

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING THE) RESOLUTION NO. 87-771
MISSION, PRIORITIES AND OBJECTIVES)
FOR THE METROPOLITAN SERVICE) Introduced by
DISTRICT FOR FY 1987-88) Presiding Officer Waker and
) Executive Officer Cusma

WHEREAS, The Council of the Metropolitan Service District adopted Resolution Nos. 86-630 and 86-631 on February 27, 1987, setting forth its Mission, Priorities and Objectives; and

WHEREAS, Metro reviews its Mission, Priorities and Objectives annually to ensure that they are an accurate reflection of its future direction; and

WHEREAS, The existing Mission, Priorities and Objectives were reviewed at work sessions held April 29 and May 20, 1987; and

WHEREAS, Several of Metro's priorities and objectives have been accomplished, and new programs and projects have been proposed; now, therefore,

BE IT RESOLVED,

That the Mission, Priorities and Objectives of the Metropolitan Service District for FY 1987-88 shall be as shown in Exhibit "A" attached.

ADOPTED by the Council of the Metropolitan Service District this 25th day of June, 1987.


Richard Waker, Presiding Officer

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06/08/87

Exhibit A

PRIORITIES & OBJECTIVES FOR FISCAL YEAR 1987-88

MISSION

The mission of Metro is to provide a program of creative leadership, identify and develop methods to implement practical, economical solutions to regional issues, and to provide authorized services to the citizens and governments of the District. Metro will accomplish this mission with the following FY 1987-88 priorities and objectives.

PRIORITY A

ESTABLISH AND MAINTAIN ADEQUATE AND FIRM FINANCIAL SUPPORT FOR ALL SERVICES

OBJECTIVES:

1. Review and update the District's long-range financial principles and policies.
2. Prepare five-year financial plans for all operating and capital projects of the District:
 - Zoo
 - Solid Waste
 - Convention Center
 - Planning
 - General Government
 - Support Services
3. Implement any new funding authority authorized by 1987 Oregon Legislature.
4. Review need for and decide on whether to submit tax base proposal to voters on November 8, 1988.
5. Review need for and decide on financing proposals, if any, to be submitted to 1989 Oregon Legislature.

PRIORITY B

DEVELOP, IMPLEMENT AND MANAGE THE REDUCTION AND DISPOSAL OF SOLID WASTE

OBJECTIVES:

1. Conserve remaining capacity at St. Johns Landfill. Divert waste to other disposal sites when economically feasible.

2. Implement waste reduction, reuse, and recycling programs in economical and environmentally sound manner.
3. Complete functional plan element of regional Solid Waste Management Plan, adopt completed plan as a whole.
4. Select specific resource recovery vendor(s), negotiate service agreement(s), proceed with financing and development of resource recovery project(s), if economically feasible.
5. Select and develop a replacement for the St. Johns Landfill.
6. Develop the West Transfer & Recycling Center.
7. Develop long-range financial plan for the regional solid waste system.
8. Inform the public of the needs of the region to promote understanding and generate acceptance of Metro's mandate to manage the solid waste system.
9. Maintain effective service operations at the St. Johns Landfill and Clackamas Transfer & Recycling Center.
10. Achieve adopted goals for disadvantaged business participation in contracting.
11. Improve employment opportunities at Metro for women and minorities through enhanced affirmative action efforts.

PRIORITY C

IDENTIFY AND RESOLVE ISSUES OF REGIONAL SIGNIFICANCE

1. Provide data, analysis and structure to solve common problems in the metro area.
2. Carry out the following priority programs:
 - Update the Regional Transportation Plan;
 - Review the Urban Growth Boundary;
 - Define regional economic development priorities;
 - Enhance database to support Transportation and Development Services.

3. Define the appropriate reorganization of IRC to carry out these functions.
4. Achieve adopted goals for disadvantaged business participation in contracting.
5. Improve employment opportunities at Metro for women and minorities through enhanced affirmative action efforts.

PRIORITY D

PROMOTE PUBLIC UNDERSTANDING OF METRO AND ITS RESPONSIBILITIES

OBJECTIVES:

1. Communicate the mission of the agency to the public.
2. Create an awareness of regional needs and the services Metro offers to meet those needs.
3. Publicize our achievements and accomplishments.

PRIORITY E

ASSURE THE OPPORTUNITY FOR PUBLIC INVOLVEMENT IN METRO'S DECISION-MAKING PROCESS

OBJECTIVES:

1. Advertise meetings.
2. Offer information meetings, briefings and events.
3. Council and Executive Officer will take the lead in creating support for Metro services and areas of responsibility.
4. Structure decision-making to allow opportunity for citizen participation at significant points in the process.

PRIORITY F

PROVIDE EFFECTIVE ZOOLOGICAL EDUCATION, RECREATION, AND CONSERVATION SERVICES TO CITIZENS OF THE REGION

OBJECTIVES:

1. Proceed with capital construction projects in accordance with the 1987 adopted Zoo Master Plan.
2. Review the marine aquarium 1986-87 Feasibility Study and determine a course of action.
3. Develop a stable financing strategy for Zoo operations, Master Plan capital improvement projects, parking lot improvements, and a marine aquarium as defined by Council policy.
4. Maintain effective Zoo service operations.
5. Achieve adopted goals for disadvantaged business participation in contracting.
6. Improve employment opportunities at Metro for women and minorities through enhanced affirmative action efforts.

PRIORITY G

DEVELOP A LONG-RANGE PLANNING EFFORT

OBJECTIVES:

1. In conjunction with the proposed House-Senate Interim Committee, address the role of Metro as a general purpose government vis a vis being a service district. Completed by 1988.
2. Develop a long-range, financial strategy that would address the timing and feasibility of a tax base for general fund support of Metro as well as the Zoo and libraries. An additional area that could be addressed is transit.
3. Complete Regional Parks Plan by 1988.
4. Develop a Regional Economic Development Strategy by 1988.
5. Develop a Regional Hazardous Waste Plan 1990.
6. Develop a Interstate Cooperation Program by 1991.
7. Develop a Regional Drainage Strategy by 1991.

PRIORITY H

DEVELOP AND OPERATE THE OREGON CONVENTION CENTER AS AN ECONOMIC RESOURCE

OBJECTIVES:

1. Construct the Oregon Convention Center on-time and in-budget.
2. Implement a marketing program which maximizes direct and indirect economic benefits to the region's citizens and the citizens of Oregon.
3. Establish an operations reserve to ensure the fiscal solvency of the facility in its early years of operation.
4. Begin operations planning to ensure efficient and effective operations of the center upon opening.
5. Explore the feasibility of an arena as called for in the Master Plan.
6. Achieve adopted goals for disadvantaged business participation in contracting.
7. Improve employment opportunities at Metro for women and minorities through enhanced affirmative action efforts.

PRIORITY I

INCREASE THE COUNCIL'S EFFECTIVENESS IN CARRYING OUT ITS POLICY-MAKING AND FISCAL AND ADMINISTRATIVE OVERSIGHT RESPONSIBILITIES

1. Review of the Council organization rules, procedures and communication methods.
2. Review the use of commissions and, if appropriate, develop a proposed ordinance creating a commission for the operation of the Zoo and the Convention Center.
3. Review the process for setting Council agendas, including long-range agenda planning.

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CONSIDERATION OF RESOLUTION NO. 87-771 FOR THE PURPOSE OF ADOPTING THE MISSION, PRIORITIES AND OBJECTIVES FOR THE METROPOLITAN SERVICE DISTRICT FOR FY 1987-88.

Date: June 16, 1987

Presented by: Ray Barker

FACTUAL BACKGROUND AND ANALYSIS

Council/Executive Officer work sessions were held on April 29 and May 20, 1987, to review Metro's Mission, Priorities and Objectives. Because many of Metro's priorities and objectives have been accomplished, and new programs and projects have been proposed, several changes were recommended at the work session on May 20.

Following the last work session, the priorities and objectives were revised to reflect the recommended changes. The revised priorities and objectives were then given to Councilors, Executive Officer, department heads and senior staff for "final" review and comments before bringing them before the Council for formal adoption. The following comments and recommendations were received:

There was a proposal to have a priority entitled "To Study the Structure, Funding and Responsibilities of Metro." There wasn't a clear concensus of those attending the work session on May 20 that this should be a separate priority. No objectives have been submitted for this proposed priority, therefore, it is not included in the priorities and objectives for Council consideration. The following comment was received: not one of our major priorities. This constant contemplation of our own navel absorbs energy better spent on accomplishing our current Mission.

Priority A

Establish And Maintain Adequate And Firm Financial Support For All Services.

Good set of specifics.

Priority C

Identify And Resolve Issues Of Regional Significance.

Recommend Objective 4 be revised to read: "Investigate other regional functions that appear to be appropriate Metro responsibilities."

I am unclear about including "Review The Urban Growth Boundary." Are there specific periodic review requirements for the UGB? If so, when is this review due? If not, what is the impetus for review? Certainly, plans or limits like the UGB lose any sense of stability or authority if subjected to constant review, absent any compelling reason or apparent need.

Priority E

Assume The Opportunity For Public Involvement In Metro's Decision-Making Process.

Suggested substitutes for Objective 4: Structure decision-making processes to allow opportunity for citizen participation.

Structure decision-making to allow opportunity for citizen participation at significant points in the process.

Structure decision-making process to allow for citizen participation at effective points.

Priority G

Develop A Long-Range Planning Effort.

It is proposed that Metro address a series of key issues identified by the participants in the goal-setting sessions; some items were deleted or combined under a single heading. It should be noted that this listing does not include items included in other priority items delineated in this document.

Areas of potential long-range planning consideration:

super county, regional jails, sewers, human services, building permits and energy.

Items that were deleted from consideration were:

animal control, elections, road maintenance, arts, traffic safety, human relations, medical planning, zoning, garbage collection and highway financing.

We could prioritize this list, and place it under Priority C, Objective 4.

Priority I

Increase The Council's Effectiveness In Carrying Out Its Policy-Making and Fiscal and Administrative Oversight Responsibilities.

More navel contemplation -- but this one could produce useful changes. This should not be allowed to absorb too much of our attention. Council has too little time, our own and staff's for incessant reorganization.

The proposed Mission, Priorities and Objectives for FY 1987-88 are incorporated in Resolution No. 87-771 attached (see Exhibit "A").

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 87-771.

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7.1 Consideration of Resolution No. 87-744, for the Purpose of Adopting the Annual Budget for Fiscal Year 1987-88, Making Appropriations from Funds of the District in Accordance with Said Annual Budget, and Levying Ad Valorem Taxes (Public Hearing)

Dick Engstrom, Deputy Executive Officer, presented staff's report. He explained the approved budget had been reviewed by the Tax Supervising & Conservation Commission (TSCC). Exhibit "A" to the staff report included a letter to Metro from the TSCC listing their comments on the budget. Don Cox, Accounting Manager, explained that all the TSCC's concerns had been addressed and that one change in appropriations had been required.

Councilor Van Bergen asked how convention center project bond sale interest income would be handled in the new budget and what type of control the Council would have over approving a transfer of funds. Mr. Cox said staff would return to the Council -- the only Metro body that could approve such a budget change -- with a request to approve a supplemental budget. Presiding Officer Waker added that he would ask Donald Carlson, Council Administrator, to look into the matter to see if any other action were required of the Council.

Motion: Councilor Kirkpatrick moved, seconded by Councilor Kelley, to adopt Resolution No. 87-744 to include a revised Exhibit "A" to reflect TSCC's requests.

Vote: A vote on the motion resulted in all ten Councilors present voting aye. Councilor Ragsdale and Van Bergen were absent.

The motion carried and the Resolution was adopted.

Presiding Officer Waker noted he had failed to announce a public hearing before the Council voted on the motion and gave opportunity to the public to address the Council at that time. There was no testimony and the hearing was closed. The motion and vote stood.

7.2 Consideration of Resolution No. 87-771, for the Purpose of Adopting Priorities and Objectives for FY 1987-88

Ray Barker, Council Assistant, presented the staff report. He discussed comments received from staff and Councilors when the draft Priorities and Objectives document was first circulated. After discussion, the Council agreed the Resolution should be amended as follows (deleted language is shown in brackets and new language is underlined):

1. Priority E-4 should be changed to read: "[Provide an opportunity for citizens to participate in decision-making processes] Structure decision-making to allow opportunity for citizen participation at significant points in the process."
2. Priority G-2 should be changed to read: "Develop a long-range, financial strategy that would address the timing and feasibility of a tax base for general fund support of Metro as well as the Zoo and libraries. An additional area[s] that could be addressed [are] is transit [and libraries]."
3. Priority G-4 should be changed to read: "Develop a Regional Economic Development [Plan] Strategy by 1988."
4. Priority G-6 should be changed to read: "Develop an Interstate Cooperation [Plan] Program by 1991."
5. Priority G-4 should be deleted.
6. Priority G-5 should be renumbered as Priority G-4.
7. Priority G-6 should be renumbered as Priority G-5.

At the end of the discussion, Councilor Kirkpatrick said she was a strong advocate of the priorities setting process and hoped the Executive and Council could start the process earlier for fiscal year 1988-89.

Motion: Councilor Cooper moved, seconded by Councilor Gardner, to adopt Resolution No. 87-771 as amended.

Vote: A vote on the motion resulted in all ten Councilor present voting aye. Councilors Collier and Ragsdale were absent.

The motion carried and the Resolution was adopted as amended.

7.3 Consideration of Resolution No. 87-776, for the Purpose of Entering into an Intergovernmental Agreement to Commence Operations of Transit Service on the Jefferson Street Rail Line

Councilor Gardner reviewed the staff report and pointed out the Council was being requested to approve the Intergovernmental Agreement in principle up to the amount of \$10,000. The Council would be granting staff the discretion of amending contract language relating to insurance and liability matters. He explained that Mr. Botteri,