

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING ) RESOLUTION NO. 85-611-A  
SOLID WASTE REDUCTION POLICIES )  
) Introduced by Councilor  
) Richard Waker and Executive  
) Officer Rick Gustafson

WHEREAS, The Metropolitan Service District is required by ORS 459 to prepare and submit a solid waste reduction plan to the Environmental Quality Commission no later than January 1986 that shall provide for a commitment by the District to substantially reduce the volume of solid waste that would otherwise be disposed of in land disposal sites through techniques including, but not limited to, rate structures, source reduction, recycling, reuse and resource recovery; and

WHEREAS, The program must provide for energy-efficient, cost-effective approaches for solid waste reduction that are legally, technically and economically feasible and that carry out the public policies in ORS 459.015(2); and

WHEREAS, The program must provide a time table for implementing each portion of the plan and use procedures commensurate with the type and volume of solid waste generated within the District; and

WHEREAS, It is appropriate to measure whether the reduction achieved by the program is substantial in light of the maximum reduction which can be achieved under the legislative requirement that the approaches used be both cost-effective and technically feasible -- an approach called maximum feasible reduction; and

WHEREAS, The policies described below will substantially reduce the volume of waste otherwise disposed of in landfills because sufficient programs will be implemented to increase waste reduction subject to the requirement that they will be energy efficient, cost-effective, legally, technically, and economically feasible, and consistent with ORS 459.015(2); now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District adopts the following policies:

1. The goal of the solid waste management system for the tri-county region shall be to achieve maximum feasible reduction of solid waste being landfilled in accord with the state priorities of action (ORS 459.015). The Council will set waste reduction goals to achieve the maximum feasible reduction based on an evaluation of: a) the amount of waste which is recoverable, b) the available technical methods, and c) the acceptable cost for recovery. Technical, economic, and risk factors will be the primary consideration used to determine the feasibility of:

- Reducing the amount of solid waste generated;
- Reusing material for the purpose for which it originally was intended;
- Recycling material that cannot be reused;
- Recovering energy from solid waste that cannot be reused or recycled, so long as the energy recovery facility preserves the quality of air, water and land resources; and
- Disposing of solid waste that cannot be reused, recycled or from which energy cannot be recovered by landfilling or other methods approved by the Department of Environmental Quality.

All methods shall be pursued concurrently to reduce waste.

2. Waste generation and collection policies will be encouraged and developed through a partnership of state, regional, local governments and the private sector.

3. Rates for disposal will be structured to provide adequate incentives to conduct maximum feasible source-separation programs and to produce the maximum feasible high-grade select loads.

4. Budget amendments will be considered for selected programs contained in the Solid Waste Reduction Program.

5. Metro will consider supporting a higher premium for reduction or recovery based on the state priority list in order to accomplish the maximum feasible reduction of waste.

6. A phased approach will be used to reach regional waste reduction goals:

- a. Phase I (January 1, 1986) will maximize the system of free choice.
- b. Phase II (January 1, 1989) if the Metro Council determines that waste reduction goals were not achieved in Phase I, loads containing a high percentage of recyclable materials will not be accepted at disposal facilities which do not process waste for recovery of those materials, if more appropriate disposal options are available.
- c. Phase III (January 1, 1993) expands the commitment of waste to alternative technologies if Phase I and II goals are not achieved.

7. The Council of the Metropolitan Service District will issue a Request for Qualifications (RFQ) to alternative technology vendors by March 1986. Based upon the responses to the RFQ, and before issuing a Request for Proposals, Metro will, by July 31, 1986:

- a. Allocate specific amounts of waste to selected technologies;
- b. Determine the range of acceptable costs and other specific criteria for projects;
- c. Develop a list of vendor finalists for each type of technology; and
- d. Determine a process for working cooperatively with the vendor finalists to develop the final proposals (which process could include partial compensation for the costs of the RFP submittal).

The maximum amount of waste that could be allocated to alternative technology is 48 percent of the total waste stream. (Phase I)

8. Private investment, ownership and operation of waste recovery facilities will be encouraged wherever possible.

9. A certification program for local collection services will be used to assure full participation in the region's recycling effort. Rates will be used to encourage recycling programs that Metro designates as being most effective in increasing participation and reducing the waste flow.

10. The Council of the Metropolitan Service District directs the Executive Officer to prepare a solid waste reduction program (including an Executive Summary, Framework, Work Plan/Time Frame, and Appendix) consistent with these policies, to submit it to the Environmental Quality Commission and to begin its immediate implementation. The Program and Time Frame submitted to the Council are consistent with these policies.

ADOPTED by the Council of the Metropolitan Service District  
this 19th day of December, 1985.



Richard C. Waker  
Deputy Presiding Officer

The motion carried and the following resolutions were adopted:

- 6.1 Resolution No. 85-609, Authorizing the Transfer of Section 3 "Trade" Funds to the Oregon City Transit Station and Amending the Transportation Improvement Program Accordingly
- 6.2 Resolution No. 85-610, Endorsing the Revised Ozone Control Strategy for the Portland-Vancouver Interstate Air Quality Maintenance Area (AQMA)
7. CONSIDERATION OF RESOLUITON NO. 85-611, for the Purpose of Adopting Solid Waste Reduction Policies

Motion: A motion to adopt the Resolution was made by Councilors Waker and Gardner at the meeting of December 5, 1985.

Motion to Amend: Councilor Waker moved, seconded by Councilor DeJardin, to amend the main motion by incorporating all amendments embodied in Resolution No. 85-611A plus the following changes: 1) amending the fifth "WHEREAS" to read: "WHEREAS, The policies described below will..."; 2) amending policy 1 to read: "...c) the acceptable cost for recovery [in compliance with state law]..."; 3) amending policy 6 to read: "b)...accepted at [the landfill] disposal facilities which do not process waste recovery of those materials if more appropriate disposal options are available..."; and 4) amending policy 10 to read: "...The [draft] program and time frame submitted to the Council are consistent with these policies."

The Executive Officer explained the document entitled Resolution No. 85-611A included all amendments made by the Council at their work session on December 12.

Vote on Motion to Amend: The vote resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen, Waker and Bonner

Absent: Councilors Myers and Oleson

The motion carried.

Before the vote was taken to adopt the Resolution, Deputy Presiding Officer Waker, Chairman of the Solid Waste Reduction Task Force,

explained the Task Force had worked hard to develop a comprehensive Waste Reduction Program which reflected a variety of Council interests. Implementing the program, he said, would require more hard work of the Council. He thanked Councilors and staff for their efforts.

Councilor Hansen said the Waste Reduction Program was not just a six-month project and explained the process actually started three years ago. He said although it represented compromise solutions, all Councilors would need to work to accomplish its objectives.

Vote on the main motion, as amended: The vote resulted in:

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen, and Waker

Abstain: Councilor Bonner

Absent: Councilors Myers and Oleson

The motion carried and Resolution No. 85-611A was adopted as amended.

## 8. ORDERS

### 8.1 Consideration of Order No. 85-5, in the Matter of Contested Case No. 84-2, a Petition for an Urban Growth Boundary Locational Adjustment by Portland General Electric et al

Motion: Councilor DeJardin moved to consider the Order at the meeting of January 9, 1986. Councilor Kafoury seconded the motion.

Ayes: Councilors Cooper, DeJardin, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen, Waker and Bonner

Absent: Councilors Myers and Oleson

The motion carried and the matter was postponed until January 9.

## 9. ORDINANCES

### 9.1 Consideration of Ordinance No. 85-193, Adopting a Final Order and Amending the Metro Urban Growth Boundary for Contested Case No. 85-4: Foster Property (Second Reading)

The Clerk read the Ordinance a second time by title only.