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TRANSPORTATION POLICY ALTERNATIVES COMMITTEE

January 04, 2013

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Karen Buehrig
Steve Entenman
Adrian Esteban
Elissa Gertler, Chair
Nancy Kraushaar
Katherine Kelly
Alan Lehto
Heather McCarey
Margaret Middleton
Dave Nordberg
Cora Potter
Satvinder Sandhu
Karen Schilling
Paul Smith
Jeff Swanson
Rian Windsheimer

AFFILIATION

Clackamas County
Community Representative
Community Representative
Metro
City of Wilsonville Representing Cities of Clackamas Co.
City of Gresham, Representing Cities of Multnomah Co.
TriMet
Community Representative
City of Beaverton, Representing Cities of Washington Co.
Oregon Department of Environmental Quality
Community Representative
Federal Highway Administration
Multnomah County
City of Portland
Community Representative
Oregon Department of Transportation

MEMBERS EXCUSED

Andy Back
Carol Gossett
Scott King
Dean Lookingbill
Mike Clark

AFFILIATION

Washington County
Community Representative
Port of Portland
Southwest Washington Regional Transportation Committee
Washington State Department of Transportation

ALTERNATES PRESENT

Ken Burgstahler
Clark Berry
Lynda David
Phil Healy

AFFILIATION

Washington State Department of Transportation
Washington County
Southwest Washington Regional Transportation Committee
Port of Portland

STAFF: Ted Leybold, Daniel Kaempff, Tom Kloster, Robin McArthur, Lake McTighe, John Mermin, Josh Naramore, Kelsey Newell, Dylan Rivera, Marc Week.

1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Elissa Gertler declared a quorum and called the meeting to order at 9:36 a.m.

2. COMMENTS FROM THE CHAIR AND COMMITTEE MEMBER

Chair Gertler asked the new Citizen Representatives to introduce themselves. All other members of the committee also introduced themselves.

Mr. Phil Healy informed the committee on the 2013 Port Transportation Improvement Plan Public Comment period. The Port will hold a public hearing on January 9, 2013 and written testimony will be received until Jan 13, 2013.

Mr. Rian Windsheimer provided a short briefing on the Oregon passenger Rail open house on January 9, 2013 at the Multnomah county building as well as open houses in Tualatin and Oregon City. There is also online open house.

3. CITIZEN COMMUNICATIONS TO TPAC ON NON-AGENDA ITEMS

Ron Swaren of Portland presented to the committee about the option to use Double Decker Bus's along the Colombia river crossing. The city of Everett, Washington is currently using double buses and the cost are lower than light rail. He also provided an alternative to the Colombia Crossing, which included a number of smaller arch bridges across the Columbia and Willamette.

4. CONSIDERATION OF THE TPAC MINUTES FOR NOVEMBER 30, 2012

Mr. Alan Lehto noted that in the minutes he was listed as "Ms. Alan Lehto"

MOTION: Mr. Alan Lehto moved, Mr. Paul smith seconded, to approve the Transportation Policy Alternatives Committee (TPAC) minutes for November 30, 2012.

ACTION TAKEN: With all in favor, the motion passed.

5. MAP -21 UPDATE

Mr. Travis Brower of ODOT provided an update on Moving Ahead for Progress in the 21st Century (MAP-21). MAP-21 reauthorizes federal highway, transit, and transportation safety programs for federal FY 2013 and 2014 and makes significant changes to federal surface transportation policy. MAP-21 significantly consolidates the highway program structure. Most set asides, small formula programs and discretionary programs including High Risk Rural Roads, Public Lands Highways Discretionary and Safe Routes to Schools, are eliminated as separate programs, though other program funds can generally be used for these activities. MAP-21 makes important policy changes that will focus the federal transportation program on the national interest in an efficient freight movement system and create a more performance-based program as well as streamline project delivery.

The committee discussed the following items:

- The committee asked when the performance measures would be released and emplaced. The proposed performance measures should be released shortly while measures will be emplaced early 2013.
- Members stated they were supportive that ODOT was keeping the commitments to programs such as the bridge program but expressed concern about the long-term support for such programs.
- Members discussed the projects of regional and national significance. The program was authorized but not funded in MAP-21 and ODOT. Members expressed concern there may not be committed federal grants for the CRC. The TIFIA Loan program would be available and may be comparable to projects of national significance.

- Members discussed performance measures that may not mesh well with local measures such as pavement condition indexes.

6. NATIONAL HIGHWAY SYSTEM EXPANSION

Mr. Travis Brower also discussed the expansion of the national Highway System. In an effort to standardize the National Highway System (NHS) across states, the system will automatically be expanded to include all principal arterials, and U.S. DOT will be empowered to make other additions to the NHS. About 600 miles of principal arterials, including many local roads, will be added to the NHS. ODOT is working with the Federal Highway Administration and local governments to work through and address the impacts of expanding the National Highway System. MAP-21 attempts to standardize the National Highway System (NHS) across states by expanding the NHS to include urban and rural principal arterials, the main thoroughfares that carry heavy volumes of traffic. Of the approximately 600 miles of road that were added to the NHS on October 1st, about three quarters are on state highways operated by ODOT, while about one quarter are on local roads. Local governments and Metro are currently working with ODOT and FHWA to evaluate how the NHS expansion to work out design issues and exceptions to federal guidelines.

The committee first discussed the following items:

- Members discussed and expressed concern the new process that a city would have to go through to get design exceptions. ODOT is looking at ways to streamline processes.
- Members discussed the benefits and issues with expansion of the NHS in urban areas and reasons why local jurisdictions would want or not want roads to be added to the NHS.
- Members expressed concern about the affect of the NHS would have on the Powell/Division Corridor Project.

7. STATE TRANSPORTATION IMPROVEMENT PROGRAM APPLICATION NARROWING

Ms. Kelly Brooks of ODOT discussed the State Transportation Improvement Program (STIP) Application Narrowing. The STIP is the State of Oregon's four-year transportation capital improvement program. Ms. Brooks reviewed the STIP funding sources. In order to create greater flexibility ODOT under guidance of the OTC will transition to two large categories of funding "Fix it" and "Enhance it". The Region 1 STIP selection committee will select projects for the 15-18 fiscal years. ODOT staff provided a 500 percent list to the committee for the "Fix It" and Enhance it" committee. STIP selection committee members in the month of January 2013 will reach out to stakeholders and advisory committees to narrow down to a 150 percent list and meet in February 2013. The STIP selection committee will narrow the projects to a 100 percent list in the fall of 2013. Ms. Brooks described how the projects would be narrowed based on what information applications provided.

The committee first discussed the following items:

- Members asked what would be priority, development or construction projects. The priority would be up to the selection committee and the OTC.
- Members noted the difficulty it could be for STIP Selection Committee members to reviews all the projects outside of their jurisdictions. Clackamas County is holding a meeting on January 10 for STIP selection committees and interested parties to review Clackamas County's applications.

- Members asked when the selection committee would decide on the 150 percent list. They make come to consensus at the first meeting in February or they may take until the deadline of March 15.

8. CALL FOR REGIONAL TRANSPORTATION PLAN AMENDMENTS: REPORT BACK

Mr. John Mermin of Metro discussed the Regional Transportation Plan (RTP) amendments At the November 30 TPAC meeting, Metro staff made a request for any potential amendments to the 2035 RTP to be submitted by December 20. These requests were instructed to be limited to amendments that are needed immediately and cannot wait until the next RTP update is completed in June 2014. Washington County has requested to add the Scholls Ferry Rd: Roy Rogers Rd to Teal Blvd project to the 2035 RTP Financially Constrained project list and remove project # 10547, a proposed 174th/173rd undercrossing of US 26. The City of Beaverton has requested to amend the extent of the Crescent St multimodal extension project on the 2035 Financially Constrained list. The City of Beaverton has requested to amend the extent of the Crescent St multimodal extension project on the 2035 Financially Constrained list. East Metro Connections Plan has recommended several changes to the RTP project list and policy maps, e.g. modifying the RTP maps that currently designate the 242nd right-of-way as part of the regional transportation system, moving that designation to the existing 238th/242nd. Metro will conduct a modeling then hold a 45-day public comment period before going to TPAC and JPACT for approval.

The committee discussed the following items:

- Members noted that the corridor bottleneck operational study on the state highway system financial constraint component might need to be adjusted.
- Members expressed concern about the addition of seven lane arterials, its impacts and how it could fit in the RTP. Metro Staff will hold a discussion with local staff addressing those concerns.
- Members recommended that discussions with local staff be held quickly. Metro staff will hold discussions on the week of January 7.
- Members discussed how balancing funds of the RTP. Jurisdictions wanting to add a project would have to remove a project or work with other Jurisdictions to balance.
- Members asked how the city of Hillsboro would remove TV Highway if it is a State highway. Metro Staff will discuss that with the city at the meeting the following week.

9. PROPOSED TRANSPORTATION CONTROL MEASURES SUBSTITUTION

Mr. Tom Kloster discussed the Air Quality Conformity/Transportation Control Measures. In previous decades, the Portland region failed to meet national air quality standards for carbon monoxide pollution and was designated a non-attainment area. As a result, the region is required to develop and implement strategies to reduce carbon monoxide emissions in order to conform to the federal Clean Air Act. To ensure compliance, JPACT adopts an air quality plan with each Regional Transportation Plan (RTP) and Metropolitan Transportation Improvement Program (MTIP) that includes a series of ongoing “transportation control measures” (TCMs). These TCMs are; increasing transit service; expanding the bicycle network; and building pedestrian connections. Due to recent transit service cuts, the region is projected to fall short of the transit service TCM in 2013. Mr. Kloster discussed three options to address the situation; defer action, reprogram existing transportation dollars to support transit, and undergo a TCM substitution. Metro Staff recommended a TCM Substitution. A TCM Substitution would utilize an EPA policy which allows regions to substitute an equivalent or greater pollution reduction strategy to replace an existing strategy implemented by a region, although in this case, it would simply allow the Metro region to calculate our existing TCMs in a way that can meet our overall targets without revisiting

the TCM policy, itself. A substitution requires undergoing technical analysis and a public involvement process as outlined in the Clean Air Act.

The committee discussed the following items:

- Members noted that the fail may not be dire but still needs to be addressed properly.

10. ADJOURN

Chair McArthur adjourned the meeting at 11:45 p.m.

Respectfully submitted,



Marcus Week
Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR JANUARY 4, 2013

The following have been included as part of the official public record:

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
2	Flyer	1/13	Oregon Passenger Rail Open House	010413t-01
2	Flyer	01/09/2013	2013 Port Transportation Improvement Plan	010413t-02
5	Map	01/13	Expanded Highway System Portland metro area	010413t-03
7	Chart	01/13	OTC in STIP committee process	010413t-04
7	Chart	01/13	STIP Enhancement project submissions	010413t-05
7	PPT	12/19/13	ODOT Region 1 Project Selection Committee	010413t-06
7	Handout	01/13	STIP work plan	010413t-07
8	Memo	01/02/13	City of Hillsboro RTP amendment submission	010413t-08
9	Memo	01/04/13	Air Quality Conformity/Transportation Control Measures	010413t-09