

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF STATING	)	RESOLUTION NO. 85-571
POLICIES RELATING TO ALTERNATIVE)	
METHODS OF SOLID WASTE DISPOSAL	)	Introduced by the
AND SITING A GENERAL PURPOSE	)	Executive Officer
LANDFILL)	

WHEREAS, The Metropolitan Service District (Metro) is designated as the solid waste management planning agency for the tri-county Portland metropolitan area; and

WHEREAS, Metro is in the process of updating the Solid Waste Management Plan for the tri-county metropolitan area which will include planning for waste reduction, alternate methods of disposing of solid waste, and siting of a general purpose landfill for the region; now, therefore,

BE IT RESOLVED,

1. That the Metro Council will continue investigation in the solid waste management planning process of alternative waste disposal methods which minimize reliance on landfills.

2. That the Metro Council will develop ways as part of that process to receive full public review and to cooperatively respond to and, if feasible, implement alternative waste disposal proposals.

3. That the Metro Council has recognized the need for a long-term general purpose landfill site as an integral component in any comprehensive waste disposal system and will continue to

cooperatively plan for and seek approval of a general purpose landfill site.

ADOPTED by the Council of the Metropolitan Service District
this 9th day of May, 1985.



Ernie Bonner, Presiding Officer

amn
3506C/411-3
05/07/85

F R O M

Donald E. Carlson

Deputy Executive Officer
Ext. 341

May 1, 1985

Mike:

Based on our discussion last week when you asked for something from the Metro Council which you could use to show that SB 662 was not a "Wildwood" bill, please review the attached proposed resolution to see if it would work for you. Give me a call ASAP since we have to do some ground work with the Council before they could consider this on May 9th.

Also, we like your proposed amendment to SB 662 regarding the dedication of user fees for enhancement of the general area around the St. Johns Landfill.

Don



METROPOLITAN SERVICE DISTRICT
Providing Zoo, Transportation, Solid Waste and
other Regional Services

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Bus. 85-571

*Don may
want this
filed*

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

~~FOR THE PURPOSE OF CLARIFYING~~

RELATING TO ALTERNATIVE METHODS OF
SOLID WASTE DISPOSAL AND SITING OF A GENERAL
PURPOSE LANDFILL

} RESOLUTION NO. 85-571
INTRODUCED BY THE
EXECUTIVE OFFICER

WHEREAS, the Metropolitan Service District (Metro) is
designated as the solid waste management planning agency for
the Tri-County Portland metropolitan area;

WHEREAS, Metro is in the process of updating the Solid
Waste Management Plan for the Tri-County metropolitan area
which will include planning for waste reduction, alternate
methods of disposing of solid waste, and siting of a general
purpose landfill for the region;

NOW THEREFORE BE IT RESOLVED,

1. The Metro Council is continuing investigation, in
the Solid Waste Management Planning process, of alternative
waste disposal methods which minimize reliance on landfills,

2. The Metro Council will develop ways in that process
to receive full public review and to cooperatively respond to
alternative waste disposal proposals, and

3. The Metro Council has recognized the need for a
long-term general purpose landfill site as an integral
component in any comprehensive waste disposal system and will
continue to cooperatively plan for and seek approval of a
general purpose landfill site.

*and if feasible
implement*

CONSIDERATION OF RESOLUTION NO. 85-571, STATING
POLICIES RELATING TO ALTERNATIVE METHODS OF SOLID
WASTE DISPOSAL AND SITING OF A GENERAL PURPOSE
LANDFILL

Date: May 7, 1985

Presented by: Rick Gustafson

FACTUAL BACKGROUND AND ANALYSIS

The purpose of this resolution is to clarify Metro's position on two elements of the solid waste disposal system. The resolution is in response to questions raised in discussions at the Legislature on the emergency siting legislation. Concern has been raised that Metro's support of such legislation is to facilitate approval of a specific site. This resolution is intended to show that Metro's interest is in finding a site for a general purpose landfill and having a process to bring about a decision on a landfill site. It also shows that Metro is interested in exploring alternative methods of waste disposal to minimize reliance on landfilling.

The resolution addresses two elements of a disposal system -- alternative methods of disposal and landfilling. It states that the Metro Council is in the process of updating the Solid Waste Management Plan and in so doing will:

1. Develop a process to "cooperatively respond to and, if feasible, implement alternative waste disposal proposals,"; and
2. Recognize the need for a general purpose landfill and will "continue to cooperatively plan for and seek a general purpose landfill site."

As indicated in Exhibit "A" attached, the Solid Waste Management Plan review is underway. Two chapters -- Landfill and Transfer Stations -- have reached the preliminary plan stage; that is, they have been reviewed by the Council and interim policies have been adopted by the Council. The third chapter -- Alternative Technologies -- has been drafted and will shortly be released for "technical" review by interested parties. Council review of this chapter will likely commence in the summer months.

As indicated, the Council has adopted several resolutions setting forth interim policies regarding elements of the Solid Waste Management Plan. These resolutions are attached as follows:

- Exhibit "B" Resolution No. 84-591, for the purpose of adopting an interim management strategy for the St. Johns Landfill
- Exhibit "C" Resolution No. 84-506, for the purpose of adopting solid waste transfer station strategies and related policies as a component of the Solid Waste Management Plan update
- Exhibit "D" Resolution No. 84-507, for the purpose of adopting long-term landfill strategies as a component of the Solid Waste Management Plan update
- Exhibit "E" Resolution No. 85-538, for the purpose of amending Resolution No. 84-491 to add a waste reduction policy to the interim management strategy for the St. Johns Landfill

There appears to be no inconsistencies between Resolution No. 85-571 and the earlier resolutions.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 85-571.

amn
3506C/411-3
05/07/85

SYSTEM PLAN - STATUS REPORT

Chapter	Draft Complete	Internal Review	Agency Review	Council Review	Draft Blue Cover Review	Comments And Revisions	Preliminary Plan (Salmon Cover) Review	Testimony Received	Policy Review (Council)	Actions
Landfill Chapter	Complete	Complete	Complete	Complete	Complete	Complete	Complete	Incomplete	Incomplete	Interim Policies
Interim Management Plan										-Resolution No. 84-491
Long-Term Landfill Plan								Incomplete		Long-term Strategies -Resolution No. 84-507
Transfer Stations	Complete	Complete	Complete	Complete	Complete	Complete	Complete	Incomplete		-Resolution No. 84-506
Resource Recovery (Alternative Technology)	Complete	Complete	Complete							
Waste Reduction and Recycling	In Progress									Interim Policies -Resolution No. 85-538 (amends 84-491)
Financial Alternatives	Complete	Under Revision								
Solid Waste Management Plan										

DD/srs
2026C/395-4
05/07/85

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING AN	)	RESOLUTION NO. 84-491
INTERIM MANAGEMENT STRATEGY FOR)	
THE ST. JOHNS LANDFILL	)	Introduced by the
	)	Executive Officer

WHEREAS, ORS 268 designates the Metropolitan Service District (Metro) to be the provider of solid waste disposal facilities in the Portland metropolitan area; and

WHEREAS, The Council of the Metropolitan Service District has identified the site known as "Wildwood" to be the next general purpose sanitary landfill when the St. Johns Sanitary Landfill is filled to its design capacity; and

WHEREAS, Due to delays encountered in receiving final approval for the use of Wildwood as the region's next general purpose landfill, it now appears that Wildwood will not be available upon the anticipated closure of the St. Johns Landfill; and

WHEREAS, The Metro Council recognizes the need to ensure uninterrupted access to an environmentally sound and conveniently located general purpose sanitary landfill as a manner of acceptable public health practices; now, therefore,

BE IT RESOLVED,

That the following interim management policies and strategies for the St. Johns Landfill are adopted for the purpose of extending the useful life of this limited resource in order to provide Metro additional time to secure final approval from appropriate governmental bodies for the Wildwood Sanitary Landfill site.

1. Metro will attempt to divert additional drop box material to limited use landfills based upon discussions with and suggestions made by the Solid Waste Policy Alternatives Committee (SWPAC).
2. Metro will begin to explore and secure permission from other authorized sites accessible to the Metro region for the disposal of municipal solid waste. The Executive Officer will report to the Metro Council on the progress of these discussions at the Council's first regularly scheduled meeting in February of 1985.
3. Metro will consult with the City of Portland, the Department of Environmental Quality and the residents of north Portland to develop a process of assessing future development of the St. Johns Landfill to correspond with the opening of the next general purpose regional landfill.

ADOPTED by the Council of the Metropolitan Service District
this 13th day of September, 1984.



Presiding Officer

NW/gl
1747C/392-8
09/18/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING	)	RESOLUTION NO. 84-506
SOLID WASTE TRANSFER STATION)	
STRATEGIES AND RELATED POLICIES	)	Introduced by the
AS A COMPONENT OF THE SOLID WASTE	)	Executive Officer
MANAGEMENT PLAN UPDATE 1984)	

WHEREAS, The ORS chapters 268 and 459 provide for the development of a solid waste management plan; and

WHEREAS, The Metropolitan Service District (Metro) is the primary provider of the solid waste disposal system in the Portland metropolitan area; and

WHEREAS, The Metro Solid Waste Management Plan was adopted in 1974-75 and as a result of changing practices and policies in the solid waste management field, is due for a comprehensive evaluation and update; now, therefore,

BE IT RESOLVED,

That the following transfer station policies and strategies are adopted for the purpose of clearly indicating the direction the Metro Council intends to proceed as they relate to solid waste management in the Portland metropolitan area:

1. Metro will own and operate three transfer stations in the Portland metropolitan area. Field operation contracts will be awarded to private companies based upon a competitive bid process. These stations are as follows:

a. The Clackamas Transfer & Recycling Center (CTRC) located in Oregon City and operational since April 1983.

- b. The Washington Transfer & Recycling Center (WTRC) to be located in eastern Washington County and expected to become operational in 1986.
- c. A third station in the City of Portland to become operational upon closure of the St. Johns Landfill. Site evaluation for this facility will commence no later than January 1987.

2. Metro transfer stations will be designed to allow removal of appropriate recyclable materials, including source separated materials, and will incorporate strategies to provide the opportunity for future waste processing for recovery of recyclable materials.

3. Metro transfer stations will be sited, designed and operated to serve both the commercial collection industry and the general public.

4. Additional transfer stations will be franchised on the basis of the number of adequate sites available, economic viability of specific sites, and impact on other elements of the solid waste disposal system.

ADOPTED by the Council of the Metropolitan Service District
this 25th day of October, 1984.



Presiding Officer

DD/gl
2149C/392-5
11/02/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING LONG-	)	RESOLUTION NO. 84-507
TERM LANDFILL STRATEGIES AND)	
RELATED POLICIES AS A COMPONENT	)	Introduced by the
OF THE SOLID WASTE MANAGEMENT PLAN	)	Executive Officer
UPDATE 1984)	

WHEREAS, The ORS chapters 268 and 459 provide for the development of a solid waste management plan; and

WHEREAS, The Metropolitan Service District (Metro) is the primary provider of the solid waste disposal system in the Portland metropolitan area; and

WHEREAS, The Metro Solid Waste Management Plan was adopted in 1974-75 and as a result of changing practices and policies in the solid waste management field, is due for a comprehensive evaluation and update; now, therefore,

BE IT RESOLVED,

That the following long-term landfill strategies and related policies are adopted for the purpose of clearly indicating the direction the Metro Council intends to proceed as they relate to solid waste management in the Portland metropolitan area:

1. The site known as "Wildwood" has been identified and designated by the Metro Council as the long-term regional landfill for the Portland metropolitan area. Metro will continue to pursue siting approval and the required permits which will enable this site to function as an operating landfill.

2. Metro recognizes that numerous limited-use landfills have reached capacity and will continue to be less available as current sites are closed. Metro has identified and

supports the development of the site known as "Waybo/Roselawn" as a replacement, limited use landfill for the Killingsworth Fast Disposal site upon its closure which is expected in 1989.

3. Metro will continue to rely on the private sector to provide limited use landfills in the region as per conditions stated in Chapter 5.01 of the Metro Code. Each application will be judged on the following criteria in conjunction with the applicant's obtaining appropriate local and state permits:

- a. A potential site will be evaluated according to its proximity to existing and future landfill sites to ensure the efficiency of the solid waste system;
- b. Adequate quantities of acceptable waste material should be available to ensure the economic viability of a given site; and
- c. A proposed site should be consistent with other elements of the solid waste disposal system, including general purpose landfills, transfer stations, recycling efforts, or resource recovery facilities.


4. Metro will consider a contractual commitment of solid waste to non-Metro disposal sites or facilities based upon:

- a. The site(s) or facility(ies) being properly permitted and approved by required governmental bodies;
- b. The disposal cost available from a site or facility including the financial impact on

Metro operations and subsequent effect on
customer costs; and

- c. The length of contract term and its concomitant
impact on the Metro solid waste disposal system.

ADOPTED by the Council of the Metropolitan Service District
this 25th day of October, 1984.



Presiding Officer

DD/gl
2149C/392-5
11/02/84

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF AMENDING	)	RESOLUTION NO. 85-538
RESOLUTION NO. 84-491 TO ADD A)	
WASTE REDUCTION POLICY TO THE	)	Introduced by the
INTERIM MANAGEMENT STRATEGY FOR	)	Executive Officer
THE ST. JOHNS LANDFILL)	

WHEREAS, On September 13, 1984, the Council of the Metropolitan Service District adopted Resolution No. 84-491 which sets forth an interim management strategy for the purpose of extending the useful life of the St. Johns Landfill; and

WHEREAS, An effective waste reduction program is an important part of such landfill management strategy; now, therefore,

BE IT RESOLVED,

That the following waste reduction language is added to and made part of the Interim Management Strategy for the St. Johns Landfill as set forth in Resolution No. 84-491:

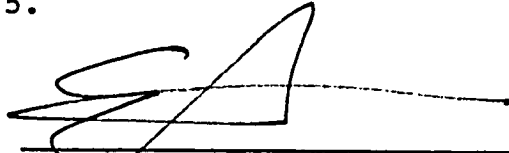
4. Metro will pursue a reduction in the quantity of waste being landfilled through the development and implementation of additional waste reduction efforts:

- A comprehensive, coordinated, multi-year regional promotion/marketing plan to be developed by July 1985 and to begin implementation by October 1985.

- A demonstration project for recycling collection from multiple family dwellings to be completed by June 1986.

- Waive collection of user fees and regional transfer charges on mixed waste received at franchised mixed waste sorting operations.

ADOPTED by the Council of the Metropolitan Service District
this 24th day of January, 1985.



Presiding Officer
Ernie Bonner

NW/gl
1747C/392-11
01/28/85

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Motion: Councilor Kirkpatrick moved to adopt Resolution No. 85-564. Councilor Kelley seconded the motion.

Councilor Van Bergen asked how many applications staff expected to receive. Mr. Geyer said 14 prequalification applications would be distributed by staff and an advertisement for the project had been placed in a national publication. Staff estimated about six applicants would be qualified to bid on the project.

Vote: A vote on the motion resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Waker and Bonner

Nay: Councilor Van Bergen

The motion carried and Resolution No. 85-564 was adopted.

8. ORDINANCES

8.1 Consideration of Ordinance No. 85-188, Relating to Public Contracting Procedures and Amending Code Section 2.04.030 (i)

Presiding Officer Bonner announced he was removing this item from the agenda and that it might be considered at a later date.

9. OTHER BUSINESS

9.1 Consideration of Resolution No. 85-571, Stating Policies Relating to Alternative Methods of Solid Waste Disposal and Siting of a General Purpose Landfill

The Executive Officer explained the Resolution reiterated past policies adopted by the Council including: 1) the Council would continue its investigation of the Solid Waste Management Planning process of alternative disposal methods; 2) the Council would develop ways as part of that process to receive full public review and would cooperatively respond to and, if feasible, implement those waste disposal proposals; and 3) the Council had recognized the need for a long-term general purpose landfill site as an integral component in any comprehensive waste disposal system. He said the reiteration of policy would be useful in working with Legislators for the passage of SB 662.

Motion: Councilor DeJardin moved Resolution No. 85-571 be adopted. Councilor Kirkpatrick seconded the motion.

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Councilor Gardner agreed with the Executive Officer's recommendation, stating the Resolution could help remove any mistrust that might exist about Metro's intentions for supporting SB 662. He found it difficult to perceive, however, that Metro's support of the bill could be interpreted as a device for siting a landfill at Wildwood.

Vote: A vote on the motion resulted in:

Ayes: Councilors DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Myers, Oleson, Van Bergen, Waker and Bonner

Absent: Councilor Cooper

The motion carried and Resolution No. 85-571 was adopted.

10. COMMITTEE REPORTS

Multnomah County Solid Waste Task Force. Councilor Gardner reported the Task Force was currently reviewing proposals for alternative waste disposal methods. The Task Force would then prepare recommendations for landfill siting criteria, the siting process and alternative technologies. He also reported the Task Force was unable to take a consensus position on SB 662.

Committee for Accessible Transportation. Councilor Kelley distributed an interim report prepared by the Committee. She said Metro's transportation role would be stronger in the new fiscal year and the need for someone to provide a plan for accessible transportation would be very important. She urged Councilors to read the report with this in mind.

Convention Center Task Force. Presiding Officer Bonner said the Task Force had established an ambitious schedule for meetings leading up a decision about the type of facility that should be funded. That decision would be made in July and the public would be asked to vote on funding the facility in May or November of 1986, he said.

There being no further business, Presiding Officer Bonner adjourned the meeting at 7:30 p.m.

Respectfully submitted,



A. Marie Nelson
Clerk of the Council