## BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

| FOR THE PURPOSE OF COORDINATING | )   | RESOLUTION NO. 87-773 |
|---------------------------------|-----|-----------------------|
| SOLID WASTE SYSTEM PLANNING AND | )   |                       |
| DEVELOPMENT WITH SHORT-TERM     | ) . | Introduced by the     |
| DIVERSION PROGRAMS AND INTERIM  | j   | Executive Officer     |
| FRANCHISING POLICIES            | ì   |                       |

WHEREAS, The Metropolitan Service District is initiating an update of the Regional Solid Waste Management Plan with the adoption of Resolution No. 87-772; and

WHEREAS, The Metropolitan Service District is proceeding with adopted programs and processes leading to the development of resource recovery, landfill and transfer station solid waste system components; and

WHEREAS, The Council of the Metropolitan Service District Ordinance No. 86-199 adopted a Solid Waste Reduction Program; and

WHEREAS, The St. Johns Landfill Capacity Report, presented to the Council on April 9, 1987, demonstrates the need for aggressive measures to divert waste away from the St. Johns Landfill; and

WHEREAS, The attached staff report dated June 12, 1987, and the attachments included with it set forth a method for coordinating the long-term system planning process and current facility development processes with short-term diversion efforts; and

WHEREAS, It is the consensus of the Council that the adoption of short-term diversion solutions should not limit options which the region may consider within a long-term plan for a managed system; now, therefore,

BE IT RESOLVED,

That the following policies and strategies are adopted for the purpose of coordinating solid waste system planning and development with short-term diversion programs and solid waste franchising programs.

- Interim franchising policies, which assure that short-term diversion programs or franchises issued for major facilities within the next four years are consistent with the development of a long-term managed system, shall be developed and brought to the Council for adoption.
- 2. Short-term diversion efforts and projects are to proceed as generally outlined and sequenced in Attachment Nos. 1 and 2 to this resolution and to the staff report of June 12, 1987. No specific dates, tonnages, or products are committed to, however, diversion efforts should proceed consistent with the following directives:
  - a. Short-term diversion efforts are to be coordinated with long-term system planning efforts.
  - b. In order for the diversion program to succeed, diversion efforts must be undertaken in a timely manner and must result in significant tonnages being diverted.
  - c. Waste reduction system development and waste diversion efforts which have already been committed to should go forward as scheduled.

- d. The two most critical short-term efforts are the issuance of a Request for Proposals (RFP) for private sector waste diversion and recycling and a drop box diversion program. As each of these efforts has the potential for effecting the needed amount of waste diversion within a short time, they should move forward immediately (as indicated in Attachment No. 2) so that decisions on their appropriateness and their final adoption can be made as soon as possible.
- At the same time, other diversion strategies will be evaluated and implemented if found These could include rate incentives feasible. for disposers to use other sites, and diversion credits based on the amount of material a disposer delivers to recycling markets, materials recovery facilities, and yard debris processors. Because these methods offer more cost-effective diversion, the volume of waste potentially diverted will be taken into consideration before contracting for specific amounts of private sector waste diversion and recycling. There will also be an ongoing review of the results of operational modifications at the St. Johns Landfill. will ensure that the more expensive diversion

methods will be applied to the smallest possible amount of waste.

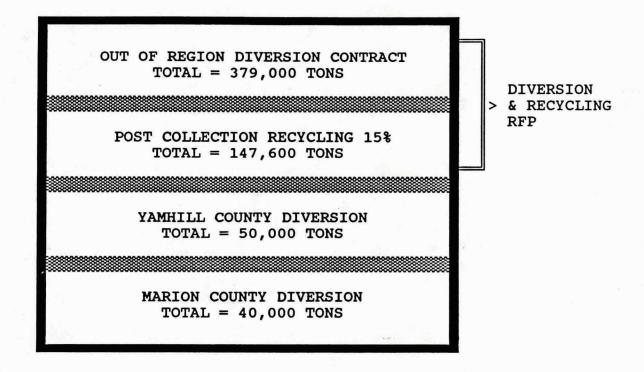
ADOPTED by the Council of the Metropolitan Service District this 25th day of June , 1987.

Richard Waker, Presiding Officer

RM/g1 7663C/506 06/29/87

## FISCAL YEAR 87/88 SHORT TERM DIVERSION PLANS AND QUANTITIES

ESTIMATED SOLID WASTE TO BE DISPOSED OF = 984,000 TONS\*



WASTE TO BE LANDFILLED AT ST. JOHNS = 457,300 TONS

LANDFILL CAPACITY:

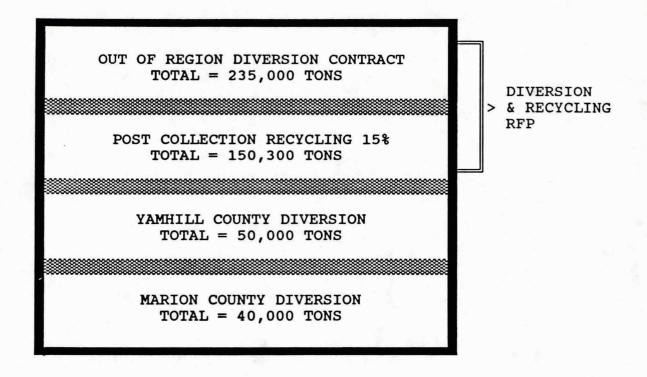
1,680,000 TONS - 457,300 TONS 1,222,700 TONS

NOTES: ST. JOHNS LANDFILL CAPACITY ASSUMES WASTE IS COMPACTED TO 1,200 LBS/CUYD.

\* ANNUAL TONNAGE ESTIMATE TAKES INTO ACCOUNT CURRENT RECYCLING.

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# FISCAL YEAR 88/89 SHORT TERM DIVERSION PLANS AND QUANTITIES ESTIMATED SOLID WASTE TO BE DISPOSED OF = 1,002,000 TONS\*



WASTE TO BE LANDFILLED AT ST. JOHNS = 475,300 TONS

LANDFILL CAPACITY:

1,222,700 TONS - 475,300 TONS 747,400 TONS

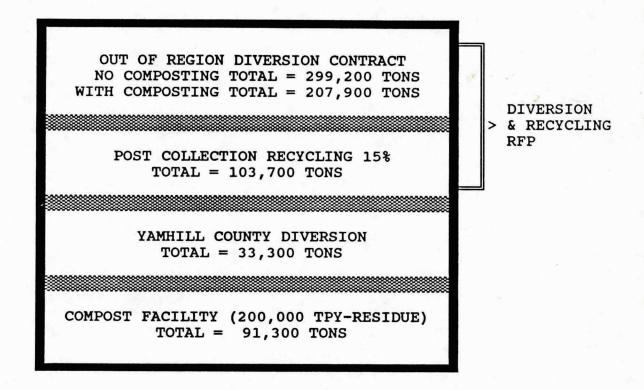
NOTES: ST. JOHNS LANDFILL CAPACITY ASSUMES WASTE IS COMPACTED TO 1,200 LBS/CUYD.

\* ANNUAL TONNAGE ESTIMATE TAKES INTO ACCOUNT CURRENT RECYCLING.

## FISCAL YEAR 90/91 SHORT TERM DIVERSION PLANS AND QUANTITIES

Note: All programs for this period are for eight months and terminate February 28, 1991.

ESTIMATED SOLID WASTE TO BE DISPOSED OF = 691,300 TONS\*



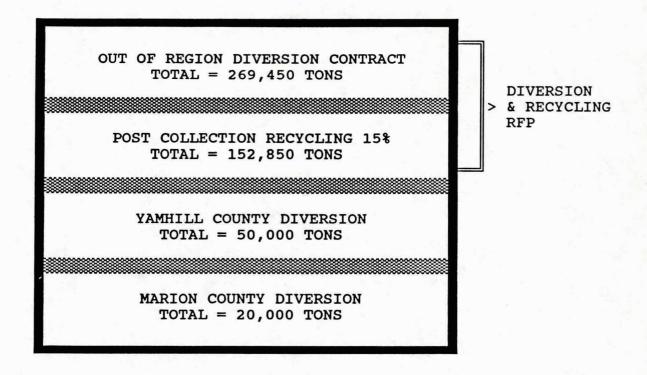
WASTE TO BE LANDFILLED AT ST. JOHNS = 255,100 TONS

LANDFILL CAPACITY: 255,100 TONS
- 255,100 TONS
0 TONS

NOTES: ST. JOHNS LANDFILL CAPACITY ASSUMES WASTE IS COMPACTED TO 1,200 LBS/CUYD.

\* ANNUAL TONNAGE ESTIMATE TAKES INTO ACCOUNT CURRENT RECYCLING.

# FISCAL YEAR 89/90 SHORT TERM DIVERSION PLANS AND QUANTITIES ESTIMATED SOLID WASTE TO BE DISPOSED OF = 1,019,000 TONS\*



WASTE TO BE LANDFILLED AT ST. JOHNS = 492,300 TONS

LANDFILL CAPACITY:

747,400 TONS - 492,300 TONS 255,100 TONS

NOTES: ST. JOHNS LANDFILL CAPACITY ASSUMES WASTE IS COMPACTED TO 1,200 LBS/CUYD.

\* ANNUAL TONNAGE ESTIMATE TAKES INTO ACCOUNT CURRENT RECYCLING.

## ATTACHMENT #2

## SHORT TERM AND LONG TERM PROGRAM COORDINATION PLAN

| SHORT TERM DIVERSION (4 YEARS)  | JUNE 87   | JULY 87   |
|---|---|---|
| RFP for Diversion Contracts (Maximum term = 4 years)                              | DRAFT RFP   | ISSUE RFP   |
| Intergovernmental Agreement with Marion County.                                   | CURRENT CONTRACT  |   |
| Intergovernmental Agreement with Yamhill County.                                  | REVIEW OR RENEW<br>CURRENT AGREEMENT  | IMPLEMENT CHANGES IN AGREEMENT  |
| St. John's Compaction Improvement project.  | COMPACTION TESTING  | BFI CONTRACT IS MODIFIED  |
| Dropbox Diversion Program   | BEGIN ST. JOHNS<br>PERSUASION PROGRAM   | MONITOR PROGRAM EFFECTIVENESS. INITIATE PROCESS FOR COMPLETE BAN IF NEEDED. |
| Metro Initiated Franchise<br>Modifications  |   |   |
| Franchise Initiated Modifications   | COMPLETE KFD PERMIT REVIEW.   | MODIFICATION REQUES   |
| LONG TERM SYSTEM PLAN (BEYOND 4 YEARS)  |   | JULY 87   |
| Long Term System Planning   | COUNCIL ADOPTS WORK PROGRAM. IDENTIFY INTERIM PLAN. ENDORSE KEY LEADERS ENDORSE DEVELOPMENT OF SHORT TERM FRANCHISE POLICIES. | BEGIN PLAN<br>INVENTORY.<br>PROPOSE SHORT TERM                              |
| New Landfill Implementation   | IDENTIFY PROCESS  | CONSULTANT AND<br>METRO STAFF ASSESS<br>LANDFILL OPTIONS.                   |
|   | DECISION. HIRE LANDFILL CONSULTANT.   | DANDFILL OFFICES.   |
| Resource Recovery   | HIRE LANDFILL   | BEGIN MOU NEGOTIATIONS.   |
|   | HIRE LANDFILL CONSULTANT.  REVIEW COMMITTEE RECOMMENDATION TO EXECUTIVE AND   | BEGIN MOU<br>NEGOTIATIONS.  |
| Resource Recovery  Waste Reduction Plan Implementation  CTRC High Grading Remodel | HIRE LANDFILL CONSULTANT.  REVIEW COMMITTEE RECOMMENDATION TO EXECUTIVE AND COUNCIL.  | BEGIN MOU<br>NEGOTIATIONS.  |

| AUGUST 87   | SEPTEMBER 87   | OCTOBER 87   | NOVEMBER 87  |
|---|--|--|--|
| EVALUATE AND PICK PROPOSALS.  | IMPLEMENT DIVERSION PROPOSALS  | MONITOR EFFECT OF<br>DIVERSION CONTRACTS                 |  |
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| BEGIN CTRC<br>PERSUASION<br>DIVERSION                                     |  | MODIFY FRANCHISES<br>AND RATES AS<br>NEEDED FOR THE BAN. |  |
|   | PRIVATE DIVERSION MAY NEED FRANCHISE   | MODIFY RATES AND<br>FRANCHISE IF NEEDED                  | FOR DIVERSION.   |
| ·<br>AUGUST 87  | SEPTEMBER 87   | OCTOBER 87   | NOVEMBER 87  |
| KEY LEADERS<br>INITIATE PROJECT.  | COMPLETE INTERIM FRANCHISE POLICIES. RESOURCE RECOVERY BECOMES A PART OF THE PLAN (OR) THE NEED TO ASSESS IT IN THE PLAN IS IDENTIFIED |  | WTRC BECOMES A GIVEN IN THE PLAN OR THE NEED TO PLAN FOR WTRC IS IDENTIFIED. |
| STAFF AND CONSULT. DELIVER REPORT ON LANDFILL OPTIONS TO DECISION MAKERS. | DECIDE ON LANDFILL OPTIONS. PROCEED WITH OPTION IMPLEMENTATION. (COULD BE E.I.S.)  |  |  |
|   | VENDOR/S IS SELECTED<br>TO START SITING LAND<br>BEGIN FINAL<br>CONTRACT NEGOTIATION  | DUSE PROCESS.  |  |
| ORMATION CENTER, YAI  | RD DEBRIS PROGRAM, M   | ARKETS ASSISTANCE, C                                     | ERTIFICATION, RESI   |
|   | DESIGN REMODEL.  |  |  |
| POSSIBLE APPEAL TO COUNTY BOARD   | POSSIBLE APPEAL TO LUBA  | >  | LUBA DECISION BEGIN FINAL DESIGNATION  |

| DECEMBER 87  | JANUARY 88   | FEBRUARY 88                   | MARCH 88                                      |
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|  | ADJUST RATES IF NECESSARY.   |                               |   |
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| VALUATE POTENTIAL HANGES IN THE FINA   |  |                               |   |
|  | IMPLEMENT ST. JOHNS<br>AND CTRC DROP BOX<br>BAN IF NEEDED.   | MONITOR BAN<br>EFFECTIVENESS. |   |
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| DECEMBER 87  | JANUARY 88   | FEBRUARY 88                   | MARCH 88                                      |
| COMPLETE WRP GOALS. COMPLETE SYSTEM PLAN INVENTORY. BEGIN DEVELOPMENT OF SOLID WASTE SYSTEMS ALTERNATIVES. | BEGIN WRP EVALUATION WITH NEW GOALS. R.R. SITE BECOMES A SYSTEM PLAN COMPONEN OR THE NEED TO FIND A SITE IS IDENTIFIED IN THE SYSTEM PLAN. | NT<br>                        |   |
|  |  |                               |   |
|  | LOCAL LANDUSE<br>SITING PROCESS<br>DECISION IS MADE ON<br>VENDOR PROPOSED SITE   |                               | CONTRACTS ARE SIGNED AND CONSTRUCTION BEGINS. |
| TIAL AND COMMERCIA   | L RECYCLING AND DEVE   | LOPMENTAL TECHNOLOG           | Y   |
|  | BEGIN CONSTRUCTION.  |                               |   |
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| APRIL 88                 | MAY 88   | JUNE 88  | JULY 88  |
| COMPLETE WRP EVALUATION. |  |  | FINAL LIST OF SOLID WASTE ALTERNATIVES IS COMPLETE. BEGIN PREPARATION OF SITE SELECTION PROCESS AND PLAN CONSISTENCY ACTION BEGIN PROCESS FOR SELECTING PREFERRE |
|                          |  | BEGIN ACQUISITION OF LANDFILL PROPERTY IF CONDEMNATION IS ANTICIPATED. |  |
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|                          |  |  | BEGIN HIGHGRADING  |
| BEGIN CONSTRUCTION.      |  |  |  |

## SHORT TERM AND LONG TERM PROGRAM COORDINATION PLAN

| SHORT TERM DIVERSION (4 YEARS)                       | AUGUST 88                     | SEPTEMBER 88 |
|--|-------------------------------|--------------|
| RFP for Diversion Contracts (Maximum term = 4 years) |                               |              |
| Intergovernmental Agreement with Marion County.      | CURRENT CONTRACT<br>CONTINUES |              |
| Intergovernmental Agreement with Yamhill County.     |                               |              |
| St. John's Compaction Improvement project.           |                               |              |
| Dropbox Diversion Program                            |                               |              |
| Metro Initiated Franchise<br>Modifications           |                               |              |
| Franchise Initiated Modifications                    |                               |              |
| LONG TERM SYSTEM PLAN (BEYOND 4 YEARS)               | AUGUST 88                     | SEPTEMBER 88 |
| Long Term System Planning                            |                               |              |
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| SOLID WASTE SYSTEM.                                  |                               |              |
| New Landfill Implementation                          |                               |              |
| Resource Recovery                                    |                               |              |
| Waste Reduction Plan Implementation                  |                               |              |
| CTRC High Grading Remodel                            | *                             |              |
| WTRC Implementation                                  |                               |              |

| OCTOBER 88                                  | NOVEMBER 88 | DECEMBER 88 | JANUARY 89  |
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| OCTOBER 88                                  | NOVEMBER 88 | DECEMBER 88 | JANUARY 89  |
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| PREFERRED SOLID<br>SYSTEM PLAN<br>SELECTED. |             |             | APPROVAL OF SITING AND PERMITTING PROCESS BY KEY LEADERS AND METRO COUNCIL. BEGIN HEARINGS PROCESS ON PLAN. |
| SYSTEM PLAN                                 |             |             | AND PERMITTING PROCESS BY KEY LEADERS AND METRO COUNCIL. BEGIN HEARINGS                                     |
| SYSTEM PLAN SELECTED.                       |             |             | AND PERMITTING PROCESS BY KEY LEADERS AND METRO COUNCIL. BEGIN HEARINGS                                     |
| SYSTEM PLAN SELECTED.                       |             |             | AND PERMITTING PROCESS BY KEY LEADERS AND METRO COUNCIL. BEGIN HEARINGS                                     |
| SYSTEM PLAN SELECTED.                       |             |             | AND PERMITTING PROCESS BY KEY LEADERS AND METRO COUNCIL. BEGIN HEARINGS PROCESS ON PLAN.                    |

| FEBRUARY 89  | MARCH 89        | APRIL 89  | MAY 89      |
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| FEBRUARY 89  | MARCH 89        | APRIL 89  | MAY 89      |
| METRO COUNCIL RECOMMENDS LOCAL LANDUSE PLAN CHAN FOR AFFECTED JURISDICTIONS. | IGES            |   |             |
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|  |                 | PERMITS APPRO<br>PROPERTY ACQU<br>COMPLETE.<br>CONSTRUCTION | ISITION<br> |
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| CONSTRUCTION COMPLETED.  | FACILITY OPENS. |   |             |

| JUNE 89   | JULY 89 | AUGUST 89 | SEPTEMBER 89 |
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| JUNE 89   | JULY 89 | AUGUST 89 | SEPTEMBER 89 |
| FINAL SOLID WASTE<br>MANAGEMENT PLAN  |         |           |              |
| IS ADOPTED. METRO COUNCIL REQUIRES LANDUSE PLAN CHANGES FOR AFFECTED LOCAL                |         |           |              |
| IS ADOPTED. METRO COUNCIL REQUIRES LANDUSE PLAN CHANGES FOR AFFECTED LOCAL                |         |           |              |
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## SHORT TERM AND LONG TERM PROGRAM COORDINATION PLAN

| New Landfill Implementation  Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | SHORT TERM DIVERSION (4 YEARS)                  | FEBRUARY 90 | MARCH 90   |
|--|---|-------------|--|
| With Marion County.  Intergovernmental Agreement with Yamhill County.  St. John's Compaction Improvement project.  Dropbox Diversion Program  Metro Initiated Franchise Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning  A.  A.  New Landfill Implementation  Resource Recovery  Waste Reduction Plan Implementation  CTRC High Grading Remodel |   |             |  |
| With Yamhill County.  St. John's Compaction Improvement project.  Dropbox Diversion Program  Metro Initiated Franchise Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning  A.  A.  New Landfill Implementation  Resource Recovery  Waste Reduction Plan Implementation  CTRC High Grading Remodel  | Intergovernmental Agreement with Marion County. |             |  |
| project.  Dropbox Diversion Program  Metro Initiated Franchise Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning   New Landfill Implementation  Resource Recovery  Composting Facility OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   |   |             |  |
| Metro Initiated Franchise Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning 3. 3.  New Landfill Implementation  Resource Recovery  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | St. John's Compaction Improvement project.      |             |  |
| Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning   | Dropbox Diversion Program                       |             |  |
| Modifications  Franchise Initiated Modifications  LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning   |   |             |  |
| LONG TERM SYSTEM PLAN (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning  .  New Landfill Implementation  Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel  |   |             |  |
| Long Term System Plan (BEYOND 4 YEARS) FEBRUARY 90 MARCH 90  Long Term System Planning  .  New Landfill Implementation  Resource Recovery Composting Facility Opens.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | Franchise Initiated Modifications               |             |  |
| New Landfill Implementation  Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | LONG TERM SYSTEM PLAN (BEYOND 4 YEARS)          | FEBRUARY 90 |  |
| New Landfill Implementation  Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | Long Term System Planning                       |             |  |
| New Landfill Implementation  Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel   | <b>3.</b>                                       |             |  |
| Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel  | ·   |             |  |
| Resource Recovery  COMPOSTING FACILITY OPENS.  Waste Reduction Plan Implementation  CTRC High Grading Remodel  |   |             |  |
| Waste Reduction Plan Implementation  CTRC High Grading Remodel   | New Landfill Implementation                     |             |  |
| Waste Reduction Plan Implementation  CTRC High Grading Remodel   |   |             |  |
| CTRC High Grading Remodel  | Resource Recovery                               |             | COMPOSTING FACILITY OPENS.   |
|  | Waste Reduction Plan Implementation             |             |  |
|  | CTRC High Grading Remodel                       | 5           | The state of the s |
| WTRC Implementation  | WTRC Implementation                             |             |  |

| APRIL 90 | MAY 90 | JUNE 90   | JULY 90 |          |
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| Market Controls State State Controls Control                                      | SEPTEMBER 90 | OCTOBER 90 | NOVEMBER 90 |
| BEGIN CONSTRUCTION<br>ON NEW FACILITIES.<br>(TRANSFER STATION)<br>(IF THE PLAN IS |              |            |             |
| USED FOR R.R. SITIN<br>BEGIN R.R. CONSTRUC  |              |            |             |
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| DECEMBER 90 | JANUARY 91 | FEBRUARY 91   | MARCH 91                     |
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|             |            | DIVERSION CONTRACTS END.                            |                              |
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| DECEMBER 90 | JANUARY 91 | FEBRUARY 91   | MARCH 91                     |
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|             |            | NEW LANDFILL OPENS<br>ST. JOHNS LANDFILL<br>CLOSES. |                              |
|             | •          |   | INCINERATION FACILITY OPENS. |
|             |            |   |                              |
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| APRIL 91 | MAY 91 | JUNE 91 | JULY 91  |
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| APRIL 91 | MAY 91 | JUNE 91 | JULY 91  |
|          |        |         | NEW TRANSFER<br>STATION OPENS IF<br>IT IS A PART OF<br>THE PLAN. |
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| SHORT TERM DIVERSION (4 YEARS)                         |
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| RFP for Diversion Contracts (Maximum term = 4 years)   |
| Intergovernmental Agreement with Marion County.        |
| Intergovernmental Agreement with Yamhill County.       |
| St. John's Compaction Improvement project.             |
| Dropbox Diversion Program                              |
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| Metro Initiated Franchise<br>Modifications             |
| Franchise Initiated Modifications                      |
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| LONG TERM SYSTEM PLAN (BEYOND 4 YEARS)                 |
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| Long Term System Planning                              |
| Long Term System Planning  New Landfill Implementation |
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| New Landfill Implementation                            |
| New Landfill Implementation                            |
| New Landfill Implementation  Resource Recovery         |

| STAFF | REPORT |
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Agenda Item No. 7.6

Meeting Date June 25, 1987

CONSIDERATION OF RESOLUTION NO. 87-773 FOR THE PURPOSE OF COORDINATING SOLID WASTE SYSTEM PLANNING AND DEVELOPMENT WITH SHORT-TERM DIVERSION PROGRAMS AND INTERIM FRANCHISING POLICIES.

Date: June 12, 1987 Presented by: Rich McConaghy Becky Crockett

#### FACTUAL BACKGROUND AND ANALYSIS

The purpose of Resolution No. 87-773 is to authorize the development of Metro interim solid waste franchising policies and diversion programs which will be coordinated with the Solid Waste Management Plan update process and existing facility siting processes. A separate resolution (No. 87-772) and staff report pertaining to the regional Solid Waste Management Plan update are presented as another agenda item for the June 25, 1987, Council meeting.

A report on the status of the St. Johns Landfill capacity was presented to the Council on April 9, 1987. This report identified the urgent need to begin diverting waste away from the St. Johns Landfill, through a number of strategies, so that the site can last until February 1991. These strategies include:

- Continuation and expansion of waste reduction and recycling promotion efforts.
- Continuation/modification of waste flow agreements with adjacent jurisdictions and rate incentives for disposers to use other sites.
- Diverting (possibly through a ban) drop boxes to processing centers for recycling or to limited use landfills.
- Consideration of private proposals to haul and dispose of wastes outside of the immediate area.

In addition, review and modification of operational practices at the St. Johns Landfill (i.e., increased compaction, refilling, segregation of yard debris and "clean" public wastes) were identified as strategies to further preserve the landfill's limited capacity. Attachment No. 1 presents annual diversion requirements over the next four years which will allow St. Johns to remain operational into 1991. If the key diversion strategies (namely: out of region diversion through private contracts, increased post-collection recycling in support of a drop box ban, and

diversion to adjacent counties) are not implemented on the scale indicated within the next few months, the St. Johns Landfill will close sooner than scheduled and greater diversion efforts will be required between the time that St. Johns closes and the time that replacement facilities are available.

In evaluating the nature and the sequence of actions in a process to implement these short-term diversion strategies, it is necessary to consider the potential for diverting large quantities of waste as well as the cost-effectiveness and time frame with which each can be implemented. Another major concern is that the actions which are taken to solve the short-term problem don't develop into unwanted components or establish detrimental policies for the future solid waste management system which is being developed. The timeline of Attachment No. 2 presents a coordinated sequence for the processes of implementing short-term diversion efforts and the processes that are already underway which lead to a planned longterm system. Through authorizing the diversion programs to proceed according to the steps indicated, an assurance is provided that short-term diversion programs will provide an adequate time period of three to four years within which long-term system components can be planned and developed.

The authorization to develop interim franchising policies will assure that the long-term system develops in a managed fashion and that short-term diversion programs are implemented in a pro-active and timely manner.

- Within the last few months, there have been a number of proposals brought forward informally by private interests to assist Metro with both short-term and long-term waste disposal solutions. Policies must be formulated on how these opportunities or proposals are to be dealt with. Any solution to the short-term need for diversion should not be tacitly accepted into the long-term system unless it meets the long-term needs and criteria which will be identified through the Solid Waste Management Plan update and the current facility siting processes. Therefore, it is assumed that of the interim policies which are developed, one will deal with limiting the commitment to new or modified franchises, for short-term solutions, to the immediate five-year period. Projects which are already underway, such as the resource recovery procurement process, will proceed as scheduled.
- Currently, potential providers of short-term services to haul and dispose of wastes at distant sites must be selected and adopted into the system through either the Metro franchising process or a contracting process. Procedurally the franchising process would put Metro in generally a reactive mode responding to applications or requests made by enterprising individuals or firms without an historically high expectation of a guaranteed waste flow to support and recover investments (unless an

exclusive franchise is requested). If, however, Metro is pro-active in issuing a Request for Proposals (RFP) and contracting with qualified individuals or firms to haul waste to distant sites or operate post-collection recycling facilities, there will be a greater assurance that diversion will be accomplished in a timely and cost-effective manner. It is likely that the interim franchising policies will, therefore, also deal with the identification of those system functions for the short-term which are appropriate to manage through franchises and those which are appropriate to manage through contracts.

Once interim franchise policies are developed and adopted by the Council, they will provide useful guidance and assurances to staff, potential applicants, participants in the planning process, and to the public.

#### REQUESTED ACTIONS

Adoption of Resolution No. 87-773 would authorize:

- 1. The development of interim franchising policies which assure that short-term diversion programs or franchises issued for major facilities within the next four years are consistent with the development of a long-term managed system. Proposed policies will be brought to the Council for adoption.
- The short-term diversion efforts or projects to proceed as generally outlined and sequenced in Attachment No. 1 and Attachment No. 2. Adoption of the resolution does not commit to any specific dates, tonnages or products but does affirm the following concepts:
  - Short-term diversion efforts are to be coordinated with long-term system planning efforts.
  - In order for the diversion program to succeed, diversion efforts must be undertaken in a timely manner and must result in significant tonnages being diverted.
  - Waste reduction, system development and waste diversion efforts which have already been committed to should go forward as scheduled.
  - The two most critical short-term efforts are the issuance of an RFP for private sector waste diversion and recycling and a drop box diversion program. Each of these efforts has the potential for effecting the needed amount of

waste diversion within a short time. These two programs should move forward immediately (as indicated in Attachment No. 2) so that decisions on their appropriateness and their final adoption can be made as soon as possible.

It is likely that specific diversion efforts, tasks, time frames or tonnages outlined as part of the diversion program in Attachment Nos. 1 and 2 will be modified over the course of the next four years. The Council will be kept informed of major adjustments which may be needed to the original plan as it is presented.

#### EXECUTIVE OFFICER'S RECOMMENDATION

The Executive Officer recommends the adoption of Resolution No. 87-773 which authorizes the development of interim franchising policies and the development of short-term diversion programs.

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7.6 Consideration of Resolution No. 87-773, for the Purpose of Coordinating Solid Waste System Planning and Development and Short-Term Diversion Programs and Interim Franchising Policies

Rich McConaghy, Solid Waste Analyst, reviewed staff's written report and explained how this resolution coordinated with the Solid Waste Management Plan update process and existing facility siting processes.

Councilor Gardner reported that the Council Solid Waste Committee had reviewed and endorsed the resolution which clearly stated the work program. Rich McConaghy added staff would return to the Council seeking approval for the specific courses of stated in the resolution.

Motion:

Councilor Gardner moved, seconded by Councilor Kelley, that Resolution No. 87-773 be adopted with an amendment to add the following language at the end of the Resolution: "e. At the same time, other diversion strategies will be evaluated and implemented if found feasible. These could include rate incentives for disposers to use other sites, and diversion credits based on the amount of material a disposer delivers to recycling markets, materials recovery facilities, and yard debris processors. Because these methods offer more cost-effective diversion, the volume of waste potentially diverted will be taken into consideration before contracting for specific amounts of private sector waste diversion and recycling. There will also be an ongoinbg review of the results of operational modifications at the St. Johns Landfill. This will ensure that the more expensive diversion methods will be applied to the smallest possible amount of waste."

Vote:

A vote on the motion resulted in all nine Councilors present voting aye. Councilors Bonner, Cooper and Ragsdale were absent.

The motion carried and Resolution No. 87-773 was adopted as amended.

7.7 Consideration of Resolution No. 87-777, for the Purpose of Delegating to the Council Convention Center Committee Authority Under the Portland Development Commission Intergovernmental Agreement for Acquisition of the Convention Center Site

Neil McFarlane reviewed staff's report and referred Councilors to a letter from Councilor Ragsdale in support of the resolution. He explained the resolution would allow the Council Convention Center