BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF CALLING A
SPECIAL ELECTION TO SUBMIT TO THE
VOTERS ON NOVEMBER 4, 1986, THE
QUESTIONS OF CONTRACTING
A GENERAL OBLIGATION BONDED
INDEBTEDNESS IN THE AMOUNT OF
\$65 MILLION AND THE FINANCING
OF A REGIONAL CONVENTION AND TRADE
SHOW FACILITY FOR THE DISTRICT

RESOLUTION NO. 86-664

Introduced by the Executive Officer

WHEREAS, There has been demonstrated a need for a world class convention and trade show center to accommodate the numerous organizations that would use such a facility if available; and

WHEREAS, Marketing studies conducted by the Greater Portland Convention and Visitors Association, and the Committee on Regional Convention, Trade, and Spectator Facilities indicate such a center is estimated to attract as many as 21 events to the center and approximately 138,000 delegates to the region per year on an ongoing basis; and

WHEREAS, These events and delegates would provide \$59 million in direct economic stimulus and an estimated \$78 million in secondary economic benefits, all totaling to \$137 million in annual ongoing economic benefits; and

whereas, Economic benefit of this magnitude would create nearly 3,500 full and part-time jobs and \$37 million per year in wages; and

WHEREAS, The center is designed to attract many new visitors to the region, thus creating new visibility for the region as a place for investment; and

WHEREAS, The total construction cost, estimated to be \$85 million, will, in order to equitably distribute costs among beneficiaries, be financed from three sources: (1) \$65 million in District General Obligation bond funds; (2) \$15 million from a state legislative grant; and (3) \$5 million from a Local Improvement District (LID) in the Downtown/Lloyd Center area; and

WHEREAS, Ongoing support for marketing and operating the center will not come from property taxes but rather from use charges and those renting hotel/motel rooms in Multnomah County; now, therefore.

BE IT RESOLVED,

- 1. That a special election is hereby called for the purpose of submitting to the qualified voters of the District the question of contracting a General Obligation bond indebtedness of \$65 million. The bonds shall mature over a period of not more than 25 years.
- 2. That the voters of the District shall in the same measure consider the question of whether Metro may finance the acquisition, construction, maintenance, and operation of a regional convention and trade show center.
- 3. That the measure shall be placed on the ballot for the General election held on the 4th day of November 1986.
- 4. That the District shall cause this Resolution and the Ballot Title attached as Exhibit "A" to be submitted to the

Elections Officer, the Tax Supervising and Conservation Commission, and the Secretary of State in a timely manner as required by law.

ADOPTED by the Council of the Metropolitan Service District this $_10th_$ day of July 1986.

Jim Gardner

Deputy Presiding Officer

g1/5899C/462-4 07/09/86

Exhibit A BALLOT TITLE

METROPOLITAN SERVICE DISTRICT

7 words DEVELOP REGIONAL CONVENTION AND TRADE SHOW CENTER

20 words QUESTION: Shall the District finance, construct and operate a regional convention center and issue up to \$65 million general obligation bonds?

69 words EXPLANATION: Measure authorizes District to finance the acquisition, construction and operation of a regional convention and trade show center. The facility is intended to meet demand for national and international convention and trade show business and to develop jobs.

The measure permits issuing up to \$65 million of general obligation bonds maturing within 25 years. Remaining funding may include state and private grants, local improvement district revenue, and lodgings tax.



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

June 16, 1986

To:

Tuck Wilson, CTS Director

From:

Donald Carlson, Deputy Executive Officer Eleanore S. Baxendale, General Counsel

Regarding:

Ballot Title for CTS Financing

ORS 268.310(6) requires voter approval of the financing for Metro's activities related to the convention center. Financing includes techniques which normally do not require voter approval. The activities must be individually spelled out. In addition, since a general obligation bond is proposed, the measure must meet all the requirements for that mechanism.

Obviously, the limitations in the ballot title pose significant restrictions in explaining the measure to meet both requirements. Don and I have drafted the following as a starting point.

CAPTION:

Bonds to build and financing to operate a Convention

Center.

QUESTION:

Shall the District finance a convention center by issuing up to \$65,000,000 of General Obligation

Bonds and through other means?

EXPLANATION:

This measure authorizes the Metropolitan Service
District to build and operate a convention center.
It authorizes financing the land acquisition and
construction through serial general oblication bonds
not to exceed \$65,000,000. Other construction funds
totalling about \$______ are expected from a

local improvement district and state grant.

Operating, maintenance, and administration costs are planned to be paid from user fees and a hotel/motel

tax.

ESB/DEC/sm 5831C/D3-2

Agenda	Item	No.	8	. 3	
Meeting	n Date	J	uly l	0,]	L986

CONSIDERATION OF RESOLUTION NO. 86-664, FOR THE PURPOSE OF CALLING A SPECIAL ELECTION TO SUBMIT TO THE VOTERS ON NOVEMBER 4, 1986, THE QUESTIONS OF CONTRACTING A GENERAL OBLIGATION BONDED INDEBTEDNESS IN THE AMOUNT OF \$67 MILLION AND THE FINANCING OF A REGIONAL CONVENTION AND TRADE SHOW FACILITY FOR THE DISTRICT

Date: July 1, 1986 Presented by: Tuck Wilson

FACTUAL BACKGROUND AND ANALYSIS

Pursuant to the Council's adoption of the Master Plan for Regional Convention, Trade, and Spectator Facilities (Resolution No. 86-648), and the Boundary Commission's approval on June 26, 1986, of the addition of this function to those provided by Metro (Proposal AF-2), the attached Resolution accomplishes the following:

- o It refers to the November 4, 1986, election a measure authorizing the issue of General Obligation bonds which provide a portion of the overall financing package for the regional convention and trade show center; and
- O It refers to the voters simultaneously the question of the financing and the acquisition of property, construction and operation of the convention and trade show center as required by ORS 268.310(6) relating to Metro's authority to undertake these efforts; and
- o It defines the ballot title (caption, question and explanation) for the measure.

If the measure is approved by the voters, the District would be authorized to sell serial General Obligation bonds for up to \$67 million, for a term not to exceed 25 years. The average cost for the owner of a \$50,000 home would be \$7.70 at current interest rates.

As a basis for this action, the Council has been provided the following:

O Program Statement for the Proposed Portland Convention Center, by Shiels and Obletz. This document contained independently verified cost estimates, and was approved by the Metro Executive's Advisory Committee on Design and Construction;

- O Work Plan for the Design and Construction of the convention center, prepared by CTS Project staff; and
- O Analysis of Bond Sizing and Tax Rate Impact, prepared by Harvey Rogers of Ragen, Roberts, et al.

In addition, the Council will be provided prior to the July 10 meeting extensive financial source and use projections for the project prepared by Government Finance Associates, Inc.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 86-664.

NM/g1 5899C/462-3 07/02/86



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

May 22, 1986

To:

Metro Council

From:

Steve Siegel, Administrator, IRC

Eleanore S. Baxendale, General Counsel

Regarding:

BOUNDARY COMMISSION ACTION ON METRO'S ADDITION

OF CTS FUNCTION

CONFIDENTIAL:

Please call with questions or request an executive

session rather than discuss these issues in public.

ORS 199.464, attached, prohibits Metro from "initiating an additional function of the district" without boundary commission approval. The "proposal to initiate an additional function" must be immediately referred to the commission. The statute then prohibits Metro from taking further action on the proposal "unless the commission approves the proposal." Such approval could occur at the commission's June 26 meeting according to Don Carlson who spoke with commission staff.

There is no statutory definition of a "proposal to initiate an additional function." It could be the adoption of the resolution approving the plan, or the ordinance submitting the question to the voters, or filing the measure with the Secretary of State, or the approval of the voters, since the district cannot legally take on this function without voter approval.

To avoid any controversy and adverse impact on the bond measure or the bond sale, it is best to obtain boundary commission approval early. Therefore, as part of the staff duties to be undertaken pursuant to Section 3 of Resolution No. 86-648, staff should refer the measure to the boundary commission.

Pending the consideration of the commission, the district cannot take further action on the proposal. The only Council action scheduled to occur before June 26 is the approval of the CTS Director and the approval of the Multnomah County agreement to pay for all of the costs of this position. Although there might be different opinions about whether these steps are "actions on the proposal," it is clear that there is no detriment to Metro finances, since the position is funded by the County. Therefore, proceeding under the intergovernmental agreement is an independent action, not action on the proposal and hiring the CTS Director is not an unauthorized expenditure of Metro funds.

ESB/g1/5687C/D4

Attachment

the commission shall file a copy of the order with the applicant. [Formerly 199.475; 1979 c.772 §16; 1981 c.265 §9; 1983 c.336 §6]

199.462 Standards for review of changes; territory which may not be included in certain changes. (1) In order to carry out the purposes described by ORS 199.410 when reviewing a petition for a boundary change or application under ORS 199.464, a boundary commission shall consider economic, demographic and sociological trends and projections pertinent to the proposal, past and prospective physical development of land that would directly or indirectly be affected by the proposed boundary change or application under ORS 199.464 and the goals adopted under ORS 197.225 when applicable under ORS 199.410 (2)(d).

(2) Subject to any provision to the contrary in the principal Act of the affected district or city and subject to the process of transfer of territory:

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- (a) Territory within a city may not be included within or annexed to a district without the consent of the city council;
- (b) Territory within a city may not be included within or annexed to another city; and
- (c) Territory within a district may not be included within or annexed to another district subject to the same principal Act. [Formerly 199.515; 1975 c.361 §2; 1979 c.374 §2; 1981 c.748 §18; 1983 c.336 §7]

199.463 Notice: hearing. (1) Notice of a public hearing conducted by a boundary commission under ORS 199.461 shall be published by at least one insertion in a newspaper of general circulation in the affected city, district or territory not more than 25 days nor less than 15 days before the hearing. A second notice may be published either by a second insertion in a newspaper of general circulation in the affected city, district or territory or by letter sent first-class mail addressed to each owner of land in the affected territory not more than 15 days nor less than 8 days before the hearing. The commission may also cause the notice to be posted in not less than three public places within the affected city, district or territory at least 15 days before the hearing. The commission may provide for publication by broadcasting on radio or television stations.

- (2) Notice of a hearing shall describe the proposed boundary change or application under ORS 199.464, state the time and place of the hearing and that any interested person may appear and shall be given a reasonable opportunity to be heard.
- (3) A hearing may be adjourned or continued to another time, but not more than seven days

later than the time stated in the notice of the hearing unless the notice of the hearing is revised and republished. Notice of the hearing shall be revised and republished if the hearing is adjourned to a place other than the place stated in the notice of the hearing. [Formerly 199.520; 1983 c.336 §8]

199.464 Commission approval for exercise of additional district function, to extraterritorially extend district or city sewer or water line or to establish privately owned community water system. (1) Approval or disapproval under this section shall be based on the policy stated in ORS 199.410.

- (2) Without the approval of a boundary commission, a district with territory in the jurisdiction of the commission may not initiate an additional function of the district. Any proposal by a district to initiate an additional function shall be referred immediately to the boundary commission that has jurisdiction of the territory in which the district lies. The district shall take no further action on the proposal unless the commission approves the proposal as proposed or modified.
- (3) Without the approval of a boundary commission, a city or district with territory in the jurisdiction of the commission shall not extend a water or sewer line extraterritorially to an extent not effected on October 5, 1973. Tentative plans for such extraterritorial extension shall be submitted to the boundary commission that has jurisdiction of the territory in which the extension is proposed. If the commission disapproves the plans, no further action may be taken.
- (4) Except as provided in paragraph (d) of subsection (5) of this section, within territory subject to the jurisdiction of a boundary commission, no person may establish a community water supply system or a privately owned sewerage system or privately owned disposal system or extend a water line or sewer line without commission approval. Tentative plans for such approval shall be submitted to the boundary commission that has jurisdiction of the territory for which the establishment or extension is proposed. However, extension by a city or district of water lines or sewer lines shall be governed by subsection (3) of this section and the requirements of this section shall not apply to establishment of a city-owned or district-owned community water supply system within its boundaries.
- (5)(a) A community water supply system within the territory subject to the jurisdiction of a commission may apply to the commission for allocation of service territory. If the territory is

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allocated to a community water supply system, no where (f) "Tentative plans" submitted to the boundother community water supply system may serve within the territory without approval of the commission and the approval may not be given so long as the existing system is reliable and has an adequate quality and quantity of water.

- (b) In condemning all or part of the properties and allocated service territory of a private community water supply system through eminent domain, the acquisition price shall be fair market value.
- (c) No part of the acquisition price for all or part of a community water supply system acquired by eminent domain shall be specially assessed against the property within the acquired service territory, or its owners on a special benefit assessment basis. And the head of the second
- (d) A community water supply system to which service territory has been allocated under this subsection may extend or establish water lines within the territory without further approval of the commission.
- (6) Action which under this section requires approval by a boundary commission but is taken without that approval may be enjoined, upon suit in a court of competent jurisdiction, by the boundary commission in whose territorial jurisdiction the action is taken.
 - (7) As used in this section:
- (a) "Water line" includes every water line except a line connecting a community water supply system with the premises of the water user unless the line provides for extraterritorial extension of service.
- (b) "Sewer line" includes every gravity sewer line that is eight inches or more in diameter and all force lines regardless of size, except a line connecting a sewer system with the premises of the user unless the line provides for extraterritorial extension of service. The transfer of
- (c) "Community water supply system" means a source of water and distribution system whether publicly or privately owned which serves more than three residences or other users where water is provided for public consumption including, but not limited to, a school, farm labor camp, an industrial establishment, a recreational facility, a restaurant, a motel, a mobile home park, or a group care home.
- (d) "Sewerage system" is that system described by ORS 468.700 (5).
- (e) "Disposal system", is that system described by ORS 468.700 (1), except for indiyidual subsurface disposal systems.

- ary commission for approval shall include:
- (A) For the establishment of a water system or extension of a water line:
- (i) The source of the supply and quantity of water available.
- (ii) The transmission, distribution and storage system size and location.
- (iii) The proposed number of service connections, a map, and a legal description indicating the proposed service area.
- (B) For the establishment of a sewer system or extension of a sewer line:
- (i) The location of the treatment facility and outfall or other method of disposal.
- and location of the collection system. The transfer of the state of the sta
- (iii) The proposed number of service connections, a map, and a legal description indicating the proposed service area. [1973 c.684 §2; 1975 c.330 §1; 1979 c.374 §3; 1979 c.880 §4; 1983 c.336 §9] and the got in the confidence there will

(Boundary Change Procedure)

199.465 [1969 c.494 §11; 1971 c.462 §10; 1973 c.433 §1; [1981 c.890 §6; renumbered 199.476]

- 199.466 Approval of annexation or extraterritorial extension without study or hearing; conditions; appeal. (1) When filing an annexation petition or application under ORS 199.464 (3) or (4) with a boundary commission, the principal petitioner may request that the petition or application be approved without the study, public hearing and adoption of a final order required under ORS 199.461. If such request is made, the executive officer of the commission, not later than the 15th day after the filing of the petition or application, shall prepare a brief analysis of the petition or application and a recommendation for disposition of the proceeding, and send a copy of the analysis and recommendation to each commission member, to the governing body of each city, county and district with territory affected by the annexation or extension and to such other persons as may be required by the commission. If the executive officer fails to prepare the analysis and recommendation by the 15th day after the filing of the petition or application, then the petition or application shall be approved only after the study, public hearing and adoption of the final order required under ORS 199.461. The substrate that the decidence of the substrate of the substrat
- (2) If, within 25 days after the filing of an annexation petition or application for an extraterritorial water or sewer line extension, a person

1/8 told Tuck &.

BALLOT TITLE

METROPOLITAN SERVICE DISTRICT

7 words DEVELOP REGIONAL CONVENTION AND TRADE SHOW CENTER

20 words QUESTION: Shall the District finance, construct and operate a regional convention center and issue up to \$65 million general obligation bonds?

68 words EXPLANATION: Measure authorizes District to finance the acquisition, construction and operation of a regional convention and trade show center. The facility is designed to meet demand for national and international convention and trade show business and to develop jobs.

The measure permits issuing up to \$65 million of general obligation bonds maturing within 25 years. Remaining funding includes state and private grants, local improvement district revenue, and lodgings tax.



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

July 2, 1986

CONFIDENTIAL

To:

Metro Councilors

From:

Eleanore S. Baxendale, General Counsel

Regarding:

Ballot Title

ORS 250.035(1)(c) requires the statement portion of the ballot title be "concise and impartial." With only 75 words available, there is little doubt the statement in Exhibit A is concise. Impartiality, however, is very subjective, especially in a statement of the need for a facility used for economic development. The last paragraph is modelled after the ballot title for a Port of Portland bond. Although the Port's title was not tested in Court, a judge may be persuaded in Metro's favor by the Port's usage of this language, if our title were challenged.

Recognizing that any title can be challenged and no title is guaranteed as impartial, the Council can adopt this language as consistent with ORS 255.035. If the Council wishes to discuss this, an Executive Session can be requested or Tuck Wilson and I can answer any questions.

ESB:amn



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BALLOT MEASURE

REGIONAL CONVENTION AND TRADE SHOW CENTER BONDS

- A) Shall METRO issue up to \$65 million of General Obligation bonds and finance, construct and operate a regional convention facility.
- 20 B) Shall Metropolitan Service District issue up to \$67 million G.O. bonds and finance, construct and operate a regional convention facility.

Measure authorizes district to finance, construct and operate regional convention and trade show facility and issue not more than \$67 million in several General Obligation bonds that will mature within 25 years.

Facility needed to meet demand for large convention and trade show business and to help metropolitan area compete for national and international trade. Average anticipated tax per \$50,000 home is \$7.70 per year.

June 13, 1986

Mr. Lyndon A. S. Wilson, Jr. Convention Center Project Coordinator Metropolitan Service District 2000 S.W. First Avenue Portland, Oregon 97201

Re: Contract, Ballot Timing, and Proposed Measure

Dear Tuck:

This letter: (1) forwards our signed contract to you; (2) concludes that you do not need to have action on June 26 (unless METRO has a procedural ordinance requiring elections to be called by ordinance); (3) offers comments on the Boundary Commission process; and (4) encloses a draft measure.

1. Contract

Enclosed are both copies of the contract you prepared for our services; I have signed them. Please have both copies signed and return one fully signed copy to us for our records.

2. Ballot Measure Timing

At your request, we have reviewed the May 14, 1986 memo from Donald E. Carlson to Steve Siegel relating to the statutory deadlines for the actions associated with filing a general obligation bond measure for the Convention Center. We confirm that the various deadlines contained in the first part of that memorandum are accurate.

We also confirm that the schedule proposed under the section "Council Consideration and Schedule" is consistent with the statutes. However, we believe that action could be delayed somewhat if you find it desirable. We believe action could be delayed because we do not believe there is a requirement that the bond measure be authorized by ordinance.

Mr. Lyndon A. S. Wilson, Jr. June 13, 1986
Page 2

Neither ORS Chapter 268 (METRO's principal act), nor the special district general statutes in Chapter 198, nor the election statutes in Chapter 255 require that an election be called by ordinance. Generally, ordinances are required only for legislative acts.

However, it is certainly possible that METRO has adopted an initiative and referendum or other election procedure ordinance, which itself requires that elections be called by ordinance. We request that you confirm to us that no such ordinance exists, or provide us with copies of the relevant procedural ordinances for review.

If we are correct in assuming that no procedural ordinance exists, the bond measure could be authorized by a resolution which is adopted at a single meeting held on July 24, 1986.

The proposed schedule also calls for submission of the bond measure to the Tax Supervising and Conservation Commission on or about June 26, 1986, so that the Commission may hold its hearing prior to METRO's proposed July 24, 1986 meeting. While this may be laudable courtesy, we find no requirement that the hearing take place prior to the date on which METRO calls the election. We believe the September 10, 1986 deadline cited in the first part of the memorandum accurately states the deadline for filing the measure with the Tax Supervising and Conservation Commission.

Finally, we would recommend that the bond measure and related information for the voters' pamphlet be filed with the Secretary of State no later than the 21st day after the ballot title is filed with the Multnomah County Elections Officer. We recommend that you avoid waiting until the last possible day of August 26, 1986.

4. Boundary Commission

We note that METRO has submitted its proposal to construct and operate a convention center to the awesome and puzzling jurisdiction of the Boundary Commission. METRO has made the conservative assumption that operating a convention center would constitute "initiation of an additional function" under ORS 199.464(2). The correspondence you have provided us indicates that the Boundary Commission is scheduled to hold its hearing on June 26, 1986 at 7:00 p.m.

Mr. Lyndon A. S. Wilson, Jr. June 13, 1986
Page 3

ORS 199.464(2) states that "the District shall take no further action on the proposal unless the Commission approves the proposal as proposed and modified." A prerequisite to approval is:

- 1. preparation by the Boundary Commission of a study of the proposal (ORS 199.461(1)(a)); and,
- 2. a hearing, with appropriate notice (ORS
 199.463); and,
- 3. a final order approving the application (ORS 199.466).

The application does not become effective until the date specified in the final order (ORS 199.468). A conservative and literalistic reading of the statutes suggests that METRO should have a final, immediately effective order of the Boundary Commission in hand before the METRO Board takes any further action on the Convention Center. Failure to abide by these restrictions is grounds for the Boundary Commission to obtain an injunction of METRO's activities (ORS 199.464(6)).

Taken together, all this may suggest that it is desirable to delay the first METRO proceedings on the Convention Center until July 10, comfortably after the Boundary Commission meeting on June 26. As we noted above, this delay works well if the measure can be authorized by resolution.

Were the Boundary Commission to regard this application as controversial, or were citizens to appear and protest the application to the Boundary Commission, the statutes permit the Boundary Commission to delay issuing its final order for a considerable period of time. Such a delay would be disadvantageous to METRO, and at the very least could prevent the ballot measure from appearing in the voters' pamphlet.

We note that, in the unfortunate event that such delays happen, there is a decent argument to be advanced that the Boundary Commission has no jurisdiction over METRO's decision to fund a convention center. We note that the requirement that the Boundary Commission approve additional functions (ORS 199.464(2)) may well refer to functions which METRO is not specifically authorized by statute to perform. ORS 268.320 authorizes METRO to perform the functions of cities and counties, and refers to those functions which METRO could perform, but which are not listed in Chapter 268, as "additional functions." Since performance of those functions really involves a transfer of the

Mr. Lyndon A. S. Wilson, Jr. June 13, 1986
Page 4

function from a city or county to METRO, there may well be reason for the Boundary Commission's involvement. However, in the case of a specifically authorized activity, It is unclear how the Boundary Commission would even apply the policies of ORS 199.410 to METRO's application. We will pursue this argument for you at your request, if you are delayed by the Boundary Commission.

4. Draft Ballot Measure

Finally, we are enclosing a draft ballot measure for revision by METRO staff.

I look forward to working with you on this project.

Cordially,

RAGEN, ROBERTS, TREMAINE, KRIEGER, SCHMEER, O'SCANNLAIN & NEILL

Harvey W. Rogers

HWR/mts enclosures

PERSONAL SERVICES AGREEMENT

THIS AGREEMENT dated this _____ day of June 1986, is between the METROPOLITAN SERVICE DISTRICT, a municipal corporation, hereinafter referred to as "METRO," whose address is 2000 S.W. First Avenue, Portland, Oregon 97201-5398, and HARVEY ROGERS OF RAGEN ROBERTS ET AL, hereinafter referred to as "CONTRACTOR," whose address is 2300 First Interstate Tower, Portland, Oregon, for the period of June 10, 1986, through September 1, 1986, and for any extensions thereafter pursuant to written agreement of both parties.

WITNESSETH:

WHEREAS, This Agreement is exclusively for Personal Services;

NOW, THEREFORE, IT IS MUTUALLY AGREED AS FOLLOWS: CONTRACTOR AGREES:

- 1. To perform the services and deliver to METRO the materials described in the Scope of Work attached hereto;
- 2. To provide all services and materials in a competent and professional manner in accordance with the Scope of Work;
- 3. To comply with all applicable provisions of ORS Chapters 187 and 279, and all other terms and conditions necessary to be inserted into public contracts in the state of Oregon, as if such provisions were a part of this Agreement;
- 4. To maintain records relating to the Scope of Work on a generally recognized accounting basis and to make said records available to METRO at mutually convenient times;

- 5. To indemnify and hold METRO, its agents and employees harmless from any and all claims, demands, damages, actions, losses and expenses, including attorney's fees, arising out of or in any way connected with its performance of this Agreement, with any patent infringement arising out of the use of CONTRACTOR'S designs or other materials by METRO and for any claims or disputes involving subcontractors; and
- 6. To comply with any other "Contract Provisions" attached hereto as so labeled.

METRO AGREES:

- 1. To pay CONTRACTOR for services performed and materials delivered in the maximum sum of TWO THOUSAND FIVE HUNDRED AND NO/100ths (\$2,500.00) DOLLARS and in the manner and at the time designated in the Scope of Work; and
- 2. To provide full information regarding its requirements for the Scope of Work.

BOTH PARTIES AGREE:

- 1. That METRO may terminate this Agreement upon giving CONTRACTOR five (5) days written notice without waiving any claims or remedies it may have against CONTRACTOR;
- 2. That, in the event of termination, METRO shall pay CONTRACTOR for services performed and materials delivered prior to the date of termination; but shall not be liable for indirect or consequential damages;
- 3. That, in the event of any litigation concerning this Agreement, the prevailing party shall be entitled to reasonable attorney's fees and court costs, including fees and costs on appeal

to an appellate court;

- 4. That this Agreement is binding on each party, its successors, assigns, and legal representatives and may not, under any condition, be assigned or transferred by either party; and
- 5. That this Agreement may be amended only by the written agreement of both parties.

HARVEY ROGERS OF RAGEN ROBERTS ET AL	METROPOLITAN SERVICE DISTRICT
By Janyafw. Roor	By:
Date: 6-16	Date

TW/gl 5801C/442-1

SCOPE OF WORK

- A. Assist the Metropolitan Service District (Metro) refer to November 1986 ballot a \$65 million General Obligation bond measure to finance a convention facility in Portland, specifically:
 - 1. Review ORS and Metro charter provisions affecting debt issuance.
 - 2. Prepare ballot caption, question, statement and ordinance.
 - 3. Assist with preparation of the record of proceedings.
 - 4. Review calendar of key dates for referral of measure to ballot.
 - 5. Issue opinion that bond resolution documents are sufficient.
 - 6. Assist in preparation of explanation of financing cost for Metro Council.
- B. Work to be billed at hourly rate of \$150.
- C. It is understood that Harvey Rogers will supply the agreed services.
- D. It is understood that Metro will request proposals to select Bond Counsel and this pre-issue engagement does not prejudge the final selection of Bond Counsel by Metro.

5801C/442

1: Caption (10 words permitted)

REGIONAL CONVENTION, TRADE AND SPECTATOR FACILITY BONDS (7 words)

2: Question (20 words permitted)

Shall the Metropolitan Service District finance a regional convention, trade and spectator facility? (13 words)

3: Statement (75 words permitted)

This measure authorizes METRO to finance a regional convention, trade and spectator facility by issuing general obligation bonds in a principal amount of not more than \$68,000,000 which mature over a period of not more than 25 years, and by using other available money. The facility [46 words so far; complete by inserting description of facility].

RAGEN, ROBERTS, TREMAINE, KRIEGER, SCHMEER, O'SCANNLAIN & NEILL LAWYERS

2300 FIRST INTERSTATE TOWER PORTLAND, OREGON 97201 TELEPHONE (503) 241-2300 TELECOPIER (503) 778-3299

WASHINGTON, D.C. OFFICE SUITE 800 2300 M STREET, N.W. WASHINGTON, D.C. 20037 [202] 333-6400 WALTER H. EVANS III

OF COUNSEL

June 5, 1986

MICHAEL G. ALLPORT
DAVID C. BACA
DUANE A. BOSWORTH II
PETER M. BURRELL
MARY CHAFFIN
CLAUDIA M. COLEMAN**
SEAN DONAHUE
HUNTER B. EMERICK*****
DOUGLAS E. GOE
FRANK G. HAUSMANN, JR.
THOMAS S. HILLIER
WILLIAM L. LARKINS, JR.
JAMES S. SMITH**
PAMELA S. STEBBEDS
JOSEPH M. VANLEUVEN
TIMOTHY R. VOLPERT
MARK A. WENTZIEN

OREGON AND CALIFORNIA BARS*
OREGON AND WASHINGTON BARS**
OREGON AND TEXAS BARS***
OREGON AND NEW YORK BARS***
OREGON AND NEVADA BARS****

OF COUNSEL GEORGE BLACK, JR. RICHARD E. KENT WILLIAM A. MARTIN WATSON D. ROBERTSON

Mr. Lyndon A. S. Wilson, Jr. Convention Center Project Coordinator Metropolitan Service District 2000 S.W. First Avenue Portland, Oregon 97201

Re: Ballot Requirements

Dear Tuck:

FRED M. AEBI GARY M. ANDERSON DOUGLAS G. BECKMAN

PATRICK G. BOYLSTON

RICHARD M. GLICK

DOUGLAS R. COURSON

TIMOTHY W. HELTZEL, P.C.

DAVID J. KRIEGER, P.C. MILTON C. LANKTON, P.C.

RODNEY E. LEWIS, JR. D. CHARLES MAURITZ***

DIARMUID F. O'SCANNLAIN****
RONALD K. RAGEN

WILLIAM R. MILLER, JR. CHRIS L. MULLMANN

JAMES K. NEILL, JR. ROBERT D. NEWELL*

RICHARD D. ROBERTS HARVEY W. ROGERS

MICHAEL H. SCHMEER, P.C. VICTOR D. STIBOLT

H. STEWART TREMAINE, P.C.

Some of the statutory provisions which will affect a METRO general obligation bond measure are:

- (1) ORS 255.085, which states what a general obligation bond measure must contain, and notes that the District must file the measure with the County 40 days before a general election, or 34 days before a special election.
- (2) ORS 255.345, which lists the special election dates which are available.
- (3) ORS 255.265, which permits a District measure to appear in the voter's pamphlet for a general election, if information is filed with the Secretary of State 70 days prior to the general election.
- (4) ORS 250.035, which requires a ballot to consist of a 10-word caption, a 20-word question and a 75-word statement.

We are also enclosing our basic bond election packet, which has simplified forms for a district calling a bond election.

The statutes in the packet deal with the mechanical aspects of successfully calling an election.

While compliance with these provisions is essential, it may not be sufficient for a successful election. The most oftenneglected aspect of a general obligation bond ballot measure is phrasing the ballot in a way that is useful in the electioneering for the measure.

As you will discover, by the time you cram all of the information which ORS 255.085 requires into the number of words

Mr. Lyndon A. S. Wilson, Jr. June 5, 1986
Page 2

which ORS 250.035 permits, you are left with very little opportunity for elegant and pursuasive prose. Because of this, you may wish to give some thought to a catchy name for the Convention Center, or some phrase which could be repeated in the electioneering and cause people to associate the ballot measure with the positive part of the electioneering. For example, the caption could be "General Obligation Bonds for JAM Center," if you wanted to call the Convention Center the "JAM" (for Jobs, Apple Pie and Motherhood) Center. Your P.R. people might be able to help develop a catchy name and positive associations for the catchy name which could, perhaps, increase the probability of a favorable vote.

You probably remember that the ballot cannot advocate a favorable vote.

I am uncertain how folks expect to pay the operating costs of the Convention Center. If a tax levy is required for operational purposes, that, of course, also requires a vote. You have three choices for tax levy authority. The first is to get an operating levy for a single year. The second is to get a serial levy for operating purposes (the maximum term of such an operating levy is 3 years), and the third is to get a tax base.

The statutes affecting operating levies are concentrated in ORS 310.310 to 310.402, and ORS 280.040 to 280.150.

The separate requirements for tax ballot measures may effectively preclude putting the bond issue and the tax levy into the same ballot. If you were to use two separate ballots, it is possible to make the authorization of operating taxes contingent on passage of the bond measure, and, if you wish, vice versa.

I'm sending you this stuff today, before we talk, because I missed you when I called back this morning. If we have not talked by the time you receive this, please call anyway. I will be out of the office Friday, June 5, 1986; if you feel like talking then, please do not hesitate to call Dick Roberts. Dick has an enormous amount of experience with bond and tax levy elections and would be delighted to help.

Cordially,

RAGEN, ROBERTS, TREMAINE, KRIEGER, SCHMEER, O'SCANNLAIN & NEILL

Harvey W. Rogers

HWR/mts enclosure

Secretary	_
ATTEST:	Chairman, Board of Directors
	DISTRICT
ADOPTED by the Boar Count, 198	d of Directors of day of
	ordance with ORS Chapter 255.
of Measure Election, not late election, and that the County notice and a sample ballot co hours the polls are open, in	County, Oregon the attached Notice or than 34 days prior to the Clerk is requested to publish that ontaining the polling places and the
2. That the spect held in the District on the and that the polls shall be and 8:00 p.m.	ial election hereby called shall be day of , 198_, open between the hours of 8:00 a.m.
for the District and pay all shall mature over a period of	costs incidental thereto. The bonds f not more than twenty (20) years.
purpose or submitting to the	l election is hereby called for the qualified voters of the District the neral obligation bonded indebtedness in a sum not to exceed
BE IT RESOLVED, by Distric	the Board of Directors of t of County, Oregon:
	is estimated to be \$;
determined that there is a n	, Oregon (the "District"), has eed to for the District; and
WHEREAS, The Board	of Directors of, Oregon (the "District"), has
FOR THE DISTRICT.	
BONDED INDEBTEDNES FINANCE	ON OF CONTRACTING A GENERAL OBLIGATIONS IN THE AMOUNT OF \$T
OREGON, CALLING A	DISTRICT OF SPECIAL ELECTION TO SUBMIT TO THE
	LE BOARD OF DIRECTORS OF

NOTICE OF MEASURE ELECTION

DISTRICTCOUNTY, OREGON
NOTICE IS HEREBY GIVEN that on Tuesday, 198, an election will be held in
CAPTION:
GENERAL OBLIGATION BOND AUTHORIZATION
QUESTION:
Shall the District be authorized to contract a general obligation bonded indebtedness in an amount not to exceed \$?
PURPOSE:
This measure, if approved, would authorize the District to issue general obligation bonds in an amount not to exceed Bond proceeds would be used to for the District and to pay all costs exceed 20 years.
Authorized signature for
District Election Authority
This legal notice is to be published in the

INDEX TO TRANSCRIPT OF PROCEEDINGS

RELATING TO THE

AUTHORIZATION, ISSUANCE AND SALE OF

DISTRICT BONDS

COUNTY, OREGON

GENERAL OBLIGATION BONDS, SERIES

ELECTION PHASE

1. Secretary's Certificate of Contents.

State of the Secretary of the Secretary

- 2. Excerpt of minutes of Board meeting at which Resolution authorizing submittal of question regarding issuance of bonds to voters, setting forth ballot title and setting election date was adopted.
- 3. Copy of Resolution authorizing submittal of question regarding issuance of bonds to voters, setting forth ballot title and setting election date.
- 4. Copy of Notice of Regular/Special Election.
- 5. Certificate of county elections officer stating when notice of election was received by that office.
- 6. Copy of Affidavit of Publication of notice of bond election from local newspaper.
- 7. Copy of Affidavit of Publication of facsimile ballot.
- 8. Sample oath of county elections clerk.
- 9. Copy of Ballot.
- 10. Abstract of election results as prepared by county elections officer.
- 11. Secretary's Certificate of regular Board meetings; Quorum Compliance; and Policy Implemented in accordance with ORS 192.640.

NOTICE	OF	MEASURE -	ELECTION
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METROPOLITAN SERVICE DISTRICT Name of District

On November 4, 1986, an election will be held in Date of Election

Metropolitan Service District

Name of District

The following measure will be submitted to the voters of the district:

(Put text of ballot title on reverse side)

Authorized signature

Don Carlson,
Deputy Presiding Officer

This notice must be filed by the 34th day before the election. (40th day before March, primary and general elections.)

DEVELOP REGIONAL CONVENTION AND TRADE SHOW CENTER Caption (10 words maximum)

QUESTION: (20 words maximum) Shall the District finance, construct and
operate a regional convention center and issue up to \$65 million general obligation
bonds?
PURPOSE: (150 words maximum) Measure authorizes District to finance the
acquisition, construction and operation of a regional convention and trade show
center. The facility is intended to meet demand for national and international
convention and trade show business and to develop jobs.
The measure permits issuing up to \$65 million of general obligation bonds maturing
within 25 years. Remaining funding may include state and private grants, local
improvement district revenue, and lodgings tax.
1985 -
* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words. ex-

^{*} For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 130 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

FROM:

Donald E. Carlson

Deputy Executive Officer

5/14/86

teve L'ue asked Eleonore if we need and ordine or Kesolution We did to tax measures with an ordinare. Hell let me from. We need to discuss getting piencial advices, preparation of a funcial plan, drafty of the bollet tille and volume I'm ready to help with all of these.

2000 S.W. First Avenue Portland, OR 97201-5398



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

May 14, 1986

To:

Steve Siegel, Administrator, IRC

'From:

Donald E. Carlson, Deputy Executive Officer

Regarding:

SCHEDULE FOR FILING G.O. BOND MEASURE WITH APPROPRIATE FILING AGENCIES AND PROPOSED SCHEDULE FOR COUNCIL DECISION

There are several required places and times to file a ballot measure for the November 4 General election. These include the Multnomah County Elections Office, the Tax Supervising and Conservation Commission (TSCC), and the Secretary of State. The General election date is November 4, 1986. The following are the various filing deadlines:

- Multnomah County Elections Office. The "Elections Officer" for the District is the County Clerk of the county in which the administrative office is located for a district that is located in more than one county (ORS 255.005(5)(a). The filing deadline set forth in ORS 255.085 is not later than the 40th day before the election on a measure to be held on a Primary or General election day. Accordingly, for this purpose only, the measure must be filed no later than September 25, 1986. The document filed shall include:
 - notice stating the date of the election; and
 - a ballot title.

For a bond issue the notice shall include:

- 1. the purpose for which the bonds are to be used;
- 2. the amount and the term of the bonds; and
- the kind of bonds proposed to be issued.

Presumably, all of this, the notice and the ballot title can be included in the ordinance adopted by the Council which submits the measure to the voters.

o Tax Supervising and Conservation Commission. ORS 294.655 requires a levying board proposing to ask voter approval of a bond issue or of a special tax levy to notify the TSCC in

Memorandum May 14, 1986 Page 2

writing of its proposal and the reasons therefor not less than 55 days prior to the date of the election. The TSCC is required to hold a public hearing on the proposal. Based on this requirement only the TSCC should be notified no later than September 10, 1986.

Secretary of State. If Metro wants a bond measure and related information printed in the Voters' Pamphlet, then filing with the Secretary of State is necessary. ORS 255.265 requires that the measure and other information must be filed not later than the 70th day before the Primary or General election. This is August 26, 1986. However, the time for filing a petition for judicial review of the ballot title for the measure must have expired. ORS 255.155 allows any person dissatisfied with a ballot title to petition the Circuit Court for judicial review. The petition must be filed not later than the 20th day after the title is filed with the Elections Officer. Thus, to meet these requirements the ordinance submitting the measure must be filed with the Elections Officer no later than August 6, 1986.

The closest Council meeting is July 24, 1986. Adoption on that date and immediate filing (July 25) would provide eight extra working days in which the court can rule on a ballot title petition and the Council might meet to revise the ballot title if necessary.

Council Consideration and Schedule

Based upon the above filing requirements, the Council must adopt an ordinance submitting the bond measures by its second meeting in July -- July 24, 1986. To accomplish this objective and meet the filing requirements the following schedule is suggested:

DATE	EVENT
June 26, 1986	Presentation to Council and discussion of financing plan. Included should be a five-year projection of revenues and expenditures for development and construction of the project.
	Notification to the TSCC that Metro intends to propose a bond issue measure. Request that hearing be held before July 24, 1986.
July 10, 1986	First reading and public hearing on bond measure ordinance.

Memorandum May 14, 1986 Page 3

> Second reading and public hearing on bond July 24, 1986

measure and ordinance.

Filing of ballot title and notice of July 25, 1986

election with the Multnomah County

Elections Office (Ordinance).

Filing of measure with the Secretary of State (Ordinance). August 26, 1986

DC/gl 5634C/D3

cc: Richard Waker Rick Gustafson



2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

HAND DELIVERED

August 7, 1986

Mr. Ray Phelps Director of Elections Secretary of State's Office State of Oregon 136 State Capitol Building Salem, Oregon 97310

Dear Mr. Phelps:

Please find attached a true copy of Metropolitan Service District Resolution No. 86-664 which submits a general obligation bond measure to the voters on November 4, 1986. The District is filing this Resolution so that the measure may be printed in the Voter's Pamphlet.

Melson

Sincerely,

A. Marie Nelson

Clerk of the Council

amn

cc: Metro Councilors Rick Gustafson

Don Carlson Tuck Wilson Vickie Ervin

Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

(Vacant) District 8

Hardy Myers District 9

Larry Cooper District 10

Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson



2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

July 11, 1986

RESEIVED

1986 JUL I M 10: 57

VICKI K. ERVIN.

DIRECTOR OF ELECTIONS

Ms. Vicki K. Ervin
Director of Elections
Multnomah County Elections
1040 S.E. Morrison Street
Portland, Oregon 97214

Dear Ms. Ervin:

Enclosed please find the following documents necessary to file a bond measure for the General election on November 4, 1986:

- 1. Metropolitan Service District Resolution No. 86-644, adopted by the Metro Council on July 10, 1986, which establishes the ballot title for the general obligation bond measure election;
- 2. Exhibit "A" to the above Resolution; and
- 3. A completed "Notice of Measure Election" form.

If you have any questions, please call myself or Don Carlson, Deputy Executive Officer.

Sincerely,

A. Marie Nelson

Clerk of the Council

Enclosures

Metro Council
Richard Waker
Presiding Officer
District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1 Corky Kirkpatrick

District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

(Vacant) District 8

Hardy Myers District 9

Larry Cooper District 10 Marge Kafoury

District 11

Gary Hansen District 12

Executive Officer Rick Gustafson

4/30 Tuch

Resolution	No.	

A RESOLUTION OF THE COUNCIL OF METROPOLITAN
SERVICE DISTRICT CALLING A SPECIAL ELECTION TO
SUBMIT TO THE VOTERS NOVEMBER 4, 1986, THE
QUESTIONS OF CONTRACTING A GENERAL OBLIGATION
BONDED INDEBTEDNESS IN THE AMOUNT OF \$67 MILLION
AND THE FINANCING OF A REGIONAL CONVENTION TRADE
SHOW FACILITY FOR THE DISTRICT.

WHEREAS, there has been demonstrated a need for a worldclass convention and trade show center to accommodate the numerous organizations that would use such a facility if available; and

WHEREAS, construction of such a center is estimated to attract 21 events and 108,000 delegates per year on an on-going basis to the region; and

WHEREAS, these events will provide \$59 million in direct economic stimulus, and \$78 million in secondary economic benefits, all totaling to \$137 million in annual on-going economic benefits; and

WHEREAS, this economic benefit will create nearly 3,500 full and part-time jobs and \$37 million per year in wages; and

WHEREAS, the center will attract many new visitors to the region, thus creating new visibility for the region as a place for investment; and

WHEREAS, the total construction cost, estimated to be \$85 million will, in order to equitably distribute costs among beneficiaries, be financed from three sources (1) \$65 million in district general obligation bond funds; (2) \$15 million from a state legislative grant; and (3) \$5 million from a Local Improvement District in the Downtown/Lloyd Center area; and

WHEREAS, to net \$65 million in bond proceeds the district must authorize \$67 million in general obligation bonds; and

WHEREAS, on-going support for marketing and operating the center will not come from property taxes, but rather from use charges and those renting hotel/motel rooms in Multnomah County;

NOW, THEREFORE, BE IT RESOLVED, by the Council of Metropolitan Service District:

- 1. That a special election is hereby called for the purpose of submitting to the qualified voters of the District the question of contracting a general obligation bonded indebtedness of \$67 million. The bonds shall mature over a period of not more than twenty-five years.
- 2. That the voters of the district shall in the same measure consider the question of whether METRO may finance the acquistion, construction, maintenance and operation of a regional convention and trade show center.
- 3. That the special election hereby called shall be held in the district on the 4th day of November, 1986, and that the polls shall be open between the hours of 8:00 a.m. and 8:00 p.m.
- 4. That the district shall cause to be delivered to the Clerk of Multnomah County, Oregon, the attached Notice of Measure Election, not later than 34 days peiror to the election, and that the County Clerk is requested to publish that notice and a sample ballot containing the polling places and hours the polls are open, in the Metropolitan Service District, Portland, Oregon, in accordance with ORS Chapter 255.

ADOPTED by the Council of Metropolitan Service District, Multonmah County, Oregon on the 10th day of July, 1986.

Secretary

Multonmah	County,	Oregon	on t	the	10th	day	of	July,	198	6.	
									<u> </u>	_DISTRICT	
				Ву				ffice n Ser		District	- Council
ATTEST:											

Sommers San So

BALLOT FORMAT

METROPOLITAN SERVICE DISTRICT

REGIONAL CONVENTION AND TRADE SHOW CENTER BONDS

7 words)

QUESTION: Shall the district issue up to \$67 million General Obligation bonds and finance, construct and operate a regional convention facility.

(20 words)

EXPLANATION: Measure authorizes district to finance the acquisition, construction and operation of a regional convention and trade show facility and issue on the more than \$67 million in serial General Obligation bonds that will mature within 25 years.

They framing for the world come

Facility is designed to meet demand for large grantfor convention and trade show business and to help metro- politan area compete for national and international trade. Average anticipated tax per \$50,000 home is \$7.70 per year.

if copied from

(70 words)

Memorandum

2000 S.W. First Avenue Portland OR 97201-5398 503/221-1646

Date:

June 16, 1986

To:

Tuck Wilson, CTS Director

From:

Donald Carlson, Deputy Executive Officer Eleanore S. Baxendale, General Counsel

Regarding: Ballot Title for CTS Financing

ORS 268.310(6) requires voter approval of the financing for Metro's activities related to the convention center. Financing includes techniques which normally do not require voter approval. The activities must be individually spelled out. In addition, since a general obligation bond is proposed, the measure must meet all the requirements for that mechanism.

Obviously, the limitations in the ballot title pose significant restrictions in explaining the measure to meet both requirements. Don and I have drafted the following as a starting point.

CAPTION:

Bonds to build and financing to operate a Convention

Center.

OUESTION:

Shall the District finance a convention center by

issuing up to \$65,000,000 of General Obligation

Bonds and through other means?

EXPLANATION:

This measure authorizes the Metropolitan Service District to build and operate a convention center. It authorizes financing the land acquisition and construction through serial general oblication bonds not to exceed \$65,000,000. Other construction funds totalling about \$ are expected from a local improvement district and state grant.

Operating, maintenance, and administration costs are planned to be paid from user fees and a hotel/motel

tax.

ESB/DEC/sm 5831C/D3-2

must have duration -



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

June 16, 1986

To:

Tuck Wilson, CTS Director

From:

Donald Carlson, Deputy Executive Officer Eleanore S. Baxendale, General Counsel

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Center.

QUESTION:

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Bonds and through other means?

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District to build and operate a convention center.
It authorizes financing the land acquisition and
construction through serial general oblication bonds
not to exceed \$65,000,000. Other construction funds
totalling about \$______ are expected from a

local improvement district and state grant.

Operating, maintenance, and administration costs are planned to be paid from user fees and a hotel/motel

tax.

ESB/DEC/sm 5831C/D3-2



Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

June 12, 1986

To:

Don Carlson, Deputy Executive Officer

From:

Jennifer Sims, Director, Management Services

Regarding: PROJECTED ELECTION COSTS FOR ZOO MEASURE

You have asked me to verify Phil Fell's research on Metro's costs for an election in November 1986, March 1987 and May 1987.

November 1986

\$60,000

Since Metro must be on the ballot for Executive Officer and Council positions the incremental cost to place another measure on the ballot would be negligible November General elections are usually the least expensive because there are more participants. It may cost more in Multnomah County since it will not be a mail-in ballot.

March 1987

\$55,500

This would be a special election, but numerous special districts are required by statute to have elections at this time. We are guaranteed several entities with which to split costs. considered the third least expensive election after the November general and May Primary. All three counties intend to have this as a mail-in election though several things could happen to change that intent. This option is at the discretion of the County Clerk.

Vickie Ervin estimates \$32,000 for this November election. March will cost more because it is a special election but this will be more than offset with 15 percent to 20 percent savings projected by doing a mail-in. Therefore, a \$32,000 estimate is reasonable for March 1987 in Multnomah County.

Washington County (Mike Cox) plans a mail-in but has no recent experience for measuring costs. An August mail-in is planned, which will be too late to help us in our current evaluation. Considering total election costs and Metro's share for May 1986 and November 1984, an estimate of \$11,000 is reasonable.

Memorandum June 12, 1986 Page 2

Clackamas County (Ben Marberry) plans a mail-in for March. Their experience is that it costs more. His estimate is \$12,500 which compared to Washington County is high.

May 1987

Undetermined

This is almost impossible to estimate because it is not a Primary year. In May 1985 many districts had measures, so we have an idea of total costs for a three-county election. By county these costs were:

Washington County	\$ 54,700
Clackamas County	\$ 52,000
Multnomah County	\$173,600
-	\$280,300

In the worst case we would pay all costs, but this is highly unlikely.

JS/sm 5813C/D2 6/13

ORS 268.310 POWERS OF DISTRICT. A DISTRICT MAY, TO CARRY OUT THE PURPOSES OF THIS CHAPTER?

(6) SUBJECT TO SPECIFIC APPROUND BY THE ELECTORS OF THE DISTRICT OF THE FINANCING OF SUCH ACTIVITIES, ACQUIRE, CONSTRUCT, ALTER, MAINTAIN, ADMINISTER AND OPERATE MAJOR CULTURAL, CONVENTION, EXHIBITION, SPORTS AND ENTERTAINMENT FACILITIES.

HUD FINANCING ITO OPERATE

CAPTION: BONDS TO BUILD'A CONVENTION CENTER

QUESTION & SHALL THE METROPOLITAN SERVICE DISTRICT ISSUE

UP TO \$ 65,000,000 I OF GENERAL OBLIGATION

BONDS TO BUILD, A CONVENTION CENTER?

EXPLANATION: THIS MEASURE AUTHORIZES METRO TO
18SUE SERIAL GENERAL OBLIGATION BONDS NOT
TO EXCEED & 6500 MILLION. PROCEEDS FROM
THE SALE OF THE BONDS WILL BE USED
TO PRY PART OF THE COST OF LAND ACQUISITION
AND CONSTRUCTION OF A CONVENTION CENTER.
OTHER FUNDS MAY INCLUDE PROCEEDS FROM A
LOCAL IMPROVEMENT DISTRICT AND A STATE
GRANT. OPERATING COSTS ARE PLANNED TO
BE PAID FROM USER FEES AND A NOTEL MOTEL
TAX.

6) Judgeet to specific approval by the electros of the district of the furney of such activities, acquire, construct, after, maintain, administer and operate major cultural, conventure, exhibiture, sports and entertainment facilities.

Einancing Through bonds etc. to financing to and enerate

6 CAPTIONS

BONDS TO BUILDACONVENTION CENTER

QUESTIONS SHALL THE METROPOLITAN SERVICE DISTRICT ISSUE

UP TO 65 MITCHEN OF GENERAL OBLIGATION BONDS

TO ACQUIE AND BUTTON CONVENTION CENTER.

Build and operate a convention center using up part

up to 765,000,000 of sential shingution Bonds

Z EXPLANATION: THIS MEASURE HUTTIPIRIZES METRO TO ISSUE SERVEL

SENERAL OFFLIGATION BONDS NOT TO EXCEED 65 MILLIONS

PROCEEDS FROM THE SALE OF THE BONDS WILL

10 BE USED TO PAY EAR PART OF THE COST OF LAND

ACQUIETTION AND CONSTRUCTION OF A CONVENTION CENTER.

9 OTHER FUNDS MAY INCLUDE PROCEEDS FROM A LOCAL IMPROVEMENT

5 DISTRICT AND A STATE GRANT. OPERAL OF THE

to be major small from the tex revenue are proposed to be major small grant costs for mel a feet

March 31, 1981	City of Por	tland	
	02 Type	Cons. Prot	
	MULTNO	FOR MAH COUNTY LL ELECTION	
	Stub Nd	CH 31, 1981 .	
	CITY	IPAL ELECTION OF PORTLAND	
	For Commissioner (Position No. 3 15 Earl Blumenaue 16 Margaret Strach	Vote for Or	33,269 43,797
	PORTLAND PERFOR QUESTION: Shall I 51 obligation bo for renovation of Performing Arts	Y MEASURE RMING ARTS FACILITIES BOND Portland Issue serial generation of the exceed \$19,000,000, acquisition and construction facilities?	al
	bonds not exceeding from the sale of the renovation of the reacquisition and results an intermediate and acquisition and intermediate and acquisition	asure would authorize the Citisue serial general obligations \$19,000,000. The proceed the bonds would be used to cortland Civic Auditorium, the provation of the Paramoun ition and construction of both of smaller size theatre, in	n s s or e e it
		and furnishings for such	
			·
	501-1	Cons. Pro	t.

pands state's ability to loan funds to include other public works facilities for community development.

INCREASES FEES FOR LICENSING AND REGISTRATION OF MOTOR VEHICLES

QUESTION: Shall the fees for the licensing and registration of motor vehicles be increased?

EXPLANATION: Increases minimum registration-fee by \$10; keeps present moped, motorcycle and "disaster unit" fees.

Increases "farm truck license" fee by 20¢ per 100 pounds and fees for trailer-fleets for hire. Increases by \$10 licensing fee for: certain trucks, tractors, buses, ambulances, trailers for hire; truck trailers; bus trailers; semitrailers; fixed-load vehicles. Increases fees for certain other vehicles by up to \$20.

Bridges are priority for state's use of increased revenues.

Effective October 1, 1984.

ESTIMATE OF FINANCIAL EFFECT: This measure will increase revenue to the Highway Fund by \$17.6 million in fiscal year 1984-85 and \$23.0 million in fiscal year 1985-86. Distribution of this revenue will be made as follows: 67.76 percent state government; 20.07 percent county governments; 12.17 percent city governments.

COUNTY MEASURES

REFERRED TO THE PEOPLE BY THE BOARD OF COUNTY COMMISSIONERS

THREE-YEAR SERIAL LEVY FOR PUBLIC LIBRARY SERVICES

QUESTION: Shall Multnomah County be authorized to levy \$3,000,000 outside constitutional limits each year for three years commencing 1984/1985?

EXPLANATION: The measure authorizes Multnomah County to serially levy \$3,000,000 each year for fiscal years 1984-85; 1985-86; 1986-87; totalling \$9,000,000. The serial levy will be outside the limitation of Article XI, Section 11 of the Oregon Constitution. The monies will be deposited in a County special revenue fund to be used for the County library operations costs.

The additional revenue will be exclusively dedicated to Multnomah County Library expenditures. The purposes of the measure are:

- To expand hours of public access at the Central Library and branch locations;
- To enhance and expand existing services and programs of the Library as they are defined by the Library Management plan;
- To assure professional operation of the Library by bringing staff compensation levels more closely in line with thuse of similar major public library systems in similarly sized communities.

County but managed on contract with a private organization known as The Library Association of Portland. This measure would create a public County agency for the operation of the library. The agency would not be a department of County government but a separate, independent Commission appointed by the County Executive subject to the approval of the Board of County Commissioners. This Commission will be subject to State law relating to budget, public meetings, and public records.

THREE YEAR SERIAL LEVY FOR COUNTY JUSTICE SERVICES

QUESTION: Shall Multnomah County be authorized to levy \$5,150,399 outside constitutional limits each year for three years commencing 1984/85?

EXPLANATION: The measure authorizes Multnomah County to serially levy \$5,150,399 each year for fiscal years 1984-85, 1985-86, 1986-87, totalling \$15,451,197. The serial levy will be outside the limitation of Article XI, Section 11 of the Oregon Constitution. The monies will be deposited in a County special revenue fund to be used to supplement other county resources for operating costs for various county justice services including corrections, juvenile services, and district attorney expenses budgeted in the General Fund.

If approved, the monies would be used to fund the following services in the following amounts each year:

 Corrections facilities and programs

\$4,640,000

Diversion and prevention services for juveniles

157,138

Youth sobering program
 District atternay

190,217

District attorney
 163

163,044

DISTRICT MEASURES

PORT OF PORTLAND

REFERRED TO THE PEOPLE BY THE BOARD OF COMMISSIONERS OF THE PORT OF PORTLAND

BONDS TO REBUILD AND EXPAND PORT DOCKS

QUESTION: Shall the Port of Portland issue 26-3 up to \$40 million of General Obligation Bonds to rebuild Marine Terminal 2?

PURPOSE: Proceeds from the bond sale will be used to modernize Terminal 2. It will pay for buildings, equipment, docks, and expand the yard. This project is designed to improve service to local business and shippers and to protect local marine-related jobs. It is also designed to help the Port compete for increased world trade and attract additional steamship lines. The bonds will mature within 20 years.

capital improver enable the Zoo is services and to funds will be us hibits for Africa other animals ar facilities. The lelimitation spec stitution.

NOTE: 01

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Memorandum

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date:

July 7, 1986

To:

Tuck Wilson, CTS Director

From:

Eleanore S. Baxendale, General Counsel

Regarding:

Time for Challenging Metro's Ballot Title for CTS

The time for challenging a ballot title expires at 5:00 p.m. on the 20th day after the title is filed with the elections ORS 255.155 (attached). Because the date runs from officer. the date of filing rather than adoption by the Council, it is important to obtain proof of filing from the elections office. The elections office refused to do this last spring, and naturally, the date of filing was at issue because of an election clerk's error in date stamping the material. Don Carlson has arranged for the Council Clerk who delivered the ballot title in the spring to deliver the CTS resolution and ballot title and she will obtain the receipt. late the time frame, count 20 calendar days starting with the day after the date of filing, e.g. July 11 petition filing, July 31, 5:00 p.m. challenge period ends. Upon request the court will set a hearing date immediately on any challenge filed.

ESB: amn

or other valuable consideration for obtaining signatures of electors on the initiative or referendum petition. After the prospective petition is filed, the chief petitioners shall notify the filing officer not later than the 10th day after any of the chief petitioners first has knowledge or should have had knowledge that:

- (a) Any person is being paid for obtaining signatures, when the statement included with the prospective petition declared that no such person would be paid.
- (b) No person is being paid for obtaining signatures, when the statement included with the prospective petition declared that one or more such persons would be paid.
- (4) Each sheet of signatures on an initiative petition shall contain the caption of the ballot title. Each sheet of signatures on a referendum petition shall contain the number of the ordinance to be referred and the date it was adopted by the district board. Each sheet of signatures shall be attached to a full and correct copy of the measure to be initiated or referred.
- (5) The reverse side of the cover of an initiative or referendum petition and both sides of a signature sheet may be used for obtaining signatures on an initiative or referendum petition. If both sides of a signature sheet are used, each side shall contain the information required on a signature sheet under subsection (4) of this section.
- (6) Not more than 20 signatures on the cover or on each side of each sheet of the initiative or referendum petition shall be counted. The cover of the initiative or referendum petition, if the cover is used to gather signatures, and each signature sheet shall be verified on its face by the signed statement of the circulator that the individuals signed the cover or sheet in the presence of the circulator and that the circulator believes each individual is an elector registered in the district. [1979 c.190 §292; 1981 c.909 §8; 1983 c.756 §12]

255.145 Preparation of ballot title for certain measures. (1) When a prospective petition for a district measure to be referred is filed with the election officer, the officer shall authorize the circulation of the petition containing the title of the measure as enacted by the district election authority or, if there is no title, the title supplied by the petitioner filing the prospective petition. The election officer immediately shall send two copies of the prospective petition to the district attorney of the county in which the administrative office of the district is located.

(2) When a prospective petition for a district measure to be initiated is filed with the election

officer, the officer immediately shall send two copies of it to the district attorney of the county in which the administrative office of the district is located.

- (3) Not later than the fifth business day after receiving the copies of the prospective petition, the district attorney shall provide a ballot title for the district measure to be initiated or referred and return one copy of the prospective petition and the ballot title to the election officer. Unless the circuit court certifies a different title, this ballot title shall be the title printed on the ballot.
- (4) A copy of the ballot title shall be furnished to the chief petitioner. [1979 c.190 §293; 1985 c.808 §43]

255.155 Procedure for person dissatisfied with title. (1) Any person dissatisfied with a ballot title filed with the election officer by the district attorney or district election authority may petition the circuit court of the judicial district in which the administrative office of the district is located seeking a different title and stating the reasons the title filed with the court is insufficient, not concise or unfair. The petition must be filed not later than the 20th day after the title is filed with the election officer. The court shall review the title and measure to be initiated or referred, hear arguments, if any, and certify to the election officer a title for the measure which meets the requirements of ORS 250.035 and 250.039.

(2) The review by the circuit court shall be the first and final review, and shall be conducted expeditiously to insure the orderly and timely circulation of petitions or conduct of the election at which the measure is to be submitted to the electors. [1979 c.190 §294; 1983 c.514 §13a]

255.165 Signature requirements. (1) A petition to refer or initiate a district measure must be signed by a number of electors registered in the district that is not less than 25 percent of all votes cast in the district for the office of Governor at the most recent election at which a candidate for Governor was elected to a full term.

(2) A petition to refer a district measure must be filed with the elections officer not later than the 30th day after adoption of the district ordinance sought to be referred. [1979 c.190 §295; 1983 c.350 §75]

255.175 Filing officer; filing requirements. (1) An initiative or referendum petition relating to a district measure shall be filed with the election officer for signature verification.

(2) An initiative or referendum petition relating to a district measure shall not be accepted for filing if it contains less than 100 percent of the required number of signatures. [1979 c.190 §296]

Metro Council July 10,1986 Page 3

Consideration of Resolution No. 86-664, for the Purpose of Calling a Special Election to Submit to the Voters on November 4, 1986, the Questions of Contracting a General Obligation Bonded Indebtedness in the Amount of \$65 Million and the Financing of a Regional Convention and Trade Show Facility for the District

Mr. Wilson noted the version of the Resolution included in the agenda packet had been replaced by a new version on orange-colored paper. The new document had been reviewed by Metro's General Counsel, bond counsel and all other parties involved. He explained that if the Resolution were adopted, staff would file the ballot title with the Secretary of State the following day for inclusion of the ballot title in the Voters' Pamphlet.

In response to Councilor Kirkpatrick's question, Mr. Wilson explained the bond measure amount had been changed from \$67 to \$65 million because bond counsel had advised that interest revenue on \$65 million would earn the required \$67 million needed for the project.

Councilor Kelley asked staff to explain why specific ballot title language was chosen. She was concerned the recommended title did not adequately discuss the impact and benefits of the CTS project to voters. Mr. Wilson reported the ballot title was carefully developed under two constraints: 1) the title be an impartial statement of fact that would stand up to possible challenge; and 2) the title be 75 words or less. He said all parties involved in the project had reviewed the carefully worded language and had approved it.

Councilor Kelley questioned why the language "Remaining function may include state and private grants, local improvement district revenue, and lodgings tax" had been included in the ballot title. Eleanore Baxendale, General Counsel, said the language had been included because the Oregon Revised Statute required voter approval be secured for the entire project including operation and maintenance in order for the project to be financed by a voter-approved measure. The functions of operation and maintenance were likely to be funded by state and private grants, local improvement district revenue, and lodgings tax, she explained. She added the language had been approved by the bond counsel.

In response to Councilor Kelley's concern, Mr. Wilson explained the public would be informed about the economic benefits of the project via the media and brochures.

Councilor Frewing said he was sensitive to Councilor Kelley's concerns. He asked if the project did not go forward, how long would the bonds be in effect. Mr. Wilson said the bonds would be in effect for a reasonable length of time -- probably about five years.

continued - Disregard top" X"

Metro Council July 10,1986 Page 4

Motion: Councilor DeJardin moved to adopt the revised version

of Resolution No. 86-664 and Councilor Kafoury

seconded the motion.

Councilor Van Bergen asked if General Obligation bond revenue would be used to operate the facility. He said he was concerned the ballot title not be misleading. Mr. Wilson said no bond proceeds would be used to operate the convention and trade show center; hotel/motel tax funds would be used for that purpose.

Vote: A vote on the motion resulted in:

Ayes: Councilors Collier, Cooper, DeJardin, Frewing,

Gardner, Hansen, Kafoury, Kelley, Kirkpatrick, Oleson

and Van Bergen

Absent: Councilor Waker

The motion carried and Resolution No. 86-664 was adopted.

APPROVAL OF MINUTES

Approval of minutes of the May 15, 1986, Council meeting was scheduled for this meeting. Due to changes in the agenda schedule, the minutes were inadvertently not considered for approval. The minutes of May 15 are scheduled for approval at the August 14 Council meeting.

7. ORDINANCES AND ORDERS

7.3 Consideration of Order No. 86-10, in the Matter of Contested Case No. 84-3, a Petition for an Urban Growth Boundary Locational Adjustment by Larry Burright, et al

Jill Hinckley, Land Use Coordinator, reviewed the history of the Contested Case. She explained the petitioner, Larry Burright, had submitted exceptions to the Hearings Officer's findings. Staff recommended the Council remand the exceptions back to the Hearings Officer for the Hearings Officer to prepare a specific response to the exceptions. She did not think the exceptions would cause the Hearings Officer to reverse his decision.

Andrew Jordan, Hearings Officer for the case, reviewed his written findings as contained in the meeting agenda materials.

After the Hearings Officer's report, Deputy Presiding Officer Gardner explained the Council should first determine whether to hear oral arguments from the petitioner in support of his exceptions to



2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

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HAND DELIVERED

August 7, 1986

BARRAR ROBERTS SECRETARY OF STATE

Mr. Ray Phelps Director of Elections Secretary of State's Office State of Oregon 136 State Capitol Building Salem, Oregon 97310

Dear Mr. Phelps:

Please find attached a true copy of Metropolitan Service District Resolution No. 86-664 which submits a general obligation bond measure to the voters on November 4, 1986. The District is filing this Resolution so that the measure may be printed. in the Voter's Pamphlet.

Milson

Sincerely,

A. Marie Nelson

Clerk of the Council

amn

cc:

Metro Councilors Rick Gustafson Don Carlson Tuck Wilson Vickie Ervin

Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

(Vacant) District 8

Hardy Myers District 9

Larry Cooper District 10

Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson



2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

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HAND DELIVERED

August 7, 1986

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Clerk of the Council

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cc:

Metro Councilors Rick Gustafson Don Carlson Tuck Wilson Vickie Ervin

Metro Council

Richard Waker Presiding Officer District 2

Jim Gardner Deputy Presiding Officer District 3

Bob Oleson District 1

Corky Kirkpatrick District 4

Tom DeJardin District 5

George Van Bergen District 6

Sharron Kelley District 7

(Vacant) District 8

Hardy Myers District 9

Larry Cooper District 10 Marge Kafoury District 11

Gary Hansen District 12

Executive Officer Rick Gustafson get tuck the last votes pamphlet. Tuck will try Ballot Reasure & Resolut. Pagen says ch 255 means we must be a special electron not a special district also pays 40 days not 34 is right for us.

FROM:

Marie Nelson
Clerk of the Council

Here are 3 copies of our receipt from the Secy 1 State's Office.

We (convention center) have all the copies we need.

Thanks Sandy

METRO

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646 Maril Here is My (TS

Dallot measure

file, Cannabalize

It for you Ballot

Measure file

Sleanne

Downtown Portland

Transportation capacity within and into downtown is a constraint on the level of development that can actually occur. As elsewhere described in the Plan, additional transportation capacity is required to accommodate the significant increases in employment forecast to the year 2000.

For highways, the available capacity is controlled by the capacity of the major radial routes and bridges entering downtown. Given that increases in this capacity are feasibly limited to that proposed in the Plan (see Radial Corridors), additional transportation capacity within and to the downtown area must be provided by increases in transit capacity and demand management efforts.

C. THE REGIONAL TRANSPORTATION SYSTEM CONCEPT

The underlying concept embodied in the recommended Plan is based on the following principles:

- The fundamental interdependence of the three major elements of a cost-effective transportation system: highway facilities, transit service and demand management programs (rideshare, carpool, parking, bicycle and pedestrian incentives);
- The need to provide alternative modes of travel to the