

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF INITIATING AN) RESOLUTION NO. 87-785-A
UPDATE OF THE REGIONAL SOLID WASTE)
MANAGEMENT PLAN) Introduced by the
) Executive Officer

WHEREAS, ORS 268.390 authorizes the Metropolitan Service District to prepare and adopt functional plans for areas and activities which have impact on air quality, water quality, transportation and other aspects of metropolitan area development identified by the Council of the Metropolitan Service District; and

WHEREAS, Metro Resolution No. 87-740 provides findings supporting the designation of solid waste as an area and activity for development of a functional plan and provides justification that solid waste has a significant impact upon the orderly and responsible development of the metropolitan area; and

WHEREAS, The Presiding Officer of the Council of the Metropolitan Service District and the Executive Officer have met with representatives of local governments in the metropolitan area to discuss the concept of updating the regional Solid Waste Management Plan as a functional plan for solid waste; and

WHEREAS, Metro staff have prepared a report to the Council which includes a preliminary work plan, proposed policy guidelines, a policy on coordination of the planning effort with existing facility siting decisions and a proposed committee structure to advise the Council on the Solid Waste Management Plan; now, therefore,

BE IT RESOLVED,

1. That the Metropolitan Service District hereby initiates an update to the regional Solid Waste Management Plan.
2. That the policy guidelines for the development of the Plan are hereby adopted as shown on Exhibit A.
3. That the development of the Plan shall be coordinated with the decisions currently in process on the procurement of solid waste facilities. Siting decisions on facilities currently under consideration shall be incorporated in the planning process to the extent that it is practical and necessary.
4. That a Policy Committee and a Technical Committee are hereby established to advise the Council on the development of the Plan. The Executive Officer shall appoint the members of the committees as described in Exhibit B. The Executive Officer is instructed insofar as practical to appoint as many of the current Solid Waste Policy Alternative Committee members to the Technical Committee.
5. That the preliminary work program as described in Exhibit C is approved for submission the Policy and Technical Committees. The final proposed work program will be developed by the Policy and Technical Committees and returned to Council for consideration at the earliest feasible date.

ADOPTED by the Council of the Metropolitan Service District
this 23rd day of July, 1987.



Richard Waker, Presiding Officer

EXHIBIT A

POLICY GUIDELINES FOR SOLID WASTE MANAGEMENT PLAN

The purpose of these guidelines is to provide direction to the staff and persons participating in this effort to produce a sound Solid Waste Management Plan.

1. The plan will be developed as a functional plan in accordance with ORS 268.390, Metro Council Ordinance No. 86-207 and Resolution No. 87-740. These documents designate solid waste as appropriate for development of a functional plan.
2. The plan will include and use as a basis, the adopted Solid Waste Reduction Program (May 1986).
 - a. Solid Waste Reduction Program goals will be established prior to determining the appropriate number and types of facilities needed to manage the region's solid waste.
 - b. Programs within the SWRP will be re-evaluated based on the established goals.
 - c. If a need for additional facilities is identified in the SWRP goal-setting and program evaluation process, such facilities will be planned for in this planning effort.
3. Local land use plans will be consistent with the Solid Waste Management Plan.
 - a. A cooperative process will be developed to work with local jurisdictions in attaining plan consistency.
 - b. The Metro Council may recommend or require local land use plan changes to ensure plan consistency and implementation of the region's solid waste management system.
4. The plan will provide for site specific locations and types of necessary solid waste facilities.
5. The plan will be developed through a regional partnership comprised of Metro, cities, counties, refuse haulers, citizens and other affected parties.
6. The plan will include defined roles and responsibilities for the ongoing cooperative regional partnership to implement and update the plan.

7. Evaluation of the solid waste system identified in the plan will include the following factors:
 - a. Cost-effectiveness;
 - b. Technical feasibility;
 - c. Environmental feasibility;
 - d. Public acceptability;
 - e. Regional balance; and
 - f. State hierarchy.
8. The planning process will provide for citizen input and participation.
9. The plan will recognize existing solid waste projects in process (landfill, resource recovery, West Transfer & Recycling Center) and provide for these facilities to become integral components of the solid waste system at the time of their process completion.

7888C/D3

EXHIBIT B

COMPOSITION OF COMMITTEES
PARTICIPATING IN UPDATING THE SOLID WASTE MANAGEMENT PLAN

POLICY COMMITTEE

- Appointed by Executive Officer
- Meet approximately once a month during planning process
- Each of the 14 representatives has one (1) vote
- Chaired by the Metro Council Solid Waste Committee Chair

Composition

Metro Executive Officer
A Metro Councilor
Metro Council Solid Waste Committee Chair
Department of Environmental Quality Director
Port of Portland Executive Director
Mayor of the City of Portland
Clackamas County Commissioner
Washington County Commissioner
Multnomah County Commissoioner
2 Clackamas County Cities Representatives
2 Washington County Cities Representatives
Multnomah County Cities Representative

TECHNICAL COMMITTEE

- Appointed by Executive Officer
- Meet approximately once a month during planning process
- Each local government unit has one (1) vote
- Each citizen and industry representative has one (1) vote

Composition

City of Portland	2 members
Clackamas County	2 members
Multnomah County	2 members
Washington County	2 members
Clackamas County Cities	1 member
Multnomah County Cities	1 member
Washington County Cities	1 member
Port of Portland	1 member
Department of Environmental Quality	1 member
Solid Waste Industry	6 members
Citizens	3 members
	<u>22 members</u>

ADVISORY TEAM

Jim Sitzman
Dave Fredrickson
Ardis Stevenson

Amendments

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF INITIATING AN) RESOLUTION NO. 87-785-A
UPDATE OF THE REGIONAL SOLID WASTE)
MANAGEMENT PLAN) Introduced by the
) Executive Officer

WHEREAS, ORS 268.390 authorizes the Metropolitan Service District to prepare and adopt functional plans for areas and activities which have impact on air quality, water quality, transportation and other aspects of metropolitan area development identified by the Council of the Metropolitan Service District; and

WHEREAS, Metro Resolution No. 87-740 provides findings supporting the designation of solid waste as an area and activity for development of a functional plan and provides justification that solid waste has a significant impact upon the orderly and responsible development of the metropolitan area; and

WHEREAS, The Presiding Officer of the Council of the Metropolitan Service District and the Executive Officer have met with representatives of local governments in the metropolitan area to discuss the concept of updating the regional Solid Waste Management Plan as a functional plan for solid waste; and

WHEREAS, Metro staff have prepared a report to the Council which includes a preliminary work plan, proposed policy guidelines, a policy on coordination of the planning effort with existing facility siting decisions and a proposed committee structure to advise the Council on the Solid Waste Management Plan; now, therefore,

BE IT RESOLVED,

1. That the Metropolitan Service District hereby initiates an update to the regional Solid Waste Management Plan.

2. That the policy guidelines for the development of the Plan are hereby adopted as shown on Exhibit A.

3. That the development of the Plan shall be coordinated with the decisions currently in process on the procurement of solid waste facilities. Siting decisions on facilities currently under consideration shall be incorporated in the planning process to the extent that it is practical and necessary.

4. That a Policy Committee and a Technical Committee are hereby established to advise the Council on the development of the Plan. The Executive Officer shall appoint the members of the committees as described in Exhibit B. The Executive Officer is instructed insofar as practical to appoint as many of the current Solid Waste Policy Alternative Committee members to the Technical Committee.

5. That the preliminary work program as described in Exhibit C is approved for ^{SUBMISSION TO} ~~discussion~~ with the Policy and Technical Committees. The final proposed work program will be ~~returned for~~ ^{DEVELOPED BY THE POLICY + TECHNICAL COMMITTEES +} ~~RETURNED TO~~ Council ^{FOR} consideration at the earliest feasible date.

ADOPTED by the Council of the Metropolitan Service District
this _____ day of _____, 1987.

Richard Waker, Presiding Officer

DEC/gl
7888C/506
07/22/87

7. Evaluation of the solid waste system identified in the plan will include the following factors:
 - a. Cost-effectiveness;
 - b. Technical feasibility;
 - c. Environmental feasibility;
 - d. Public acceptability;
 - e. Regional balance; and
 - f. State hierarchy.
8. The planning process will provide for citizen input and participation.
9. The plan will recognize existing solid waste projects in process (landfill, resource recovery, West Transfer & Recycling Center) and provide for these facilities to become integral components of the solid waste system at the time of their process completion.

7888C/D3

OK

EXHIBIT A

POLICY GUIDELINES FOR SOLID WASTE MANAGEMENT PLAN

The purpose of these guidelines is to provide direction to the staff and persons participating in this effort to produce a sound Solid Waste Management Plan.

1. The plan will be developed as a functional plan in accordance with ORS 268.390, Metro Council Ordinance No. 86-207 and Resolution No. 87-740. These documents designate solid waste as appropriate for development of a functional plan.
2. The plan will include and use as a basis, the adopted Solid Waste Reduction Program (May 1986).
 - a. Solid Waste Reduction Program goals will be established prior to determining the appropriate number and types of facilities needed to manage the region's solid waste.
 - b. Programs within the SWRP will be re-evaluated based on the established goals.
 - c. If a need for additional facilities is identified in the SWRP goal-setting and program evaluation process, such facilities will be planned for in this planning effort.
3. Local land use plans will be consistent with the Solid Waste Management Plan.
 - a. A cooperative process will be developed to work with local jurisdictions in attaining plan consistency.
 - b. The Metro Council may recommend or require local land use plan changes to ensure plan consistency and implementation of the region's solid waste management system.
4. The plan will provide for site specific locations and types of necessary solid waste facilities.
5. The plan will be developed through a regional partnership comprised of Metro, cities, counties, refuse haulers, citizens and other affected parties.
6. The plan will include defined roles and responsibilities for the ongoing cooperative regional partnership to implement and update the plan.

EXHIBIT B

COMPOSITION OF COMMITTEES
PARTICIPATING IN UPDATING THE SOLID WASTE MANAGEMENT PLAN

POLICY COMMITTEE

- Appointed by Executive Officer
- Meet approximately once a month during planning process
- Each of the 12⁴ representatives has one (1) vote
- Chaired by the Metro ~~Council~~ Presiding Officer

STET.

Solid Waste Committee Chair

Composition

- Metro Executive Officer
- A Metro Council ~~Presiding Officer~~
- Metro Council Solid Waste Committee Chair
- Department of Environmental Quality Director
- Port of Portland Executive Director
- Mayor of the City of Portland
- Clackamas County Commissioner
- Washington County Commissioner
- Multnomah County Commissoioner
- 2 Clackamas County Cities Representatives
 - ~~One for cities over 10,000~~
 - ~~One for cities under 10,000~~
- 2 Washington County Cities Representatives
 - ~~One for cities over 15,000~~
 - ~~One for cities under 15,000~~
- Multnomah County Cities Representative

TECHNICAL COMMITTEE

- Appointed by Executive Officer
- Meet approximately once a month during planning process
- Each local government unit has one (1) vote
- Each citizen and industry representative has one (1) vote

Composition

City of Portland	2 members
Clackamas County	2 members
Multnomah County	2 members
Washington County	2 members
Clackamas County Cities	1 member
Multnomah County Cities	1 member
Washington County Cities	1 member
Port of Portland	1 member
Department of Environmental Quality	1 member
Solid Waste Industry	6 members
Citizens	3 members
	<u>22 members</u>

ADVISORY TEAM

Jim Sitzman
Dave Fredrickson
Ardis Stevenson

8.3 Consideration of an Amendment to the Contract with Zimmer Gunsul Frasca Partnership for Printing for the Oregon Convention Center Project

Sandy Bradley, Management Analyst, summarized staff's written report. She explained the contract was to cover printing costs for construction-related documents, costs had been budgeted but those expenses had been inadvertently omitted from the original design contract. Printing would be provided by the low bidder, a Disadvantaged Business Enterprise (DBE) firm.

Motion: Councilor Ragsdale moved, seconded by Councilor Van Bergen, to approve the contract amendment.

Vote: A vote on the motion resulted in all nine Councilors present voting aye. Councilor Bonner, Cooper and Hansen were absent.

The motion carried and the contract amendment was approved.

9. RESOLUTIONS

9.1 Consideration of Resolution No. 87-785A, for the Purpose of Initiating an Update to the Solid Waste Management Plan

Becky Crockett, Functional Planning Project Coordinator, first explained that Resolution No. 87-785A had replaced the Resolution No. 87-785 originally included in the agenda packet. She further explained the Council had adopted Resolution No. 98-740 which designated solid waste as an area and activity appropriate for development of a functional plan. Resolution No. 87-785A was recommended by the Council Solid Waste Committee and would set up the process for developing a solid waste functional plan. Staff supported the Committee's recommendation to adopt the new Resolution, she said.

Councilor Gardner, Chair of the Council Solid Waste Committee, explained Resolution No. 87-785A was a substitute resolution for No. 87-785 and included the following changes from No. 87-785: 1) clarified that the Council established the two committees to advise it on the development of the Solid Waste Management Plan; 2) designated the Presiding Officer as chair of the Policy Committee; 3) added small city representation for Clackamas and Washington counties on the Policy Committee; and 4) clarified that the draft work plan was approved for discussion by the two committees and that it would be returned to the Council for final adoption.

Councilor Hansen, a member of the Council Solid Waste Committee, said although he had not been at the most recent Committee meeting when the issue was discussed, he endorsed No. 87-785A. In response

to his question, Richard Owings, Solid Waste Director, said the solid waste Technical and Policy Committees would cease to exist once the functional planning process was complete.

Steve Larrance, Washington County Commissioner, testified the County had 13 willing participants and offered staff to coordinate its part in the Solid Waste Management Plan. He reported Washington County representatives met on July 22 to discuss the Plan. He distributed minutes of the meeting to the Council. The minutes reflected amendments Washington County representatives proposed be made to the Metro committee structure and organization.

Councilor Kelley asked how decisions made by the Technical and Policy Committees would be communicated to the Council. Presiding Officer Waker noted that Councilors served on both Committees and they would report back to the full Council. He also said he intended to appoint the Chair of the Council Solid Waste Committee as Chair of the Policy Committee. He expected the committee organization to work much the same as the Joint Policy Advisory Committee on Transportation (JPACT) -- a clear consensus must be reached in order for a recommendation to be forwarded to the full Council. A split vote, he explained, would mean the representative committee process had failed.

Councilor Ragsdale asked Commissioner Larrance how Washington County had resolved the issue of small city representation on the Metro committees. Commissioner Larrance said Washington County representatives would vote for two representatives.

A discussion followed about whether Resolution No. 87-785A should be amended to include a purpose statement. Commissioner Larrance said Washington County representatives assumed Metro was anxious to change the siting process and that the Committees' purposes were clear, although he did not oppose such an amendment. Councilor Van Bergen said many of the local government representatives also served on JPACT and clearly understood the consensus building purpose of the bodies.

Councilor Kirkpatrick thought it wise to include the committees' charges in the resolution, that each group had a single purpose and that the timeline for accomplishing a consensus be shortened.

Councilor Hansen noted the work plan attached to the Resolution clearly defined the committees' charge.

Ms. Crockett recommended not shortening the work schedule. She pointed out that because staff would be working with three major committees, the extra time would be needed.

Carolyn Brown, citizen representative from Multnomah County on Metro's Solid Waste Policy Advisory Committee (SWPAC), submitted written testimony which she read. Ms. Brown expressed frustration that the Council and administration had not clearly defined the role of SWPAC in the functional planning process. She suggested SWPAC either be suspended during the functional planning process or included in the process.

Councilor Gardner said some SWPAC citizen representatives could be appointed to the Technical Committee. He acknowledged it made sense to disband SWPAC during the functional planning process and after a plan had been developed, the Council re-evaluate SWPAC's role.

Motion: Councilor Knowles moved, seconded by Councilor Van Bergen, to adopt Resolution No. 87-785A.

A discussion followed about amendments that should be incorporated into the Resolution.

Motion to Amend: Councilor Knowles moved, seconded by Councilor Ragsdale, to amend Resolution No. 87-785A as follows (language proposed to be deleted is in brackets and language proposed to be added is underlined):

1. The fifth "Be it Resolved" paragraph be changed to read: "That the preliminary work program as described in Exhibit C is approved for [discussion with] submission to the Policy and Technical Committees. The final proposed work program will be [returned for] developed by the Policy and Technical Committees and returned to Council for consideration at the earliest feasible date."
2. Exhibit B, "Policy Committee," be amended as follows: The number of representatives be changed from 12 to 14; the Committee be chaired by the Council Solid Waste Committee Chair; the Committee include a Metro Councilor (rather than the Metro Council Presiding Officer); and reference to Clackamas and Washington County city representation for cities over and under 15,000 be deleted.

Before voting on the motions, Presiding Officer Waker said the Resolution would not attempt to resolve the role of SWPAC. The matter would be addressed by the Council at a later date.

Vote on the Motion to Amend: A vote resulted in all ten Councilors present voting aye. Councilors Cooper and Hansen were absent.

The motion carried.

Vote on the Main Motion: A vote to adopt Resolution No. 87-785A as amended resulted in all ten Councilors present voting aye. Councilors Cooper and Hansen were absent.

The motion carried and Resolution No. 87-785A was adopted as amended.

9.2 Consideration of Resolution No. 87-784, for the Purpose of Appointing a Member to the Solid Waste Policy Advisory Committee (John G. Drew)

Motion: Councilor Gardner moved to adopt the Resolution and Councilor Ragsdale seconded the motion.

Councilor Kirkpatrick, referring to the discussion regarding the Solid Waste Policy Advisory Committee (SWPAC) that had occurred when Resolution No. 87-785A was considered earlier in the evening, suggested SWPAC be kept active in order to address solid waste issues not related to functional planning. She also suggested SWPAC be better staffed in order to make the committee process successful.

Councilor Knowles said he had never seen a work product from the Committee. Councilor Gardner explained the Committee had produced work in the past. As a result of the separation of powers issue, staff now perceived SWPAC as serving only the Council and the Committee was not well used.

Councilor Ragsdale suggested Resolution No. 87-784 not be adopted until SWPAC's role in the Metro organization was addressed.

Motion to Table the Resolution: Councilor Kirkpatrick moved, seconded by Councilor Collier, to table adoption of Resolution No. 87-784 and to refer the matter of the future of SWPAC to the Council Solid Waste Committee. The Committee would make a recommendation to the full Council on August 27.

Vote on the Motion:

Ayes: Councilors Collier, DeJardin, Gardner, Hansen, Kelley, Kirkpatrick, Knowles, Van Bergen and Waker

Nay: Councilor Ragsdale