



Metro | *Making a great place*

TRANSPORTATION POLICY ALTERNATIVES COMMITTEE

November 18, 2011

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Chris Beanes

Karen Buehrig

Elissa Gertler, Chair

Mara Gross

Heidi Guenin

Katherine Kelly

Scott King

Nancy Kraushaar

Dave Nordberg

Karen Schilling

Charlie Stephens

Tracy Ann Whalen

Rian Windsheimer

Sharon Zimmerman

AFFILIATION

Citizen

Clackamas County

Metro

Citizen

Citizen

City of Gresham, Representing Cities of Multnomah Co.

Port of Portland

City of Oregon City, Representing Cities of Clackamas Co.

Oregon Department of Environmental Quality

Multnomah County

Citizen

Citizen

Oregon Department of Transportation

Washington State Department of Transportation

MEMBERS EXCUSED

Brent Curtis

John Hoefs

Dean Lookingbill

Alan Lehto

Margaret Middleton

Satvinder Sandhu

Paul Smith

Jenny Weinstein

AFFILIATION

Washington County

C-TRAN

Southwest Washington Regional Transportation Committee

TriMet

City of Beaverton, Representing Cities of Washington Co.

Federal Highway Administration

City of Portland

Citizen

ALTERNATES PRESENT

Andy Back

Courtney Duke

Jessica Engelmann

Judith Gray

AFFILIATION

Washington County

City of Portland

TriMet

City of Tigard, Representing Cities of Washington Co.

STAFF: Janna Allgood, Heath Brackett, Aaron Brown, Nuin-Tara Key, Tom Kloster, Ted Leybold, Lake McTighe, John Mermin, Kelsey Newell, Dylan Rivera, Amy Rose, Ray Valone

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Elissa Gertler declared a quorum and called the meeting to order at 10:07 a.m.

2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBERS

Chair Gertler recognized Ms. Mara Gross, Ms. Tracy Ann Whalen, and Ms. Jenny Weinstein for their service as community representatives on TPAC. Ms. Carol Gossett, Mr. David Eatwell, and Ms. Carla Danley were recognized as the new, incoming TPAC community representatives, who will begin their two-year term of service in January 2012.

Ms. Kim Ellis of Metro announced that four jurisdictions – the cities of Beaverton, Portland, Hillsboro, and Multnomah County – had made requests to study potential amendments to the Regional Transportation Plan (RTP). TPAC will be asked to consider and vote on draft legislation at their January 6 meeting.

Mr. Ted Leybold of Metro noted that the Federal Highway Administration (FHWA) has released application forms for several small grant programs; he encouraged representatives to review and consider these grant opportunities. The (Handout is included in the meeting record.)

3. CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS

Mr. Ty Schwoeffermann of the Urban League of Portland read to the committee a letter cosigned by six other organizations. The letter emphasized their concerns regarding the City of Portland's proposed use of Regional Flexible Funds for their bike share initiative; the Urban League of Portland stressed their concerns relating to equity and the desire of these groups not to "be left behind in the bike economy here in Portland."

Mr. Roger Aberbeck of the City of Portland's Bicycle Advisory Committee spoke to TPAC of the importance of holding a public comment period as Metro considers amendments to the RTP. He stated concern that any proposed project or amendment that was not already included in a regional jurisdiction's Transportation System Plan (TSP) have not been discussed by citizens, and therefore need to be vetted through a public comment period.

4. CONSIDERATION OF THE TPAC MINUTES FOR OCTOBER 28, 2011

Mr. Rian Windsheimer of ODOT noted that the draft TPAC minutes incorrectly attributed a comment by Mr. Ted Leybold to Mr. Jeff Flowers of the Oregon Department of Transportation (ODOT). He also asked that the reference to the Southwest Corridor in the discussion over the Oregon Highway Plan (OHP) extending to "Tualatin/Sherwood" be corrected to state that the corridor extends to "Sherwood."

Mr. Dave Norberg and Mr. Scott King were both marked as excused when both were present at the November TPAC meeting.

MOTION: Ms. Whalen moved, Ms. Karen Schilling seconded, to approve the TPAC minutes for October 28, 2011 with the amended language.

ACTION TAKEN: With all in favor, the motion passed.

5. ACTION ITEMS

5.1 Metropolitan Transportation Improvement Program (MTIP) Amendments

Highway 217: Transportation System Management & Operations Project

Mr. Leybold explained the proposed project was to improve ramps, install variable message signs and wider shoulders on State Highway OR-217 using MTIP funds. Mr. Windsheimer provided a flyer detailing ODOT's ongoing study of the facility, noting that 60 percent of congestion on this facility is due to accidents and this amendment, in concert with funds from ODOT, would fund a project to reduce the likelihood of collisions. (Handout included as part of the meeting record.)

MOTION: Ms. Whalen moved, Mr. Andy Back seconded, for TPAC to recommend that the Joint Policy Advisory Committee on Transportation (JPACT) approve Resolution 11-XXXX which amends the MTIP to add the OR-217 Active Transit Management Project.

ACTION TAKEN: With all in favor, the motion passed.

Division Street: Gresham – Fairview Trail to Wallula Pedestrian & Bicycle Improvements

Mr. Leybold summarized the second proposed MTIP amendment, which would recognize Gresham's usage of federal Transportation, Community and Service Preservation (TCSP) funds to construct a facility for bicycles and pedestrians on Division Street. The awarding of these funds is contingent upon this project being amended into the regional MTIP program.

MOTION: Ms. Karen Schilling moved, Mr. Andy Back seconded, for TPAC to recommend that JPACT approve Resolution 11-YYYY which amends the MTIP to add a TCSP-funded project on Division Street between the Gresham-Fairview Trail and Wallulua Avenue in Gresham.

ACTION TAKEN: With all in favor, the motion passed.

5.2 2014-15 Regional Flexible Fund Allocation

Mr. Leybold introduced Ms. Amy Rose and Mr. Heath Brackett of Metro and gave a short presentation highlighting which projects across the region were chosen for the FY 2014-15 Regional Flexible Fund Allocation (RFFA) program and how these particular projects were chosen. Applications for these funds were received by Metro from jurisdictions in August; applicants were given the opportunity to refine their projects after comments from the public and from Metro staff were received this past Fall. (A report of all received public comments was made available to TPAC members and citizens in compact disc and written form, and are available in the meeting packet.)

Committee discussion included:

- The responsibility of RFFA applicants to raise additional funds. Mr. Leybold noted that applicants are required to undergo an amendment process with Metro should they request design modifications to their proposals, and TPAC members asked Metro staff to consider the possibility of undertaking a conformance review to ensure jurisdictions spend their money as their proposals indicated.
- Discussion of the amount of money given to projects between active transportation and green freight. Some TPAC members expressed frustration that the RFFA didn't fund more projects in the Green Economy/Freight Initiatives category; others noted that they wished the RFFA funds had supported more projects in the Active Transportation/Complete Streets category due to the RFFA's explicit goal of supporting regional equity and the lack of other programs that provide grants and funding for these modes of transportation.
- Comments celebrating the RFF allocation for electric vehicles. Mr. Nordberg stated that the Department of Environmental Quality (DEQ) is pleased with the \$500,000 allocation for the Vehicle Electrification Fund (VEF), noting the organization endorses the comments provided in the letter received by Mr. Leybold and included in the public comment document.
- A request that Metro staff consider revising and rewriting the 2040 Design Guidelines for increased clarity.
- The possibility of providing TPAC members a history of the region's allocation of flexible funds for greater context of these initiatives and the evolution of the program.
- Comments applauding Metro staff for the RFFA process. TPAC members stated that the ability for jurisdictions to receive feedback from the public and from Metro staff was valuable in helping write the proposals; further rounds of RFFA project management could also reconvene the Environmental Justice and underserved working group to ensure equity concerns have been met. TPAC members also asked Metro to consider how other conformance standards listed in the Draft Conditions of Approval can be enforced with cooperation with ODOT.

TPAC members also discussed at length the Portland Bike Share project. TPAC members asked questions regarding helmet use and asked for confirmation that the project was not currently included in the city's Transportation System Plan. Others expressed concern regarding the comments from various organizations that the Bike Share proposal did not directly address equity- and/or environmental justice- related issues. Ms. Courtney Duke of the City of Portland responded by stating that Metro staff were satisfied with the project's equity considerations, and that the City of Portland indicated that details about the Bike Share Proposal are dependent on the vendor selected through a Request for Proposal (RFP), a process scheduled for next year. Project staff, Ms. Duke stated, have been working towards a resolution with the organizations that wrote the aforementioned letter, and have been looking for opportunities to include equity concerns into workforce, public participation and vendor considerations of the proposal. Ms. Duke also clarified that while the Bike Share Proposal has not been included in the city's TSP, the concept has been included in Metro's Transportation System Management and Operations (TSMO) regional plan and in the City of Portland's 2030 Bike Plan, both of which included public process and were approved by elected officials.

MOTION #1: Mr. Andy Back moved, Ms. Karen Schilling seconded, to recommend to JPACT approval of Resolution No. 11-XXXX including all fourteen proposed FY 2014-15 RFFA projects with the following amended language and recommendations:

- Direct Metro staff to work with staff from the City of Portland prior to the forthcoming December JPACT meeting to draft conditions as appropriate for the Portland Bike Share project, and also to highlight the discussion and concerns raised by TPAC members and citizen comment at this November TPAC meeting in the staff report.
- Amend the language in the Draft Condition of Approval to state that “All projects will ~~meet~~ be consistent with street design guidelines as defined in the Creating Livable Streets guidebook (Metro; 2nd edition; June 2002 or subsequent edition), as determined by ~~the MTIP Manager~~ Metro’s Planning Director or designee.”
- The City of Portland is encouraged to include key stakeholders from these specific communities in the writing of the conditions of approval.
- Metro staff add a “total cost and overmatch” column on the “2014-15 RFFA project and program nominations” chart included in the Staff Report for Resolution 11-XXXX.

AMENDMENT#1: Ms. Mara Gross moved, Mr. Chris Beanes seconded, to amend Resolution No. 11-XXXX, to remove the City of Portland’s Bike Share Proposal to be considered at a later date when Portland has incorporated greater specificity as to how the city will adequately address the concerns of regional equity and the concerns of organizations such as the Urban League into their proposal.

ACTION TAKEN ON AMENDMENT #1: With four in favor (Beanes, Gross, Nordberg, Stephens), thirteen opposed (Back, Buehrig, Duke, Engelmann, Gray, Kelly, King, Kraushaar, Schilling, Whalen, Windsheimer, Zimmerman) and one abstention (Guenin), amendment #1 failed.

ACTION TAKEN ON MOTION: With sixteen in favor, two opposed (Beanes, Gross), the motion passed.

6. INFORMATION/DISCUSSION ITEMS

6.1 Climate Smart Communities Scenarios: Discussion of Preliminary Results and Findings

Ms. Kim Ellis and Ms. Nuin-Tara Key of Metro provided a brief presentation of the initial findings of Phase 1 of the Climate Smart Communities Scenarios project. This report examines how far current plans for greenhouse gas emission reduction will take the region, and what are the choices and levers available to help the region meet the goals set forth by the Oregon Senate in 2009. Ms. Ellis stressed the importance of regional policymakers becoming familiar with the policy findings presented, noting that TPAC is scheduled to discuss these findings at the forthcoming January 6, 2012 meeting. The Climate Smart Communities Scenarios project plans to spend 2012 studying the economic, environmental and equity perspectives of these findings. She directed TPAC members with questions and comments to forward them to both herself and Ms. Key, and that Metro staff was continuing to meet with regional officials and staff in one-on-one meetings. (All handouts included as part of the meeting record.)

7. **ADJOURN**

Ms. Tracy Ann Whalen expressed that she enjoyed serving her term as a TPAC community representative.

Chair Gertler adjourned the meeting at 12:01 p.m.

Respectfully submitted,



Aaron Brown
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR NOVEMBER 18, 2011

The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
2.0	Flyer	11/18/11	Metro Research Center Open House Flyer	111811t-01
2.0	Flyer		Federal Grant Opportunities Announced	111811t-02
4.0	Minutes	10/28/11	10/28/11 TPAC Minutes	111811t-03
5.1	Resolution		Resolution No. 11-XXXX, MTIP Amendment - OR 217: Active Traffic Mngmt	111811t-04
5.1	Flyer	10/25/11	OR 217 Interchange Management Study: Project Update October 25, 2011	111811t-05
5.2	Memo	11/18/11	UPDATE: Proposed 2035 Regional Transportation Plan Project Amendments	111811t-06
5.2	Report		2014-15 Public Comment Report	111811t-07
5.2	Compact Disc		2014-15 Public Comment Report	111811t-08
5.2	Draft		2014-15 RFFA – Draft Conditions of Approval	111811t-09
5.2	Memo	11/14/11	2014-15 RFFA – Project scope clarifications	111811t-10
5.2	Powerpoint	11/18/11	2014-15 Regional Flexible Funds: Final Recommendation	111811t-11
6.1	Table	11/16/11	At a glance: Results from selected scenarios: CSC Selected Scenarios Discussion Draft	111811t-12

6.1	Handout	11/18/11	Climate Smart Community Scenarios Project	111811t-13
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