



**METRO**

2000 S.W. First Avenue  
Portland, OR 97201-5398  
503/221-1646

# Memorandum

Date: **May 19, 1988**

To: **Solid Waste Planning Technical Committee**

From: *[Signature]* **Rich Owings, Solid Waste Director**

Regarding: **CANCELLATION OF MAY 27, 1988 TECHNICAL COMMITTEE MEETING**

Staff contacted members of the Committee regarding the next meeting. A majority felt that a May meeting was not necessary, since there are no action items on the agenda.

However, we have prepared a written update on the status of the major issues we have been discussing over the past few months. This update and the minutes from your last meeting are attached.

Please feel free to get in touch with me if you have any questions on this material or would like additional information.

RDO:mrs

Attachments



**METRO**

2000 S.W. First Avenue  
Portland, OR 97201-5398  
503/221-1646

# Memorandum

Date: May 19, 1988

To: Solid Waste Planning Technical Committee

From: Rich Owings, Solid Waste Director

Regarding: PROJECT UPDATE

Negotiations with Riedel  
for Mass Composting Facility

Negotiations with Riedel are going very well. Progress has been made on resolving the financial structure, Riedel's equity contribution and risk allocations. The Memorandum of Understanding (MOU) is near completion and a final draft should be completed and presented to the Council Solid Waste Committee (CSWC) at the end of the month.

Tonnage Limitation at CTRC

Metro is currently analyzing several temporary measures to deal with the 700 tons per day limitation at CTRC, which will go into effect later this month. Some possible options include 1) cutting off customers when the 700 tons has been reached; 2) prohibiting certain classes of commercial users; and 3) prohibiting self haulers. Please see attached news release.

Proposal for Washington County Transfer Stations

At its last meeting, the Policy Committee suggested that Metro consider a potential proposal from the Washington County Garbage Haulers to site two private transfer stations in southeastern Washington County. The committee agreed that these transfer facilities would help alleviate the tonnage limitation problem at CTRC, and suggested that the haulers submit their proposal as soon as possible.



Evaluation Committee

The Evaluation Committee, identified in the Metro East Transfer Station White Paper and appointed by the Executive Officer, will hold its first meeting on May 20th. The members include John Lang, Portland; Carter MacNichol, the Port; Lorna Stickel, Multnomah County; Rich Owings and Neil Saling, Metro.

The purpose of this first meeting is to 1) determine the committee's role, 2) brief the group on the status of the Transport/Depot RFB, and 3) to solicit their advice on the key assumptions and questions relating to the transport system configuration.

Waste Reduction Program Summaries and White Paper Outline

Both the CSWC and the Policy Committee have received a briefing on the recycling/material recovery program options, the evaluation criteria, and a sample program matrix. They have also reviewed a draft outline of the Waste Reduction White Paper. Both groups supported the concepts being proposed. The Policy Committee was very pleased with the work of the Waste Reduction Subcommittee and Metro staff. They felt the white paper outline was comprehensive and addressed all key issues.

The CSWC emphasized the critical importance of finishing the current analysis of waste reduction programs and getting on with implementation. They passed Resolution No. 88-888, which requires Metro to evaluate the feasibility of 1) a two or three can collection system and 2) significant enhancement of the present collection system with the addition of lumber and yard debris components. This Resolution was introduced at the request of Recycling Advocates, the Oregon Environmental Council, and the Sierra Club.

The Waste Reduction Subcommittee is now ranking the 23 program options. Next, they will begin developing the Waste Reduction White Paper. A specific schedule has not been determined. The Technical Committee will receive the Waste Reduction White paper for review, suggested changes and comment, when it is completed by the Waste Reduction Subcommittee.

May 19, 1988

Policy Committee/Metro Council Retreat

Arrangements for the retreat are progressing. At the retreat the Policy Committee and Metro Council will meet to identify key solid waste issues, and achieve a better understanding of the roles and responsibilities in solid waste management for the region. Both groups have received invitations to participate, a facilitator has been selected, and background materials are being prepared.

RDO:mrs



**METRO**

2000 S.W. First Avenue  
Portland, OR 97201-5398  
503-221-1646

# *News Release*

## **RECEIVED**

MAY 1 1988

*R. Owens*

May 16, 1988

For immediate release

FILE CODE:  
METRO SOLID WASTE DEPT.

For information, call: Bob Applegate, 220-1165 or Vickie Rocker, 220-1163

### **Metro to limit Clackamas transfer station use**

The Metropolitan Service District announced today that it would limit general public use of its Clackamas Transfer and Recycling Center in Oregon City beginning Monday, May 23. The action will be taken in order to comply with the city of Oregon City's 700-ton per day limit on the center.

The center will be open only to commercial garbage haulers and to residents who wish to drop-off recyclables. People wishing to dispose of other materials such as yard debris, household food waste or inert wastes, will be diverted to other facilities.

"We regret having to take this action," said Metro Executive Officer Rena Cusma, "but complying with Oregon City's tonnage limit leaves no real alternative."

Metro has contended that the limit should not be enforced because it would cause an undue burden on citizens in the metropolitan region. The Clackamas County Circuit Court, however, has upheld Oregon City's power to enforce the limit.

By limiting the general public's use of the center, Metro will accomplish four objectives:

- Immediately reduce the tonnage being processed at the center to the 700-ton limit;
- Reduce traffic at the center by more than 50 percent;
- Reduce any remaining litter problem, most of which is caused by the public hauling uncovered loads;
- Have the least impact on garbage rates.

Cusma noted that Metro would immediately begin working with commercial hauling companies who use the center to divert as many of their trucks as possible away from the center. In addition, Metro will provide information on disposal alternatives to the public.



**Current disposal alternatives for most wastes are listed below:**

**Take non-recyclable household garbage that includes food wastes to:**

**St. Johns Landfill  
9363 N. Columbia Blvd.  
Portland  
Phone: 286-9613**

**Take non-recyclable household garbage that does not include food waste to:**

**St. Johns Landfill  
(address above)**

**Riedel Waste Disposal  
5600 NE 75th  
Portland  
Phone: 252-1487**

**Hillsboro Landfill  
8205 SE Minter Bridge Road  
Hillsboro  
Phone: 640-9427**

**Take yard debris to:**

**St. Johns Landfill  
(address above)**

**Grimm's Fuel Co.  
1850 SW Cipole Road  
Sherwood  
Phone: 692-3756**

**East County Recycling  
Southeast 122nd and Southeast San Rafael  
Portland  
Phone: 253-0867**

**McFarlane's Bark  
13345 SE Johnson Road  
Clackamas  
Phone: 659-4240**

**For more information, call Metro at 221-1646 or the Metro Recycling  
Information Center at 224-5555.**

SOLID WASTE TECHNICAL COMMITTEE

Minutes

April 29, 1988

The meeting was called to order at 9:04 a.m. by Chair Rich Owings.  
The following were present:

Members and Alternates

Bob Brown, DEQ  
Delyn Kies, City of Portland  
Dave Phillips, Clackamas County  
Kevin Martin, Washington County  
Jim Rapp, City of Sherwood  
Tom Miller, Washington County Refuse Disposal Assoc.  
John Trout, Teamsters Local 281  
Merle Irvine, Wastech, Inc.  
Gary LaHaie, Citizen  
Ed Gronke, Citizen  
Carolyn Browne, Citizen  
Joe Glicker, Portland Water Bureau

The following members were not present:

Sebastian Degens, Port of Portland  
Jim Claypool, City of Portland  
Dominic Mancini, Clackamas County  
Bruce Warner, Washington County  
Lorna Stickel, Multnomah County  
Dick Howard, Multnomah County  
Lynda Kotta, City of Gresham  
Michael Borg, Clackamas County Refuse Disposal Assoc.  
Dick Cereghino, Multnomah County Refuse Disposal Assoc.  
John Drew, Far West Fibers  
Mark Williams, McMenamin Associates  
Ed Druback, City of West Linn  
Jeanne Roy, Citizen

Metro Staff and Consultants

Rich Owings, Metro  
Bob Martin, Metro  
Vickie Rucker, Metro  
Marilyn Matteson, Metro  
Bob Baldwin, Consultant  
Leigh Zimmerman, Metro  
Ray Barker, Metro

Guests

Todd Jones, Northwest Strategies  
Jim Benedict, Schwabe et. al.

Citizen and Committee Member Communication

There were no communications.

Minutes

It was moved and seconded to approve the minutes of the March 25, 1988 meeting. Carried unanimously.

Project Updates

- Rich Owings reviewed the Metro Council Update by Gary Hansen which was included in the packet.
- Rich Owings explained that staff will present summaries of the 22 waste reduction programs to the Council Solid Waste Committee (CSWC) at its May 3 meeting. In addition, staff will introduce a draft outline for the Waste Reduction White Paper. If the CSWC approves the concepts put forward in the outline, it will be sent to the Policy Committee and then to the Technical Committee and Metro staff for preparation of the Waste Reduction White Paper.

Merle Irvine pointed out that it was not a good idea to put dollar figures to the penny on the waste reduction projects, and that it would be preferable to include a range of figures.

Tom Miller stated that the dollar figures assigned to the projects were merely for comparison and not the final cost figures.

- Vickie Rucker, Director of Metro's Public Affairs Department, announced the Household Hazardous Waste Day to be held May 14, 1988, at four sites in the tri-county area.

Ed Gronke asked about advertisement of the event. Vickie responded that there will be newspaper advertisements in the Sunday Oregonian and two television spots as well as Metro leaflets on the event.

Dave Phillips commented that it was a mistake not to have made provisions for the collection of Dioxins. Bob Martin responded that there is a problem with the storage of Dioxins.



### Summary of Policy Committee Interview Results

Vickie Rucker reviewed the summary of the Policy Committee Interviews, explained the format and went over each question.

She pointed out that this questionnaire was also sent to Technical Committee members. Many members stated that they had not received them, so duplicate questionnaires were distributed. Bob Martin stated he would be happy to interview Technical Committee members personally. Members should call Bob if they want to set up an appointment for an interview.

### Revised Decision Making Process for Solid Waste Management Plan

Rich Owings presented the revised decision-making process suggested by staff, explaining that this should help integrate the Metro Council into the decision-making process. A flow chart was introduced to show the proposed process. Staff believes this will be a more efficient procedure that will lead to better understanding and create a greater probability of building a consensus. He concluded by indicating that both the Metro CSWC and Policy Committee had concurred with the new approach. The Waste Reduction White Paper will be initiated using this new process.

### Revised Work Program Options

Bob Martin presented three options on how to proceed with the Solid Waste Management Plan work program. He summarized the options and presented the pros and cons of each.

1. Complete all policy work before siting
2. Prioritization of time-certain issues
3. Facility by facility plan

Bob Baldwin then presented the fourth option - developing a short-term framework plan which could also be used as a basis for a long-term comprehensive solid waste management plan. This framework plan will become a functional plan after it has been approved by the Council. The framework plan will focus on time critical issues and include plan policies, system design and an operations component.

Rich Owings explained that the Metro Council and Policy Committee will hold a retreat on June 3-4 to develop the key issues that need to be addressed in the framework plan.

Ed Gronke commented that the process sounds positive if the Council will accept decisions made at the retreat.

Several committee members asked who would be present at the retreat. Rich Owings responded that the key players are Mike Ragsdale and Rena Cusma. The focus will be on setting policy and technical support will be limited. Decisions to be made include: 1) Does the Metro Council want a regional waste management program or one that has sub-regional differences? 2) Is waste reduction a disposal method? If not, should it be a Metro priority?

#### Timeline for St. Jones Landfill Closure

Bob Martin presented the timeline for St. Johns Landfill Closure, based on the remaining capacity of three million cubic yards. At present this is being consumed at 85,000 CY/month. Factors that will affect the remaining life include the tonnage limit at CTRC.

Ed Gronke questioned diversion to sites other than St. Johns Landfill. Bob Martin explained that several possible diversions, such as reopening negotiations with Yamhill County, were being explored.

Bob Martin pointed out that the second factor affecting the life of St. Johns Landfill was the closure of Killingsworth Fast Disposal in November. The replacement, Waybo Pit, has not yet been approved by the DEQ. If it is not approved soon, or an alternate site is not selected, waste will have to go to St. Johns Landfill.

It was also brought out that more emphasis has to be placed on alternative facilities for the disposal of low-grade wastes (special wastes) that do not need to go to a general purpose landfill.

The third factor to be considered is the ability to transport to Arlington by January of 1990. Will the Metro East Transfer Station be in place? Options were discussed as to where the waste would go if the Metro East Station is not completed.

Depot/Transport Request for Bids

Bob Martin discussed the timeline for the Request for Bids on the Transport Depot element for the out-of-region landfill. Several basic assumptions were presented for developing the RFB: 1) there are three modes of transportation available (truck, rail or barge); 2) rail or barge would require a depot; 3) material coming from the transfer station would be containerized; 4) no materials recovery or waste handling would be available at the depot; 5) transport vendors would need to provide their own containers; and 6) at least three transfer stations will exist in the region.

Merle Irvine asked if it was practical to transport by truck to Arlington as ODOT has not funded any road work.

Ed Gronke asked if there is a contingency plan, if the transportation is not in place to get the high-grade waste to Arlington. Rich explained that the alternatives are to increase the elevation at St. Johns Landfill or to divert more waste to CTCRC . . . neither of these are satisfactory.

Bob Martin pointed out that the siting of the publicly-owned Metro East Station is going forward, while the issue of privatization is being resolved by the Metro Council.

Bob Martin explained that there are several unresolved questions that must be considered before the RFB can go to the Evaluation Committee. 1) Where will the transporter receive the delivery of waste? 2) How will it be containerized or packaged? 3) How much waste is to be hauled? 4) How long a time period will the contract cover? 5) When will the contract start? 6) What form will the contract take with regard to down time, labor disputes and allowances for rise in fuel prices? 7) What is Metro's risk vs. the contractor's risk?

These points were discussed and suggestions offered. The group agreed that closed containers could be transported by any of the three types of transport options.

Questions were raised as to inclement weather transport and closing of the Bonneville locks for maintenance. Bob Martin stated the viable alternatives for transport during bad weather and locks maintenance would need to be addressed by the bidder. He concluded by stating that it is important that decision makers be kept informed about the critical timelines.

Next Meeting - May 27, 1988

The next meeting was confirmed for May 27, 1988. The meeting was adjourned at 11:10 a.m.