed Solution)	SPIS % (year)	Total Crashes (2004- 2008)	Fatals 5 years (2004- 2008)	Pre Scoping Target Cos
OR 213: 82nd Ave Connector/Webster St	Multnomah	OR213	068	MP 0.41 to MP 0.54	13,600	Upgrade Signal, add sidewalk, Intersection improvements with Webster St. Advance Street Name Signing	2009 Top 10%, 2008 Top 5%, 2007Top 25%	16		\$0.5m
OR 213: 82nd Ave Sandy Blvd	Multnomah	OR213	068	MP 0.85 to MP 1.05	13,900	Advance Signal Heads , Countdown Ped Heads,	2009 & 2008	40	0	\$0.5m
					,	Intersection Improvements, Advance Street Name Signing	Top 5%, 2007 & 2006 Top 15%			
OR 213: 82nd Ave SE Duke Street	Multnomah	OR213	068	MP 6.14 to MP 6.34	24,400	Upgrade Signal (Change Signal heads from 8* 'to 12", install signal backboards), add left turn phasing from Duke, Advance Street Name Signing, Pedestrian improvements.	2009 - 2005 Top 5%	48	0	\$1.0m
OR 213: 82nd Ave King Rd	Clackamas	OP213	068	MP 8.21 to MP 8.39	32,100	Install Raised Medians, Signal upgrade, left turn phasing from King.	2009 - 2005 Top 5%	102	0	\$1.0m
OR 213: 82nd Ave Causey Ave	Clackamas		68	MP 8.51 to MP 8.72	32,100	Install Raised Medians and Advance Street Name Signing.	2009, 2007, 2006 top 5%, 2008 Top 10%	100	0	\$0.1m
OR 213: 82nd Ave Sunnyside Rd	Clackamas	OR213	068	MP 9.04 to MP 9.34	30,200	Install Raised Medians northside w/U-turns allowed	2009 - 2005 Top 5%	128	0	\$0.05m
OR 99E: Oak Grove Blvd	Clackamas	99E	001E	MP 7.78 to MP 7.99	35,100	Install Raised Medians	2009, 2007, 2006 top 5%, 2008 Top 10%	65	0	\$0.05m
OR 99E: Vineyard Rd	Clackamas	99E	001E	MP 8.64 to MP 8.84	34,400	3 options to consider. 1. Install Raised Median north of Vineyard, 2. Install new signal if warrented 3. Consider finding another location for ped crossing to remove the conflict between turning vehicles and the ped refuge.	2009 - 2007 Top 5%, 2006 Top 15%	37	2	\$1.0m
OR 99E: Roethe Road	Clackamas	99E	001E	MP 9.11 to MP 9.33	34,400	Install Raised MedianS.	2009 Top 5%, 2008 - 2006 Top 20%, 2005 Top 10%		0	\$0.01m
OR 212: 135th Ave	Clackamas	OR212	171	MP 7.12 to MP 7.34	35,200	Signal upgrade with left turn phasing.	2009 Top 5%, 2008, 2006,	65	0	\$0.5m
							1			\$4.66m

		ODO	T - Region 1 2014-15 L	ist of Potential Safety Projec	cts	•				
PROJECT NAME	COUNTY	ROUTE	HWY	Location (Cross Roads, Milepoints)	ADT	Project (Proposed Solution)	SPIS % (year)	Total Crashes (2004-2008)	Fatals 5 years (2004 2008)	Pre- Scopin Target Cos
US26: Mt Hood Hwy at Jarl Rd	Clackamas	US26	026	MP 22.05 – MP 22.27	28,800	Install Signal Ahead signing for WB traffic, improve delineation for a rural high-speed traffic signal.	top 5% (2009, 2008, 2007)	30	6	\$0.04m
		÷								
US26: Mt Hood Hwy at Ruben Lane	Clackamas	US26	026	MP 23.31 — MP 23.51	32,000	Access management, install traffic separator, install reflective pavement markers around pedestrian island.	top 5% (2009)	28	4	\$.5m
US26: Mt Hood Hwy at Curve west of Camp Creek Campground Rd	Clackamas	US26	026	MP 46.94 MP 47.11	8,500	Upgrade and install chevrons, add delineations on guardrail, rumble strips, improve horizontal alignment.	top 5% (2009)	5	0	\$1.0m
OR35: Mt Hood Hwy at Salhalie Falls Loop	Clackamas	US26	026	MP 64.90 MP 65.08	1,300	Install left-turn lane channelization for northbound traffic.	top 5% (2009)	6	0	\$1.5m
OR211: Woodburn-Estacada Hwy at S. Leroy Ave.	Clackamas	OR211	161	MP 12.11 - MP 12.25	9,300	Construct a full standard 3 lane section with two way left turn lanes, full shoulders, access management.	top 5% (2009)	6	0	\$4.0m
OR211: Woodburn-Estacada Hwy at S. Vaughn Rd	Clackamas	OR211	161	MP 14.11 – MP 14.30	6,200	Fix horizontal and vertical alignment problems; widen shoulders; channelization for left turn lane.	top 5% (2009, 2008)	9	0	\$3.0m
OR224: Clackamas Hwy at Springwater Rd (Carver)	Clackamas	OR224	171	MP 9.20 – MP 9.36	16,600	Options to consider. 1. Install WB left turn channelization, 2. add EB right turn lane, 3. improve vertical alignment, 4. install single lane roundabout, 5. Signal if warrented.	top 5% (2009)	18	2	\$4.0m (#1 & #2)
OR224: Clackamas Hwy at 197th Avenue	Clackamas	OR224	171	MP 11.53 – MP 11.69	10,600	Option 1. Improve horizontal curve, widen east side of highway; Option 2. install edge line rumble strips, improve advanced intersection signing.	top 5% (2009,2008)	13	2	\$5.0m (#1)
OR224: Clackamas Hwy at SE 232nd Dr	Clackamas	OR224	171	MP 13.69 - MP 13.86	9,400	Channelize mainline; Need EB left turn lane and WB right turn lane, Improve sight distance. Improve vertical curve west of intersection.	top 5% (2009, 2008)	19	3	\$3.0m
OR212: Clackamas-Boring Hwy at Sunnyside Rd / Foster Rd	Clackamas	OR212	174	MP 2.40 - MP 2.66	19,330		top 5% (2009)	62	2	\$8.0m
OR212: Clackamas-Boring Hwy at Connection to Mt Hood Hwy (US26)	Clackamas	OR212	174	MP 8.52 - MP 8.62	10,300	Improve intersection signing for OR212 and US26, Striping changes.	top 10% (2007)	11	0	\$1.0m
OR281: Hood River Hwy at Portland Drive	Hood River	OR281	281	MP 4.12 - MP 4.23	7,000	Option 1. Improve advance signing, improve delineation. Channelize for right-turn SB, install left-turn NB. Option 2. Flatten vertical curve to improve sight distance.	top 5% (2008)	8	- 0	3.5m (#2)
-	and the second s									34.54m

### ODOT-Region 1 2014-2015 List of Potential Operations Projects

Project Type	Dollar Am	ount	Description
Signals	\$	1,800,000	Address signal upgrades in various locations throughout the Region
ITS	\$	4,500,000	Build various ITS projects throughout the Region consistent with Region 1 Intelligent Transportation System Plan
Illumination	\$		Repair and/or upgrade illumination throughout the Region
Rockfall	\$		Address slide and/or rockfall mitigation needed throughout the Region

<sup>\*\*</sup> Operations programmatic splits are based on the same percentage splits as 2012-2013 STIP update.



### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE 2008-	)	RESOLUTION NO. 10-4176
11 METROPOLITAN TRANSPORTATION	)	
IMPROVEMENT PROGRAM (MTIP) TO	)	Introduced by Councilor Carlotta Collette
CHANGE THE SCOPE OF WORK ON THE	)	
SOUTHEAST HARMONY ROAD: HIGHWAY	)	
224 TO 82 <sup>ND</sup> AVENUE PROJECT	)	

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan to receive transportation related funding; and

WHEREAS, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council must approve the MTIP and any subsequent amendments to add new projects to or significantly change the scope to existing projects in the MTIP; and

WHEREAS, the JPACT and the Metro Council approved the 2008-11 MTIP on August 16, 2007; and

WHEREAS, the JPACT and Metro Council awarded \$1.5 million of funding authority to Clackamas County to perform preliminary engineering for the widening and modernization of SE Harmony Road between Highway 224 and 82<sup>nd</sup> Avenue to five vehicle lanes and to separate the at-grade road crossing of the Union Pacific railroad; and

WHEREAS, the awarding of these funds is adopted in the 2008-11 MTIP as Programming Table 4.1.2; and

WHEREAS, the total cost of the originally proposed project scope is more than is forecasted to be available to the project through local sources or the Regional Flexible Fund allocation process;

WHEREAS, Clackamas County has proposed that system management and sidewalk improvements would better serve the land use context, meet the priority capacity needs of SE Harmony Road, and reflect the best use of limited transportation funding than spending on preliminary engineering for the original project; and

WHEREAS, Section 1.7 of the 2008-2011 MTIP states that the MTIP shall be amended by Metro/JPACT Resolution where an adjustment will significantly change the project scope, whose definition includes "the deletion of a modal element described in the original project"; and

WHEREAS, the proposed change in the Harmony Road project meets the definition of a significant change in project scope as it eliminates funding the engineering of a modal element (new motor vehicle lanes) in favor of construction of Intelligent Transportation Systems (ITS) and other elements that improve capacity; now, therefore,

Program to change the scope of work of the SE Harmony Road project as provided in Exhibit A to this resolution.

ADOPTED by the Metro Council this \_\_\_\_ day of August 2010.

David Bragdon, Council President

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to modify the Programming Table, Section 4.1.2, of the 2008-11 Metropolitan Transportation Improvement

David Bragdon, Council President

Approved as to Form:

Daniel B. Cooper, Metro Attorney

### Exhibit A to Resolution No. 10-4167

### 2008-11 Metropolitan Transportation Improvement Plan Table 4.1.1 amendment

**Existing Programming** 

Sponsor	ODOT Key	Project	Project	Funding	Project	2010	2011	2012
_	No.	Name	Description	Source	Phase			
Clackamas County	15599	Harmony Road: 82 <sup>nd</sup> Ave to Highway 224	Engineering for widening roadway to 5 lanes, overcrossing of freight/Amtrak rail line.	STP	PE		\$1.500,000	

**Amended Programming** 

Sponsor	ODOT Key	Project	Project	Funding	Project	2010	2011	2012
	No.	Name	Description	Source	Phase			
Clackamas		Harmony	Intelligent	STP	PE	\$222,530		
County		Road:	signal work,		ROW/Utilities		\$90,627	
		Linwood Avenue to 82 <sup>nd</sup> Avenue	sidewalks and illumination.		Construction			\$1,186,842

### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 10-4176, FOR THE PURPOSE OF AMENDING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO CHANGE THE SCOPE OF WORK ON THE SOUTHEAST HARMONY ROAD: HIGHWAY 224 TO  $82^{\rm ND}$  AVENUE PROJECT

Date: August 19, 2010 Prepared by: Ted Leybold

### **BACKGROUND**

Clackamas County was awarded regional flexible funding authority in 2007 for the purpose of conducting preliminary engineering of a potential project to widen and modernize SE Harmony Road between Highway 224 and 82<sup>nd</sup> Avenue, including a potential grade separation of the road from the Union Pacific railroad.

During the initial Environmental Impact Statement analysis, several alternatives were reviewed. Retaining Harmony Road as a three lane facility was strongly supported by the neighborhood, supported the context of the existing land uses and also met the needs of the surrounding area. The total cost of engineering, right of way acquisition, utilities and construction of this original project scope is more than is forecasted to be available to the project through local sources or the Regional Flexible Fund allocation process. The County proposes that system management and sidewalk improvements would better serve the land use context, meet the priority capacity needs of SE Harmony Road, and reflect the best use of limited transportation funding than spending the funds on preliminary engineering for the original project. Redefining the project scope would result in actual construction of improvements and relieve the County of potentially having to repay federal funds spent on engineering if the subsequent construction could not occur due to funding constraints.

Rather than engineer additional general capacity lanes on Harmony Road, the revised project would construct Intelligent Transportation System improvements at Harmony Road's intersections with Fuller, the North Clackamas Park District driveway and Linwood Avenue and will include fiber optic communication that will connect to the existing Clackamas County/ODOT fiber optics communication ring at 82<sup>nd</sup> Avenue/Harmony Road/Sunnyside Road to reduce vehicle delay. It would also construct sidewalk on the north side of Sunnyside Road from the Clackamas Town Center to 82<sup>nd</sup> Avenue, on the south side of Harmony Road from Clackamas Community College to 82<sup>nd</sup> Avenue, on the west side of 82<sup>nd</sup> Avenue from the Toys 'R' Us property to the intersection with Sunnybrook Boulevard and a completed multiuse path connection from the Clackamas Town Center to 82<sup>nd</sup> Avenue. The project would also construct continuous illumination along Harmony Road from 82<sup>nd</sup> Avenue to Linwood Avenue.

Clackamas County seeks JPACT and Metro Council approval to revise the scope of this project as described. The proposed change in the mix of modal elements included in the project warrants a resolution per section 1.7 in the 2008-11 MTIP.

### ANALYSIS/INFORMATION

**1. Known Opposition** None known at this time.

- 2. Legal Antecedents Section 1.7 of the 2008-2011 Metropolitan Transportation Improvement Program adopted by Metro Council Resolution 07-3825 on August 16, 2007 (For the Purpose of Approving the 2008-11 Metropolitan Transportation Improvement Program for the Portland Metropolitan Area) ("2008-11 MTIP"). MTIP provides that it may be amended by Metro/JPACT Resolution where an adjustment will significantly change a project scope, defined as "the deletion of a modal element described in the original project scope . . . or if . . .the proposed change in scope would have significantly altered the technical evaluation of a project during the project prioritization process;" Proposed resolution will amend the Programming Table 4.1.2 of the 2008-11 MTIP. Changes scope of project originally awarded funding authority by Resolution 07-3773 on March 15, 2007 (For the purpose of allocating \$64 Million of Transportation Priorities funding for the years 2010 and 2011, pending air quality conformity determination).
- **3. Anticipated Effects** Adoption of this resolution will allow Clackamas County to proceed with adding system management and pedestrian improvements on SE Harmony Road between Highway 224 and 82<sup>nd</sup> Avenue.
- **4. Budget Impacts** No Metro funds are obligated by this agreement.

#### RECOMMENDED ACTION

Metro staff recommends the approval of Resolution No. 10-4176.

# Metro | People places. Open spaces.

August XX, 2010

The Honorable Ray LaHood Secretary of Transportation US Department of Transportation 1200 New Jersey Ave., SE Washington, DC 20590

### RE: TIGER II Grant Proposal - Gresham Industrial Access Improvement Project

Dear Secretary LaHood:

On behalf of the Portland metropolitan region's Joint Policy Advisory Committee on Transportation (JPACT), I am writing in support of the *Gresham Industrial Access Improvement Project* grant proposal under the Transportation Investments Generating Economic Recovery II (TIGER II) program.

As the committee of locally elected officials and transportation services providers for the Portland region's metropolitan planning organization, JPACT is responsible for identifying the region's transportation priorities and actively works to support and facilitate positive outcomes associated with transportation investments such as livability, economic competitiveness, and equity and reductions to vehicle miles traveled and greenhouse gas emissions.

The *Gresham Industrial Access Improvement Project* will provide the first phase of improvements to US 26 and collector connections that are necessary to provide access to the Springwater Industrial Area. The Springwater Area was brought into the Portland Metro area's urban growth boundary in 2002 to fill the need for industrial land and to create more family-wage jobs to balance the residential growth in East Multnomah County. Future industrial development, along with commercial and residential land to create a sense of community, will increase traffic volumes at an already underperforming intersection. This action will provide important safety benefits at this intersection and provide crucial connections to spur development.

The *Gresham Industrial Access Improvement Project* is a vital connection for the region. The project will not only help stimulate future development, it will also support the outcomes called for in the region's Regional Transportation Plan. JPACT urges you to fund this important project.

Sincerely,

Carlotta Colette Metro Councilor, District 2 JPACT Chair

# TIGER II Grant Troutdale Reynolds Industrial Park



### Freight mobility and community livability strategies for East Multnomah County

The Port of Portland and the City of Troutdale are partnering to apply for a \$10 million grant from the U.S. Department of Transportation to construct vital infrastructure within the Troutdale Reynolds Industrial Park to serve the economic and community interests of the region.

### **TIGER II Grant Opportunity**

In December 2009, President Obama signed the FY 2010 Appropriations Act, which appropriated \$600 million to the USDOT for National Infrastructure Investments. The program is very similar to the TIGER Discretionary Grants program (DOT is referring to the new grants "TIGER II"). Funds for TIGER II will be awarded on a competitive basis. Grants may be no less than \$10 million and no more than \$200 million. Local matching funds must support 20 percent or more of the costs of the project.

### **Troutdale Reynolds Industrial Park**

The Troutdale Reynolds Industrial Park (TRIP) is one of the largest parcels of zoned industrial property in the Portland metropolitan area. The site includes 366 acres for industrial activities, with the remainder reserved as open space. It boasts key connections to two interstate highways, both an international and regional airport, and interstate rail lines. In summer 2010, TRIP's first tenant, FedEx Ground, will open the doors to a new 441,000square-foot freight distribution hub. Built on 78 acres, the facility is projected to employ more than 750 people and be a significant contributor to the local and regional economy. Over \$223 million has already been invested in the property to provide both economic opportunities as well as recreational and habitat restoration.

### **Grant Project Essentials**

The project will complete a critical remaining component in the full development of TRIP. Key grant project elements include:

- Reconstruct 1.5 miles of Graham Road between the I-84 Troutdale Interchange and Sundial Road.
- Construct an extension of Swigert Way between its existing terminus and Graham Road.

- Add bicycle and pedestrian facilities.
- Enhance connections to the 40 Mile Loop Trail.

### **Grant Project Benefits**

- The reconstructed road will be able to handle the heavy truck and vehicle traffic expected at TRIP.
- Traffic flow and freight mobility for area businesses will be made more efficient, reducing transportation costs and emissions.
- Lifecycle road maintenance costs will be reduced.
- New sidewalk and bicycle facilities will foster livability and improve safety.
- Connections to the 40 mile loop trail, a regional bicycle and pedestrian trail, will be enhanced.
- New stormwater systems will improve water quality.

### **Grant Project Costs and Funding**

Expected funding breakdown (based on preliminary cost estimates):

Federal TIGER II Grant
 Port of Portland
 City of Troutdale
 Total Project Cost
 \$10.0 million
 \$3.2 million
 \$1.1 million
 \$14.3 million

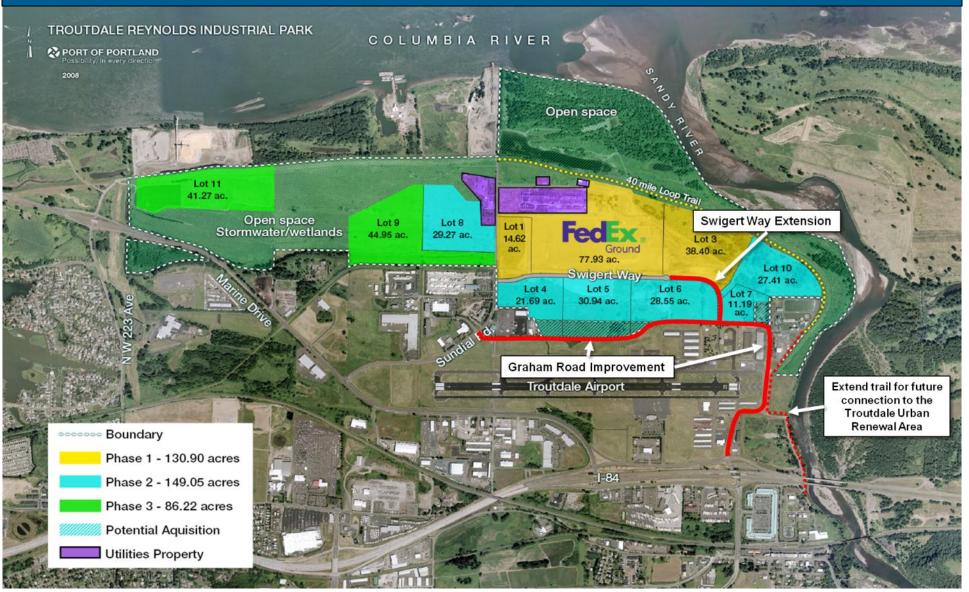
### **Key Grant Dates**

Application Due August 23, 2010
 Grant Award After September 15, 2010





# TIGER II Grant – Troutdale Reynolds Industrial Park Development Plan and Grant Project Area





## **TIGER II Pre-Applications**

Title	Description	Lead Applicant	Туре
3rd Street Road and Drainage	Upgrade road including sidewalks, lights, bike lanes, drainage	Tillamook County	Capital
Bike-able Brookings: College to Port	Create a network of bicycle/pedestrian trails linking to public transportation and the Port	City of Brookings	Capital
Sellwood Bridge Replacement	Replace the Sellwood Bridge	Multnomah County	Capital
Pier 3 Ship and Barge Dock Upgrade	Upgrade Port of Astoria pier	Port of Astoria	Capital
Prineville Junction Intermodal Facility	Create an intermodal freight facility serving the Central Oregon region	City of Prineville Railroad	Capital
Sunrise System	Build on Sunrise JTA project by building contributing projects on OR 212, bicycle/pedestrian facilit	ti <sub></sub> Clackamas County	Capital
Troutdale Reynolds Industrial Park Access	Reconstruct and extend local roads to provide improved access to industrial property	Port of Portland, City of Troutda	Capital
Coos Bay Rail Line Rehabilitation	Upgrade rail line to allow faster speeds	Port of Coos Bay	Capital
Bear Creek Greenway Improvements	Extend and improve the existing Bear Creek Greenway trail	Jackson County	Capital
Berg Parkway Overpass	Build bridge over railroad to connect industrial area to OR 99E	City of Canby	Capital
Southeast Corridor Project: Connecting Communities	Make a series of local improvements including bike/ped overpasses, paths, roadway improvement	t: TriMet	Capital
Territorial Highway Bicycle Facilities	Plan upgrades to Territorial Highway, including adequate facilities for bicycles	Lane County	Planning
Franklin Boulevard Redevelopment Project	Plan upgrades to Franklin Boulevard to foster redevelopment in Glenwood neighborhood	Springfield, Eugene, LTD	Planning
South Stage Overcrossing	Extend South Stage Road from west of I-5 to North Phoenix Road	City of Medford	Capital
US 26 Industrial Access Improvement Project	Build interchange to provide access from US 26 to Springwater Industrial Area	City of Gresham	Capital
Scappoose Park and Ride	Build park and ride facility in Scappoose	Columbia County	Planning
I-5 Corridor Transit Support	Purchase vehicles to support expansion of transit service on I-5 corridor	ODOT Public Transit Division	Capital
Transit Information Improvement	Improve availability of transit information to public	ODOT Public Transit Division	Capital
I-5 Truck Climbing Lanes	Build truck climbing lanes on steep grades in southern Oregon	ODOT Region 3	Capital
US 101 Lincoln City Redevelopment	Improve transportation infrastructure in order to reduce congestion and facilitate redevelopment	ODOT Region 2	Capital
Electric Vehicle Corridor Connectivity	Provide EV fast-charging infrastructure along key corridors	ODOT Innovative Partnerships	Capital
I-5 Woodburn Multi-Modal Interchange	Rebuild existing interchange and add park and ride	ODOT Region 2	Capital
Vernonia K-12 School Road Improvements	Widen Bridge St (OR 47) to accommodate required new left turn lane for access to school	City of Vernonia	Capital
Bend Central Area Plan Implementation	Complete transportation/land use planning project	City of Bend	Planning

### Summary of Current Federal Grant Applications - July 30,2010

### A. Regional Projects

### TIGER II Discretionary

DOT - \$600 million for jobs creating transportation or related infrastructure projects. Port, transit or roadway projects. \$10 million minimum.

Regional Projects - JPACT Support Letters	Description	Grant	T	otal Cost	Applicant	Application #	Planning/	Urban/ Rural
		Request					Capital	
Sellwood Bridge Replacement	Replace the Sellwood Bridge	\$ 40	0.00 \$	330.00	Multnomah County	Local 3	Capital	Urban
Sunrise System	Build on Sunrise JTA project by building contributing projects on OR 212, bicycle/pedestrian facilities	\$ 39	9.80 \$	239.80	Clackamas County	Local 6	Capital	Urban
Portland-Milwaukie Transit Catalyst	Make a series of local improvements including bike/ped overpasses, paths, roadway improvements	\$ 13	3.20 \$	45.40	TriMet	Local 11	Capital	Urban
Troutdale Reynolds Industrial Park Access	Would reconstruct and extend local roads to provide improved access to industrial property	\$ 10	0.00 \$	14.30	Port of Portland, City of Troutdale	Local 7	Capital	Urban
I-5 Corridor Transit Support	Purchase vehicles to support expansion of transit service on I-5 corridor	\$ 6	6.70 \$	22.60	ODOT Public Transit Division	ODOT 1	Capital	Urban
Electric Vehicle Corridor Connectivity	Provide EV fast-charging infrastructure along key corridors	\$ 3	3.50 \$	5.00	ODOT Innovative Partnerships	ODOT 5	Capital	Rural

Note: 2,300 pre-applications were received nationwide for TIGER II capital and planning grants

TIGER II Regional Projects TOTAL \$ 113.20 \$ 657.10

TOTAL \$ 3.28 \$ -

Tony Mendoza, Metro

### TIGER II Planning/HUD Community Challenge

\$40 million HUD and upt \$35 million of Tiger II fund have been pooled for planning projects that meet the six livability factors and increase housing and/or transportation choices. \$3 million maximum.

Project

Description

Grant
Request

Request

Applications July 26, Final Applications August 23

Contacts

		Requ	est		
Southwest Corridor	Station area planning and transit pre-development activities	\$	3.00 TBD	Metro and City of Portland	Tony Mendoza, Metro Joe Zehnder, Portland
Lake Oswego to Portland Transit Corridor	Foothills station area planning and affordable housing	\$	0.28 TBD	City of Lake Oswego	Brant Williams, City of Lake Oswego

### FTA Section 5339 Alternatives Analysis

FTA - \$75 million nationwide for transit alternatives analyses, with livability and housing elements

Project

Description

Grant
Project

Application submitted July 12

Contacts

Project

### **HUD/Sustainable Communities**

Southwest Corridor

HUD - \$100 million total for system, regional or subregional planning efforts to increase the collaboration between land use plans and housing. Maximum \$3 million

Transit alternatives and initiation of NEPA process for the SW Corridor

Project	Description	Grant	Total Cost	Applicant	Contacts
		Request			
HUD Sustainable Communities Planning Grant	This grant will support the development of an Integrated Housing Equity and Opportunity Strategy, including better integration of investments in housing and other services by locating more services near existing affordable housing and adding affordable housing to where existing services are located, as well as an opening of decision-making processes to those who haven't historically participated	\$ 5.00	\$ 5.00	Metro (lead applicant) on behalf of a consortium that includes City of Portland, Portland Housing Bureau, Housing Organizations of Color and Portland Community Reinvestment Initiatives, Inc., Urban League, Oregon Opportunity Network and Coalition for a Livable Future, Washington and Clackamas Housing authorities, Multnomah County, Bienstar (housing CDC), Community Housing Fund, Portland State University, Fair Housing Council of Oregon, City of Beaverton, Clark County, TriMet)	Andy Cotugno, Chris Deffebach, Metro

### B. Other Statewide TIGER II Projects

Other Statewide Projects	Description	Gran	nt	Total Cost	Applicant	Application #	Planning/	Urban/Rural
		Requ	ıest				Capital	
South Stage Overcrossing	Build overcrossing on South Stage Road	\$	36.00	\$ 45.00	City of Medford		Capital	Urban
I-5 Truck Climbing Lanes	Build truck climbing lanes on steep grades in southern Oregon	\$	27.00	\$ 42.60	ODOT Region 3	ODOT 3	Capital	Rural
I-5 Woodburn Multi-Modal Interchange	Rebuild existing interchange and add park and ride	\$	22.00	\$ 90.00	ODOT Region 2		Capital	Rural
Berg Parkway Overpass	Build bridge over railroad to connect industrial area to OR 99E	\$	18.00	\$ 18.00	City of Canby	Local 10	Capital	Rural
Coos Bay Rail Line Rehabilitation	Upgrade rail line to allow faster speeds	\$	13.50	\$ 14.50	Port of Coos Bay	Local 8	Capital	Rural
Bear Creek Greenway Improvements	Extend and improve the existing Bear Creek Greenway trail	\$	10.00	\$ 12.50	Jackson County	Local 9	Capital	Urban
US 101 Lincoln City Redevelopment	Improve transportation infrastructure in order to reduce congestion and facilitate redevelopment	\$	7.40	\$ 20.00	ODOT Region 2	ODOT 4	Capital	Rural
Prineville Junction Intermodal Facility	Create an intermodal freight facility serving the Central Oregon region	\$	7.00	\$ 15.20	City of Prineville Railroad	Local 5	Capital	Rural
Bike-able Brookings: College to Port	Create a network of bicycle/pedestrian trails linking to public transportation and the Port	\$	4.30	\$ 4.80	City of Brookings, etc.	Local 2	Capital	Rural
Territorial Highway Bicycle Facilities	Plan upgrades to Territorial Highway, including adequate facilities for bicycles	\$	3.00	\$ 3.00	Lane County, ODOT Region 2		Planning	Rural
Vernonia K-12 School Road Improvements	Widen Bridge St (OR 47) to accommodate required new left turn lane for access to school	\$	2.90	\$ 2.90	City of Vernonia		Capital	Rural
Transit Information Improvement	Improve availability of transit information to public	\$	2.00	\$ 2.00	ODOT Public Transit Division	ODOT 2	Capital	Urban/Rural
3rd Street Road and Drainage	Upgrade road including sidewalks, lights, bike lanes, drainage	\$	2.00	\$ 2.00	Tillamook County	Local 1	Capital	Rural
Franklin Boulevard: Glenwood Redevelopment	Plan upgrades to Franklin Boulevard to foster redevelopment in Glenwood neighborhood	\$	1.65	\$ 2.85	City of Springfield, ODOT Region 2		Planning	Urban
Pier 3 Ship and Barge Dock Upgrade	Upgrade Port of Astoria pier	\$	1.50	\$ 2.00	Port of Astoria	Local 4	Capital	Rural
Bend Central Area Plan Implementation	Complete transportation/land use planning project	\$	0.33	\$ 0.33	City of Bend		Planning	Urban
Scappoose Park and Ride	Build park and ride facility in Scappoose	\$	0.12	\$ 0.12	Columbia County		Planning	Rural

OTHER TIGER II STATEWIDE TOTAL \$ 158.70 \$ 277.80

TIGER II TOTAL \$ 271.90 \$ 934.90

### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF ENDORSING A	)	RESOLUTION NO. 10-4174
CONSORTIUM GRANT APPLICATION TO THE	)	
US DEPARTMENT OF HOUSING AND URBAN	)	Introduced by Michael Jordan with the
DEVELOPMENT FOR A SUSTAINABLE		concurrence of Council President Bragdon
COMMUNITIES REGIONAL PLANNING		-
GRANT PROGRAM		

WHEREAS, the US Department of Housing and Urban Development (HUD), the US Department of Transportation and the US Environmental Protection Agency have come together to form the Partnership for Sustainable Communities (The Partnership);

WHEREAS, in support of The Partnership, the US Department of Housing and Urban Development has released a Notice of Funding Availability for a Sustainable Communities Regional Planning Grant Program;

WHEREAS, the intent of the program is to fund the development of a Regional Plan for Sustainable Development or a Detailed Execution Plan and Program for a Regional Plan for Sustainable Development;

WHEREAS, the grant program is available for application by a consortium comprised, at a minimum, of the metropolitan planning organization, the traditional principle city, local governments representing at least 50% of the area's population and non-profit organization(s), foundation(s) or educational institution(s) that have the capacity to engage diverse populations;

WHEREAS, the Portland metropolitan area has a Regional Plan for Sustainable Development in the form of the 2040 Growth Concept and various state, regional and local implementation instruments which has been successful at addressing land use, transportation and environmental protection and enhancement;

WHEREAS, the Portland metropolitan area has invested in a multi-modal transportation system, particularly in light rail, bus, bike, pedestrian and demand and system management linked to regional and local land use plans and regional and local programs for preserving and enhancing significant natural habitat producing significant benefit for the community;

WHEREAS, the plan is deficient in addressing housing affordability and the benefit to the community is not equitably shared by all members of the community, especially low-income communities and communities of color;

WHEREAS, a consortium has formed to seek a grant from HUD to develop a Housing Equity and Opportunity Strategy as a unique partnership between providers of housing and community-based organizations that represent populations typically underserved that lack adequate access to the decision-making system;

WHEREAS, the Joint Policy Advisory Committee on Tran	nsportation at their meeting on
in their capacity to act on all matters of the metropo	olitan planning organization and the
Metro Policy Advisory Committee at their meeting on	in their capacity under the

Metro Charter to advise on land use matters have recommended support of this grant application; now therefore

### BE IT RESOLVED that the Metro Council:

- 1. Hereby endorses the formation of a consortium to submit an application for HUD funds under the Sustainable Communities Regional Planning Grant Program to develop a Housing Equity and Opportunity Strategy as described in the attached Declaration of Cooperation (Exhibit A);
- 2. Hereby supports Metro submitting the grant application as lead applicant on behalf of the Consortium.

ADOPTED by the Metro Council this [insert date] day of [insert month], 2010.

	David Bragdon, Council President	
Approved as to Form:		
Daniel B. Cooper, Metro Attorney		

# Housing Equity and Opportunity Strategy for the Portland Metropolitan Region

## DECLARATION OF COOPERATION 8/2/10

### **Our Intent**

The Portland metropolitan region has long been a national leader in developing and implementing innovative approaches to land use and transportation planning, responsible resource use and climate protection. After investing decades of work building healthy human and natural communities, our region is widely viewed as one of the most livable places in the country.

Yet we also know that the exceptional quality of life for which our region is known is not equitably shared by all who live here, especially members of low-income communities and communities of color. We cannot succeed as a region unless all of our fellow residents have the opportunity to share equitably in the livability we have worked so hard to create and to live in communities that nourish their potential.

This Declaration of Cooperation signals the formation of a consortium of public and community based stakeholders for the purpose of working together to seek a grant under the US Department of Housing and Urban Development's (HUD) "Sustainable Communities Regional Planning Grant Program" to support development and implementation of a Housing Equity and Opportunity Strategy for the Portland metropolitan region. The basic approach outlined in this Declaration of Cooperation is:

- 1. To involve local governments, housing authorities, community-based organizations and the private sector in collaboratively developing an integrated regional plan for housing equity and opportunity in the Portland metropolitan region. This will include testing the concepts included in the plan through the development of several pilot projects that model targeted and restorative investment.
- 2. To link affordable housing investments in the region to available and planned public services and infrastructure, such as employment opportunities, health care, transportation, education, and recreation.
- 3. To review the adequacy and availability of public services to *existing* market or assisted low-cost housing in the region, and to help local governments evaluate the equity of current public service distribution in the region.

To build on these efforts, additional funding is being sought through HUD's Sustainable Communities Regional Planning Grant Program, which is part of The Partnership for Sustainable Communities established jointly by the US Departments of Housing and Urban Development (HUD) and Transportation (DOT) and the Environmental Protection Agency (EPA).

While this is not a binding legal contract, this Declaration of Cooperation constitutes a statement of the good faith and commitment of the undersigned parties, and represents a public commitment to think and lead in new ways and to work in new partnerships, with equity as a core goal, to develop consensus-based strategies that address the needs of the region as a whole, to strive to identify opportunities and solutions whenever possible, to contribute assistance and support within resource limits as identified in the grant application, and to collaborate with other consortium members in promoting the successful implementation of the agreed-upon strategies. Within 120 days of the award of the grant, the parties to this agreement will need to execute specific contracts to carry out tasks funded through the grant and to refine roles and responsibilities for the conduct of the grant work program.

### **Intended Outcomes**

The development and implementation of a Housing Equity and Opportunity Strategy for the Portland metropolitan region builds on the region's reputation and practice of multi-disciplinary planning, including forty years of integrating environmental protection, land use and transportation, and fits the objectives of HUD's Sustainable Communities Planning Grant Program. This federal grant program provides an opportunity for the region to build on our success in land use and livability policy by creating new partnerships, policies and investments that promote equity and opportunity for all regional residents.

The Housing Equity and Opportunity Strategy will be an implementation plan. It will provide a road map for investment in places, people and processes. The Strategy will include:

- Thorough analysis and understanding about the current status of our region with respect
  to equity and opportunity utilizing current data and reports of the parties and other
  community verified sources;
- Implementation strategies that cross fields and sectors and provide integrated approaches to investment to insure that we achieve positive triple bottom line results (Equity, Economy, Environment);
- Development of opportunity maps to guide strategies and inform investments;
- Development of a tool to assess the equity impact of investments;
- Investment in effective individual, organizational and community capacity to promote democratic ideals and civic engagement in the creation of communities of opportunity; and
- Strategies to evaluate outcomes resulting from policies and investments across income, race/ethnicity and geography, and systems to track progress towards goals over time and inform future decision-making.

The Consortium's grant application is intended to result in five basic outcomes:

• **Housing Equity and Opportunity Strategy** – With the leadership of regional housing development partners, including community-based organizations, housing authorities, local government public service and infrastructure providers, and the private sector, this grant will develop a strategic plan to coordinate and integrate equitable access to

affordable housing, jobs and workforce training, high-quality public transportation and other critical public services and facilities for the Metro region. This regional plan will *not* diminish or take away any vested authority of local jurisdictions or non-profit organizations, but will guide local decisions through a regional plan that has been collaboratively developed.

- Linkage, leverage and integration This Housing Equity and Opportunity Strategy will create linkage between federal, state, regional, local non-profit and private investments in housing, transportation, education, and other service planning in order to promote greater equity and opportunity for all regional residents. In so doing, it will also provide opportunities to leverage public investments in affordable housing with other public investments in the region. The results of the Housing Equity and Opportunity Strategy will provide input to various implementation programs throughout the region, including development of Metro's Community Investment Strategy (an over-arching effort to implement the region's long-term vision and achieve regionally agreed-upon outcomes through a broad range of investments).
- An on-going governance structure While this consortium of regional partners is initially designed to *develop* the Housing Equity and Opportunity Strategy, the intent is to have the consortium develop a governance structure to oversee the implementation of regional housing and equity measures on an on-going basis.
- Increased capacity of community-based organizations to participate in the consortium Many communities are underserved, or their community-based organizations lack the staffing capacity to engage their constituencies and participate effectively in this collaborative effort. Grant funding will be used to involve community based organizations (as well as local governments) in specific tasks and decision-making related to the regional housing strategy with the objective of having increased capacity and capability to engage in decision-making beyond the duration of the grant.
- A framework for monitoring and measuring performance over time The consortium will develop and implement indicators to track progress and guide future implementation actions and will integrate with the Regional Indicators project at Portland State University.

### **Governance**

• A <u>Steering Committee</u>, consisting of the signers of this document, will provide a forum for decision-making on all policy matters involved in implementation of the grant and development of the regional Housing Equity and Opportunity Strategy. The Steering Committee shall determine the consortium's policy direction and establish procedures for allocating resources and grant funds. Membership in the Consortium and Steering Committee will expand upon receipt of the grant to include organizations representative of the full diversity of the region and to include additional local governments, the private

sector and service providers such as workforce training, education, health care providers, climate policy, arts & culture, etc.

- A <u>Budget Committee</u> will be established consisting of a representative group of fiscal
  officers of the Steering Committee organizations. It shall ensure all federal, state, and
  local budget, accounting and finance rules are followed and oversee disbursement of
  funds, including paying of consultants, pursuant to the Cooperative Agreement and in
  accordance with Steering Committee's decision regarding allocation of resources and
  grant funds.
- A <u>Technical Advisory Committee</u> will oversee technical work related to the plan and make recommendations, as assigned by the Steering Committee. The Technical Advisory Committee will ensure integration with PSU's Community Data Commons and the Regional Indicators Project.
- An <u>Outreach Advisory Committee</u> will oversee and coordinate outreach to stakeholders and the public.
- <u>Facilitation and staff support for the Consortium and Steering Committee meetings</u> shall be provided by the National Policy Consensus Center. Additional support will be provided by staff of consortium members.
- The Steering Committee will operate on a consensus-seeking basis. Members of the consortium agree to work with each other in a collaborative manner that develops trust and brings forward interests to be addressed in a supportive manner.
- The "Lead Applicant" of the Consortium will be Metro, with the following authority and responsibilities:
  - Authority to act as the Consortium's representative when dealing with HUD on behalf of all members of the Consortium;
  - Responsibility for submitting the Grant Application and executing a Cooperative Grant Agreement if awarded;
  - Fiscal and administrative responsibility for the Grant on behalf of the Consortium.

### **Declaration of Cooperation**

We, the undersigned government organizations, agree to join this Consortium to seek a HUD grant in our capacity as a public entity responsible for setting policy and funding and implementing infrastructure, programs and services intended to equitably benefit the public.

Metro	City of Portland		
David Bragdon, Council President	Sam Adams, Mayor		

Multnomah County	Washington Co. and Washington Co. Housing Authority
Jeff Cogen, Chair	Tom Brian, Chair
Clackamas Co. and Clackamas Co. Housing Authority	City of Beaverton (as a direct CDBG recipient
Lynn Peterson, Chair	Denny Doyle, Mayor
Housing Authority of Portland	TriMet
Steve Rudman, Executive Director	Neil McFarlane, General Manager
Oregon Housing and Community Services	Portland State University
Victor Merced, Director	Wim Wiewel, President
City of Vancouver	Vancouver Housing Authority
Patrick McDonnell, City Manager	Roy Johnson, Executive Director

We, the undersigned non-government organizations, agree to join this consortium in our capacity as providers of housing and other services to people and communities, and who have needs for services that equitably enhance their access to opportunity, and that are typically underrepresented in public decision-making.

Fair Housing Council of Oregon	Urban League of Portland			
Moloy Goode, Executive Director	Marcus Mundy, President and CEO			
Housing Organizations of Color Coalition	Coalition for a Livable Future			
Maxine Fitzpatrick, Chair	Jill Fuglister, Co-Executive Director			
Community Housing Fund	Oregon Opportunity Network			
Ramsay Weit, Executive Director	Cathey Briggs, Executive Director			
Bienestar				
Karen Shawcross, Executive Director				

# STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 10-4174 FOR THE PURPOSE OF ENDORSING A CONSORTIUM GRANT APPLICATION TO THE US DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT FOR A SUSTAINABLE COMMUNITIES PLANNING GRANT PROGRAM

Date: July 28, 2010 Prepared by: Andy Cotugno, xt. 1763

#### **BACKGROUND**

On June 24, 2010 the Department of Housing and Urban Development (HUD) released a Notice of Funding Availability (NOFA) for a Sustainable Communities Planning Grant Program. Under this program, applications can be submitted to develop a Regional Plan for Sustainable Development or, in regions that already have one, a Detailed Execution Plan and Program. For the Portland region, it is proposed that we seek such a grant in the maximum allowable amount of \$5 million to develop a Housing Equity and Opportunity Strategy.

The NOFA provides that an applicant is only eligible if submitted by a consortium comprised of at least the metropolitan planning organization, the principle central city, local governments that comprise at least 50% of the population of the region and non-government organizations that can provide connections to diverse communities, especially low income and communities of color. Based upon this requirement, it is recommended that Metro join with a broader consortium comprised of the following:

# Government Organizations

- Metro
- City of Portland
- City of Beaverton
- Multnomah County
- Clackamas County
- Washington County
- City of Vancouver
- Vancouver Housing Authority
- Housing Authority of Portland
- Washington County Housing Authority
- Clackamas County Housing Authority
- TriMet
- Oregon Housing and Community Services
- Portland State University

# Non-Government Organizations

- Fair Housing Council or Oregon
- Urban League
- Housing Organization of Color Coalition
- Coalition for a Livable Future
- Community Housing Fund
- Oregon Opportunity Network
- Bienestar Housing

In addition, the Declaration of Cooperation, a memorandum of understanding that the consortium members will sign, recognizes the intent to expand membership to fully represent the region, including further representation from cities and other government and non-government services providers such as schools, work force training, public health, etc. Consistent with the NOFA, Metro is designated the "lead applicant" to apply on behalf of the Consortium.

Endorsement of Resolution No. 10-4174 would support Metro's execution of the Declaration of Cooperation forming the consortium and establishing the major products and outcomes being sought through the grant work program, the approach to carrying out the work on a multi-agency basis (both government and non-government) and the initial framework for a decision-making structure.

The key focus of the grant proposal is development of an Integrated Housing Equity and Opportunity Strategy. Through this, the region aims to develop a guiding document to address the following:

- 1) Aligning investments to achieve the vision
- 2) Affirmatively connecting people to opportunities in housing, transportation, education
- 3) Opening decision making processes to those that haven't historically participated
- 4) Providing incentives and tools to encourage new ways of doing things
- 5) Measuring and evaluating our results on an ongoing basis

To develop this strategy, the grant would enable the region to undertake the following activities:

- 1) Collect and analyze data, including community based information
- 2) Develop, adopt and implement policy and investment strategies
- 3) Develop government and community based capacity to do things in new ways
- 4) Develop and implement new governance models
- 5) Communicate in new and transformative ways

This Declaration of Cooperation is an initial step in the process. Upon grant award, a more detailed agreement specifying membership and decision-making will need to be executed within 120-days.

# ANALYSIS/INFORMATION

- 1. **Known Opposition:** Opposition has not been identified at this point in time. However, this work program involves organizations working together in new collaborative ways. As such, there is concern about how the work will be carried out.
- 2. Legal Antecedents: This is a planning grant opportunity provided through the US Department of Housing and Urban Development. Inclusion of Metro satisfies their minimum requirement that the MPO be one of the consortium members. The other memberships exceed the HUD minimum.
- 3. **Anticipated Effects:** The Declaration of Cooperation to form the Consortium is a mandatory element of the HUD grant application. The HUD NOFA is discretionary and grant awards are expected this fall. Upon successful receipt of a grant award, a final cooperative agreement will need to be executed establishing membership, governance, outcomes and roles and responsibilities.
- 4. **Budget Impacts:** If a grant is awarded, the Metro Budget will need to be amended to incorporate the revenues and authorize the expenditures. Expenditure categories will include personnel and contractual. In addition, elements of Metro's current budget on work program activities related to the grant products will be counted as in-kind match for the grant (in-kind contributions will also be provided by other members of the Consortium).

#### RECOMMENDED ACTION

Adoption of Resolution No. 10-4174 by the Metro Council is recommended.

# East Metro Connections Plan DRAFT Work Plan Summary (REVISED July 27, 2010 for discussion at TPAC July 30, 2010)

#### PROJECT GOALS

- Enhance the livability of East Metro communities
- Support north/south connectivity between I-84 and US 26, as well as east/west connectivity and capacity in the East Metro plan area
- Foster economic development through accommodating freight, goods movement and other commercial vehicle trips and distributing them appropriately
- Develop multiple, multi-modal solutions that distribute both benefits and burdens of growth and minimize environmental impacts
- · Make the best use out of the existing system through innovative technology, urban and street design, or other means
- Support the local land use vision as planned by each community

#### **PROJECT OBJECTIVES**

- Create a fair, transparent and effective decision-making process that has stakeholder support
- · Create criteria to guide development of project alternatives as well as refinement and prioritization of projects
- Examine arterials (E/W and N/S) while balancing mobility performance with access to neighborhoods and communities within the Plan area, as well as to the north, south and west
- Identify what improvements will be made to any affected corridors, including the designation of a freight route.
- Serve freight and industrial land uses by providing good connection(s) to and within Mobility Corridor #15
- Emphasize affordable solutions.
- Develop a phasing and funding strategy for implementation

#### **PRODUCTS**

- Mobility Corridor Plan including recommended projects, and an implementation plan to sequence and build projects with local and regional support
- Updated state, regional and local plans, as required

# **KEY TASKS**

	Task 1:	Tasks 2 & 3:	Tasks 7-12:	Tasks 13-16:	Tasks 17-20:
	Project Management	Chartering and Scoping	Existing Conditions and Evaluation Framework	Scenario Development and Evaluation	Scenario Implementation
	(July 2010-December 2012)	(July - September 2010)	(October-December 2010)	(January – September 2011)	(September - December 2011)
Technical Work and Policy Development (\$621,305)	<ul> <li>Ongoing project         management, accountability         for tasks and progress</li> <li>Contract management and         project management for         technical consultant</li> <li>Project administration</li> </ul>	<ul> <li>Work with agency partners to develop scope, budget, schedule</li> <li>Develop requests for proposal, issue RFP(s) and conduct consultant solicitation and selection process for identified technical analysis</li> </ul>	<ul> <li>Compile existing conditions, including quantitative data and information from previous plans, studies and agreements</li> <li>Prepare base maps</li> <li>Prepare existing and future baseline transportation report</li> <li>Identify and/or highlight existing and future land use conditions, opportunities and constraints</li> <li>Develop and agree on evaluation framework and analytical methodologies to be used</li> </ul>	<ul> <li>Develop and screen initial set of scenarios</li> <li>Refine evaluation criteria, tools and methodology, as needed</li> <li>Refine, evaluate and screen scenarios (two rounds)</li> <li>After second round of screening, select and refine recommended improvements</li> </ul>	<ul> <li>Refine cost estimates, or conceptual design as appropriate</li> <li>Develop implementation plan, including phasing and funding strategy and triggered action items</li> <li>Update state, regional and local plans to implement preferred scenario         <ul> <li>Regional Transportation Plan</li> <li>Regional Transportation Functional Plan</li> <li>Local transportation system plans, comprehensive plans and land use regulations</li> </ul> </li> </ul>
	(\$77,030)	(\$66,035)	(\$105,600)	(\$223,520K)	(\$97,430)
gency, Stakeholder & Public Engagement (Tasks 4, 5 & 6) (\$115,480)	Note that combined cost of tasks 4, 5 and 6 (interagency, stakeholder and public engagement) are spread equally over four project phases. Tasks and costs could change as a result of chartering.	Develop process to reach agreement on committee structure, decision-making protocols, roles and responsibilities, staff resource and funding commitments, and reciprocal implementation commitments and expectations     Develop and begin to implement interagency, stakeholder and public engagement plans	<ul> <li>Assess stakeholder goals, issues and needs</li> <li>Obtain public input and provide plan information to residents</li> <li>Conduct interagency, stakeholder and public engagement tasks, based on chartering and final scope refinements.</li> </ul>	Conduct interagency, stakeholder and public engagement tasks, based on chartering and final scope refinements.	<ul> <li>Negotiate any needed agreements (land use, plan changes, funding commitments)</li> <li>Conduct interagency, stakeholder and public engagement tasks, based on chartering and final scope refinements.</li> </ul>
¥		(\$28,870)	(\$28,870)	(\$28,870)	(\$28,870)
Milestone	Effective project management     Progress and budget     reporting	<ul> <li>Approve project scope, budget, schedule</li> <li>RFPs, consultant selection and contracting</li> <li>Develop and sign intergovernmental agreements to conduct plan tasks</li> </ul>	<ul> <li>Existing and future baseline report</li> <li>Literature Review</li> <li>Problem Statement</li> <li>Refined Plan Goals and Objectives</li> <li>Evaluation Framework</li> <li>Analytical Methodologies Tech Memo</li> </ul>	<ul> <li>Determine mode, function and general location of all facilities in plan area</li> <li>Identified projects, technical analysis of effects on all modes of transportation, land use, community cohesion, economic development, environment</li> </ul>	<ul> <li>Adopt implementation plan</li> <li>Adopt needed interagency agreements</li> <li>Approve updated Regional Transportation Plan, local transportation systems or comprehensive plans and other plans as necessary</li> <li>Adopt ODOT facility Plan</li> </ul>
Initial Cost Estimate*: \$685,095	\$77,030	\$89,131	\$134,470	\$252,390	\$126,300

<sup>\*</sup> Initial cost estimate is based on preliminary scoping. The project scope and budget may change as task refinement with partners proceeds, and with participation from other potential future partners. Metro will be engaging these potential partners in discussions over the next several weeks.

# **Southwest Corridor Plan Joint Principles for Project Success:**

It is our collective fundamental responsibility to work collaboratively to improve the land use and transportation conditions and mobility in the Southwest Corridor to support vibrant communities with transportation and housing choices that help to sustain economic prosperity, clean ecosystems, and community assets; minimize contributions to global warming; and enhance quality of life.

Portland "Barbur Concept Plan"

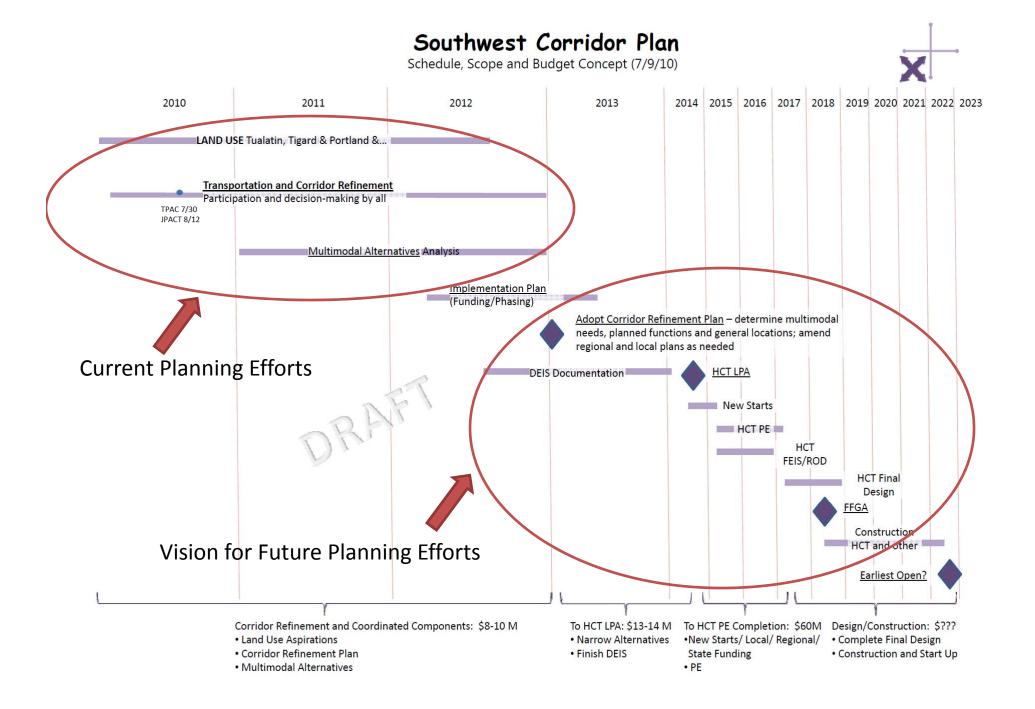
Metro, ODOT, &
TriMet
"Southwest Corridor Transit Alternatives Analysis"

Metro, ODOT, &
The
Tigard "99W
Land Use Plan"
Corridor
Plan

Metro, ODOT &
TriMet
"Southwest
Corridor
Refinement
Plan"

Tualatin "99W Corridor Planning"

DRAFT July 28, 2010



#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE FY	)	RESOLUTION NO. 10-4179XX
2010 UNIFIED PLANNING WORK PROGRAM	)	
(UPWP) TO MODIFY FUNDING	)	Introduced by Councilor XXCollette
ALLOCATIONS FOR SOUTHWEST CORRIDOR	)	
AND EAST METRO CORRIDOR REFINMENT	)	
PLANS		
1		

WHEREAS, the FY 2010-11 Unified Planning Work Program (UPWP) was adopted by the Metro Council on April 15, 2010 by Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM"); the FY 2010-11 UPWP describes all Federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2010 to be carried out by Metro, Southwest Washington Regional Transportation Council, Tualatin Hills Parks & Recreation, the cities and counties of Clackamas County, Multnomah County, Washington County, TriMet, and Oregon Department of Transportation; and

WHEREAS, approval of the budget elements of the FY 2010 UPWP is required to receive federal transportation planning funds; and

WHEREAS, although the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP, in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241A1241B ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN") and in the FY 2008-2011 Metropolitan Transportation Improvement Program ("MTIP") adopted by the Metro Council on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE") the sources and costs for those refinement plans had not yet been identified at the time the UPWP, the RTP, and the MTP were adopted; and

WHEREAS, the funding sources and costs have since been further developed and identified for those two corridor refinement plans; and

WHEREAS, the East Metro Corridor and Southwest Corridor budgets are still developing and this resolution identifies available funds at this time; and

WHEREAS, on August 12, 2010 this resolution was approved by the Joint Policy Advisory Committee on Transportation ("JPACT") for recommendation to the Metro Council; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the FY 2010 UPWP to identify funding amounts and sources allocated through the Metropolitan Transportation Improvement Program ("MTIP") process to the UPWP's Southwest Corridor and East

Metro Corridor Refinement Plans as shown in the attached Exhibit A and to modify the FY 2010-11
Unified Planning Work Program Funding Summary as shown in Exhibit B.

ADOPTED by the Metro Council this [insert date]12 day of [insert month], August, 2010

	David Bragdon, Council President
Approved as to Form:	
Alison Kean Campbell, Deputy Metro Attorney	

# Exhibit A to Resolution No. 10-4179XX

Amended Chart \_\_\_\_\_\_, FY 2010 Unified Planning Work Program The cost and funding source chartcharts below replace the charts found on page 57 for the Southwest Corridor and page 60 for East Metro Corridor FY 2010 Unified Planning Work Program, adopted on April 15, 2010. This resolution does not alter the Southwest Corridor Refinement Plans Plan narrative on page 55-57 and the East Metro narrative on pages 58-60.

# **Southwest Corridor- Amended Chart on page 57:**

# **Cost and Funding Sources:**

\$	TBD	STP11 Next Corridor STP	\$	<del>885</del> 150,74
		(FFY10) 17141	<u> </u>	<u>6</u>
		1-5/99W Tualatin- Sherwood Connector	<u>\$</u>	400,000
		(Concept Plan) 15669	\$	
		I-5/OR 99W Tualatin- Sherwood Connector	·	<u>300</u> ,000
\$	TBD	<u>15501</u>	\$	
T		ODOT Support Funds	<u>\$</u>	35,000
\$	TBD			<del>110,400</del>
		Metro/Local Match	\$	<u>97,372</u>
\$	TBD			
\$	983,118 <del>1,</del> 030,400	TOTAL	\$	983,118 <del>1,</del> 030,400
	TBD			
	TBD			
	\$	\$ TBD \$ 983,1181, 030,400  TBD	Sherwood Connector (Concept Plan) 15669  I-5/OR 99W Tualatin- Sherwood Connector 13301  \$ TBD  ODOT Support Funds  \$ TBD  Metro/Local Match  \$ TBD  \$ 983,1184, 030,400  TOTAL	Sherwood Connector (Concept Plan) 15669   \$   I-5/OR 99W Tualatin-Sherwood Connector 13301   \$   ODOT Support Funds   \$   S   S   S   S   S   S   S   S   S

East Metro-Amended Chart on page 60: Cost and Funding Sources:

Requirements: Personal Services	\$ TBD	Resources: STPNext Corridor STP c/o 14564/14565  11 Next Corridor STP (FFY10)15546	<u>\$</u>	611,0 0047 0,098 150,7 46
Interfund Transfers	\$ TBD			
Materials & Services Consultant Miscellaneous	\$ TBD	Metro/Local Match	\$	73,320 71,05 8
Computer	\$ TBD			
TOTAL	\$ 684,3 2069 1,902	TOTAL	\$	684,3 2069 1,902
<u>Full-Time</u> <u>Equivalent</u> <u>Staffing</u>				
Regular Full-Time FTE	TBD			
TOTAL	TBD			

# **Exhibit B to Resolution No. 10-4179**

The table below is the modified FY 2010-11 Unified Planning Work Program Funding Summary that includes the modified funding sources for the Southwest Corridor and East Metro Corridor Refinement Plans.

# <u>METRO</u> <u>Exhibit B: FY 2010-11 Unified Planning Work Program Funding Summary -- AMENDED</u>

	11 PL ODOT <sup>1</sup>	11 STP* (FFY 10) Metro	09 STP* (FFY 08) Metro	STP Household Survey -	11 ODOT Support Funds	11 Sec 5303*	10 Sec 5303*	11 TriMet Support	FTA Streetcar OR-39-0002	Next Corridor STP c/o	11 Next Corridor STP (FFY 10)	I-5/99W Tualatin- Sherwood Connector (Concept Plan)	I-5/OR 99W Tualatin- Sherwood Connector	CMAQ RTO OR95-X010 14441, 14442,	Other Anticipated Funds	Metro/Local Match	Total
ODOT Key #		15544	14386	TBD					14570	14564, 14565	15546, 17141	15669	13301	14443			
METRO																	
Transportation Planning																	
1 Regional Transportation Plan	294,931	69,808	5,389	-	77,173	200,359	60,467	58,941	-	-	-	-	-	-	73,163	73,813	914,044
2 Best Design Practices in Transportation	17,821	90,554	16,773	-	-	26,950	7,244	-	-	-	-	-	-	-	-	20,833	180,175
3 Making the Greatest Place - Transportation Support	2,267	-	-	-	-	32,607	12,000	16,792	-	-	-	-	-	-	-	11,152	74,818
4 Transportation System Management	144,301	9,701	-	-	36,230			11,206	-	-	-	-	-	-	-	1,110	202,548
5 Regional Travel Options	-	-	-	-	-					-	-	-	-	1,888,422		153,104	2,041,526
6 Metropolitan Transportation Improvement Prog	357,666	96,101	4,058	-	7,035	24,081	57,995	90,478	-	-	-	-	-	-	35,000	31,983	704,397
7 Environmental Justice and Title VI	31,403	-	-	-	-	-	-	-	-	_	-	-	-	-	-	-	31,403
8 Regional Transportation Plan Financing	44,885	-	-	_	_	-	-	-	-	_	-	-	-	-	41,113	-	85,998
9 Regional Freight Plan	-	77,250	-	-	-	-	-	-	-	-	-	-	-	-		8,842	86,092
Research & Modeling																	
1 Model Development Program	441,582	<sup>2</sup> 122,499	2,053	350,000	3,228	31,201	-	4,325	-	-	-	-	-	-	430,690	78,318	1,463,898
2 System Monitoring	142,678	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	142,678
3 Technical Assistance	-	31,265	-	-	21,369	-	-	5,758	-	-	-	-	-	-		7,609	66,001
4 Economic, Demographic and Land Use Forecasting	145,972	14,509	-	-	-	19,336	17,443	-	-	-	-	-	-	-	201,987	129,653	528,900
5 GIS Mapping and Land Information	32,929	-	-	-	15,000	68,505	-	37,500	-	-	-	-	-	-	845,183	719,150	1,718,267
Administrative Services																	
1 Grants Management and MPO Coordination	534,233	447,223	105,799	-	16,681	48,938	10,667	-	-	-	-	-	-	-	89,150	218,796	1,471,487
Corridor Planning & Development																	
1 Streetcar Methods for Station Planning & Access	-	-	-	-	-	-	-	-	132,914	-	-	-	-	-		33,229	166,143
2 Bi-State Coordination	-	22,679	5,488	-	-	-	-	-	-	-	-	-	-	-	-	3,224	31,391
3 Project Initiatives	74,684	-	13,484	101,378	13,284	29,775	693	-	-	-	-	-	-	-	-	9,160	242,458
4 Southwest Corridor Refinement Plan	-	-	-	-	35,000	-	-	-	-	-	150,746	400,000	300,000	-	-	97,372	983,118
5 East Metro Corridor Refinement Plan	-							-	_	470,098	150,746	-	-	-		71,058	691,902
Metro Subtotal	2,265,352	981,589	153,044	451,378	225,000	481,752	166,509	225,000	132,914	470,098	301,492	400,000	300,000	1,888,422	1,716,286	1,668,406	11,827,244

225,000

132,914

470,098

301,492

400,000

300,000

1,888,422

1,716,286

1,668,406

11,827,244

**GRAND TOTAL** 

07/30/10

2,265,352

981,589

153,044

451,378

225,000

481,752

166,509

<sup>\*</sup>Federal funds only, no match included.

<sup>&</sup>lt;sup>1</sup> PL funds include \$499,441 carryover from FY09.

<sup>&</sup>lt;sup>2</sup> In FY 2008-09, ODOT provided \$241,500 of STP for the Household Survey to allow Metro to carryover the equal amount of PL funds in FY 2010-11.

# <u>OTHER PROJECTS OF REGIONAL SIGNIFICANCE</u> <u>Exhibit B: FY 2010-11 UNIFIED PLANNING WORK PROGRAM FUNDING SUMMARY</u>

03/15/10

								Federal/	Other Funds/	
Project	ODOT Key	Jurisdiction	STP	CMAQ	ODOT TGM	JARC	TriMet	Earmark	Match(1)	TOTAL
Fanno Creek Trail: Hall Boulevard Crossing	15588	Tualatin Hills Park & Rec	359,817						41,183	401,000
Damascus Area Land Use and Trans Plng	<i>15375</i>	Damascus			250,000			1,000,000	154,454	1,404,454
OR-99 Bridge at Kellogg Lake	<i>15598</i>	Milwaukie	332,350						38,074	370,424
SW Capitol Hwy,	14440	Portland	342,769						39,231	382,000
Multnomah-Tavlors Ferry										
Sullivan's Gulch Trail Master Plan	<i>15587</i>	Portland	224,000						25,640	249,640
SMART	16684	Wilsonville		64,184					6,592	70,776
SE 172nd Ave: Foster Rd Sunnyside Rd.	<i>15389</i>	Clackamas County	1,797,545						205,738	2,003,283
Sellwood Bridge Project FEIS	<i>13762</i>	Multnomah County								TBD
I-5/99W Connector Study	13301	Washington Co								TBD
OR10:SW Oleson Rd/Scholls Fwy Rd	11436	Washington Co	1,000,000					3,000,000	2,000,000	6,000,000
Tonquin Trail Master Plan	14339	Metro	188,000						31,517	219,517
LO to Milw Trail Master Plan	14397	Metro	100,000						10,450	110,450
Mt. Scott-Scouter's Mt. Loop Trail	14398	Metro	100,000						12,000	112,000
Master Plan Westside Trail Master Plan: Willamette-Tualatin	15586	Metro						300,000	35,000	335,000
LO Transit Corridor FEIS/PE		TriMet							6,000,000	6,000,000
Wa Cty Commuter Rail Before/ After Evaluation	TBD	TriMet						70,000	70,000	140,000
Portland-Milwaukie Light Rail FEIS	15554	TriMet								TBD
South Corridor I-205/Ptld Mall LR	TBD	TriMet						318,000	212,000	530,000
Before/After Evaluation Reg Job Access/Reverse Commute Program	15626	TriMet				709,187	20,000	413,512	275,675	1,418,374
Employer Outreach Program	TBD	TriMet		396,777		,	45412.00	,		442,189
Pedestrian Network Analysis	15585	TriMet	125,000				15,000			140,000
Bus Stop Development Program	15552	TriMet	,-30	1,036,309			118,610			1,154,919
I-5 Columbia River Crossing		ODOT							130,550,000	130,550,000
ODOT Planning Program		ODOT							, ,	TBD
GRAND TOTAL			4,569,481	1,497,270	250,000	709,187	199,022	5,101,512	139,707,554	152,034,026

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 10-4179, FOR THE PURPOSE OF AMENDING THE FY 2010 UNIFIED PLANNING WORK PROGRAM (UPWP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 2030, 2010 Prepared by: Tony Mendoza, x1726

# **BACKGROUND**

On April 15, 2010, the Metro Council adopted the FY 2010-11 Unified Planning Work Program ("UPWP") via Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM "). Although the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan were included in the FY 2010-11 Unified Planning Work Program ("UPWP") adopted in the April 15, 2010 Resolution, specific costs and funding sources had not yet been identified at that time for those corridors.

Costs and Ffunding sources for initiating both the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan have now been identified, and Tthis resolution would modify the UPWP to state those costs and funding sources and amounts. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects or are funds already and identified as cation of funds from the Next Priority Corridor Study funds.

The 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 <a href="byvia">byvia</a> Metro Council Ordinance No. 10-1241A, identifies five corridors where more analysis is needed through future corridor refinement plans. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five <a href="mobility corridor refinement planning areascorridors">mobility corridor refinement planning areascorridors</a> identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program ("MTIP"), adopted by Metro Council Resolution 07-3825 on August 16, 2007 (FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified for these two corridors.

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council <a href="https://doi.org/10.2016/byvia.ng-resolution">byvia</a> Resolution (Res. No. 10-4119) ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

- 1. Southwest Corridor Refinement Plan Mobility Corridors #2 and #20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle" located at the intersection of I-5, OR 99W, and Hwy. 217); and
- 2. East Metro Corridor Refinement Plan Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area).

These corridors emerged as <u>topstrong</u> candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

# 1. Southwest Corridor Refinement Plan

<u>TPlanning in the Southwest Corridor Refinement Plan</u> is being conducted in the context of an overall mobility corridor vision <u>called the Southwest Corridor Plan</u>. for the Southwest Corridor Plan that has emerged from the recently adopted 2035 Regional Transportation Plan. The Southwest Corridor Refinement Plan includes including Mobility Corridors #2 and # 20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The Southwest Corridor Plan also considers relationships between the built environment, the supporting transportation network, and air quality and other environmental considerations. The Southwest Corridor Plan anticipates regional collaboration to create a multi-modal, multi-agency planning effort and initiate the public engagement process to incorporate the sequential transportation and land use planning projects into one contiguous and efficient planning effort. This relationship will be developed through the Southwest Corridor Plan, which is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

Within this effort, the The land use and corridor planning efforts will help define the areas best served by high capacity transit ("HCT") for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements to meet mobility needs, while the transit alternatives analysis ("AA") would define how transit functions to best meet the land use aspirations in the area. As a whole, the *Southwest Corridor Plan* will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian

routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the <u>primary study area for improvement is within study is limited to between</u> I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including the Port of Portland, Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

# Work Plans, Budget and Scope

This resolution identifies federal funding sources to initiate project work for FY 11. Neither the Southwest Corridor nor the East Metro corridor have finalized work plans, budgets or scope for FY11 with partnering agencies. The funding identified in this resolution is based on preliminary work plans developed by Metro. Final decisions on scope and budget will be completed collaboratively with partner jurisdictions. It is anticipated that the final scope changes will modify the total projected costs to complete these projects. Additionally, the UPWP does not identify all sources available to these projects, such as local contributions above local match requirements and other sources, such as ODOT Transportation Growth Management funds, are not reported specifically to each project in the UPWP.

#### ANALYSIS/INFORMATION

#### 1. Known Opposition

No known opposition.

# 2. Legal Antecedents

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA, adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 09-4052: FOR THE PURPOSE OF ACCEPTING THE REGIONAL HIGH CAPACITY TRANSIT SYSTEM TIERS AND CORRIDORS, SYSTEM EXPANSION POLICY FRAMEWORK AND POLICY AMENDMENTS FOR ADDTION TO THE 2035 REGIONAL TRANSPORTATION PLAN, STATE COMPONENT, adopted by Metro Council on July 9, 2009.

Metro Council Ordinance No. 10-1241A1241B: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004

REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

Metro Council Resolution No. 10-4150A: FOR THE PURPOSE OF ADOPTING THE CONFORMITY DETERMINATION FOR THE 2035 REGIONAL TRANSPORTATION PLAN AND THE 2010-2013 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM, adopted on June 10, 2010.

# 3. Anticipated Effects

Adoption of this resolution will transfer funding that had remained from other completed projects and the Next Priority Corridor Study and identify other funds that had not previously been identified to fund these two corridor refinement plans. The amended UPWP will identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan.

# 4. Budget Impacts

No Metro funds are obligated by this amendment to the UPWP.

#### RECOMMENDED ACTION

Approve Resolution No. NO. 10-4179,

# **Exhibits**

- Exhibit A: Modified FY 2010 Unified Planning Work Program cost and funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.
- Exhibit B: FY 2010-11 Unified Planning Work Program Funding Summary that includes modified funding for the Southwest Corridor and East Metro Corridor Refinement Plans.

DRAFT

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE FY	)	RESOLUTION NO. 10-4179
2010 UNIFIED PLANNING WORK PROGRAM	)	
(UPWP) TO MODIFY FUNDING	)	Introduced by Councilor Collette
ALLOCATIONS FOR SOUTHWEST CORRIDOR	)	
AND EAST METRO CORRIDOR REFINMENT	)	
PLANS		

WHEREAS, the FY 2010-11 Unified Planning Work Program (UPWP) was adopted by the Metro Council on April 15, 2010 by Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM"); the FY 2010-11 UPWP describes all Federally-funded transportation planning activities for the Portland-Vancouver metropolitan area to be conducted in FY 2010 to be carried out by Metro, Southwest Washington Regional Transportation Council, Tualatin Hills Parks & Recreation, the cities and counties of Clackamas County, Multnomah County, Washington County, TriMet, and Oregon Department of Transportation; and

WHEREAS, approval of the budget elements of the FY 2010 UPWP is required to receive federal transportation planning funds; and

WHEREAS, although the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP, in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241B ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN") and in the FY 2008-2011 Metropolitan Transportation Improvement Program ("MTIP") adopted by the Metro Council on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE") the sources and costs for those refinement plans had not yet been identified at the time the UPWP, the RTP, and the MTP were adopted; and

WHEREAS, the funding sources and costs have since been further developed and identified for those two corridor refinement plans; and

WHEREAS, the East Metro Corridor and Southwest Corridor budgets are still developing and this resolution identifies available funds at this time; and

WHEREAS, on August 12, 2010 this resolution was approved by the Joint Policy Advisory Committee on Transportation ("JPACT") for recommendation to the Metro Council; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the FY 2010 UPWP to identify funding amounts and sources allocated through the Metropolitan Transportation Improvement Program ("MTIP") process to the UPWP's Southwest Corridor and East

Metro Corridor Refinement Plans as shown in the attached Exhibit A and to modify the FY 2010-11
Unified Planning Work Program Funding Summary as shown in Exhibit B.

ADOPTED by the Metro Council this 12 day of August, 2010

	David Bragdon, Council President	
Approved as to Form:		

# Exhibit A to Resolution No. 10-4179

The cost and funding source charts below replace the charts found on page 57 for Southwest Corridor and page 60 for East Metro FY 2010 Unified Planning Work Program, adopted on April 15, 2010. This resolution does not alter the Southwest Corridor Refinement Plan narrative on page 55-57 and the East Metro narrative on pages 58-60.

# **Southwest Corridor- Amended Chart on page 57:** <u>Cost and Funding Sources:</u>

TOTAL			TOTAL	
TOTAL	\$	983,118	TOTAL	\$ 983,118
Computer	\$	TBD		
Consultant Miscellaneous			Metro/Local Match	\$ 97,372
Materials & Services	\$	TBD	ODOT Support Funds	
Interfund Transfers	\$	TBD		\$ 35,000
L. C. IT. C	r.	TDD	I-5/OR 99W Tualatin- Sherwood Connector 13301	\$ 300,000
			1-5/99W Tualatin- Sherwood Connector (Concept Plan) 15669	\$ 400,000
Requirements: Personal Services	\$	TBD	Resources: 11 Next Corridor STP (FFY10) 17141	\$ 150,746

East Metro- Amended Chart on page 60: Cost and Funding Sources:

Requirements:		Resources:	
Personal Services	\$ TBD	Next Corridor STP c/o 14564/14565	\$ 470,098
		11 Next Corridor STP (FFY10)15546	\$ 150,746
Interfund Transfers	\$ TBD		
Materials & Services Consultant Miscellaneous	\$ TBD	Metro/Local Match	\$ 71,058
Computer	\$ TBD		
TOTAL	\$ 691,902	TOTAL	\$ 691,902
Full-Time Equivalent Staffing			
Regular Full-Time FTE	TBD		
TOTAL	TBD		

# Exhibit B to Resolution No. 10-4179

The table below is the modified FY 2010-11 Unified Planning Work Program Funding Summary that includes the modified funding sources for the Southwest Corridor and East Metro Corridor Refinement Plans.

# <u>METRO</u> Exhibit B: FY 2010-11 Unified Planning Work Program Funding Summary -- AMENDED

	11 PL ODOT <sup>1</sup>	11 STP* (FFY 10) Metro	08) Metro	STP Household Survey -	11 ODOT Support Funds	11 Sec 5303*	10 Sec 5303*	11 TriMet Support	FTA Streetcar OR-39-0002	Next Corridor STP c/o	11 Next Corridor STP (FFY 10)	I-5/99W Tualatin- Sherwood Connector (Concept Plan)	I-5/OR 99W Tualatin- Sherwood Connector	CMAQ RTO 0R95-X010 14441, 14442,	Other Anticipated Funds	Metro/Local Match	Total
ODOT Key #		15544	14386	TBD					14570	14564, 14565	15546, 17141	15669	13301	14443			
METRO																	
Transportation Planning																	
1 Regional Transportation Plan	294,931	69,808	5,389	-	77,173	200,359	60,467	58,941	-	-	-	-	-	-	73,163	73,813	914,044
2 Best Design Practices in Transportation	17,821	90,554	16,773	-	-	26,950	7,244	-	-	-	-	-	-	-	-	20,833	180,175
3 Making the Greatest Place - Transportation Support	2,267	-	-	-	-	32,607	12,000	16,792	-	-	-	-	-	-	-	11,152	74,818
4 Transportation System Management	144,301	9,701	-	-	36,230			11,206	-	-	-	-	-	-	-	1,110	202,548
5 Regional Travel Options	-	-	-	-	-					-	-	-	-	1,888,422		153,104	2,041,526
6 Metropolitan Transportation Improvement Prog	357,666	96,101	4,058	-	7,035	24,081	57,995	90,478	-	-	-	-	-	-	35,000	31,983	704,397
7 Environmental Justice and Title VI	31,403	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	31,403
8 Regional Transportation Plan Financing	44,885	-	-	-	-	-	-	-	-	-	-	-	-	-	41,113	-	85,998
9 Regional Freight Plan	-	77,250	-	-	-	-	-		-	-	-	-	-	-		8,842	86,092
Research & Modeling																	
1 Model Development Program	441,582	<sup>2</sup> 122,499	2,053	350,000	3,228	31,201	-	4,325	-	-	-	-	-	-	430,690	78,318	1,463,898
2 System Monitoring	142,678	-	-	-	-	-	-	-	-	-	-	-	-	-	-	-	142,678
3 Technical Assistance	-	31,265	-	-	21,369	-	-	5,758	-	-	-	-	-	-		7,609	66,001
4 Economic, Demographic and Land Use Forecasting	145,972	14,509	-	-	-	19,336	17,443	-	-	-	-	-	-	-	201,987	129,653	528,900
5 GIS Mapping and Land Information	32,929	-	-	-	15,000	68,505	-	37,500	-	-	-	-	-	-	845,183	719,150	1,718,267
Administrative Services																	
1 Grants Management and MPO Coordination	534,233	447,223	105,799	-	16,681	48,938	10,667	-	-	-	-	-	-	-	89,150	218,796	1,471,487
Corridor Planning & Development																	
1 Streetcar Methods for Station Planning & Access	-	-	-	-	-	-	-	-	132,914	-	-	-	-	-		33,229	166,143
2 Bi-State Coordination	-	22,679	5,488	-	-	-	-	-	-	-	-	-	-	-	-	3,224	31,391
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GRAND TOTAL	2,265,352	981,589	153,044	451,378	225,000	481,752	166,509	225,000	132,914	470,098	301,492	400,000	300,000	1,888,422	1,716,286	1,668,406	11,827,244

<sup>\*</sup>Federal funds only, no match included.

07/30/10

<sup>&</sup>lt;sup>1</sup> PL funds include \$499,441 carryover from FY09.

<sup>&</sup>lt;sup>2</sup> In FY 2008-09, ODOT provided \$241,500 of STP for the Household Survey to allow Metro to carryover the equal amount of PL funds in FY 2010-11.

# <u>OTHER PROJECTS OF REGIONAL SIGNIFICANCE</u> <u>Exhibit B: FY 2010-11 UNIFIED PLANNING WORK PROGRAM FUNDING SUMMARY</u>

03/15/10

								Federal/	Other Funds/	
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Damascus Area Land Use and Trans Plng	<i>15375</i>	Damascus			250,000			1,000,000	154,454	1,404,454
OR-99 Bridge at Kellogg Lake	<i>15598</i>	Milwaukie	332,350						38,074	370,424
SW Capitol Hwy,	14440	Portland	342,769						39,231	382,000
Multnomah-Tavlors Ferry										
Sullivan's Gulch Trail Master Plan	<i>15587</i>	Portland	224,000						25,640	249,640
SMART	16684	Wilsonville		64,184					6,592	70,776
SE 172nd Ave: Foster Rd Sunnyside Rd.	<i>15389</i>	Clackamas County	1,797,545						205,738	2,003,283
Sellwood Bridge Project FEIS	<i>13762</i>	Multnomah County								TBD
I-5/99W Connector Study	13301	Washington Co								TBD
OR10:SW Oleson Rd/Scholls Fwy Rd	11436	Washington Co	1,000,000					3,000,000	2,000,000	6,000,000
Tonquin Trail Master Plan	14339	Metro	188,000						31,517	219,517
LO to Milw Trail Master Plan	14397	Metro	100,000						10,450	110,450
Mt. Scott-Scouter's Mt. Loop Trail	14398	Metro	100,000						12,000	112,000
Master Plan Westside Trail Master Plan: Willamette-Tualatin	15586	Metro						300,000	35,000	335,000
LO Transit Corridor FEIS/PE		TriMet							6,000,000	6,000,000
Wa Cty Commuter Rail Before/ After Evaluation	TBD	TriMet						70,000	70,000	140,000
Portland-Milwaukie Light Rail FEIS	15554	TriMet								TBD
South Corridor I-205/Ptld Mall LR	TBD	TriMet						318,000	212,000	530,000
Before/After Evaluation Reg Job Access/Reverse Commute Program	15626	TriMet				709,187	20,000	413,512	275,675	1,418,374
Employer Outreach Program	TBD	TriMet		396,777		,	45412.00	,		442,189
Pedestrian Network Analysis	15585	TriMet	125,000				15,000			140,000
Bus Stop Development Program	15552	TriMet	,-30	1,036,309			118,610			1,154,919
I-5 Columbia River Crossing		ODOT							130,550,000	130,550,000
ODOT Planning Program		ODOT							, ,	TBD
GRAND TOTAL			4,569,481	1,497,270	250,000	709,187	199,022	5,101,512	139,707,554	152,034,026

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. 10-4179, FOR THE PURPOSE OF AMENDING THE FY 2010 UNIFIED PLANNING WORK PROGRAM (UPWP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 30, 2010 Prepared by: Tony Mendoza, x1726

#### **BACKGROUND**

On April 15, 2010, the Metro Council adopted the FY 2010-11 Unified Planning Work Program ("UPWP") via Resolution No. 10-4136 ("FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM "). Although the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan were included in the FY 2010-11 Unified Planning Work Program ("UPWP") adopted in the April 15, 2010 Resolution, specific costs and funding sources had not yet been identified at that time for those corridors.

Funding sources for initiating both the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan have now been identified. This resolution would modify the UPWP to state those funding sources and amounts. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects or are funds already identified as Next Priority Corridor Study funds.

The 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 by Metro Council Ordinance No. 10-1241A, identifies five corridors where more analysis is needed through future corridor refinement plans. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five mobility corridor refinement planning areas identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program, adopted by Metro Council Resolution 07-3825 on August 16, 2007 (FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified.

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council by Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

1. Southwest Corridor Refinement Plan - Mobility Corridors #2 and # 20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle" located at the intersection of I-5, OR 99W, and Hwy. 217); and

2. East Metro Corridor Refinement Plan - Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area).

These corridors emerged as top candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

# 1. Southwest Corridor Refinement Plan

The Southwest Corridor Refinement Plan is being conducted in the context of an overall mobility corridor vision called the *Southwest Corridor Plan*. The Southwest Corridor Refinement Plan includes Mobility Corridors #2 and # 20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The *Southwest Corridor Plan*, is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

Within this effort, the land use and corridor planning efforts will help define the areas best served by high capacity transit for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements to meet mobility needs, while the transit alternatives analysis would define how transit functions best meet the land use aspirations in the area. As a whole, the *Southwest Corridor Plan* will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the primary study area for improvement is within between I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including the Port of Portland, Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

Work Plans, Budget and Scope

This resolution identifies federal funding sources to initiate project work for FY 11. Neither the Southwest Corridor nor the East Metro corridor have finalized work plans, budgets or scope for FY11 with partnering agencies. The funding identified in this resolution is based on preliminary work plans developed by Metro. Final decisions on scope and budget will be completed collaboratively with partner jurisdictions. It is anticipated that the final scope changes will modify the total projected costs to complete these projects. Additionally, the UPWP does not identify all sources available to these projects, such as local contributions above local match requirements and other sources, such as ODOT Transportation Growth Management funds, are not reported specifically to each project in the UPWP.

#### ANALYSIS/INFORMATION

#### 1. Known Opposition

No known opposition.

# 2. Legal Antecedents

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA, adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 09-4052: FOR THE PURPOSE OF ACCEPTING THE REGIONAL HIGH CAPACITY TRANSIT SYSTEM TIERS AND CORRIDORS, SYSTEM EXPANSION POLICY FRAMEWORK AND POLICY AMENDMENTS FOR ADDTION TO THE 2035 REGIONAL TRANSPORTATION PLAN, STATE COMPONENT, adopted by Metro Council on July 9, 2009.

Metro Council Ordinance No. 10-1241B: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

Metro Council Resolution No. 10-4150A: FOR THE PURPOSE OF ADOPTING THE CONFORMITY DETERMINATION FOR THE 2035 REGIONAL TRANSPORTATION PLAN AND THE 2010-2013 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM, adopted on June 10, 2010.

# 3. Anticipated Effects

Adoption of this resolution will transfer funding that had remained from other completed projects and the Next Priority Corridor Study and identify other funds that had not previously been identified to fund these two corridor refinement plans. The amended UPWP will identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan.

# 4. Budget Impacts

No Metro funds are obligated by this amendment to the UPWP.

# RECOMMENDED ACTION

Approve Resolution No. NO. 10-4179,

#### **Exhibits**

- Exhibit A: Modified FY 2010 Unified Planning Work Program cost and funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.
- Exhibit B: FY 2010-11 Unified Planning Work Program Funding Summary that includes modified funding for the Southwest Corridor and East Metro Corridor Refinement Plans.

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE	)	RESOLUTION NO. 10-4177-XX
JANUARY 2008 MTIP (FY 2008-2011) TO	)	
MODIFY FUNDING ALLOCATIONS FOR	)	Introduced by Councilor XXCollette
SOUTHWEST CORRIDOR AND EAST METRO	)	
CORRIODR REFINEMENT PLANS	)	

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan to receive transportation related funding; and

WHEREAS, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council must approve the MTIP and any subsequent amendments to add new projects to the MTIP; and

WHEREAS, JPACT and the Metro Council approved the 2008-11 MTIP on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE"); and

WHEREAS, the work for the Southwest Corridor and East Metro Corridor Refinement Plan were adopted by Metro Council Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE") as the next regional priorities for Corridor Refinement Plans on February 25, 2010; and

WHEREAS, the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP and in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241A1241B ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN"); and

WHEREAS, the funding sources are no longer needed for the I5/99W Tualatin Sherwood Connector Project and the I5/99W Tualatin-Sherwood Connect; and

WHEREAS, the funding sources are no longer needed for the -Powell/Foster Corridor Plan; and

<u>WHEREAS</u>, the East Metro Corridor and Southwest Corridor budgets are still developing and this resolution allocates available funds at this time; and

WHEREAS, the funding sources have since been further developed and identified for those two corridor refinement plans; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the programming of the 2008-11 Metropolitan Transportation Improvement Program to include the funding for these two corridor refinement plans as shown in Exhibit A.

ADOPTED by the Metro Council this [insert date]12 day of [insert month], August, 2010

	David Bragdon, Council President	
Approved as to Form:		
Alison Kean Campbell, Deputy Metro Attorney		

# Exhibit A to Resolution No. 10-4177XX

Listed below are the existing and modified Metropolitan Transportation Improvement Program programming for the Southwest Corridor and East Metro Corridor Refinement Plans.

# **East Metro Corridor Refinement Plan**

From Next Priority Corridor Study

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	MTIP No. 1151: (14564,ODOT No. 15546)	Next Priority Corridor Study	System level planning and alternatives for selected corridor.	Federal Local	Sys study	\$ <del>420,000</del> 150,746

From Next Priority Corridor Study

Sponsor	Key No.	Project	Project Description	<b>Funding</b>	<u>Project</u>	<u>2011</u>
		<u>Name</u>		Source	<u>Phase</u>	
Metro	<b>MTIP</b>	Next Priority	System level	<u>Federal</u>	Sys study	\$270,000
	<u>No.</u>	Corridor	planning and	Local		
	<u>1151;</u>	<u>Study</u>	alternatives for			
	<b>ODOT</b>		selected corridor.			
	No.					
	14564					

From Next Corridor Powell/Foster

Trom Next C	zorriaor i o	well/T Osler				
Sponsor	Key No.	Project Name	Project Description	Funding	Project	2011
				Source	Phase	
Metro	<u>MTIP</u>	Next	This process will	Federal	Planning	\$
	No.	Corridor	provide a set of	Local		<del>191,000</del> 200,098
	1178	Powell/Foster	feasible			
	<del>(</del> <u>:</u>		transportation			
	<b>ODOT</b>		improvements for			

No.	the corridor with		
14565 <del>)</del>	implementation,		
	phasing & funding		
	strategies.		

Total Funding Transferred to Next Priority Study- East Metro

**Amended Programming** 

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	MTIP	Next Priority	System level	Federal	Sys study	\$ <del>611,000</del> 620,844
	No.	Corridor	planning and	Local		
	1151 <u>:</u>	Study – East	alternatives for			
	<b>ODOT</b>	Metro	selected corridor.			
	No.					
	(14564,					
	14565,					
	15546)					

# **Southwest Corridor Refinement Plan**

From Next Priority Corridor Study

1 TOTH IVEXL	Tiorny Cor	riaor Sinay				
Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	
Metro	<b>MTIP</b>	Next Priority	System level	Federal	Sys study	\$150, <del>000</del> <u>746</u>
	No.	Corridor	planning and	Local		
	1151	Study	alternatives for			
	<del>(14564,</del>		selected corridor.			
	<del>15546)</del> ;					
	<b>ODOT</b>					
	No.					
	<u>17144</u>					

From I5/99W Connector Project

Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	

Metro	<u>MTIP</u>	I5/99W	Completes planning	Federal	Planning-	\$3 <u>00</u> 35,000
	No.	Connector	work for a proposed	Local	Alt Anal	
	1061	Project	four-lane, limited	State	Planning-	
	<del>-(</del> ;		access highway		Land Use	
	<b>ODOT</b>		between Highway			
	No.		99W near			
	13301 <del>)</del>		Sherwood and I-5			
			near Tualatin and			
			Wilsonville.			

From I5/99W Tualatin-Sherwood Connect (Concept Plan)

Sponsor	Key No.	Project Name	Project	Funding	Project	2011
			Description	Source	Phase	
Metro	<del>(ODOT</del>	I5/99W Tualatin-				\$ 400,000
	No.	Sherwood Connect				
	15669 <del>)</del>	(Concept Plan)				
		_				

# Total Funding Transferred to Next Priority Study- Southwest Corridor Amended Programming

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	<u>MTIP</u>	Next Priority	System level	Federal	Sys study	\$8 <u>50</u> 85,000 <u>746</u>
	No.	Corridor	planning and	Local		
	1151 <u>;</u>	Study –	alternatives for			
	<b>ODOT</b>	Southwest	selected corridor.			
	No.	Corridor				
	<del>(14564,</del>					
	<del>14565,</del>					
	<del>15546),</del>					
	<del>(17144,</del>					
	13301 <del>),</del>					
	<del>(</del> ,					
	15669 <del>)</del>					

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. <u>10-4177[INSERT NUMBER]</u>, FOR THE PURPOSE OF AMENDING THE FY 2008-2011 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 2030, 2010 Prepared by: Tony Mendoza, x1726

#### **BACKGROUND**

In the Metropolitan Transportation Improvement Program (MTIP) adopted by Metro Council Resolution No. 07-3825 on August 17, 2007 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA"), funding amounts were allocated for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan, but specific amounts and sources were not identified in the MTIP. This resolution would amend the MTIP funding allocations for Southwest Corridor and East Metro Corridor Refinement Plans. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects in the vicinity of the projects and the funds identified for the Next Priority Corridor Study.

The 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 by Metro Council Ordinance No. 10-1241A, identifies five corridors where more analysis is needed through future corridor refinement plans. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five mobility corridor refinement planning areas identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program, adopted by Metro Council Resolution 07-3825 on August 16, 2007 (FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified.

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council by Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

- 1. Southwest Corridor Refinement Plan Mobility Corridors #2 and # 20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle" located at the intersection of I-5, OR 99W, and Hwy. 217); and
- 2. East Metro Corridor Refinement Plan Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area).

These corridors emerged as top candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

# 1. Southwest Corridor Refinement Plan

The Southwest Corridor Refinement Plan is being conducted in the context of an overall mobility corridor vision called the *Southwest Corridor Plan*. The Southwest Corridor Refinement Plan includes Mobility Corridors #2 and # 20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The *Southwest Corridor Plan*, is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

Within this effort, the land use and corridor planning efforts will help define the areas best served by high capacity transit for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements to meet mobility needs, while the transit alternatives analysis would define how transit functions best meet the land use aspirations in the area. As a whole, the *Southwest Corridor Plan* will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the primary study area for improvement is within between I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including the Port of Portland, Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

# Work Plans, Budget and Scope

This resolution identifies federal funding sources to initiate project work for FY 11. Neither the Southwest Corridor nor the East Metro corridor have finalized work plans, budgets or scope for FY11

with partnering agencies. The funding identified in this resolution is based on preliminary work plans developed by Metro. Final decisions on scope and budget will be completed collaboratively with partner jurisdictions. It is anticipated that the final scope changes will modify the total projected costs to complete these projects. Additionally, the <a href="UPWPMTIP">UPWPMTIP</a> does not identify all sources available to these projects, such as local contributions above local match requirements and other sources, such as ODOT Transportation Growth Management funds, are not reported specifically to each project in the UPWP.

The 2035 Regional Transportation Plan identifies five corridors where more analysis is needed through a future corridor refinement plan. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five corridors identified in the RTP. The 2008–2011 Metropolitan Transportation Improvement Program ("MTIP"), adopted by Metro Council Resolution 07-3825 on August 16, 2007 (For the Purpose of Approving the 2008–11 Metropolitan Transportation Improvement Program for the Portland Metropolitan Area) ("2008–11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified for these two corridors

Proceeding forward—with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and via Metro Council resolution (Res. No. 10-4119) ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

- East Metro Corridor Refinement Plan Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area) and
- Southwest Corridor Refinement Plan Mobility Corridors #2 and # 20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle," located at the intersection of I-5, OR99W and Hwy 217).

These corridors emerged as strong candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

# 1. Southwest Corridor Refinement Plan

Planning in the Southwest Corridor is being conducted in the context of an overall mobility corridor vision for the Southwest Corridor Plan that has emerged from the recently adopted 2035 Regional Transportation Plan. The Southwest Corridor Plan includes including Mobility Corridors #2 and #20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The Southwest Corridor Plan also considers relationships between the built environment, the supporting transportation network, and air quality and other environmental considerations. The Southwest Corridor Plan anticipates regional collaboration to create a multi-modal, multi-agency planning effort and initiate the public engagement process to incorporate the sequential transportation and land use planning projects into one contiguous and efficient planning effort. This relationship will be

developed through the *Southwest Corridor Plan*, which is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

Within this effort, the land use and corridor planning efforts will help define the areas best served by high capacity transit ("HCT") for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements to meet mobility needs, while the transit alternatives analysis ("AA") would define how transit functions to best meet the land use aspirations in the area. As a whole, the Southwest Corridor Plan will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the study is limited to I-84 southward to US-26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

# ANALYSIS/INFORMATION

# 1. Known Opposition

No known opposition.

# 2. Legal Antecedents

The Metro Council and JPACT must approve any substantive amendments to the MTIP.

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Resolution No. 03-3380A: FOR THE PURPOSE OF DESIGNATION OF THE 2004 REGIONAL TRANSPORATION PLAN AS THE FEDERAL METROPOLITAN TRANSPORATION PLAN TO MEET FEDERAL PLANNING REQUIREMENTS, adopted by the Metro Council on December 11, 2003.

Metro Council Ordinance No. 04-1045A: FOR THE PURPOSE OF AMENDING THE 2000 REGIONAL TRANSPORATION PLAN ("RTP") FOR CONSISTENCY WITH THE 2004 INTERIM FEDERAL RTP AND STATEWIDE PLANNING GOALS, adopted by the Metro Council on July 8, 2004.

Metro Council Ordinance No. 10-1241AOrdinance No. 10-1241B: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

Metro Council Resolution No. 10-4150A: FOR THE PURPOSE OF ADOPTING THE CONFORMITY DETERMINATION FOR THE 2035 REGIONAL TRANSPORTATION PLAN AND THE 2010-2013 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM, adopted on June 10, 2010.

#### 3. Anticipated Effects

Adoption of this resolution will amend the MTIP to—will identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan.

# 4. Budget Impacts

No Metro funds are obligated by this amendment to the MTIP.

# RECOMMENDED ACTION

Approve Resolution No. XXNO. 10-4177.

#### **Exhibits**

• Exhibit A: Existing Programming and Amended Programming Metropolitan Transportation Improvement Program funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING THE	)	RESOLUTION NO. 10-4177
JANUARY 2008 MTIP (FY 2008-2011) TO	)	
MODIFY FUNDING ALLOCATIONS FOR	)	Introduced by Councilor Collette
SOUTHWEST CORRIDOR AND EAST METRO	)	·
CORRIODR REFINEMENT PLANS	)	

WHEREAS, the Metropolitan Transportation Improvement Program (MTIP) prioritizes projects from the Regional Transportation Plan to receive transportation related funding; and

WHEREAS, the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council must approve the MTIP and any subsequent amendments to add new projects to the MTIP; and

WHEREAS, JPACT and the Metro Council approved the 2008-11 MTIP on August 16, 2007 via Metro Council Resolution No. 07-3825 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN ARE"); and

WHEREAS, the work for the Southwest Corridor and East Metro Corridor Refinement Plan were adopted by Metro Council Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE") as the next regional priorities for Corridor Refinement Plans on February 25, 2010; and

WHEREAS, the Southwest Corridor and East Metro Corridor Refinement Plans are included in the work element of the FY 2010 UPWP and in the 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 via Metro Council Ordinance No. 10-1241B ("FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN"); and

WHEREAS, the funding sources are no longer needed for the I5/99W Tualatin Sherwood Connector Project and the I5/99W Tualatin-Sherwood Connect; and

WHEREAS, the funding sources are no longer needed for the Powell/Foster Corridor Plan; and

WHEREAS, the East Metro Corridor and Southwest Corridor budgets are still developing and this resolution allocates available funds at this time; and

WHEREAS, the funding sources have since been further developed and identified for those two corridor refinement plans; now therefore

BE IT RESOLVED that the Metro Council hereby adopts the recommendation of JPACT to amend the programming of the 2008-11 Metropolitan Transportation Improvement Program to include the funding for these two corridor refinement plans as shown in Exhibit A.

ADOPTED by the Metro Council this 12 day of August, 2010

	David Bragdon, Council President	
Approved as to Form:		
	_	

# **Exhibit A to Resolution No. 10-4177**

Listed below are the existing and modified Metropolitan Transportation Improvement Program programming for the Southwest Corridor and East Metro Corridor Refinement Plans.

# **East Metro Corridor Refinement Plan**

From Next Priority Corridor Study

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	MTIP No. 1151; ODOT No. 15546	Next Priority Corridor Study	System level planning and alternatives for selected corridor.	Federal Local	Sys study	\$150,746

From Next Priority Corridor Study

Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	
Metro	MTIP	Next Priority	System level	Federal	Sys study	\$270,000
	No.	Corridor	planning and	Local		
	1151;	Study	alternatives for			
	ODOT		selected corridor.			
	No.					
	14564					

From Next Corridor Powell/Foster

Trom Next		1	T	T	I	T
Sponsor	Key No.	Project Name	Project Description	Funding	Project	2011
				Source	Phase	
Metro	MTIP	Next	This process will	Federal	Planning	\$ 200,098
	No.	Corridor	provide a set of	Local		
	1178;	Powell/Foster	feasible			
	ODOT		transportation			
	No.		improvements for			

145	565	the corridor with		
		implementation,		
		phasing & funding		
		strategies.		

Total Funding Transferred to Next Priority Study- East Metro

**Amended Programming** 

Sponsor	Key No.	Project	Project	Funding	Project	2011
		Name	Description	Source	Phase	
Metro	MTIP	Next Priority	System level	Federal	Sys study	\$620,844
	No.	Corridor	planning and	Local		
	1151;	Study – East	alternatives for			
	ODOT	Metro	selected corridor.			
	No.					
	(14564,					
	14565,					
	15546)					

# **Southwest Corridor Refinement Plan**

From Next Priority Corridor Study

1 TOTAL T		rtere: Street	•			
Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	
Metro	MTIP	Next Priority	System level	Federal	Sys study	\$150,746
	No.	Corridor	planning and	Local		
	1151;	Study	alternatives for			
	ODOT		selected corridor.			
	No.					
	17144					

From I5/99W Connector Project

Sponsor	Key No.	Project	Project Description	Funding	Project	2011
		Name		Source	Phase	
Metro	MTIP	I5/99W	Completes planning	Federal	Planning-	\$300,000
	No.	Connector	work for a proposed	Local	Alt Anal	
	1061;	Project	four-lane, limited	State	Planning-	
	ODOT		access highway		Land Use	
	No.		between Highway			
	13301		99W near			
			Sherwood and I-5			
			near Tualatin and			
			Wilsonville.			

From I5/99W Tualatin-Sherwood Connect (Concept Plan)

Sponsor	Key No.	Project Name	Project	Funding	Project	2011
			Description	Source	Phase	

Metro	ODOT	I5/99W Tualatin-		\$ 400,000
	No.	Sherwood Connect		
	15669	(Concept Plan)		

Total Funding Transferred to Next Priority Study- Southwest Corridor Amended Programming

Sponsor	Key No.	Project Name	Project Description	Funding Source	Project Phase	2011
Metro	MTIP No. 1151; ODOT No. 17144, 13301, 15669	Next Priority Corridor Study – Southwest Corridor	System level planning and alternatives for selected corridor.	Federal Local	Sys study	\$850,746

#### STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO. **10-4177**, FOR THE PURPOSE OF AMENDING THE FY 2008-2011 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) TO MODIFY FUNDING ALLOCATIONS FOR SOUTHWEST CORRIDOR AND EAST METRO CORRIODR REFINEMENT PLANS

Date: July 30, 2010 Prepared by: Tony Mendoza, x1726

# **BACKGROUND**

In the Metropolitan Transportation Improvement Program (MTIP) adopted by Metro Council Resolution No. 07-3825 on August 17, 2007 ("FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA"), funding amounts were allocated for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan, but specific amounts and sources were not identified in the MTIP. This resolution would amend the MTIP funding allocations for Southwest Corridor and East Metro Corridor Refinement Plans. Identification of funding amounts and sources for these two corridors will not affect the funding of other projects because the funds identified here are funds remaining from other completed projects in the vicinity of the projects and the funds identified for the Next Priority Corridor Study.

The 2035 Regional Transportation Plan ("RTP"), adopted on June 10, 2010 by Metro Council Ordinance No. 10-1241A, identifies five corridors where more analysis is needed through future corridor refinement plans. The Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan are located in two of the five mobility corridor refinement planning areas identified in the RTP. The 2008- 2011 Metropolitan Transportation Improvement Program, adopted by Metro Council Resolution 07-3825 on August 16, 2007 (FOR THE PURPOSE OF APPROVING THE 2008-11 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA) ("2008-11 MTIP"), also identifies these two corridors; but at the time those resolutions were passed, funding and sources of funding had not yet been identified.

Proceeding forward with these two mobility corridor refinement plans was approved on February 25, 2010 by the Joint Policy Advisory Committee on Transportation (JPACT) and the Metro Council by Resolution No. 10-4119 ("FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE"). Specifically, the following corridors were the subject of resolution No. 10-4119 and are the subject of the immediate resolution identifying funding amounts and sources:

- Southwest Corridor Refinement Plan Mobility Corridors #2 and # 20 (in the vicinity of I-5/Barbur Blvd, from Portland Central City to approximately the "Tigard Triangle" located at the intersection of I-5, OR 99W, and Hwy. 217); and
- 2. East Metro Corridor Refinement Plan Mobility Corridor #15 (the segment in the East Metro area from I-84 southward to US 26 and the Springwater area).

These corridors emerged as top candidates for mobility corridor refinement planning based on a combination of technical factors and local support, urgency and readiness. Development of the technical and local support factors, as well as the rating and ranking of candidate corridors, was conducted in a months-long collaboration with regional partners, and is evidence of agreement on priorities for the next four years.

Refinement plans generally involve a combination of transportation and land use analysis, multiple local jurisdictions and facilities operated by multiple transportation providers. In addition to completing system planning requirements, these studies establish a work program for implementation of project development activities and identified capital projects and operational initiatives and projects for each corridor.

# 1. Southwest Corridor Refinement Plan

The Southwest Corridor Refinement Plan is being conducted in the context of an overall mobility corridor vision called the *Southwest Corridor Plan*. The Southwest Corridor Refinement Plan includes Mobility Corridors #2 and # 20 in the vicinity of I-5/Barbur Blvd, from Portland Central City southward to approximately the "Tigard Triangle". The *Southwest Corridor Plan*, is comprised of the following elements including the refinement plan being identified for funding in the present resolution:

- Southwest Corridor Refinement Plan (Metro, ODOT & TriMet) (the subject of this resolution);
- Southwest Corridor Transit Alternatives Analysis (Metro, ODOT & TriMet);
- Barbur Concept Plan (City of Portland);
- 99W Land Use Plan (City of Tigard); and
- 99W Corridor Planning (City of Tualatin).

Within this effort, the land use and corridor planning efforts will help define the areas best served by high capacity transit for development and re-development. The Refinement Plan being identified for funding in the present resolution would identify a broad range of multi-modal transportation improvements to meet mobility needs, while the transit alternatives analysis would define how transit functions best meet the land use aspirations in the area. As a whole, the *Southwest Corridor Plan* will provide a decision-making structure for the land use and transportation authorities to agree to mutually beneficial investments or policies to leverage the highest value for public investment. Procedurally, decisions that emerge from these analyses will be incorporated into state, regional, and local plans through the various amendment processes established by law in this state.

#### 2. East Metro Corridor Refinement Plan

This transportation corridor, or travel demand area, includes the main streets that provide access between Interstate 84 and U.S. Route 26/Powell Boulevard as well as the transit service and bicycle and pedestrian routes in the corridor. The East Metro Corridor Refinement Plan will determine how to improve connectivity between I-84 and Highway 26 for freight and local trips with improved access within and between existing neighborhoods. This includes mobility corridor #15, but the primary study area for improvement is within between I-84 southward to US 26 and the Springwater area.

Metro is beginning work with Multnomah County, Oregon Department of Transportation and the cities of Gresham, Troutdale, Fairview and Wood Village to further define the needs of and goals for this corridor. Other agencies and analyses from affected areas, including the Port of Portland, Damascus, Happy Valley, and Clackamas County shall be considered in the plan. The East Metro Corridor Refinement Plan analysis will address the comprehensive multimodal needs of the corridor in relation to employment, housing and land use goals, auto and freight movement, transit, and bicycle and pedestrian facilities.

# Work Plans, Budget and Scope

This resolution identifies federal funding sources to initiate project work for FY 11. Neither the Southwest Corridor nor the East Metro corridor have finalized work plans, budgets or scope for FY11

with partnering agencies. The funding identified in this resolution is based on preliminary work plans developed by Metro. Final decisions on scope and budget will be completed collaboratively with partner jurisdictions. It is anticipated that the final scope changes will modify the total projected costs to complete these projects. Additionally, the MTIP does not identify all sources available to these projects, such as local contributions above local match requirements and other sources, such as ODOT Transportation Growth Management funds.

#### ANALYSIS/INFORMATION

# 1. **Known Opposition**

No known opposition.

# 2. Legal Antecedents

The Metro Council and JPACT must approve any substantive amendments to the MTIP.

Metro Council Resolution No. 10-4119: FOR THE PURPOSE OF UPDATING THE WORK PROGRAM FOR CORRIDOR REFINMENT PLANNING THROUGH 2020 AND PROCEEDING WITH THE NEXT TWO CORRIOR REFINMENT PLANS IN THE 2010-2013 REGIONAL TRANSPORTATION PLAN CYCLE, adopted by the Metro Council on February 25, 2010.

Metro Council Resolution No. 07-3825: FOR THE PURPOSE OF APPROVING THE 2008-2011 METROPOLITAN TRANSPORATION IMPROVEMENT PROGRAM FOR THE PORTLAND METROPOLITAN AREA adopted by the Metro Council on August 16, 2007.

Metro Council Resolution No. 10-4136: FOR THE PURPOSE OF CERTIFYING THAT THE PORTLAND METROPOLITAN AREA IS IN COMPLIANCE WITH FEDERAL TRANSPORATION PLANNING REQUIREMENTS AND ADOPTING THE FY 2010-11 UNIFIED PLANNING WORK PROGRAM, adopted by the Metro Council on April 15, 2010.

Metro Council Ordinance No. 10-1241B: FOR THE PURPOSE OF AMENDING THE 2035 REGIONAL TRANSPORTATION PLAN (FEDERAL COMPONENT) AND THE 2004 REGIONAL TRANSPORTATION PLAN TO COMPLY WITH FEDERAL AND STATE LAW; TO ADD THE REGIONAL TRANSPORTATION SYSTEMS MANAGEMENT AND OPERATIONS ACTION PLAN, THE REGIONAL FREIGHT PLAN AND THE HIGH CAPACITY TRANSIT SYSTEM PLAN; TO AMEND THE REGIONAL TRANSPORTATION FUNCTIONAL PLAN AND ADD IT TO THE METRO CODE; TO AMEND THE REGIONAL FRAMEWORK PLAN; AND TO AMEND THE URBAN GROWTH MANAGEMENT FUNCTIONAL PLAN, adopted on June 10, 2010.

Metro Council Resolution No. 10-4150A: FOR THE PURPOSE OF ADOPTING THE CONFORMITY DETERMINATION FOR THE 2035 REGIONAL TRANSPORTATION PLAN AND THE 2010-2013 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM, adopted on June 10, 2010.

# 3. Anticipated Effects

Adoption of this resolution will amend the MTIP to identify the costs and funding sources for the Southwest Corridor Refinement Plan and the East Metro Corridor Refinement Plan.

# 4. Budget Impacts

No Metro funds are obligated by this amendment to the MTIP.

# RECOMMENDED ACTION

Approve Resolution No. NO. 10-4177.

# **Exhibits**

• Exhibit A: Existing Programming and Amended Programming Metropolitan Transportation Improvement Program funding source chart for the Southwest Corridor and East Metro Corridor Refinement Plans.