

SOLID WASTE PLANNING TECHNICAL COMMITTEE

December 18, 1987

Minutes

The meeting was called to order by Chair Rich Owings. The following were present:

Members and Alternates

Jim Rapp, City of Sherwood
Ed Gronke, Clackamas County Citizen
Jim Claypool, City of Portland
Dave Phillips, Clackamas County
Mark Williams, Citizen
Bob Brown, DEQ
John Drew, Far West Fibers - Citizen
Ed Druback, City of West Linn
Tom Miller, Washington County Waste Haulers
Merle Irvine, Wastech, Inc.
John Trout, Teamsters Local 281
Gary LaHaie, Citizen
Joe Glicker, City of Portland
Carolyn Browne, Citizen
Jeanne Roy, Citizen
Kevin Martin, Washington County
Sebastian Degens, Port of Portland
Pam Christian, City of Troutdale

Staff and Consultants

Rich Owings, Metro
Becky Crockett, Metro
Bob Baldwin, Metro Consultant
Marilyn Matteson, Metro
Joe Dills, Benkendorf Associates
Kathy Thomas, R. A. Wright Engineering
Mike McKeever, Benkendorf Associates
Leigh Zimmerman, Metro
Robert Newman, Metro

Guests

Rick Daniels, Oregon Waste Systems, Inc.
Terry Moore, ECO Northwest
David Fredrikson, Policy Advisory Team
Ralph Gilbert, East County Recycling
Dan Saltzman, Northwest Strategies
Andrew Jordan, Bolliger, Hampton & Tarlow

Approval of Minutes

It was moved and seconded to approve the minutes of the October 23, 1987 meeting. Carried unanimously.

Subcommittee Status Reports

Waste Reduction

Becky Crockett reviewed the progress of this Subcommittee. She stated that the staff is currently reviewing the costing assumptions for the system-wide waste reduction goals and programs. At their next meeting the Subcommittee will begin to discuss how to integrate waste reduction into the east transfer station(s).

Land Use

Jim Rapp reported that this Subcommittee is currently reviewing the siting criteria that have been developed for the east transfer station. He pointed out that the Subcommittee has made two specific recommendations relating to the transfer station. These will be presented later in the meeting.

Facilities Subcommittee

Kathy Thomas reported that the Subcommittee has developed recommendations on privatization and one versus two transfer stations for the Technical Committee. These will be discussed in detail later in the meeting.

General Project Update

Rich Owings reviewed the status of the out-of-region landfill bidding process. He also briefed the Committee on the Policy Committee's decision regarding Metro's commitment to divert waste to the Riverbend Landfill. The Policy Committee agreed to extend the agreement for two years. At that time the use of Riverbend will be reevaluated in relation to the regional solid waste planning program.

Review of Actions from December 11th Policy Committee Meeting

Rich Owings also reported that the Policy Committee had changed the Technical Committee's recommendation on privatization to state that solid waste facilities "may be" rather than "should be" privately owned and operated. They determined that each case for privatization should be analyzed individually.

Recommendation on One or Two Transfer Stations

Kathy Thomas reviewed the staff report on one versus two transfer stations for the east area and she explained the assumptions that were used in the analysis.

There were a number of questions regarding these assumptions. Specifically, Carolyn Browne and Jeanne Roy felt the projected waste generation rate was too high. Kathy Thomas responded that she had utilized Metro's existing figures but indicated that she could change her assumptions and see how this would affect the conclusions.

There was a lengthy discussion of the operation and maintenance costs for one versus two stations. Ed Gronke questioned the overall methodology used, especially regarding interest rates. Merle Irvine stated that these figures did not correspond to his experience with operating costs. Kathy explained that the report provides a range of costs for one or two stations at the centroid of waste and at selected vacant land locations. She pointed out that the results are preliminary and the costs are only estimates, but that they can be used for comparison purposes. She concluded her presentation by stating that, based on her analysis, two 10-acre stations would be slightly more costly than one 15-acre station. She indicated that because of this conclusion, the Facilities Subcommittee recommended one rather than two transfer stations in the east area.

Dave Phillips stated that cost is not the only factor to be considered in siting transfer stations. He pointed out that the difficulty of siting will increase with two stations because of negative neighborhood perceptions, regardless of cost. This point was debated for some time, but the group did not reach consensus.

MOTION AND VOTE:

Dave Phillips moved and Ed Gronke seconded a motion to recommend one transfer station in the east area with materials recovery allowed. The Technical Committee agreed that the motion was contingent upon a review of the cost assumptions and further analysis by the Facilities Subcommittee prior to developing a final recommendation for the Policy Committee.

The motion carried unanimously.

Privatization for East County Transfer Station

Kathy Thomas presented the Facilities Subcommittee's recommendation that the East Station should be privately owned and operated. She reviewed the rationale the Subcommittee had developed to justify a privatization option.

The Committee questioned a number of the reasons given and requested that staff and the Facilities Subcommittee review its recommendation and develop more compelling reasons for privatization for the East Station. This report should be presented to the Policy Committee at its next meeting, and then go to the Council Solid Waste Committee.

MOTION AND VOTE:

Dave Phillips moved and Tom Miller seconded the motion to recommend that the East Transfer Station be privately owned and operated. The motion carried unanimously.

Timing of Land Use Permits for East Station

Ed Druback moved and Sebastian Degens seconded the motion that notice be sent to potential proposers in January, 1988. The notice should state that eligible sites show that land use permits can be obtained by June 1, 1988. The motion carried unanimously.

Evaluation Process for East Station

Joe Dills reviewed the Land Use Subcommittee's recommendation on proposal evaluation. This included 1) establishing an Evaluation Committee comprised of members from the Technical Committee and Metro staff; 2) submitting the Evaluation Committee's ratings to the Policy Committee for review and finalization; and 3) forwarding the Policy Committee's rating recommendation to the Metro Council.

MOTION AND VOTE:

Sebastian Degens moved and Kevin Martin seconded the motion to approve the recommendation on the Evaluation Committee. The motion carried unanimously.

ECO Northwest Study

Terry Moore from ECO Northwest economic consultants briefly reviewed the conclusions of a study they had conducted on the valuation of potential external effects on solid waste facilities.