



Meeting: Metro Council  
Date: Thursday, February 24, 2011  
Time: 2 p.m.  
Place: Metro Council Chambers

**REVISED**

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## **CALL TO ORDER AND ROLL CALL**

1. **INTRODUCTIONS**
2. **CITIZEN COMMUNICATIONS**
3. **PORT OF PORTLAND STRATEGIC PLAN & SUSTAINABILITY INITIATIVES**  
**Bill Wyatt, Port of Portland**  
**Marla Harrison, Port of Portland**
4. **CONSIDERATION OF THE MINUTES FOR FEBRUARY 17, 2011**
5. **RESOLUTIONS – REVISED FEBRUARY 23, 2011**
  - 5.1 **Resolution No. 11-4241**, For the Purpose of Confirming the Appointment of Daniel B. Cooper as Acting Chief Operating Officer
  - 5.2 **Resolution No. 11-4242**, For the Purpose of Confirming the Appointment of Alison Kean Campbell as Acting Metro Attorney
6. **CHIEF OPERATING OFFICER COMMUNICATION**
7. **COUNCILOR COMMUNICATION**

## **ADJOURN**

**METRO COUNCIL WILL CONVENE A SPECIAL WORK SESSION IMMEDIATELY FOLLOWING THE REGULAR COUNCIL MEETING.**

1. **METRO COUNCIL PROJECT LEADS AND LIAISONS AND PROJECT ASSIGNMENTS**  
**Shaw**

**Television schedule for February 24, 2011 Metro Council meeting**

<b>Clackamas, Multnomah and Washington counties, and Vancouver, WA</b> Channel 11 – Community Access Network <i>Web site:</i> <a href="http://www.tvctv.org">www.tvctv.org</a> <i>Ph:</i> 503-629-8534 <i>Date:</i> 2 p.m. Thursday, Feb. 22 (Live)	<b>Portland</b> Channel 11 – Portland Community Media <i>Web site:</i> <a href="http://www.pcmtv.org">www.pcmtv.org</a> <i>Ph:</i> 503-288-1515 <i>Date:</i> 8:30 p.m. Sunday, Feb. 27 <i>Date:</i> 2 p.m. Monday, Feb. 28
<b>Gresham</b> Channel 30 - MCTV <i>Web site:</i> <a href="http://www.metroeast.org">www.metroeast.org</a> <i>Ph:</i> 503-491-7636 <i>Date:</i> 2 p.m. Monday, Feb. 28	<b>Washington County</b> Channel 30– TVC TV <i>Web site:</i> <a href="http://www.tvctv.org">www.tvctv.org</a> <i>Ph:</i> 503-629-8534 <i>Date:</i> 11 p.m. Saturday, Feb. 26 <i>Date:</i> 11 p.m. Sunday, Feb. 27 <i>Date:</i> 6 a.m. Tuesday, March 1 <i>Date:</i> 4 p.m. Wednesday, March 2
<b>Oregon City, Gladstone</b> Channel 28 – Willamette Falls Television <i>Web site:</i> <a href="http://www.wftvmedia.org/">http://www.wftvmedia.org/</a> <i>Ph:</i> 503-650-0275 Call or visit web site for program times.	<b>West Linn</b> Channel 30 – Willamette Falls Television <i>Web site:</i> <a href="http://www.wftvmedia.org/">http://www.wftvmedia.org/</a> <i>Ph:</i> 503-650-0275 Call or visit web site for program times.

**PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.**

Agenda items may not be considered in the exact order. For questions about the agenda, call the Metro Council Office at 503-797-1540. Public hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council please go to the Metro web site [www.oregonmetro.gov](http://www.oregonmetro.gov) and click on public comment opportunities. For assistance per the American Disabilities Act (ADA), dial TDD 503-797-1804 or 503-797-1540 (Council Office).

Materials following this page were distributed at the meeting.

Add at end of section III B) Johns Landing

For the reasons stated above, the Macadam In-Street option is strongly preferred. However, in order to maintain the public use of the Willamette Shore Line (WSL) and replace the lost value of the unused portion of the WSL, selection of the Macadam In-Street option is contingent on the following conditions:

- 1) Development of a plan for the City of Portland's local match, including possible creation of a local improvement district (LID) or other mechanism by which local property owners would contribute an equitable portion of the local match value that would have otherwise come to the project from the unused portion of the WSL.
- 2) Maintenance of public rights to use the portion of the WSL as a pedestrian and bicycle trail.

In the next phase, the City of Portland should develop its local match funding plan, including the initial steps toward creation of an LID or other funding mechanism. In addition, the legal issues associated with the use of the right of way for this purpose should be explored and an implementation strategy developed. These issues should be resolved to the satisfaction of the Steering Committee prior to the commencement of the Final Environmental Impact Statement.

Once plans for the Local Improvement District or other mechanism are in place and a legal strategy to allow use of the ROW for a bike/pedestrian trail is deemed satisfactory, the Steering Committee will request that the Metro Council amend the Regional Transportation Plan to adopt the Macadam In-Street option and eliminate the WSL option in this portion of the corridor.

Section II paragraph D (Riverdale/Dunthorpe)

Replace #2 with

A pre-condition for possible future selection of the Riverwood Road design option is development of a plan to equitably replace the local match value of the unused WSL right of way in this portion of the alignment. This issue should be resolved to the satisfaction of the Steering Committee prior to the commencement of the Final Environmental Impact Statement.

Appendix A

Riverdale/Dunthorpe

#1 add "or sold" to the end of the first sentence.

# Councilor Project Assignments

Project Name	Role	Assignment	Project Group	Lead Staff
<b>Corridors</b>				
Southwest Corridor Project	Lead	Hosticka	Southwest Corridor Project Steering Comm	Tony Mendoza, Krista Gardner
East Metro Connections Plan	Lead	Craddick	East Metro Connections Plan Steering Comm	Bridget Weighart
<b>SW Roadmap</b>	Lead *Possible liaison on tech *Possible liaison on Finance  *Kathryn will help to split up the project elements amongst Councilors	Harrington Collette Burkholder	TBD TBD TBD	Tom Chaimov
<b>Intertwine Alliance</b>	Lead	Craddick	Intertwine Alliance Core Group	Jim Desmond
<b>Reserves</b>	Lead	Hughes		John Williams
<b>UGB</b>	Lead	Hosticka		John Williams
<b>Economic Development</b>	Lead	Hughes	Greenlight GP/Regional Partners Launch Team	Chris Deffebach
<b>Legislative</b>	Lead	Hosticka	GAPD	Randy Tucker
<b>Climate Smart Communities</b>	Lead Liaison Alternate Liaison	Collette Hosticka Craddick	JPACT and MPAC External groups advising Oregon Sustainable Transp. Com. 1. Statewide Transportation Strategy Policy Committee 2. Target Rulemaking Advisory Committee	Kim Ellis
<b>CIS</b>	Lead - (Policy) Lead (Leadership Council) Lead (Government Affairs)	Craddick Hughes Hosticka	Investment Exploratory Group Leadership Council	Mary Anne Cassin
<b>Greater Vancouver Indicators Project</b>	Lead	???	GPVI Advisory Team	Mike Hoglund

# **Metro Council Project Proposal**

**1) Project Title**

Southwest Corridor Plan

**2) Lead Councilor**

Carl Hosticka & Barbara Roberts

**3) Council Liaisons**

Ina Zucker

**4) Project Begin Date**

July 2011

**5) Estimated Date of Completion**

Phase I – Winter 2012/Spring 2013

Phase II – Winter 2015/Spring 2016

**6) Project Description** (What issue/problem will be addressed? Please keep to no more than three paragraphs)

The Southwest Corridor Plan is an integrated transportation and land use investment strategy. The plan will identify strategies to improve movement of people and goods in and through the corridor between Portland, Tigard, Tualatin and Sherwood while supporting great communities in the area. The plan calls for local and regional partners to analyze land use, employment and housing access, pedestrian and bike access, local bus and high capacity transit, freight movement and auto capacity. The strategy allows Metro and its partners to measure the success of the transportation project against some key elements of a successful region, things like vibrant communities, economic prosperity, clean air and water and equity.

**Phase I** will include planning broadly for housing, employment and land use as well as auto, freight, local bus and high capacity transit, bicycle and pedestrian access and facilities. Local and regional plans that will make up this phase include:

- City of Portland Barbur Concept Plan
- City of Tigard High Capacity Transit Land Use Plan
- City of Tualatin 99W Corridor Plan
- Metro/ODOT Southwest Mobility Corridor Study

**Phase II** will study transit improvements in the corridor that will be supported by plans from Phase I and completed in concert with other kinds of transportation changes. The type of transit – improved bus, light rail, bus rapid transit, commuter rail or rapid streetcar – that would best meet the needs of this corridor will be identified in this phase through the Southwest Corridor Transit Alternatives Analysis.

**7) Rights and Responsibilities of Lead Councilor** (as an example, see excerpt from the 2005 “Councilor Procedures and Practices” document below— Please edit, as needed, to conform with the needs of the particular project)

- To be determined.

# **Metro Council Project Proposal**

## **1) Project Title**

East Metro Connections Plan

## **2) Lead Councilor**

Shirley Craddick

## **3) Council Liaisons**

## **4) Project Begin Date**

October 2010

## **5) Estimated Date of Completion**

June 2012

## **6) Project Description**

The East Metro Connections Plan, the first mobility corridor refinement plan to come out of the 2035 Regional Transportation Plan. As such, it will start with the six desired outcomes and take a much more holistic approach to transportation planning. It will seek to activate local land use aspirations, promote economic development and help support job retention and expansion. The final product will be a community investment strategy for this portion of the region.

Study boundaries include the Cities of Gresham, Fairview, Wood Village, Pleasant Valley and Troutdale south of I-84. The study will include collaboratively determining the key land uses and determining needed transportation improvements. Solutions will focus on multiple modes that have the greatest opportunity to stimulate economic development, maximize and leverage current and future investments, are low cost and support environmental and community values are equitable.

Project partners include the cities of Fairview, Gresham, Troutdale and Wood Village, Multnomah County, ODOT and Metro. Additional participating entities include the city of Damascus, Clackamas County, the Port of Portland and TriMet. This 18-month effort will be guided by a Steering Committee made up of representatives of the jurisdictions and



key community stakeholders. The first Steering Committee meeting is being scheduled this spring.

**7) Rights and Responsibilities of Lead Councilor** (as an example, see excerpt from the 2005 “Councilor Procedures and Practices” document below— Please edit, as needed, to conform with the needs of the particular project)

- Submit a work plan for the council’s consideration.
- Keep council colleagues updated on the project’s progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council’s position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor apprised of their current thinking and position on the issue.
- Work with the Council President to schedule “listening posts.”
- Request work session and council session time as indicated in the project’s work plan.

# **Metro Council Project Proposal**

## **1) Project Title**

Solid Waste Roadmap

## **2) Lead Councilor**

Kathryn Harrington

## **3) Council Liaisons**

TBD, but - Carlotta Collette (possible liaison on tech);  
- Rex Burkholder (possible liaison on finance)

## **4) Project Begin Date**

January 2010

## **5) Estimated Date of Completion**

December 2018

## **6) Project Description**

The Solid Waste Roadmap will help coordinate and inform policies and programs that steer the evolution of the region's solid waste management system over the next decade. Metro has the responsibility to help the region plan for the future and can utilize the solid waste system to help bring about desired regional outcomes.

Conditions have changed since Metro developed the current disposal system in the 1980s: with over half the region's discards now being routinely recycled and multiple regional landfills, the region has ample disposal capacity for decades to come; jobs and sustainability have become key policy drivers; high energy prices have spurred renewed interest in alternative fuels and waste-to-energy technologies; manufacturers increasingly are assuming responsibility for recycling the products they produce.

Solid Waste Roadmap programs span topics from sustainability and waste reduction to affordability and fiscal considerations, equity in service provision, and responsible disposal options for 2020 and beyond. The Metro Council will guide the Roadmap by addressing a number of specific policy questions, such as:

- How can Metro South transfer station best be used to meet regional and solid waste system goals?
- Are all the desired services being provided where they are needed in the region?
- Are ratepayers enjoying maximum benefits from competition?
- Does funding Metro's programs from disposal charges still make sense, and what are the viable alternatives?

It is this collection of unresolved questions, and others, for which the Roadmap will provide a line of sight forward.

## **7) Rights and Responsibilities of Lead Councilor**

- Submit a work plan for the council's consideration.
- Keep council colleagues updated on the project's progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor apprised of their current thinking and position on the issue.
- Work with the Council President to schedule "listening posts."
- Request work session and council session time as indicated in the project's work plan.

# Metro Council Project Proposal

- 1) **Project Title:** *Intertwine Alliance*
- 2) **Lead Councilor:** *Councilor Craddick*
  - a. **Council Liaisons:** *Councilor Burkholder (Active Transportation / Conservation Education)*
- 3) **Project Begin Date:** *July 2009*
- 4) **Estimated Date of Completion:** *November 2012*
- 5) **Project Description:** The Intertwine is simultaneously a place, a coalition, a strategy and a way of life. It gives identity to the network of parks, trails and special places that residents of the Portland metropolitan region have always loved and enjoyed but which have never before been holistically presented. It connects and organizes many disparate organizations into a unified and effective force. It raises the bar on what we believe can be achieved in terms of acres restored and acquired, miles of trail built, and the quality and number of parks available to the public. Most importantly, The Intertwine more deeply connects residents with nature.

The work in the project area encompasses work underway in many parts of Metro: the regional system (Sustainability Center); active transportation (Planning); conservation education (Sustainability Center); but also activities that are managed from outside of the building (for example, the conservation strategy). The Alliance actively engages other public agencies and non-profits to leverage our work through collaboration.

An immediate problem that is being addressed through this effort is establishing an on-going and sustainable source of funding that will be available for on-going parks, trails and natural areas work into the future. The natural areas bond program was targeted for acquisition, and has successfully protected over 11,000 acres to date. This effort will ensure that stewardship remains high and the voters investment is cared for to secure maximum water quality and habitat viability.
- 6) **Rights and Responsibilities of Lead Councilor** (as an example, see excerpt from the 2005 "Councilor Procedures and Practices" document below— Please edit, as needed, to conform with the needs of the particular project)
  - Submit a work plan for the council's consideration.

- Keep council colleagues updated on the project's progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor apprised of their current thinking and position on the issue.
- Work with the Council President to schedule "listening posts."
- Request work session and council session time as indicated in the project's work plan.

## **Metro Council Project Proposal**

- 1) Project Title: Greater Greenlight Launch Team**
- 2) Lead Councilor: Council President Tom Hughes**
- 3) Council Liaisons**
- 4) Project Begin Date: February, 2011**
- 5) Estimated Date of Completion: April, 2011 for Launch Team role, ongoing for Greater Greenlight participation**

- 6) Project Description** (What issue/problem will be addressed? Please keep to no more than three paragraphs) In the end of 2010, the boards of Greater Greenlight Portland and Regional Partners for Economic Development agreed to merge into one public/private economic development corporation for the greater Portland region. A launch team, of which Council President Tom Hughes is a member, has been formed for the purpose of moving forward with: A CEO search; Governance/legal issues; Finance/budget and an initial strategy/work plan. Council President Hughes has been asked to help address cultural differences within the new organization that may arise from the different public and private sector backgrounds. As a member of the new organization, metro has been asked to contribute \$25,000. Metro's decision at this point will be to support the budget request as well as to advise on the above areas of the launch process.

After April, when the basic elements of the new organization are in place, efforts will focus on four main areas: regional research and strategy; business development; branding and marketing; and promoting networking and best practices. Metro's interests in the ongoing work include the opportunity to support the development of a regional economic development strategy that would be compatible and re-enforced by regional policy and investment decisions. Metro can pursue shared research opportunities, and other collaborative opportunities. The new organization is scheduled to identify pipeline projects to support job creation, which again can be leveraged with regional investments. As a regional organization, Metro will bring a unique perspective to the new organization, as the region continues to pursue job growth and ensure that the benefits and burdens of growth are distributed equitably.

**7) Rights and Responsibilities of Lead Councilor** (as an example, see excerpt from the 2005 “Councilor Procedures and Practices” document below— Please edit, as needed, to conform with the needs of the particular project)

- Submit a work plan for the council’s consideration.
- Keep council colleagues updated on the project’s progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council’s position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor appraised of their current thinking and position on the issue.
- Work with the Council President to schedule “listening posts.”
- Request work session and council session time as indicated in the project’s work plan.

## **Metro Council Project Proposal**

- 1) Project Title:** Climate Smart Communities Scenarios
- 2) Lead Councilor:** Councilor Collette
- 3) Council Liaisons:** Collette, Hosticka and Craddick (alternate)
- 4) Project Begin Date:** Jan. 2011
- 5) Estimated Date of Completion:** Dec. 2014
- 6) Project Description:**

Climate change leadership has been identified as one of the six desired outcomes for our region. Climate Smart Communities is a cross-agency initiative that advances the Council's objectives to develop the technical capacity to make informed decisions on climate change, engage partners throughout the region, and integrate climate change action into the work the agency already does.

Specifically, the **Climate Smart Communities Scenarios** project is a multi-year effort that responds to specific provisions contained in state legislation – House Bill 2001 and Senate Bill 1059 – and the Metropolitan Greenhouse Gas (GHG) Emissions Reduction Targets Rule. The rule will set GHG emissions reduction targets for light vehicles in the Portland region. The Land Conservation and Development Commission is expected to approve the rule in May 2011. The project will research, develop and adopt a preferred land use and transportation strategy to meet the GHG emissions reduction targets, and advance local aspirations and the region's six desired outcomes and Community Investment Strategy.

The work plan is organized into three project phases:

### **Phase 1: Understanding the Choices (Scenario Framing and Research) - 2011**

The first phase of research will occur during Summer 2011 and focus on learning what combinations of land use and transportation strategies are required to meet the GHG targets. Findings and recommendations will be reported to the 2012 Legislature.

### **Phase 2: Shaping the Direction (Alternative preferred scenario analysis) - 2012**

In 2012, Metro and local government staff will further research alternative regional-level scenarios that apply the lessons learned and recommendations from Phase 1 in a more tailored manner to develop a "draft" preferred land use and transportation scenario.

### **Phase 3: Building the Strategy and Implementation (Preferred Scenario Selection) – 2013 and 2014**

The final project phase, in 2013 and 2014, will lead to adoption of a "preferred" land use and transportation strategy. Implementation of approved changes to policies, investments, and other actions would begin in 2014 at the regional and local levels to realize the adopted strategy.



The project will use existing policy and technical advisory committees and lead to adoption of a “preferred” land use and transportation strategy by the Joint Policy Advisory Committee on Transportation (JPACT) and Metro Council. The Metro Policy Advisory Committee (MPAC), JPACT and the Metro Council will make recommendations at key decision points based on input from TPAC, the Metro Technical Advisory Committee (MTAC) and the stakeholder engagement process.

## **7) Rights and Responsibilities of Lead Councilor**

- Understand the strategic implications and outcomes of initiatives being pursued through the project.
- Appreciate the significance of the project for key stakeholders and be an advocate for broad support for the outcomes being pursued by the project.
- Keep council colleagues updated on the project’s progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council, MPAC and JPACT. Be a conduit for the council as a whole in providing guidance to staff.
- Communicate with state officials and other elected officials in the region on the project’s progress as needed to update them, build ownership and support, discuss difficult policy issues raised by the project and help reach a policy decision.
- When speaking to outside groups or individuals on behalf of the council as a whole, represent the council’s position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives and to identify opportunities for connections with other Metro initiatives.
- Advise staff on framing policy issues for discussion at council, MPAC and JPACT, and lead council discussions during work sessions.
- Request work session and council session time as indicated in the project’s work plan.

## **Rights and Responsibilities of Council Liaisons**

- Assist lead councilor in performing the responsibilities described above.
- Councilors are encouraged (though not required) to keep the lead councilor apprised of their current thinking and position on the issue.
- When speaking to outside groups or individuals on behalf of the council as a whole, represent the council’s position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.

# **Metro Council Project Proposal**

- 1) Project Title:** *Community Investment Initiative*
- 2) Lead Councilor:** *President Tom Hughes (Leadership Council)*
- 3) Council Liaisons:** *Councilor Craddick (Policy Council)*  
*Councilor Hosticka (Government Affairs)*
- 4) Project Begin Date:** *July 2009*
- 5) Estimated Date of Completion:** *December 2012*
- 6) Project Description:** *We are failing to maintain our existing public structures, and cannot afford the investments we need to protect our livability as we grow. According to the July 2008 regional Infrastructure Analysis, the estimated cost of providing the pipes, pavement, parks, and other public investments needed to accommodate housing and job growth in the Portland metropolitan region over the next three decades ranges from \$27 to \$41 billion. Existing sources of funding can cover only about half of this need, creating a finance gap in the range of \$15 - \$20 billion over the next 30 years. Even if growth does not occur, the region will need \$10 billion just to repair and rebuild our existing infrastructure. The challenge of repairing and expanding the region's systems and services is too great for either the public or private sector to address alone. As a region, we must make priority investments that drive a strong economy, support a healthy environment and ensure our communities serve the needs of all.*  
*An independent leadership council of leaders from diverse backgrounds including business, public agencies and community advocacy will guide the partnership. The council's knowledge, experience and expertise will inform funding strategies and identify and prioritize the regional projects that provide the greatest benefit to communities.*  
*A larger network of technical and policy experts drawn from various sectors and interests will advise the council and work to implement the policies, goals and strategies the council adopts. This policy group will leverage their resources and expertise to craft and develop the framework of initial recommendations for the leadership council to mold and refine.*

**7) Rights and Responsibilities of Lead Councilor** (as an example, see excerpt from the 2005 “Councilor Procedures and Practices” document below— Please edit, as needed, to conform with the needs of the particular project)

- Submit a work plan for the council’s consideration.
- Keep council colleagues updated on the project’s progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council’s position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor appraised of their current thinking and position on the issue.
- Work with the Council President to schedule “listening posts.”
- Request work session and council session time as indicated in the project’s work plan.

# **Metro Council Project Proposal**

- 1) Project Title – Greater Portland-Vancouver Indicators (GPVI)**
- 2) Lead Councilor – TBD**
- 3) Council Liaisons – TBD**
- 4) Project Begin Date – December 1, 2009**
- 5) Estimated Date of Completion – September 30, 2011**
- 6) Project Description** (What issue/problem will be addressed? Please keep to no more than three paragraphs)

The GPVI project is intended to result in a useful set of regional performance indicators. The indicator structure identifies nine broad categories that comprise a triple-bottom line of social, economic, and environmental sustainability. The indicators will reflect desired community outcomes, including Metro's six desired outcomes adopted by the Council in 2009. The indicators will provide focus to local and regional policy and resource decisions, and identify areas where there may be mutual investment benefits and strategies.

Metro and the PSU Institute for Metropolitan Studies are jointly leading the development of the indicators effort, but the long-term maintenance and use of the indicators is seen as region-wide. Project partners include an advisory team with broad representation from local governments, agencies, non-profits, academia, and business. Through the project's "Results Teams", this effort is also leveraging participation from well over 100 experts within and across the nine indicator categories.

When finished, the project will provide: 1) a broad set of key indicators measuring high-level regional performance; 2) indicator sub-sets to fit particular needs for potential users; 3) identification of key linkages between indicator categories. Finally, the project will provide an ongoing business, funding, and governance plan to ensure the ongoing maintenance of indicator data sets and future reporting, dialogue, and recommendations based on indicator results.

- 7) Rights and Responsibilities of Lead Councilor**
  - Understand the strategic implications and uses of regional performance indicators.

- Keep council colleagues updated on the project's progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Represent Metro on the GPVI Project Advisory Team and provide regular communications to the Metro Council on Advisory Team progress.
- Lead the establishment of Metro Council policy positions on key GPVI deliverables and decisions.
- Ensure that staff work proceeds as directed by the GPVI Advisory Team or recommended by the Metro Council. Be a conduit for the council as a whole in providing guidance to staff.
- Communicate with state officials and other elected officials in the region on the project's progress as needed to update them, build ownership and support, discuss difficult policy issues raised by the project and help reach a policy decision.
- When speaking to outside groups or individuals on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When representing the GPVI Advisory Team, represent that Team when it's taken a position, while offering Metro Council perspective on that issue. When presenting a personal opinion, clearly indicate it as such.
- Work with the Metro project manager and sponsor to ensure that meetings reach their objectives and to identify opportunities for connections with other Metro initiatives.
- Advise staff on framing policy issues for discussion at council, MPAC and JPACT, and lead council discussions during work sessions.
- Request work session and council session time as indicated in the project's work plan.

### **Rights and Responsibilities of Council Liaisons**

- Assist lead councilor in performing the responsibilities described above.
- Councilors are encouraged (though not required) to keep the lead councilor appraised of their current thinking and position on the issue.
- When speaking to outside groups or individuals on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Participate in GPVI outreach and communication events, as needed and as appropriate.

# **Metro Council Project Proposal**

- 1) Project Title: Urban and Rural Reserves**
- 2) Lead Councilor: Tom Hughes**
- 3) Council Liaisons: N/A**
- 4) Project Begin Date: Long ago in a galaxy far far away**
- 5) Estimated Date of Completion: August 2011**
- 6) Project Description**

In 2011 the Metro Council will work with our three partner counties, stakeholders, citizens and others to gain acknowledgment of a revised urban and rural reserves plan that responds to oral direction from the Land Conservation and Development Commission (LCDC).

The anticipated schedule calls for adoption of a revised Intergovernmental Agreement with Washington County on March 15, 2011. Formal adoption of revised maps and findings of fact is scheduled for April 2011, followed by a revised joint submittal to LCDC. We anticipate LCDC consideration of the revisions in August 2011. Note that legal challenges could continue beyond that date in other venues even if LCDC acknowledges our plan.

Adoption and acknowledgment of urban and rural reserves is critically important to Metro and the region. It will provide long-term protection for key farmlands, forest lands and natural landscape features while at the same time focusing discussion of future urbanization needs on creating great communities. Following adoption of reserves, we will move forward with consideration of potential urban growth boundary expansions into urban reserve areas. If reserves are not finalized, we would need to utilize the existing hierarchy to expand the UGB.

## **7) Rights and Responsibilities of Lead Councilor**

- Keep council colleagues updated on the project's progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor appraised of their current thinking and position on the issue.
- Schedule work session and council session time as needed.
- Serve as connection point to the Clackamas County, Washington County and Multnomah County Chairs as required.

# **Metro Council Project Proposal**

**1) Project Title: 2011 Urban Growth Boundary decision**

**2) Lead Councilor: Carl Hosticka**

**3) Council Liaisons: N/A**

**4) Project Begin Date: 2009**

**5) Estimated Date of Completion: November 2011**

**6) Project Description** (What issue/problem will be addressed? Please keep to no more than three paragraphs)

In 2009 the Metro Council accepted the Urban Growth Report, an analysis of the region's capacity to accommodate forecasted population and employment growth over the next 20 years. The UGR provided range forecasts of both capacity and demand, acknowledging uncertainty about the future and allowing for growth management decisions to focus on desired outcomes rather than numbers. In December 2010 the Council by ordinance narrowed the range of uncertainty by finding that actions taken by the Council and local governments provided capacity for at least 50 percent of the housing and employment forecast. What remains is how to address any remaining capacity gap, in particular for residential needs and large-lot industrial needs.

The Council must make this decision in 2011 and has agreed to wait until state acknowledgment of the urban and rural reserves decision, allowing use of urban reserves for any needed urban growth boundary expansions. The current schedule calls for review of a revised reserves map by the Land Conservation and Development Commission in August 2011. Thus, we expect Council consideration of growth management choices to be conducted in September to November.

The Council and its advisory committees have already conducted significant work on this topic, including extensive discussions of the use of range forecasts, analysis of tradeoffs and alternatives, and assessment of UGB expansion options.



Staff intends to carry forward this base level of understanding into the 2011 discussions.

## **7) Rights and Responsibilities of Lead Councilor**

- Work with staff to create a work plan and submit it for the council's consideration.
- Keep council colleagues updated on the project's progress and involve council in all major policy choices.
- In cases where the council has voted on or clearly indicated a policy direction, represent that position in council liaison meetings. In cases where the council has not voted, communicate with council colleagues to get a sense of the council as a whole, and represent this (in addition to personal views) in council liaison meetings.
- Ensure that staff work proceeds as directed by council. Be a conduit for the council as a whole in providing policy guidance to staff.
- When speaking to outside groups on behalf of the council as a whole, represent the council's position (to the degree that it has taken one). When presenting a personal opinion, clearly indicate it as such.
- Work with the project manager to ensure that meetings reach their objectives.
- Councilors are encouraged (though not required) to keep the lead councilor apprised of their current thinking and position on the issue.
- Work with the Council President to schedule "listening posts."
- Request work session and council session time as indicated in the project's work plan.

# Metro Council Project Proposal

**1) Project Title**

Climate Smart Communities

Greenhouse Gas Scenario Planning

Climate Prosperity

Climate Preparedness

**2) Lead Councilor**

**3) Council Liaisons**

**4) Project Begin Date**

March 1, 2011

**5) Estimated Date of Completion**

June 2014

**6) Project Description (What issue/problem will be addressed?)**

One of the six desired outcomes for the region, endorsed by the Metro Council, is to be a leader in addressing climate change. As a regional government with responsibility for land use and transportation planning, as well as waste reduction and disposal, there are many ways in which Metro can and does provide leadership in reducing greenhouse gas emissions. Climate Smart Communities is a cross-agency initiative that advances the Metro Council's objectives to develop the technical capacity to make informed decisions on climate change, engage partners throughout the region, integrate climate change action into the work we already do and prepare the Metro region for a different future.

This proposal builds off of the work conducted in Climate Change Action Plan: Phase I, Scoping and Convening (Resolution #08-3971). Metro should continue examining its planning efforts, programs, projects, policies and internal operations to address the potential impact each can have on mitigating and preparing for climate change. Collectively these actions are identified as the Climate Smart Communities Initiative. An integrated approach is recommended to provide critical coordination and direction from the Council to the multitude of efforts relating to the region's response to climate change.

There are three major components proposed as Council Projects with the Climate Smart Communities Initiative:

1. Greenhouse gas scenario planning

2. Climate Prosperity
3. Climate Preparedness

The problems to be addressed with each of these projects are outlined below.

### **GHG Scenario Planning**

In order to reduce the impact of global climate change, the State of Oregon has established greenhouse gas (GHG) reduction goals, which call for reversing the growth of greenhouse gas emissions. Goals include reducing emissions to at least 10 percent below 1990 levels by 2020, and reducing emissions to at least 75 percent below 1990 levels by 2050. In 2008, the Metro Council adopted these same targets as goals for the region (Resolution #08-3971).

Under HB 2001 requirements, the State will provide Metro with a GHG reduction target for light duty vehicles in March, 2011. Metro must lead the development, analysis, engagement and adoption of emission reduction strategies in partnership with ODOT and DLCD. Metro will participate in statewide policy and technical advisory committees led by ODOT and DLCD. Additional state and Metro resources will be needed post June 30, 2011 to complete this work.<sup>1</sup>

Metro is the regional lead through mid-June 2014, at which time local implementation begins. Additional state and Metro resources will be needed to provide technical assistance to support local implementation of the adopted strategy.

### **Climate Prosperity**

The region is not guaranteed a leadership position in the fast-moving global clean economy unless it invests in and organizes itself for success. We have an opportunity to build on our competitive advantage as a sustainability early adopter, but the region needs new finance mechanisms, innovative technologies and a trained and motivated workforce.

The challenge is to fully capture the jobs and economic benefits of the clean economy for our residents. To do so, we must strategically engage our business community, different levels of local and regional government, as well as our citizens in ways that keep the region at the forefront of the green economy.

As part of the newly formed Regional Economic Development Corporation, the Climate Prosperity Greenprint will be incorporated into the region's economic development strategy. The Greenprint is closely linked to the Community Investment Initiative for the region as it links to efficient infrastructure investments. It also supports Metro's role in GHG scenario planning with a focus on the role of the business and research communities.

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<sup>1</sup> Funding is currently for Phase I, which concludes June 30, 2011. Funding for additional phases through 2014 to be negotiated with ODOT in winter/spring 2011.

Metro's role in implementing Climate Prosperity strategies and actions will need to be defined to support our climate leadership and economic vitality desired outcomes for the region.

### **Climate Preparedness**

While the region must reduce GHG emissions, we also can expect significant impacts to occur from the overabundance of emissions already in the atmosphere. Climate Smart Communities proposes to integrate climate change mitigation and preparedness into core planning and implementation efforts to create vibrant communities throughout the region. Health and equity impacts associated with the climate change policy questions and outcomes must also be identified and addressed throughout the process. A report released by the Climate Leadership Initiative in January 2011 caps an 18-month project to engage local experts and stakeholders in how to prepare the Lower Willamette region for a changing climate. This report serves as an important framework for the work that the Portland Metro region needs to do to prepare for the impacts of climate change.

#### **Key Climate Change Projections for the Lower Willamette Region**

- Overall warming trend, with an increase of 10-15° F in summer under the Business as Usual emissions scenario;
- Changes in precipitation patterns (more rain, more precipitation falling in a shorter amount of time);
- Change in conditions to favor warmer vegetation types;
- Significant loss of snowpack in the Cascades of about 80% compared to current conditions by end of century;
- Higher stream runoff in winter and early spring (due to more precipitation falling as rain and in shorter periods), and decreased flows in summer for some locations; and
- Higher intensity and increased distribution of fires.

#### **Key Impacts from Projected Changes:**

- Reduced water quality and shifts in water availability (i.e. more in winter, less in summer);
- Mis-match in life history timing of many species, possibly leading to population decline due to diminishing availability of essential resources when needed by each species;
- Decline in efficiency of, and potentially significant damage to, public works, transportation, and communication infrastructure;
- Extended duration and shifts in timing of seasonal peak water demands;
- Diminished productivity or total loss of some agricultural commodities, but potential opportunities for new crops and longer growing seasons;

- Increases in number of invasive, non-native plant and animal species (i.e. additional species coming into the area), and expansion of ranges (i.e. spread) of others.
- Increased instances of heat illness, vector-and water-borne disease, mental health illness, respiratory distress; and
- Loss of cultural resources (e.g. salmon) and historical landmarks (e.g. covered bridges, century old barns and iconic natural features).

**Key Recommendations to Prepare for Impacts:**

- Protect floodplains, wetlands, and groundwater recharge areas;
- Further assess anticipated habitat changes in order to preserve existing high quality habitat and promote restoration where feasible;
- Preserve, expand, and connect existing high quality habitat and restore habitat of lesser quality that is crucial to species' survival;
- Update infrastructure with projections for future population growth and climate change;
- Anticipate increased energy needs and provide incentives for efficiency and conservation;
- Diversify businesses, as well as agricultural and timber crops;
- Increase preventative health initiatives, notification and warning systems, and diversify health and emergency management partnerships; and
- Protect key cultural resources and improve historical architecture resiliency to extreme events.

**7) Policy Questions (What major policy questions must be answered?)**

- How will the priority recommendations to reduce emissions and prepare for projected impacts be funded and implemented?
- What role does Metro play in supporting economic development that reduces our climate impact for the region?
- What changes in funding structures and policy priorities are needed to address the projected climate change impacts to the region?
- Who will work together to implement the recommended changes needed to prepare for regional impacts?
- How will the region work toward preparing the transportation infrastructure for projected impacts due to climate change?
- What impacts will the policy options have on the equitable distribution of resources in the region?
- What policy levers should the region utilize to reduce emissions from transportation?

## **8) Outcomes (What must be in place for policy development to be considered complete?)**

Metro's policies and programs incorporate actions to address climate change mitigation and preparedness.

- Regional Transportation Plan incorporates actions to meet GHG reduction target from transportation
- Regional Conservation Strategy incorporates actions to address projected changes in habitat, water, and invasive species
- Regional Framework Plan and comprehensive plans outline the actions each jurisdiction will take toward addressing climate change mitigation and preparedness
- Partners have a common awareness of the climate change challenges and opportunities facing our region
- Community Investment Initiative recommendations address climate change mitigation and preparedness
- Integrated corridor planning projects prioritize climate preparedness and mitigation in identifying and choosing alternatives
- Regional conservation education efforts ensure the public understands the challenges posed by climate change and actions it necessitates

## **9) Connection to Council Goals and Objectives**

Addressing climate change will require a broad complement of coordinated and leveraged actions by individuals, institutions, and all levels of government, including Metro. This project provides an opportunity to provide leadership, comprehensively address climate change and achieve other desired outcomes for a strong economy, vibrant communities, and regional equity.

Specific goals directly addressed by the Climate Smart Communities project include:

Great Communities

Goal 1: Guide growth in a sustainable and compact metropolitan structure.

Healthy Environment

Goal 3: Protect and enhance the region's natural assets.

Vital Economy

Goal 5: Provide efficient access to jobs, services, centers and industrial areas.

Goal 6: Support the development of a sustainable economy.

## 10) Resources Required / Budget Implications

DRAFT



# DRAFT Climate Smart Communities Scenario Analysis

November 10, 2010

## Key Assumptions

- GHG Analysis (Nuin-Tara) position is filled
- Temporary replacement occurs during Heidi's scheduled leave to complete FY 10-11 work plan

## Criteria

Criteria stem from the Climate Smart Communities overview document that outlines each focus area and its associated objectives, deliverables, governance, and roles.

- Meets/does not meet objectives
- Meets/does not meet deliverables
- No change/change in governance and project management (PM)
- Meets/does not meet Council role expectation
- No change/change in Metro's role

Focus Area	Scenario A: Coordination of Climate Smart Communities (business as usual)	Scenario B: No Coordination of Climate Smart Communities	Scenario C: Climate Integration with Community Investment Initiative
Greenhouse Gas Emissions Tools	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role
Scenario Planning (HB 2001)	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role
Climate Prosperity	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	May not meet objectives May not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Meets objectives Meets deliverables Change in governance and PM Meets Council role expectation Change in Metro's role
Climate Change Preparedness	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Does not meet objectives May not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Meets some objectives Meets some deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role



## DRAFT Climate Smart Communities Scenario Analysis

November 10, 2010

Focus Area	Scenario A: Coordination of Climate Smart Communities (business as usual)	Scenario B: No Coordination of Climate Smart Communities	Scenario C: Climate Integration with Community Investment Initiative
Climate Change Communication	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Meets objectives Meets deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Meets objectives Meets deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role
Climate Change Policy	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Does not meet objectives May not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Does not meet objectives May not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role
Climate Change Roadmap	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Does not meet objectives Does not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Does not meet objectives May not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role
Capacity Building	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Does not meet objectives Does not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Does not meet objectives Does not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role
Steering Committee	Meets objectives Meets deliverables No change in governance and PM Meets Council role expectation No change in Metro's role	Does not meet objectives Does not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role	Does not meet objectives Does not meet deliverables Change in governance and PM May not meet Council role expectation Change in Metro's role

### Recommendations to Address "Off-Track" Items in Scenarios B and C

*Note: These recommendations do not consider feasibility or staff capacity*

Climate Prosperity – Metro Councilor to participate in leadership committee; Council Policy Coordinator to provide staff support. Metro to provide financial vs. staff contribution as needed. Scenarios Planning and Community Investment Initiative staff to participate as strategies overlap.

Climate Preparedness – Sustainability Center Natural Resources and Planning and Development Center staff act as project liaison and coordinate integration of recommendations throughout the agency.

## **DRAFT Climate Smart Communities Scenario Analysis**

**November 10, 2010**

Climate Change Communication – Communications staff own the project, referring to Metro's Sustainability Marketing Plan and Scenarios Planning for guidance.

Climate Change Policy – Government Affairs and Policy Development staff own policy strategy and tracking at the Federal, State and local levels (e.g. GWC, energy, Federal framework); staff liaisons provide support to proposals relevant to specific work area.

Climate Change Roadmap – No alternative recommendation for development, implementation, and tracking. SLT is responsible for ensuring ongoing integration of climate change considerations throughout the agency.

Capacity Building – Communications staff leads the effort; Scenarios Planning project manager, Sustainability Coordinator, and Climate Preparation project managers increase involvement in ongoing capacity building needs and implementation.

Steering Committee – Disband. Members are responsible for ensuring ongoing integration of climate change considerations throughout the agency via SLT, the Scenarios Planning Steering Committee, and Government Affairs and Policy Development. Limited mechanism for new information and initiatives to be coordinated or for ongoing tracking and accountability of existing efforts.