

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF PRIORITIZING)	Resolution No. 88-1012
THOSE ELEMENTS OF THE WASTE RE-)	
DUCTION PROGRAM NOT YET COMPLETE)	Introduced by Rena Cusma,
AND TO DEVELOP AN IMPLEMENTATION)	Executive Officer
SCHEDULE)	

WHEREAS, Metro is required by ORS 459.345 to submit a progress report on implementation of the 1986 Waste Reduction Program (WRP) to the Environmental Quality Commission (EQC) on July 1, 1988; and

WHEREAS, Said report was delivered to the Department of Environmental Quality (DEQ) on July 1, 1988; and

WHEREAS, The Department of Environmental Quality evaluation of the report was unfavorable and recommended the Environmental Quality Commission to direct Metro to show cause why Metro should not be ordered to implement the program; and

WHEREAS, The Environmental Quality Commission will determine what, if any, action is necessary to cause Metro to implement the Waste Reduction Plan; and

WHEREAS, Metro and DEQ staff have met to identify programs not yet complete and to discuss a strategy Metro shall employ to achieve the objectives of those programs; and

WHEREAS, The priority programs are identified in Attachment A, Section 3; and

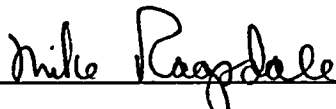
WHEREAS, The Waste Reduction Program must be incorporated into the Solid Waste Management Plan to achieve regional consensus and local government action necessary to implement certain elements of the Waste Reduction Program; now, therefore,

BE IT RESOLVED,

The Council acknowledges the Summary of Progress (Attachment A) and the need to accomplish those items in Section 3 expeditiously. The Solid Waste Department staff shall develop a time schedule and work plan and identify resources needed to implement those items for Council concurrence prior to presentation to the EQC.

The Solid Waste Department and the Planning and Development Department shall work to revise the Waste Reduction Program and submit the program to the Council for consideration of incorporating it into the Solid Waste Management Plan.

ADOPTED by the Council of the Metropolitan Service District this 22nd day of November, 1988.



Mike Ragsdale, Presiding Officer

SUMMARY OF PROGRESS

Metro Waste Reduction Program Work Plan

1. The activities in this section, included in the 1986 Waste Reduction Program, have been completed or are on schedule:

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Promotion and Education	Market Research	Regular surveys to assess effectiveness of promotion programs.
	Theme and Graphic Look	Ties together all our work plans, i.e., "Save the Earth with a Brown Paper Bag," etc.
	Multi-Year Campaign	Detailed schedule and budget for promotion work.
	Specific Campaigns	Two major radio and/or television promotions per year and eight community projects.
	Recycling Information Center	Main point of public contact for recycling and reduction inquiries.
	Support for Local Jurisdictions	Monthly calendar of events, ready-to-print materials, assist in work with media.
	Public Involvement	Arrange for various public meetings.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Reduce and Reuse	Plastics Reduction Task Force	Task Force to re-search plastic reduction strategies.
	Packaging Reduction	Promote consumer awareness of packaging issues.
	Recycling Information Center (RIC) Enhancement	Upgrade RIC information services, e.g., computer development, community project involvement.
Recycle 405 Material	Regional Promotion and Education	Provide regional campaigns on curbside recycling.
	Materials Recovery Centers	Provide capacity for yard debris processing at St. Johns.
Yard Debris	Promotion and Education	Promote home composting, source separation and market development.
	Principal Recyclable Analysis	Analysis of yard debris as principal recyclable.
	Technical Assistance	Share information from out-of-region
	Rate Incentives	To encourage source separation, continue
	Materials Markets Assistance	Encourage use of recycled yard debris products.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Materials Markets Assistance	Annual Market Analysis	Identify market strengths and weaknesses and future growth outlook.
	Consumer Education	Educate re: purchase of products made from recycled material.
	Annual Market Survey	Survey companies that purchase recycled materials.
Rate Incentives	Funding Work Plan Commitments	Modify user fees to fund waste reduction programs.

2. The following five items are being pursued by Metro through the "1% For Recycling" Program or other resources. A primary criterion for disbursing "1% for Recycling" funds is how the project meets the objectives of the 1986 Waste Reduction Program.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Recycle 405	Source Separation	Distribute home and office containers.
	Grants and Loans	Target businesses, local governments and recyclers who support waste reduction.
Yard Debris	Diversion Credits, Loans and Grants	Use to encourage yard debris processing.
Materials Markets Assistance	Grants and Loans: R & D	Target monies to R & D for new methods of utilizing secondary materials.

PROGRAM NAME

ACTIVITY

SUMMARY

Materials Markets Assistance (continued)

Grants and Loans: User Assistance

Monies for users of secondary materials to encourage expanded use of materials.

3. The following activities, some which are partially completed and others not yet initiated, shall be completed in full. The objectives for each program will remain unaltered, but substitution in the method for achieving objectives is acceptable if 1) it will be as effective as the original element, and 2) if it is adopted by Metro Council prior to an agreed upon deadline.

i.) Activities in progress; timeline for completion passed; will reschedule based on resources.

PROGRAM NAME

ACTIVITY

SUMMARY

Reduce and Reuse

Salvageable Building Materials and Items

Examine need and feasibility of programs to promote reuse of building materials before disposal and to develop salvage capability at disposal facilities.

Recycle 405

Technical Assistance

Provide technical assistance to local governments in developing recycling programs, related policies, and promotion and education.

Yard Debris

Bans on Disposal

Ban disposal of source separated yard debris from METRO landfills.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Post Collection Recycling	Materials Recovery Centers	Establish facilities for material recovery from specific waste substreams.
	Use of Transfer Stations	Include salvage programs and post collection separation of recyclables at transfer stations.
Materials Markets Assistance	Institutional Purchasing	Assist and promote development of policies that favor purchase of products made from recycled materials.
Rate Incentives	Incentives for Post Collection	Provide economic incentive for materials recovery processing
System Measurement	Set Waste Reduction Performance Goals	Based on analysis of waste, set goals for recovery; reexamine periodically.

ii.) Activities not yet initiated; timeline for completion passed; will reschedule based on resources.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Post Collection Recycling	Waste Audit and Consulting	Advise, assist and/or conduct audits; design programs to help generate high grade loads.

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Materials Markets Assistance	Waste Audit and Consulting	Advise, assist, conduct audits to generate high grade loads
System Measurement	Establish On-going Measurement System	Measure: <ul style="list-style-type: none"> - success of material recovery - tons recycled and landfilled - quantities recycled and participation rates - effectiveness of achieving goals

iii.) Activities where objective remains intact but method of accomplishment includes collaborative efforts of Metro, local jurisdictions and haulers:

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Recycle 405	Local Collection Service Certification	Assure curbside programs are optimally effective.
Yard Debris	Local Collection Service Certification	Set standards for local jurisdiction yard debris recycling and provide rate incentives.
Certification	Certification, Local Service	Assure maximum feasible waste reduction
Rate Incentives	Rate Incentives to Ensure Local Compliance	Examine Rate structure and implement modifications to assure compliance with performance standards.

4. The following eight activities shall be reviewed as part of Council FY 89-90 budget process and will either be scheduled for implementation or removed from the plan:

<u>PROGRAM NAME</u>	<u>ACTIVITY</u>	<u>SUMMARY</u>
Reduce and Reuse	Waste Exchange	Develop information clearinghouse for industrial and manufacturing waste.
Alternative Technologies	Materials and Energy Recovery	Direct as much as 48 percent of waste to material and/or energy recovery.
Legislative Program	Legislative Program	Develop and pursue legislative action package on waste reduction issues.
Materials Markets Assistance	Annual Supply Profile	Measure potential growth of supply for recyclable material.
	Legislative Action	Support recycling-related legislation.
	Materials Brokerage	Guarantee market price and supply for recycled products.
	Waste Substream Composition Study (geographic portion)	Identify geographic distribution of waste substream generation points.
	Substream Resource Recovery Study (geographic portion)	Identify geographic location of needed facilities.



METRO

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Memorandum

DATE: November 16, 1988 Agenda Item No. 7.2
TO: Metro Council Meeting Date November 22, 1988
FROM: Councilor Gary Hansen ^{GH}
Chair Council Solid Waste Committee
RE: SOLID WASTE COMMITTEE REPORT ON NOVEMBER 22, 1988, COUNCIL
AGENDA ITEM

Agenda Item No. 7.2 Consideration of Resolution No. 88-1012, for
the Purpose of Prioritizing Those Elements of
the Waste Reduction Program Not Yet Complete
and Developing an Implementation Schedule

Committee Recommendation

The Solid Waste Committee recommends Council adoption of Resolution No. 88-1012 as amended. This action taken November 15, 1988.

Discussion

The Solid Waste Department staff and DEQ staff have reached agreement on the elements of the Waste Reduction Program Work Plan that have not yet been completed or not yet initiated. These items are found in Section 3 of Attachment A to Resolution No. 88-1012.

Resolution No. 88-1012 seeks Council agreement with the Summary of Progress and the items in Section 3 designated as the highest priority programs. Upon adoption of this resolution, staff would bring a detailed time schedule and work plan for implementation forward to the Council.

After considerable discussion, the Committee made the following amendments to Resolution No. 88-1012:

1. The third Whereas was amended to read: The Department of Environmental Quality evaluation of the report was unfavorable and recommended the Environmental Quality Commission to show cause why Metro should not be ordered to implement the program;
2. The fourth Whereas was amended to read: The Environmental Quality Commission will determine what, if any, action is necessary to cause Metro to implement the Waste Reduction Plan;
3. In the fifth Whereas, the word "may" was changed to "shall."
4. The seventh Whereas was deleted.

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November 16, 1988

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5. The eighth Whereas was amended to read: The Waste Reduction Plan [will] must be incorporated into the Solid Waste Management Plan [in part] to achieve regional consensus and local government action...
6. The Be It Resolved section was amended to read: The Council concurs with the Summary of Progress (Attachment A) and the need to accomplish those items in Section expeditiously. [Staff] The Solid Waste Department shall develop a time schedule and work plan and identify resources needed to implement those items for Council concurrence prior to presentation to the [DEQ] EOC.

The Solid Waste Department [will work in concert with] and the Planning and Development Department shall work to revise the Waste Reduction Program and [incorporate] submit the program to the Council for consideration of incorporating it into the Solid Waste Management Plan.

Attachment A was amended as follows:

1. Page 1, subtitle: Metro Waste Reduction Program Work Plan [as of DEQ/Metro meeting October 26, 1988].
2. Page 1, paragraph one: [DEQ and Metro concur that 21 of] the [49] activities, in this section, included in the 1986 Waste Reduction Program have been completed [satisfactorily:] or are on schedule.
3. Page 3, Section 2, first sentence: [DEQ agrees] The following six items are being pursued by Metro...
4. Page 4, Section 3, paragraph one: [DEQ and Metro agree that 14] the following activities, some of which are partially completed and others not yet initiated, [should] shall be completed in full.
5. Page 7, first paragraph: The following eight activities [do not] shall be reviewed as part of the Council FY 1989-90 budget process and will be either scheduled for implementation or removed from the Plan [need to be completed at this time, but Metro will reexamine them in the future:]
6. Page 7: Rate Incentives were moved to page 4, item 3, subsection 1.

The Committee voted 5 to 0 to recommend Council adoption of the resolution as amended. Voting aye: Councilors Gardner, Hansen, Kelley, Kirkpatrick and Ragsdale.

GH:RB:pa
RAYB.016

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 88-1012 FOR THE PURPOSE OF
PRIORITIZING WASTE REDUCTION PLAN ELEMENTS NOT YET COMPLETE AND TO
DEVELOP AN IMPLEMENTATION SCHEDULE

Date: November 8, 1988

Presented by: Bob Martin
Debbie Gorham

FACTUAL BACKGROUND AND ANALYSIS

Metro is required to submit a progress report on implementation of the 1986 Waste Reduction Program (WRP) to the Environmental Quality Commission (EQC) no later than July 1, 1988 and every two years thereafter, according to ORS 459.345.

Metro's 1988 report was delivered to the Department of Environmental Quality (DEQ) by July 1, 1988. The DEQ's evaluation of the report was delivered to the EQC September 9, 1988. The evaluation found that, of the 49 action elements in the WRP, many were either complete or on schedule, several were behind schedule, others were not pursued, and some contained insufficient or conflicting information from which staff could not assess status. It was recommended that the EQC either:

- a) Concur with the staff evaluation and report to the legislative interim committee and full Legislative Assembly for action,
- b) direct Metro to implement the Waste Reduction Program as approved, or
- c) request Metro show cause why the EQC should not order implementation.

Metro staff did not concur with the DEQ's evaluation. A meeting between the staff of the two agencies occurred September 16, 1988 to discuss their differing analyses of Metro's implementation progress. This meeting was also a strategy session for handling the upcoming EQC hearing and to plot the course to implement priority programs.

October 12, 1988, Metro staff attended the EQC public hearing that was held to determine if "Metro has adequately implemented the 1986 Waste Reduction Program." The EQC sought comment on what, if any, action should be taken regarding Metro's Waste Reduction Program. Metro staff testified at the hearing and outlined achievements as well as program areas that need to be completed. A more aggressive pursuit of the WRP objectives was stressed and a commitment to "moving forward" was made.

On October 26, 1988, Dave Rozell and Peter Spendilow of the DEQ met with Bob Martin, Debbie Gorham, and Pat Vernon from Metro to discuss the 14 elements of the WRP that have not yet been completed or not yet initiated. These items are found in Section 3 of Attachment A, Summary of Progress. In summary, seven elements are in progress but the timeline for completion has passed. These include:

<u>Program</u>	<u>Activity</u>
Reduce Reuse	Salvageable Building Materials
Recycle 405	Technical Assistance
Post Collection Recycling	Material Recovery Centers Use of Transfer Stations
Materials Markets Assistance	Institutional Purchasing
System Measurement	Waste Reduction Performance Goals
Yard Debris	Bans on Disposal

Work needs to commence on three elements, including:

<u>Program</u>	<u>Activity</u>
Post Collection Recycling	Waste Audit and Consult
Materials Markets Assistance	Recycled Products Survey
System Measurement	Ongoing System of Measurement

The four remaining elements fall under Certification and Rate Incentives. The objectives of the Certification program are being pursued through the Solid Waste Management Planning process. Achievement of the objectives of the Certification and Rate Incentives programs will require a collaborative effort of Metro, local jurisdictions and the collection industry. DEQ staff agrees with this premise, and recognizes that Metro's Solid Waste Management Plan process will be instrumental in meeting the goals of both programs.

Resolution No. 88-1012 seeks Council agreement with the Summary of Progress and the items in Section 3 designated as the highest priority programs. Upon adoption of this resolution, staff will bring a detailed time schedule and work plan for implementation forward to the Council.