

 **Metro** | *Agenda*

Meeting: Metro Council Work Session
Date: Tuesday, June 21, 2011
Time: 2 p.m.
Place: Council Chambers

CALL TO ORDER AND ROLL CALL

- 2 PM** **1. ADMINISTRATIVE/ COUNCIL AGENDA FOR JUNE 16, 2011/CHIEF OPERATING OFFICER COMMUNICATIONS**
- 2. FINAL ACTION FOR FY 2011-12 BUDGET ADOPTION ON JUNE 23 - INFORMATION/DISCUSSION**

- 2:15 PM** **2.1** • Additional Time Available to Conclude Any Discussion of Council Amendments **Norton**
 • Any Additional Direction to Staff to Prepare Final Budget Ordinance (B version) Reflecting Amendments

- 4:15 PM** **3. COUNCIL BRIEFINGS/COMMUNICATION**

ADJOURN

Materials following this page were distributed at the meeting.

Metro | Agenda

Meeting: Metro Council
Date: Thursday, June 23, 2011
Time: 2 p.m.
Place: Metro Council Chambers

CALL TO ORDER AND ROLL CALL

1. **INTRODUCTIONS**
2. **CITIZEN COMMUNICATIONS**
3. **HEALTHY FAMILIES LATINO OUTREACH CAMPAIGN** **Peck Edlin**
4. **CONSENT AGENDA**
 - 4.1 Consideration of the Minutes for June 16, 2011
 - 4.2 **Resolution No. 11-4268**, For the Purpose of Approving an Intergovernmental Agreement Between Metro, Washington County, and the Cities of Tualatin and Wilsonville For Concept Planning the Urban Growth Boundary Expansion Areas Known as Basalt Creek and West Railroad and Authorizing the CP/Acting COO to Sign the Agreement.
 - 4.3 **Resolution No. 11-4270**, For the Purpose of Authorizing the Acting Chief Operating Officer to Issue an Amended Non-System License for Increased Tonnage Authorization to Hoodview Disposal & Recycling, Inc. for Delivery of Putrescible Waste to Canby Transfer & Recycling, Inc. for the Purpose of Transfer to the Riverbend Landfill.
 - 4.4 **Resolution No. 11-4271**, For the Purpose of Authorizing the Chief Operating Officer to Issue a Non-System License to Garbarino Disposal & Recycling Service, Inc. for Delivery of Food Waste to the Nature's Needs Facility for Composting During the Washington County Non-Green Feedstock Demonstration Project.
 - 4.5 **Resolution No. 11-4272**, For the Purpose of Re-Adopting Metro Code 7.03 (Investment Policy) for Fiscal Year 2011-2012.
 - 4.6 **Resolution No. 11-4275**, For the Purpose of Reviewing and Readopting Comprehensive Financial Policies for Metro and Directing Them to be Published in the FY 2011-12 Adopted Budget.
5. **ORDINANCES – SECOND READING**
 - 5.1 **Ordinance No. 11-1253B**, For the Purpose of Adopting the Annual Budget For Fiscal Year 2011-12, Making Appropriations, Levying Ad Valorem Taxes, Authorizing an Interfund Loan and Declaring Emergency. **Hughes**

Public Hearing

- 5.2 **Ordinance No. 11-1262**, For the Purpose of Amending the FY 2010-11 Budget and Appropriations Schedule and Declaring an Emergency. **Hughes**

Public Hearing

6. RESOLUTIONS

- 6.1 **Resolution No. 11-4274**, For the Purpose of Adopting the Capital Improvement Plan for Fiscal Years 2011-12 through 2015-16. **Hughes**

7. CHIEF OPERATING OFFICER COMMUNICATION

8. COUNCILOR COMMUNICATION

ADJOURN

Television schedule for June 23, 2011 Metro Council meeting

<p>Clackamas, Multnomah and Washington counties, and Vancouver, WA Channel 11 – Community Access Network <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 <i>Date:</i> 2 p.m. Thursday, June 23 (Live)</p>	<p>Portland Channel 11 – Portland Community Media <i>Web site:</i> www.pcmtv.org <i>Ph:</i> 503-288-1515 <i>Date:</i> 8:30 p.m. Sunday, June 26 <i>Date:</i> 2 p.m. Monday, June 20</p>
<p>Gresham Channel 30 - MCTV <i>Web site:</i> www.metroeast.org <i>Ph:</i> 503-491-7636 <i>Date:</i> 2 p.m. Monday, June 27</p>	<p>Washington County Channel 30– TVC TV <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 <i>Date:</i> 11 p.m. Saturday, June 25 <i>Date:</i> 11 p.m. Sunday, June 26 <i>Date:</i> 6 a.m. Tuesday, June 28 <i>Date:</i> 4 p.m. Wednesday, June 29</p>
<p>Oregon City, Gladstone Channel 28 – Willamette Falls Television <i>Web site:</i> http://www.wftvmedia.org/ <i>Ph:</i> 503-650-0275 Call or visit web site for program times.</p>	<p>West Linn Channel 30 – Willamette Falls Television <i>Web site:</i> http://www.wftvmedia.org/ <i>Ph:</i> 503-650-0275 Call or visit web site for program times.</p>

PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.

Agenda items may not be considered in the exact order. For questions about the agenda, call the Metro Council Office at 503-797-1540. Public hearings are held on all ordinances second read and on resolutions upon request of the public. Documents for the record must be submitted to the Clerk of the Council to be included in the decision record. Documents can be submitted by e-mail, fax or mail or in person to the Clerk of the Council. For additional information about testifying before the Metro Council please go to the Metro web site www.oregonmetro.gov and click on public comment opportunities. For assistance per the American Disabilities Act (ADA), dial TDD 503-797-1804 or 503-797-1540 (Council Office).

BEFORE THE METRO COUNCIL

ADOPTING THE ANNUAL BUDGET FOR FISCAL YEAR FY -2011-12, MAKING APPROPRIATIONS, LEVYING AD VALOREM TAXES, AUTHORIZING AN INTERFUND LOAN AND DECLARING AN EMERGENCY)))))	ORDINANCE NO. 11-1253 AB Introduced by Dan Cooper, Acting Chief Operating Officer, with the concurrence of Council President Tom Hughes
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WHEREAS, the Multnomah County Tax Supervising and Conservation Commission held its public hearing on the annual Metro budget for the fiscal year beginning July 1, 2011, and ending June 30, 2012; and

WHEREAS, recommendations from the Multnomah County Tax Supervising and Conservation Commission have been received by Metro (attached as Exhibit A and made a part of the Ordinance) and considered; now, therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

1. The “Fiscal Year 2011-12 Metro Budget,” in the total amount of THREE HUNDRED EIGHTY ~~FIVE~~ MILLION ONE HUNDRED ~~SIXTY ONE THIRTY FIVE~~ THOUSAND ~~FOUR SEVEN~~ HUNDRED ~~EIGHTY SEVEN THIRTY FIVE~~ \$~~380,161,487~~~~385,135,735~~, attached hereto as Exhibit B, and the Schedule of Appropriations, attached hereto as Exhibit C, are hereby adopted.

2. The Metro Council does hereby levy ad valorem taxes, as provided in the budget adopted by Section 1 of this Ordinance, at the rate of **\$0.0966** per ONE THOUSAND DOLLARS (\$1,000) of assessed value for operations and in the amount of TWENTY EIGHT MILLION ONE HUNDRED SIXTY ONE THOUSAND FIVE HUNDRED THIRTY FOUR DOLLARS (\$28,161,534) for general obligation bond debt, said taxes to be levied upon taxable properties within the Metro District for the fiscal year 2011-12. The following allocation and categorization subject to the limits of Section 11b, Article XI of the Oregon Constitution constitute the above aggregate levy.

SUMMARY OF AD VALOREM TAX LEVY

	Subject to the General Government <u>Limitation</u>	Excluded from <u>the Limitation</u>
Operating Tax Rate Levy	\$0.0966/\$1,000	
General Obligation Bond Levy		\$28,161,534

3. In accordance with Section 2.02.040 of the Metro Code, the Metro Council hereby authorizes positions and expenditures in accordance with the Annual Budget adopted by Section 1 of this Ordinance, and hereby appropriates funds for the fiscal year beginning July 1, 2011, from the funds and for the purposes listed in the Schedule of Appropriations, Exhibit C.

4. An interfund loan from the Solid Waste Revenue Fund to the MERC Fund in an amount not to exceed \$2.5 million is hereby authorized. The loan will be made to provide short-term financing of the Eastside Streetcar Local Improvement District assessment on the Oregon Convention Center. The loan, including interest at a rate equal to the average yield on Metro's pooled investments, will be repaid from Oregon Convention Center revenues and/or reserves.

5. The General Asset Management Fund is hereby created for the purpose of managing the assets of Metro's General Fund facilities including but not limited to the Oregon Zoo, Regional Parks and Natural Areas, Metro Regional Center, and information technology infrastructure. Major revenue sources for the fund include but are not limited to grants, donations, General Fund contributions, and other revenues or contributions identified for capital, capital maintenance or renewal and replacement purpose. In the event of the elimination of this fund, the fund balance shall revert to any funds(s) designated for similar purpose.

6. The following funds are hereby consolidated into the General Asset Management Fund – the Metro Capital Fund and the Renewal and Replacement Fund. Balances remaining in these funds are consolidated with the General Asset Management Fund effective July 1, 2011.

7. The Chief Operating Officer shall make the filings as required by ORS 294.555 and ORS 310.060, or as requested by the Assessor's Office of Clackamas, Multnomah, and Washington Counties.

8. This Ordinance being necessary for the health, safety, or welfare of the Metro area, for the reason that the new fiscal year begins July 1, 2011, and Oregon Budget Law requires the adoption of a budget prior to the beginning of the fiscal year, an emergency is declared to exist and the Ordinance takes effect upon passage.

ADOPTED by the Metro Council on this 23rd day of June 2011.

Tom Hughes, Council President

ATTEST:

Approved as to Form:

Anthony Andersen, Recording Secretary

Alison Kean Campbell, Acting Metro Attorney

EXHIBIT A
Ordinance 11-1253B



**Tax Supervising
& Conservation
Commission**

PO Box 8428
Portland, Oregon
97207-8428

Telephone (503) 988-3054

Fax: (503) 988-3053

E-Mail:
TSCC@co.multnomah.or.us

Web Site:
www.co.multnomah.or.us/orgs/tsccl

June 9, 2011

Metro Council
600 NE Grand Avenue
Portland, Oregon 97232

Dear President Hughes and Councilors:

The Tax Supervising and Conservation Commission met on June 9, 2011 to review, discuss and conduct a public hearing on the Metro's 2011-12 Approved Budget. This hearing was conducted pursuant to ORS 294.605 to 294.705 to confirm compliance with applicable laws and to determine the adequacy of estimates necessary to support efficient and economical administration of the district.

The budget was filed timely on May 11, 2011. The Commission hereby certifies by a majority vote of members of the Commission that it has no recommendation or objections to make with respect to the budget.

For 2011-12, estimates were judged to be reasonable for the purpose shown and the document was found to be in substantial compliance with Local Budget Law. The budget estimates and levy amounts, as shown in the approved budget, are shown on the attached page.

Please file a complete copy of the adopted budget with the Commission no later than August 31, 2011.

We appreciate having the opportunity to discuss this budget with you.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION

Terry McCall, Chair

Susan Schneider, Commissioner
Roslyn Elms Sutherland, Commissioner
Javier Fernandez, Commissioner
Steven B. Nance, Commissioner

Commissioners

Terry McCall, Chair
Javier Fernandez
Steven B. Nance
Susan Schneider
Dr. Roslyn Elms Sutherland

**EXHIBIT A
Ordinance 11-1253B**

Metro
2011-12- Approved Budget

June 9, 2011

	Budget Estimates	Unappropriated Portion
General Fund	\$108,985,381	\$14,959,907
General Obligation Bond Debt Service Fur	40,616,881	10,037,356
General Asset Management Fund	8,673,144	0
General Revenue Bond Fund	3,316,057	5,276
MERC Fund	66,415,013	13,198,695
Natural Areas Fund	37,773,515	0
Open Spaces Fund	336,876	0
Zoo Infrastructure Fund	7,384,971	14,356
Pioneer Cemetery Perpetual Care Fund	377,450	377,450
Rehabilitation & Enhancement Fund	2,255,986	1,585,796
Risk Management Fund	4,836,240	763,084
Smith & Bybee Wetlands Fund	3,836,343	3,459,092
Solid Waste Revenue Fund	95,353,630	18,841,449
Total Budget Estimates	\$380,161,487	\$63,242,461

Property Tax Levies:

Permanent Rate - Operating	\$ 0.0966 / \$ 1,000 AV
Debt Service - Not Subject to Limit	\$ 18,161,534

EXHIBIT B
Ordinance 11-1253B
Summary of Budget

*Line Item Detail will be
available at end of August, 2011*

	Audited FY 2008-09	Audited FY 2009-10	Adopted FY 2010-11	Amended FY 2010-11	Proposed FY 2011-12	Approved FY 2011-12	Adopted FY 2011-12	Change from FY 2010-11 Amended
RESOURCES								
<i>Beginning Fund Balance</i>	\$236,190,429	\$214,223,352	\$175,322,025	\$175,322,025	\$159,647,197	\$160,779,874	\$165,390,447	(5.66%)
Current Revenues								
Real Property Taxes	44,897,096	51,457,063	48,483,349	48,483,349	39,039,151	39,039,151	39,039,151	(19.48%)
Excise Tax	14,705,646	14,392,093	16,203,937	16,203,937	16,705,765	16,705,765	16,705,765	3.10%
Other Derived Tax Revenue	24,168	25,497	23,300	23,300	25,000	25,000	25,000	7.30%
Grants	14,306,069	13,115,905	14,783,392	14,809,693	12,271,501	12,511,750	12,558,425	(15.20%)
Local Gov't Shared Revenues	11,202,982	10,406,511	11,173,508	11,129,553	11,708,979	11,708,979	11,708,979	5.21%
Contributions from other Gov'ts	1,001,028	2,271,100	2,361,371	2,547,234	3,827,419	3,827,419	3,827,419	50.26%
Enterprise Revenue	109,086,690	109,754,507	118,870,045	118,914,000	120,751,815	109,311,784	109,488,784	(7.93%)
Interest Earnings	6,675,487	2,131,822	1,611,106	1,611,106	825,959	825,959	825,959	(48.73%)
Donations	8,324,043	5,235,274	1,806,930	1,806,930	3,041,100	3,041,100	3,141,100	73.84%
Other Misc. Revenue	2,758,599	2,469,556	2,514,169	2,514,169	302,779	302,779	302,779	(87.96%)
Bond and Loan Proceeds	5,000,000	0	15,000,000	15,000,000	0	0	0	(100.00%)
Interfund Transfers:								
Interfund Reimbursements	7,474,080	7,680,866	8,396,573	8,396,573	9,397,205	9,397,205	9,397,205	11.92%
Internal Service Transfers	944,972	2,723,052	3,122,488	3,122,488	3,000,237	3,000,237	3,000,237	(3.92%)
Interfund Loan	0	0	0	0	0	0	0	0.00%
Fund Equity Transfers	6,014,113	5,175,785	10,765,853	10,765,853	8,816,595	9,684,485	9,724,485	(9.67%)
Subtotal Current Revenues	232,414,973	226,839,031	255,116,021	255,328,185	229,713,505	219,381,613	219,745,288	(13.94%)
TOTAL RESOURCES	\$468,605,402	\$441,062,383	\$430,438,046	\$430,650,210	\$389,360,702	\$380,161,487	\$385,135,735	(10.57%)
REQUIREMENTS								
Current Expenditures								
Personal Services	\$70,830,852	\$71,819,988	\$76,661,194	\$76,999,346	\$79,107,224	\$79,681,040	\$79,681,040	3.48%
Materials and Services	92,362,911	95,771,568	122,107,946	121,904,646	119,918,224	110,299,284	111,281,975	(8.71%)
Capital Outlay	31,654,775	22,391,158	62,131,378	62,419,775	35,711,934	36,220,907	38,965,830	(37.57%)
Debt Service	45,100,347	45,182,021	41,954,002	41,954,002	35,261,700	35,261,700	35,261,700	(15.95%)
Interfund Transfers:								
Interfund Reimbursements	7,474,080	7,680,866	8,396,573	8,396,573	9,397,205	9,397,205	9,397,205	11.92%
Internal Service Transfers	944,972	2,723,052	3,122,488	3,122,488	3,000,237	3,000,237	3,000,237	(3.92%)
Interfund Loan	0	0	0	0	0	0	0	0.00%
Fund Equity Transfers	6,014,113	5,175,785	10,765,853	10,765,853	8,816,595	9,684,485	9,724,485	(9.67%)
Contingency	0	0	32,455,006	32,217,620	33,157,377	33,374,168	34,891,569	8.30%
Subtotal Current Expenditures	254,382,050	250,744,438	357,594,440	357,780,303	324,370,496	316,919,026	322,204,041	(9.94%)
<i>Ending Fund Balance</i>	<i>214,223,352</i>	<i>190,317,945</i>	<i>72,843,606</i>	<i>72,869,907</i>	<i>64,990,206</i>	<i>63,242,461</i>	<i>62,931,694</i>	<i>(13.64%)</i>
TOTAL REQUIREMENTS	\$468,605,402	\$441,062,383	\$430,438,046	\$430,650,210	\$389,360,702	\$380,161,487	\$385,135,735	(10.57%)
FULL-TIME EQUIVALENTS	753.06	762.84	753.94	756.60	749.56	751.09	751.09	(0.73%)
FTE CHANGE FROM FY 2010-11 AMENDED BUDGET								(5.51)

EXHIBIT C
Ordinance 11-1253B
FY 2011-12 SCHEDULE OF APPROPRIATIONS

	Adopted Budget
GENERAL FUND	
Communications	2,392,835
Council Office	3,694,550
Finance & Regulatory Services	3,870,708
Human Resources	2,304,161
Information Services	3,618,387
Metro Auditor	686,452
Office of Metro Attorney	2,067,885
Oregon Zoo	28,526,231
Parks & Environmental Services	6,493,041
Planning and Development	16,469,641
Research Center	4,400,666
Sustainability Center	4,779,777
Former ORS 197.352 Claims & Judgments	100
Special Appropriations	4,601,055
Non-Departmental	
Debt Service	1,588,215
Interfund Transfers	4,949,564
Contingency	4,164,617
Unappropriated Balance	14,663,496
Total Fund Requirements	\$109,271,381
GENERAL ASSET MANAGEMENT FUND	
Asset Management Program	5,227,503
Non-Departmental	
Contingency	3,911,582
Total Fund Requirements	\$9,139,085
GENERAL OBLIGATION BOND DEBT SERVICE FUND	
Debt Service	30,579,525
Unappropriated Balance	10,037,356
Total Fund Requirements	\$40,616,881
GENERAL REVENUE BOND FUND	
Project Account	
Capital Outlay - Washington Park Parking Lot	216,821
Subtotal	216,821
Debt Service Account	
Debt Service - Metro Regional Center	1,500,920
Debt Service - Expo Center Hall D	1,188,632
Debt Service - Washington Park Parking Lot	404,408
Subtotal	3,093,960
Unappropriated Balance	5,276
Total Fund Requirements	\$3,316,057
MERC FUND	
MERC	41,339,877
Non-Departmental	
Interfund Transfers	6,142,766
Contingency	7,633,716
Unappropriated Balance	13,198,695
Total Fund Requirements	\$68,315,054

EXHIBIT C
Ordinance 11-1253B
FY 2011-12 SCHEDULE OF APPROPRIATIONS

	Adopted Budget
NATURAL AREAS FUND	
Sustainability Center	34,659,897
Non-Departmental	
Interfund Transfers	1,773,222
Contingency	1,340,396
Total Fund Requirements	\$37,773,515
OPEN SPACES FUND	
Sustainability Center	336,876
Total Fund Requirements	\$336,876
OREGON ZOO INFRASTRUCTURE AND ANIMAL WELFARE FUND	
Oregon Zoo	7,060,515
Non-Departmental	
Interfund Transfers	364,209
Contingency	2,252,513
Total Fund Requirements	\$9,677,237
PIONEER CEMETERY PERPETUAL CARE FUND	
Unappropriated Balance	377,450
Total Fund Requirements	\$377,450
REHABILITATION & ENHANCEMENT FUND	
Sustainability Center	336,903
Non-Departmental	
Interfund Transfers	33,287
Contingency	300,000
Unappropriated Balance	1,585,796
Total Fund Requirements	\$2,255,986
RISK MANAGEMENT FUND	
Finance & Regulatory Services	2,815,266
Non-Departmental	
Interfund Transfers	757,890
Contingency	500,000
Unappropriated Balance	763,084
Total Fund Requirements	\$4,836,240
SMITH AND BYBEE LAKES FUND	
Parks & Environmental Services	65,000
Non-Departmental	
Interfund Transfers	112,251
Contingency	200,000
Unappropriated Balance	3,459,092
Total Fund Requirements	\$3,836,343

EXHIBIT C
Ordinance 11-1253B
FY 2011-12 SCHEDULE OF APPROPRIATIONS

	Adopted Budget
SOLID WASTE REVENUE FUND	
Operating Account	
Finance & Regulatory Services	2,110,010
Sustainability Center	8,094,612
Parks & Environmental Services	39,835,576
Subtotal	50,040,198
Landfill Closure Account	
Parks & Environmental Services	1,209,500
Subtotal	1,209,500
Renewal and Replacement Account	
Parks & Environmental Services	865,000
Subtotal	865,000
General Account	
Parks & Environmental Services	1,850,000
Subtotal	1,850,000
General Expenses	
Interfund Transfers	7,988,738
Contingency	14,588,745
Subtotal	22,577,483
Unappropriated Balance	18,841,449
Total Fund Requirements	\$95,383,630
TOTAL BUDGET	\$385,135,735

 Metro | Memo

Date: June 16, 2011

To: Tom Hughes, Council President
 Members of the Metro Council

From: Dan Cooper, Acting Chief Operating Officer

Cc: Senior Leadership Team
 Finance Team
 Council Policy Coordinators

Re: **Recommendation for funding Councilor amendments**

At Tuesday’s work session, the Council identified and discussed briefly a variety of sources for funding Councilor amendments. My recommendation is that you fund whatever amendments the Council chooses in the order described below. In my opinion this provides the Council with the greatest flexibility as the year progresses, allowing for further action on any of the amendments as they meet or complete certain phases and further allowing the Council to consider other opportunities not yet identified.

Order	Funding Source		Amount
1	"Risk Fund transfer"		\$ 238,000
2	Reserve for Future Election Costs		\$ 58,411
3	Opportunity Fund		\$ 500,000
		Total	\$ 796,411
		maintain in reserves for	\$150,000
		funding Council projects	\$350000
4	CII Election Referral Cost	that advance next year	

I have created a summary which follows that provides a running tally of available funds, in the order that represents the discussion as I heard it on Tuesday. The upper part of the chart portrays the amendments around which there seemed to be consensus; the lower part of the chart indicates those amendments that may require more discussion.

Amendment	Title	Appropriate Now for FY 11-12	Hold to complete Parks Inventory/ Analysis	Available Funds
				\$796,411
Collette/ Harrington #1	Development Center Funding for Downtown Revitalization and Placemaking	\$ 170,000		\$ 626,411
Collette #2	Eco-Efficient Employment in Action	\$ 50,000		\$ 576,411
Harrington #1	Regional Brownfield Problem Scoping	\$ 65,000		\$ 511,411
Harrington #2	Parcelization – Supporting redevelopment with lot assembly tools	\$ 65,000		\$ 446,411
	Total Spending	\$ 350,000		
	Balance Remaining			\$ 446,411
Burkholder #2	Master plan updates and partnership development for Howell Territorial Park		\$180,000 - \$280,000	
Hosticka #1	Planning and design for a publicly accessible Tualatin River canoe launch		\$100,000 - \$250,000	
Burkholder #1	Climate Initiatives Program Staff	\$ 135,000		
	Lower range total	\$ 415,000		\$ 31,411
	Upper range total	\$ 665,000		\$(218,589)

Memorandum

To: Metro Council

From: Dan Cooper, Acting COO

Date: June 21, 2011

Subject: Supplemental Information on Council Amendments :

Management Response to Climate Change Amendment

Burkholder #1

At last week's Council sessions, the question was raised whether the Climate Change Project Manager position could be continued at something less than a 1.0 FTE basis. For context, this position was set up by Council as a 2 year limited duration position at a 1.0 level that expires June 30, 2011.

Our analysis of this part time idea is that it is not advisable. One of the central goals of the proposed Amendment is for Metro to serve in a regional leadership capacity on this topic. It is our experience that regional leadership on a topic as complex as climate change cannot be effectively achieved with a less than full time position. Even if one of more substantive engagements are not pursued (e.g, promoting the implementation of the Climate Prosperity Greenprint), the overall topic is so broad with so much activity going on outside of Metro, it will be difficult to limit the work of a Metro staff member dedicated to this topic to less than full time work.

Parks Capital Project Proposals

Hosticka #1

Burkholder #2

Included below, please find a proposed report outline for a streamlined staff report that will give you the context, opportunities and challenges in our parks and natural areas system; with an overview of costs, planning background, potential for future public use and operating scenarios. We plan to have the report compiled and back to you by October 15th. It will have no public involvement, but would be a good technical background piece.

We have also provided a copy of the Green Ribbon Committee report to Councilor Hosticka in response to his request. We will have copies available for everyone at the today's work session.

Metro Parks and Natural Area Properties

Staff report on portfolio opportunities and constraints

Report Outline

1. Introduction and purpose statement:
Provide an inventory and technical analysis of Metro's land holdings – potential for future public use, financial needs, and operating scenarios
2. What do we have?
Overview and characteristics of property types
For each of the following characterize the land, map, include acreage, investments, O&M
 - Active parks
 - Enterprise parks
 - Nature parks
 - Natural areas
 - Trails (ownership, easement, maintenance)
3. Public conversations to date: 1992, bond measures, and Green Ribbon Committee, Intertwine
4. Focus on restoration and land management
Statement on the importance of the property we have
Overview on stabilization, ongoing restoration costs
Restoration success stories
5. Focus on access
Statement on importance of access to nature
Describe high, medium, low methodology. What are the costs (capital and O&M) and user experience associated with each.
Table with property list (including those “uncharacterized”)
Describe the nature parks, costs etc
Access success stories
6. Focus on deferred maintenance
Characterize the kinds of maintenance and structures we have
Costs where we have them, blanks where we need number
Can we get a rough total asset value and ballpark on annual investment?
7. Relationships and Context
Past and current practices on how we establish management and ownership of property, covering topic of relationships with local park providers
How does the Metro system fit into the other offerings in the region; Metro's portfolio as part of a regional system
8. Next steps: challenges and possibilities
Summary of opportunities
Process to establish priorities
Importance of public involvement
Set up for an RLM-type process or options on process

Report compiled and submitted to Council by October 15

cc: Jim Desmond, Margo Norton, Scott Robinson

Executive Summary

Background

Presiding Officer David Bragdon and staff conducted 22 interviews with major park providers and jurisdictions prior to the formation of the Green Ribbon Committee, which validated Metro's continued role in regional parks. Virtually all of Metro's local partners recommended that funding for ongoing operations and maintenance be addressed prior to, or concurrent with, any public request for additional funds for acquisition or capital development. Many citizens and advocates focused on the need for local parks and trails accessible at the neighborhood level.

Committee Charge

Metro has established a "Green Ribbon Committee", reminiscent of the "Blue Ribbon Committee" formed prior to the 1995 Open Space Bond measure. The purpose of the committee was to select a group of Metro open space projects for development within the next five years; and to make recommendations on how to fund preparation and maintenance costs to enhance these Metro assets. The "Green Ribbon" committee was made up of citizen representatives and local parks and government officials who brought passion and experience with regional parks issues to the table.

Committee Membership

Walt Hitchcock, Committee Chairman
Councilor Doug Daoust, City of Troutdale
Nathalie Darcy, Fanno Creek Trail
Ralph Gilbert, East County Recycling
Mayor Eugene Grant, City of Happy Valley
Jerry Herrman, Earth Crusaders
Mike Houck, Audubon Society of Oregon
David Judd, Portland Parks and Recreation
Rudy Kadlub, Costa Pacific Homes
Robert Kincaid, City of Lake Oswego
Councilor Mary King, City of Milwaukie
Mayor Charlotte Lehan, City of Wilsonville
Sue Marshall, Tualatin Riverkeepers
Terry Moore, Tualatin Hills Park & Recreation District
Commissioner Doug Neeley, City of Oregon City
Meyer Siegel, Metro Committee on Citizen Involvement
Barbara Walker, 40-Mile Loop Trust

Committee Process

Site Evaluations

Metro staff provided the committee with 30 sites to be considered. They ranged from large open parcels, trails, and existing properties to Lone Fir Cemetery. The committee visited many sites and after deliberations pared them down to 15 (which included combining three Tualatin River sites combined as one).

Revenue Level Requested by Parks and Greenspaces Staff

Parks staff went into great detail about potential levels of funding for sites and trails, providing the committee with a range from which to determine the target dollar amount to be recommended. While it was difficult to ascertain specific dollars for trail sites (with only conceptual trail designs), the committee acted to support four "anchor" sites and four trails. These top eight sites are to receive a higher funding level from the available dollars, while the remaining sites should be considered at a "base" level and in the order of rating.

Funding Mechanisms

Metro staff provided the Green Ribbon Committee with background on three revenue options: Property Tax, Solid Waste Excise Tax and a Regional Parks Tax. The Committee was brought up to date on Metro's general revenue raising authority. They dismissed the notion of a property tax solution due to compression issues in Multnomah County. However, they did discuss the merits of creating a new tax similar to a utility tax (Regional Parks Tax) and the solid waste excise tax. The Committee spent the better part of two meetings discussing the revenue raising options.

Recommendations to Council

□ 15 sites

The committee recommended 15 sites that are regionally balanced in terms of locations and site/trail blend. The top eight projects, including four anchor sites (Mt. Talbert, Wilsonville Tract, Smith and Bybee Lakes and Cooper Mountain) and four trails (Fanno Creek Trail, Gresham to Fairview Trail, Springwater Trail – Sellwood to McLoughlin and Beaverton Powerline Trail) - are considered top priority and should receive higher funding levels while the remaining sites should be funded at their "base" level. The committee also recommended a challenge grant program allowing local jurisdictions to improve sites connected to the regional system.

The 15 sites are: Fanno Creek Trail; Mt. Talbert; Wilsonville Tract; Gresham to Fairview Trail; Springwater Trail (Sellwood to McLoughlin); Smith & Bybee Lakes; Beaverton Powerline Trail; Cooper Mountain; Willamette Cove; Portland Traction Trail; Tualatin River Access Points (Farmington Road, Munger Farm, Wankers Corner); Ambleside/Hogan Cedars; Canemah Bluff; Beaver Creek Canyon Trail and East Buttes – Butler Ridge Trail.

□ \$60 Million Funding Allocation

The committee recommended the following allocation of \$60 million (over five years)

Capital improvement	\$38.5 million
New site operations and maintenance	\$ 6.5 million
Challenge grants to local governments	\$ 5.0 million
Landbanking other sites	\$ 1.5 million
Restoration/small capital improvements	\$ 2.5 million
Contingency	<u>\$ 6.0 million</u>
Total	\$ 60.0 million

□ Funding Mechanism should be the Solid Waste Excise Tax

The committee recommends using the Metro's existing excise tax mechanism that it already uses to pay for planning and other regional functions, including parks and open spaces support.

The committee has recommended a \$60 million package funded one of two ways:

- Over five years and to be referred to the voters. The \$60 million over five-year option would mean an increase of the tip fee of \$10.30 per ton. This would mean a total tipping fee of \$75.80 per ton in fiscal year 2004. It could equate to an increase of 62-72 cents per household per month for garbage pickup.
- Over 10 years and authorized by the Metro Council without referral. The \$70 million over 10-year option would mean an increase of the tip fee of \$5.83 per ton. This would mean a total tipping fee of \$71.33 per ton in fiscal year 2004. It could equate to increase of 35-41 cents per household per month for garbage pickup. This option could require more than \$60 million to pay for the entire package due to inflation.

□ A 2002 vote should be considered

The Green Ribbon committee made two recommendations in terms of timing for a ballot measure. First, they recommended that the Council refer a measure to the voters in the 2002 cycle with a 5-year window. The second recommendation did not include a referral to the voters. They urged the Council to utilize its best judgment on the political viability of such a measure.

□ Long term recommendations

The committee also made some recommendations on the future of Metro's parks and green spaces program:

- No sunset date on the excise tax allocation for parks/examine options for a permanent revenue stream
- Encourage Metro to seek outside grants as a matching fund mechanism
- Use sites for eco-tourism opportunities
- Explore a future acquisition bond measure for more open spaces in the region several years from now
- Address current operations and maintenance shortfall during budget deliberations
- Consider options related to revenue bonding of excise tax dollars
- Biennial committee should review this program and make recommendations

Public Outreach

Public Outreach

Every meeting of the Green Ribbon Committee (11 in all) were open to the public. In addition, Metro conducted three Listening Posts around the region. All the events were publicized in official notice in *The Oregonian*. Event notices were e-mailed or mailed to every neighborhood association, citizen participation organization, jurisdiction and lists of interested citizens gathered through various sources over the past few years. More than 700 notices were distributed and information was posted on the Metro website.

Public Comment Summary

Overall, the response to the Green Ribbon Committee's draft recommendation has been positive, with comments from citizens, parks officials and editors of community newspapers from around the region strongly advocating for the advancement of the recommendation as drafted. Strong support was also voiced for individual sites that are part of the recommendation. The general feeling is that now is the right time to consider these projects. A number of the members of the Solid Waste Advisory Committee is the one group that has significant concerns and objections to the committee's recommendation.

Green Ribbon Committee Recommendations

Committee recommendations

The committee has recommended 15 sites that are regionally balanced in terms of locations and site/trail blend. The top eight projects, including four anchor sites (Mt. Talbert, Wilsonville Tract, Smith and Bybee Lakes and Cooper Mountain) and four trails (Fanno Creek Trail, Gresham to Fairview Trail, Springwater Trail – Sellwood to McLoughlin and Beaverton Powerline Trail) - are considered top priority and should receive higher funding levels. The remaining sites (Willamette Cove; Portland Traction Trail; Tualatin River Access Points (Farmington Road, Munger Farm, Wankers Corner); Ambleside/Hogan Cedars; Canemah Bluff; Beaver Creek Canyon Trail and East Buttes – Butler Ridge Trail) will be subject to the limitations of funds available. The committee also recommended a challenge grant program allowing local jurisdictions to improve sites connected to the regional system.

Funding mechanism

The committee recommended using Metro's existing excise tax mechanism that it already uses to pay for planning and other regional functions, including parks and open spaces support.

The committee has recommended a \$60 million package funded one of two ways:

- over five years and to be referred to the voters
- over 8-10 years and authorized by the Metro Council without referral

Allocation of funds

The committee has recommended the following allocation of the \$60 million (over five years)

Capital improvement	\$38.5 million
New site operations and maintenance	\$ 6.5 million
Challenge grants to local governments	\$ 5.0 million
Landbanking other sites	\$ 1.5 million
Restoration/small capital improvements	\$ 2.5 million
Contingency	<u>\$ 6.0 million</u>
Total	\$ 60.0 million

What would this recommendation mean for the existing excise tax?

- The \$60 million over five year option would mean an increase of the tip fee of \$10.30 per ton. This would mean a total tipping fee of \$75.80 per ton in fiscal year 2004. It could equate in an increase of 62-72 cents per household per month for garbage pickup.
- The \$70 million over 10 year option would mean an increase of the tip fee of \$5.83 per ton. This would mean a total tipping fee of \$71.33 per ton in fiscal year 2004. It could equate to increase of 35-41 cents per household per month for garbage pickup. This option will require more than \$60 million to pay for the entire package due to inflation.

Long term recommendations

The committee also made some recommendations on the future of Metro's parks and green spaces program:

- No sunset date on the excise tax allocation for parks.
- Examine options for a permanent revenue source
- Encourage Metro to seek outside grants as a matching fund mechanism
- Use sites for eco-tourism opportunities
- Explore a future acquisition bond measure for more open spaces in the region several years from now
- Address current operations and maintenance shortfall during budget deliberations
- Consider options related to revenue bonding of excise tax dollars
- Biennial committee should review this program and make recommendations

Descriptions of Green Ribbon Committee Recommended Sites

1. **Fanno Creek Trail** - Fanno Creek originates on the west side of Portland's West Hills (i.e. Tualatin Mountains) and meanders through parts of Southwest Portland, unincorporated areas of Multnomah and Washington counties, and the cities of Beaverton, Tigard, Durham and Tualatin. The creek is a tributary of the Tualatin River. To date, Metro has acquired 30 acres along Fanno Creek and in the headwater areas of its tributaries. A multi-jurisdictional group is working to bring to fruition a 30-year-old vision for a regional trail along the 15-mile length of the creek.
2. **Mt. Talbert** - Among the freeways, shopping centers and neighborhoods rises a 183-acre, forested volcanic cone known as Mt. Talbert. It is visible from downtown Portland and the thousands of people who travel daily on I-205 or visit Clackamas Town Center. Metro and North Clackamas Parks & Recreation District recently approved a master plan for creating a future nature park on Mt. Talbert.
3. **Wilsonville Tract** - Metro purchased this 230-acre property after more than six years of negotiation with the Oregon Division of State Lands. The persistence and dedication of local officials and residents of Wilsonville was a huge factor in the successful completion this acquisition. Located on the southwest edge of Wilsonville off Grahams Ferry and Wilsonville roads, this site provides valuable fish and wildlife habitat in an area experiencing rapid urban development.
4. **Gresham to Fairview Trail** - The 1996 Gresham Trails Master Plan identifies a 5.2-mile trail that connects to the Springwater Corridor Trail on the south end (at Southwest Park) and the 40-mile Loop Trail along the Columbia River in Fairview on north end. The Gresham/Fairview Trail will link suburban neighborhoods to employment centers, schools, parks, natural areas, industrial areas and mass transit facilities. The trail will require safe crossings at seven major roads.
5. **Springwater Trail - Sellwood to McLoughlin** - This project would provide a link between the 19-mile Springwater Trail and the 3-mile OMSI to Springwater Trail. Work is now underway to complete a 3-mile trail-with-rail along the east bank of the Willamette River four blocks south of OMSI to the Sellwood Bridge. What is needed now is to link these two premier trails together.
6. **Smith and Bybee Lakes** - At nearly 2,000 acres, Metro's Smith and Bybee Lakes Wildlife Area is the largest freshwater wetland within an American city. This beautiful natural area is situated on the ancient floodplain of the Columbia River near its confluence with the Willamette. This system of shallow lakes, sloughs and marshes is protected as a wildlife area. Metro manages the lakes to preserve a historic remnant of the river's riparian and wetland system. A 1999 Recreation Facilities Plan for the lakes calls for a new trailhead, parking area, boat launch and environmental education shelter.
7. **Beaverton Powerline Trail** - This 13-mile corridor runs north/south from Forest Park in the west hills to Old Scholls Ferry Road on the Tigard-Beaverton boundary. Portions of the trail exist in the southern section, but most of the corridor remains undeveloped. The corridor is primarily owned by the Bonneville Power Administration, but it also includes a number private landowners.
8. **Cooper Mountain** - Rising to an elevation of about 700 feet, Cooper Mountain is located due west of Tigard and about three miles from downtown Beaverton. Metro has assembled 256 acres of this Washington County landmark including the summit and southern slope. The property offers commanding views of the Tualatin River valley and Chehalem Mountains.
9. **Willamette Cove** - Willamette Cove is on the North Portland peninsula near the community of St. Johns. With nearly one-half mile of riverfront, it is one of the last remaining semi-natural shorelines in the Portland Harbor. Willamette Cove has commanding views of Forest Park across the river and excellent potential as a future

- park. The property also serves as the southern anchor for another bond measure project, the Peninsula Crossing Trail, a 3.5-mile pedestrian trail connecting the Willamette and Columbia rivers. The city of Portland has recently completed a master plan for the redevelopment of the 27-acre Willamette Cove site as a natural area park.
10. **Portland Traction Trail (PTC)** - The proposed PTC Trail would lie within a former streetcar line corridor. The corridor has not been officially abandoned, and is owned by the Union Pacific Railroad Co. There is single ownership of the entire 5.7 mile corridor. The corridor extends from the north end of Milwaukie (i.e. where Johnson Creek flows into the Willamette River) to the north end of Gladstone and traverses residential and commercial areas. The right-of-way generally parallels along S.E. McLoughlin Blvd. The corridor is about 40 feet wide in most areas and contains about 6 acres of land.
 11. **Tualatin River Access Points: Farmington Rd., Munger Farm, Wankers Corner** - The primary purpose of Metro's acquisition effort along the Tualatin River is to provide future public access at intervals of five to 10 river miles for nonmotorized boating. Five sites have been purchased along the river. These acquisitions also protect more than five and a half miles of Tualatin River frontage and associated floodplain, riparian and wetland habitat. The Farmington property is located at the intersection of Farmington and River roads on the Tualatin River. The 91-acre Munger site features more than a mile of Tualatin River frontage near Scholls/Sherwood Road. The 18-acre Wankers Corner site is located between West Linn and Tualatin in unincorporated Clackamas County.
 12. **Ambleside/Hogan Cedars** - Located on Ambleside Drive in south Gresham, this 40-acre greenspace borders Johnson Creek and the Springwater Corridor Trail. Portions of the property are within the 100-year flood plain, with open pastures and wooded areas. There is nearly ½-mile of stream frontage that could be easily accessed from the popular Springwater Corridor Trail.
 13. **Canemah Bluff** - Canemah Bluff is located along the east bank of the Willamette River, at the south end of Oregon City. It is highly visible from the river, West Linn and the I-205 corridor. To date, Metro has acquired three Canemah Bluff properties totaling 129 acres. The property most ready for public use is a 39-acre parcel, located within the urban growth boundary and adjacent to a small city-owned playground.
 14. **Beaver Creek Canyon Trail** - The 8-mile stream corridor begins near Oxbow Regional Park and flows generally northwest to Troutdale. Before entering the Sandy River, Beaver Creek flows through a steep canyon from Mt. Hood Community College through the city of Troutdale. This portion of the greenway (2.5 miles) includes the highest quality riparian (i.e. streamside) habitat that supports a variety of fish and wildlife.
 15. **East Buttes – Butler Ridge Trail** - In association with open space purchased by the city of Gresham (200 acres), Metro has assembled a broad, forested corridor of open space among these buttes totaling an additional 432 acres. This green corridor, known as Butler Ridge, includes properties offer commanding Cascade views to the east and city views to the west.

GREEN RIBBON COMMITTEE

RATINGS OF SITES

- 1. Fanno Creek Trail
- 2. Mt. Talbert
- 3. Wilsonville Tract
- 4. Gresham to Fairview Trail
- 5. Springwater Trail – Sellwood to McLoughlin
- 6. Smith & Bybee Lakes
- 7. Beaverton Powerline Trail
- 8. Cooper Mountain
- 9. Willamette Cove
- 10. Portland Traction Trail – ^{*Tuley Trail}
- 11. Tualatin River Access Points – Farmington Road, Munger Farm, Wankers Corner
- 12. Ambleside/Hogan Cedars
- 13. Canemah Bluff
- 14. Beaver Creek Canyon Trail
- 15. East Buttes – Butler Ridge Trail

RECOMMENDATIONS

- 15 sites that are regionally balanced in terms of location and site/trail mix
 - 4 anchor sites are to receive higher funding levels. They are Wilsonville Tract, Mt. Talbert, Smith & Bybee Lakes and Cooper Mountain
 - Excise Tax as the funding mechanism
- | | |
|-------------------------------------|--------------|
| Capital improvement: | \$38,500,000 |
| Operations & Maint.: | \$6,500,000 |
| Challenge Grants: | \$5,000,000 |
| Landbanking: | \$1,500,000 |
| Restoration/small cap improvements: | \$2,500,000 |
| Contingency: | \$6,000,000 |

FUNDING LEVEL

- Option A:
\$60M/5 years/voter referred
- Option B:
\$70M/10 years/within cap and no public vote

REVENUE GRADATIONS

5-Year package

\$60 million over 5 years

Tip fee increase: \$10.30 per ton = \$75.80/ton (FY 2004). 14% increase
62-72 cents per household/month increase

10-Year package

\$70 million over 10 years

Tip fee increase: \$5.83 per ton = \$71.33/ton (FY 2004). 8% increase
35-41 cents per household/month increase

Other assumptions that are relevant:

- Tip fee costs passed through to consumers
- Tip fee before GRC increase could be \$65.50 pending council action in 2002

FUTURE RECOMMENDATIONS

- No sunset date on Excise Tax
- Encourage Metro to seek grants as a matching fund mechanism
- Use sites as an Eco-Tourism hook
- Go out for an acquisition bond measure
- Council should address current Operations and Maintenance shortfall during its budget deliberations
- Metro Council should consider options related to revenue bonding of Excise Tax dollars
- Biennial committee should review this program and make recommendations
- Examine options for permanent revenue stream

Site	Total	Avg	Rating
Fanno Creek Greenway	1,441	90.1	1
Mt. Talbert	1,411	88.2	2
Wilsonville Tract	1,384	86.5	3
Gresham to Fairview Trail	1,376	86.0	4
Springwater Trail, Sellwood to McLaughlin	1,369	85.6	5
Smith & Bybee Lakes	1,366	85.4	6
Beaverton Powerline Trail	1,364	85.3	7
Cooper Mountain	1,347	84.2	8
Willamette Cove	1,331	83.2	9
Portland Traction Trail	1,327	82.9	10
Farmington Road	1,238	77.4	11
Ambleside/Hogan	1,192	74.5	12
Wankers Corners	1,163	72.7	13
Munger Farm	1,162	72.6	14
Canemah Bluff	1,109	69.3	15
Beaver Creek Canyon Trail	1,046	65.4	16
East Buttes - Butler Ridge Trail	997	62.3	17
Gales Creek	922	57.6	18
Ancient Forest	843	52.7	19
Council Creek Trail	648	40.5	20

Note: This represents the rating for 16 of the 17 GRC membership

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF AMENDING) ORDINANCE NO. 04-1048A
METRO CODE CHAPTER 7.01.023 TO)
INCREASE THE AMOUNT OF)
ADDITIONAL EXCISE TAX DEDICATED) Introduced by Metro Council
TO FUNDING METRO'S REGIONAL PARKS) President David Bragdon
AND GREENSPACES PROGRAMS)

WHEREAS, In July 1992, the Metro Council approved Resolution No. 92-1637, thereby adopting the Metropolitan Greenspaces master plan that identifies a desired regional system of parks, natural areas, trails and greenways for fish, wildlife and people; and

WHEREAS, The Metropolitan Greenspaces Master Plan states that Metro will seek a regional funding mechanism to assemble and develop a regional greenspaces system and assume operations and management for components of the system in cooperation with local governments; and

WHEREAS, In December 1997, the Metro Council approved Resolution No. 97-715B, thereby adopting the Regional Framework Plan that set regional policy to inventory, protect and manage a regional system of parks, natural areas, trails and greenways for fish, wildlife and people; and

WHEREAS, The Regional Framework Plan states that Metro, in cooperation with local governments, shall pursue the identification and implementation of a long-term, stable funding source to support the planning, acquisition, development, management and maintenance of the regional greenspaces system; and

WHEREAS, in December 2001, the Council-appointed "Green Ribbon Committee" of citizens and local officials designated a specific list of parks maintenance and facility development needs and recommended solid waste excise tax revenue be dedicated to this purpose; and

WHEREAS, On March 28, 2002, the Metro Council approved Ordinance No. 02-939A, amending the Metro Excise Tax set forth in Metro Code Chapter 7.01 to provide revenues for Metro's Regional Parks and Greenspaces Programs; and

WHEREAS, over the course of the last year, the Regional Parks and Greenspaces staff has developed and presented to Council specific, detailed expenditure plans for developing and operating 4 new facilities open for public use, expanding habitat restoration and landbanking on open space properties, providing enhanced environmental education and volunteer stewardship activities at the new facilities, and fully funding the renewal and replacement needs of the current and proposed facilities managed by Metro; now therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

SECTION 1. Metro Code Section 7.01.023 is amended to read as follows:

7.01.023 Amount of Additional Excise Tax; Budgeting of Additional Revenue for Regional Parks and Greenspaces Programs

Commencing with the Metro fiscal year beginning July 1, 2002 on the first day of the month following the effective date of this Ordinance No. 04-1048A, the additional excise tax authorized

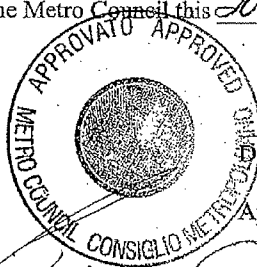
in Section 7.01.020(c) shall be ~~\$1~~\$2.50 per ton. Such additional excise tax shall be dedicated to funding Metro's Regional Parks and Greenspaces programs. For each fiscal year ~~thereafter~~ following the fiscal year during which this Ordinance No. 04-1048A is enacted, the additional excise tax dedicated to Metro's Regional Parks and Greenspaces programs shall be not less than the amount of the additional excise tax in the previous fiscal year increased by a percentage equal to (a) the annualized rate of increase in the Consumer Price Index, All Items, for Portland-Salem (All Urban Consumers) reported for the first six (6) months of the federal reporting year as determined by the appropriate agency of the United States Government or (b) the most nearly equivalent index as determined by the Metro Council if the index described in (a) is discontinued, or such lesser amount as the Chief Operating Officer deems appropriate.

SECTION 2. If Section 1 of Ordinance No. 04-1052 becomes law, then this Section 2 is adopted in lieu of Section 1 above, and Metro Code Section 7.01.023 is amended to read as follows:

7.01.023 Amount of Additional Excise Tax; Budgeting of Additional Revenue for Regional Parks and Greenspaces Programs and Tourism Opportunity and Competitiveness Account

~~Commencing with the Metro fiscal year beginning July 1, 2002~~ on the first day of the month following the effective date of this Ordinance, the additional excise tax authorized in Section 7.01.020(c) shall be ~~\$1~~\$3 per ton. ~~Such Of such additional excise tax, \$2.50 per ton shall be dedicated to funding Metro's Regional Parks and Greenspaces programs, and \$0.50 per ton shall be dedicated to funding Metro's Tourism Opportunity and Competitiveness Account.~~ For each fiscal year ~~thereafter~~, following the fiscal year during which this Ordinance is enacted, the additional excise tax dedicated to Metro's Regional Parks and Greenspaces programs and Metro's Tourism Opportunity and Competitiveness Account shall be not less than the amount of the additional excise tax in the previous fiscal year increased by a percentage equal to (a) the annualized rate of increase in the Consumer Price Index, All Items, for Portland-Salem (All Urban Consumers) reported for the first six (6) months of the federal reporting year as determined by the appropriate agency of the United States Government or (b) the most nearly equivalent index as determined by the Metro Council if the index described in (a) is discontinued, or such lesser amount as the Chief Operating Officer deems appropriate.

ADOPTED by the Metro Council this 20th day of May 2004.



David Bragdon
David Bragdon, Council President

ATTEST:

[Signature]
Recording Secretary

Approved as to Form:

[Signature]
Daniel B. Cooper, Metro Attorney

STAFF REPORT

IN CONSIDERATION OF ORDINANCE NO. 04-1048A FOR THE PURPOSE OF AMENDING METRO CODE CHAPTER 7.01.023 TO INCREASE THE AMOUNT OF ADDITIONAL EXCISE TAX DEDICATED TO FUNDING METRO'S REGIONAL PARKS AND GREENSPACES PROGRAMS

Date: May 5, 2004

Prepared by: Jim Desmond

BACKGROUND

On March 28, 2002, the Metro Council passed Ordinance 02-939A to provide for interim funding for Regional Parks and Greenspaces programs by increasing the Excise Tax on Solid Waste by \$1.00 per ton and dedicating that funding to the Regional Parks and Greenspaces Department. That ordinance provided that this additional excise tax was to be repealed June 30, 2004. On March 25, 2004, that repeal date was eliminated.

The \$1 per ton achieves several goals within the Regional Parks and Greenspaces programs. Most importantly, it stopped the significant draws on fund balance that were projected, just to maintain the core programs and keep the parks open. Some additional resources were allocated to the Natural Resources Stewardship program to better manage the open space properties purchased under the 1995 Open Spaces bond measure. The new resources provided for the continuation of the Regional Trails program beyond the 1995 Open Spaces bond measure and partially funded the renewal and replacement needs of the department. This \$1 per ton stopped the financial hemorrhaging of the regional park system, but did not solve the longer term financial problems or provide for public access to open space sites.

Implicit in the purchase of over 8,000 acres of natural areas and trail access with the 1995 Open Spaces bond measure is the opening of some of these properties for public use and enjoyment. Currently, access to these sites is limited to educational programs and tours lead by staff.

In the fall of 2001, a committee of interested citizens and government representatives formed the Green Ribbon Committee. Their work resulted in a report to the Metro Council in December 2001, recommending which open space sites should be prioritized for providing public access. It was recommended by the committee that the capital development of these sites be paid for through solid waste excise tax revenue.

The proposed ordinance, establishing an additional \$1.50 per ton excise tax on solid waste dedicated to Regional Parks, sets out to provide the resources necessary to develop the highest priorities in the Green Ribbon Committee's Report. The proposal provides the resources necessary to minimally develop Cooper Mountain (west of Beaverton), Mt. Talbert (east of I-205 near Milwaukie) the Wilsonville Tract property, and Willamette Cove (south of the St. Johns area in North Portland). The proposal also includes the longer term revenue necessary to operate three of these new facilities and provide expanded environmental education programming and volunteer activities at those new parks in suburban portions of the region.

The additional revenue generated from this Ordinance will fulfill our obligation to the residents of the region to take care of what we already have by fully providing for the renewal and replacement needs for the capital developments at the all of the regional park facilities, including the new proposed parks. This

prudent action will better balance the operation, maintenance and capital needs of the regional park facilities and avoid the need for future levies, emergency funding measures or park closures.

Additional resources will result in better stewardship of the natural areas acquired under the bond measure through the removal of invasive weeds, restoring wetland and riparian areas, planting trees, shrubs and other plants, all toward the goal of improved water quality and increased watershed health.

The Regional Parks and Greenspaces staff has developed and presented to Metro Council detailed plans for increasing its commitment to renewal and replacement, expanding habitat restoration and environmental education programs, and developing and operating these new facilities. The first year implementation of these plans is incorporated in the Council President's Proposed Budget for FY 2004-05.

Increasing the excise tax support for Regional Parks and Greenspaces programs an additional \$1.50 per ton of solid waste will get Metro most of the way, but additional excise tax support of approximately \$1 per ton will be necessary to fully realize the goals outlined in this staff report. This additional support would be necessary beginning in fiscal year 2005-06.

ANALYSIS/INFORMATION

1. **Known Opposition** The solid waste industry has raised concerns about the impact this tax will have on the solid waste tip fee. Staff has been working with representatives of the solid waste industry to discuss these issues.
2. **Legal Antecedents** The Metropolitan Greenspaces Master Plan adopted by Council through Resolution No 92-1637 identifies a desired regional greenspaces system, and the Regional Framework Plan adopted by Metro by Resolution No. 97-715B states Metro, in cooperation with local governments, shall pursue the identification and implementation of a long term, stable funding source to support the planning, acquisition, development, management and maintenance of the regional greenspaces system. Ordinance 02-939A established the \$1 per ton excise tax on solid waste and dedicated it to Regional Parks and Greenspaces programs, and Ordinance 04-1037 eliminated the sunset provision.
3. **Anticipated Effects** This action will establish an additional \$1.50 per ton of excise tax on solid waste dedicated to Regional Parks and Greenspaces Department. It is anticipated that the additional tax will be passed on directly to the generators of the solid waste through invoices or billings.
4. **Budget Impacts** This action does not authorize any budget authority. It provides for revenues to be allocated through the regular budget process, to be used to balance against authorized expenditures. The full year effect of this action would be to provide \$1.8 million for the Regional Parks and Greenspaces Department, however, the effective date of the ordinance may result in only 10 months of revenue collection for FY 2004-05. The excise tax will increase with CPI and may fluctuate with solid waste tonnage. A full 12 months of revenue is assumed in the Council President's Proposed Budget for FY 2004-05.

RECOMMENDED ACTION

Council President David Bragdon recommends passage of Ordinance No. 04-1048 for the purpose of amending Metro Code Chapter 7.01.023 to increase the amount of additional excise tax dedicated to funding Metro's Regional Parks and Greenspaces programs.

by the numbers

	FY 11-12 Budget	FY 10-11 Budget	% Change
Total Budget <i>(all resources and requirements)</i>	\$385 million	\$431 million	(10.7%)
Current Revenues	220 million	255 million	(13.7)
Current Expenditures	322 million	358 million	(10.1)
Wages and benefits	79.7 million	77.0 million	3.5
Full-Time positions	751 positions	757 positions	(6 positions)
General Fund			
Total	\$109 million	\$105 million	3.8%
Current revenues	84 million	78 million	7.7
Current Expenditures	95 million	91 million	4.4
Enterprise revenues			
Enterprise revenues	\$109.5 million	\$109 million	0.5%
Solid Waste	55 million	56 million	(1.8)
Venues			
Oregon Zoo	19.2 million	19 million	1.1
MERC	30 million	30 million	-
Property Taxes			
Permanent Operating Rate <i>(per thousand)</i>	9.66¢	9.66¢	- %
Debt service <i>(per thousand)</i>	22.0¢	31.5¢	(30.2)
Average homeowner <i>(\$150,000 assessed value)</i> <i>(\$220,000 market value)</i>	\$48	\$62	(22.6)