

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE) RESOLUTION NO. 86-630
MISSION AND PURPOSES OF THE)
METROPOLITAN SERVICE DISTRICT) Introduced by
) Presiding Officer Waker and
) Executive Officer Gustafson

WHEREAS, The Council of the Metropolitan Service District adopted Resolution No. 84-476 on June 28, 1984, setting forth its Mission and Purposes; and

WHEREAS, The adopted mission and purposes were reviewed at a Workshop held January 30, 1986; and

WHEREAS, Metro, as a multi-purpose regional government, should identify solutions to issues of regional concern and provide services for which public support has been developed; and

WHEREAS, Metro is involved in the management as well as the disposal of solid waste; now, therefore,

BE IT RESOLVED,

That the following Mission statement and Purposes are hereby adopted by the Council of the Metropolitan Service District:

MISSION:

The mission of Metro is to identify solutions to issues of regional concern and to provide services for which public support has been developed.


PURPOSES:

In carrying out its mission, Metro will:

1. Provide authorized services including solid waste management planning and disposal, zoo operations and urban growth boundary management.
2. Encourage public discussion regarding the provision of all regional services.

3. Provide forums and analyses for regional and intergovernmental problem-solving.
4. Provide technical and coordination services to governments.

ADOPTED by the Council of the Metropolitan Service District
this 27th day of February, 1986.



Jim Gardner,
Deputy Presiding Officer

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5182C/445-3
03/04/86

STAFF REPORT

Agenda Item No. 9.3

Meeting Date Feb. 27, 1986

CONSIDERATION OF RESOLUTION NO. 86-630 FOR THE PURPOSE OF ADOPTING MISSION AND PURPOSES OF THE METROPOLITAN SERVICE DISTRICT, AND RESOLUTION NO. 86-631 FOR THE PURPOSE OF ADOPTING PRIORITIES AND OBJECTIVES FOR THE METROPOLITAN SERVICE DISTRICT FOR THE YEARS 1986 AND 1987

Date: February 21, 1986

Presented by: Richard Waker,
Presiding Officer, and Rick
Gustafson, Executive Officer

FACTUAL BACKGROUND AND ANALYSIS

This staff report is an addendum to agenda item 9.3, regarding the Mission and Purposes and Priorities and Objectives to be considered at the February 27 Council meeting.

The second Priorities and Objectives Workshop session was held Thursday, February 20, and additional changes were proposed for the Mission Statement and Purposes and the 1986/87 Priorities and Objectives. These are language changes, not substantive changes, and were made to clarify the Council's intent. The specific changes are outlined below and are incorporated in Resolution Nos. 86-630 and 86-631 which are attached for your consideration at the February 27 meeting. The text in brackets was proposed for deletion and the text underlined was proposed for addition.

Mission and Purposes

Purpose No. 3:

Provide forums and analyses for [mutual] regional and intergovernmental problem-solving.

1986-87 Priorities and Objectives

Priority A, Objective 3:

[Conduct] Maintain periodic reviews of agencywide policies, procedures and programs.

Priority C, Objective 1:

[Create] Promote an understanding of the solid waste ["dilemma"] system needs, including the need to reduce the volume of waste being landfilled.

Priority D:

Identify and Resolve Issues of Regional and [Mutual]
Intergovernmental Interest

Priority D, Objective 4:

Determine the future role of Metro and regional government
in the metropolitan area.

Priority E:

The sequence of objectives was changed so that Objective No. 1
is now Objective No. 3 and changes were made in the new Objective
No. 2:

[Utilize] Increase the Council's [in a] leadership role
[to create a climate of confidence for] in promoting
public support for Metro.

Priority F:

Objective No. 2 was deleted; Objective No. 3 was changed to
Objectives 2 and 3 as follows:

Objective No. 2:

Update the Zoo Master Plan to reflect future priorities,
[and] including consideration of offsite facilities.

Objective No. 3:

Proceed with capital construction projects in accordance
with the master plan.

EXECUTIVE OFFICER'S RECOMMENDATION

The Presiding Officer and Executive Officer recommend adoption
of Resolution Nos. 86-630 and 86-631.

SR
5207C/445-2
02/21/86

STAFF REPORT

Agenda Item No. 9.3

Meeting Date Feb. 27, 1986

REPLACED +
UPDATED

CONSIDERATION OF RESOLUTION NO. 86-630 FOR THE PURPOSE OF ADOPTING MISSION AND PURPOSES OF THE METROPOLITAN SERVICE DISTRICT, AND RESOLUTION NO. 86-631 FOR THE PURPOSE OF ADOPTING PRIORITIES AND OBJECTIVES FOR THE METROPOLITAN SERVICE DISTRICT FOR THE YEARS 1986 and 1987

Date: February 18, 1986

Presented by: Richard Waker,
Presiding Officer, and
Rick Gustafson, Executive Officer

FACTUAL BACKGROUND AND ANALYSIS

Annually, the Metro Council, Executive Officer and staff conduct a workshop to review Metro's priorities and objectives to ensure they are an accurate reflection of our future direction. The workshop is held in conjunction with the annual budget process so that programs are budgeted which carry out the adopted priorities and objectives. This year's workshop was conducted over two sessions: January 30 and February 20, 1986. At the January 30 session, general agreement was reached with regard to language changes in Metro's Mission statement and Purposes and on the priorities and objectives for 1986-87. The February 20 session, which will be held subsequent to this report, will focus on resource trade-offs relative to the agreed upon priorities. Any additional changes will be introduced at the February 27 Council meeting.

MISSION AND PURPOSES

On June 28, 1984, the Council adopted a Mission statement and Purposes which set forth a general understanding and purpose for Metro. The Mission and Purposes provide the basis for establishing Metro's priorities and objectives. During the January 30 workshop session, language changes in our Mission, and in Purpose No. 1, were proposed in an effort to more clearly define Metro's approach to regional issues and the provision of regional services. It was agreed that the following bracketed language should be deleted from and the underlined language added to the Mission statement:

"The mission of Metro is to [seek solutions to regional problems and to provide regional services supported by the citizens]
identify solutions to issues of regional concern and to provide services for which public support has been developed.

Also, the following additional language to Purpose No. 1 would reflect Metro's current involvement in solid waste matters:

"1. Provide authorized services including solid waste management and disposal, zoo operations and urban growth boundary management."

PRIORITIES AND OBJECTIVES

Prior to January 30, the priorities and objectives were reviewed by Councilors and staff and recommendations were prepared for discussion at the workshop. Assignments were made as follows:

- Priority A - Councilors DeJardin and VanBergen
Don Carlson
- Priority B - Councilors Myers and Kafoury
Don Carlson
- Priority C - Councilors Gardner, Hansen and Cooper
Dan Durig
- Priority D - Councilors Waker and Kirkpatrick
Steve Siegel
- Priority E - Councilors Kelley and Oleson
Vickie Rocker

Agreement was reached to change two of the priorities and add a new one. Several of the objectives have been changed to reflect current activities. Following is a summary of the 1986-87 priorities:

PRIORITY A - Effectively Administer the Existing Services of Metro

This priority has not changed from the previous year. It continues to emphasize Metro's service operations and budgeted program commitments not included under other priorities, as well as policies and procedures to be reviewed in the coming year. The order of the objectives was changed to reflect the order of importance.

PRIORITY B - Establish and Maintain Adequate and Firm Financial Support for all Services

This priority has not changed from the previous year, but the objectives have been revised to reflect current efforts to achieve firm financial support for all of Metro's services.

PRIORITY C - Develop and Implement the Solid Waste Reduction Program

The previous priority and objectives have been revised to reflect "waste reduction" as the current emphasis in our solid waste program. The previous priority was retained as an objective because of Metro's interest in ensuring that the

region has a waste disposal site even though DEQ has siting authority at this time.

PRIORITY D - Identify and Resolve Issues of Regional and Mutual Interest

This priority and objectives broadens the approach to regional issues and encompasses the Intergovernmental Resource Center consensus building model of the previous priority. It addresses the interest of the Council to review the future role of Metro and the provision of regional services.

PRIORITY E - Increase Public Awareness of Metro's Role in the Region and Assure the Opportunity for Public Involvement in Metro's Decision-Making Process

This priority remains the same. The objectives continue to emphasize the areas of public awareness, public involvement and Council involvement but have been rewritten to set forth specific actions rather than detailed tasks.

PRIORITY F - Review the Future Direction and Role of Metro's Zoo in the Region.

This is a new priority which takes on importance to Metro because of the future status of the Zoo. The Zoo is in the process of completing renovation of existing exhibits and will soon begin discussions of its future direction.

PRESIDING OFFICER AND EXECUTIVE OFFICER'S RECOMMENDATION

The Presiding Officer and Executive Officer recommend adoption of Resolution Nos. 86-630 and 86-631.

SR
5182C/445
02/18/86

EXHIBIT "A"

1986/1987 PRIORITIES/OBJECTIVES

PRIORITY A

EFFECTIVELY ADMINISTER THE EXISTING SERVICES

OBJECTIVES:

1. Maintain effective service operations.
(Solid Waste, Zoo, Intergovernmental Resource Center)
2. Meet major program commitments adopted by the Council.
(adopted budget programs)
3. Conduct periodic reviews of agencywide policies, procedures and programs.
 - a. Personnel policies and procedures
 - b. Contract procedures
 - c. Data processing plan

PRIORITY B

ESTABLISH AND MAINTAIN ADEQUATE AND FIRM FINANCIAL SUPPORT FOR ALL SERVICES

OBJECTIVES:

1. Submit and secure passage of the tax base measure in May 1986 for zoo operations and required regional policy activities.
2. Prepare financing proposals for submittal to the 1987 Oregon Legislature as required to establish financial support for Metro services.
4. Prepare 5-year financial plans for Solid Waste and the Intergovernmental Resource Center.
5. Determine allocation of methane gas revenues.

PRIORITY C

DEVELOP AND IMPLEMENT THE SOLID WASTE REDUCTION PROGRAM

OBJECTIVES:

1. Create an understanding of the solid waste "dilemma," including the need to reduce the volume of waste being landfilled.
2. Implement reduce, reuse and recycle programs.
3. Select specific alternative technologies and vendors.
4. Review and comment on the Department of Environmental Quality waste disposal site.
5. Ensure that the region will have an environmentally safe and financially sound solid waste disposal site.

PRIORITY D

IDENTIFY AND RESOLVE ISSUES OF REGIONAL AND MUTUAL INTEREST

OBJECTIVES:

1. Utilize the Intergovernmental Resource Center consensus-building model, where appropriate, in resolving regional issues.
2. Review regional services and Metro's future role in the provision of those services.
3. Prepare legislative action required for Metro to carry out its role and authority.
4. Determine the future role of Metro and regional government.

PRIORITY E

INCREASE PUBLIC AWARENESS OF METRO'S ROLE IN THE REGION AND ASSURE THE OPPORTUNITY FOR PUBLIC INVOLVEMENT IN METRO'S DECISION-MAKING PROCESS

OBJECTIVES:

1. Create a clear understanding of the services Metro offers, our areas of responsibility and our achievements.

2. Establish direct, two-way communication with citizens in the region in order to listen and respond to their need for services.
3. Utilize the Council in a leadership role to create a climate of confidence for public support.

PRIORITY F

REVIEW THE FUTURE DIRECTION AND ROLE OF METRO'S ZOO IN THE REGION

OBJECTIVES:

1. Review the role and purpose of the Zoo in the region.
2. Determine future priorities, particularly with regard to construction projects such as a new entrance, a children's zoo, and expansion of the Cascades Exhibit .
3. Update the Zoo Master Plan to reflect future priorities and proceed with capital construction projects in accordance with the plan.

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE) RESOLUTION NO. 86-630
MISSION AND PURPOSES OF THE)
METROPOLITAN SERVICE DISTRICT) Introduced by
) Presiding Officer Waker and
) Executive Officer Gustafson

WHEREAS, The Council of the Metropolitan Service District adopted Resolution No. 84-476 on June 28, 1984, setting forth its Mission and Purposes; and

WHEREAS, The adopted mission and purposes were reviewed at a Workshop held January 30, 1986; and

WHEREAS, Metro, as a multi-purpose regional government, should identify solutions to issues of regional concern and provide services for which public support has been developed; and

WHEREAS, Metro is involved in the management as well as the disposal of solid waste; now, therefore,

BE IT RESOLVED,

That the following Mission statement and Purposes are hereby adopted by the Council of the Metropolitan Service District:

MISSION:

The mission of Metro is to identify solutions to issues of regional concern and to provide services for which public support has been developed.

PURPOSES:

In carrying out its mission, Metro will:

1. Provide authorized services including solid waste management and disposal, zoo operations and urban growth boundary management.
2. Encourage public discussion regarding the provision of all regional services.

3. Provide forums and analyses for regional and inter-governmental problem-solving.
4. Provide technical and coordination services to governments.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1986.

Richard Waker, Presiding Officer

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5182C/445
02/18/86

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING) RESOLUTION NO. 86-630
PRIORITIES AND OBJECTIVES FOR THE)
METROPOLITAN SERVICE DISTRICT) Introduced by
FOR THE YEARS 1986 and 1987) Presiding Officer Waker and
) Executive Officer Gustafson

WHEREAS, The Metropolitan Service District reviews its priorities and objectives annually to ensure that they are an accurate reflection of its future direction; and

WHEREAS, Several of Metro's priorities and objectives have been accomplished or no longer accurately reflect its current activities; and

WHEREAS, The priorities and objectives provide a basis for the development and administration of Metro's programs and projects; now, therefore,

BE IT RESOLVED,

That the 1986-87 Priorities and Objectives, attached as Exhibit "A," are hereby adopted by the Council of the Metropolitan Service District.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1986.

Richard Waker, Presiding Officer

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5182C/445
02/18/86

9.3 Consideration of Resolution No. 86-630, for the Purpose of Adopting Mission and Purposes of the Metropolitan Service District, and Consideration of Resolution No. 86-631, for the Purpose of Adopting Priorities and Objectives for the Metropolitan Service District for the Years 1986 and 1987

Don Carlson presented the two Resolutions as a culmination of the Council's annual process of reviewing and revising its mission, purposes, priorities and objectives. He recommended adoption of both Resolutions.

Main Motion: Councilor DeJardin moved the adoption of Resolution No. 86-630 and Councilor Kirkpatrick seconded the motion.

Estle Harlan, Consultant for the Oregon Sanitary Service Institute, 2202 S.E. Lake Road, Milwaukie, distributed a letter to the Council recommending an amendment to Resolution No. 86-630. She proposed item 1 under the heading "Purposes" be changed to read: "In carrying out its mission, Metro will: 1) Provide authorized services including solid waste [management and] disposal and development of a waste reduction program, zoo operations and urban growth boundary management." She explained this change would clarify that Metro had no authority over collection of solid waste.

Presiding Officer Waker pointed out Oregon statutes clearly defined the term "solid waste management" and limited Metro's authority over solid waste collection. After extensive discussion on the wording of the first "Purposes" paragraph, Ms. Harlan agreed to the following amendment moved by Councilors Van Bergen and Hansen.

First Motion to Amend: Councilor Van Bergen moved the first item of the "Purposes" statement be changed to read: "In carrying out its mission, Metro will: 1) Provide authorized services including solid waste management (exclusive of collection) and disposal, zoo operations and urban growth boundary management." Councilor Hansen seconded the motion.

Councilor Gardner said he would not support the amendment because the Solid Waste Reduction Program could involve planning for some aspects of solid waste collection.

Eleanore Baxendale explained Metro currently had the authority to develop a regional solid waste management plan. She said it was historically clear that plan included collection. She cautioned the Council about excluding that planning responsibility in the Resolution.

Presiding Officer Waker then read a letter from Joe W. Cancilla, Jr., President of the Portland Association of Sanitary Service Operators (PASSO), dated February 27, 1986. Mr. Cancilla raised the same concerns as Ms. Harlan.

Councilor Kirkpatrick said she would vote against the amendment and proposed adding the work "planning" after the word "management" to address the concerns raised by Ms. Harlan and Mr. Cancilla. Ms. Harlan said Councilor Kirkpatrick's proposed language would be suitable.

Withdrawal of First Motion to Amend: Councilors Van Bergen and Hansen withdrew their motion in favor of the language proposed by Councilor Kirkpatrick.

Second Motion to Amend: Councilor Kirkpatrick moved the first item of the "Purposes" statement be changed to read: "In carrying out its mission, Metro will: Provide authorized services including solid waste management planning and disposal, zoo operations and urban growth boundary management." Councilor Hansen seconded the motion.

Vote on Second Motion to Amend: The vote resulted in:

Ayes: Councilors Cooper, DeJardin, Frewing, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Absent: Councilors Myers and Oleson

The motion carried and the Resolution was amended.

Vote on the Main Motion as Amended: The vote resulted in:

Ayes: Councilors Cooper, DeJardin, Frewing, Gardner, Hansen, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Absent: Councilors Myers and Oleson

The motion carried and Resolution No. 86-630 was adopted as amended.

Motion: Councilor Kirkpatrick moved Resolution No. 86-631 be adopted and Councilor Kelley seconded the motion.

Vote: The vote resulted in:

Ayes: Councilors Cooper, DeJardin, Frewing, Gardner, Kirkpatrick, Kafoury, Kelley, Van Bergen and Waker

Nay: Councilor Hansen

Absent: Councilors Myers and Oleson

The motion carried and Resolution No. 86-631 was adopted.

Presiding Officer Waker left the meeting to attend a hearing before the Transportation Commission. Deputy Presiding Officer Gardner chaired the remainder of the meeting.

10. OTHER BUSINESS

10.1 Consideration of a Contract Award to Gershman, Brickner & Bratton, Inc. for Professional Consulting Engineering Services for Implementation of the Resource Recovery Project

Doug Drennen introduced Debbie Allmeyer who reviewed the consultant selection process for the contract. She explained four firms had responded to Metro's request for proposals: Gershman, Brickner & Bratton, Inc.; HDR Techserv; R. W. Beck & Associates; and CSI/PRA. The four firms were interviewed and rated according to predetermined criteria. Councilor Gardner participated in the interviews. Staff recommended awarding the engineering contract to Gershman, Brickner & Bratton, Inc. (GBB) for an amount not to exceed \$235,000 over three phases.

In response to Councilor Van Bergen's request, Ms. Allmeyer reviewed the scope of work for the contract. She said the consultants would assist in identifying key issues for the resource recovery project, would help prepare requests for qualifications for alternative technology facility or facilities and the criteria on which consultants would base their responses. The contract was being brought before the Council as part of the work plan for the Solid Waste Reduction Program adopted by the Council.

Councilor Cooper asked for an explanation of the project's budget. Mr. Drennen reported \$50,000 had been budgeted for the project this fiscal year. Although the full contract would carry over into next fiscal year, Phase 1 of the project would end June 30, 1986, and the remainder of the contract would be terminated if funds were not budgeted for the project's continuance.

Jack Deines, collector and Milwaukie resident, questioned the need for the contract. He pointed out staff had previously performed