

MINUTES OF THE METRO COUNCIL MEETING

Thursday, September 4, 2003
Metro Council Chamber

Councilors Present: David Bragdon (Council President), Susan McLain, Brian Newman, Rod Monroe, Rex Burkholder, Rod Park, Carl Hosticka

Councilors Absent:

Council President Bragdon convened the Regular Council Meeting at 2:00 p.m.

1. INTRODUCTIONS

There were none.

2. CITIZEN COMMUNICATIONS

There were none.

3. COLUMBIA VILLA PRESENTATION

Howard Shapiro, Housing Authority of Portland Director, presented the chair-elect, Candace Brewer Nun. He spoke to the impact of the Housing Authority on the greater Metro region. They served over 30,000 people and were the largest affordable housing entity in Oregon. He then turned the presentation over to Steve Rudman, Executive Director. Mr. Rudman talked about the planning for the redevelopment of Columbia Villa. He spoke to the challenges of redevelopment. This was one of the largest economic developments going on right now in the country. The redevelopment met regional, city and neighborhood goals. They were creating a new neighborhood. He shared where Columbia Villa was located in North Portland. They wanted to redevelop the entire parcel into an 850 diverse mixed neighborhood. Currently everyone who was a public housing resident would be placed in the neighborhood. They wanted to design New Columbia with extensive public outreach and involvement. He spoke to the relocation efforts and that every family would have a right to return to the new development. He said construction of housing would begin soon. They had ambitious goals in terms of diversity contracts.

Julie Livingston, Architect for New Columbia Project, talked about the community involvement process. They had significant participation. At the conclusion of the design process they submitted a design plan application to the City of Portland for approval. She spoke to permitting processes. She walked the Council through the existing site and the new plan (a copy of the plan is included in the meeting record). They were proposing slightly higher density than currently existed. They were also increasing connectivity in the surrounding neighborhood streets. She detailed access issues. She noted the new public park that had been planned. It was central to the design and part of the open spaces commitment to the area. She spoke to the redesign of Main Street and the desire to develop a Portland public school on site. She noted the housing types included in the mixed-use environment. They also had a variety of small parks and open spaces.

Councilor Burkholder said this was a great project. He applauded the Housing Authority for their sensitivity to the existing neighborhood. He asked about storm water issues, recycling and waste disposal, as well as the opportunity to increase density. Ms. Livingston shared the Block Plan 5 landscape and the density that was planned. She talked about curve extension, which would deal

with storm water. She talked about Green Streets and their goal to calm traffic. They had encouraged Portland Department of Transportation to develop skinnier streets. She noted the transit plan for the community. She then talked about recycling and waste disposal and the desire to deconstruct. They had not received a grant to assist them in this goal so the deconstruction was happening at the subcontractor level. She talked about increasing density beyond the minimum density requirements.

Councilor Newman said he thought that this redevelopment was without a doubt one of the most successful redevelopments. He spoke to the benefits of this redevelopment. Mr. Shapiro talked about funding and that the federal funding was even more limited now. Mr. Rudman talked about distressed communities and the fact that they had torn most of them down around the United States.

Council President Bragdon asked about ownership. Mr. Rudman said they would have market rate home ownership except for 30 units, which would be subsidized. There were also several programs to assist with home ownership. Mr. Shapiro closed by saying that the Housing Authority had gone to extraordinary lengths to make sure there was extensive diversity. He thanked the Council and expressed interest in returning.

4. CONSENT AGENDA

- 4.1 Consideration of minutes of the August 14, 2003 Regular Council Meetings.
- 4.2 **Resolution No. 0-3-3357**, For the purpose of Confirming the Re-Appointment of Gloria Candanoza to Investment Advisory Board.
- 4.3 **Resolution No. 03-3361**, For the Purpose of Authorizing the Issuance of a Request for Proposal 03-1082-BS Administrative Record Keeping Services and Trust Services for the Metro Employee Salary Savings Plan.
- 4.4 **Resolution No. 03-3368**, For the Purpose of Approving the Addition of the New Classification of Latex Retail Technician to Metro's Classification Plan.

Motion:

Councilor Park moved to adopt the meeting minutes of the August 14, 2003, Regular Metro Council meeting, Resolution Nos. 03-3357, 03-3361, and 03-3368
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Vote:

Councilors Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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5. ORDINANCES – FIRST READING

- 5.1 **Ordinance No. 03-1018**, For the Purpose of Amending Metro Code Chapter 5.01 Regarding Solid Waste Facility Regulation; and Declaring An Emergency.

Council President Bragdon assigned Ordinance No. 03-1018 to Council.

- 5.2 **Ordinance No. 03-1019**, For the Purpose of Amending Metro Code Chapter 5.05 Relating to Solid Waste Flow Control; and Declaring an

Emergency.

Council President Bragdon assigned Ordinance No. 03-1019 to Council.

5.3 **Ordinance No. 03-1020**, For the Purpose of Amending Metro Code Chapter 7.01 Regarding Solid Waste Facility Regulation.

Council President Bragdon assigned Ordinance No. 03-1020 to Council.

6. ORDINANCES – SECOND READING

6.1 **Ordinance No. 03-1015**, For the Purpose of transferring \$35,000 from the Zoo Capital Fund Capital Outlay to Zoo Capital Fund Personal Services; and Declaring an Emergency.

Motion:	Councilor McLain moved to adopt Ordinance No. 03-1015.
Seconded:	Councilor Monroe seconded the motion

Councilor McLain spoke to the ordinance and the need to transfer \$35,000. This was a simple straightforward transaction.

Council President Bragdon opened a public hearing. No one came forward. Council President Bragdon closed the public hearing.

Vote:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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6.2 **Ordinance No. 03-1016**, For the purpose of Amending Metro Code Section 4.01.050 and revising admission fees at the Oregon Zoo effective January 1, 2004.

Motion:	Councilor Park moved to adopt Ordinance No. 03-1016.
Seconded:	Councilor Monroe seconded the motion

Councilor Park said there was a need to increase admission fees to the Oregon Zoo. He spoke to the increases, which would be an increase of \$1.00 for regular admission. By Code the Zoo was required to earn at least 50% of its operating revenue. He spoke to the necessity to increase admissions fees, the budget impacts and additional projected revenues.

Council President Bragdon opened a public hearing. No one came forward. Council President Bragdon closed the public hearing.

Councilor Hosticka talked about the attendance and the revenue increases. Tony Vecchio, Oregon Zoo Director and Sarah Chisholm, Financial Manager for the Zoo, said that the \$300,000 was for about half of the year. Mr. Vecchio spoke to admission numbers that would effect the per cap and membership increases. Councilor Monroe talked about the composition of membership at the Zoo. Mr. Vecchio talked about how they determined Zoo attendance and the revenues that were generated. Councilor Monroe noted the number of school groups and asked if they paid the same rate as regular attendees. Mr. Vecchio said they got a discount.

Councilor Park closed by talking about the Zoo increase and the revenues generated. The Zoo admission fee still remained one of the lowest admissions on the west coast. It offered a very good experience at a relatively low cost.

Vote:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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7. RESOLUTIONS

7.1 **Resolution No. 03-3356**, For the Purpose of Confirming the Council President's Appointment of Gale Castillo to the Metropolitan Exposition Recreation Commission.

Motion:	Councilor Burkholder moved to adopt Resolution No. 03-
Seconded:	Councilor Newman seconded the motion

Councilor Burkholder asked Council President Bragdon to speak to this resolution. Council President Bragdon detailed some of Ms. Castillo's credentials. He recommended an aye vote. Ms. Castillo said it was her privileged to offer her services and looked forward to serving on the Commission. Councilor Park asked about her motivation to serve. Ms. Castillo said she had a strong background working in both the public and private sector. She felt she could contribute to promoting the region.

Vote:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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7.2 **Resolution No. 03-3362**, For the Purpose of Approving new Classification Specifications and Pay Schedule Resulting from Classification/Compensation Study of Metro's Non-Represented Positions.

Motion:	Councilor Newman moved to adopt Resolution No. 03-3362.
Seconded:	Councilor Park seconded the motion

Councilor Newman Metro has concluded a classification and compensation study for Metro's non-represented positions. These class-comp studies are normally done every 3-5 years. The last class/comp study for non-represented positions was implemented in 1998. He said approval of this resolution would provide for updates to classifications as needed for Metro's non-represented positions. It would also approve the proposed pay plan. The pay plan managed costs but provided flexibility for pay decisions based upon the market. Total cost of implementing the classification and compensation plan would be approximately \$5,500. This study would reduce number employees redlined at the maximum of their pay from 67 to 17. This study would also help to address issues of lower classifications currently higher than the market and higher classifications currently lower than the market. He talked about planning for future initiatives including review and consolidating classification descriptions, which would establish a single classification system and align all classifications regardless of represented or non-represented status. They would also consider developing and implementing a uniform performance review system, establishing a consistent system to be applied for both non-represented and represented employees and establishing a system that will link evaluation to pay. They planned to develop

and implement a new pay strategy by defining Metro compensation philosophy and establishing a single pay strategy for both represented and non-represented employees

Council President Bragdon was supportive of this resolution. Councilor Hosticka asked about the fiscal impact in the short and long term. Michael Jordan, Chief Operating Officer, talked about future savings, linking performance to pay and linking positions to the market. Councilor Newman appreciated Councilor Hosticka’s question and talked about future steps.

Vote:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.

7.3 **Resolution No. 03-3365**, For the Purpose of Confirming the Appointments of Mark Altenhofer, Kevin Rauch, and Terry Waddell to the Regional Solid Waste Advisory Committee (SWAC).

Motion:	Councilor McLain moved to adopt Resolution No. 03-3365.
Seconded:	Councilor Newman seconded the motion

Councilor McLain reviewed the credentials of the three candidates. She said they were aware of the responsibilities to serve. She urges support. Council President Bragdon recommended these candidates for the committee.

Vote:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.

7.4 **Resolution No. 03-3369**, For the Purpose of Endorsing the Objectives For Planning the Bethany Addition to the Urban Area.

Motion:	Councilor McLain moved to adopt Resolution No. 03-3369.
Seconded:	Councilor Hosticka seconded the motion

Councilor McLain noted an amendment she had provided to Council. She spoke to the need to support and be good partners in planning for Bethany. She noted that it was now the cities and county who would be planning for this area. Washington County and City of Beaverton were excellent in planner efforts. Metro was being proactive in supporting the planning of the 800 acres in the Bethany area. Washington County currently has authority to plan the area. She noted appeals that had been suggested in this area. She said citizens had requested similar planning to Pleasant Valley. In passing this resolution they were stating that full community planning should take place. Metro wanted to be a good partner. She was hopeful of open citizen involvement.

Motion to amend:	Councilor McLain moved to amend Resolution No. 03-3369 by adding 5 whereas clauses and a number 5 be it resolved (a copy of the language is found in the meeting record).
Seconded:	Councilor Monroe seconded the motion

Councilor McLain asked, Dan Cooper, Metro Attorney to explain the amendment. Council President Bragdon suggested voting on the amendment prior to the public hearing. Councilor McLain said they knew that their responsibilities were not in the comprehensive planning area.

Council was being proactive in encouraging citizen involvement. Council President Bragdon added his support. Councilor Park asked about the second whereas for additional citizen involvement. Mr. Cooper responded to his question concerning citizen involvement. Councilor Park asked about Ballot Measure 2629 and was that not considered additional citizen involvement? Mr. Cooper said this was also true. There was a tie-in.

Vote to amend:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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Councilor McLain spoke to the dialogue concerning transportation issues. Mr. Cooper spoke to the background of discussing the Bethany plan. In the discussions concerning objectives for planning the area, Beaverton was concerned about the transportation impacts. The transportation impacts had to be taken into account in the planning efforts. He said there was a concern about one of the planning objectives concerning parks and schools. This did not mean that there couldn't be additional parks. He said the language in the amendment referred to both an inclusive process and seeking grants. There were no ties between seeking the grants and citizen involvement. If you had grants you could have more citizen involvement. He spoke to a diagram that was included in the record of one possible way to plan the Bethany area. That diagram was simply an illustration. The concept planning now had to go through a thorough planning process. Councilor McLain said Arbor Lake had a process that was parallel but would not necessarily be the same as this area. Mr. Cooper said several years ago when Council adopted another piece of Bethany, Washington County allowed the developer to plan a subdivision. Metro had reviewed the proposal and did not take opposition to that plan. He talked about the Hearings Officer's ruling and the possibility of development upon completion of the concept plan.

Council President Bragdon opened a public hearing.

Lori Waldo, Bethany Identity Committee, 14603 NW Dawnwood Drive, Portland, OR 97229, read her letter into the record (a copy of which is included in the record). Council President Bragdon thanked Ms. Waldo for the time and effort she had put into this issue. He felt she had been very constructive. Councilor Park asked if she supported this area coming into the area but wanted to make sure that there was involvement in the planning. Ms. Waldo responded yes.

Brent Curtis, Washington County, 155 N First, Hillsboro, OR 97124 said Washington County supported this resolution as well as others efforts in the planning process. He submitted a letter for the record from the Washington County Commission (a copy of which is found in the meeting record). He noted that the planning authority falls to the County currently. The County wanted to assign the planning responsibilities to Beaverton. The letter described how Beaverton would get the planning authority. He spoke to the urban service agreement. He then spoke to supporting citizen involvement and transportation planning. Councilor McLain asked about the timeline for the annexation process. She felt that the citizens wanted to do it right. It should be timely as well as reasonable. She asked that he speak to the County's timeline. Mr. Curtis responded to her question and explained the process for annexation. Councilor McLain said if the two-year timeframe was too short, she was hopeful that the partners could figure out the real timeline and share this with the citizens and developers. Mr. Curtis said some of these processes could take place concurrently.

Councilor Hosticka asked him to review the processes for annexation. Mr. Curtis talked about annexation plans. The basics of the plan were a tool once you had a service agreement. He said you prepared the plan with rigorous citizen involvement process. Once the plan passed it could

then be implemented. This was the method that Washington County was pursuing. Councilor Hosticka said he felt that they needed some assurance that success was a probable event. Mr. Curtis said this was both a political and technical question. They had engaged the public in this conversation. They had gauged the probabilities and they felt collectively that it was a wise thing to proceed. He said Tualatin Hills Parks and Recreation and Hillsboro School District were already involved. Councilor Hosticka said, if this was not successful what would the County do? Mr. Curtis responded to his question. Councilor Park talked about Metro's jurisdictional authority. Mr. Cooper responded to his questions. Councilor Park said the citizens concerned with this authority could move forward with a request for inclusion into Metro's Jurisdictional Boundary.

Mary Kyle McCurdy, 1000 Friends of Oregon, 534 SW 3rd Portland, OR 97204 said they were in support of the resolution being considered. She noted the letter that they had submitted to the Beaverton City Council (a copy of which is included in the meeting record). She spoke to meaningful citizen participation, such as in Pleasant Valley. She felt that intensity of involvement was necessary for successful planning. She spoke to the considerable risk that 1000 Friends was taking by agreeing to enter into this agreement rather than to go forward with appeals. She felt that eventually some of this area would come into the Urban Growth Boundary (UGB). They were specifically interested in emphasizing affordable housing and to make sure that all of the processes were implemented appropriately. Councilor Newman thanked Ms. Kyle McCurdy and 1000 Friends for being solution oriented.

Hal Bergsma, City of Beaverton, PO Box 4755 Beaverton OR 97076 said the City played a major role in drafting the objectives. They took ownership. They were adopted by the city council on August 18th in response to concerns that 1000 Friends might appeal the UGB decision for the Bethany area. They supported Metro Council's resolution as amended. If the City undertook the planning process, they assured Metro that there would be thorough citizen involvement. He felt that this also defined how Washington County and City of Beaverton would work together in this process. The City will have to consider whether they wanted to pursue annexation of this area. The City will not entertain taking the lead for the planning unless there was a clear annexation to the City. They understood the County's interest in achieving annexation of the area. He spoke to other annexation approaches. He said timing was an issue and there was a question as to whether two years was enough. He felt two years might not be enough time. The City did support the resolution and stood ready to plan. Councilor Hosticka asked about annexation and making sure it was not piecemeal. Mr. Bergsma said they were currently talking about annexation planning. Councilor Hosticka suggested creative approaches to annex the entire area.

Council President Bragdon closed the public hearing.

Councilor Park said he would support the amended resolution. He recapped last year's efforts to bring this area in. He felt this would move the process forward. Councilor Hosticka said he would be supporting this resolution. He said in considering bringing in this area, Metro was taking a risk. He felt others were also taking risks. He felt this resolution moved everyone in a positive way.

Councilor Burkholder said Metro was being asked about how we could help. There were implications for this agency to move this planning forward. They would be having discussions about how they could get more resources to do this right.

Councilor McLain closed by saying that she appreciated the thorough discussion and participation of the partners. She said leadership meant that you had to help with resources as well.

Vote on the Main
Motion:

Councilors Park, Hosticka, Burkholder, McLain, Monroe, Newman and Council President Bragdon voted in support of the motion. The vote was 7 aye, the motion passed.
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8. EXECUTIVE SESSION, HELD PURSUANT TO ORS 192.660(1)(h), TO CONSULT WITH LEGAL COUNSEL CONCERNING THE LEGAL RIGHTS AND DUTIES OF A PUBLIC BODY WITH REGARD TO CURRENT LITIGATION.

Session began: 3:58 pm

Members Present: Dan Cooper Metro Attorney, Alexis Dow Metro Auditor, Mike Hoglund Solid Waste and Recycling Director, Mike Jordan Chief Operating Officer, Karen Kane Public Affairs Department, Laura Oppenheimer Oregonian Reporter, Chris Billington Clerk of the Council

Session ended: 4:08

9. CHIEF OPERATING OFFICER COMMUNICATION

Michael Jordan, COO, thanked Solid Waste & Recycling Department efforts concerning the lentils issue. They had done a tremendous job in managing a difficult job. He also welcomed Bill Stringer, new Chief Financial Officer. He thanked everyone for the efforts on the Bethany issue.

10. COUNCILOR COMMUNICATION

Councilor Newman talked about an article in today's paper about future of the corridor from Oregon City to Milwaukie. This was not a Metro led effort. It was a city led effort.

10. ADJOURN

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 4:09 p.m.

Prepared by

Chris Billington
Clerk of the Council

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF SEPTEMBER
4, 2003**

Item	Topic	Doc Date	Document Description	Doc. Number
7.4	Email	9/3/03	To: Metro Council From: Susan Nolte s.nolte@verizon.net Re: Resolution No. 03-3369, Bethany	090403c-01
7.4	Email	9/3/03	To: Metro Council From: Pat Holmes pat@holmes2.net Re: Resolution No. 03-3369, Bethany	090403c-02
7.4	Email	9/3/03	To: Metro Council From: Denise Siems siems@verizon.net Re: Resolution No. 03-3369, Bethany	090403c-03
7.4	Email	9/3/04	To: Metro Council From: Elaine O'Keefe eokeyefe@fire.ci.portland.or.us Re: Resolution No. 03-3369, Bethany	090403c-04
7.4	Email	9/4/03	To: Metro Council From: Mahabub S Ahmed mahabub.s.ahmed@intel.com	090403c-05
7.4	Email	9/4/03	To: Metro Council From: Bethany Citizens Committee Re: Resolution No. 03-3369, Bethany	090403c-06
4.4	Exhibit and Staff Report	9/4/03	To: Metro Council From: Cherie Yasami, Human Resource Dept Re: Resolution No. 03-3368 amended staff report and Exhibit A	090403c-07
7.4	Email	9/4/03	To: Metro Council From: Mansoor Abbas mansoor@synopsys.com Re: Resolution No. 03-3369, Bethany	090403c-08
7.4	Email	9/4/03	To: Metro Council From: Dawn Bonder Dawn.Bondor@comcast.com Re: Resolution No. 03-3369, Bethany	090403C-09
7.4	Email	9/4/03	To: Metro Council From: Roy Kim rkim@bethanyvillage.com Re: Resolution No. 03-3369, Bethany	090403c-10
7.4	Amendment	9/4/03	To: Metro Council From: Councilor Susan McLain Re: Proposed Amendment to Resolution NO. 03- 3369, Bethany	090403C-11
7.4	Written Testimony	9/4/03	To: Metro Council From: Lori Waldo Re: Letter and attachments concerning citizen involvement in planning Bethany	090403c-12
7.4	Letter	8/18/03	To: Mayor Rob Drake, Beaverton From: Mary Kyle McCurdy 1000 Friends of Oregon Re: Bethany area addition to the UGB	090403c-13
7.4	Letter	9/4/03	To: Metro Council From: Jan Youngquist Beaverton School District Re: Bethany	090403c-14
7.4	Letter	8/26/03	To: Washington County Local	090403c-15

			Government Chief Elected and Appointed Officials From: Washington County Commissioners Re: Bethany	
3	Fact Sheet and Materials	9/4/03	To: Metro Council From: Housing Authority of Portland Re: Materials on New Columbia Project	090403c-16