

METRO

Date:

December 11, 1995

To:

**JPACT** 

From:

Mike Burton, Executive Officer

Re:

Use of 2015 Forecast for South/North Travel Demand Forecasts

As you are aware, Metro is ready to begin the South/North Light Rail Project Draft Environmental Impact Statement (DEIS) and is also in the process of developing household and employment forecasts that are based on the 2040 Growth Concept. Metro staff have been working with local jurisdiction staff to develop a 2015 allocation of household and employment growth both at a 20-district level and at a 1260 transportation analysis zone (TAZ) level. We have attached a list of participants from local jurisdictions that have worked within this process.

An initial 2015 growth allocation, with a base assumption of a 4,000-5,000-acre Urban Growth Boundary (UGB) expansion, has recently been completed to the TAZ level. This allocation is the product of substantial discussion and compromise among the region's jurisdictions, Metro and other regional agencies. Inherent in this allocation is an assumption of significant redevelopment of both residential and employment sites throughout the region and continued increases in the density of new residential and employment developments. Efforts were made throughout this process to maximize the amount of growth that could be accommodated in regional and town centers which are well served by transit and especially in light rail station areas.

Household and employment forecasts are a key early input to the South/North Draft Environmental Impact Statement (DEIS) analysis which needs to commence immediately. The DEIS is on an extremely tight timeline which is structured to position the region to meet federal funding opportunities. Your approval to use the newly developed 2015 household and employment forecast as the basis for travel demand forecasting for the South/North DEIS is necessary to allow the DEIS work to proceed in order to keep the study on track. I have attached summary tables at the 20-zone and 1260 TAZ level for your information.

We recognize that additional analysis of 2015 forecasts will continue to explore issues such as a No UGB Expansion scenario. Use of these forecasts for the South/North DEIS would not impact that process or preclude adoption by Metro of any results it may produce.

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However, analytical work needs to commence on regional priority projects such as South/North light rail. We are proposing to use this forecast for South/North purposes only. Following the completion of the DEIS analysis, South/North ridership forecasts will be updated utilizing the regionally adopted 2015 household and employment forecast, if it is different from the forecast used in the DEIS. The South/North Project Management Group (PMG), which consists of all the participating jurisdictions in the project, unanimously recommends this approach.

MB:lmk

Attachments

CC:

**TPAC** 

South/North Steering Group

Metro Council

#### PARTICIPANTS IN GROWTH ALLOCATION PROCESS

Ed Abrahamson, Multnomah County Ben J. Altman, City of Cornelius Gerald Anderson, Wood Village Public Works G.b. Arrington, Tri-met Azam Babar, City of Vancouver Andy Back, Washington County Rajiv Batra, City of Hillsboro Jonathan Block, City of Gladstone Wink Brooks, city of Hillsboro Michael V. Butts, City of West Linn Brian Campbell, Port of Portland Rich Carson, City of Oregon City Tom Coffee, City of Lake Oswego Margaret Collins, City of Milwaukie Carole W. Connell, City of Sherwood Larry Conrad, City of Beaverton Lynda David, Sw Washington Rtc Tamara Deridder, City of Sandy Steve Dotterrer, Portland Bureau of Transportation Sandra Doubleday, City of Gresham Elana Emlen, Portland Planning Bureau Richard Faith, City of Troutdale Craig Greenleaf, Clark Co Planning Director Bob Haas, Washington County Planning Bob Hoffman, City of Canby Gordon Howard, Multnomah County Planning Leo Huff, Odot Jim Jacks, City of Tualatin Susie Lahsene, Port of Portland Stephan Lashbrook, City of Wilsonville Karl Mawson, City of Forest Grove Nels Michaelson, City of Tigard John Pettis, City of Fairview Robert Price, City of Happy Valley John A. Rankin, City of North Plains Richard Ross, City of Gresham Rod Sandoz, Clackamas County Norm Scott, Clackamas County Planning Brian Shetterly, City of Gresham Elaine Wilkerson, City of Beaverton

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Exhibit One: Household and Employment Allocation Summary By 20 District and County 1994 and 2015 - 12/11/95 Approximate Aggregation from TAZ Level

County	District	hh94	adj94emp	tfhh15	tfemp15	dhh15-94	demp15-94
Multnomah	1	10242	148884	19437	214856	9195	65972
	2	123894	172225	142326	219685	18432	47460
	3	43798	81562	57633	98336	13835	16774
	4	35447	27916	49590	37387	14142	9471
	5	37783	42691	59228	77402	21445	34711
	20	2376	1499	4536	1362	2161	-137
County Total		253540	474777	332750	649027	79210	174250
Clackamas	6	28931	31533	35497	47517	6567	15984
	7	12661	31099	25350	60521	12689	29422
	. 8	20484	24445	26908	37626	6424	13181
*	9	9918	13584	17855	22498	7937	8914
	10	12252	19327	24406	38444	12153	19117
	19	30035	22910	48915	39321	18879	16411
County Total		114282	142898	178932	245927	64650	103029
Washington	11	8703	23854	18366	43988	9663	20134
	12	20389	48210	29892	64872	9504	16662
•	13		59537	53118	94704	16549	35167
	14	35504	32575	72692	76565	37188	43990
	15	15180	26094	29411	62273	14231	36179
•	16		10215	13480	19876	5271	9661
•	18		9147	13806	19434	4484	10287
County Total		133874	209632	230764	381713	96890	172081
Clark County	17	102664	123754	171842	206211	69178	82457
3 County		501697	827307	742446	1276667	240749	449360
Region Total		604361	951061	914288	1482878	309927	531817

Note - District and County Data are not precise due to aggregation. Source: Metro, DRC, 12/11/95

Clark County forecast data represent a "worst case" scenario for purposes of public facilities planning and do not represent an official Clark County forecast.

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rtz			dj94emp		tfemp15		demp15-94
	1	545	28521	1121	37839	576 260	9318
	. 2 3	12	8537	281	11419 2669	269 97	2882 1468
	3 4	14	1201	111 800	4846	498	3363
	5	302 5	1483 457	149	1340	144	883
	5 6	195	457	376	295	181	287
	7	193	756	422	3606	422	2850
	8	141	3703	826	5221	685	1518
	9	18	3866	954	4058	936	192
	10	1021	11734	1841	16095	820	4361
	11	1576	2432	2069	3053	493	621
	12	410	23248	957	29847	547	6599
	13	126	3900	266	6471	140	2571
	14	188	97	262	1155	74	1058
	15	1310	10090	2732	14120	1422	4030
	16	950	2800	1110	3861	160	1061
	17	677	8612	. 1127	11253	450	2641
	18	1644	6124	1713		69	200
	19	103	9301	157	10252	54	951
	20	33	24	46	. 26	. 13	2
	21	170	28	899	165	729	137
	22	72	25	252	68	180	43
	23	412	42	1667	278	1255	236
	24	159	22	1072	193	913	171
	25	32	2039	50	2601	18	562
	26	256	599	573	1249	317	650
	27	301	109	1150	267		158
	28	351	79	375		24	6
	29	4997	9457	5269			
	30	855	166	944			
	31	367	1128	621	1206	254	
	32	123	811	243			
	33	44	495	99			
	34	1977	954				18
	35	298	59	441	90		
	36	101	11	235			
	37	446	89				
	38 39	436 383	61 485				
	40	1366	1700				
•	41	597	97				
	42	1168	247				
	43	828	9538				
	44	316	4853				
	45	0	325				
	46	34	1565				
	47	661	1446				
	48	241	424	261	437	20	13
	49	427	1503				88
	50	281	3	324	20	43	17
	51	523	371				
	52	1015	371				
	53	778	69				
	54	· 1308	488				
	55	1874	1178				
	56	730	783				
	57	39	23	3 47	7 26	8	3

rtz		hh94	adj94emp		tfemp15		demp15-94
	58	180	26	200	36	20	10
	59	174	13	196	21	22	8
	60	206	19	219	22	13	3
	61	28	35	30	39	2	4
	62	1100	342	1324	409	224	67
	63	676	134	817	164	141	. 30
	64	268	533	317	587	49	54
	65	536	2490	641	2736	105	246
	66	476	41	573	201	97	160
	67	888	64	957	79	69	15
	68	698	464	932	636	234	172
	69	586	2055	752	2503	166	448
	70	634	13	694	62	60	49
	71	257	18	390	46	133	28
	72	266	155	507	206	241	51
	73	297	1184	621	1253	324	69
	74	869	293	2116	732	1247	439
	75	1110	62			357	78
	76	1922	2033	2137	2280	215	247
	77	705	81	725	123	20	42
	78	317	50	367	247	50	197
	79	1015	122	1385	233	371	111
	80	626	4209	956	5474	330	1265
	81	888	652	1065	862	177	210
	82	784	147	896	220	112	73
	83	624	286	781	519	157	233
	84 85	315 594	1971 659	555 647	2800 920	239 53	829
	86	800	964	943	1310	143	261 346
	87	1028	137	1330	324	302	187
	88	1210	373	1593	712	383	339
	89	555	56	735	115	180	59
	90	1130	1125	1709	1635	579	510
	91	783	126	974	235	191	109
	92	218	10739	400	15630	182	4891
	93	421	318	602	718	181	400
	94					158	
	95					230	
	96					300	
	97						
	98						
	99	937	467				
	100	43	239			1025	
	101	933	154	1541	1101	608	
	102	230	76	661	141	431	65
	103	722	49	1762	206	1040	157
	104	630	268	975	497	344	229
	105	182	15	469	123	288	108
	106	36	479	1490	1945	1454	1466
	107					120	1197
	108				608	236	350
	109				45		40
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	113					2213	
	114	924	1251	1005	1659	81	408

rtz	445	hh94	adj94emp		tfemp15 2503		demp15-94
	115 116	480 6	2304 5358	482 6	6381	2 0	199 1023
	117	1555	900	1592	1087	37	187
	118	1037	90	1223	188	186	98
	119	437	70	490	139	53	69
	120	1175	119	1287	222	112	103
	121	867	170	956	246	89	76
	122	2352	937	2503	1258	151	321
	123	291	64	303	88	12	24
	124	108	164	258	514	150	350
	125	132	1614	199	3414	67	1800
	126	219	2506	219	2878	0	372
	127	1531	342	1569	480	38	138
	128	1082	616	1681	1141	599	525
	129	101	41	1200	165	1099	124
	130	339	18	595	78	256	60
	131	864	1135	1726	1819	862	684
	132	168	2178	328		160	115
	133	1733	870	1910	1180	177	310
	134	738	33	738	3053	. 0	3020
	135	79		79	3655	0	2871
	136	41	2574	41	3616	0	1042
	137	25	4395	1267	5150	1242	755 700
	138 139	0 5	42 641	231 5	774 1312	231 0	732 671
	140	31	834	805	1126	774	292
	141	406	392	899	546	493	154
	142	150	611	284	701	134	90
	143	285	404	658		373	301
	144	429	74	499	138	70	64
	145	681	415	783	490	102	75
	146	1391	1184	1451	1581	60	397
	147	573		650	79	77	52
	148			1748	518	768	354
	149	489	62	591	121	102	59
	150	685	960	1629	1402	944	442
	151	922					
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	172	285	1608	665	2535	381	927
	173	181	3	541	46	360	43
	174	168	16	724	149	556	133
	175	426	244	1828	1178	1402	934
	176	218	10	711	132	493	122
	177	427	427	596	1360	169	933
	178	349	313	483	443	133	130
	179	443	40	698	209	255	169
	180	791	340	988	485	198	145
	181	1261	178	2665	421	1404	243
	182	1733	461	2457	1063	724	602
	183	681	148	929	742	248	594
	184	382	30	523	191	140	161
	185	325		376	237	52	38
•	186	149	146	204	236	. 55	90
	187	90	604	106	823	16	219
	188		116	429	196	200	80
	189	129	200	375		246	115
	190	694	133	1511	478	817	345
	191	255	111	615	1815	360	1704
	192	380	50	880	165	500	115
	193	193	50	304	74	111	24
	194	252	20	256	40	4	20
	195	1	203	1	531	0	328
	196	357	65	398	145	41	80
	197		63	1	1224	0	1161
	198	209	573	661	2101	452	1528
	199	. 86		222	39	136	39
	200	142		434	84	292	37
	201	398			118		65
	202				58		41
	203				1999	0	1255
	204	1724			417		187
	205						202
	206				414		134
	207	377			530		485
	208						
	209						
	210	148	352	148			
	211	165	1164	1744	3223	1579	2059
	212	22	420	937	3826	915	3406
	213	25	1957	435	5385	410	3428
	214	1	0	313	1525	312	1525
	215	334	34	4442	1058	4108	1024
	216	897	82	1578	320	681	238
	217	1018	550	1230	816	212	266
	218	1025	530	1207	753	182	223
	219	670	2634	842	2881	172	247
	220	1657	210	3065	622	1408	412
	221	377	150	839	517	462	367
	222	36	1	54	14	18	
	223	8	0	8	4664	0	4664
	224				3504	0	2290
	225	4	- 22	: 4			4932
	226						114
	227						
	228	167	120	1259	370	1092	250

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	229	788	633	1908	1401	1120	768
	230	1067	327	1466	471	399	144
	231	121	50	1434	980	1313	930
	232	23	5602	23	6998	0	1396
	233	359	117	359	898	0	781
	234	11	50	11	1003	0	953
	235	8	333	375	4425	366	4092
	236	191	72	355	411	164	339
	237	20	1000	20	2106	0	1106
	238	1	180	1	606	0	426
	239	426	31	635	112	209	81
	240	959	100	1468	278	509	178
	241	595	46	846	66	251	20
	242	989	1643	1338	2187	349	544
	243	1027	387	1254	765	227	378
	244	333	677	926	1436	593	759
	245	12	0	185	182	173	182
	246	12	26	199		187	196
	247	10	0	12	2	2	2
	248	38	3	98	67	60	64
	249	562	760	1262 31	2153 1207	700 0	1393
	250	31 184	655 1709	188	2034	4	552 325
	251 252	358	2921	578	3383	220	462
	253	608	1342	1018	1906	410	564
	254	673	40	804	142	131	102
	255	121	28	154	32	33	4
	256	608	268	714	406	106	138
	257	1251	526	1415	756	163	230
	258	675	94	1375	4410	700	4316
	259	866		1201	68	335	11
	260	206		257	121	51	34
	261	212		312	750	100	51
	262	575		908	146	333	77
	263			112		64	87
	264			866		474	174
	265			565	1641	238	
	266	436	64	576	279	140	215
	267	8	212	8	5300	0	5088
	268	323	199	383	285	60	86
	269	158	182	234	1179	76	997
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	286	877	1162	1646	2345	769	1183
	287	165	254	237	351	72	97
	288	. 88	60	108	66	20	6
	289	208	97	228	105	20	8
	290	18	31	41	58	23	27
	291	63	35	83	38	20	3
	292	259	401	454	512	195	111
	293	244	93	284	106	40	13
	294	490	175	610	193	120	18
	295	357	370	404	383	47	13
	296	99	302	124	308	25	6
	297	171	194	176	201	5	7
	298	. 53	18	55	22	2	4
	299	114	237	119	240	5	3
	300	144	22	148	29	4	. 7
	301	149	450	159	466	10	16
	302 303		9	68 34	14	3 5	5
	303	29 213		213	31 239	0	1 0
	304	323		393	200	70	57
	306	323 415		455	200 95	40	23
	307	116		146	22	30	23 7
	308	584		796	2264	212	
	309	428		475	96	47	49
	310	166		249	390	83	298
	311	141	964	256		115	
	312	221	4351	344		123	
	313	35		108		73	
	314	924		1146		222	
	315	885				274	
	316	105				0	
	317	1512				117	
	318	1357					
	319	220		250	353	30	63
	320	705	2554	757	2674	52	120
	321	152	432	264	518	112	86
	322	836	578	1382	1061	545	483
	323	829	4386	1579	5901	750	1515
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rtz	0.40	hh94	adj94emp		tfemp15		demp15-94
	343	181	18	491	213	310	195
	344 345	2353 745	598 533	2805 1008	1238 690	452 262	640 157
	346	506	58	970	522	464	464
	347	334	1199	365	1200	31	1
	348	258	994	464	1335	206	341
	349	88	1346	210	1500	122	154
	350	9	1203	26	1388	16	185
	351	323	1862	398	2403	75	541
	352	960	262	1010	417	50	155
	353	2012	510	2087	712	75	202
	354	484	248	534	446	50	198
	355	692	109	1682	1335	990	1226
	356	586	353	804	353	218	0
	357	668	114	952	114	284	0
	358	, 80	78	80	78	0	0
	359	533	96	613	226	80	130
	360	612	167	500		-112	106
	361	938	472	1536	793	598	321
	362	1391	1151	1850		459	388
	363	854	5112	2220	7254	1366	2142
	364	181	3022	181	4200	0	1178
	365	19	1518	19	4695	0	3177
	366	154	205	496	775	342	570
	367	30	38	108	137	79 4590	99
	368 369	150 513	93 1115	1739 2513	2034 4850	1589 2000	1941 3735
	370	15	616	15	3383	2000	2767
	371	9	375	17	1175	8	800
	372	180	885	785	1475	605	590
	373	2582	580	2982	850	400	270
	374	142		152		10	12
	375	205	55	205		0	0
	376	93		350		258	181
	377	1170	472	1466	548	296	76
	378	787	290	1724	548	937	258
	379				1606	-408	637
	380	901	248	1143	552	242	304
	381	628	186	1687		1059	971
	382	1134				410	319
	383	1127				862	3
	384	53				366	1332
	385	10				415	
	386	1128					1494
	387	591					
	388	1265					1944
	389	77				420	1720
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rtz	400	hh94	151	33	1801	981	1650	948
	400		210	89	466	296	256	207
	402		18	21	158	103	139	82
	403		249	51	1069	244	821	193
	404		352	29	392	93	40	64
	405		673	69	710	218	36	149
	406		489	918	615	2131	125	1213
	407		237	540	655	1269	418	729
	408		584	882	1343	2587	759	1705
	409		605	57	669	164	65	107
	410		665	110	739	685	74	575
	411		21	3947	48	4156	27	209
	412		369	316	398	560	29	244
	413		764	392	1618	1004		612
	414		628	425	651	456	23	31
	415	,	713	279	723	287	10	8
	416		342	644	371	791	29	147
	417		118	18	120		1	1
	418		481	411	564	611	83	200
	419		243	77	268		. 26	58
	420		200	1 100	214	19	14	18
	421		344	190	401	440	57 190	250 250
	422 423		681 557	154 24	861 707	404 64	180 150	40
	423		40	425	104	798		373
	424		414	1566	548		133	124
	426		817	108	902			50
	427		683		733		50	400
	428		1410		1560	1234		50
	429		973					100
	430		657		759			309
	431		217				15	26
	432		293	51	320	151	27	100
	433		77	1159	125	1494	48	335
	434		6	1008				341
	435		130	113				2000
	436		645					200
	437		555					90
	438		410					350
	439		259					336
	440		199					191
	441		362					1000 915
	442		625 491					
	444		491					
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	456	3	363	3 262	387	338	3 24	76

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	457 458	1339 298	236 54	1390 457	275 147	51 159	39 93
	459	1257	316	1457	616	200	300
	460	1249	410	1450	491	201	81
	461	162	1729	290	2141	128	412
	462	128	1101	235	1419	107	318
	463	355	1086	468	1386	113	300
	464	34	5601	34	6601	0	1000
	465	424	7	810	2077	386	2070
	466	550	52	899	302	349	250
	467	181	56	450	256	269	200
	468	237	45	585	247	348	202
	469	189	410	548	692	360	282
	470	320	186	1435	845	1115	659
	471	379	94	729		350	600
	472	618	480 90	968 686		350 236	150 117
	473 474	450 129	45	1061		932	463
	475	518	350	1001		484	325
	476	281	183	1935		1654	735
	477	105	58	925		820	394
	478	353	83	1053		700	400
	479	180	55	1200		1020	1200
	480	31	35	954		923	1000
	481	290	1506	1011	2906	721	1400
	482	224	439				350
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	487		889			3 2	
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	514	968	-	1134	1111	166	352
	515	531	526	722	738	191	212
	516	112	1560	396	2329	284	769
	517	1290	2266	1634	2890	343	624
	518	271	30	1415	551	1145	521
	519	184	19	239	44	55	25
	520	1535	387	1615	423	79	36
	521	4863	4586	8887	9506	4024	4920
	522	449	128	565	128	117	0
	523	433	217	1523	2045	1091	1828
	524	245	27	494	169	248	142
	525	444	128	551	128	. 107	0
	526	471	2234	1418	3903	947	1669
	527	207	51	557	328	351	277
	528	696	349	1421	561	725	212
	529	, 373	114	594	114	220	0
	530		151	645	151	237	0
	531	270	- 91	444		174	0
	532	545	54		190	30	136
	533	356	61	600	61	244	0
	534	371	60		60		0
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					280		
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	571	938	170	1078	179	140	-9
	572	699	236	892	374	193	138
	573	989	244	1343	560	353	316
	574	586	285	690	391	104	106
	575	297	109	335	151	37	42
	576	861	231	1101	318	240	87
	577	250	78	264	91	13	13
	578	69	146	82	168	13	22
	579	209	246	339	380	130	134
	580	44	3	621	99	577	96
		348	68	899	213	550	145
	581 582	540 59	25	1523			322
					347	1464 223	322 66
	583	851	62	1074	128		
	584	1195	203	1481	278	285	75
	585	1349	158	1508	487	159	329
	586	729	455	820	579	91	124
	587	240	68	262	99	23	31
	588	229	64	302		73	39
	589	501	1380	517	1399	16	19
	590	428	247	509	384	80	137
	591	189	4	193	5	4	1
	592	206	- 56	222	61	15	5
	593	364	138	425	260	61	122
	594	391	363	427	488	37	
	595	93	15	115	70	22	55
	596		461	550	855	113	394
_	597			391	572	36	78
	598			229	25	17	6
	599			413	12	7	
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	601	8		66	771	58	
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	628		490	760	558	844	68	84
	629		288	287	338	401	50	114
	630		38	1047	40	1113	2	66
	631		541	523	888	1104	348	581
	632		80	32	343	1163	262	1131
	633		146	129	930	1176	784	1047
	634		215	1003	822	1922	606	919
	635		341	1484	494	1705	152	221
	636		127	22	389	397	262	375
	637		847	483	1136	1104	289	621
	638		219	16	253	52	34	36
	639		599	835	772	1060	173	225
	640		522	310	646	491	124	181
	641		217	52	234	68	16	16
	642		382	62	825	1672	443	1610
	643	ż	102	1209	469	2593	367	1384
	644	•	427	27	439	31	12 124	4
	645		368	670	492	756 558	220	86 558
	646		44	0	264 562	2287	554	2287
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	649		7	114	23 44	187	37	73
	650		14	29	209	517	196	488
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	652		618		774	1464	156	489
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	654		118		143	537	25	98
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	660		282		352	756	70	238
	661		365	41	425	57	60	16
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	663		388	101	1046	639	658	538
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	686	71	166	167	429	96	263
	687	108	920	162	1042	54	122
	688	52	3	78	17	26	14
	689	550	89	780	205	230	116
	690	194	57	1081	304	888	247
	691	361	79	830	227	470	148
	692	97	194	326	268	229	74
	693	174	35	286	65	113	30
	694	2182	462	2492	622	310	160
	695	331	131	375	186	43	55
	696	47	1435	52	1436	5	1
	697	221	77	309	177	88	100
	698	187	15	413	75	225	60
	699	370	223	374	224	4	1
	700	191	213	384	370	192	157
	701	377	12	539	128	161	116
	702	52	508	302		•	471
	703	138	232		395	60	163
	704	967	237	1248	397	281	160
	705	144	135	367	193	223	58
	706	111	64	363	153	252	89
	707	487 123	606 43	487 123	606 43	0	0 0
	708 709	699	591	801	646	101	55
	710	309		671	157	362	
	711	341	221	616	347	275	
	712	229		623	118		
	713	110		143	89	32	82
	714	1680		2137	2991	457	1313
	715	2032		2230	3039	198	
	716		192		192		
	717			631	1577	307	
	718	1608	2146	1743	2351	135	205
	719	364	1986	388	2005		
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	741	533	1145	562	1178	29	33

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	742	259	535	440	774	181	239
	743	577	571	687	666	110	95
	744	246	257	416	449	170	192
	745 746	543 296	387 528	642 388	496 700	99 <sup>°</sup> 92	109 172
	747	749	780	766	804	17	24
	748	196	205	208	207	17	24
	749	500	36	571	61	71	25
	750	447	431	630	571	183	140
	751	145	97	149	98	4	1
	752	212	13	215	14	3	1
	753	224	183	238	185	14	2
	754	202	19	202	19	-0	0
	755	487	68	669	185	182	117
	756	594	172	719	291	125	119
	757	260	2	264	3	4	1
	758	236	4	297	14	61	10
	759	481	364	553		72	96
	760	309	115	560	340	251	225
	761	319	44	361	51	42	, 7
	762	707		752	292	45	21
	763	268		425	5489		680
	764	311	2538		3684	30	1146
	765	1358		1499	6171	141	1547
	766	2259		2470	2905	211	304
	767				582	35	
	768	704			337	31	
	769			1102 1641	5203 1426	32 131	12 95
	770 771	1510 835		930	1068	95	
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	780	1206	1573	1329	1727	123	154
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	01 75:		846	1087	94	97
	02 1398		1581	1439	183	135
	03 1660		1793	247	133	50
	04 89		963	164	68	18
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	05 770		847	748	77	48
	06 74		787	226	43	18
	55		575	43	22	7
	08 70		736	324	. 29	9
	09 79		858	637	64	
	10 65		661	124	11	9
	11 59:		716	547	121	166
8	12 38	2 944	553	1168	171	224
8	13 39	8 625	755	1107	357	482
8	14 51	3 715	647	825	134	110
8	15 30	2 956	419	1073	117	117
	16 9		166		69	29
	17 15		310	656	153	97
	18 23		240	40	4	. 0
	19 61			439	111	164
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	24 85		943	89	84	52
	25 94			699	139	124
	26 46			147	21	2 .
	27 62			187	52	7
•	28 81			825	103	97
	29 44			614	2	0
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8	31 63	7 328	787	451	150	123
8	32 121	9 550	1309	642	90	92
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857         1451         614         1512         664         61         50           858         653         70         682         75         29         5           859         744         414         760         419         16         5           860         650         139         666         142         16         3           861         472         189         606         300         134         111           862         357         290         372         294         15         4           863         188         102         235         143         47         41           864         225         2848         242         2021         17         -827           865         241         219         316         299         75         80           866         281         32         305         37         24         5           867         521         288         597         319         76         31           867         521         288         597         319         76         31           867         521         288	112	856						•
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859         744         414         760         419         16         5           860         650         139         666         142         16         3           861         472         189         606         300         134         111           862         357         290         372         294         15         4           863         188         102         235         143         47         41           864         225         2848         242         2021         17         -827           865         241         219         316         299         75         80           866         281         32         305         37         24         5           867         521         288         597         319         76         31           868         487         498         596         604         109         106           869         759         176         817         230         48         54           871         1095         375         1218         443         123         68           871         1095         375 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
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870         1643         155         1699         229         56         74           871         1095         375         1218         443         123         68           872         990         461         1167         492         177         31           873         1455         238         1593         381         138         143           874         847         130         969         266         122         136           875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
871         1095         375         1218         443         123         68           872         990         461         1167         492         177         31           873         1455         238         1593         381         138         143           874         847         130         969         266         122         136           875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73						i i		
872         990         461         1167         492         177         31           873         1455         238         1593         381         138         143           874         847         130         969         266         122         136           875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1         88           85         1025								
873         1455         238         1593         381         138         143           874         847         130         969         266         122         136           875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1         188           845         1025         137         1092         146         67         9           886         1116								
874         847         130         969         266         122         136           875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         116         297 <t< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></t<>								
875         459         706         582         837         123         131           876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11								
876         657         265         703         313         46         48           877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         60         317         1119								
877         290         816         295         821         5         5           878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>								
878         260         49         298         90         38         41           879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382								
879         679         211         690         215         11         4           880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580								
880         914         113         930         118         16         5           881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737 </td <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
881         198         86         288         173         90         87           882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331								
882         154         125         157         125         3         0           883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         <								
883         569         73         576         74         7         1           884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         1165         95         1647         16         482           895         6								
884         530         309         649         496         119         187           885         1025         137         1092         146         67         9           886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         1165         95         1647         16         482           895         6         2323         75         2445         69         122           896         8								
885       1025       137       1092       146       67       9         886       1116       297       1136       299       20       2         887       464       11       507       21       43       10         888       660       317       1119       718       459       401         889       1397       688       1697       845       300       157         890       1165       382       1231       440       66       58         891       1692       580       1773       686       81       106         892       2434       2737       2955       3238       521       501         893       331       753       572       1144       241       391         894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452								
886         1116         297         1136         299         20         2           887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         1165         95         1647         16         482           895         6         2323         75         2445         69         122           896         8         1321         8         1499         0         178           897         1         264         1         449         0         185           898         11 <td< td=""><td></td><td></td><td></td><td></td><td></td><td></td><td></td><td></td></td<>								
887         464         11         507         21         43         10           888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         1165         95         1647         16         482           895         6         2323         75         2445         69         122           896         8         1321         8         1499         0         178           897         1         264         1         449         0         185           898         11         452         11         681         0         229           899         9         679								
888         660         317         1119         718         459         401           889         1397         688         1697         845         300         157           890         1165         382         1231         440         66         58           891         1692         580         1773         686         81         106           892         2434         2737         2955         3238         521         501           893         331         753         572         1144         241         391           894         79         1165         95         1647         16         482           895         6         2323         75         2445         69         122           896         8         1321         8         1499         0         178           897         1         264         1         449         0         185           898         11         452         11         681         0         229           899         9         679         9         891         0         212           900         5         1884<								
889       1397       688       1697       845       300       157         890       1165       382       1231       440       66       58         891       1692       580       1773       686       81       106         892       2434       2737       2955       3238       521       501         893       331       753       572       1144       241       391         894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0 <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td>								
890       1165       382       1231       440       66       58         891       1692       580       1773       686       81       106         892       2434       2737       2955       3238       521       501         893       331       753       572       1144       241       391         894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30								
892       2434       2737       2955       3238       521       501         893       331       753       572       1144       241       391         894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13								
893       331       753       572       1144       241       391         894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153						686	81	106
894       79       1165       95       1647       16       482         895       6       2323       75       2445       69       122         896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153       1854       185       344         907       18       927       128       <		892	2434	2737	2955	3238	521	501
895         6         2323         75         2445         69         122           896         8         1321         8         1499         0         178           897         1         264         1         449         0         185           898         11         452         11         681         0         229           899         9         679         9         891         0         212           900         5         1884         5         2055         -0         171           901         7         703         48         1222         41         519           902         2         3182         0         7996         -2         4814           903         0         587         30         824         30         237           904         16         4213         -0         6000         -16         1787           905         13         3390         13         3694         0         304           906         968         1510         1153         1854         185         344           907         18         927         1		893	331	753	572	1144	241	391
896       8       1321       8       1499       0       178         897       1       264       1       449       0       185         898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153       1854       185       344         907       18       927       128       1243       110       316         908       340       3316       823       4706       483       1390         909       574       956       841		894	. 79	1165				
897         1         264         1         449         0         185           898         11         452         11         681         0         229           899         9         679         9         891         0         212           900         5         1884         5         2055         -0         171           901         7         703         48         1222         41         519           902         2         3182         0         7996         -2         4814           903         0         587         30         824         30         237           904         16         4213         -0         6000         -16         1787           905         13         3390         13         3694         0         304           906         968         1510         1153         1854         185         344           907         18         927         128         1243         110         316           908         340         3316         823         4706         483         1390           909         574         956								
898       11       452       11       681       0       229         899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153       1854       185       344         907       18       927       128       1243       110       316         908       340       3316       823       4706       483       1390         909       574       956       841       1295       267       339								
899       9       679       9       891       0       212         900       5       1884       5       2055       -0       171         901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153       1854       185       344         907       18       927       128       1243       110       316         908       340       3316       823       4706       483       1390         909       574       956       841       1295       267       339								
900     5     1884     5     2055     -0     171       901     7     703     48     1222     41     519       902     2     3182     0     7996     -2     4814       903     0     587     30     824     30     237       904     16     4213     -0     6000     -16     1787       905     13     3390     13     3694     0     304       906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
901       7       703       48       1222       41       519         902       2       3182       0       7996       -2       4814         903       0       587       30       824       30       237         904       16       4213       -0       6000       -16       1787         905       13       3390       13       3694       0       304         906       968       1510       1153       1854       185       344         907       18       927       128       1243       110       316         908       340       3316       823       4706       483       1390         909       574       956       841       1295       267       339								
902     2     3182     0     7996     -2     4814       903     0     587     30     824     30     237       904     16     4213     -0     6000     -16     1787       905     13     3390     13     3694     0     304       906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
903     0     587     30     824     30     237       904     16     4213     -0     6000     -16     1787       905     13     3390     13     3694     0     304       906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
904     16     4213     -0     6000     -16     1787       905     13     3390     13     3694     0     304       906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
905     13     3390     13     3694     0     304       906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
906     968     1510     1153     1854     185     344       907     18     927     128     1243     110     316       908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
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908     340     3316     823     4706     483     1390       909     574     956     841     1295     267     339								
909 574 956 841 1295 267 339								
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911 362 443 756 943 394 500								
912 1 820 1 877 0 57								

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rtz		hh94	adj94emp	tfhh15	tfemp15	dhh15-94	demp15-94
	913	514	238	669	363	155	125
	914	200	593	458	856	258	263
	915	317	1132	638	1494	321	362
	916	1190	433	1304	560	114	127
	917	724	576	775	663	51	87
	918	780	378	795	490	15	112
	919	879	92	945	121	66	29
	920	2054	1898	2522	2298	468	400
	921	1526	397	1644	444	118	47
	922	2154	3244	2550	3668	396	424
	923	1758	344	1964	544	206	200
	924	1142	913	1351	1513	209	600
	925	11	4569	0	9596	-11	5027
	926	26	1904	25	4449	-1	2545
	927	9	0	0	800	-9	800
	928	124	1747	124	2703	-0	956
	929	349	5504	891	5861	542	357
	930	1108	595	2283			-28
	931	204	65	452	65	248	0
	932	22	1863	98	2130	76	
	933	30	627	51	939	21	312
	934	56	222	77	332		110
	935	207	513	227	598		
	936	3	167	27	326		
	937	8	41	78 534	512		
	938	457	658		805		
	939 940	174 54	171 613	194 95	247 1066		453
	940	428	245				
	941	91	1850				
	943	667		756			
	944	237	•.				
	945	2280				305	
	946	362					
	947	256					
	948	51	1156				
	949	21	2967				
	950	0					
	951	118					149
	952	164				154	91
	953	368	383	380	388	12	. 5
	954	306	285	610	493	304	208
	955	424	133	436	150	12	17
	956	275	11				
	957	472					
	958	351					
	959	1					
	960	4					
	961	193					
	962	3012					
	963						
	964	70					
	965						
	966						
	967						
	968						
	969	20	1380	20	1510	) (	130

πz		hh94		adj94emp		tfemp15		demp15-94
	970		99	1373	129	2041	29	668
	971		9	2055	9	2372	-0	317
	972		319	5271	308	5067	-11	-204
	973		36	1479	35	1413	-1	-66
	974		103	1940	100	1840	-4	-100
	975		181	3844	175	3647	-6	-197
	976		81	6322	78	5998	-3	-324
	977		255	175	250	246	-5	71
	978		421	313	407	297	-14	-16
	979		412	310	398	294	-14	-16 °
	980		231	2853	223	2707	-8	-146
	981		354	507	348	548	· <b>-</b> 7	41
	982		762	3000	904	3985	142	985
	983		237	1171	285	1221	48	50
	984		251	175	243	166	-9	-9
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	987		204	469	197		7	-24
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	991		412	25	510	188	98	163
	992		504	193	628	245	124	52
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	1000		107		101	2114 51	98 57	1345
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	1002 1003		173		649 172	283 3201	-1	103 652
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	1004		62		493 60		-2 -2	38
	1005		635			1030		63
	1007		283				67	
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	1011		448		940			
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	1045		185	398	338	505	153	107
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	1051		306	61	352		47	19
	1052		224	114			67	23
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	1055		225	174	456			59
	1056		179	8				
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	1058		47					
	1059		548					
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	1061		562					
	1062		342					
	1063		568					
	1064		266					
	1065		219					
	1066		307					
	1067		354					
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	1070		81					
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	1085	395	5	525	64	130	59
	1086	314	. 3	388	36	73	33
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	1104	172 691	57 329	279 1084	520	107 392	191
	1105 1106	845	329 349	1004	582	253	233
	1107	466	500	852		386	879
	1107	316	99	584		269	66
	1109	113	128	164		51	684
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	1113	98				49	-3
	1114	75	3	112	· 28	37	25
	1115	109	244	226		117	37
	1116	139					5714
	1117	436					533
	1118	121	8				2014
	1119	240			246		178
	1120	325					
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	1137	515					
	1138	564					
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	1174 1175			625	323 199	592 162	207 -9
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Final Metro/Jur 2015 Allocation 12/8/95

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	1236		406	24	562	46	156	<b>2</b> 2
	1237		393	33	600			
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	1240		281	156				2070
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	1244		1911	55				
	1290		1724		1745		21	290
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	1292		1268	904	2253	795	985	-109
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December 6, 1995

W. Charles Armstrong Chairman Chief Executive Officer

City Council
City of Portland
1220 SW Fifth Avenue
Portland, OR 97204

Dear Council Members:

A State Economic Development Commission meeting prevents me from appearing before you in person today. As Chairman of the Downtown Portland Oversight Committee, however, I wanted to summarize the findings and recommendations of that committee.

The Downtown Portland Oversight Committee was formed to 1) assist in the development of light rail alignment options utilizing the 5th and 6th Avenue Transit Mall; 2) establish criteria to evaluate those options; and 3) forward a recommendation to the South/North Steering Group on whether the options adequately address those criteria or whether alignment alternatives in addition to the 5th/6th Avenue Transit Mall should be advanced into the draft environmental impact statement for further study.

The Oversight Committee went into the process with an open and somewhat skeptical mind and rigorously studied the issues before making a recommendation. The recommendation represents an immense amount of work by technical staff and an exhaustive commitment of time by the participants on the Oversight Committee.

The Committee performed the charge given to it by the project and found that the options being recommended adequately address the criteria adopted by the Metro Council and the Oversight Committee. Of paramount interest to the committee were the questions "Does this alignment work for downtown? Is it good for the economic health of the Central Business District as well as working for transit, autos and pedestrians?" We found the answers to the questions an emphatic "Yes."

Members of the Committee actually went out to the transit mall during the evening commute to visualize first hand the impacts of light rail on the mall. The consensus was that it could work.

The recommended option is favored by the overwhelming majority of the downtown community. It would retain important automobile access on the Mall, enhance the pedestrian environment on the Mall, and would ensure efficient transit operations for both buses and light rail on the Mall with the least construction impacts of any options studied.

CITY COUNCIL December 6, 1995 Page 2

Specifically, in the north Mall, the committee concluded the construction impacts can largely be contained within the existing street right of way and stays out of the sidewalks.

Connections to the Mall were also important to the Committee. Harrison Street in the South was recommended, but it should be designed to fit within the median, and there should be a study to determine whether a station is warranted on Harrison near 2nd and 3rd Avenues. In the north, the Committee prefers an alignment that would extend closer to Union Station (via Irving Street) but recognizes another alignment on Glisan Street should be studied until issues of cost, traffic impacts, displacement and ridership can be resolved.

The Oversight Committee also went beyond the original charge of the Committee because of the intense pressure to ensure that 5th and 6th Avenues not only worked but were the best streets for light rail. The Committee concluded that only the 5th/6th alignment be studied further. The Committee believed we could not turn our backs on 20 years of planning and investment, which has created the existing high densities along 5th and 6th Avenues. Also contributing to the Committee's conclusion is that 5th and 6th Avenues have been built to accept light rail. Other streets adjacent to the high density spine, such as 4th and Broadway, have been built for high auto use. Both types of streets are needed for a healthy downtown.

In the end, the Committee voted <u>unanimously</u> for the 5th/6th Avenue alignment. The technical data support that conclusion, the historical data support that conclusion, and, make no mistake, no other option has wider support in the downtown business community.

I also wanted to briefly share with you the committee's concern regarding construction mitigation. The proposed 5th/6th Avenue alignment and the recommended option would minimize the scale and duration of construction of all the alignments and options considered. However, if the construction of South/North is to be completed successfully, it must be completed as quickly as possible with a strong construction management plan. Downtown Portland should be identified as a special construction zone with oversight provided by both Tri-Met and the business community, with appropriate assistance from the City. Moreover, selection of the construction contractor must be designed to maximize adherence to the construction management plan.

I am confident that with the active participation and good intentions of the business community, Metro, Tri-Met and its users and the City of Portland, we can make this alignment another showcase for Portland and the greater metropolitan area.

Sincerely,

## Steering Group South/North Light Rail

# Design Option Narrowing Final Report

December 1995

# Steering Group Selects Final Set of Design Options for Impact Study

On Nov. 20, the officials of the South/North Steering Group unanimously adopted a final set of light rail recommendations for study in the Draft Environmental Impact Statement (DEIS). *The Final Design Option Narrowing Report* now goes to the participating governments along the corridor for review. Following local government consensus in December, work on the Draft Environmental Impact Statement will begin Tier II of the study. The DEIS involves evaluating and further refining the options in more detail.

The Draft Environmental Impact Statement is an examination of impacts that a light rail line could have on the air, water, wildlife, traffic, streets, sidewalks, buildings, houses, neighborhoods and other features in the corridor. The process, beginning in January 1996, is expected to take 12 to 18 months to complete. Metro will work with Tri-Met and other involved governments and citizen committees during the study.

In forming its final design option report, the Steering Group took into consideration public comments from the community, technical information and recommendations from three committees. The following is a summary of final design option selections.

#### **Minimum Operable Segments**

The full-length light rail alternative to be examined in the DEIS would run between the vicinity of Clackamas Town Center in Oregon to the Veterans Administration Hospital/Clark College area in Vancouver, Wash. The Steering Group selected four specific construction segments called minimum operable segments (MOS) for further study. They are:

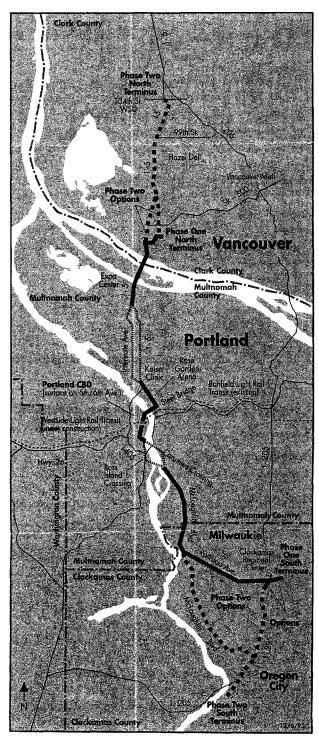
- 1. Milwaukie Market Place park-and-ride to VA Hospital/Clark College in Vancouver, Wash.
- 2. Clackamas Town Center area to Rose Quarter area
- 3. Clackamas Town Center area to Kaiser Clinic area
- 4. Clackamas Town Center area to Expo Center area

Note: A minimum operable segment (MOS) is a light rail alignment that is a segment of the fulllength alternative. It can be operated successfully on an interim or long-term basis and can be extended into the full-length alternative at a later time.

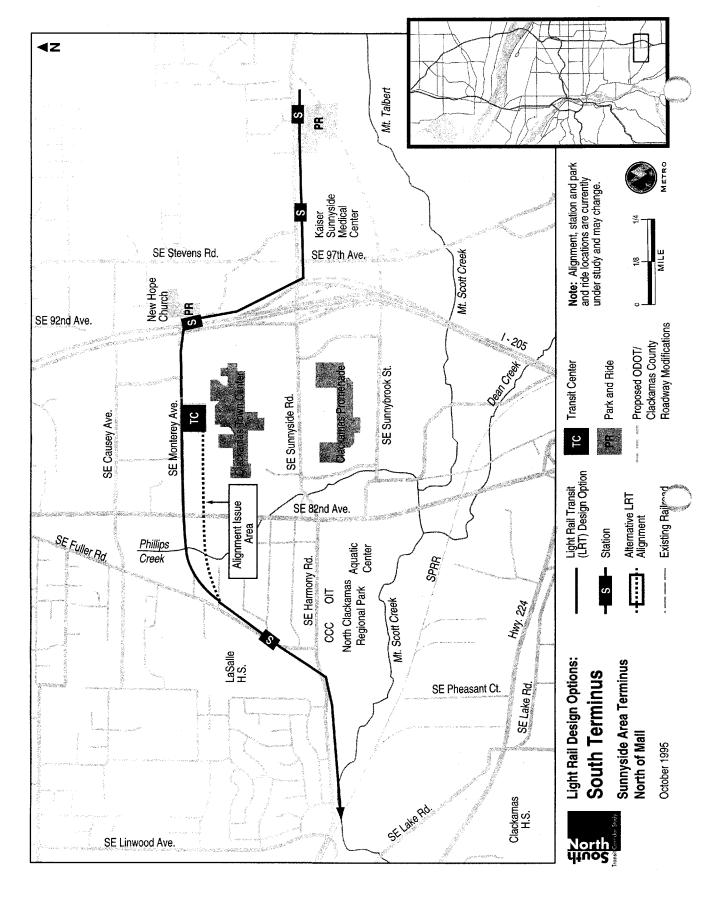
#### **Downtown Portland Alternative**

The members of the Steering Group agreed unanimously with the recommendations from all three committees regarding a light rail alternative on the 5th/6th Avenue Transit Mall in downtown Portland. Many other streets were studied, but the committees took into consideration the 20 years of planning and development that have gone into creating a high-density spine through the transit mall, as well as the economic and traffic impacts of using other streets. The members commented that construction impacts must be kept to a minimum so that businesses and commuters are not inconvenienced any longer than necessary. The Steering Group's recommendation will be forwarded to the Metro Council for final adoption in December 1995. (See page eight.)

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South/North Transit Corridor Study Map - Phase One and Phase Two



#### South Terminus (end point) -Sunnyside Area Terminus, North of Mall

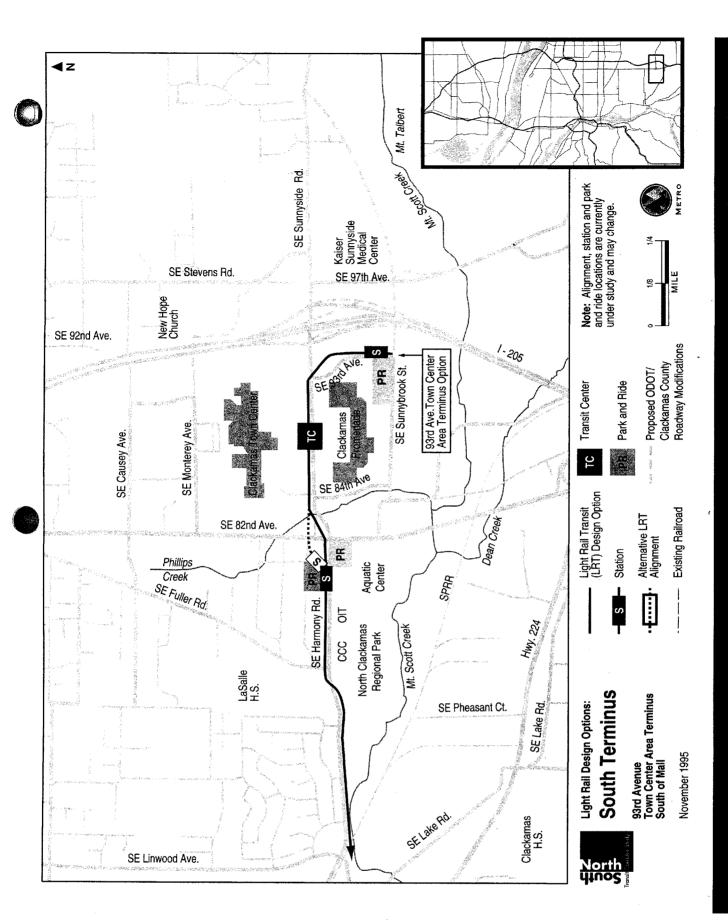
#### **Description**

The terminus station with this option would be located east of the Kaiser Sunnyside Medical Center with a park-and-ride lot located near the intersection of Sunnyside Road and 105th Avenue. The light rail line would travel at grade to a possible Kaiser Medical Center station located south of Sunnyside Road and north of the Mt. Talbert building. It would continue along Sunnyside Road, cross 97th Avenue at grade and then turn north. It would cross Sunnyside Road on a structure, then travel at grade, adjacent to I-205, to the New Hope Church. A station and a park-and-ride lot could be located in the vicinity of the New Hope Church. The LRT would then continue on an overpass

across I-205 and travel at ground level along the south side of Monterey Drive to the vicinity of the existing transit center north of the Clackamas Town Center (CTC). Continuing west, it would cross 82nd Avenue on a structure and continue to Fuller Road at grade. The alignment would curve south along the east side of Fuller Road with a possible station located near LaSalle High School. The line would cross under Harmony Road, curve west and travel along the south side of Harmony Road.

#### **Rationale**

This design option would provide close light rail transit access to the high-density, multi-family residential district north of CTC mall. It would also have a low number of commercial displacements. It would reconfigure the existing transit center near its current location, which is near the main mall entrance and various public facilities. It would also provide the opportunity for mall expansion near the transit center.



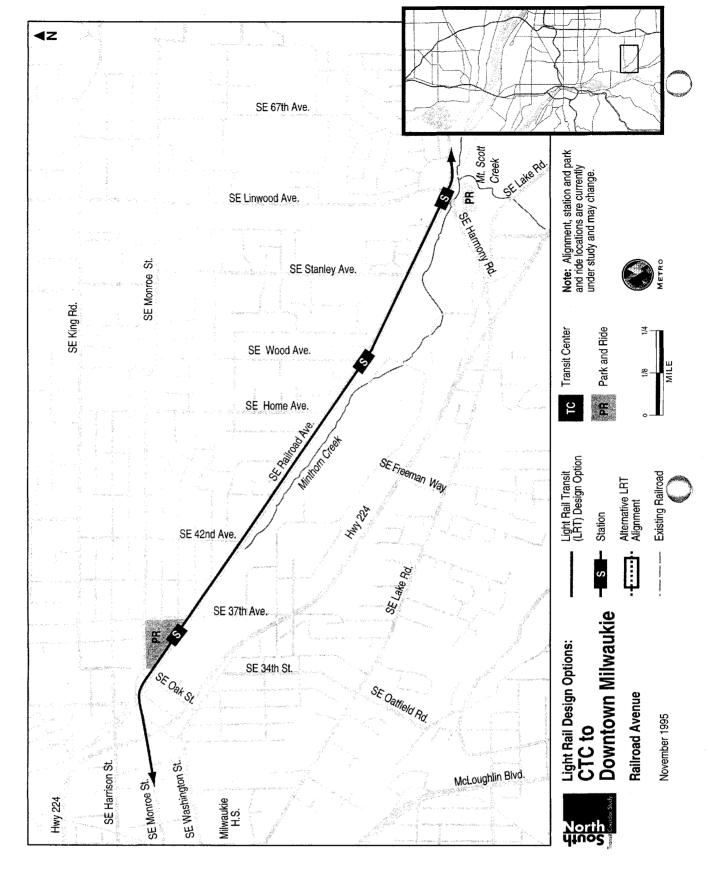
## **South Terminus (end point) –** 93rd Avenue CTC Area Terminus, South of Mall

#### **Description**

With this option, the southern terminus would be located just east of the Clackamas Promenade, and west of I-205 along 93rd Avenue. A potential parkand-ride lot would be located in the vicinity of 93rd Avenue and Sunnybrook Street. From the terminus, the light rail would travel north, cross Sunnyside Road on a structure and curve west, traveling along Sunnyside Road with a transit center located north of Sunnyside Road and south of the mall. From there, the light rail would travel west along Sunnyside Road and Harmony Road. A station and park-and-ride lot could be located in the vicinity of Harmony Road and 82nd Avenue. The alignment would continue west to a station west of Linwood Avenue on the south side of Railroad Avenue, with a park-and-ride lot nearby.

#### Rationale

The rationale for studying this design option in the DEIS is to further evaluate the benefits of a south of CTC alignment and a park-and-ride lot and terminus station west of I-205. This design option has lower capital and operating costs. It would also have a shorter travel time through the segment. Fewer residential displacements could be required with this option. Also, the South of Mall option would provide for bus access into the Clackamas Town Center Transit Center through a joint light rail/bus facility across 82nd Avenue. It would locate a light rail station close to the Clackamas Swim Center, Clackamas Community College and the Oregon Institute of Technology branch campus on Harmony Road.



### CTC to Downtown Milwaukie - Railroad Avenue

#### Description

From the north side of Harmony Road, the light rail alignment would emerge onto the south side of Railroad Avenue by crossing a reconfigured intersection of Linwood, Lake and Harmony roads. A station could be located in this area to serve the neighborhood and a park-and-ride lot. This alignment would then use the existing Railroad Avenue right-of-way, just north of the Southern Pacific (SP) main line. Railroad Avenue would be relocated to the north. A station would be located near Wood Avenue to serve the residential area to the north and industrial park to the south. The alignment would continue adjacent to the Southern Pacific main line to a station and park-and-ride lot just west of 37th Avenue. It would then cross over the main line on a structure in the vicinity of Oak and Myrtle streets, just west of the Milwaukie Market Place. The

structure would continue to an overpass of Highway 224, landing on Monroe Street in downtown Milwaukie.

#### **Rationale**

This design option would provide more direct access to the established neighborhood north of Railroad Avenue. It would also be the least expensive design option and would have the highest weekday ridership of the options reviewed in this segment. Finally, it is the only option that provides a park-and-ride facility to serve the travel shed of the residential area north of Railroad Avenue, preventing these autos from driving through the congested areas near downtown Milwaukie.





#### Milwaukie – Monroe Street/SP Branch Line

#### **Description**

In a Monroe Street/Southern Pacific branch line design option, light rail would travel west on Monroe Street from Highway 224 to a possible transit center located between Monroe and Harrison streets near the SP branch line. Light rail would curve to the north and travel adjacent to the east side of the SP branch line, using the existing underpass of Highway 224. An elevated structure would then allow the alignment to cross over to the west side of the SP branch line in the North Milwaukie area, just south of Ochoco Street. A park-and-ride station could be located somewhere in the vicinity between McLoughlin Blvd., Ochoco Street, the SP freight rail line and Johnson Creek. The alignment would then use an existing undercrossing of Tacoma Street to enter the McLoughlin Blvd. segment.

#### Rationale

This design option would require the fewest commercial building displacements of any of the Milwaukie design options and would have the second highest net weekday ridership. It would provide light rail access to downtown Milwaukie and would have the third lowest capital cost of the options serving downtown Milwaukie.

#### Milwaukie -

Monroe Street/21st Avenue/ McLoughlin Blvd.

#### **Description**

In a Monroe Street/21st Avenue/McLoughlin Blvd. design option, light rail would travel west on Monroe from Highway 224 then turn north to a transit center located behind Milwaukie City Hall on 21st Avenue. From there, the alignment would cross underneath Highway 224, and continue traveling north adjacent to McLoughlin Blvd. A park-and-ride station could be located somewhere in the vicinity between McLoughlin Blvd., Ochoco Street, the SP freight rail line and Johnson Creek. The alignment would then use an existing undercrossing of Tacoma Street to enter the McLoughlin Blvd. segment.

#### Rationale

The rationale for studying this design option in the DEIS is to further evaluate the benefits of locating the Milwaukie Transit Center west of the SP branch line, closer to established commercial area of downtown Milwaukie. This design option would provide direct and visible access to downtown Milwaukie and would be the least expensive option to construct of those options providing a station west of the SP branch line. It would also have low operation and maintenance costs.



#### South Willamette River Crossing – West Brooklyn Yards

#### Description

In a West Brooklyn Yards design option, light rail would travel north from SE Reedway Street along the east side of McLoughlin Blvd. The route would then follow the western boundary of Southern Pacific's Brooklyn Yards. A station could be located at SE 18th and Holgate Blvd. Light rail would cross Powell on a new bridge and continue to a station located at SE Clinton Street and Milwaukie Avenue. Light rail would cross over 9th, 8th, Grand Ave. and Martin Luther King, Jr. Blvd. on a bridge to a potential above-grade station near OMSI. Light rail would continue to the Caruthers Modified crossing.

#### Rationale

This design option would cost significantly less to construct than the East Brooklyn Yards alignment while serving generally the same employment, retail and residential areas. It would provide access to a similar number of acres of redevelopable land as the East Brooklyn Yards option and more acres of redevelopable land than the PTC/McLoughlin Blvd. option. This option also requires many less residential displacements than other options.

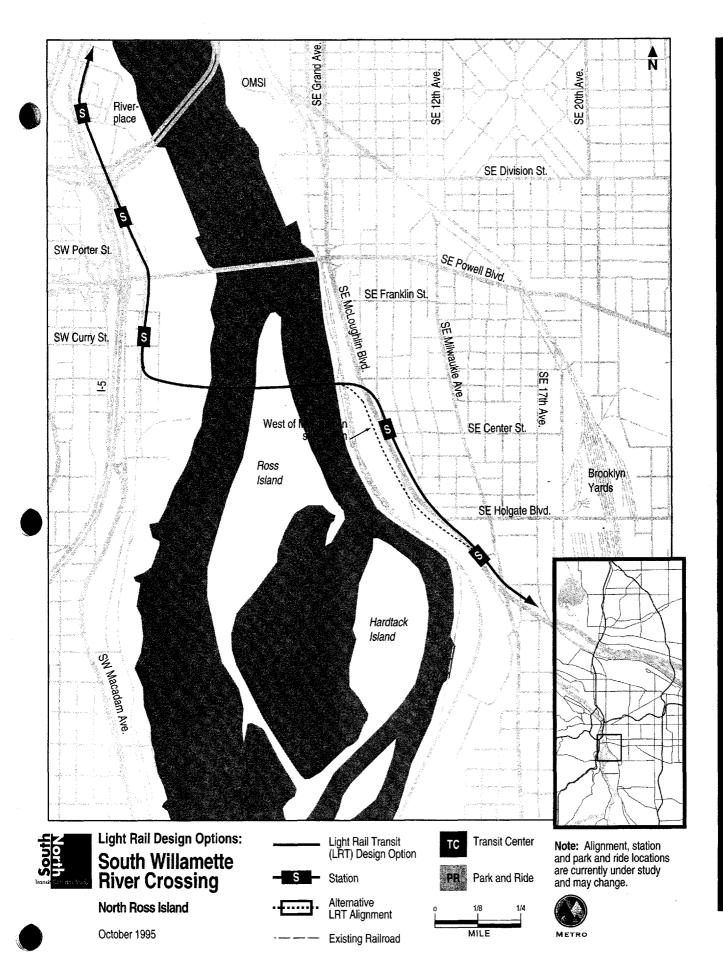
## South Willamette River Crossing – Caruthers Modified Bridge

#### **Description**

From an elevated OMSI station, the Caruthers Modified light rail bridge would cross 75 feet above the Willamette River channel. On the west bank, the bridge would split into a westbound and eastbound bridge as it crosses under the Marquam Bridge and weaves through the existing bridge columns. Light rail would cross over Moody Avenue and the Pacific Power and Light substation on structure and return to grade on the west side of the substation. It would continue north and recross Moody Avenue to a Riverplace station.

#### **Rationale**

This option would have a faster travel time compared to other options. It would have the least negative impact on the Willamette River ecosystem by requiring fewer piers in the river (similar to Caruthers/Marquam). It would also avoid adverse impacts on redevelopment parcels on the west bank of the Willamette, north and south of the Marquam Bridge.



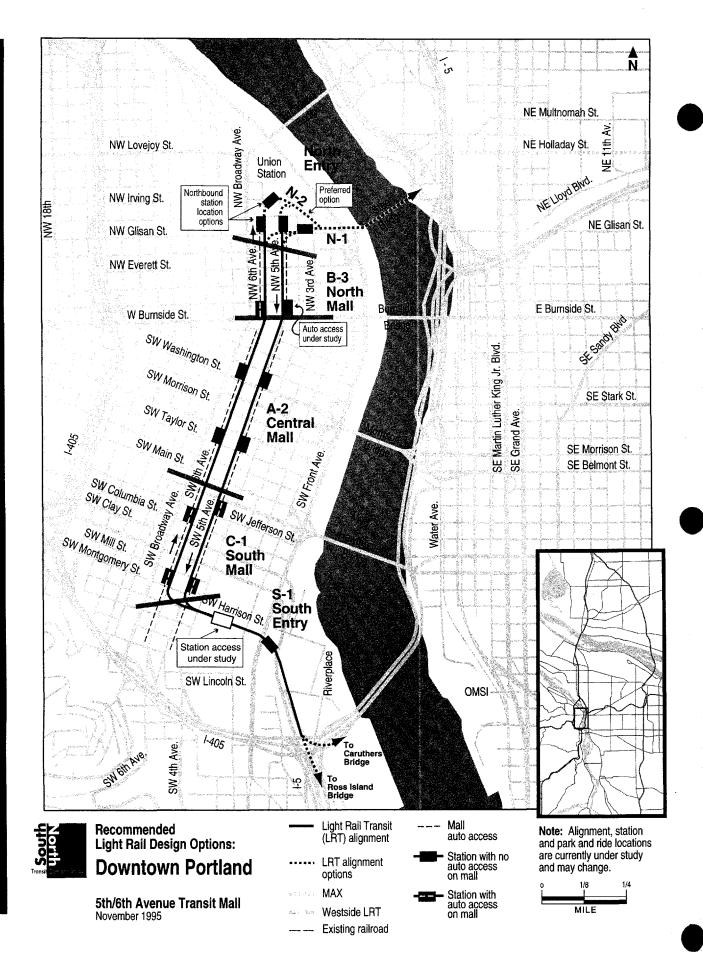
#### South Willamette River Crossing -North Ross Island Bridge

#### **Description**

From Tacoma Street, light rail would travel north on the east side of SE McLoughlin Blvd. to possible stations located near SE 16th and Milwaukie avenues and Center Street. It would then cross under SE McLoughlin Blvd. at approximately Bush Street, and cross the Willamette River at the north tip of Ross Island. The bridge would land near Moody Avenue, with a possible station located at Curry Street. It would travel north at ground level to a possible station near Porter Street. From there, it would travel north on the west side of Moody Avenue in its own right-of-way to a potential Riverplace station.

#### Rationale

This design option would provide walk access to light rail for more future (year 2015) employees and residents in the North Macadam redevelopment area than the South Parallel option and a number similar to the Mid Ross Island option. It would have less adverse impacts on the Willamette River ecosystem than the South Parallel option (and similar to the Mid Ross Island) due to fewer piers in the river.



### Downtown Portland - 5th/6th Avenue Transit Mall

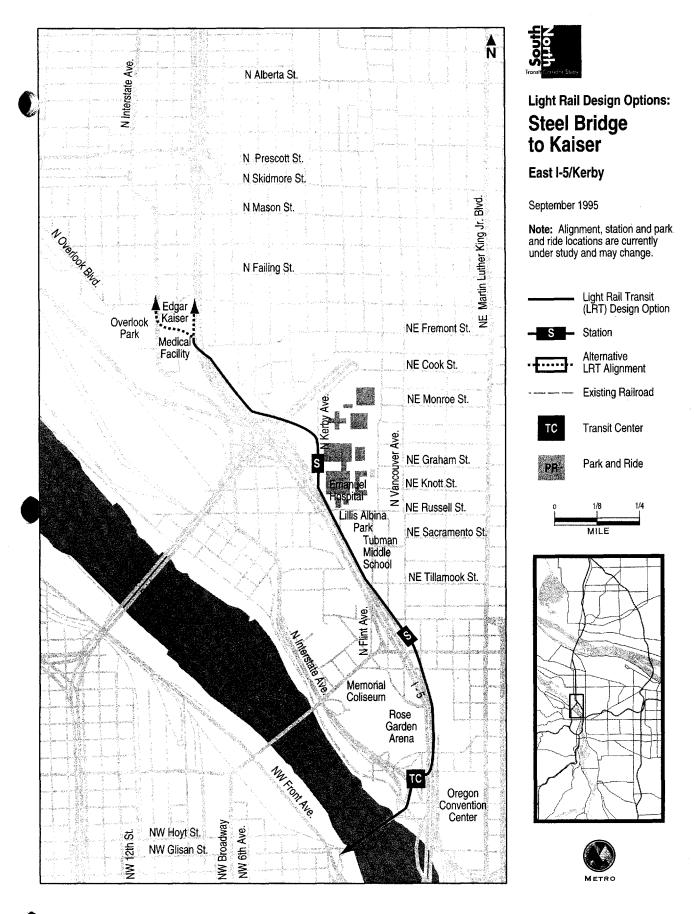
#### **Description**

The Steering Group selected the surface alignment on the 5th/6th Avenue Transit Mall to be studied further in the Draft Environmental Impact Statement. In the central mall, light rail and buses will have one lane each. Buses can also share the light rail lane. Auto access will remain much like it is today. On the mall north of W. Burnside, one lane will be used by light rail while the other lane will be shared by autos and buses. South of SW Madison, the transit mall will be extended to PSU and will generally include two auto/bus lanes, one light rail lane and some on-street parking. The south entry for light rail into downtown will be on SW Harrison Street, while the north entry will be from the Steel Bridge on either NW Glisan or NW Irving near Union Station.

The Steering Group further decided that no other subway or surface alignments in downtown should be studied in the Draft Environmental Impact Statement.

#### Rationale

The Steering Group found that the downtown option would provide an efficient transit system while preserving and enhancing the economic health and livability of downtown Portland. The proposed option would successfully accommodate buses, light rail, pedestrians and autos on the transit mall. No other surface street or subway alignment in downtown Portland provides a promising alternative to the mall alignment. While the proposed 5th/6th Avenue Transit Mall option would have the least construction impacts, a management plan needs to be developed to minimize both the duration and extent of construction impacts.



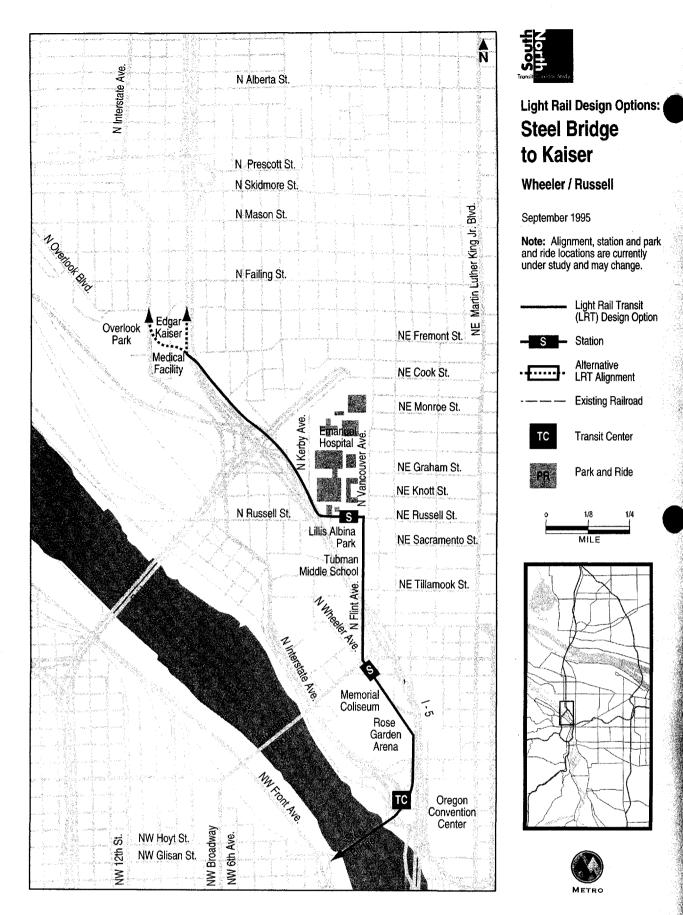
# Steel Bridge to Kaiser Clinic – East I-5/Kerby

#### **Description**

The route would leave the Rose Quarter Transit Center and run beneath the I-5 freeway, turning north along the eastern edge of I-5. It would run along I-5, and pass beneath NE Broadway/Weidler streets. A station above or at the surface serving the NE Broadway Street area could be located between N. Vancouver Avenue and NE Victoria Avenue. The route would continue along the east side of the freeway. This route would follow the east side of I-5 behind Harriet Tubman Middle School and cross N. Russell Street on a bridge to a station in the median of N. Kerby Avenue between N. Graham Street and N. Stanton Street. The route would turn west and pass over I-5 on a bridge and then either proceed north along the west side of the freeway or cross the Kaiser Clinic campus to Interstate Avenue.

#### Rationale

The choice between the Wheeler/Russell and the East I-5/Kerby design options will be an important issue to be resolved during the DEIS process. An important basis for making this determination will focus on the ability to plan and develop transitoriented land uses around stations. Issues of density, timing and certainly of development, traffic integration of light rail with major attractors, equity, capital cost, light rail travel speed/time, reliability, ridership, neighborhood cohesiveness and similar factors will be taken into consideration when evaluating these two options.



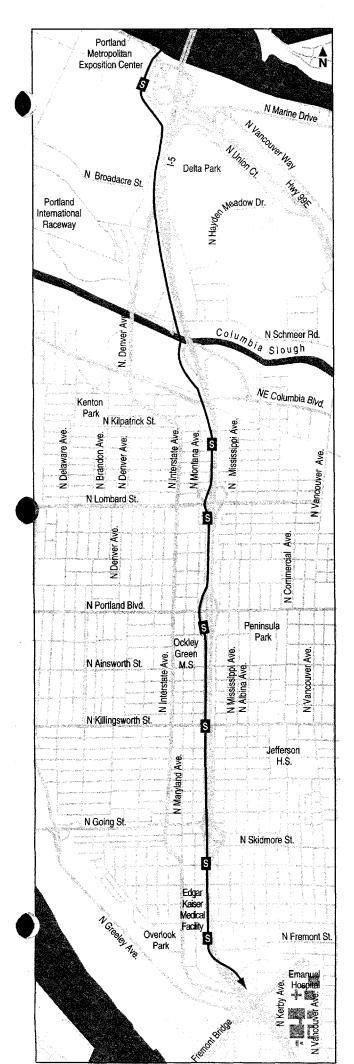
## Steel Bridge to Kaiser Clinic - Wheeler/Russell

#### **Description**

Leaving the Rose Quarter Transit Center, this route would pass along the eastern edge of the Rose Garden Arena with a possible station north of the arena near N. Weidler. It would then cross N. Broadway and N. Weidler streets at street level and continue north along the east side of N. Flint Avenue. The route would turn west at N. Russell Street to the north side of N. Russell with a groundlevel station at the south end of the Emanuel Hospital campus. It would climb on a structure and pass over N. Kerby Avenue, Stanton Yard (a city maintenance facility) and N. Mississippi Avenue. The route would curve westward, passing over I-5 on a bridge and then either proceed north along the west side of the freeway or cross the Kaiser Clinic campus to Interstate Avenue.

#### Rationale

The choice between the Wheeler/Russell and the East I-5/Kerby design options will be an important issue to be resolved during the DEIS process. An important basis for making this determination will focus on the ability to plan and develop transitoriented land uses around stations. Issues of density, timing and certainly of development, traffic integration of light rail with major attractors, equity, capital cost, light rail travel speed/time, reliability, ridership, neighborhood cohesiveness and similar factors will be taken into consideration when evaluating these two options.



# Kaiser Clinic to Expo Center - I-5 Freeway Alignment



The I-5 alternative would begin at a Kaiser Clinic station and proceed north along the western bank of I-5. It would run adjacent to the freeway to a station south of N. Skidmore Street and then pass beneath



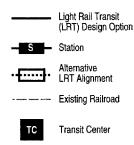
#### **Light Rail Design Options:**

#### Kaiser to Expo Center

#### I-5 Freeway Alignment

October 1995

**Note:** Alignment, station and park and ride locations are currently under study and may change.





Park and Ride



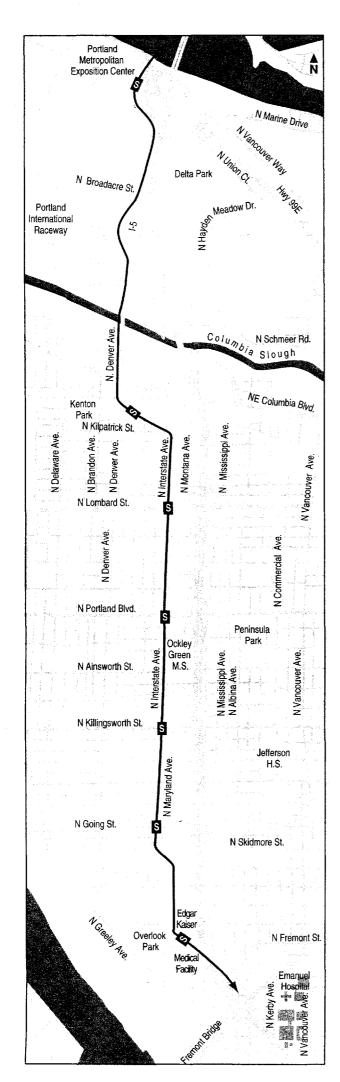




N. Going Street with a box structure. From N. Going Street to N. Killingsworth Street, the route would run above the freeway along N. Minnesota Avenue to west of the freeway ramps. North of a station at N. Killingsworth Street, the route would run directly along the freeway bank and then curve to the west of the freeway ramps to a station south of N. Portland Blvd. It would cross N. Portland Blvd. at the street level and continue north to a N. Lombard station. It would pass over N. Lombard and the freeway ramps on a bridge to N. Baldwin Street and continue north above the level of the freeway to a station at N. Kilpatrick. The route travels north, paralleling the west side of the freeway past PIR and Delta Park, and crosses over Hwy. 99 adjacent to Expo Road. An elevated station would be located near the Expo Center parking lot.

#### Rationale

The choice between an Interstate and I-5 alignment will be one of the major issues to be resolved during the DEIS study. It will focus on the ability to plan and develop transit-oriented land uses around stations; capital costs; parking; reliability; ridership; neighborhood density and other similar factors. The Steering Group determined that following review of the technical data for the DEIS, the project will evaluate which North Portland crossover option would warrant further study.



## Kaiser Clinic to Expo Center -Interstate Avenue Alignment

#### **Description**

From the Kaiser Clinic area, light rail would proceed north in the center of Interstate Avenue, generally within the existing right-of-way, except at intersections. One lane of traffic in each direction

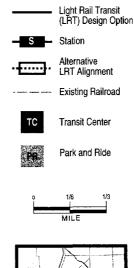


## Light Rail Design Options: Kaiser to Expo Center

Interstate Avenue Alignment

October 1995

**Note:** Alignment, station and park and ride locations are currently under study and may change.

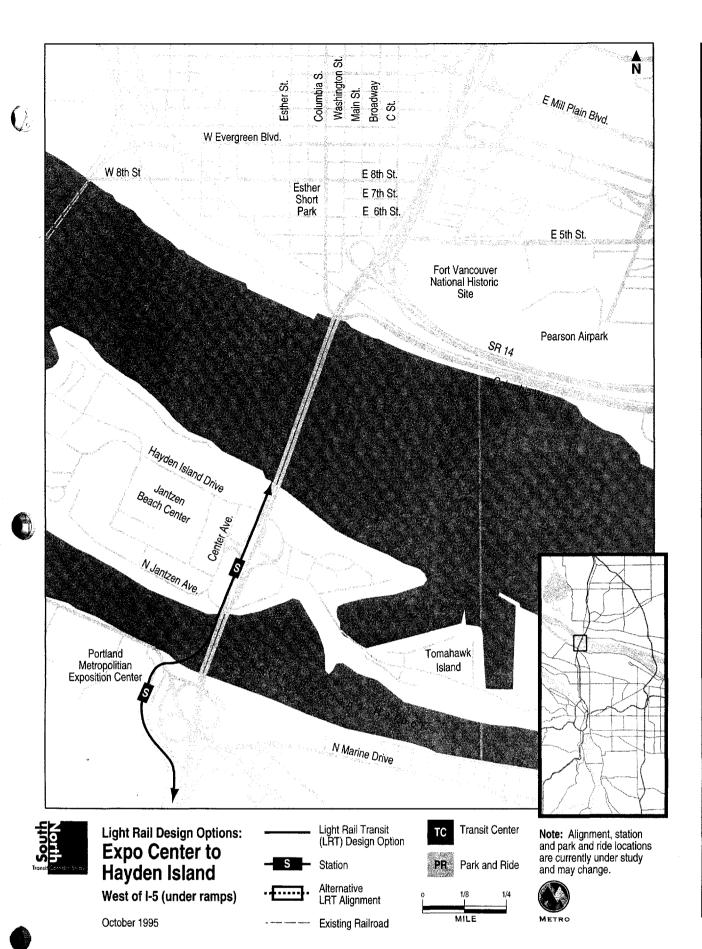




would be provided, except on approaches to N. Going Street and N. Lombard Street, where two lanes in each direction are assumed. Each intersection would be crossed at the street level with stations at Kaiser Clinic, N. Going Street, N. Killingsworth Street, N. Portland Blvd., N. Lombard Street and the Kenton commercial district. The route would travel north along the west side of the Denver viaduct. It would travel across N. Columbia Blvd. and the Columbia Slough on a bridge. It would pass West Delta Park and follow Expo Road to an elevated station near the Expo Center parking lot.

#### **Rationale**

The choice between an Interstate and I-5 alignment will be one of the major issues to be resolved during the DEIS study. It will focus on the ability to plan and develop transit-oriented land uses around stations; capital costs; parking; reliability; ridership; neighborhood density and other similar factors. The Steering Group determined that following review of the technical data for the DEIS, staff should evaluate which North Portland crossover option would warrant further study.



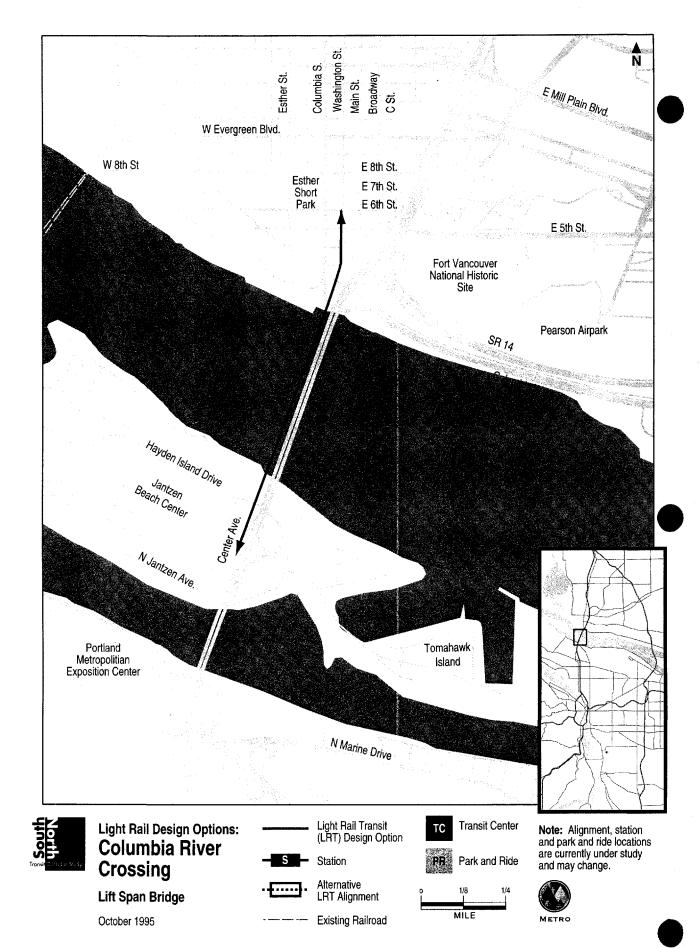
# **Expo Center to Hayden Island**West of I-5 Under the Ramps

#### **Description**

This route would begin near the Expo Center and proceed north over Marine Drive, crossing North Portland Harbor and Jantzen Avenue on a diagonal bridge. The station would be elevated about 10 feet above the ground and located just north of Jantzen Avenue. The tracks would pass under the I-5 ramps and continue north along the freeway to a bridge that crosses North Hayden Island Drive and the Columbia River.

#### Rationale

This option would have similar travel times, ridership and operation/maintenance costs compared to other options studied. It would have significantly fewer impacts than the other options, including less visual and traffic impacts, and fewer potential impacts on the houseboat community.



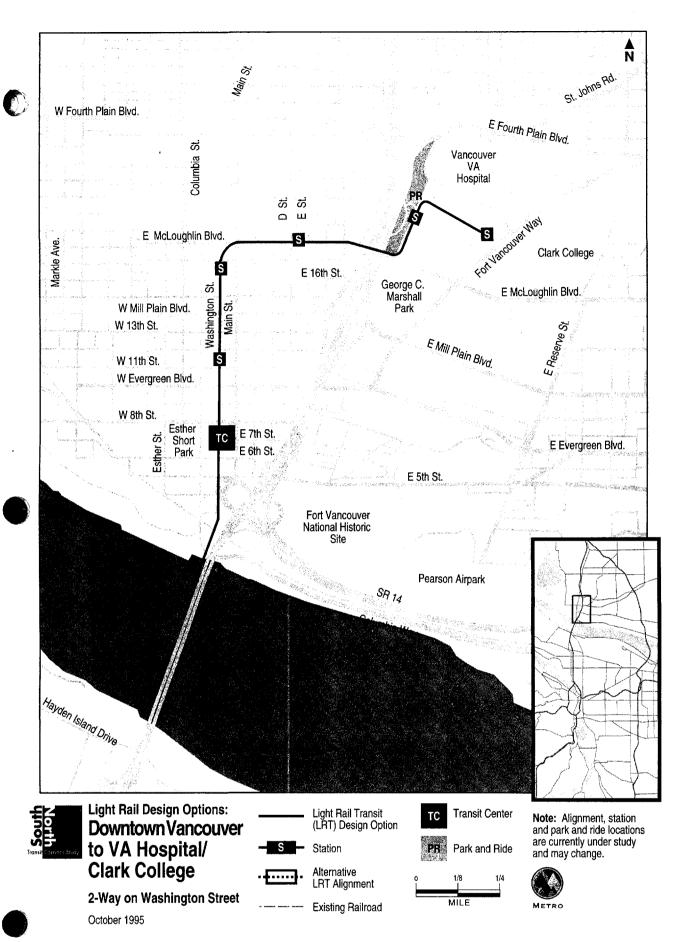
## Columbia River Crossing -Lift Span Bridge

#### **Description**

This bridge would cross the Columbia River parallel to the existing I-5 freeway bridge on the west side and be approximately the same height above the river. After passing over Columbia Street, it would connect with Washington Street in downtown Vancouver. The bridge design would match the lift span of the existing I-5 bridge.

#### **Rationale**

The bridge would be approximately \$101 million cheaper to construct than a tunnel. It would serve the downtown Vancouver area more directly with a station at a redevelopment site and transit center.



#### Downtown Vancouver to VA Hospital/Clark College – 2-Way on Washington Street

This route features a 2-Way on Washington Street in downtown Vancouver. The terminus location is in the vicinity of the Veterans Administration Hospital/Clark College.

#### Description

The route would descend from a bridge through new underpass through the Burlington Northern Railroad berm. It would continue north along Washington Street to a station at the former Lucky Lager Brewery site adjacent to the 7th Street transit center. The route would continue north on Washington with stations between 11th and 12th and

between 16th and 17th. At McLoughlin, the route would turn east and cross the I-5 freeway using the existing McLoughlin Blvd. undercrossing. A station would potentially be located on E. McLoughlin Blvd. between "D" and "E" streets. From McLoughlin Blvd., the route would travel north along the east side of the freeway with a station and park-and-ride near the Veterans Administration Hospital and a station further east near Fort Vancouver Way.

#### Rationale

The 2-Way on Washington Street route would be a minute faster, have higher ridership and cost \$31 million less to construct than the Washington/Main street couplet option. It would also provide closer walking access to neighborhoods and redevelopment opportunities west of downtown Vancouver.

#### **North Portland Segment**

The Steering Group agreed to forward an all-Interstate Avenue alignment and an all-I-5 freeway alignment for further study. In addition, the Steering Group determined that following review of the technical data for the DEIS, staff should evaluate which North Portland crossover option would warrant further study.

# Design Option Narrowing by Segment

The following list summarizes the final set of design options selected by the Steering Group for further study in the DEIS. Refer to the maps inside to locate each alignment.

- 1. South Terminus (end point) (pages 2 and 3)
  - Sunnyside Terminus, North of Mall
  - 93rd Avenue/CTC Terminus, South of Mall
- 2. CTC to Downtown Milwaukie (page 4)
  - Railroad Avenue
- 3. Central Milwaukie (page 5)
  - Monroe Street and SP Branch Line
  - Monroe Street and 21st Avenue/McLoughlin

Between the Milwaukie and River Crossing Segments, only a SE McLoughlin Blvd. option is being considered.

4. South Willamette River Crossing

(pages 6 and 7)

- Caruthers Crossing West Brooklyn Yards, Caruthers Modified Bridge
- Ross Island Crossing North Ross Island Bridge

- 5. Downtown Portland (page 8)
  - 5th/6th Avenue Transit Mall
- 6. Steel Bridge to Kaiser Clinic (pages 9 and 10
  - East I-5 freeway and Kerby Street Station
    Wheeler Avenue and Russell Street Station
- 7. Kaiser Clinic to Expo Center (pages 11 and 12)
  - All I-5 Freeway Alignment
  - All Interstate Avenue Alignment
- 8. Expo Center to Hayden Island (page 13)
  - West of I-5 Freeway (under ramps)
- 9. Columbia River Crossing (page 14)
  - Lift Span Bridge
- 10. Downtown Vancouver to VA Hospital/ Clark College Terminus (page 15)
  - Two-way on Washington Street
  - New terminus near VA Hospital/Clark College

To obtain a copy of the *Design Option Narrowing Final Report*, call Metro at (503) 797-1757. Or, leave a message on the transportation hotline (listed below).

## **December Meetings**

Local government meetings are taking place during December to review and take action on the Steering Group final recommendations.

Call the Transportation Hotline for an update of these meetings: (503) 797-1900

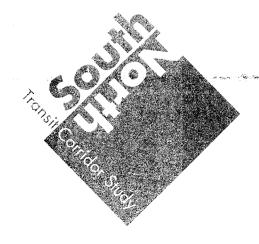
or in Clark County: (360) 750-TRIP

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#### South/North Transit Corridor Study

Metro 600 NE Grand Ave. Portland, OR 97232

Time-Sensitive Material



# Light Rail Recommendations

## Citizens Advisory Committee Makes Recommendations to Steering Group

During the past 12 months, the South/North Citizens Advisory Committee (CAC) has worked with staff and the public to study and evaluate the proposed light rail alignment design options. On Nov. 2, 1995 – after considering technical data, public comment and the South/North Project Management Group's recommendation – the committee formed and adopted recommendations on which light rail alignment design options should advance into the Draft Environmental Impact Statement (DEIS) for 12-18 months of study.

In forming its recommendations, the committee was impressed with the high quality of the technical information, the high level of interest that the design options have generated in the community, and the thoughtfulness behind the PMG recommendation. The committee found unanimous agreement with the recommendation in most of the segments of the corridor. The adjacent list summarizes the design options (by segment) that are recommended by the CAC to move forward for further study in the DEIS.

There are three areas where the CAC recommendations differ from those of the Project Management Group. The following is a summary of how the Citizens Advisory Committee members suggest that the Steering Group amend the PMG recommendations:

#### Minimum Operable Segments.

The committee discussed at length the PMG recommendations for specific construction segments (called "minimum operable segments") of the project that should be studied in the Draft Environmental Impact Statement. The committee concurs with the PMG-

What is an MOS?

While the South/North Study will be examining a full-length light rail alternative between the Clackamas Town Centerarea in Oregon and the Veterans Administration Hospital/Clark College area in Vancouver, Wash., the Federal Transit Administration requires that all Draft Environmental Impact Statements include an examination of minimum operable segments (MOS). MOS's are light rail alignments that are:

- segments of the full-length alternative
- can be operated successfully on an interim or long-term basis
- can be extended into the fulllength alternative at a later time

recommended set of four minimum operable segments (one bi-state and three Oregon-only).

However, the CAC also recommends the addition of a fifth minimum segment from an end point in the downtown Milwaukie/Market Place area to the Expo Center in North Portland. This recommendation is made with an understanding by the committee that the foundation of the South/North Transit Corridor Study is based on adopted regional

policy that a bi-state

continues on back

# Design Option Narrowing by Segment

The following provides a quick summary of the Citizens Advisory Committee recommendations. Refer to the maps inside to locate the design option narrowing recommendations. Other options considered but not recommended are the same as those listed in the Oct. 20 newsletter.

#### 1. South Terminus (end point)

Recommended options:

- Sunnyside Terminus, North of Mall
- 84th Avenue/CTC Terminus, South of Mall

#### 2. Railroad Avenue/Highway 224

Recommended option:

• Railroad Avenue

#### 3. Central Milwaukie

Recommended options:

- Monroe Street and 21st Avenue/McLoughlin
- Monroe Street and SP branch line

Between the Milwaukie and River Crossing segments, only a SE McLoughlin Boulevard option is being considered.

#### 4. South Willamette River Crossing

Caruthers Eastside - recommended option:

• West Brooklyn Yards

Caruthers Crossing - recommended option:

- Caruthers Modified
- Ross Island Crossing recommended option:
  - North Ross Island

#### 5. Downtown Portland

This design option will be discussed and a recommendation will be adopted at the Nov. 9 meeting of the Citizens Advisory Committee.

#### 6. Steel Bridge to Kaiser Clinic

Recommended options:

- East I-5 freeway and Kerby Street station
- Wheeler Avenue and Russell Street station

#### 7. Kaiser Clinic to Expo Center

Recommended options:

- All Interstate Avenue alternative
- All I-5 freeway alternative
- Killingsworth Crossover
- Portland Blvd. Crossover
- Kenton Crossover (the Kenton Crossover should receive the highest priority for further study)

#### 8. Expo Center to Hayden Island

Recommended option:

• West of I-5 freeway (under ramps)

#### 9. Columbia River Crossing

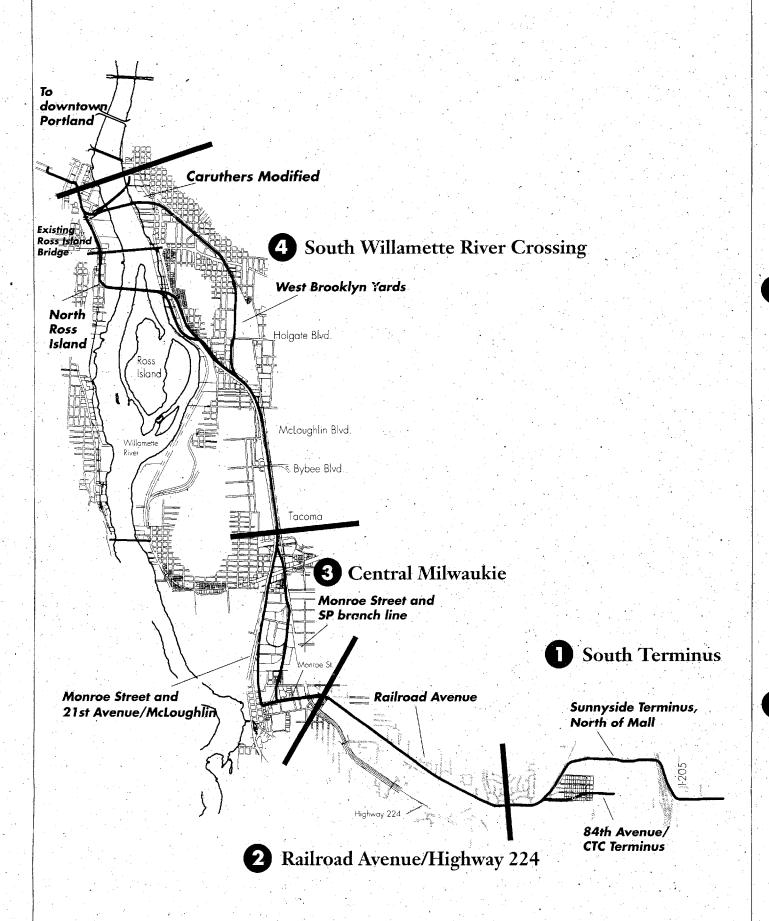
Recommended option:

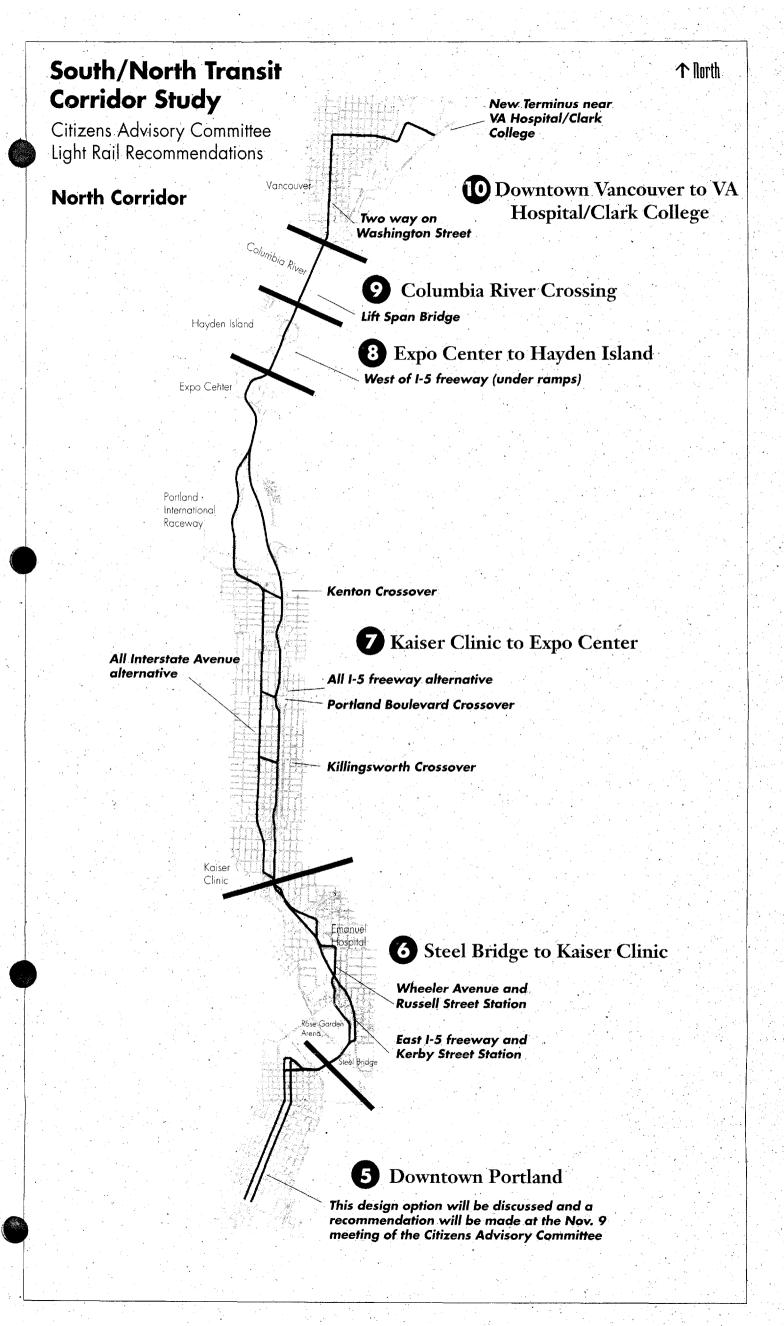
• Lift span bridge

## South/North Transit Corridor Study

Citizens Advisory Committee Light Rail Recommendations

**South Corridor** 





The South/North Transit Corridor Study

Metro

In cooperation with:

City of Gladstone

City of Milwaukie

City of Oregon City

City of Portland

City of Vancouver

Clackamas County

Clark County

C-TRAN

Multhomah County

Oregon Department of Transportation

Port of Portland

Southwest Washington Regional Transportation Council

Tri-Met

Washington State Department of Transportation project is the goal. In addition, the committee stressed the importance of providing light rail service to North Portland, whether light rail is extended into Clark County.

Therefore, the committee recommended that the additional Oregon-only segment should be studied further to provide the region with important information prior to a final decision on which minimum operable segment should be selected for the first phase of construction.

North Portland (Kaiser Clinic to Expo Center)

The committee agrees with the PMG recommendation to forward an all-Interstate Avenue alignment and an all-I-5 freeway alignment for further study in the DEIS. However, the committee recommends that all three of the crossover options between Interstate and I-5 (Killingsworth Street, Portland Boulevard and Kenton) should also be studied fully in the DEIS. The committee feels that there is a possibility that a crossover option may ultimately emerge as the most promising alignment alternative in North Portland and that there is currently too little information on the crossover options to exclude them from further detailed study. The committee also recognizes that limited time and funds may prohibit the study of all three crossover. options. If that is the case, then the committee recommends that the Kenton crossover be studied further, along with the all-Interstate and all-I-5 alignment options.

#### Hayden Island

The committee concurs with the PMG recommendation to carry the West of I-5 freeway (under the ramps) option into the DEIS for further study. In addition, the committee stressed the importance of providing light rail access for the island's residents, employees and businesses. The committee does not agree with the PMG recommendation that the Hayden Island station should be considered for possible deferral during initial construction.

#### 10. Downtown Vancouver to VA Hospital/ Clark College

Recommended options:

- Two-way on Washington Street
- New terminus near VA Hospital/Clark College

In August 1995, following an extensive effort to involve the public in the creation of the Clark County and Vancouver Transportation Futures process, C—TRAN amended the northern Phase I terminus from 99th Street to Veterans Administration Hospital/Clark College. Design options previously developed for the North Vancouver and Clark County segments will be narrowed as part of the future phase two extension process.

#### Meetings Calendar

The South/North Steering Committee will meet in November to consider the design option recommendations from the Project Management Group and the Citizens Advisory Committee, followed by review by local involved jurisdictions. The meetings are as follows:

#### South/North Steering Committee

3 - 5 p.m., Nov. 20
 Adoption of design option recommendation
 Metro Regional Center
 600 NE Grand Ave.

Tri-Met – Ross Roberts, (503) 239-6723
• Nov. 22 – Tri-Met Board meeting/review

City of Portland – Wendy Smith-Novick, (503) 823-7738

- Nov. 28 Portland Planning Commission review
- Dec. 6 Portland City Council meeting/review.

City of Milwaukie - Nancy Waddell, (503) 786-7658

• Dec. 12 – Milwaukie City Council meeting/review

Metro – Marilyn Matteson, (503) 797-1745

• (December date and time to be determined)

#### For More Information

Gina Whitehill-Baziuk Public involvement management/media (503) 797-1746

Jeanna Gernazanu North portion of corridor (503) 797-1865

Susan Shepherd South portion of corridor (503) 797-1872 Marilyn Matteson For information or to schedule a speaker (503) 797-1745

For information on Clark County, (360) 750-TRIP

# Transportation Hotline, (503) 797-1900

To learn about upcoming South/North meetings, call the Transportation Hotline, (503) 797-1900. You may also leave a message on the hotline to receive information or be placed on the South/North mailing list. Please leave your name, address, ZIP code and phone number. Or, if you have questions and wish to speak with a staff member, call (503) 797-1745.



#### South/North Transit Corridor Study

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South/North Citizens Advisory Committee Light Rail Recommendations

#### ALTERNATIVE FINANCE PROVISIONS OF SB 1156-C (LIGHT RAIL PUBLIC/PRIVATE TASK FORCE)

#### Introduction

Section 14 of SB 1156-C places a specific obligation on Tri-Met to identify up to \$75 million of new financing sources which could be authorized by the Legislature to reduce the State's share of South/North light rail financing. Repayment is contingent upon new financing authorities granted by the 1997 Legislature based on recommendations from the region. Although the language of Section 14 might be construed broadly to allow development of funding methods to "reduce the need in the Portland metropolitan region for long-term transportation funding by the State of Oregon," the clear legislative intent is to develop innovative ways to finance part of the South/North light rail project.

To accomplish this, Tri-Met must establish a public-private task force to report on new funding methods, including innovative public-private mechanisms to capture the value created by projects. Based on the work of the task force, Tri-Met must develop its recommendations to the Legislature "in cooperation with Metro and the Joint Policy Advisory Committee on Transportation of Metro."

In addition to the basic statutory requirement, Tri-Met has a goal of using any new funding sources to reduce the burden on local taxpayers who have approved \$475 million in GO bond authority for the project.

Tri-Met proposes to create a task force of 7-9 citizens, supported by ex-officio membership of Tri-Met and Metro. The task force report will be submitted to JPACT, which will conduct public review and submit its recommendations to Tri-Met and to the Metro Council. This arrangement is intended to (1) stimulate development of innovative ideas from the private sector, (2) allow the task force to work rapidly, and (3) allow public review through the established JPACT process. The ex-officio public members of the task force will serve as support and resources rather than as participants.

#### **Tri-Met Objectives**

1. Identify alternative funding sources and methods for the South/North light rail project which can be used to:

- (a) meet the obligation to provide the Legislature with options for reducing the funding commitments for the South/North project made by the State and by local taxpayers;
- (b) fill funding gaps due to shortfalls in public funds;
- (c) improve cash-flow and construction flexibility.
- 2. Identify public and private mechanisms to capture a share of the value created by the South/North light rail project.
- 3. Identify and review alternative financing methods for extending the line into Clark County.
- 4. Promote private sector investment along rail lines (increase and speed up creation of value which can be captured).

#### Organization of Task Force

The task force will comprise 7 - 9 citizens appointed by Tri-Met. The Task Force will include members with backgrounds in innovative project finance, real estate and development, and public/private partnerships.

The Tri-Met General Manager and Metro Executive will serve as ex-officio members of the task force.

Tri-Met will provide a consultant to support the work of the task force and will provide technical assistance. Tri-Met and consultant will establish an interagency working group to insure coordination between the Task Force and other related efforts, including Governor's work on developing new framework for transportation finance, regional funding initiatives, pursuit of public funding for South/North project, and Metro's congestion pricing study.

The task force will issue its report to Tri-Met by July 15, 1996. Tri-Met will forward the report to JPACT Finance Committee for review and recommendations to JPACT. The Task Force will participate with Tri-Met in presentation of the report to the Legislature.

#### Charge to Task Force

The charge to the Task Force will include the following elements:

Page 3 December 1, 1995

The task force should consider the full range of possibilities for funding the project but should develop full recommendations, including consideration of implementation issues, for those that have the most promise to significantly fulfill the stated Objectives. The project consists of the full South/North project from Clackamas County to Clark County, without limitation to proposed construction phases or segments.

The funding measures to be considered should include but not be limited to: tolling, capture of added property values (similar to tax increment), joint development of station areas, air rights, "super turn-key" construction, tax-advantaged leasing (cross-border leasing), tax-advantaged debt financing, joint use of right of way and/or facilities, tax credits and exemptions.

Funding opportunities related to but not specifically part of the South/North project should be considered, but implications of such opportunities for other transportation projects and funding should be weighed.

#### STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 95-2251 FOR THE PURPOSE OF RECOMMENDING CREATION OF THE SOUTH/NORTH LIGHT RAIL PUBLIC-PRIVATE TASK FORCE

Date: December 4, 1995 Presented by: Andrew Cotugno

#### PROPOSED ACTION

This resolution would recommend the creation of a Public-Private Task Force to consider new financing sources for the construction of South/North Light Rail as called for in SB 1156, the South/North Light Rail funding legislation.

#### FACTUAL BACKGROUND AND ANALYSIS

The Oregon Legislature passed Senate Bill 1156 in 1995 which requires Tri-Met to identify new financing sources which could be utilized to reduce the state's share of South/North Light Rail construction costs by up to \$75 million. To accomplish this, Tri-Met will establish a Public-Private Task Force to make recommendations on new financing sources. The recommendations will be forwarded by Tri-Met to the 1997 Legislature in cooperation with Metro and the Joint Policy Advisory Committee on Transportation. Reduction of the state's share of South/North costs is contingent upon the granting of new authorities by the 1997 Legislature.

In addition to the statutory requirement contained in Senate Bill 1156, Tri-Met has a goal of using any new funding sources to reduce the burden on local taxpayers who have approved \$475 million in General Obligation bond authority for the project.

Tri-Met proposes to create a Task Force of 7-9 citizens, supported by ex-officio membership of Tri-Met and Metro. The Task Force report will be submitted to JPACT, which will conduct public review and submits its recommendations to Tri-Met and the Metro Council. This arrangement is intended to 1) stimulate development of innovative ideas from the private sector; 2) allow the Task Force to work rapidly; and 3) allow public review through the established JPACT process. The ex-officio public members of the Task Force will serve as support and resources rather than as participants.

#### Tri-Met Objectives

- 1. Identify alternative funding sources and methods for the South/North Light Rail Project which can be used to:
  - a) Meet the obligation to provide the Legislature with options for reducing the funding commitment for the South/North project made by the state and local taxpayers;

- b) Fill funding gaps due to shortfalls in public funds; and
- c) Improve cash-flow and construction flexibility.
- Identify public and private mechanisms to capture a share of the value created by the South/North Light Rail Project.
- 3. Identify and review alternative financing methods for extending the line into Clark County.
- 4. Promote private sector investment along rail lines (increase and speed up creation of value which can be captured).

#### Organization of Task Force

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The Tri-Met General Manager and Metro Executive will serve as exofficio members of the Task Force.

Tri-Met will provide a consultant to support the work of the Task Force and will provide technical assistance. Tri-Met and consultant will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study.

The Task Force will issue its report to Tri-Met by July 15, 1996. Tri-Met will forward the report to the JPACT Finance Committee for review and recommendations to JPACT. The Task Force will participate with Tri-Met in presentation of the report to the Legislature.

#### Charge to the Task Force

The charge to the Task Force will include the following elements:

The Task Force should consider the full range of possibilities for funding the project but should develop full recommendations, including consideration of implementation issues, for those that have the most promise to significantly fulfill the state objectives. The project consists of the full South/North project from Clackamas County to Clark County, without limitation to proposed construction phases or segments.

The funding measures to be considered should include, but not be limited to, tolling, capturing of added property values, joint development of station areas, air rights, "super turn-key"

construction, tax-advantaged leasing (cross-border leasing), tax-advantaged debt financing, joint use of right-of-way and/or facilities, tax credits and exemptions.

Funding opportunities related to, but not specifically part of, the South/North project should be considered, but implications of such opportunities for other transportation projects and funding should be weighted.

#### EXECUTIVE OFFICER\_RECOMMENDATION

The Executive Officer recommends approval of Resolution No. 95-2251.

#### BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF RECOMMENDING	) RESOLUTION NO. 95-2251
CREATION OF THE SOUTH/NORTH	)
LIGHT RAIL PUBLIC-PRIVATE TASK	) Introduced by
FORCE	) Councilor Rod Monroe, Chair

WHEREAS, The Oregon Legislature in 1995 adopted Senate Bill 1156 to provide state funding for the construction of the South/North Light Rail Project; and

WHEREAS, The Oregon Legislature, through the passage of SB 1156, directed Tri-Met to establish a Public-Private Task Force to identify up to \$75 million of new financing sources which could be authorized by the Legislature to reduce the state's share of the South/North project financing; and

WHEREAS, Senate Bill 1156 requires that the Public-Private Task Force identify and evaluate alternative funding sources, consider innovative funding mechanisms to capture the value created by transportation projects; and

WHEREAS, Tri-Met, in cooperation with Metro and the Joint Policy Advisory Committee on Transportation, is required to make recommendations on new financing sources to the 1997 session of the Oregon Legislature; and

WHEREAS, The reduction of the state's share of the South/
North project financing costs is contingent on the enactment of
financing authorities by the 1997 Legislature based on recommendations from the region; and

WHEREAS, Tri-Met proposes to create a Task Force of 7-9 citizens, supported by Tri-Met General Manager and Metro Executive serving as ex-officio members; and

WHEREAS, Tri-Met will provide support and technical assistance to the Task Force; and

WHEREAS, Tri-Met will establish an interagency working group to ensure coordination between the Task Force and other related efforts, including the Governor's work on developing a new framework for transportation finance, regional funding initiatives, pursuit of public funding for the South/North project, and Metro's congestion pricing study; and

WHEREAS, The Task Force will issue its report to Tri-Met by
July 15, 1996 and Tri-Met will forward the report to the JPACT
Finance Committee for review and recommendations to JPACT and the
Task Force will participate with Tri-Met in presentation of the
report to the Legislature; now, therefore,

#### BE IT RESOLVED,

- 1. That the Metro Council recommends that Tri-Met create a citizen task force on public-private finance mechanisms which includes the Metro Executive Officer as an ex-officio member for the South/North Light Rail Project to meet the requirements of SB 1156.
- 2. That the finance alternatives recommended by this committee be reviewed by the Joint Policy Advisory Committee on

Transporta	ation	and	the	Metro	Council	prior	to	a	recommendation	to
the 1997 I	Legisl	atur	e.							

ADOPTED by the Metro Council this \_\_\_\_ day of \_\_\_\_\_

J. Ruth McFarland, Presiding Officer

Approved as to Form:

Daniel B. Cooper, General Counsel

95-2251.RES ACC:BB:lmk/12-6-95 600 NORTHEAST GRAND AVENUEPORTLAND, OREGON 97232 2736



Date:

December 4, 1995

To:

Metro Council

From:

Mike Burton, Executive Officer

Subject:

FHWA/FTA Certification Review; Council Presentation

In June of this year, the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA) conducted a three-day Certification Review of the Portland-Vancouver Transportation Management Area (TMA). The review consisted of an evaluation of the transportation planning processes of Metro (Oregon portion of the TMA) and the Southwest Washington Regional Transportation Council (RTC, Washington portion of the TMA).

FHWA and FTA have subsequently released a draft report of their findings. As part of their process, they wish to present a summary of those findings to both JPACT and the Metro Council in December. As such, I am proposing to include their presentation in the Executive Officer Reports agenda at the December 14 meeting. They will make a similar presentation to JPACT earlier that day.

Attached for you review, please find a copy of the Draft Report and a memorandum from Andy Cotugno to me which responds to the report's corrective actions and recommendations. In sum, the following conclusions can be made regarding Metro's transportation planning process:

- 1. In most areas, Metro has met or exceeded the federal planning requirements and the report recognizes that fact.
- 2. Where a corrective action or recommendation has been identified, the concern has been or is being addressed.
- 3. The region remains eligible to expend federal funds.

On behalf of FHWA and FTA, we look forward to presenting their findings on December 14.

ACC:lmk Attachments

cc:

Andy Cotugno Mike Hoglund 600 NORTHEAST GRAND AVENUEPORTLAND, OREGON 97232 2736 TEL 503 797 1700FAX 503 797 1794



Date:

December 4, 1995

To:

Mike Burton, Executive Officer

From: #

Andy Cotugno, Transportation Director

Subject:

FHWA/FTA Certification Review; Draft Report and Metro Response

Attached is the Portland/Vancouver Transportation Management Area Certification Review jointly prepared by the Federal Highway Administration (FHWA) and Federal Transit Administration (FTA). This memorandum is the Metro staff response to the recommendations contained within the draft report.

As noted in the report, the review responds to ISTEA and federal Metropolitan Planning Rule requirements that direct FHWA and FTA to jointly review and evaluate the planning process for Metropolitan Planning Organizations (MPOs) within Transportation Management Areas (TMA) every three years. The Portland-Vancouver area TMA includes two MPOs: Metro and the Regional Transportation Council (RTC) of Southwest Washington.

#### Metro Responses

Responses pertain to FHWA/FTA corrective actions (denoted with a B) and recommendations (denoted with a C) identified for Metro within the draft report. Areas where Metro has met or exceeded expectations and RTC issues are not addressed.

Interagency Agreements

I.B.1

Metro should reaffirm, modify, or develop new required agreements, as

necessary.

Response:

Agreed. Metro has or will develop or revise planning agreements as

spelled out in the Metropolitan Planning Rule.

Mike Burton December 4, 1995 Page 2

I.B.2. Metro should finalize the agreement addressing air quality conformity

in the portions of the nonattainment area outside the metropolitan

boundary.

Response: This agreement has been finalized.

I.C.1. Although a Bi-State Agreement is not specifically required by the

Metropolitan Planning Rule, the existing agreement should be updated,

since it serves a useful purpose.

Response: Metro and RTC will update the current agreement.

#### Regional Transportation Plan (RTP)

VIII.B.1. Metro should complete the Plan and conformity analysis as soon as

possible. The FHWA/FTA recognizes that Metro is working diligently

toward this goal.

Response: This action has been addressed. The Interim Federal RTP was adopted

by Metro Council in July. The subsequent conformity determination has

also been adopted in September and is expected to be approved by

FHWA/FTA in December, 1995.

VIII.B.2. The plan should identify the need for MISs (major investment studies)

or planned MISs.

Response: The Interim Federal RTP has identified current MIS projects underway

in the Outstanding Issues section of Chapter 8. Analysis as part of the Phase II RTP update, which will include new or updated performance

measures, will identify the need for other MISs.

VIII.C.1. Metro should revise the draft MIS guidelines, as needed, and issue

them in final form.

Response: Final MIS guidelines will be released in late December or early

January.

#### Transportation Improvement Program (TIP)

IX.B.1. Metro should complete the TIP and conformity analysis as soon as

possible. The FHWA/FTA recognizes that Metro is working diligently

towards this goal.

Response: The final programming action for the TIP, the allocation of the \$27

million 2040 Implementation Program was adopted by Metro Council in

July. The subsequent preparation of the TIP was completed in

November and submitted to FHWA/FTA. The subsequent TIP conformity determination was adopted in September and is expected to be approved

by FHWA/FTA December, 1995.

IX.B.2. The TIP should clearly identify federal dollars and total cost.

Response: The FY 96 MTIP has delineated federal, state, and local share of total

project costs by phase of work, by year, and by funding source.

IX.B.3. Metro should provide analysis/documentation for O&M costs. This

was also requested during the IPR.

Response: Documentation of O&M costs is provided in the FY 96 MTIP at two

locations. First, page nine discusses results of the 1993 State Pavement Management Survey and the Oregon Roads Finance Study. Second, Regional facilities preservation is included as a line item in Appendix F. Metro will work with ODOT and local jurisdictions to further

identify O&M costs within the MTIP.

IX.B.4. ODOT should formalize its procedures with MPOs regarding TIP and STIP processing and notification of actions. This should be referenced

in the Metro/ODOT agreement.

Response: Metro and ODOT staff have begun discussions on joint activities for

TIP development. The \$27 million 2040 Implementation Program was a joint ODOT/Metro process. For the upcoming STIP/MTIP, Metro and ODOT will again develop a joint program, and in particular, define state and regional interests through a combined public process. This process and other joint processing actions will be included in our

revised agreement.

IX.C.1. The TIP should summarize the project prioritization process. This was

also requested during the IPR.

Response: Included in the FY 96 MTIP is a description of the overall Portland

area project selection criteria. More specific discussions of regional

priorities are included in the STP, CMAQ, and Transportation

Enhancement areas.

IX.C.2. The TIP should include a list of projects from the previous TIP that

were implemented or delayed.

Response: The FY 96 MTIP formally addresses both delays and implementation

beginning on page 16.

IX.C.3. The TIP should summarize significant public comments that were

received during the public review period.

Response: The Metro FY 96 MTIP addresses the eight month process for the

allocation of the 2040 Implementation Program. Metro has documented for decision-makers the major public involvement topics and can include a summary in this Transportation Improvement Program, and will

include the summary in future TIPs.

Mike Burton December 4, 1995 Page 4

#### Air Quality

XI.B.1. Metro should complete the conformity analysis on the Plan and TIP as

soon as possible. The FHWA/FTA recognizes that Metro is working

diligently towards this goal.

Response: As noted above, the air quality conformity determination for both the

RTP and TIP was adopted by the Metro Council in September and is

expected to be approved by FHWA/FTA December, 1995.

#### Public Involvement

XII.C.1 Metro should consider whether meeting times, locations, and committee

representation is sensitive to the needs of lower income or transit

dependent groups.

Response:

Metro staff agree with this comment and is actively pursuing lower income and transit dependent involvement. For example, in response to citizen groups, many meetings/workshops are being held on Saturdays to provide for those who may work evening or afternoon weekday schedules. Metro is also hosting a number of events within neighborhoods, thus increasing outreach to divergent groups. The Metro building itself was, in part, centrally located in order to provide as much access as possible. Also, Metro provides for disabled person access to and involvement in meetings through accessible meeting facilities and sound systems for the hard of hearing.

Further, transportation planning public involvement staff has been working with a selected list of interest groups which do not commonly participate in transportation, growth management, and other Metro issues. The goal is to develop contacts within these groups for information sharing and committee recruitment. Staff is also proposing that as committee membership is solicited, relevant socio/economic/ethnic/age background information is requested in order that committee can better reflect the community at large.

#### 15 Planning Factors

XIII.B.1. Tri-Met's TDP (Transit Development Plan) does not provide an

adequate basis for transit capital projects. Since Metro is responsible for the transportation planning process in the Portland metropolitan

area, they should work with Tri-Met to correct this deficiency.

Response: Metro and Tri-Met are continuing to jointly develop the RTP Transit System as part of the RTP Phase II update. Included in the work

program is the identification of capital needs as part of the financially

Mike Burton December 4, 1995 Page 5

constrained system. Consistent with system goals and objectives, a list of capital needs will be developed for inclusion in the TDP.

XIII.C.1.

Metro should summarize how they are addressing the 15 Factors in an

appendix to the Plan (see RTC's matrix).

Response:

Metro agreed at the IPR that the RTC approach was excellent. Metro

will prepare such an appendix to the Interim Federal RTP.

MB:lmk

Attachment



November 30, 1995

Mr. Andrew Cotugno Transportation Director Metro 600 N.E. Grand Avenue Portland, OR 97232

Mr. Dean Lookingbill Transportation Director S.W. Washington Regional Transportation Council 1351 Officer's Row Vancouver, WA 98661

Re: Portland/Vancouver Planning Certification Report

Dear Messrs. Cotugno and Lookingbill:

The Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) are pleased to submit for your information and use our final certification review report. As you are aware, FHWA/FTA conducted a joint certification review of the Portland/Vancouver area transportation planning process June 19-22, 1995. A draft report describing the findings of the federal review was provided for comment.

The report describes our observations and findings and includes specific recommendations for improvements. We are scheduled to make a joint FHWA/FTA presentation of the report findings and recommendations before the RTC Board on December 5, 1995 and 4:00 p.m. and before JPACT on December 14 at 7:15 a.m. and the Metro Council on December 14 at 2:00 p.m.

We would like to thank you and your staffs for their time and assistance during our review. Our overall impression from our review is that the planning process is of high caliber and is continuing, cooperative and comprehensive.

Please contact Bill Kappus (FHWA) on (360) 753-9485, Fred Patron (FHWA) on (503) 399-5749 or Patricia Levine (FTA) on (206) 220-7954 if you have any questions regarding this review or regarding the specific details for the presentation and discussion at the meetings indicated above.

Portland/Vancouver Planning Certification Report Page Two

Sincerely,

Patricia Levine

Acting Regional Administrator Federal Transit Administration

a Gene K. Fond

Division Administrator FHWA Washington Division

Robert G. Clour

Division Administrator FHWA Oregon Division

Enclosure

### Portland/Vancouver Transportation Management Area Certification Review

#### INTRODUCTION

The Intermodal Surface Transportation Efficiency Act of 1991 (ISTEA) and the Metropolitan Planning Rule (23 CFR 450.334) require that the Federal Highway Administration (FHWA) and the Federal Transit Administration (FTA) jointly review and evaluate the transportation planning process for each Transportation Management Area (TMA) (urbanized areas with a population greater than 200,000) no less than every three years.

The FHWA and FTA conducted a certification review of the transportation planning process in the Portland/Vancouver TMA from June 19 to 22, 1995. The TMA is composed of two metropolitan planning organizations (MPO's): Metro in Portland, Oregon and the Southwest Regional Transportation Council (RTC) in Vancouver/Clark County, Washington. The review included joint opening and closing sessions (where both MPO's attended), as well as individual sessions with each MPO. Meetings were also held with elected officials and invited citizens. A list of attendees at each session is attached to this report.

The major planning issue facing the TMA is rapid regional growth. There is significant travel demand between the two MPO's, and therefore, across state boundaries. Approximately one-third of Clark County's work force commutes to Oregon, with approximately 10,000 to 15,000 Oregon residents commuting to Clark County. Interstate 5 is operating at capacity during increasingly longer peak periods. Additionally, the Portland/Vancouver area is recognized as a single air quality maintenance area (AQMA) and is classified as nonattainment for ozone and carbon monoxide. RTC and Metro have responded cooperatively to these regional issues with a variety of sophisticated planning programs.

In 1992, an Independent Planning Review (IPR) was conducted by the FHWA/FTA for the Portland metropolitan area (copies are available from The FHWA). Outstanding issues from that review are also addressed in this report.

#### RESULTS of the PLANNING REVIEW

The transportation planning process in Portland/Vancouver TMA is certified subject to corrective actions.

RTC and Metro have clearly demonstrated that both MPO's contribute to a continuing, cooperative, and comprehensive transportation planning process. Following are findings, corrective actions, and recommendations based on the meetings held from June 19 to 22, 1995 as well as a previous review of planning documents provided by each MPO.

Findings are statements of fact based on the FHWA/FTA observations during the site visit or made during the review of planning documents. Corrective actions are areas where action needs to be taken to correct a regulatory deficiency. Recommendations are areas that could be improved, but do not represent a regulatory deficiency.

The conclusions of the review are presented below, generally in the order they were discussed with each MPO.

#### RTC & METRO

#### I. Agreements

#### A. Findings

- 1. Bi-state coordination between the MPO's is commendable and demonstrates substantial improvement since the 1992 IPR.
- 2. RTC's agreements were developed soon after ISTEA was passed and have incorporated many of ISTEA's principles.
- 3. The majority of Metro's agreements are old and may not meet current requirements.
- 4. Both MPO's have agreements that are in draft form and need to be finalized.

#### B. Corrective Actions

- 1. Metro should reaffirm, modify, or develop new required agreements as necessary.
- 2. Metro should finalize the agreement addressing conformity in the portions of the nonattainment area outside the metropolitan area boundary.
- 3. RTC should finalize the agreement with Washington State Department of Transportation (WSDOT).

#### C. Recommendations

1. Although a Bi-State Agreement is not specifically required by the Metropolitan Planning Rule, the existing agreement should be updated, since it serves a useful purpose.

#### RTC

#### II. Metropolitan Transportation Plan

#### A. Findings

- 1. RTC has adopted a Metropolitan Transportation Plan that meets the requirements of the regulations. It was one of the few Plans in the State that was considered complete by the regulatory deadline.
- 2. RTC's alternative scenario analysis is noteworthy as it describes the existing, no build, and build networks in a concise tabular format that can be easily read and understood by the public.
- B. Corrective Actions None.

#### C. Recommendations

- 1. The presentation of financial constraint analysis could be expanded. A more detailed analysis of how revenues are estimated is needed. The Metropolitan Planning Rule provides specific guidance on financial plans (preamble page 58060, 1st column). RTC should provide analysis/documentation of operation and maintenance (O&M) costs.
- 2. RTC should include substantive information from C-Tran's Transportation Development Plan (TDP) in the Plan, rather than just referencing it. Transit financing information should be included in a format consistent with the highway analysis.
- 3. RTC should develop MIS procedures and describe them in the Plan. The FHWA/FTA is aware that WSDOT is developing MIS procedures, therefore, it may be wise for RTC to wait until these are available before developing their own procedures. RTC should review Metro's MIS procedures, which are very good and may be useful.
- 4. The Plan should include more specific policy recommendations, actions, or implementation measures especially for new ISTEA subjects like non-motorized travel, freight, transportation demand management measures (TDMs)--and address how these subjects are incorporated into the planning process. During the next certification review, the FHWA/FTA would expect to see these subjects explicitly addressed in the Plan.
- 5. RTC should identify and discuss transportation enhancement activities in the Plan.

#### III. TRANSPORTATION IMPROVEMENT PROGRAM (TIP)

#### A. Findings

1. RTC's definition of a TIP amendment is more stringent than federal regulations, and results in more frequent State TIP (STIP) amendments than are required.

- 2. RTC's project selection procedure provides for project selection of the first two years of TIP projects. This practice may result in over programming, as in fact, two years of funds appear to be available in year one. For example, if a project is moved from year two to year one without a corresponding move of another project from year one to year two, year one is no longer fiscally constrained. In addition, the State of Washington manages the program on a statewide basis. As this is practiced, the State may obligate more funds in one urbanized area than are programmed in year one in that area, resulting in not all funds that are programmed in another urbanized area being available in that area. The State obligates funds on a first come, first serve basis. This practice can result in priority projects for an urbanized area not being funded in the year in which they were programmed. In addition to the over programming issue, this also creates a public disclosure issue, i.e., the public should know whether RTC is able to deliver the project in the TIP in the year programmed.
- 3. RTC's project prioritization process is very good.

#### B. Corrective Actions

- 1. RTC should clarify its project selection procedures for each funding category. While multiple-year project selection is not encouraged, if it is employed, there must be full disclosure in the TIP and STIP of the fact that implementation of projects in the year programmed cannot be guaranteed. All participants must agree with the process, financial constraint must be maintained by year and by funding category, TCM priority must be maintained for each non-attainment area, and care must be taken that conformity is not violated as projects are advanced. In addition, project selection actions must be consistent with an open public involvement process and, to the extent possible, should follow the priorities set within the federally approved STIP.
- 2. RTC should provide analysis/documentation for O&M costs. The TIP should show that funds are adequate for O&M needs, and if not, explain why.

#### C. Recommendations

- 1. RTC's project selection procedure should be modified so that when a project is moved from year two to year one, project(s) equaling the same amount of funds should be moved from year one to year two in order to maintain fiscal constraint. RTC's TIP and the Washington STIP should fully disclose how the program is managed and that in any given MPO the funds programmed may not be available in the year programmed due to the statewide management on a first come, first serve basis.
- 2. The TIP should summarize significant public comments that were received during the public review period.

#### D. Comment

1. RTC should be aware that funding estimates provided by the State include unobligated balances that are incorrect for determining annual programs.

Annual programs should be limited to estimates of annual apportionments. This may mean that the STIP is not financially constrained. The FHWA/FTA will discuss this further with WSDOT.

#### IV. CONGESTION MANAGEMENT SYSTEM (CMS)

#### A. Findings

- 1. RTC is a leader in the state in developing and implementing their CMS.
- B. Corrective Actions None.
- C. Recommendations None.

#### V. AIR QUALITY

#### A. Findings

- 1. There has been significant improvement on bi-state coordination of air quality programs.
- 2. RTC is performing its own modeling for air quality and travel demand forecasting.
- 3. RTC is conducting project conformity analysis for their member jurisdictions.
- B. Corrective Actions None.
- C. Recommendations None.

#### VI. PUBLIC INVOLVEMENT

#### A. Findings

- 1. RTC has adopted a public involvement policy that meets the minimum requirements of the Metropolitan Planning Rule. However, RTC's public involvement activities actually go beyond the requirements of this policy.
- B. Corrective Actions None.

#### C. Recommendations

- 1. RTC should document their actual public involvement and public outreach activities (since they go beyond the basic requirements of their public involvement policy) so this information is available to the public and interested agencies.
- 2. RTC could develop a menu of public involvement techniques to be included in the public involvement policy during the next cyclic review. This "menu" could be kept as an internal notebook.

#### VII. 15 FACTORS

#### A. Findings

- 1. The 15 Factors are successfully incorporated into RTC's Transportation Plan.
- 2. RTC's 15 Factor summary matrix, which was prepared as an exhibit for the certification review meetings, is very useful.
- B. Corrective Actions None.
- C. Recommendations
  - 1. RTC could include the 15 Factor summary matrix in the Plan.

#### Metro

#### VIII. REGIONAL TRANSPORTATION PLAN

#### A. Findings

- 1. Metro's 2040 process has significantly enhanced the transportation planning process and contributed to a strong linkage between transportation, land use, and air quality.
- 2. Metro does not have a conforming Plan that meets the requirements of the regulations. However, the process for developing the Plan is very good and is expected to result in a high quality product.
- 3. The Plan does not identify where MISs might be needed. However, Metro has developed draft MIS guidelines, which should result in a high quality process for Metro, as well as provide a useful model for other MPO's.
- 4. Metro has done a good job demonstrating financial constraint. The Plan includes both a constrained and a preferred (or "vision") network which allows Metro to show the difference between their transportation vision and a financially constrained program. Although federal requirements do not require the development of preferred network, it is a useful tool for Metro and responds to issues raised during the IPR.

#### B. Corrective Actions

- 1. Metro should complete the Plan and conformity analysis as soon as possible. The FHWA/FTA recognizes that Metro is working diligently towards this goal.
- 2. The Plan should identify the need for MISs or planned MISs.

#### C. Recommendations

1. Metro should revise the draft MIS guidelines, as needed, and issue them in final form.

#### IX. TIP

#### A. Findings

- 1. Metro does not have a conforming TIP that meets the requirements of the regulations.
- 2. In the past, communication problems between Metro and the Oregon Department of Transportation (ODOT) have resulted in delays in approving the STIP and in processing STIP amendments.
- 3. As requested during the IPR, Metro has addressed "preservation of existing facilities."

#### B. Corrective Actions

- 1. Metro should complete the TIP and conformity analysis as soon as possible.

  The FHWA/FTA recognizes that Metro is working diligently towards this goal.
- 2. The TIP should clearly identify federal dollars and total cost.
- 3. Metro should provide analysis/documentation for O&M costs. This was also requested during the IPR.
- 4. ODOT should formalize its procedures with MPO's regarding TIP and STIP processing and notification of actions. This should be referenced in the Metro/ODOT agreement.

#### C. Recommendations

- 1. The TIP should summarize the project prioritization process. This was also requested during the IPR.
- 2. The TIP should include a list of projects from the previous TIP that were implemented or delayed.
- 3. The TIP should summarize significant public comments that were received during the public review period.

#### X. CMS

#### A. Findings

- 1. Metro has a very good approach to meeting the requirements for the interim CMS.
- 2. Metro has adequately responded to comments made during the IPR to address management systems.
- B. Corrective Actions None.
- C. Recommendations None.

#### XI. AIR QUALITY

#### A. Findings

- 1. Metro is recognized as a national leader in travel demand forecasting and air quality modeling, as was noted during the IPR.
- 2. Metro does not have a conforming Plan or TIP.
- 3. Metro conducts the conformity analysis for the portion of the nonattainment area in Washington County that is outside the MPO boundary.

#### B. Corrective Actions

- 1. Metro should complete the conformity analysis on the Plan and TIP as soon as possible. The FHWA/FTA recognizes that Metro is working diligently towards this goal.
- C. Recommendations None.

#### XII. PUBLIC INVOLVEMENT

#### A. Findings

- 1. Metro's public involvement activities are exemplary. Metro's efforts were also commended during the IPR.
- 2. The representation and comments at the citizen session demonstrates Metro is doing a good job on public involvement.
- 3. There was some concern voiced during the citizen session that some of Metro's public involvement processes are not sensitive to lower income or transit dependent groups in terms of meeting times, locations, and committee representation.
- B. Corrective Actions None.

#### C. Recommendations

1. Metro should consider whether meeting times, locations, and committee representation is sensitive to the needs of lower income or transit dependent groups.

#### XIII. 15 FACTORS

#### A. Findings

1. Metro has addressed the 15 Factors in the planning process.

#### B. Corrective Actions

1. Tri-Met's TDP does not provide an adequate basis for transit capital projects. Since Metro is responsible for the transportation planning process in the Portland metropolitan area, they should work with Tri-Met to correct this deficiency.

#### C. Recommendations

1. Metro should summarize how they are addressing the 15 Factors in an appendix to the Plan (see RTC's matrix).

#### State of Oregon

#### Department of Environmental Quality

Memorandum

Date: December 6, 1995

To:

**JPACT** 

From:

John Wkowalczyk

Subject:

Briefing: Carbon Monoxide and Ozone Maintenance Plans

There are administrative and legal ties between transportation plans and air quality plans that necessitate close coordination between DEQ and Metro. DEQ is beginning a process of seeking Metro review and recommendations on transportation related issues which are part of draft air quality maintenance plans for carbon monoxide and ozone. Expected adoption of these plans by the Environmental Quality Commission early next year will ensure that: 1) citizens of the Portland area breathe healthy air over the next ten years, 2) Clean Air Act imposed impediments to industrial growth are removed, and 3) threats of federal highway fund sanctions are eliminated.

#### METRO RESPONSIBILITIES

As lead agency for air quality transportation planning, Metro is responsible for:

- o Defining the transportation emissions budget needs in air quality plans.
- o Identifying the transportation control measures (TCM's) that need to be a part of the states air quality strategy.
- o Conducting conformity analysis of transportation plans with air quality plans.

#### IMPACT OF AIR QUALITY PLANS ON METRO

Under Clean Air Act requirements Metro must:

- o Demonstrate conformity of transportation plans with air quality plans to approve transportation projects and receive federal transportation funding.
- o Assure TCM's in the states air quality plan are being implemented in a timely manner and provide priority funding for them.

Memo To: JPACT December 6, 1995

Page 2

#### CONFORMITY PROCESS CHANGES

The current conformity procedure of requiring transportation emissions to be less than 1990 levels and less in the build versus no build scenario will change when air quality maintenance plans are approved by EPA. This change can provide an easier and more assured way of demonstrating conformity.

- o New conformity procedures will eliminate the 1990 emission cap and build/no-build requirement and substitute an emission budget consistent with the regional transportation plan when EPA approves air quality maintenance plans.
- o The Regional Transportation Plan emissions, for years beyond the last year of the maintenance plan, will need to comply with the emission budget of the last year of the maintenance plan (2006).

#### HISTORY OF CO/OZONE IN THE PORTLAND AREA

- o The National Carbon Monoxide was exceeded about one in every three days in the 1970's.
- o The National Ozone standard was exceed by about 50% in the 1980's.
- o Air pollution control strategies were heavily oriented toward motor vehicle and industrial emissions.
- o Attainment of the carbon monoxide and ozone standards was reached in the early '90s.

#### INTRODUCTION TO AIR QUALITY MAINTENANCE PLANS

Under Clean Air Act provisions, once attainment of air quality standards is reached an area can be reclassified to attainment upon approval of a 10 year air quality maintenance plan by EPA. Key points regarding maintenance plans include:

- o Plan must demonstrate continued attainment despite expected growth.
- o Attainment classification removes industrial growth impediments (Emission offsets and Lowest Achievable Emission Rate requirements).

Memo To: JPACT December 6, 1995

Page 3

- o Conformity is changed to an emissions budget concept.
- o Contingency plans must be included in case nonattainment reoccurs during maintenance period.
- o Next 10 year maintenance plan must be submitted to EPA at least two years prior to expiration of previous maintenance plan.

#### CARBON MONOXIDE AND OZONE MAINTENANCE PLANS

DEQ has been developing air quality maintenance plans for the Portland area for Carbon Monoxide and Ozone. This process has involved broad input from all affected sectors and the legislature. The Carbon Monoxide plan primarily reflects efforts of the City of Portland to develop the Central City Transportation Management Plan. The Ozone plan primarily reflects efforts of a Governor's Task Force and the 1993 Legislature.

Maintenance of the Carbon Monoxide Standards is projected because of the high degree of effectiveness of new motor vehicle emission control systems. Carbon monoxide attainment is projected to be maintained even if some existing control strategies (downtown parking lid and oxygenated fuel) are phased out. Maintenance of the Ozone standard is projected to be difficult and will require a substantial number of new emission control strategies.

Attachments 1 and 2 present the issues with respect to the Carbon Monoxide and Ozone Maintenance plans. Final transportation emission budgets for Carbon monoxide and Ozone precursors and the final mix of strategies for the Ozone plan are not defined as of this writing but they are expected to be in the next few weeks. Recent changes to the Metro population and employment forecasts for the region have necessitated Metro to conduct new transportation emission modelling. This information is currently being integrated into the plans by DEQ.

Attachment 3 presents the potential transportation control measures that need to be included in the maintenance plans.

#### METRO DELIBERATIONS AND RECOMMENDATIONS

Appropriate Metro Committees will be asked to provide comment and recommendations on at least the following issues relating to the air quality maintenance plans in the weeks ahead:

- o Transportation Emissions Budgets
- o TCM's to be included in the Maintenance Plans

Memo To: JPACT December 6, 1995 Page 4

o Transportation Control Measures to Balance the Ozone Maintenance Plan.

Attachment 4 is the tentative schedule for review and adoption of the maintenance plans.

#### Portland Area CO Maintenance Plan Summary of Strategies and Key Issues September 13, 1995

#### STRATEGY OVERVIEW

#### Affected Area

The affected area is the Oregon portion of the Air Quality Maintenance Area (within the Metro boundary). The boundary is in the process of being split from the Vancouver area to expedite approval by EPA.

#### Process

The Central City Transportation Management Plan (CCTMP) served as the primary planning study to develop maintenance plan strategies applicable to the Central City. Strategies are being closely coordinated with the Southwest Washington Air Pollution Control Authority and the Southwest Washington Regional Transportation Council to ensure that strategies have no adverse impacts on Vancouver CO nonattainment issues.

#### Time Frame of Maintenance Plan

The plan is designed to span ten years from 1996 (expected EPA approval) to 2006. EPA would require an update in 2004 to last for another ten years or more.

#### Strategy Elements

- Emission reductions from the federal new car program and certified woodburning appliances
- Central City Transportation Management Plan (CCTMP) to replace the Downtown Parking and Circulation Policy (DPCP)
- Oxygenated Fuel dropped as a fuel requirement starting with the 1997/1998 winter season
- Three Emissions Budgets to be developed: 1) Airshed: Metro boundary area; 2) Hot Spots: CCTMP area and the 82nd Ave. corridor
- Enhanced vehicle inspection and maintenance (I/M) program and expansion of the I/M boundary (may not be needed, depending upon modeling results)

#### TRANSPORTATION CONTROL MEASURES

• Parking controls: The parking lid in the DPCP area is removed, but maximum parking ratios are basically retained in the downtown and expanded into the Lloyd District and other areas of the CCTMP; an initial 750-space pool (allocation for structured parking)

in the downtown is established as replacement parking for existing buildings to compensate for surface lots previously removed for new developments.

- Four Light Rail Lines (South/North Line considered to be two separate lines)
- Regional annual transit service expansion of 1.5% consistent with the financially constrained RTP

[Note: The CCTMP transportation modeling was based on an annual transit service expansion of 2.4% for the Central City area.

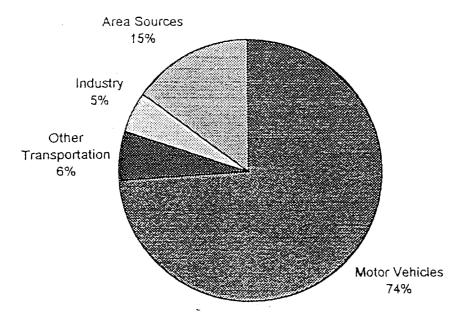
- Existing on-street carpool permit parking program continued
- Tri-Met's carpool marketing program continued
- TMA to be formed in Lloyd District

#### STRATEGY ISSUES

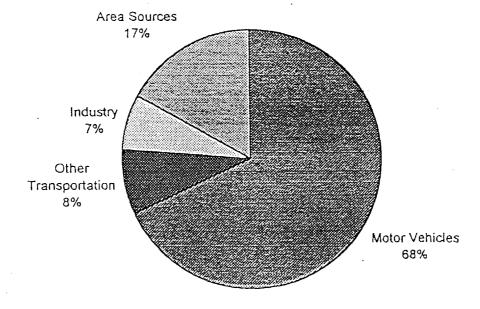
- Parking lid removal to be based upon a completed "worst case" analysis of an additional 7,204 parking spaces being built under the High Growth development of the CCTMP
- Elimination of the Oxygenated Fuel requirement results in a one-time, motor vehicle emissions increase of approximately 30% in 1998
- The regional transit service increase of 1.5% may involve trade-offs in transit service supply to meet the future demand for service in the Central City, e.g., some areas might have to forgo increases in service to accommodate ridership demand in the CCTMP.
- Parking offsets for an additional 853 parking spaces are needed for the interim period lasting until EPA approves the CO Maintenance Plan. (The 1975 model year lock-in for the Portland area I/M program appears to be sufficient to supply the offsets.)
- An emissions growth allowance is needed to replace existing offset requirements for new industry, or major plant expansions.

# Winter CO Pie Charts for Portland Area

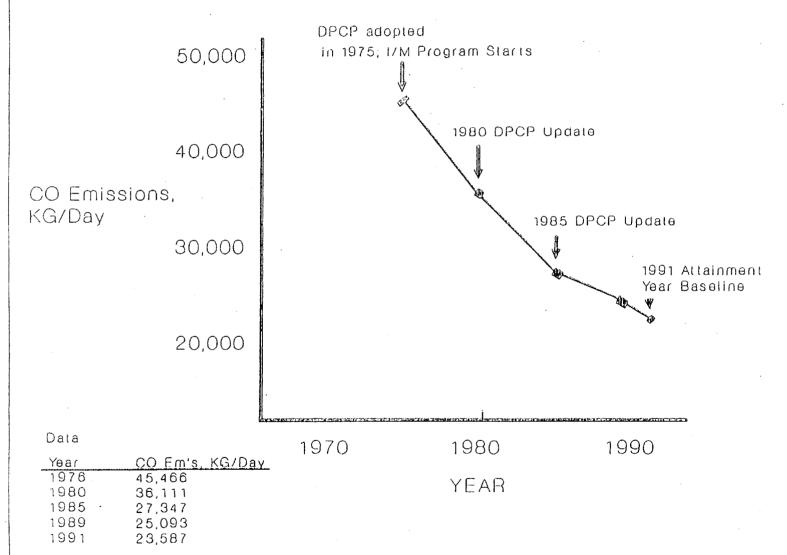
# Portland Area 1990 CO Souce Contributions



Portland Area 2006 CO Source Contributions (Subject to Change)

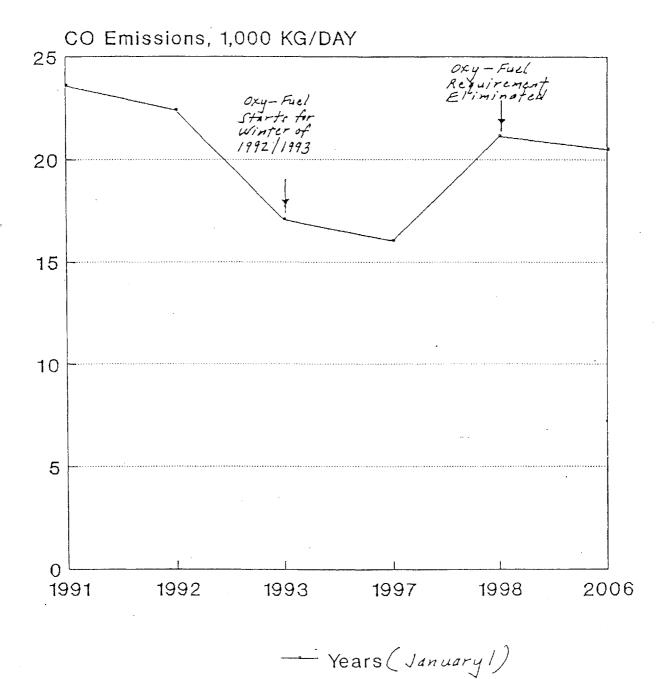


# Motor Vehicle CO Emissions Trend in Downtown Portland (1976 to 1991)



### Revision (9-18-95)

# Projected Motor Vehicle CO Em's for Downtown Portland (1991 to 2006)



Note: 1991 is the attainment baseline year.

#### **Ozone Plan Issues**

#### STRATEGY DEVELOPMENT PROCESS

- 1991: HB 2175 Established Governor's Task Force (GTF)
- 1992: Governor's Task Force recommended plan
- 1993: HB 2214 Adopted plan with some revisions
- 1994: Rule development with nine advisory committees
- 1995: HB 3348 (vetoed) Intended to amend plan
- 1995: Interagency consultation with Metro
- 1996: Adopt plan and submit to EPA

#### STRATEGY OVERVIEW

- Initial Base case assumptions
  - Motor vehicle programs:
    - Federal Tier I motor vehicle program
    - Existing vehicle inspection program
  - Area source programs:
    - Federal area source rules for consumer products, autobody refinishing and architectural coatings
    - Stage II vapor recovery program
  - Industrial programs:
    - VOC RACT for existing industry
    - BACT and growth allowance for new and expanding industry
- 1995 Legislature HB 2214 directed strategy (principally GTF recommendations)
  - Vehicle inspection:
    - Enhanced vehicle inspection
    - Expanded inspection boundary (EQC to establish; ~10% more vehicles)
    - Eliminate old car exemption for 1975 and newer vehicles
  - Trip reduction:
    - Mandatory parking ratio for non-residential development (10% reduction in new space utilization)
    - Employee Commute Options (ECO) (10% reduction in commute trips for 50-100 employees, 20% reduction for 100 and more employees)
    - Land use changes due to Region 2040 and the TPR
  - California Lawn and Garden Standards

#### • January 1995 Rebalance of Maintenance Plan

- New EPA nonroad engine rules
- Replace federal area source rules with state rules
- Updates to EPA emission factors and growth factors
- Net result: 1.1% surplus VOC reductions from strategy

#### • DEQ Advisory committee recommendations

•	January 1995 Rebalance	+1.1%
•	Reduce stringency of ECO	-0.9%
•	(10% reduction from 50 or more employees) Limit mandatory parking ratio to non-retail/dining land uses	<u>-0.2%</u>
•	Net	+0.0%
• 1995	5 Legislature - HB 3448 revisions <sup>1</sup>	
•	January 1995 Rebalance	+1.1%
•	Add federal Low Emission Vehicle Program	+0.2
•	Maintain ECO at HB 2214 level	-0.0%
•	Reduce inspection boundary expansion	-0.4%
•	Limit parking ratio program to voluntary	<u>-0.8%</u>
•	Net	+0.1%

#### • Final rebalance

- New Metro population and travel forecasts
- Revised enhanced vehicle inspection program
- Voluntary PSEL donation program
- Final strategy mix and options to rebalance will be presented

HB 3448 also directed DEQ to pursue a public education program and a lawnmower replacement program to offset more stringent ECO. Although HB 3448 was vetoed, DEQ is still pursuing these programs. Vehicle inspection boundary expansion restrictions from HB 3448 were also included in DEQ FY 1995 budget.

#### TRANSPORTATION CONTROL MEASURES

Potential TCMs to be identified in the ozone maintenance plan include:

- Transit Supply commitments in the RTP constrained network
  - 1.5% annual service expansion until 2005;
  - 2005-2015 .5% annual service expansion;
  - North/South High Capacity Transit (and feeder bus service).
- Pedestrian and Bicycle supply commitments in the RTP constrained network
- Congestion management projects in the RTP constrained network
  - Traffic signal optimization projects
  - Ramp Metering (I-5, I-84, I-405 and Highway 217)
- TDM measures adopted by DEQ
  - ECO
  - Parking Ratios (if applicable)
- Land Use assumptions in RTP
  - Urban Growth Boundary assumption, resulting in increased parking costs;
  - Land-use changes inherent in the population and employment allocation

#### STRATEGY ISSUES

- The final rebalance of the maintenance plan may require adjustments to the strategies in the plan.
- What will the level of participation in the voluntary PSEL reduction program be by industrial sources, and how much industrial growth allowance can be provided?
- Will reductions from the education program and lawnmower buyback program be available? What will be used as the backup strategy in case target reductions are not achieved?

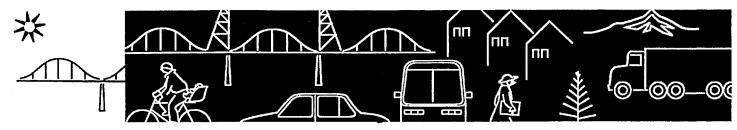
#### Potential TCM's to be Included in **Maintenance Plans** (Specifics of Elements Still Being Developed)

- 2040 Land Plans 1)
- Central City Transportation Plan Parking Measure 2)
- Public Transit Improvement 3)
  - Regional annual increase in service CCTMP area annual increase in service
- Alternative Mode Projects 4)
- Specific New Ramp Metering Projects 5)
- **DEQ ECO Program** 6)
- **DEQ Parking Ratio Program** 7)

### Ozone/CO Maintenance Plans Schedule

### Metro/DEQ

8/25/95	TPAC	Information
9/13/95	Workgroup	. Information
10/18/95	Workgroup	Information/Discussion
10/27/95	TPAC	Information/Discussion
11/8/95	Workgroup	Action
11/9/95	JPACT	Information/Discussion
11/21/95	TPAC	Action
11/22/95	MPAC	Information
11/30/95	MTAC	Information/Action
12/5/95	Trans Plng Comm	Information
12/13/95	MPAC	Action
12/14/95	JPACT	Action
12/19/95	Trans Plng Comm	Action
1/4/96	Metro Council	Action
2/23/96	EQC	Action



# What is the Community Bridge and Road Program?

The Community Bridge and Road Program is a package of transportation projects to maintain the livability and economic health of our region. The projects provide a well-balanced mix of ways to get around the region. It will:

- rehabilitate bridges over the Willamette River
- make roads safer and reduce congestion by increasing capacity
- maintain critical arteries for commerce
- · make connections for public transit
- construct pedestrian improvements and bike lanes
- provide access to key commerce centers

#### Why consider doing this now?

Increased congestion is one sign of the challenge we have to stay on top of the growth the region is experiencing. The money we get to support improvements to key bridges and roads does not keep pace. We can wait no longer and must take responsibility to meet our needs.

#### How is transportation tied to growth?

A safe, efficient transportation system that offers a variety of choices for getting around is an important part of maintaining the livability and economic vitality of our region. Growth is putting increasing pressure on our ability to maintain and improve our transportation system.

Metro's 2040 planning process is addressing the choices we have on how this region should grow. It's estimated that one million more people will live here in the year 2040. Citizens from throughout the area participated in the development of the Region 2040 growth concept which is now being considered for adoption by the Metro Council.

Transportation investments that support the 2040 Growth Concept are a key part of making the concept work. Providing the right mix of road, pedestrian, transit, bicycle and freight improvements to support higher density developments that offer a mix of housing and services helps to maintain the quality of life we have all come to enjoy.

#### What would the program do?

The program would finance projects for construction throughout the region over the next six years. The projects will make getting around the region safer, reduce congestion and help enhance the longevity of the transportation investments we have already made, including key bridges.

# What would this cost and who would pay?

The region has identified a list of critically needed projects that would cost approximately \$200 million. One of the key choices that must be made is selecting a method (or methods) to raise sufficient dollars to fund the program. We've been looking at a number of funding methods: a regional gas tax, diesel tax, vehicle registration fee, business license fee, or property tax

#### For more information:

To request additional information about the Community Bridge and Road Program, add your name to the mailing list or schedule a speaker for a community group contact Metro's transportation hotline, (503) 797-1900.

The Community Bridge and Road Program is being developed through a cooperative planning effort of Clackamas, Multnomah and Washington Counties,

City of Portland and Metro.

# What do you think?

The Region is considering asking for voter approval of a regional measure to fund a package of transportation projects throughout the metropolitan area to improve our bridges and roads.

The Community Bridge and Road Program is being developed through a cooperative planning effort of Clackamas, Multnomah and Washington Counties, the City of Portland, the Port of Portland and Metro.

Your opinion at this early stage is important to us.

That's why we've scheduled a series of Open Houses in early December at key locations around the region. We'll show you the projects; you tell us what you think. On the basis of this public input, the local jurisdictions and the Metro Council will decide in January how to proceed and how to integrate the regional effort with a state transportation financing proposal.

More information on the Community Bridge and Road Program is given on the other side of this page. We hope to see you at one of the open houses listed below.

Beaverton – Monday, December 4 5 – 8 p.m. (drop in any time) oral comment period begins at 6 p.m. Beaverton City Hall 4755 SW Griffith Drive Tri-Met bus lines 54 and 59

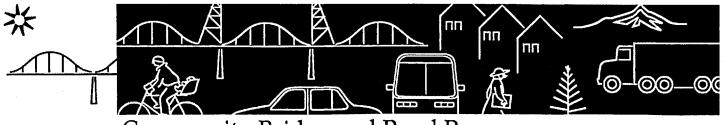
Hillsboro – Wednesday, December 6 5 – 8 p.m. (drop in any time) oral comment period begins at 6 p.m. Washington County Public Service Bldg. 155 N. First Ave. Tri-Met bus line 57

Lake Oswego – Thursday, December 7 5:30 – 8:30 p.m. (drop in any time) oral comment period begins at 6 p.m. Lake Oswego City Hall 380 A Avenue Tri-Met bus lines 35, 78, 36 and 37

Milwaukie – Monday, December 11 5 – 8 p.m. (drop in any time) oral comment period begins at 6 p.m. Milwaukie Center 5440 SE Kellogg Creek Drive Tri-Met bus line 29

Portland – Wednesday, December 13 5 – 8 p.m. (drop in any time) oral comment period begins at 6 p.m. Metro Regional Center 600 NE Grand Avenue Tri-Met bus line 6, or take MAX to the Oregon Convention Center

Gresham – Thursday, December 14 5 – 8 p.m. (drop in any time) oral comment period begins at 6 p.m. Gresham City Hall 1333 NW Eastman Parkway Tri-Met bus lines 4 and 23 or take MAX to Gresham City Hall



Community Bridge and Road Program







Benefits freight access and movement Preserves and repairs bridge Bicycle improvements Pedestrian improvements

Traffic calming improvements Traffic improvements

Safety improvements

The projects included in this first phase have been selected because they would improve some of the most significant transportation problems in our region. In particular, they will improve safety, ease congestion, or preserve our transportation investment.

To make it easier to identify and review the individual projects, we have grouped them into the above categories. The numbers adjacent to the project name have been appropriately placed on the map on the back of this page. The small picture icons further identify the specific transportation improvements to be gained from each project.

#### S Rivergate Rail Overpass

N Lombard project will reduce rail and conflicts, improve safety and improve S rgate employee and freight access.



### ongestion

#### 09th/Kinnaman-219th 2-lane road relieves congestion and re-

s vehicle miles traveled by straightening north-south route.



#### Jurray Blvd./Farmington-Terman rovements

ens narrow, 2-lane bridge with wider 5segments on each side, improves TV intersection to reduce congestion.



#### eves severe congestion by widening, adturn lanes and improving signals. Also oves safety.



#### 5/217 Interchange

interchange is nearly at gridlock. Proimproves traffic flow while minimizing mpact on the area's road network.



#### ualatin-Sherwood Expressway

fic is overwhelming the road network in hern Washington County. Project res that congestion by adding 4-lane ay between I-5 and Hwy 99W.



#### **Boeckman Rd Extension**

project provides a needed east/west ection from 95th to Tooze in the City of onville.



#### **Hwv 43 Improvements**

narrow road has no turn lanes or pedan and bicycle facilities. The project will turn lanes, curbs, sidewalks and bike from N West Linn City Limits to ylhurst Dr.



#### Hwy 43/Marylhurst Dr rsection

intersection has an inadequate signal no pedestrian or bicycle facilities. The ect will improve the traffic signal, add valks and bike lanes.

#### 

#### 16 Hwy 43/Cedar Oak Intersection

Widen Hwy 43 at Cedar Oak Dr. intersection to ease congestion and add needed sidewalks and bike lanes.



#### 19 Oatfield Road: Webster to 82nd

This congested narrow road has no turn lanes or continuous pedestrian and bicycle facilities. The project will widen the road to 3-lanes, add turn lanes, traffic signal and install sidewalk on west side.



#### 20 Sunnyside Rd: 122nd to 132nd

This is a congested narrow road with no turn lanes or pedestrian or bicycle facilities. The project adds additional lanes, curbs, sidewalks and bike lanes and preserves the right-of-way for a future transit corridor.



#### 21 122nd/129th: Sunnyside to King

Adds turn lanes, curbs, sidewalk and bike lanes to a congested narrow road with no turn lanes or pedestrian and bicycle facilities.



#### 24 SE Foster Rd: County Line to **Portland City Limit**

Reduces congestion at three intersections. improves safety at Pleasant Valley School, provides separate bike lanes, completes Foster Rd. improvements.

### 25 Powell Valley Rd: Burnside to

Provides a traffic signal at a congested 4-way stop, improves bicyclist and pedestrian safety and completes partially developed facility in Gresham.

A & & & & A

#### 27 Wallula Ave: Division St. to Stark St.

Develops a 3-lane multi-modal urban collector street with bicycle, pedestrian and drainage improvements, to reduce projected congestion and improve safety.

**→ N A A** 

#### 28 Glisan St: 202nd Ave to 207th Ave

Develops a 5-lane urban arterial street with bike and pedestrian facilities, reduces congestion, provides a missing segment west of 202nd Ave and east of 207th Ave.

\* Ab // A

#### 32 Frontage Rd Congestion: City of Troutdale at I-84

Reduces congestion and conflicts between local and through traffic, including trucks, autos, bikes and pedestrians, with traffic control and turn lane improvements.



#### 39 SE McLoughlin Neighborhood Traffic Calming

Preserve neighborhood livability by reducing problems caused by cut-through traffic and speeding.

#### 

#### 46 NE Broadway/Weidler

Rebuild street to provide access and safety for pedestrians, transit riders and bicyclists in this rapidly changing business district and neighborhood.

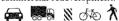
#### 49 US 30/Killingsworth Freight **Improvements**

This project will relieve congestion and improve safety on Columbia Blvd and Airport Way and ease truck access to I-205.



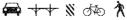
#### 51 Central Eastside Access/Water **Avenue Extension**

Reduce truck congestion by improving access to I-5 from the industrial district; encourage commercial redevelopment.



#### 58 NW Lovejoy Reconstruction: 14th to Broadway Bridge

Provide key road improvements to open up land for high-density, affordable housing development close to downtown jobs. Project will include ramp reconstruction, sidewalks and transit facilities.



#### 64 St. Johns Neighborhood Truck Protection

Preserve neighborhood livability by lowering noise and reducing cut-through truck traffic from the St. Johns business district to Columbia Blvd.



#### 65 St. Johns/Rivergate Access

Develops alternatives to improve freight mobility between US 30-St. Johns Bridge and N/NE Portland industrial area and reduce traffic on neighborhood streets.



#### 68 Expand Citywide Signal System

Reduce traffic congestion and improve management of traffic in the City of Portland by improving traffic signal operations



#### 69 Signal Optimization

Reduce traffic congestion and improve management of traffic in East Multnomah County and City of Gresham by timing traffic signals to reduce motorist delays.

#### 

### Preservation

#### 13 A Street: 3rd to State Street

Reconstructs deteriorating street surface of "A" Ave. in Lake Oswego.

#### 18 Washington Street Bridge

Existing wooden bridge is narrow and has load limits. The project will replace the bridge with a new structure

1 44 m 1

#### 33 Carver Bridge

Replace existing narrow and function obsolete bridge over the Clackamas River with a new structure and realign the approaches.

#### 53 Broadway Bridge Rehabilitation

The deck, sidewalks and mechanical systems are deteriorating and need replacement to extend the life of the bridge.

#### \*\*\* \*\*\* ||

#### 54 Burnside Bridge Rehabilitation

This is a lifeline route for emergencies. The lift span needs to be replaced and its supports need strengthening in case of an earthquake.

#### 55 Hawthorne Bridge Rehabilitation

This is a very old (historic) bridge and needs new decks and paint to preserve its structural strength

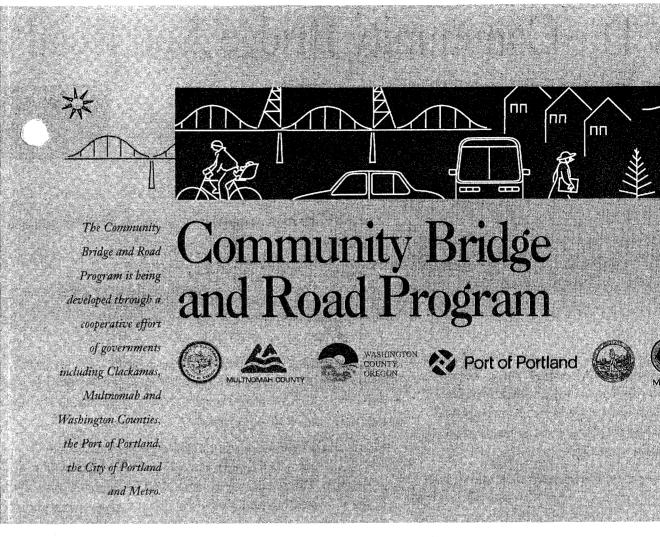
#### 56 Morrison Bridge Rehabilitation

The lift span that opens the bridge needs to be replaced, sidewalks need repair and it needs to be painted to keep rust from weakening the structure. \*\*\* ||

#### 57 West Burnside Redevelor

Reconstruct badly rutted pavement, Legis ade traffic signals to allow smoother traffic flow and provide safer pedestrian crossings from NW 14th to 23rd Ave.





# comments! Your We want

Portland, OR 97232 600 NE Grand Ave. METRO



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Permit No. 6018

Portland, OR

# Community Bridge and Road Program: Draft List Of Priority Projects

### Safety

#### 1 Hwy 47 Bypass

Large trucks and traffic are safety problems in downtown Forest Grove. The bypass will take this traffic around downtown.



**East City Limits** North-South traffic cannot move across TV Hwy in Cornelius. Accidents snarl traffic on TV Hwy. The project corrects these problems and improves intersection safety.



#### 4 Farmington/173rd-185th

Corrects serious safety problems at intersections for autos, bikes and pedestrians by adding turn lanes, signals.



#### 6 Allen Blvd./Murrav-Erickson

Corrects serious safety problems at three intersections by adding turn lanes and improving signals.



#### Stafford Rd Intersections: Borland, Childs, Rosemont

This narrow road has no turn lanes or pedestrian and bicycle facilities. The project will add signals, turn lanes and bike lanes.



#### 12 Boones Ferry: Madronna to Country Club Rd.

This 4-lane road has no turn lanes or continuous pedestrian facilities. The project will add turn lanes where necessary, upgrade signals and add curbs, sidewalks and bike lanes.



#### 17 Hwv 43/Pimlico Intersection

Adds a much-needed traffic signal at the intersection of Highway 43 and Pimlico.

#### 22 SE Foster Rd at 162nd

Reduce accidents and relieve congestion by constructing left turn lanes and signalizing intersection. Improve pedestrian and bicycle safety by adding sidewalks and bike lanes.



#### 23 SE Foster Rd at Jenne

Prevent accidents and relieve congestion by structing left turn lanes and signalizing ersection. Improve pedestrian and bike safety by adding sidewalks and bike lanes.

#### \$ oto \$

#### 26 5th St: Main St. to Cleveland St.

Improves safety of pedestrians and motorists. provides enhanced connection between MAX and Downtown Gresham, redevelops the roadway consistent with higher density downtown urban development.



### 29 Halsey St: 223rd Ave to 238th

Replaces and upgrades a 2-lane rural road with a 3-lane minor arterial street serving as a regional bicycle, pedestrian, and transit route, with safe accommodations for each mode of travel, connecting central Fairview and Wood Village.



#### 30 223rd Ave. Railroad Overcrossing

Eliminates a bottleneck at I-84 and reduces congestion by replacing a narrow and hazardous railroad overcrossing. The new structure will safely accommodate trucks and buses, pedestrians and bicyclists.



#### 31 Halsey St: 238th Ave to Historic Columbia River Highway

Completes the regional bike, pedestrian and transit route with a 3-lane minor arterial street, in coordination with new urban development, providing a safe and efficient facility between central Wood Village and Troutdale.



#### 34 Lents Pedestrian and Bicycle Enhancements

Makes streets safer for pedestrians and bicyclists in the Lents neighborhood along SE Foster Road and Woodstock from 87th to 103rd by constructing sidewalks and bike lanes and making crossing improvements.

\$ 000 X

#### 35 Johnson Creek Blvd: 36th to 45th

This heavily-used narrow road has no pedestrian or bicycle facilities. The project will add curbs, sidewalks and bike lanes.

N Ab 1 A B

#### 36 Harrison Street: McLoughlin to Hwy 224

Harrison Street is a primary route connecting the city center to neighborhoods. The project will add bike lanes and a landscaped

\* A \*

#### 37 17th Ave: McLoughlin to Milwaukie City Limits (north)

To improve safety for motorists, pedestrians and bicyclists the project will complete bike lanes and add a sidewalk on the west side of

( Ab ( )

#### 38 SE Tacoma Street: 28th to 32nd

Complete pedestrian and bicycle links and other safety features between the Tacoma Overpass and 32nd.

\* Ab %

#### 40. 39th/42nd Bikeway

Address the need for safe north-south bicycle travel by implementing a continuous bikeway from Holman to Crystal Springs.

V ORO II

#### 41 SE 45th Traffic Calming

This project will create safe, convenient and separate areas for walking, cycling and parking and reduce speeding between Woodstock and Harney.

\* OND X

#### 42 52nd/53rd/57th Bikeway

Address the need for safe north-south bicycle travel by implementing a bikeway from Prescott to Harney. This bikeway project connects the Cully Blvd Reconstruction Project and the Springwater Corridor Trail.

N OP V

#### 43 Holgate Bikeway

Implement bike lanes on SE Holgate from 42nd to 136th to provide a continuous eastwest bikeway.

W 040

#### 44 Hawthorne Blvd: 32nd to 39th

Construct improvements to help pedestrians and bicyclists get to businesses and services safely in this highly congested neighborhood business district.

A 1/2

# 45 Burnside Bike Lanes: 28th to

Provide an important missing link between the existing SE Ankeny bicycle boulevard and Burnside bike lanes east of 74th.

**₩** 🖚

#### 47 NE Tillamook Bikeway

Provide a five mile bikeway from Flint to 92nd to serve schools, businesses and recreational destinations in this corridor.

M M

#### 48 NE Cully Reconstruction

This street has no sidewalks or drainage and is heavily used by residents to walk to transit, shopping and school. Project will repair NE Cully from Lombard to Prescott and will include sidewalks, bike lanes, street trees, drainage and signal improvements.

\* or I

#### 50 NE 42nd Traffic Calming

This project will link incomplete sections of sidewalk, create safer and more convenient crossing opportunities and reduce speeding

N \* V

#### 52 Willamette River Bridges Bike and Pedestrian Access

Sidewalks and bikeways are non-existent or too narrow for safe crossing. The project will rebuild curb and sidewalks for bike and pedestrian safety on the Broadway, Hawthorne and Sellwood Bridges.

\$ 44 %

#### 59 N Greeley/Interstate Bikeway

Connect existing bicycle lanes in North Portland to downtown by construction of a separated pathway on this high-speed road.

Ø 11.

# 60 N Vancouver/Williams Bike

Serve north-south bicycle travel needs by improving bike access from the central city to areas north.

W 040

#### 61 SW Vermont Traffic Calming

This project will create safe, convenient and separate areas for walking, cycling and parking and reduce speeding on this residential street from 38th to 45th.

\$ **▼** ▼ **※** 

#### 62 Bertha Blvd. Bikeway

Construct a missing bicycle link to connect Beaverton-Hillsdale Highway to Vermont.

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#### 63 Hillsdale Town Center

Construct intersection and crossing improvements to help pedestrians and bicyclists safely get to businesses and schools along Beaverton-Hillsdale Highway.

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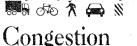
#### 66 N Marine Drive Freight Improvements

Improve access and safety for trucks and employees to Rivergate, marine terminals and rail yards.

#### 67 S Rivergate Rail Overpass

This N Lombard project will reduce rail and road conflicts, improve safety and improve S Rivergate employee and freight access.

Legend



#### 3 209th/Kinnaman-219th

New 2-lane road relieves congestion and reduces vehicle miles traveled by straightening a key north-south route.

#### 5 Murray Blvd./Farmington-Terman **Improvements**

Widens narrow, 2-lane bridge with wider 5lane segments on each side, improves TV Hwy intersection to reduce congestion.



Relieves severe congestion by widening, adding turn lanes and improving signals. Also improves safety.

\$ 000 X

#### 8 1-5/217 Interchange

This interchange is nearly at gridlock. Project improves traffic flow while minimizing the impact on the area's road network.



#### 9 Tualatin-Sherwood Expressway

Traffic is overwhelming the road network in southern Washington County. Project relieves that congestion by adding 4-lane tollway between I-5 and Hwy 99W.

#### 

#### 10 Boeckman Rd Extension

The project provides a needed east/west connection from 95th to Tooze in the City of Wilsonville.

#### 14 Hwy 43 Improvements

This narrow road has no turn lanes or pedestrian and bicycle facilities. The project will add turn lanes, curbs, sidewalks and bike lanes from N West Linn City Limits to Marylhurst Dr.

**₹** 600 (2) (44)

#### 15 Hwy 43/Marylhurst Dr Intersection

This intersection has an inadequate signal and no pedestrian or bicycle facilities. The project will improve the traffic signal, add sidewalks and bike lanes.

#### 16 Hwy 43/Cedar Oak Intersection

Widen Hwy 43 at Cedar Oak Dr. intersection to ease congestion and add needed sidewalks and bike lanes.

\$ 000 X

Benefits freight access and movement

Preserves and repairs bridge

Bicycle improvements

Traffic improvements

Safety improvements

Pedestrian improvements

Traffic calming improvements

#### 19 Oatfield Road: Webster to 82nd

This congested narrow road has no turn lanes or continuous pedestrian and bicycle facilities. The project will widen the road to 3-lanes, add turn lanes, traffic signal and install sidewalk on west side.

\* OF 1/2 OF

#### 20 Sunnyside Rd: 122nd to 132nd

This is a congested narrow road with no turn lanes or pedestrian or bicycle facilities. The project adds additional lanes, curbs, sidewalks and bike lanes and preserves the right-of-way for a future transit corridor.

1 ab 11 m

#### 21 122nd/129th: Sunnyside to King

Adds turn lanes, curbs, sidewalk and bike lanes to a congested narrow road with no turn lanes or pedestrian and bicycle facilities.

1 Ab // P

#### 24 SE Foster Rd: County Line to **Portland City Limit**

Reduces congestion at three intersections, improves safety at Pleasant Valley School, provides separate bike lanes, completes Foster Rd. improvements

A WAN A

#### 25 Powell Valley Rd: Burnside to Kane

Provides a traffic signal at a congested 4-way stop, improves bicyclist and pedestrian safety and completes partially developed facility in Gresham.

\* OF 1/2 OF

#### 27 Wallula Ave: Division St. to Stark St.

Develops a 3-lane multi-modal urban collector street with bicycle, pedestrian and drainage improvements, to reduce projected congestion and improve safety.

**→** 11 → 1

#### 28 Glisan St: 202nd Ave to 207th Ave

Develops a 5-lane urban arterial street with bike and pedestrian facilities, reduces congestion, provides a missing segment west of 202nd Ave and east of 207th Ave.

#### 32 Frontage Rd Congestion: City of Troutdale at I-84

transportation improvements to be gained from each project.

safety, ease congestion, or preserve our transportation investment.

The projects included in this first phase have been selected because they would improve som

of the most significant transportation problems in our region. In particular, they will improve

To make it easier to identify and review the individual projects, we have grouped them into the

above categories. The numbers adjacent to the project name have been appropriately placed of

the map on the back of this page. The small picture icons further identify the specific

Reduces congestion and conflicts between local and through traffic, including trucks, autos, bikes and pedestrians, with traffic control and turn lane improvements.

T ARO POR INCOME

#### 39 SE McLoughlin Neighborhood Traffic Calming

Preserve neighborhood livability by reducing problems caused by cut-through traffic and speeding.

#### 46 NE Broadway/Weidler

Rebuild street to provide access and safety for pedestrians, transit riders and bicyclists in this rapidly changing business district and neighborhood.

#### 49 US 30/Killingsworth Freight **Improvements**

This project will relieve congestion and improve safety on Columbia Blvd and Airport Way and ease truck access to I-205.

**Avenue Extension** Reduce truck congestion by improving access to I-5 from the industrial district; encourage

commercial redevelopment. 1 Ab 1/2 PM

#### 58 NW Lovejoy Reconstruction: 14th to Broadway Bridge

Provide key road improvements to open up land for high-density, affordable housing development close to downtown jobs. Project will include ramp reconstruction, sidewalks and transit facilities.

64 St. Johns Neighborhood Truck

#### Protection Preserve neighborhood livability by lowering noise and reducing cut-through truck traffic from the St. Johns business district to

65 St. Johns/Rivergate Access

Columbia Blvd.

*" "* 

# Develops alternatives to improve freight

mobility between US 30-St. Johns Bridge and N/NE Portland industrial area and reduce traffic on neighborhood streets.

County and City of Gresham by timing traffic signals to reduce motorist delays.

69 Signal Optimization

(M) (mag)

### Preservation

68 Expand Citywide Signal System

management of traffic in the City of Portla

Reduce traffic congestion and improve

by improving traffic signal operations.

Reduce traffic congestion and improve

management of traffic in East Multnomal

#### 13 A Street: 3rd to State Street

Reconstructs deteriorating street surface of "A" Ave. in Lake Oswego.

Existing wooden bridge is narrow and has

#### load limits. The project will replace the bridge with a new structure. \* oh ++ %

18 Washington Street Bridge

33 Carver Bridge

Replace existing narrow and function obsolete bridge over the Clackamas River with a new structure and realign the

#### 53 Broadway Bridge Rehabilitatio

The deck, sidewalks and mechanical system are deteriorating and need replacement to

#### 54 Burnside Bridge Rehabilitation

lift span needs to be replaced and its suppo need strengthening in case of an earthquak

55 Hawthorne Bridge Rehabilitati

be replaced, sidewalks need repair and it needs to be painted to keep rust from

<del>++</del> //

#### 57 West Burnside Redevelog Reconstruct badly rutted pavement, by good

traffic signals to allow smoother traffic flo and provide safer pedestrian crossings from NW 14th to 23rd Ave.

decks and paint to preserve its structural streng

### The lift span that opens the bridge needs

weakening the structure.

51 Central Eastside Access/Water approaches.

\* A A A A A

extend the life of the bridge.

This is a lifeline route for emergencies. T.

This is a very old (historic) bridge and needs r

56 Morrison Bridge Rehabilitation

大心 @

# What Is The Community Bridge And Road Program?

he Community Bridge and Road Program is a package of regional transportation projects aimed at easing some of the worst traffic bottlenecks, building safer streets, maintaining access to our important commerce centers and preserving crucial existing transportation investments, such as the bridges over the Willamette River. The program is being developed through a cooperative effort of Clackamas, Multnomah and Washington Counties, the Port of Portland, the City of Portland and Metro and would finance specific construction projects throughout the region.

The growth the region has been experiencing is putting pressure on our ability to maintain and improve our transportation system. Increased congestion is one sign of the challenge we have to stay on top of this growth. A safe, efficient transportation system that offers a variety of choices for getting around is an important part of maintaining the livability and economic vitality of our region.

As we move through our communities each one of us can identify key intersections or access points, portions of major streets or other areas that need to work better and be safer. A significant barrier to improving our transportation system, however, is funding. The money we get to support improvements to our key bridges and major roads does not keep pace with our needs. Although traffic is growing, gas tax revenues are declining due to improved fuel efficiency, inflation and federal cutbacks. In addition, road money collected by the state pays for improvements to major highways and freeways and for maintenance. Improvements to our through streets, those that connect our communities, have no direct source of revenue.

# Shaping The Program: The Key Choices

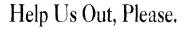
As we develop The Community Bridge and Road
Program, there are a number of decisions that need
to be made early on. Those we talked to told us it is important to:

- rehabilitate our bridges to ensure their safety and increase their life expectancy
- reduce congestion
- reduce hazardous traffic locations
- improve the safety for bicyclists and pedestrians
- provide access for commerce and freight to get to and from our markets
- calm traffic through our neighborhoods
- generally maintain the quality of life we have all come to enjoy.

With that in mind, we must begin defining a program. How big should this program be? What projects should be included? How would we fund such a program? How could a regional roads program relate to a possible state transportation financing proposal?

One of the key choices is selecting a method (or methods) to raise sufficient dollars to fund projects such as the ones identified on the map on the right. This first attempt at identifying a preliminary Community

Bridge and Road Program contains 69 projects that are critical to the way we move around the region. Their combined cost is approximately \$200 million. We've been looking at a number of funding methods that have been used around the country: a regional gas tax, diesel tax, vehicle registration fee, business license fee, or property tax.



Easing

Economic

Health

nity Bridge and Road Program. What size program, if any, makes sense? Does this list represent the major needs for a first phase program? Are there specific projects you would like to see included? Excluded? What about funding methods?

Please take a moment to fill out the survey

form included with this map and drop it in the mail to us.
Because we feel we must take responsibility to meet our ever growing transportation needs, we hope to decide how to proceed early next year. If you have questions, need additional information or would like a speaker to come out to talk to a group about this program, please call our comment line at (503) 797-1900. And please get your comments to us by Wednesday, January 3, 1996.



All comments received by 5:00 p.m. January 3, 1996 will be forwarded to the Metro Joint Policy Advisory Committee on Transportation (JPACT — a committee made up of elected and appointed officials from throughout the region) and the Metro Council. A tentative hearing to further assess a possible program has been scheduled for January 18, 1996 at 7:00 p.m. in the Metro Council Chambers, Metro Regional Center, 600 NE Grand Ave., Portland. Please call the comment line to confirm this meeting date and time or to learn of other opportunities for public input into transportation issues in the region.



1	
	Banks
Hwy. 6	North Plains
701X	
\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\\	Schedlin Rd.
	Hwy. 47
,	
Line 0	
Forest	Hillsboro Coinell Rd
Grove I	Cornelius Tualatin Valley Havy 8
3.0001110	Tikalam Valloy Hwy. 8 35
<b>Y</b>	
	Enthington Ed.
	Entring and
M	
	Bald Peak Rd
	Laurelwood Ro Scholis Cotty Hill
	Legend
	~/
	County lines
1	Multi-modal
	Sherwood Sherwood
2	Bicycle/pedestrian and safety projects (no additional auto capacty)
<b>6</b>	Intersection improvements
	Note: Project 68 is not labeled;
	it is a Portland-wide signal
	69 is a Multnomah County-wide
METRO	project not depicted here.  Newherg  Wilsonville Fid.
	How 219
	<del> </del>   <del> </del>

#### We need your help.

Please answer the following questions about the Community Bridge and Road Program and send to:

Community Bridge and Road Program Metro 600 NE Grand Fax (503) 797-1794 or call (503) 797-1900 (Comment Line) and leave your comments

Portland, OR 97232-2736

1. From what you know, is the Community Bridge & Road Program a worthwhile idea to further explore?

Yes No

2. Is the size of the program about right for a first phase program?

About right Too big Too small

	tre,	Lawrence of
3. Are there projects reflected here that you fee	el should be dr	opped from the
program? If so, what are they?		**

4. Are there projects that you believe absolutely must be included in the program?
If so, what are they?



5. Would you be willing to pay an extra fee so that projects such as the ones shown here could be constructed?

Yes No

6.	If yes to	Question #	5, what reg	ional fundir	ig method	(s) would	you support?
				ur first pref		· /	, ,,
,			0,				

gas tax	business license fee
diesel tax	property tax levy
vehicle registration fee	other, please indicate

7. Do you have any other comments?

If you would like to be on our mailing list about the Co	mmunity Bridge and Road
Program, please give us your name and address:	, 0
Name	
Street Address	
City/State/Zip	
Thank you for taking the time to help.	

# 'rogram?

### Help Us Out, Please.

eed your help in shaping The Community Bridge and Road Program. What size program, if any, makes sense? Does this list represent the major needs for a first phase program? Are there specific projects you would like to see included? Excluded? What about funding methods?

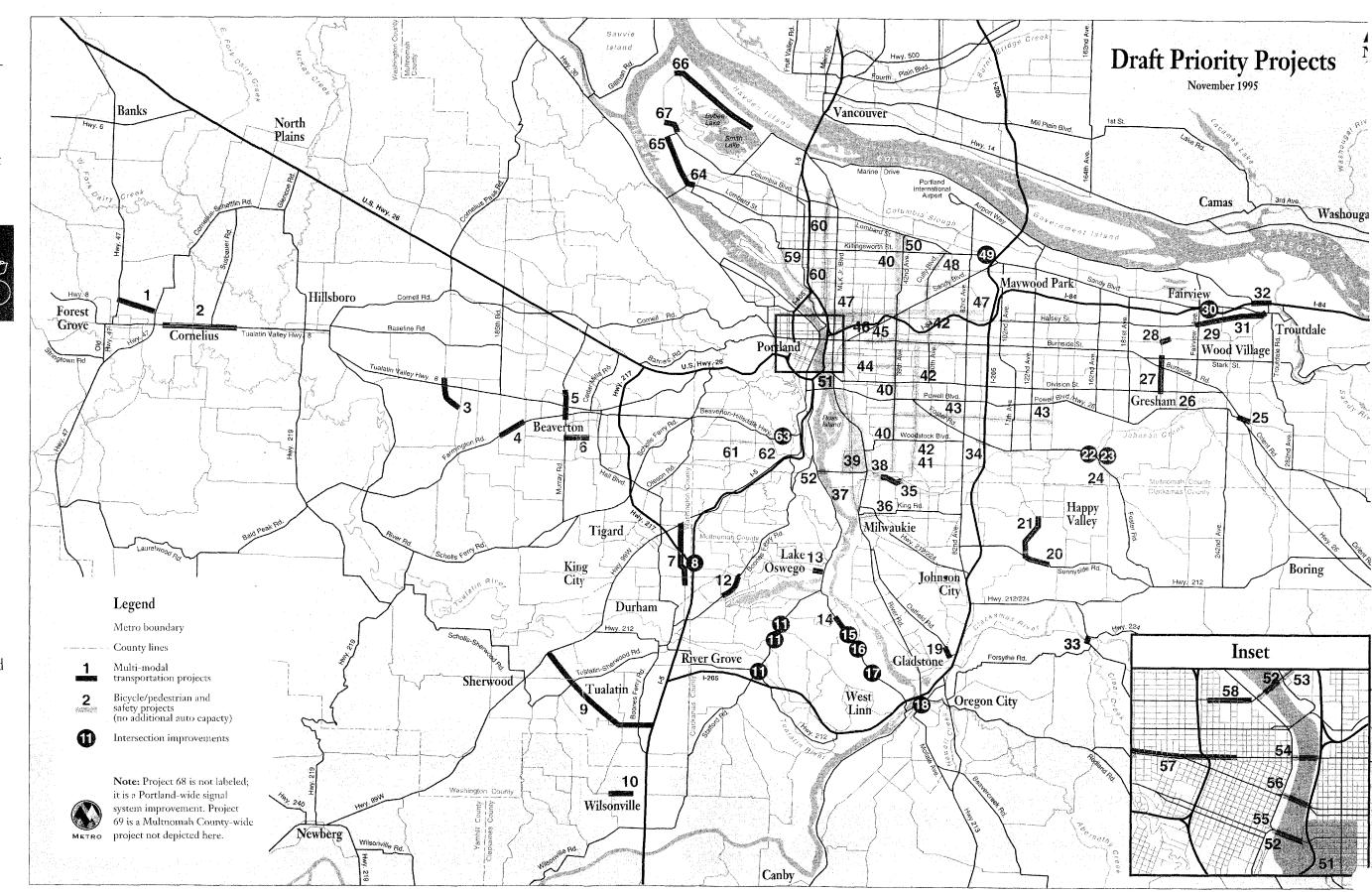
Please take a moment to fill out the survey

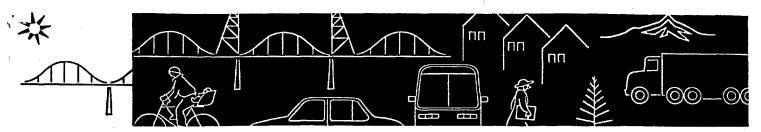
form included with this map and drop it in the mail to us. Because we feel we must take responsibility to meet our ever growing transportation needs, we hope to decide how to proceed early next year. If you have questions, need additional information or would like a speaker to come out to talk to a group about this program, please call our comment line at (503) 797-1900. And please get your comments to us by Wednesday, January 3, 1996.

### Next Steps ...

All comments received by 5:00 p.m. January 3, 1996 will be forwarded to the Metro Joint Policy Advisory Committee on Transportation (JPACT — a committee made up of elected and appointed officials from throughout the region) and the Metro Council. A tentative hearing to further assess a possible program has been scheduled for January 18, 1996 at 7:00 p.m. in the Metro Council Chambers, Metro Regional Center, 600 NE Grand Ave., Portland. Please call the comment line to confirm this meeting date and time or to learn of other opportunities for public input into transportation issues in the region.







The Community Bridge and Road Program is being developed through a

cooperative effort of governments' including Clackamas, Multnomah and Washington counties, the Port of Portland, the City of Portland and Metro.

# Community Bridge and Road Program







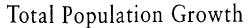


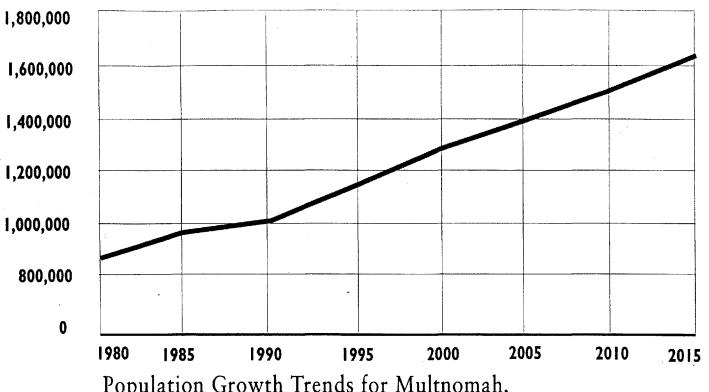
CITY OF **PORTLAND** 



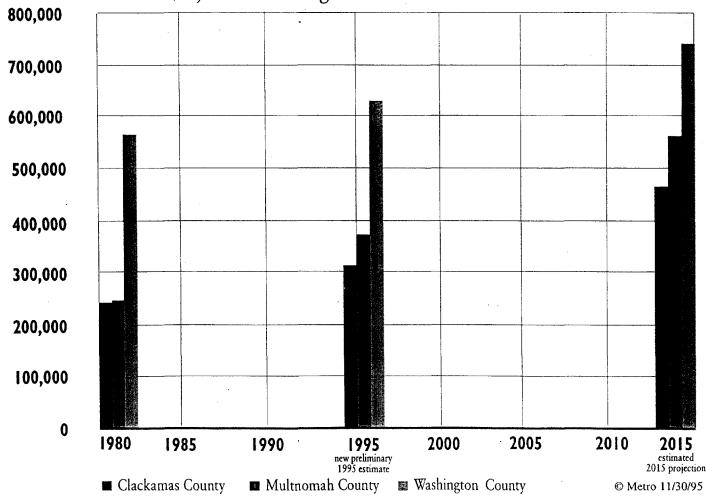
# The problem we face

- Population growth has increased our transportation needs
- Revenues are decreasing due to fuel efficiency
- Costs are increasing due to inflation



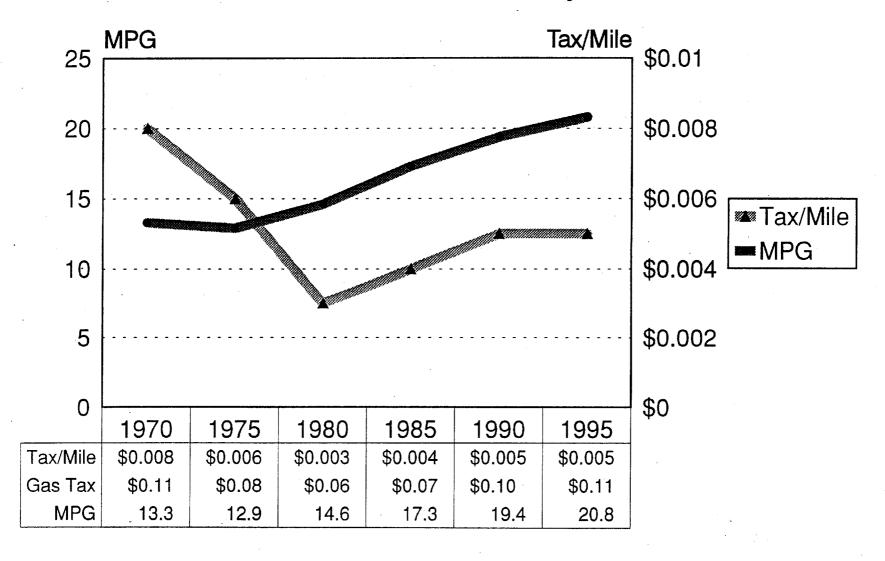


Population Growth Trends for Multnomah, Clackamas, and Washington Counties



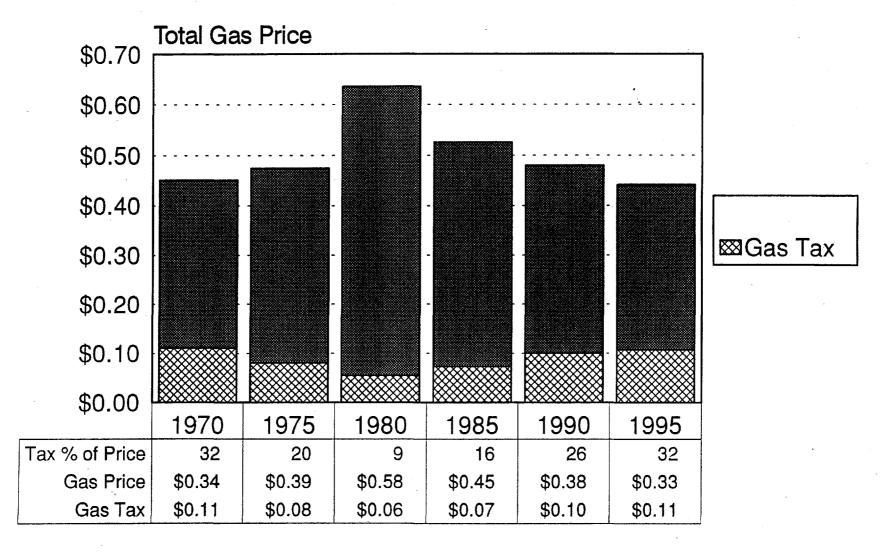
# Gas Tax Per Mile

vs. Fuel Efficiency



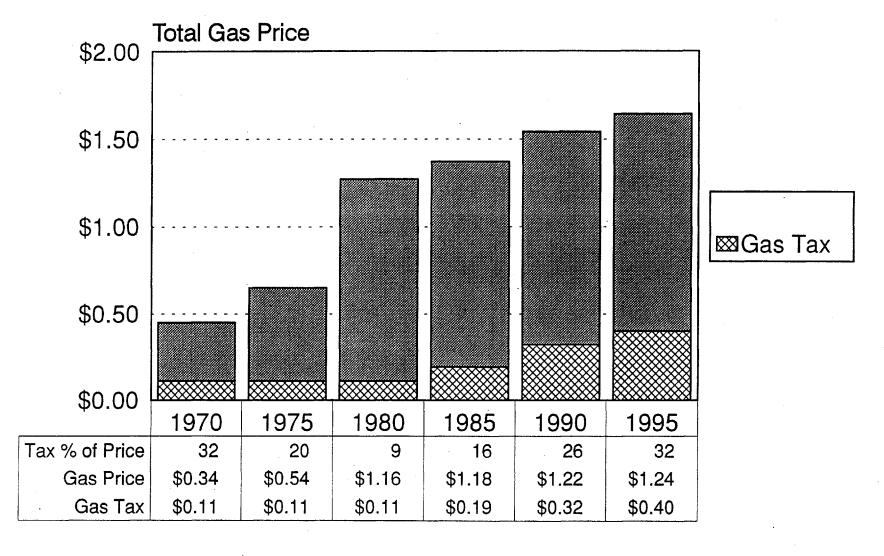
# Gas Tax vs. Total Gas Price

(constant 1970 dollars)

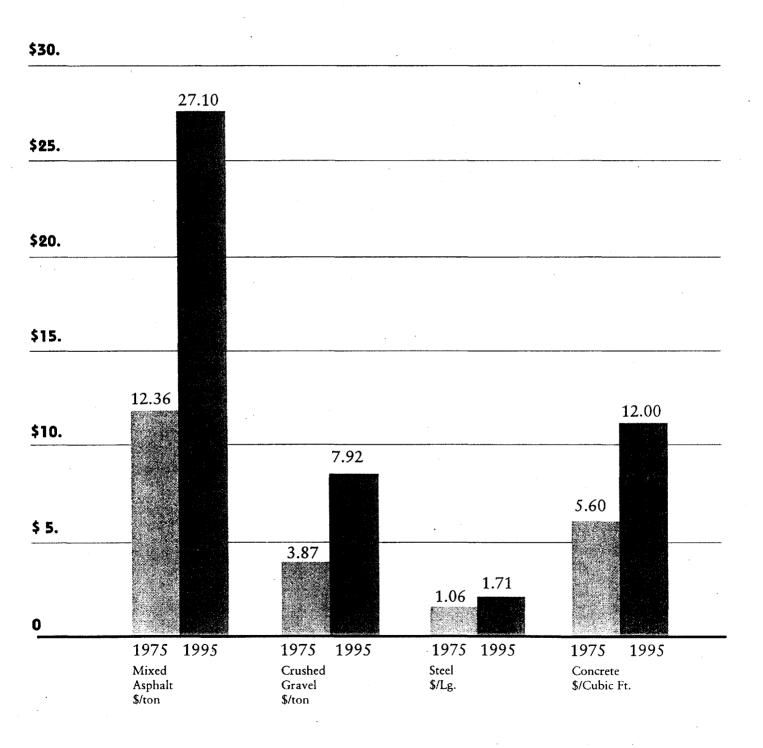


# Gas Tax vs. Total Gas Price

(year of receipt dollars)



# Construction Material Unit cost Comparison 1974- 1995



# What is included in maintenance?

Taking care of what we have

- Chip seal
- Snow plow
- Overlays
- Pothole covering
- Bridge painting (rust protection)
- Sweeping
- Grass cutting

# What is included in modernization?

Improving what we have

- Roadway widening (new lanes or wider lanes)
- New turn lanes
- "Smart" signals
- Bike lanes
- New sidewalks and crosswalks
- Transit shelters

# **Transportation Revenue Sources**

# Road and Bridge Maintenance and Preservation

- State Highway Fund state gas tax truck weight-mile tax vehicle registration fee
- Local Gas Taxes
   Multnomah County
   Washington County
- City of Portland Parking

  Management District Fees



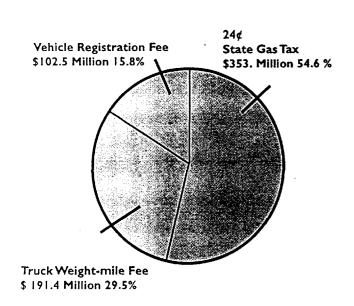
#### Road Improvement and Expansion

- Federal Highway Trust Fund federal gas tax diesel tax truck-related taxes
- Local Improvement Districts (LIDs)
- Fees on New Development traffic impact fees
- Property Taxes
   Washington County Major Streets
   Transportation Improvement Program
   (MSTIP)

#### **Transit Operations and Expansion**

- Federal Transit Revenues
- Federal Surface Transportation Program
- State Lottery Revenues light rail construction
- Property Taxes light rail construction
- Local Employer Payroll Tax
- Passenger Fares

# Revenues Available for Transportation Improvements



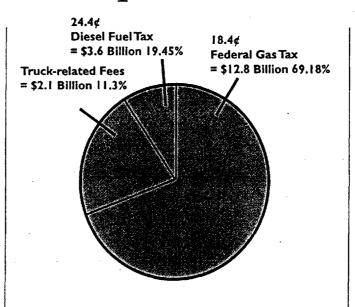
# State

Estimated Annual State Revenues from Road User Fees

Currently, 60% of state highway funds are being spent by ODOT to maintain and improve state highways (\$83 million in the Metro region) and 40% are being spent to maintain city and county roads(\$92 million in the Metro region).

Source: ODOT

Note: Estimated gross revenues from Fiscal year 1994



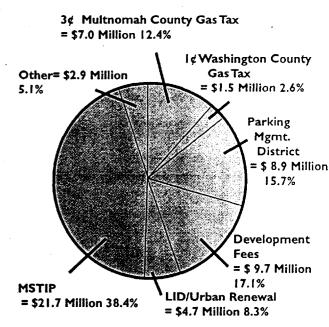
# Federal

Estimated Annual Federal Revenues from Road User Fees

Out of the \$200 million in federal funds coming to Oregon this year, two-thirds are spent by ODOT on highways and one-third is spent on city and county roads and other local projects.

Source: ODOT

Note: Estimated gross receipts for Fiscal Year 1993



# Local

Estimated Annual Local Revenues
Available for Transportation
Improvements

This year, 70% of local transportation funds are being used to improve and expand city and county roads. The remaining 30% is being spent to maintain and preserve existing roads.

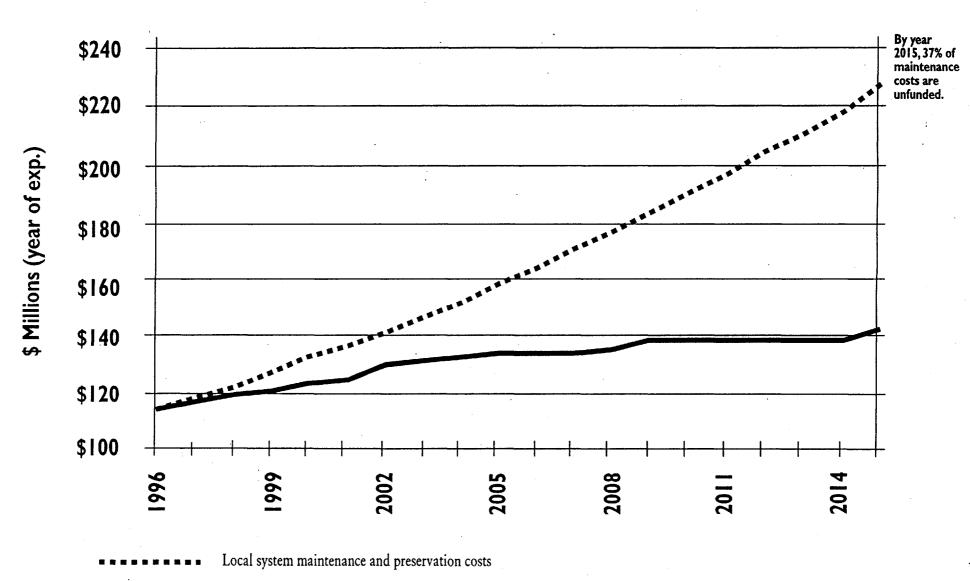
Source: Portland area local governments

Note: Estimate gross receipts for Fiscal year 1995

### Community Bridge and Road Program

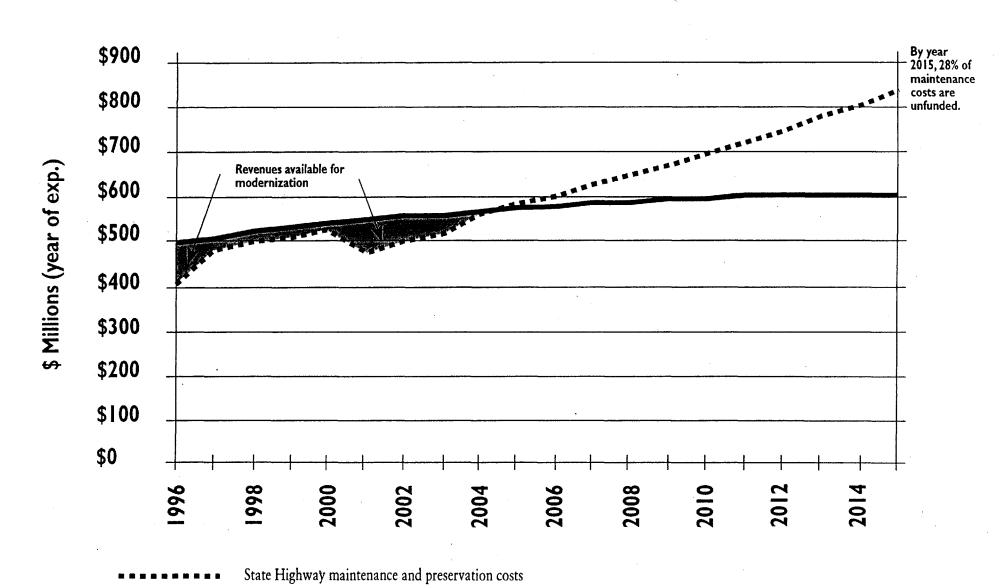
# Funds Available for Local System Maintenance

Revenues available to cities and counties



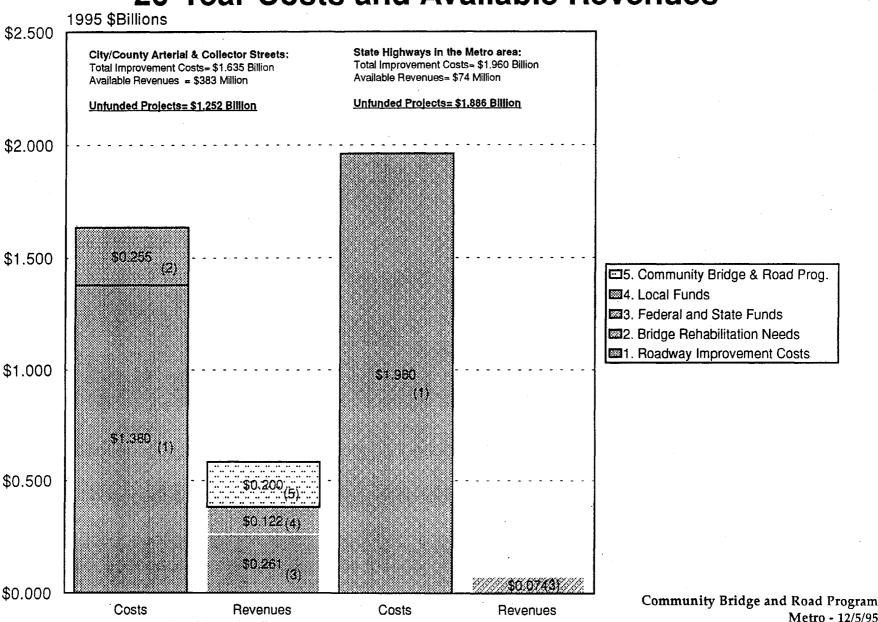
Community Bridge and Road Program 12/1/95

# Funds Available for Maintenance and Modernization of State Highway System



Revenues available to ODOT

# Regional System Expansion/Improvement: 20-Year Costs and Available Revenues



State Highways in the Metro area

City & County Arterials and Collectors

# Possible new revenue options

(to fund \$100 million in projects in 10 years)

#### Regional gas tax on autos

2.75 cents per gallon – \$15.98\* average yearly cost per vehicle

or

#### Combined regional gas tax on autos and diesel tax on trucks

2.25 cents per gallon -

\$54.55\*\* average yearly cost per truck

\$13.07 average yearly cost per auto

or

#### Regional vehicle registration fee

\$8.33 per passenger vehicle per year

or

#### Real estate transfer tax

.4% of sale transaction - \$400 per \$100,000 house sale

or

#### General obligation bond measure

15.85 cents per \$1,000 of assessed valuation

\$15.85 per \$100,000 house per year

#### Notes

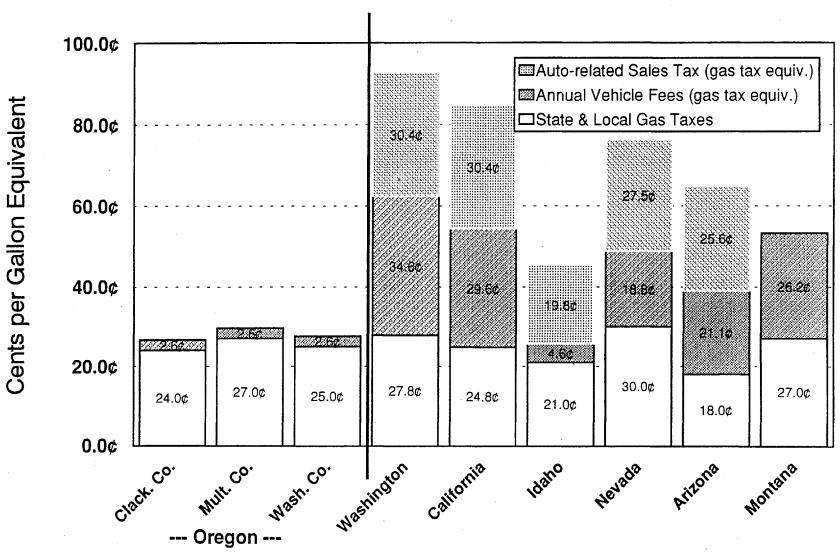
To fund a project list costing more than \$100 million, use a multiplier on the rates.

Maximum allowable rate under current law for a regional vehicle registration fee is \$15 per year for a passenger vehicle; therefore, the maximum project list that could be funded with this source is \$180 million in 10 years.

For the gas tax, diesel tax, vehicle registration fee and real estate transfer tax, the rate could be lower by 10-15% by borrowing against revenues beyond the 10-year period.

- \* Based on 12,000 miles per year at 20.7 miles per gallon average fleet efficiency
- \*\* Based on 30,000 miles per year at 5.5 miles per gallon

#### **Comparison of Automobile-Related Taxes**



Source: Oregon Department of Transportation, Auto/Truck Section

Community Bridge and Road Program Metro - 12/5/95

#### **Comparison of Automobile-Related Taxes**

		In Effect Toda	y		Borderir	ig States		Other Wes	tern States
Tax Source	Clack. Co.	Mult. Co.	Wash, Co.	Washington	California	Idaho	Nevada	Arizona	Montana
State Gas Tax	24.0¢	24.0¢	24.0¢			21.0¢		18.0¢	27.0¢
Local Gas Tax	0	. 3¢	1¢			0		0	0.
State & Local Gas Taxes	24.0¢	27.0¢	25.0¢	27.8¢*	24.8¢*	21.0¢	30.0¢*	18.0¢	27.0¢
Registration Fees	\$15/year	\$15/year	\$15/year	\$36/year	\$29/year	\$27/year	\$33/year	\$20/year	\$16/year
Personal Property Tax on Cars	0	0	0.	\$165/year	\$143/year	0	\$76/year	\$103/year	\$136/year
Total Annual Fees Paid at Registration	\$15/year	\$15/year	\$15/year	\$201/year	\$172/year	\$27/year	\$109/year	\$123/year	\$152/year
(Tax Equivalent in cents/gallon)**	(2.6¢)	(2.6¢)	(2.6¢)	(34.6¢)	(29.6¢)	(4.6¢)	(18.8¢)	(21.1¢)	(26.2¢)
Prorated Sales Tax on Cars***	0	0	0	\$177/year	\$177/year	\$115/year	\$160/year	\$149/year	0
(Tax Equivalent in cents/gallon)**	0	0	0	(30.4¢)	(30.4¢)	(19.8¢)	(27.5¢)	(25.6¢)	0
Total Auto-Related Taxes in Equivalent cents/gallon	27,2¢	30.2¢	28.2¢	92.8¢	84.8¢	45.4¢	76.3¢	64.7¢	53.2¢

<sup>\*</sup>California and Washington tax rates include sales tax. Nevada includes average local option tax.

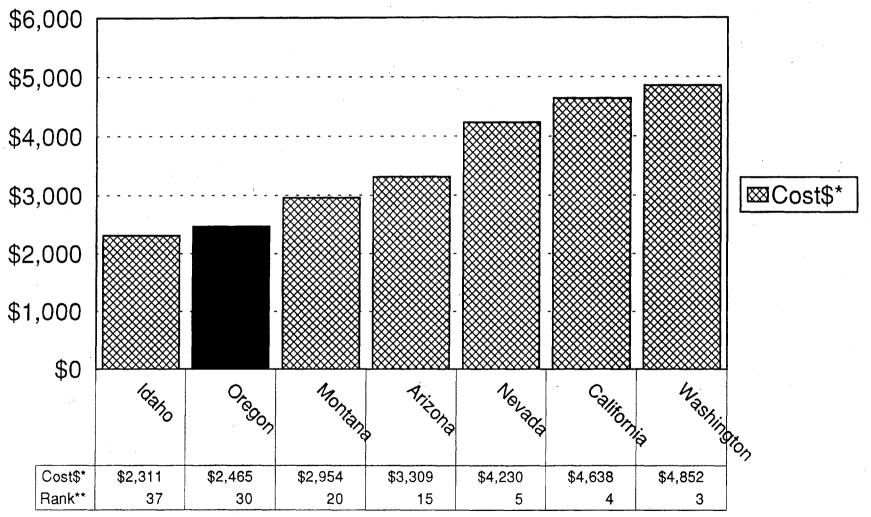
Source: Oregon Department of Transportation, Auto/Truck Section

<sup>\*\*</sup>Equivalent tax per gallon calculated using 581 gallons per year (12,000 miles per year at 20.7 miles per gallon).

<sup>\*\*\*</sup>Prorated over eight years.

# Truck Fees and Taxes (1994)

Weight = 30,000 Lbs.

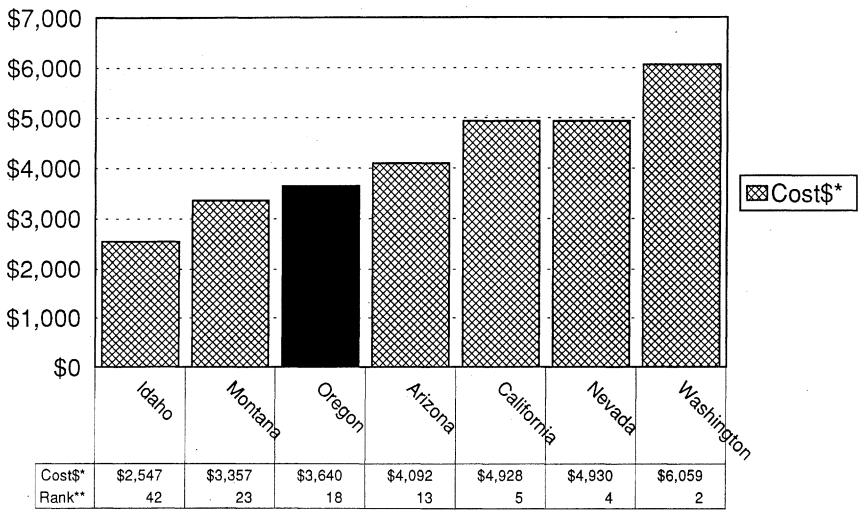


<sup>\*</sup> Assuming 50,000 miles per year in the state

<sup>\*\* 1 =</sup> highest cost state of 50 states

## Truck Fees and Taxes (1994)

Weight = 50,000 Lbs.

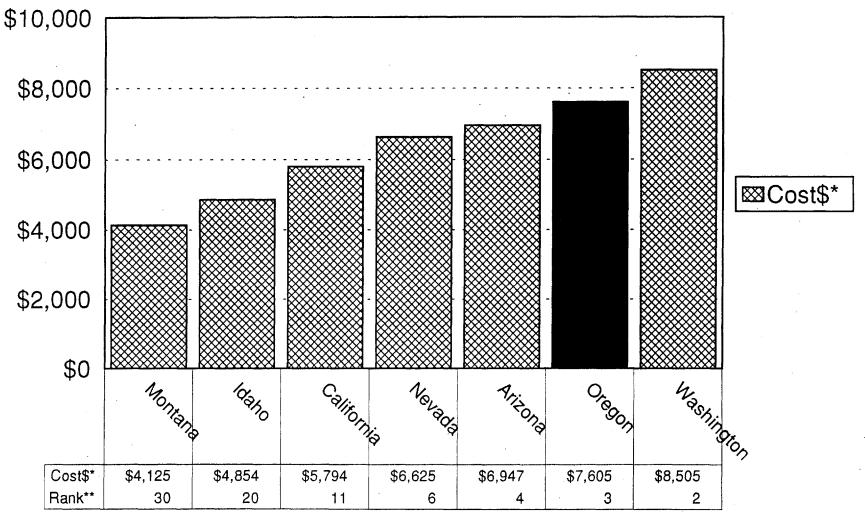


<sup>\*</sup> Assuming 50,000 miles per year in the state

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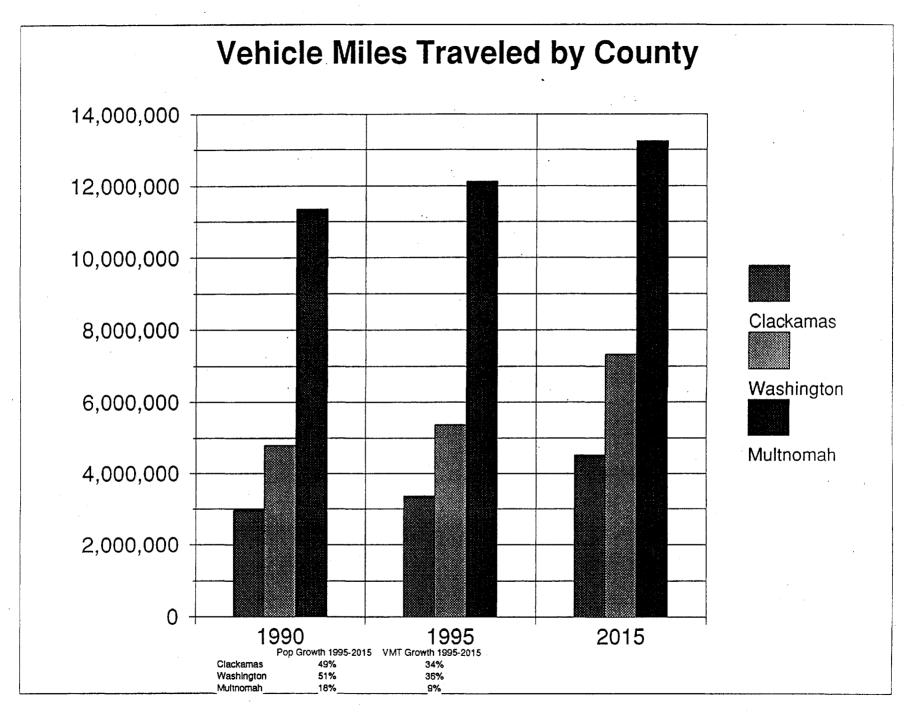
# Truck Fees and Taxes (1994)

Weight = 80,000 Lbs.



<sup>\*</sup> Assuming 50,000 miles per year in the state

<sup>\*\* 1 =</sup> highest cost state of 50 states



#### Community Bridge and Road Program

#### Transportation funding summary

- Existing revenues pay mostly for maintenance
- By 2010 maintenance will be underfunded state highways 28% underfunded city/county roads 37% underfunded
- Over the next 20 years funding for improvements is severely limited.

state highways fall 98% short city and county roads fall 77% short

Num	Original Number	Project Name	Description		Bridges	Bicycle	Ped.	Traffic Calming	Traffic Improv.	Rehab.	Safety	Estimated Costs
1	WC029	Hwy 47 Bypass/Council Creek-Quince	Construct 2-lane connection from Quince and TV Hwy to Hwy 47 near its intersection with Beal. Includes bike lanes and shoulders for pedestrians. Acquires right-of-way for future improvements.	Х		X	X		X	·	X	\$2,700,000
2	WC012	TV Hwy/Yew Street to Comelius East City Limits	Complete installation of bike lanes, curbs, bus turn-outs and sidewalks, interconnect traffic signals, add a park and ride on Baseline.		·	X	Х		X		Х	\$2,900,000
3	WC006	209th/Kinnaman-219th	Construct new 2-lane arterial with bike lanes connecting 219th at TV Hwy to 209th at Kinnaman.			Х			X		X	\$2,700,000
4	WC008	Farmington/173rd-185th	Widen to 5 lanes with blke lanes and sidewalks. Install traffic signals at Kinnaman and Rosa.			X	X		Х		Х	\$5,183,000
5	WC004	Murray Blvd./Farmington- Terman Improvements	Widen Murray Blvd. to 5 lanes, widen bridge, add bike lanes, sidewalks and bus turnouts.	X		Х	Χ		Х		Х	\$8,332,000
6	WC010	Allen Blvd./Murray- Erickson	Construct turn lanes and traffic signal improvements at the intersections of Allen/Wilson, Allen/Erickson and Allen/141st, includes bike lanes.			Х			X		Х	\$2,605,000
7	WC007	72nd/99W-Bonita	Widen to 5 lanes, add bike lanes and sidewalks on both sides, provide bus pull-outs.			Х	X		Х		Х	\$5,000,000
8	WC002	I-5/217 Interchange	Supplement ODOT funding to upgrade the I-5/Hwy. 217 Interchange and the Hwy. 217/72nd Ave. Interchange.	X		Х	X		<b>X</b>		Х	\$17,800,000
9		Tualatin-Sherwood	Design 4-lane limited access road from Hwy 99 to I-5, includes bikeway.	Х	·	Х					Х	\$8,900,000
10	CC014	Boeckman Rd Extension	Widen and extend Boeckmen Rd. from 95th to Tooze, includes signal at 95th and railroad crossing.			Х	Х		Х			\$2,170,000
11	CC005		Construct traffic signals, bike lanes and turn lanes at intersections at Borland, Childs and Rosemont.			Х		,	X		Х	\$1,000,000
12			Add turn lanes, curbs, sidewalks,blke lanes, and intersection improvements.						Х		Х	\$1,500,000
13			Reconstruct "A" Ave. in Lake Oswego.				·			Х	Х	\$1,200,000

Num	Original Number	Project Name	Description	Freight	Bridges	Bicycle	Ped.	Traffic Calming	Traffic Improv.	Rehab.	Safety	Estimated Costs
14	CC019	Hwy 43 Improvements	Widen Hwy 43 from N West Linn City Limits to Marylhurst Dr., includes sidewalks and bike lanes.			. X	Х	ž.	Х		X	\$290,000
15	CC020	Hwy 43/Marylhurst Dr. Intersection	Widen Hwy 43 at Maryhurst Dr. intersection and improve traffic signal, add sidewalks and bike lanes.			Х	Х	-	X		X	\$200,000
16	CC021	Hwy 43/Cedar Oak Intersection	Widen Hwy 43 at Cedaroak Dr. intersection, includes blke lanes and sidewalks.	•		Х	. X		X		Х	\$205,000
17	CC018	Hwy 43/Pimlico Intersection	install traffic signal at intersection of Highway 43 and Pimlico.	:					·		Х	\$75,000
18	CC009		Replace existing wood bridge and add bike lanes.		Х	Х	Х				Х	\$1,300,000
19	CC015	to 82nd	Widen to 3-lanes, add southbound left turn lane at Oatfield/Webster intersection, install traffic signal at Gloucester, install sidewalk.			X	X		X		X	\$1,300,000
20	CC003	1 -	Widen to 5-lanes, includes sidewalks and bike lanes.			Х	X		Х		Х	\$5,000,000
21	CC004	122nd/129th: Sunnyside to King	Widen to 3-lanes with sidewalks and blke lanes, smooth out curves.			Х	Х		X		Х	\$3,800,000
22	PD022	SE Foster Road at 162nd	Reconstruct SE 162nd Ave. intersection to improve safety and ease congestion.			X	X				Х	\$2,000,000
23		·	improve safety and ease congestion.			X	Х				X	\$2,000,000
24	MC008	Foster Rd: County Line to Portland City Limit	improve Foster with shoulder bikeways, improve intersection at Foster Rd. at 172nd Ave.			X	Х				Х	\$1,800,000
25	MC001	i i	Widen Powell Valley Rd. from Burnside Rd. to Kane Rd to 5 lanes, includes bike lanes and sidewalks.	·		X	Х		X		Х	\$250,000
26			Reconstruct street to improve safety, add pedestrian improvements.			Х	Х	·			Х	\$303,000
27	MC020	to Stark St.	Widen roadway, add curbs, sidewalks, bikeway, storm sewers, street lights, turning lanes and intersection improvements.			Х	Х		Х		X	\$1,935,000
28			Upgrade Glisan to a 5-lane arterial with bike lanes and sidewalks.			Х	Х		Х		Х	\$1,420,000
29	MC006	238th Ave	Widen Halsey to 3-lanes with bike lanes, pedestrian improvements and bus pullouts.			Х	X		Х		Х	\$870,000

Num	Original Number	Project Name	Description		Bridges	Bicycle	Ped.	Traffic Calming	Traffic Improv.	Rehab.	Safety	Estimated Costs
30	MC002	223rd Ave. Railroad Overcrossing	Widen bridge overcrossing on 223rd Ave at I-84 to make vehicle, bike and pedestrian access safer.	X		X	X		Х		Х	\$1,119,000
31	MC009	Halsey St.: 238th Ave to Historic Columbia River Hwy	Widen Halsey to 3-lanes with sidewalks, bike lanes and bus pull-outs.			X	Х	·	· X		Х	\$1,800,000
32	MC017	Frontage Rd Congestion: City of Troutdale at I-84	Construct turn lanes and add traffic signals to ease congestion, add bike lanes and sidewalks.	X		Χ	Х		X		X	\$550,000
33	CB01	Carver Bridge	Replace existing bridge over the Clackamas River, realign the approaches and Install traffic signal at Springwater/Hwy 224 Intersection.		X	X	Х		X		<b>X</b> .	\$4,730,000
34	PD031	Lents Pedestrian and Bicycle Enhancements	Pedestrian and bike improvements along SE Foster Road/ Woodstock from 87th to 103rd.	•		Х	Х			·	X	\$500,000
35	CC002	Johnson Creek Blvd.: 36th to 45th	Construct improvements including 2 travel lanes, sidewalks, curbs, bike lanes and street lights.	Х		Х	Х		X		X	\$1,500,000
36	CC027	Harrison Street: McLoughlin to Hwy 224	Design and construct Harrison St. as a multi-modal boulevard with landscaped median, 2 travel lanes, bike lanes and sidewalks.			X	Х				Х	\$2,100,000
37	CC024	17th Ave: McLoughlin to Milwaukie City Limits (north)	Design and construct continuous sidewalk on west side of 17th Ave, complete bike lanes.			Х	Х	·	Х		X	\$620,000
38	PD041	SE Tacoma Street: 28th - 32nd	Improve SE Tacoma from 28th to 32nd, add 2 travel lanes, bike lanes, curbs, street lights, trees and sidewalks.			X	Х				Х	\$623,000
39	PD038	SE McLoughlin Traffic Calming	Enhance safety, construct pedestrian improvements, calm traffic in SE McLoughlin neighborhoods.				Χ	Х				\$1,000,000
40	PD003	39th/42nd Bikeway	Develop bikeway from NE Columbia to SE Crystal Springs, through Hollywood Town Center.			X		Х			X	\$200,000
41	PD005		Enhance safety, construct sidewalks, bike lanes, pedestrian improvements on SE 45th: Woodstock to Harney.			X	X	Х			Х	\$600,000
42	PD007		Develop bikeway on from NE Sandy to SE Harney			X <sub>.</sub>		Х			Х	\$150,000
43	PD028	Holgate Bikeway	Implement bike lanes on SE Holgate from 42nd to 136th.		·	Х					Х	\$100,000

Num	Original Number	Project Name	Description	Freight	Bridges	Bicycle	Ped.	Traffic Calming	Traffic Improv.	Rehab.	Safety	Estimated Costs
44	PD026	Hawthome Bike, Pedestrian and Transit Improvements	Improve bike, pedestrian and transit access along SE Hawthorne Blvd. from 32nd to 39th.	·		X	X	78 76 - 1944			X	\$2,070,000
45	PD015	Burnside Bike Lanes	Re-stripe E Burnside bike lanes from 28th to 74th Ave.			X			Х		X	\$250,000
46	PD014	Pedestrian and Bike Improvements NE Broadway/Weidler	Reconstruct sidewalks, add transit shelters and stops, street lights and bike lanes.	a	·	Х	X				Х	\$1,570,000
47	PD042	NE Tillamook Bikeway	Develop bikeway along NE Tillamook from NE Filnt to 92nd.		-	Х					Х	\$250,000
48	PD019	NE Cully Reconstruction	Add two travel lanes, bike lanes and sidewalks from Prescott to Lombard.	ŗ		Χ.	Х				Х	\$1,800,000
49	XF06	US 30/Killingsworth Freight Improvements	Improve connection between US 30 – Killingsworth and Columbia Blvd. via 92nd Ave.	Х		Х	Х		Х		Х	\$14,710,000
50	PD004	NE 42nd Traffic Calming	Construct sidewalks, speed reduction devices, and pedestrian improvements on NE42nd: Killingsworth to Lombard.				Х	X			X	\$510,000
51	PD018	Central Eastside Access/Water Avenue Extension	Construct improvements on access routes from Central Eastside to the Ross Island Bridge.	Х		Х	Х		Х		. X	\$5,000,000
52	PD001	Willamette River Bridges Bike and Pedestrian Access	Improve bike and pedestrian access to the Broadway, Hawthorne, and Sellwood Bridges		Х	Х	Х				Χ	\$1,300,000
53	MB001	Broadway Bridge Rehabilitation	Repair and preserve the Broadway Bridge. The deck, sidewalks and mechanical systems are deteriorating and need replacement to extend the life of the bridge.		X	,			х	х	х	\$16,055,000
54		Burnside Bridge Rehabilitation	Repair and preserve the Burnside Bridge. The lift span needs to be replaced and its supports need strengthening in case of an earthquake.		Х					Х	Х	\$2,952,000
55	MB004	Rehabilitation	Repair and preserve the Hawthome Bridge. This is a very old (historic) bridge and needs new decks and paint to preserve its structural strength.		Х					Х	Х	\$7,836,000
56 .			Repair and preserve the Morrison Bridge. The lift span that opens the bridge needs to be replaced, sidewalks need repair and it needs to be painted to keep rust from weakening the structure.		X					Х	X	\$3,161,000

Num	Original Number	Project Name	Description	Freight	Bridges	Bicycle	Ped.	Traffic Calming	Traffic Improv.	Rehab.	Safety	Estimated Costs
57		West Burnside Redevelopment	Pavement reconstruction, traffic signal upgrades, pedestrian crossing improvements from NW 14th to NW 23rd.				Х	100	X		. X	\$4,690,000
58	PD034	NW Lovejoy Reconstruction	Remove NW Lovejoy ramp from 14th to Broadway Bridge and NW 14th Ave. Construct new ramp at 9th Ave. Build sidewalks and add street lights, trees and transit facilities on Lovejoy.		X	X	X		-	X	X	\$11,900,000
59	PD025	N Greeley/Interstate Bikeway	implement bike lanes on N Greeley to connect to interstate Ave.			- X				·	Х	\$1,100,000
60	PD043	NE Vancouver/Williams Bike Lanes	Stripe bike lanes on NE Vancouver and Williams from Broadway to Martin Luther King, Jr. Blvd.	,		Х			·		Х	\$100,000
61	PD044	SW Vermont Traffic Calming	Enhance safety, construct sidewalks and blke lanes, calm traffic on SW Vermont from 30th to 45th.			Х	X	X			Χ.	\$1,185,000
62	PD013	Bertha Blvd. Bikeway	Widen shoulders to provide bike lanes on Bertha Boulevard from SW Vermont - Capitol Hwy.			X			Х		Х	\$400,000
63	PD027	Hillsdale Town Center	Provide improvements for bike, pedestrian, transit and vehicle access to Hillsdale Town Center.	٠.		Х	X				Х	\$1,200,000
64	PD033	St. Johns Neighborhood Truck Protection	Improve operations and construct improvements to reduce traffic on neighborhood streets adjacent to N Lombard from St. Johns to Columbia.	X				х		·	Х	\$1,000,000
65	XF07	St. Johns/Rivergate Access Study	Develop alternatives to improve freight mobility between US 30-St. John's Bridge and N/NE Portland industrial area and reduce traffic on neighborhood streets.	X							Х	\$100,000
66	XF01	N Marine Drive Freight Improvements	Widen N Marine Dr. to 4 lanes from Columbia Slough Bridge to 2.7 miles east to move freight to and from the marine terminal and rall yards.	Х		X			X		Х	\$14,200,000
67	XF02	S Rivergate Rail Overpass	Construct N Lombard rail overcrossing to provide safe and efficient vehicle access to Rivergate area.	X		X	X		X		Х	\$4,250,000
68		Expand Citywide Signal System	Expansion of signal system to monitor and manage intersection and optimize traffic operation.				•				X	\$1,202,000

Num	Original	Project Name	Description	Freight	Bridges	Bicycle	Ped.	Traffic	Traffic	Rehab.	Safety	Estimated Costs
· L	Number	<u> </u>						Calming	Improv.			
69	MC016	Signal Optimization	Improve traffic management in East Multnomah County and City of Gresham by optimizing traffic signals to reduce motorist delays.					÷.,		•	X	\$1,230,000

Grand Total

\$200,351,000

#### **REGIONAL PARKING RATIOS**

(parking ratios are based on spaces per 1,000 sq ft of gross leasable area unless otherwise stated)

Land Use	Required Should Be than the F Rati (DEQ Vo Maxim	No More following o <sup>1</sup> luntary	Maxin Permitted with a rati perc	Parking o of 125
	Zone 1	Zone 2	Zone 1	Zone 2
General Office (includes Office Park and Government Office)	1.9	2.7	2.4	3.4
Light Industrial	1.3	1.5	1.6	1.9
Industrial Park (gross square feet)	1.1	1.4	1.4	1.8
Manufacturing	1.3	1.6	1.6	2.0
Warehouse (gross square feet; parking ratios apply to warehouses 150,000 gsf or greater)	0.2	0.3	0.25	0.38
Airport (stalls/million annual passengers (MAP))		733		917
University/College (includes Technical College) (spaces/#of students and staff)	0.1	0.2	0.125	0.25
High School (spaces/# of students and staff)	0.1	0.1	0.125	0.13
Tennis Racquetball Court	0.8	1.0	1.0	1.3
Sports Club/Health Spa	3.5	4.3	4.4	5.4
City Recreation Center (gross square feet)	2.0	2.5	2.5	3.1
Bowling Center (number of lanes)	3.2	4.1	4.0	5.1
Movie Theater (spaces/number of seats)	to be determined			
Church/Synagogue (spaces/number of attendees)	0.1	0.5	0.125	0.6
Furniture/Carpet Store	0.8	1.0	1.0	1.3
Hardware/Paint/Home Improvement	2.7	3.4	3.4	4.3
Shopping Center/Discount Store (needs more data)	3.3	4.1	4.125	5.1

Land Use	Required Should Be than the F Rat (DEQ Vo	No More Following io <sup>1</sup> Juntary	Maximum Permitted Parking with a ratio of 12 percent		
	Zone 1	Zone 2	Zone 1	Zone 2	
Family Restaurant	7.4	9.1	9.25	11.4	
Quality Restaurant	10.0	12.0	12.5	15.0	
Fast Food with Drive Thru (includes without drive thru)	8.1	9.9	10.1	12.4	
Casual Dining <sup>2</sup>	12.4	15.3	15.5	19.1	
Bank with Drive-In	3.4	4.3	4.25	5.4	
Supermarket	2.3	2,9	2.9	3.7	
Hospital/Medical/Dental Clinic	to be determined				
Land Uses Not	Subject to	DEQ Progr	am		
Hotel/Motel	to be determined				
Single Family Detached	1	1	·		
Residential unit, less than 500 square feet per unit, one bedroom	1	1	1.25	1.25	
Multi-family, townhouse, one bedroom	1	1.25	1.25	1.6	
Multi-family, townhouse, two bedroom	1	1.5	1.25	1.9	
Multi-family, townhouse, three bedroom	1	1.75	1.25	2.2	

Zone 1 is Portland central city less North Macadam, Central Eastside, Northwest Triangle and Lower Albina.

Zone 2 is the rest of the region within the Air Quality Maintenance Area boundary.

#### srb I:\GM\MARKT\PRKCHT3.WPD 10/26/95

- 1. Parking ratios reflect a combination of ITE and Portland studies or Portland peak parking studies when ITE data was not available.
- 4. Casual Dining type restaurants include Chili's, El Toritos, Olive Garden, Red Lobster, Tony Romas.

SPACT

COMMITTEE MEETING TITLE