

MEETING REPORT

DATE OF MEETING: February 11, 1982

GROUP/SUBJECT: Joint Policy Advisory Committee on Transportation (JPACT)

PERSONS ATTENDING: Members: Charlie Williamson, Al Myers, Corky Kirkpatrick, Larry Cole, Jim Fisher, Mildred Schwab, Robin Lindquist, Bob Bothman, Dennis Buchanan, John Frewing, Vern Veysey, and Ed Ferguson

Guests: Metro Councilors Bruce Etlinger, Bob Oleson, and Mike Burton; Rick Walker, Cities of Multnomah County; Steve Dotterer, Vic Rhodes, and Jerry Markesino, City of Portland; John Kowalczyk, DEQ; David Peach, WSDOT; Gilbert Mallery, Regional Planning Council of Clark County; Paul Bay, Tri-Met; Bebe Rucker, Multnomah County; Wayne R. Potter, resident of Washington County; Sarah Salazar, Port of Portland; Ann Batson, DEQ; and Winston Kurth, Clackamas County

Staff: Andy Cotugno, Rick Gustafson, Keith Lawton, James A. Giesecking, Jr., Karen Thackston, and Lois Kaplan, Secretary

MEDIA: None

SUMMARY:

1. ADOPTION OF CARBON MONOXIDE AND OZONE STATE IMPLEMENTATION PLANS

Richard Brandman stated that we are recommending adoption of a regional Carbon Monoxide State Implementation Plan to be forwarded to the Environmental Protection Agency. The CO Plan has been developed by the City of Portland because all projected CO violations in this region occur within the City through 1985. The City's Plan continues the Downtown Parking and Circulation Policy (with modifications) and relies heavily on the biennial vehicle inspection program. The Plan projects that the City will be in attainment of the CO standard by 1985. The City Council has adopted the Plan.

In the case of the Ozone SIP, Richard explained that there is a regional issue involved in that the state of Washington differs with Oregon DEQ and Metro staff over the question of whether or not a 1700 kg/day surplus in emissions should be administered as a growth cushion. Because this surplus represents only one percent of the total emissions inventory, Washington feels that the surplus is within modeling error. Inasmuch as Oregon

has followed EPA's mandates and methodologies in projecting attainment of the Ozone standard, Metro and DEQ staff felt that we should take credit for the growth cushion.

Andy Cotugno felt that there are two issues involved with the Clean Air Act: 1) how to meet the Ozone standard; and 2) how to accommodate new growth in the region and stay within the standard. The question of whether or not to proceed with an offset program versus assigning industry that extra offset from the 1700 kg/day growth cushion deals with the second of these two issues.

Andy explained that the staff position is to proceed with adoption of the Ozone State Implementation Plan which recommends proceeding with the growth cushion technique, assigning to the Bi-State Policy Advisory Committee the task of allocating the growth cushion. Metro Councilor Mike Burton indicated that he felt the Bi-State Committee could come to some concurrence on this matter.

In reviewing the timetable for the SIP's, Richard Brandman related that the Ozone and CO SIP's will be considered for adoption by Metro Council on February 25 and will be forwarded on to the State Department of Environmental Quality. Following that, the State will draft a staff report followed by a hearing, a hearing report will be prepared by the State, with final recommendation to the Environmental Quality Commission on July 9.

It was moved and seconded to recommend approval of the Resolution taking into consideration Clark County's reservations. Commissioner Cole expressed his concern over the growth cushion. He felt that, if the estimates were correct and conservative, the growth cushion would be reached before 1987 with more than 1700 kg/day below the federal ozone standard. He concurred with some of Washington State's concerns and asked for the allowance of a margin of error. Richard Brandman stated that the 1700 kg/day is the amount available for new industries wishing to locate in the region, but that the demand by new industries would not use the total amount of the cushion available -- in effect, providing more margin of safety.

Commissioner Cole moved to amend the motion to provide some margin for error before use of the growth cushion (suggesting 1000 kg/day as the cushion). Motion was seconded. During discussion on the amendment, Rick Gustafson felt that the economic difficulties relating to air quality for this region should be addressed, that we are one of the few regions that are on the road toward attainment of the federal ozone standard, and cautioned that we should not take any action that would deter the

region from new industrial growth. Bob Bothman also expressed his concern in reducing the growth cushion at the cost of economic growth in the region. In calling for the question on the proposed AMENDMENT, the motion FAILED. Commissioners Cole and Veysey voted in favor; 10 members were opposed.

Action Taken: In calling for the initial MOTION recommending adoption of the Ozone and CO State Implementation Plans for the Oregon portion of the Portland-Vancouver Air Quality Maintenance Area, the motion CARRIED. Ten members voted in favor; Commissioners Cole and Veysey were opposed.

2. ADOPTION OF FY 82 INTERSTATE "HIGHWAY" FUNDING PRIORITIES

Andy Cotugno related that the Resolution deals with the allocation of the FY 82 Interstate Transfer "highway" funding. This action identifies which of those allocated projects will be allowed to spend that money within this fiscal year (up to the available \$45.5 million). It further identifies which back-up projects could be funded with cost underruns from other priority projects.

Andy explained that two principles were followed in the funding allocation: 1) Priority projects of most importance to the metropolitan area should receive sufficient funding to enable it to be built; and 2) Every jurisdiction should expect to receive enough funding each year to be able to complete their overall program within the next six to eight years.

Commissioner Buchanan praised ODOT's Six-Year Program for including projects which considered economic impacts, jobs, and accommodating large amounts of traffic. He felt that JPACT should develop similar criteria for future allocations. Andy indicated that the guidelines for development of an 8-year Interstate Transfer program respond to Commissioner Buchanan's request and include priority-setting criteria.

Action Taken: It was moved and seconded to recommend approval of the Resolution endorsing project priorities using Interstate Transfer funds in FY 82. Motion CARRIED.

3. ENDORSEMENT OF MOTION FINALIZING AMENDMENTS TO STAFF REPORT 77

Staff Report 77 was adopted last month with the understanding that an amendment would be considered at this month's JPACT meeting. This amendment details the treatment of cost overruns and underruns.

Action Taken: It was moved and seconded to recommend approval of the proposed amendment to Staff Report 77, specifically Problem 5. Motion CARRIED.

4. REGIONAL TRANSPORTATION PLAN ADOPTION SCHEDULE ENDORSEMENT

The proposed RTP adoption schedule was distributed and discussed. On February 26, comments received on the Plan to date will be reviewed by TPAC with the Metro staff recommendations on necessary changes. The JPACT meeting on March 11 will address the same comments and recommend adjustments to be made before release for public review.

Commissioner Fisher expressed Washington County's concern over the RTP matching the land use plan required by LCDC. Marty Nizlek reported that a memo had been sent to Metro from Larry Rice, Washington County's Public Works Director, expressing some of his concerns. He asked that these issues be taken up -- either at this meeting or at a special meeting. Andy felt the proper approach would be for TPAC to recommend specific adjustments necessary for the RTP document to be adoptable and workable. Unresolved problems should be "flagged" as issues to be dealt with at a later date.

Action Taken: The Committee concurred that they would delay scheduling a special JPACT meeting on the RTP pending comments and recommendations from the February 26 meeting of TPAC. It was suggested by Chairman Williamson that staff prepare a separate memo outlining proposed changes for the RTP for consideration at next month's meeting.

5. ADJOURNMENT

There being no further business, the meeting was adjourned.

REPORT WRITTEN BY: Lois Kaplan

COPIES TO: Rick Gustafson
Don Carlson
JPACT Members