

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF INITIATING AN) RESOLUTION NO. 87-772A
UPDATE OF THE REGIONAL SOLID)
WASTE MANAGEMENT PLAN) Introduced by the
) Council Solid Waste Committee

WHEREAS, ORS 268.390 authorizes the Metropolitan Service District to prepare and adopt functional plans for areas and activities which have impact on air quality, water quality, transportation and other aspects of metropolitan area development identified by the Council of the Metropolitan Service District; and

WHEREAS, Metro Resolution No. 87-740 provides findings supporting the designation of solid waste as an area and activity for development of a functional plan and provides justification that solid waste has a significant impact upon the orderly and responsible development of the metropolitan area; and

WHEREAS, The Metro Presiding Officer and Executive Officer have met with representatives of local governments in the metropolitan area to discuss the concept of updating the regional Solid Waste Management Plan as a functional plan for solid waste; now, therefore,

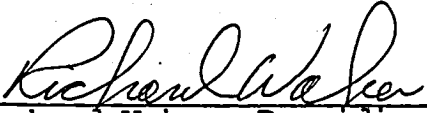
BE IT RESOLVED,

That the Council of the Metropolitan Service District encourages the Executive Officer and staff to work with cities and counties in the tri-county area for their adoption of a resolution which:

1. expresses support for the solid waste functional planning effort; and

2. expresses their willingness to participate in the development of the plan.

ADOPTED by the Council of the Metropolitan Service District
this 25th day of June, 1987.



Richard Waker, Presiding Officer

RW/gl
7642C/506
06/24/87

CONSIDERATION OF RESOLUTION NO. 87-772A FOR THE
PURPOSE OF INITIATING AN UPDATE OF THE REGIONAL
SOLID WASTE MANAGEMENT PLAN

Date: June 24, 1987

Presented by: Becky Crockett

FACTUAL BACKGROUND AND ANALYSIS

The purpose of Resolution No. 87-772A is for the Council to encourage the Executive Officer and staff to work with cities and counties in the tri-county area for their adoption of a resolution which:

1. expresses support for the solid waste functional planning effort; and
2. expresses their willingness to participate in the development of the plan.

A sample resolution which has been sent to the cities and counties for their review and formal consideration is attached as Attachment "A."

This resolution is a result of a series of meetings where the Executive Officer, the Council Presiding Officer and staff have met with local government officials to discuss the solid waste planning project. On May 15, 1987, and June 2, 1987, the Executive Officer and the Council Presiding Officer met with elected officials from the three counties, the City of Portland, and a representative from the Port of Portland. With support from this group, a briefing for all local government officials in the tri-county region was held on June 5, 1987. Eighteen jurisdictions were represented. Many of the jurisdictions represented expressed support for forming a partnership to update the plan.

Staff is currently in the process of working with each city and county in scheduling the resolution for consideration. Staff will be prepared to attend each hearing, make a presentation regarding the solid waste planning project, and answer any questions that may arise. A schedule of these local hearings will be made available to each Council member in the event that they would like to attend a local hearing within their district.

At this time staff is continuing to work with the Council Solid Waste Committee and the Planning Advisory Committee (initiated by the Executive Officer) to refine the solid waste planning work

program, composition of a policy and technical committee, methodology of merging existing solid waste projects in process with the plan, and specific policy guidelines for the Council to act upon in order to provide project goals for development of the plan.

This work in progress is expected to be completed for Council consideration in July.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution No. 87-772A.

BC/gl
7642C/506
06/24/87

STAFF REPORT

Agenda Item No. 7.5

Meeting Date June 25, 1987

CONSIDERATION OF RESOLUTION NO. 87-772 FOR THE
PURPOSE OF INITIATING AN UPDATE TO THE REGIONAL
SOLID WASTE MANAGEMENT PLAN

Date: June 12, 1987

Presented by: Becky Crockett

FACTUAL BACKGROUND AND ANALYSIS

The purpose of Resolution No. 87-772 is to initiate an update to Metro's Regional Solid Waste Management Plan. The proposed Plan update will be developed as a functional plan, in accordance with Resolution No. 87-740 which designated solid waste as an area and activity appropriate for functional planning. The significance of the functional plan is that Metro may require cities and counties to change their comprehensive land use plans to conform with the updated regional Plan.

Since adoption of Resolution No. 87-740, the Executive Officer, the Council Presiding Officer and staff have met with local government officials, developed a project work program, and coordinated short-term and long-term solid waste planning issues. On May 15, 1987, and June 2, 1987, the Executive Officer and Council Presiding Officer met with elected officials from the three counties, the City of Portland, and the Executive Director from the Port of Portland to discuss the need and proposed process for updating the Plan. With support from this group, a briefing for all local government officials in the tri-county region was held on June 5, 1987. Eighteen jurisdictions were represented. Topics of discussion included defining the nature of the problem, a proposal for a process to solve the problem, and details on the elements of the Plan. Many of the jurisdictions represented expressed support for forming a partnership to update the Plan.

Staff has worked closely with a three-member planning advisory committee composed of Dave Fredrikson, Jim Sitzman, and Ardis Stevenson to develop a Preliminary Work Program. The preliminary work program reflects decisions made on short-term planning issues described in Resolution No. 87-773.

PROJECT OVERVIEW AND ORGANIZATION

The goal of the Plan update is to adopt a comprehensive plan for managing solid waste produced within the tri-county area. The emphasis of this project is to build a consensus for the planning and siting of solid waste facilities through a regional partnership comprised of Metro, cities, counties, refuse haulers, citizens and

other affected parties. The planning process will produce a comprehensive solid waste system which incorporates the following key elements:

- Provisions for reduce, reuse, recycle, recover, diversion and landfill.
- Locations and types of necessary facilities.
- Consistency between the Solid Waste Management Plan, local land use plans and state programs.
- Defined roles and responsibilities for the ongoing cooperative regional partnership to implement and update the Plan.
- Continued citizen participation in plan development and implementation.
- Recognition of a system that is regionally balanced, cost-effective, technically feasible and environmentally and publicly acceptable.

It is recommended that the organization of the regional partnership follow the model used in Metro's successful Joint Policy Advisory Committee on Transportation (JPACT). Based upon this model, a policy committee and a technical committee would be formed to prepare the Plan update for adoption by the Metro Council. The membership of the policy committee is proposed to include Metro Councilors, the Metro Executive Officer, a representative from each county, a representative of the cities from each county, a City of Portland representative, a Port of Portland representative, and a Department of Environmental Quality representative. The technical committee is envisioned to be comprised of engineers, planners, solid waste managers, haulers and citizens.

A preliminary work program has been prepared to identify the scope of the project and the time required for completion. A schedule of the primary activities and milestones is attached as Appendix 1. This schedule identifies a two-year planning effort. This work program is preliminary and is intended to be developed in final form by the policy and technical committees.

The work program consists of 11 major task areas. The major task areas include:

1. Formation of the policy and technical committee,
2. Development of the final work program,
3. Preparation of solid waste inventory data and evaluation,
4. Preparation of waste reduction goals,
5. Evaluation of waste reduction programs,
6. Preparation of solid waste system alternatives,
7. Selection of preferred solid waste system alternative,

8. Preparation of site selection process and comprehensive plan consistency actions,
9. Preparation of plan update procedure,
10. Adoption of the plan, and
11. Ongoing public information and Participation Activities.

Work on task area one is scheduled to begin July 1, 1987, following adoption of this resolution. By the end of December 1987, development and evaluation of the solid waste inventory data and waste reduction goals and programs will be completed. A review of solid waste system alternatives and selection of a preferred alternative will be completed by October 1988. Public review of the solid waste system alternatives will occur June through August 1988 before selection of a preferred alternative in October 1988. Following selection of the preferred option, the site selection process and land use consistency actions will be completed (June 1988 to January 1989). In January 1989, the plan adoption process will begin. The Metro Council is expected to adopt the plan in June 1989.

Staff believes this time frame is conservative and will tighten it further during its review with the technical and policies committees. A final work program will be brought before the Council after this review is complete. Staff has already initiated portions of this planning project (inventory and waste reduction goals) which are not dependent on immediate policy decisions and will continue this work while the final work program is being reviewed for final approval.

PROJECT COORDINATION WITH EXISTING FACILITIES SITING PROCESSES

Several facility siting processes are currently in progress. These include the west transfer & recycling center, the resource recovery project, and the DEQ landfill siting process. These processes will be coordinated with the planning process as described below.

West Transfer & Recycling Center

Currently, the siting process is in litigation with both the Land Use Board of Appeals and Washington County Circuit Court. A decision from LUBA is expected in October 1987. If the legal issues are settled in Metro's favor the siting will be completed and it will not be necessary to consider in the Plan. If the legal issues are not resolved in Metro's favor, transfer station service for the west side of the region will be readdressed in the planning process.

Resource Recovery

In September 1987, the Metro Council will decide whether or not to proceed with final negotiations with vendors for resource recovery facilities. If the Council decides at this time not to continue with negotiations, the need for resource recovery facilities will be evaluated through the planning process. If the Metro Council decides

to enter into final negotiations with resource recovery vendors, the existing process will continue and the need for resource recovery will become an integral component of the Plan. In September 1987, selected proposers will be asked to initiate the local land use permit process.

By December 1987, a land use decision on resource recovery site(s) should be completed at the local level. If a permit(s) is obtained, the process will continue as currently scheduled and therefore no further planning is required. If a permit is not obtained, site(s) will be selected through the planning process for updating the regional Plan. According to the work program, development of solid waste system alternatives will not begin until January 1988. Therefore, if decisions on both or either resource recovery or WTRC dictate that they need to be readdressed, those issues can readily be accommodated within the planning project work program.

Landfill

The Environmental Quality Commission (EQC) made a decision on a landfill site on June 12, 1987. Additionally, private sector proposals are currently being pursued and brought forward to both DEQ and Metro. Staff will conduct an evaluation of private sector landfill proposals with the EQC selected landfill. Staff expects an evaluation and recommendation on these options to be completed by September 1987. A Council decision on an option is expected to occur soon after. At this point, the final disposal option chosen will become an integral component of the Regional Solid Waste Management Plan.

The three ongoing facility siting processes can successfully be merged with the process to update the Plan. Staff recommends adoption of this proposal to merge existing facility siting processes with the update of the Plan.

SUMMARY OF ACTIONS REQUESTED

Staff recommends that the Council adopt Resolution No. 87-772. This resolution takes the following actions to initiate the Regional Solid Waste Management Plan update:

1. Establishes the Policy Committee and Technical Committee and directs staff to recruit members for both committees.
2. Adopts the Preliminary Work Plan.
3. Adopts Council policy on coordination of the Plan with existing facility siting processes.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution
No. 87-772.

RW/sm
7622C/506
06/12/87

BEFORE THE COUNCIL OF THE
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WASTE MANAGEMENT PLAN) Introduced by the
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WHEREAS, ORS 268.390 authorizes the Metropolitan Service District to prepare and adopt functional plans for areas and activities which have impact on air quality, water quality, transportation and other aspects of metropolitan area development identified by the Council of the Metropolitan Service District; and

WHEREAS, Metro Resolution No. 87-740 provides findings supporting the designation of solid waste as an area and activity for development of a functional plan and provides justification that solid waste has a significant impact upon the orderly and responsible development of the metropolitan area; and

WHEREAS, The Metro Presiding Officer and Executive Officer have met with representatives of local governments in the metropolitan area to discuss the concept of updating the regional Solid Waste Management Plan as a functional plan for solid waste; and

WHEREAS, Metro staff have prepared a report to the Council recommending:

1. Formation of an intergovernmental joint policy committee on solid waste and technical planning committee on solid waste,
 2. Adoption of a preliminary Solid Waste Plan work program,
 3. Adoption of Council policy on coordination of the plan update process with existing facility siting decisions;
- now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District hereby initiates an update to the Regional Solid Waste Management Plan and directs staff to implement the recommendations cited above and described in the attached staff report.

ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1987.

Richard Waker, Presiding Officer

RW/sm
7642C/506
06/12/87

STAFF REPORT

Agenda Item No. 7.5

Meeting Date June 25, 1987

*absolute -
revised Aug 87-772A.*

CONSIDERATION OF RESOLUTION NO. 87-772 FOR THE
PURPOSE OF INITIATING AN UPDATE TO THE REGIONAL
SOLID WASTE MANAGEMENT PLAN

Date: June 12, 1987

Presented by: Becky Crockett

FACTUAL BACKGROUND AND ANALYSIS

The purpose of Resolution No. 87-772 is to initiate an update to Metro's Regional Solid Waste Management Plan. The proposed Plan update will be developed as a functional plan, in accordance with Resolution No. 87-740 which designated solid waste as an area and activity appropriate for functional planning. The significance of the functional plan is that Metro may require cities and counties to change their comprehensive land use plans to conform with the updated regional Plan.

Since adoption of Resolution No. 87-740, the Executive Officer, the Council Presiding Officer and staff have met with local government officials, developed a project work program, and coordinated short-term and long-term solid waste planning issues. On May 15, 1987, and June 2, 1987, the Executive Officer and Council Presiding Officer met with elected officials from the three counties, the City of Portland, and the Executive Director from the Port of Portland to discuss the need and proposed process for updating the Plan. With support from this group, a briefing for all local government officials in the tri-county region was held on June 5, 1987. Eighteen jurisdictions were represented. Topics of discussion included defining the nature of the problem, a proposal for a process to solve the problem, and details on the elements of the Plan. Many of the jurisdictions represented expressed support for forming a partnership to update the Plan.

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PROJECT OVERVIEW AND ORGANIZATION

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The three ongoing facility siting processes can successfully be merged with the process to update the Plan. Staff recommends adoption of this proposal to merge existing facility siting processes with the update of the Plan.

SUMMARY OF ACTIONS REQUESTED

Staff recommends that the Council adopt Resolution No. 87-772. This resolution takes the following actions to initiate the Regional Solid Waste Management Plan update:

1. Establishes the Policy Committee and Technical Committee and directs staff to recruit members for both committees.
2. Adopts the Preliminary Work Plan.
3. Adopts Council policy on coordination of the Plan with existing facility siting processes.

EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends adoption of Resolution
No. 87-772.

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WHEREAS, Metro staff have prepared a report to the Council recommending:

1. Formation of an intergovernmental joint policy committee on solid waste and technical planning committee on solid waste,
 2. Adoption of a preliminary Solid Waste Plan work program,
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- now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District hereby initiates an update to the Regional Solid Waste Management Plan and directs staff to implement the recommendations cited above and described in the attached staff report.

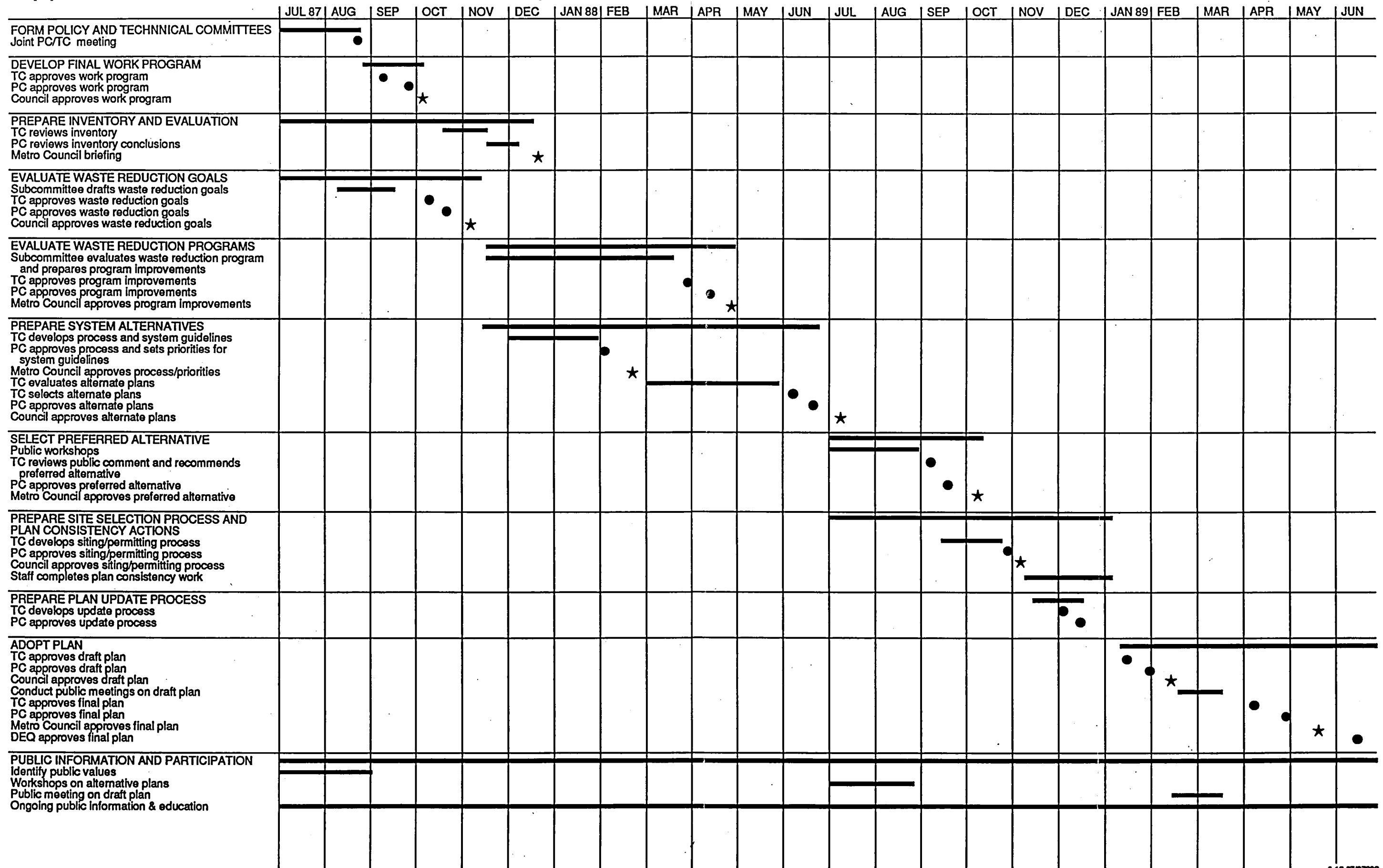
ADOPTED by the Council of the Metropolitan Service District this _____ day of _____, 1987.

Richard Waker, Presiding Officer

RW/sm
7642C/506
06/12/87

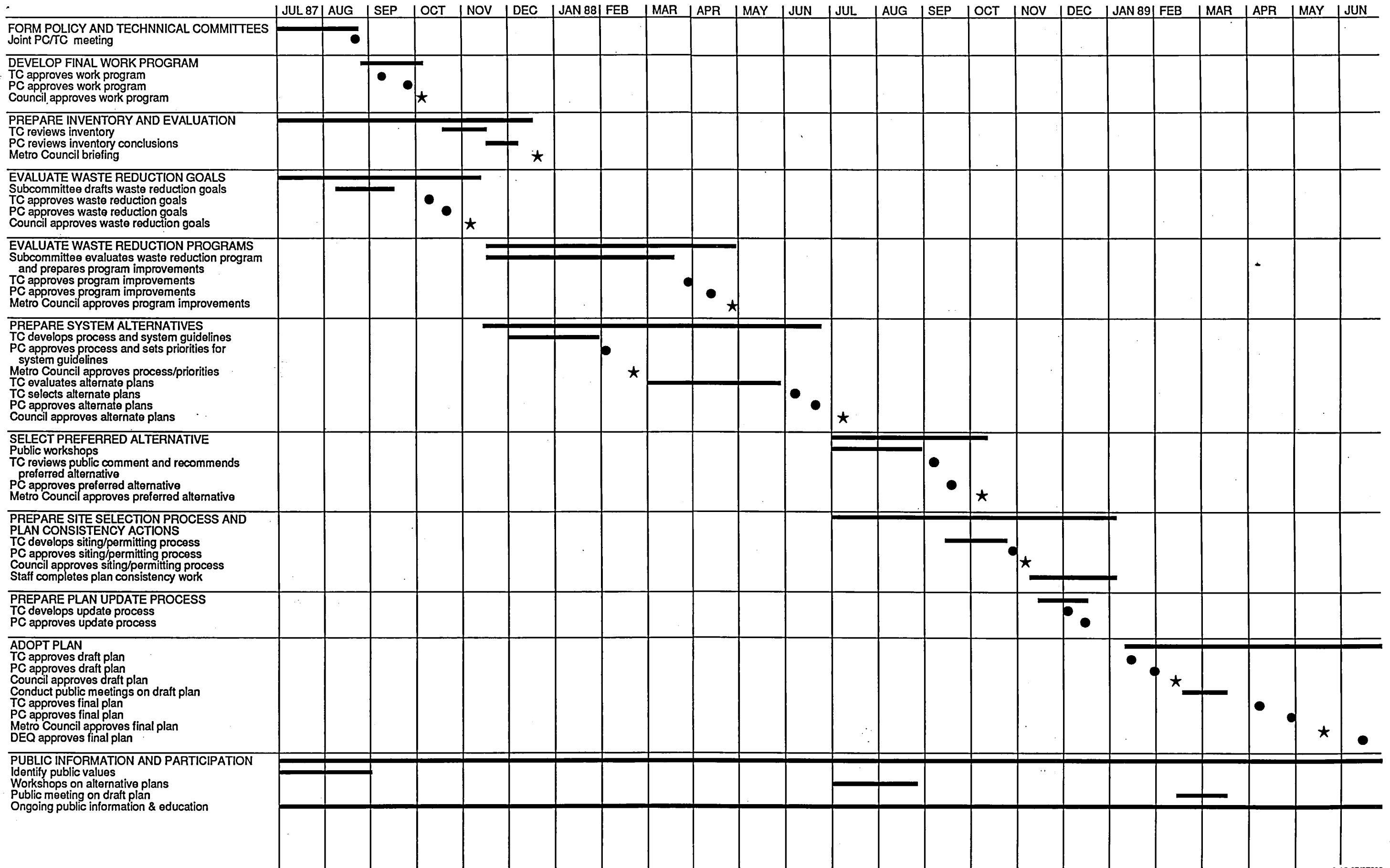
Appendix 1: Solid Waste Plan Work Program

PC = Policy Committee
TC = Technical Committee



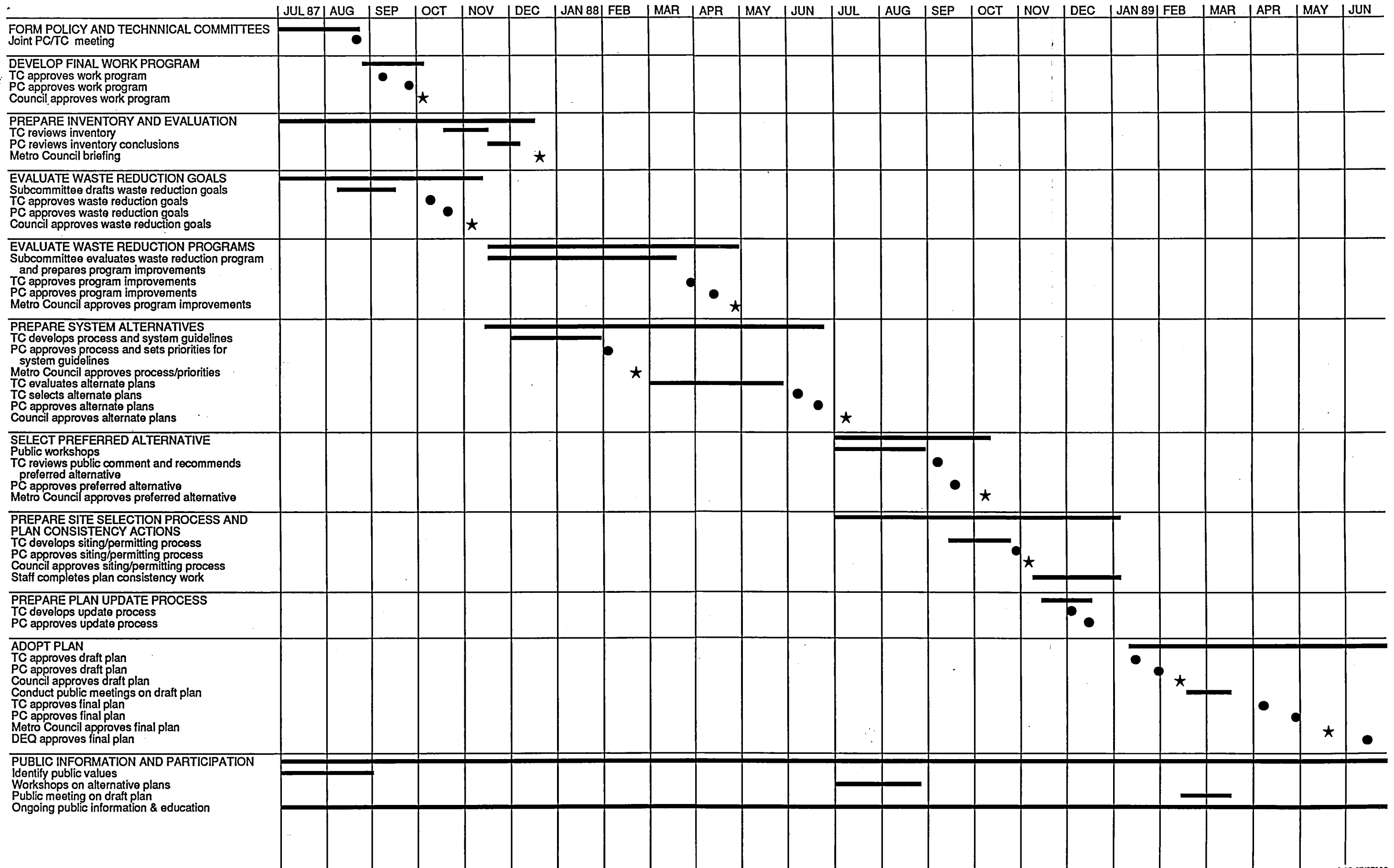
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gated the incident and had commended Wastech for their corrective actions.

Motion to Adopt Resolution: Councilor Hansen moved, seconded by Councilor DeJardin, to adopt Resolution No. 87-775.

Mr. Botteri, General Counsel, noted that the document entitled, "Amendment No. 3," needed to be amended to show that Item 2.1 (Operation Onsite) of Part 4 (Specifications) of the contract should waive the Disadvantaged Business Enterprise (DBE) requirements for the sole purpose of allowing Wastech's subcontractors to drive vehicles on the premises.

Motion to Approve Contract Extension: Councilor Knowles moved, seconded by Councilor Kelley, to approve an 18-month extension to the Contract with Wastech, Inc. to include the amendment to item 10 of Amendment No. 3 as indicated earlier by Counsel.

Councilor Van Bergen expressed concerns about the status of the grounds at the CTRC facility. He did not think Wastech had fulfilled their contractual agreement. Dave Luneke, Engineer, explained the problem raised by Councilor Van Bergen was not a condition of the contract in question. Mr. Luneke then reported on measures in progress to remedy the Councilors' concerns.

Vote on Motion to Adopt the Resolution: A vote on the motion resulted in:

Ayes: Councilors Bonner, Collier, Cooper, DeJardin, Gardner, Hansen, Kelley, Kirkpatrick, Knowles and Waker

Nay: Councilor Van Bergen

Absent: Councilor Ragsdale

The motion carried and Resolution No. 87-775 was adopted.

Vote on the Motion to Approve the Contract Extension: A vote on the motion resulted in all eleven Councilors present voting aye. Councilor Ragsdale was absent.

The motion carried and the contract extension was approved.

7.5 Consideration of Resolution No. 87-772, for the Purpose of Initiating an Update of the Regional Solid Waste Management Plan

Becky Crockett, Solid Waste Analyst, noted that a new staff report and Resolution numbered 87-772A replaced the resolution and staff

report included in the agenda packet. The revised resolution was initiated by the Council Solid Waste Committee and encouraged the Executive Officer and staff to work with local governments within the region to adopt a resolution that would: 1) state that jurisdiction's support for Metro's Solid Waste Management Plan Update; and 2) express that jurisdiction's willingness to participate in the solid waste functional planning process. Ms. Crockett reported the resolution for the local governments was a result of meetings the Presiding and Executive Officers had conducted with local government officials.

Ms. Crockett explained staff would be working with each of the 34 local governments to ensure adoption of the resolution by each. Councilors would receive a schedule of when local governments would be holding their hearings to adopt resolutions.

Ms. Crockett also reported the Council Solid Waste Committee had concluded more time was needed to consider the following policy issues included in the original staff report and Resolution No. 87-772. Those issues include: 1) Council adoption of a draft work program for the development of a Solid Waste functional planning project; 2) Council consideration of forming a policy group and a technical planning group to assist in the development of the plan; 3) Council endorsement of the methodology to explain how existing solid waste projects or process would be merged with the Solid Waste Management Plan; and 4) Council adoption of policy guidelines for the Plan. Ms. Crockett said the Council would be asked to consider these issues at the last meeting in July.

Motion: Councilor Gardner moved, seconded by Councilor Hansen, to adopt Resolution No. 87-772A.

Councilor Gardner explained the Solid Waste Committee wanted the Council to consider functional planning policies in July when more time could be given to the matter.

Councilor Kirkpatrick requested that at the July meeting staff not propose a model the Solid Waste Committee had not discussed.

Vote: A vote on the motion resulted in all eleven Councilors present voting aye. Councilor Ragsdale was absent.

The motion carried and Resolution No. 87-772A was adopted.

Presiding Officer Waker called a recess at 7:35 p.m. The Council reconvened at 7:55 p.m. At the end of the recess, the Presiding Officer announced agenda item 8.1 would be considered next, followed by items 7.6, 7.7, 7.8 and 7.9.