## Metro | Agenda

Meeting: Metro Policy Advisory Committee (MPAC)

Date: Wednesday, June 12, 2013

Time: 5 to 7 p.m.

Place: Metro, Council Chamber

5 PM 1. <u>CALL TO ORDER</u> Loretta Smith, Chair 5:02 PM 2. <u>SELF INTRODUCTIONS & COMMUNICATIONS</u> Loretta Smith, Chair 5:05 PM 3. <u>CITIZEN COMMUNICATIONS ON NON-AGENDA ITEMS</u>

5:10 PM 4. <u>COUNCIL UPDATE</u>

Legislative Update

5:13 PM 5. <u>CONSENT AGENDA</u>

Consideration of the MPAC Minutes for May 8, 2013

Consideration of the MPAC Minutes for May 22, 2013

**5:15 PM 6.** \* Delivering the Region's Vision for Transit Now and in the Future – INFORMATION /DISCUSSION

Craig Prosser Eric Hesse

 Outcome: MPAC members understand TriMet's short-term and long-term budget outlook and what that means for how TriMet is planning to deliver the region's vision for transit service as expressed through the Climate Smart Communities Scenarios project and the Regional Transportation Plan.

**6:15 PM 7.** \* Overview of Transit Equity – <u>INFORMATION</u>

Johnell Bell

• *Outcome*: MPAC members receives an overview of Transit Equity and how new Title VI and Environmental Justice (EJ) circulars impact transit planning and operations.

#### 6:50 PM 8. MPAC MEMBER COMMUNICATION

7 PM 9. <u>ADJOURN</u>

**Loretta Smith, Chair** 

\* Material included in the packet. For agenda and schedule information, call Kelsey Newell at 503-797-1916, e-mail: <a href="kelsey.newell@oregonmetro.gov">kelsey.newell@oregonmetro.gov</a>. To check on closure or cancellations during inclement weather please call 503-797-1700. <a href="Metro's nondiscrimination">Metro's nondiscrimination notice</a>

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Sustainability; Kari Lyons-Eubanks – Multnomah County Environmental Health; Vivek Shandas – PSU

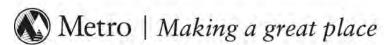
Brownfields – presentation by City of Portland,

Metro Planning & Development grants update

continued MPAC discussion of policy recommendations to advance brownfields

Legislative update post session

remediation in region.



### 2013 MPAC Tentative Agendas

As of 6/5/13

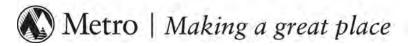
Items in italics are tentative; **bold** denotes required items

| MPAC Meeting   | MPAC Meeting  |  |  |
|--|---|--|--|
| <ul> <li>Wednesday, May 22, 2013</li> <li>Community Investment Initiative: Development         Ready Communities and schools – Information         /Discussion</li> <li>TriMet - Network Design Criteria and Management         policies – Information</li> </ul>  | <ul> <li>Wednesday, June 12, 2013</li> <li>Legislative Update –Information</li> <li>TriMet - Network Design Criteria and Management policies – Information</li> <li>Overview of transit equity – Information</li> </ul>   |  |  |
| <ul> <li>MPAC Meeting</li> <li>Wednesday, June 26, 2013</li> <li>Presentation on the final draft of the Regional Active Transportation Plan – Information</li> <li>Institutional Food Buying Alliance – presentation by Multnomah County, Clackamas County, private sector representatives – Information/ Discussion</li> <li>Oregon Solutions Network presentation – Information</li> </ul> | MPAC Field Trip Wednesday, July 10, 2013  • Willamette Falls Blue Heron site tour   |  |  |
| MPAC Meeting - Canceled Wednesday, July 24, 2013   | <ul> <li>MPAC Meeting</li> <li>Wednesday, Aug. 14, 2013</li> <li>Regional Active Transportation Plan – Action</li> <li>Greater Portland, Inc. Presentation on the Metropolitan Export Initiative – Information</li> <li>Presentation by Senator Wyden regarding export committee – information</li> <li>Climate Adaptation Presentation (building communi resilience to future climate impacts (Kent Snyder – ACSI; Tim Lynch – Multnomah County Office of</li> </ul> |  |  |

| MPAC Meeting  | MPAC Meeting   |  |  |
|---|--|--|--|
| Wednesday, Sept. 11, 2013   | Wednesday, Sept. 25, 2013  |  |  |
| <ul> <li>Discuss next steps on brownfields/large site industrial if needed</li> <li>Southwest Corridor Project Steering Committee Recommendation – Information</li> </ul> | <ul> <li>2040 Regional Transportation Plan – Project<br/>Solicitation</li> </ul>               |  |  |
| 2014 Urban Growth Report and growth     management decision – present draft timeline  |  |  |  |
| HOLD: Sept. 11 or Sept. 25 for MPAC Cully tour  | HOLD: Sept. 11 or Sept. 25 for MPAC Cully tour   |  |  |
| MPAC Meeting  | MPAC Meeting   |  |  |
| Wednesday, Oct. 9, 2013   | Wednesday, Oct. 23, 2012   |  |  |
| <ul> <li>20-year population and employment forecasts</li> </ul>   | Topics TBD   |  |  |
| <ul> <li>Climate Smart Communities: Phase II Findings—<br/>update/discussion</li> </ul>   |  |  |  |
| MPAC Meeting  | MPAC Meeting   |  |  |
| Wednesday, Nov. 13, 2012  | Wednesday, Dec. 11, 2012   |  |  |
| Topics TBD  | <ul> <li>Climate Smart Communities: Final check-in for 2013 –<br/>update/discussion</li> </ul> |  |  |

### **Parking Lot:**

- Apartments without parking
- Equity Atlas
- Oregon Energy Plan
- Statewide Transportation Strategy
- Metro's Equity Strategy
- Presentation on health & land use featuring local projects from around the region
- Affordable Housing opportunities, tools and strategies



### Metro Policy Advisory Committee May 8, 2013

Metro Council Chamber

MEMBERS PRESENT AFFILIATION

Amanda Fritz City of Portland Andy Duyck Washington County

Annette Mattson David Douglas School Board, Governing Body of School Districts

Bill Turlay City of Vancouver

Bob Grover Citizen, Washington Co. Citizen

Bob Stacey Metro Council Craig Dirksen Metro Council

Craig Prosser TriMet

Denny Doyle City of Beaverton, Washington Co. 2nd Largest City
Doug Neeley City of Oregon City, Clackamas Co. 2nd Largest City
Jerry Willey City of Hillsboro, Washington Co. Largest City
City of West Linn, Clackamas Co. Other Cities
Kent Studebaker City of Lake Oswego, Clackamas Co. Largest City

Loretta Smith, *Chair* Multnomah County

Maxine Fitzpatrick Citizen, Representing Multnomah Co. Citizen
Peter Truax, 2<sup>nd</sup> Vice Chair City of Forest Grove, Washington Co. Other Cities

Sam Chase Metro Council Tom Imeson Port of Portland

Wilda Parks Citizen, Representing Clackamas Co. Citizen

William Wild Oak Lodge Sanitary District, Clackamas Co. Special Districts

MEMBERS EXCUSED AFFILIATION

Charlie Hales City of Portland

Charlynn Newton City of North Plains, City in Washington Co. Outside the UGB

Josh Fuhrer City of Gresham, Multnomah Co. 2nd Largest City

Marilyn McWilliams Tualatin Valley Water District, Washington Co. Special Districts

Martha Schrader Clackamas County Steve Stuart Clark County

Tim Clark City of Wood Village, Multnomah Co. Other Cities

ALTERNATES PRESENT AFFILIATION

Jennifer Donnelly Oregon Dept. of Land Conservation and Development

**STAFF**: Maria Ellis, Robin McArthur, Andy Cotugno, Kelsey Newell, Nick Christiansen, Ramona Perrault, Grace Cho, Ina Zucker, Kim Ellis, Patty Unfred, Councilor Kathryn Harrington, Councilor Shirley Craddick

### 1. CALL TO ORDER AND DECLARATION OF A QUORUM

Chair Loretta Smith called the meeting to order and declared a quorum at 5:06p.m.

#### 2. SELF INTODUCTIONS & COMMUNICATIONS

All attendees introduced themselves.

#### 3. <u>CITEZEN COMMUNICATION ON NON-AGENDA ITEMS</u>

There were no citizen communication or non-agenda items discussed.

#### 4. **COUNCIL UPDATE**

Councilor Craig Dirksen provided an update on the following items:

- The U.S. Department of Transportation has announced another round of Transportation Investment Generating Economic Recovery (TIGER) grant funding. JPACT will discuss the endorsement process at their May 9th meeting and applications for JPACT consideration must be at Metro by 9 a.m. Friday, May 10th. Metro staff will evaluate each application based on TIGER criteria and meet with an applicant team within the following week. JPACT will have a special meeting on Thursday, May 30th, to endorse one regional priority application;
- There is a Regional Transportation Plan open house on Thursday, May 23<sup>rd</sup>, from 5 to 7 p.m. in the Metro Council Chambers to help finalize the regional strategy that will make it easier and safer to walk, ride a bicycle and access transit;
- Metro Council President, Tom Hughes, will deliver that State of the Region address on Friday, May 17th, at 12:15 p.m. at the City Club of Portland.

#### 5. CONSENT AGENDA

• Consideration of the April 10, 2013 minutes

**MOTION**: Mr. William Wild moved, Commissioner Amanda Fritz seconded, to approve the consent agenda.

**ACTION**: With 12 members in favor and 1 abstention, Mr. Craig Prosser, the motion passed.

#### 6. LEGISLATIVE UPDATE

Councilor Craig Dirksen a legislative update on the following items:

- The reaming bills in the legislature are to be scheduled for work sessions no later than May 20<sup>th</sup> and will have to passed out of committee no later than May 31<sup>st</sup>. These deadlines do not apply to the Revenue or Ways and Means committees;
- SB 845, the Azalea Project, is in the Senate Rules Committee where it is waiting for resolution on reserves litigation;
- HB 3067, Area 93 passed unanimously by the House and will be heard in the Senate next week:
- HB 3316, TriMet board bill, is being heard Wednesday, May 8th;

- HB 2453, VMT for 55MPG or better vehicles, has a work session in House Revenue on Wednesday, May 8<sup>th</sup> and will then go to Ways and Means. The fate of HB2453 is still unclear, especially with Senator Bruce Starr endorsing a bill that would allow drivers to opt in to a road usage fee. This bill, SB 810, has gone to Ways and Means;
- HB 2945, Clackamas Co. rural Area Commission on Transportation (ACT), was moved to the House Rules committee. ODOT opposes this bill and negations are underway with answering whether and how to create one or more ACT's for the Portland region;
- SB 246 and SB 253, industrial site readiness bills, have been sent to the Ways and Means committee:
- MPAC's letter of support for the Willamette Falls Legacy Project has been included in the
  packet being distributed to key legislator. It is expected to have a hearing in the coming
  weeks.

### 7. <u>CLIMATE SMART COMMUNITIES SCENARIOS PROJECT: RECOMMENDED PHASE 2</u> <u>INVESTMENT CHOICES AND EVALUATION CRITERIA</u>

Councilor Craig Dirksen provided a brief background to the CSC Scenarios project and noted that they have taken all comments into consideration thus far. Councilor Dirksen stated that Ms. Kim Ellis would further continue the discussion as well as seek a recommendation from MPAC to the Metro Council. This recommendation will allow staff to begin analysis work in testing different strategies which will eventually inform the decision of choosing which elements from the 3 scenarios should be included in the preferred scenario.

Ms. Kim Ellis stated that Phase 3 of the process is scheduled to begin this fall with release of the Phase 2 findings report. She also explained that the first 3 of 8 case studies provided to committee members show actions being taken now in communities across the region that will help the region meet its targets. The case studies are intended to highlight the great work that has been or is being done in the region already. Ms. Ellis spoke briefly on the 3 investment choices to be tested this summer, noting what each scenario will achieve. She stated that although each scenario covers a range of options, local-adopted land use visions are the foundation for all of them. Ms. Ellis noted that there have also been some refinements to the scenarios, including the assumptions for state polices and actions that better align with Statewide Transportation Strategy. She stated that other recommended refinements include new measures related to jobs; housing affordability and transportation cost burden; UGB growth; and travel patters related to commute trip length. Next steps include MPAC and JPACT recommendations to the Metro Council. The Metro Council would then discuss the recommendations on May 16th, and take final action on those recommendations on June 6th.

#### Member discussion included:

- Members asked if percentages will be added to each in the evaluation criteria. Ms. Kim Ellis stated that percentages have not been added for the purpose of weighting the outcomes of a certain scenario; she explained that is a policy decision that staff have recommended each member make for themselves when considering the results of the evaluation this fall. Ms. Robin McArthur stated that eventually, this information could be developed if MPAC and IPACT agreed to this collectively;
- Members noted that there are different ways to meet each of these scenarios and different jurisdictions will have to learn how to deal with issues that affect them. Ms. Ellis stated that

- there will be future conversation that looks at tailoring approaches to fit the needs of different jurisdictions;
- Mayor Jerry Willey stated that he feels this project is of importance, but citing a recent *Portland Tribune* article, he also stated that we need to educate the public on what this project intends to accomplish. He stated that this project is going to have to be a balance of cost, versus benefits, versus financial feasibility. Mayor Willey stated that local governments can still design and anticipate for growth through various methods and that one cannot just put sole emphasis on greenhouse gas reduction. He expressed concern about what the real cost of getting to the emissions reduction target will be and cautioned that the plans we have in place may be sufficient to get the region "close enough" given the uncertainty of the future;
- Members inquired as to how this project is going to incorporate social equity without implying that there is a transfer of money from one county to another. He stated that the majority of people are on board with this project for the greater good, but social equity's influence on the overall discussion is concerning;
- Councilor Jody Carson stated that Clackamas County is in support of this project, but feels
  that there are still more recommendations to be made, before making the final decision. She
  noted that there should also be some more discussion with the state on how to meet the
  program's target goals;
- Members expressed support of instead of picking just one scenario, choosing multiple options that work from each scenario to create the best possible outcome;
- Members expressed the need to engage the unincorporated areas within the UGB about this
  project and provide residents of these areas with opportunities to shape the preferred
  scenario.

**MOTION:** Mayor Doug Neeley moved, Commissioner Amanda Fritz seconded, to recommend the Metro Council move forward with the Phase 2 evaluation of the Climate Smart Comminutes Scenarios project.

**ACTION**: With all in favor, the motion passed.

### 8. COMMUNITY INVESTMENT INITIATIVE: REGIONAL INFRASTRUCTURE ENTERPRISE (RIE)

Mr. Tom Imeson gave a brief overview of the CII and RIE. Mr. Imeson stated that the CII intends to focus on 4 key areas; the Regional Infrastructure Enterprise, development ready communities, school facilities planning, and a transportation legislative agenda. The purpose of focusing on these areas is to facilitate infrastructure investment that catalyses living wage job creation, private investment and economic development. Mr. Imeson spoke about the functions of the RIE, the phased development approaches, and the delivery of services structure.

Metro Councilor Bob Stacey stated the Metro Council was very appreciative of the work CII has been doing thus far. Although, this is an effort to develop shovel ready land, there are still more questions than answers at this point. Councilor Stacey stated that the Metro Council will consider investing in the project, both monetarily as well as through staff resources. We still need to ask what value this will bring to the region. Councilor Stacey stated that it is unknown as to how big this project will grow, therefore, any advice or guidance would be beneficial.

Mr. Adam Davis sought feedback from MPAC on the CII RIE.

• Members asked about funding for phase 2. Mr. Imeson stated that a group will be created to oversee the efforts to secure a revenue stream. Mr. Davis also suggested focusing currently

- on phase 1. He used the analogy of walking before running in regards to the current state of the project;
- Members expressed concerns with the governance of the RIE board specifically, the need
  for more local and county representation, concerns with larger agency representation, and
  coordination with ongoing local efforts. Mr. Davis stated that the governance structure will
  be a top priority in moving forward with the process. Mr. Imeson stated that while local
  elected officials will serve on this board, no one will be elected to the board;
- Members stated that social equity needs to be taken into account during project selection. In terms of equity, broad representation on the RIE board will provide the best outcomes;
- Members inquired about the use of public/private partnerships for projects. Mr. Imeson stated that public/private partnerships could work very well, not only on larger projects, referencing the light rail project to the airport, but also on smaller projects as well. Mr. Davis stated that the CII is very much interested in seeking small and large projects alike;
- Commissioner Amanda Fritz stated that even in larger public/private partnerships, referencing the airport light rail project, that public agencies still funded the majority of projects costs;
- Mr. Bob Grover stated that he feels that public infrastructure projects are being made more
  expensive than they need to be. He referenced the Cornelius Pass project, stating how it was
  originally intended to be completed in one phase, but instead, was completed in two. Mr.
  Grover stated that private companies can complete projects at a lower cost than public
  agencies can. He suggested a reevaluation of public infrastructure projects;
- Members stated that although this is a regional effort, there have been many successful
  projects completed at the local level. It was noted that smaller jurisdictions will benefit from
  having access to this type of project funding. It was also stated that no matter the funding
  source, jurisdictions will have to support projects by being shown the benefit of those
  projects. Members noted that community education and outreach is crucial;
- Mr. Adam Davis and Mr. Tom Imeson stated that with the suggestions provided by MPAC, they feel confident in moving forward to phase 1.

### 9. MPAC MEMBER COMMUNICATION

Ms. Annette Mattson noted that 2 of the 3 principals of the year are from the David Douglas School District.

### 10. ADJOURN

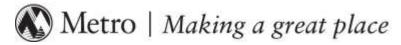
Councilor Jody Carson adjoined the meeting at 6:56 p.m.

Respectfully Submitted,

Joe Montanez Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR May 8, 2013
The following have been included as part of the official public record:

| <u>Item</u> | Doc. Type  | Doc. Date | Doc. Description      | Doc. Number |
|-------------|------------|-----------|-----------------------|-------------|
| 7           | PowerPoint | N/A       | CSC Scenarios Project | 50813m-01   |
| 8           | PowerPoint | N/A       | CII RIE               | 50813m-02   |



# Metro Policy Advisory Committee May 22, 2013 Metro Council Chamber

MEMBERS PRESENT AFFILIATION

Annette Mattson David Douglas School Board, Governing Body of School Districts

Bill Turlay City of Vancouver

Bob Grover Citizen, Washington Co. Citizen

Bob Stacey Metro Council Craig Dirksen Metro Council

Doug Neeley City of Oregon City, Clackamas Co. 2nd Largest City Jody Carson, 1st Vice Chair City of West Linn, Clackamas Co. Other Cities City of Gresham, Multnomah Co. 2nd Largest City Peter Truax, 2nd Vice Chair City of Forest Grove, Washington Co. Other Cities

Sam Chase Metro Council

Tim Clark City of Wood Village, Multnomah Co. Other Cities

William Wild Oak Lodge Sanitary District, Clackamas Co. Special Districts

MEMBERS EXCUSED AFFILIATION

Amanda Fritz
City of Portland
Andy Duyck
Washington County
Charlie Hales
City of Portland

Charlynn Newton City of North Plains, City in Washington Co. Outside the UGB

Craig Prosser TriMet

Jerry Willey City of Hillsboro, Washington Co. Largest City

Jim Rue Oregon Dept. of Land Conservation and Development Kent Studebaker City of Lake Oswego, Clackamas Co. Largest City

Loretta Smith, *Chair* Multnomah County

Marilyn McWilliams Tualatin Valley Water District, Washington Co. Special Districts

Martha Schrader Clackamas County

Maxine Fitzpatrick Citizen, Representing Multnomah Co. Citizen

Steve Stuart Clark County
Tom Imeson Port of Portland

Wilda Parks Citizen, Representing Clackamas Co. Citizen

ALTERNATES PRESENT AFFILIATION

Marc San Soucie City of Beaverton, Washington Co. 2<sup>nd</sup> Largest City

**STAFF**: Kelsey Newell, Nick Christiansen, Andy Cotugno, Nikolai Ursin, Joel Schoening, Alison Kean-Campbell, Ina Zucker, John Williams, Joe Montanez

### 1. CALL TO ORDER AND DECLARATION OF A QUORUM

1st Vice Chair Jody Carson called the meeting to order at 5:09p.m.

#### 2. SELF INTODUCTIONS & COMMUNICATIONS

All attendees introduced themselves.

#### 3. <u>CITEZEN COMMUNICATION ON NON-AGENDA ITEMS</u>

There were no citizen communication or non-agenda items discussed.

#### 4. **COUNCIL UPDATE**

Councilor Sam Chase provided an update on the following items:

- Councilor Chase expressed his gratitude to the region's voters for passing the Metro Natural Areas Levy. Over the next 3 months Metro will prepare detailed work plans for each of the 6 areas covered by the levy;
- Councilor Chase also congratulated the Beaverton School District on the passage of their five-year levy;
- There will be an Active Transportation Plan open house on Wednesday, May 23<sup>rd</sup>, at the MRC to help finalize the vision for the regional strategy;
- There is a Southwest Corridor Plan open house on Wednesday, May 23<sup>rd</sup>, at the Tualatin Library, to discuss high capacity transit alternatives and other projects affecting that part of the region;
- The California Condor Exhibit will have their groundbreaking at the Oregon Zoo on Friday, May 24th. Completion of the exhibit is scheduled for spring 2014.

#### 5. CONSENT AGENDA

Because a quorum was not reached,  $1^{st}$  Vice Chair Carson postponed the consent agenda until the June  $12^{th}$  MPAC meeting.

#### 6. COMMUNITY INVESTMENT INITIATIVE

#### 1. Schools Facilities Planning

Mr. Joe Rodriguez and Mr. Nikolai Ursin presented and gave an update on the Schools Facility Planning tool of the Community Investment Initiative (CII). Mr. Rodriguez stated that this tool was formed by the overall analysis of infrastructure needs through the CII. Currently, school facility maintenance is implemented at the local level through bond measures, however, the tool that has been developed will allow for region-wide planning of facility maintenance and student performance, based on the principles of the Science, Technology, Engineering, and Math (STEM) platform. Mr. Rodriguez stated that the data set for the tool is a work in progress because of the different ways data is collected amongst districts.

Mr. Ursin gave a demonstration of the tool, applying various indicators such as graduation rates, operating expenditures and energy use intensity that show various regional needs

and how those needs can best be met. Mr. Rodriguez stated that Senate Bill 540, if passed in the legislature, would provide the opportunity to implement this tool statewide. The tool would assist in meeting school's needs, not only in terms of facility maintenance, but in terms of demographic needs as well.

#### Member discussion included:

- Members stated that this tool provides critical information on where needs in the region are;
- Members stated that in addition to STEM, "arts" should also be included as a focus of student performance. Mr. Rodriguez stated that this will absolutely be an added component to the tool;
- Members asked who will house this tool and how it will be utilized amongst school
  districts. Mr. Rodriguez stated that this question will be addressed in "next steps'.
  He stated that with the passage of SB 540, there will be funds for maintenance of a
  tool like this. He also stated that CII will have to figure out district wide
  implementation methods because the needs of districts vary region wide;
- Members suggested that social equity factors be added as indicators, specifically relating concentrated poverty in certain districts. Members stated that one of the goals of this tool needs to be displacing these children equitably across multiple schools;
- Members expressed concern about multiple school districts in one jurisdiction. This could lead to community divisiveness;
- Councilor Bob Stacey spoke to the concern that school issues are not in Metro's per view. He stated that even though Metro will not specifically focus on school issues, an area of focus could very well be land use implications relating to schools. He stated that addressing affordable housing through equitable distribution would affect schools in a positive manner.

### 2. Development Ready Communities Pilot Project

Mr. Joel Schoening introduced Mr. John Southgate and Ms. Lorelei Juntunen who presented on the preliminary results of the Development Ready Communities Pilot Project of the CII. Mr. Southgate began by addressing the challenges presented to the region when it comes to development readiness. He stated that there is a prevailing perception in the business and development community that the time it takes to complete projects in the region, and the uncertainty associated with the development process, are disincentives to development. He stated that there is economic development potential in the market that isn't being captured due to perceived barriers in the development process. Southgate noted that the development-readiness program was a voluntary program.

Ms. Juntunen noted that a pilot tool was created and vetted through a community outreach and engagement process and that The City of Oregon City volunteered to be the initial test city for the pilot. The developed product is a comprehensive diagnostic tool that will show how public and private sectors can interest to achieve the most efficient project results. The tool will also help guide jurisdictional conversations to determine not only their strengths and weaknesses, but also how to correct the weaknesses and capitalize on their strengths. The tool offers a pragmatic approach in addressing jurisdictional needs through

public/private partnerships. She noted that Oregon City was a great partner as the process moves forward.

Mayor Doug Neeley stated that great opportunities came out of this process. Oregon City was not only able to identify what needed correcting, but also was given the support to follow through with the needed change.

#### Member discussion included:

- Members asked what coordination with other public agencies would look like throughout this process. Ms. Juntunen stated that it is an explicit goal to align local jurisdictional outcomes with other agencies to develop as comprehensive of a plan as possible.
- Members asked about what has already been occurring throughout the region in terms of development readiness. Ms. Juntunen stated that Gresham has already been working toward the goal of better development readiness and in fact, their model was heavily referenced in the development of the draft diagnostic tool.
- Members stated rather than looking at development readiness as a one-time achievable goal, jurisdictions should constantly be looking for ways to maximize efficiency in this area.
- Members asked if the tool could be applied to unincorporated areas as well. Ms. Juntunen stated that the tool would in fact be applicable to unincorporated areas.
- Members asked what the end deliverable to a jurisdiction will be once they have reached the point of development readiness. Ms. Juntunen stated that it may be a graduation or recognition award.
- Members suggested, rather than a number indicating how well a jurisdiction was in terms of development readiness, a color wheel be used to add visual aid.

### 7. MPAC MEMBER COMMUNICATION

There was no member communication.

#### 8. ADJOURN

1st Vice Chair Jody Carson adjourned the meeting at 6:23 p.m.

Respectfully Submitted,

Joe Montanez

**Recording Secretary** 

ATTACHMENTS TO THE PUBLIC RECORD FOR MAY 22, 2013
The following have been included as part of the official public record:

| <u>Item</u> | Doc. Type  | <u>Doc. Date</u> | Doc. Description    | <u>Doc. Number</u> |
|-------------|------------|------------------|---------------------|--------------------|
| 5           | Handout    | 5/8/13           | MPAC Minutes 5/8/13 | 52213m-01          |
| 6.1         | PowerPoint | N/A              | CII Schools         | 52213m-02          |

### **MPAC Worksheet**

**Agenda Item Title** (include ordinance or resolution number and title if applicable): Delivering the Region's Vision for Transit Now and in the Future

**Presenter**: Eric Hesse, TriMet (Introductory Remarks by TriMet Board and MPAC Member Craig Prosser)

**Contact for this worksheet/presentation:** Eric Hesse

### **Purpose/Objective**

MPAC members understand TriMet's short-term and long-term budget outlook and what that means for how TriMet is planning to deliver the region's vision for transit service as expressed through the Climate Smart Communities Scenarios project and the Regional Transportation Plan.

#### **Action Requested/Outcome**

No action requested. Information/Discussion item only.

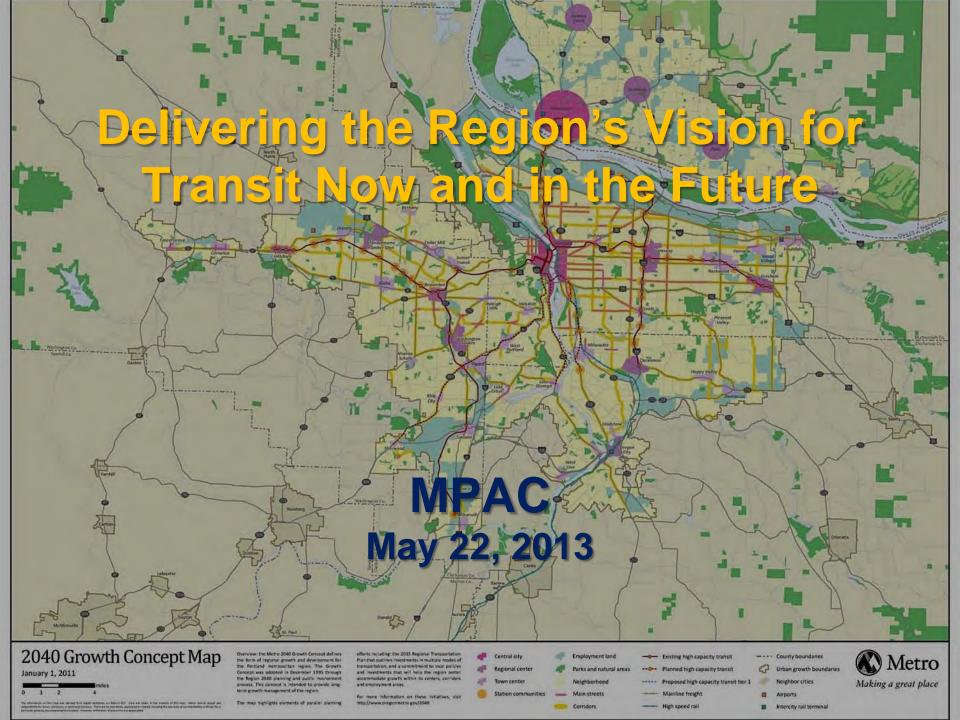
### What has changed since MPAC last considered this issue/item?

MPAC has not previously been formally briefed on this exact subject, though TriMet has provided updates on its budget situation and planning approach in the past. As has been widely documented, in recent years TriMet's budget has been severely impacted by the Great Recession and unsustainable healthcare costs for its employees and retirees, resulting in significant service cuts. TriMet is responding to these challenges by developing a sustainable financial strategy to get its costs under control, while working proactively with partner jurisdictions and the public to define a renewed vision for transit service in the region through our Service Enhancement Plans.

As TriMet makes progress on its cost structure through labor negotiations and is able to demonstrate fiscal stability into the future, support should be forthcoming for implementing the region's shared vision for transit service as expressed in the Climate Smart Communities Scenario project and the Regional Transportation Plan. Working closely with jurisdictional partners to expand safe access to transit, improve transit operating conditions and develop transit-supportive community design will continue to be essential for successful implementation of that vision.

#### What packet material do you plan to include?

A PowerPoint presentation will be delivered at the meeting and hard copies will be available then.



### **Outline**

### 1. Long-term budget situation

- Unsustainable health care costs
- Averting the crisis

### 2. Transit Investment Priorities (TIP)

- Service Enhancement Plans
- Climate Smart Communities

### 3. FY14 Budget and Service Plan

- Reliability and Crowding
- Initial Westside Service Enhancement

### 4. Discussion



### **More and Better Service**

- Focus on Customers
- Enhance Fiscal Stability
- Build Partnerships for Transit Growth



### **Focus on the Customer**

### Service

- Frequent
- Reliable

### Access

- Pedestrians, Bikes
- Park & Riders

### **Amenities**

- Shelters
- New vehicles

### **Customer Information**

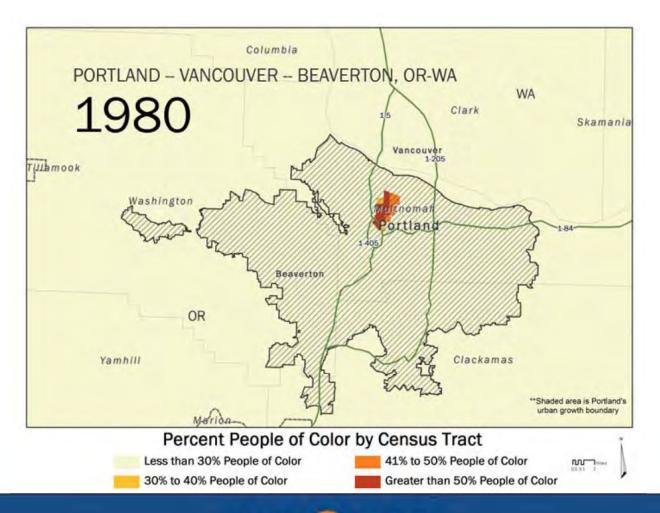






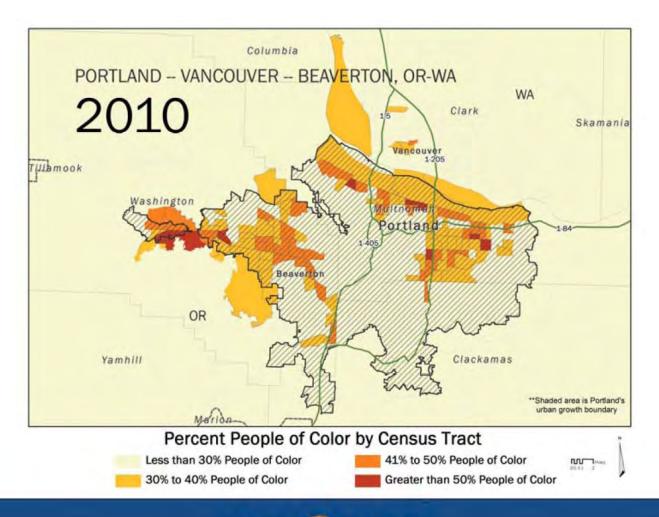


# Our region is changing...





# ...so service must change





# Reinvestment, Improvement & Expansion

Need reinvestment in Frequent Service and Expansion

Region needs TriMet to triple transit mode share

Since 2009, TriMet riders had to endure \$43 million worth of cuts and fare increases

Ridership growth stalled; expecting losses if any more cuts

Runaway costs and more service cuts



### ssues

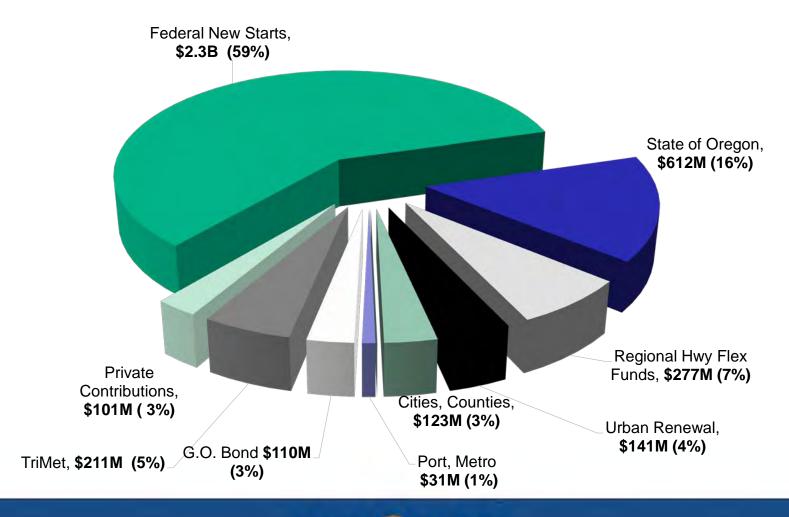
- •3% minimum union COLA for active and retirees (\$15M above inflation over last ten years)
- Rich active and retiree medical benefits
- Absenteeism
- Interest arbitration law
- State of good repair

### **Not issues**

- Operating revenues per capita higher than peers
- Payroll tax is sustainable
- Rail investments
- Ridership
- Efficiency



# TriMet has paid for just 5% of 30-year regional rail construction program

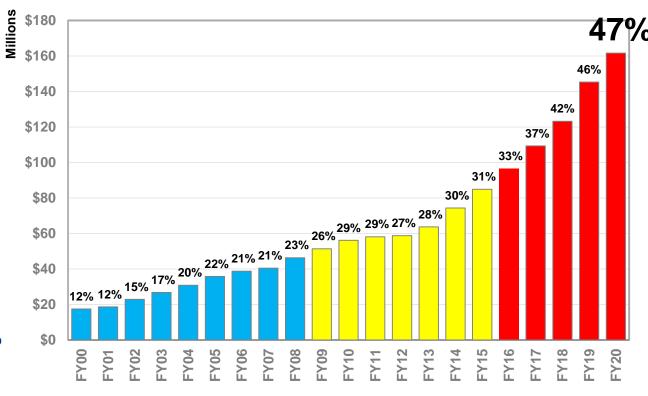




### **At Issue: Healthcare Costs**

- Costs Unsustainable
- Costs have grown from 12% of payroll tax in FY00 to 28% in FY13.
- If trend continues, active and retiree health benefits costs projected to be 42% of underlying payroll tax revenues in five years and nearly 50% in 7 years

Active & Retiree Medical Expenses as a % of Base Payroll Tax Revenues:





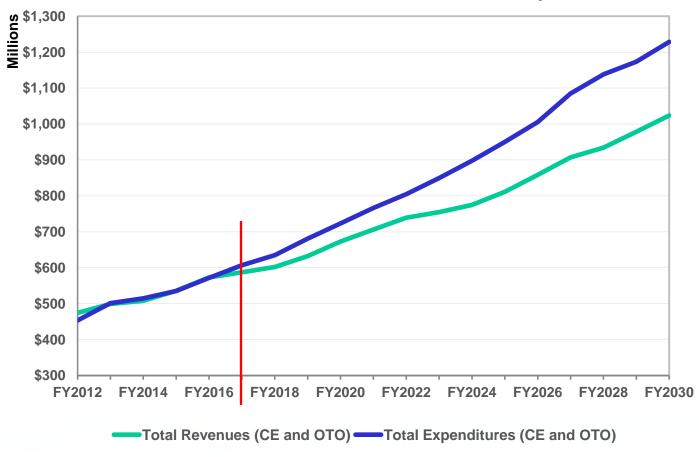
# **Approaching TriMet's Service Crisis**

**Projected Post Arbitration Revenue Expenditure Imbalance** 

### **Status Quo: Total Revenues and Expenditures**

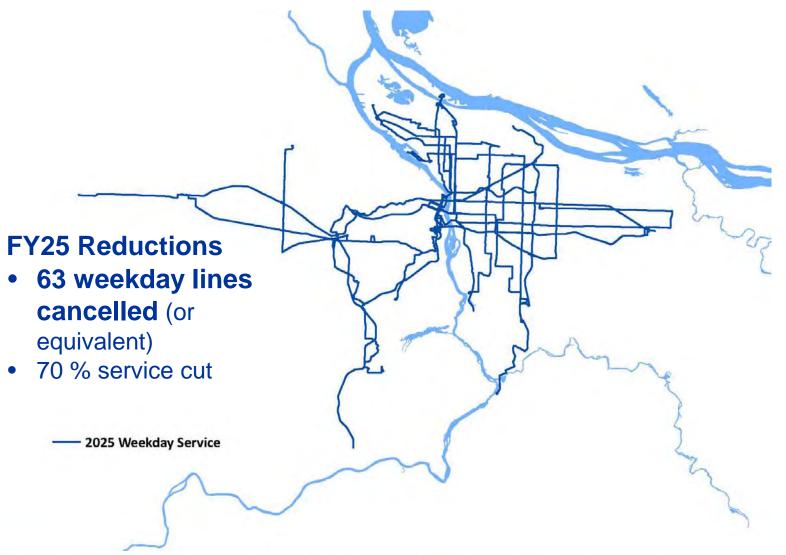
# Revenue-expenditure imbalance:

- (\$19) million 2017
- (\$48) million 2020
- (\$142) million 2025
- (\$200) million 2030





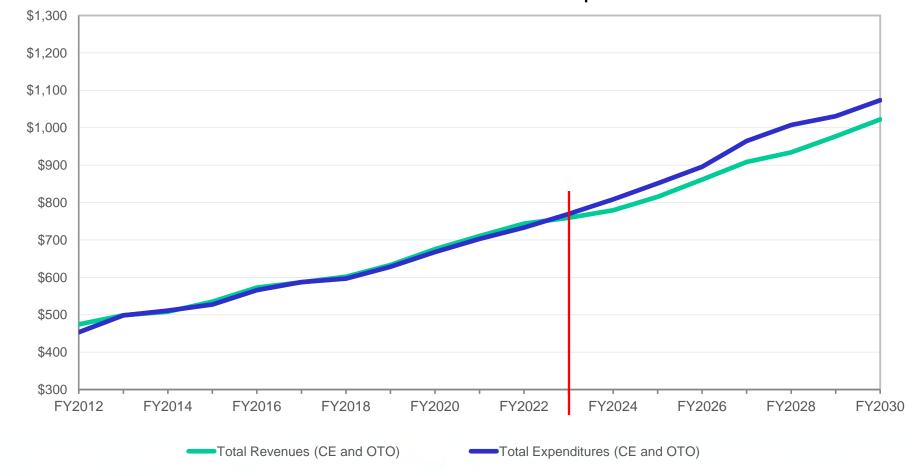
## **TriMet's Service Crisis**



# Current TriMet Offer: Delays TriMet's Service Crisis

Millions

**Recommended: Total Revenues and Expenditures** 





# **Transit Investment Priorities (TIP)**

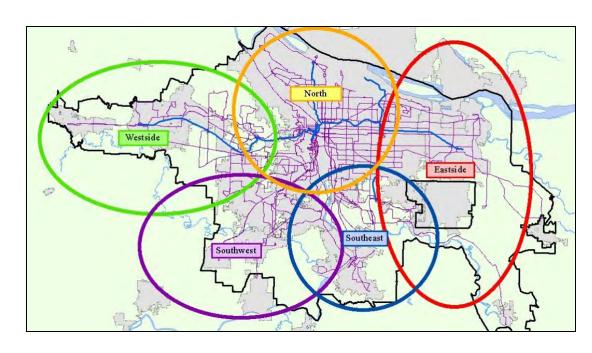
- Policy Framework
- Service Planning
  - Service Enhancement Plans
  - Annual Service Plans
- Performance Measures
  - By route, stop and jurisdiction
- Partnerships for Transit Growth
- Shaping Budget Priorities



### Service Enhancement Plans: A Different Approach

### **Listening & Learning**

- Sub-area plans
- Listening tour
- Survey
- Demographic analysis
- Visions

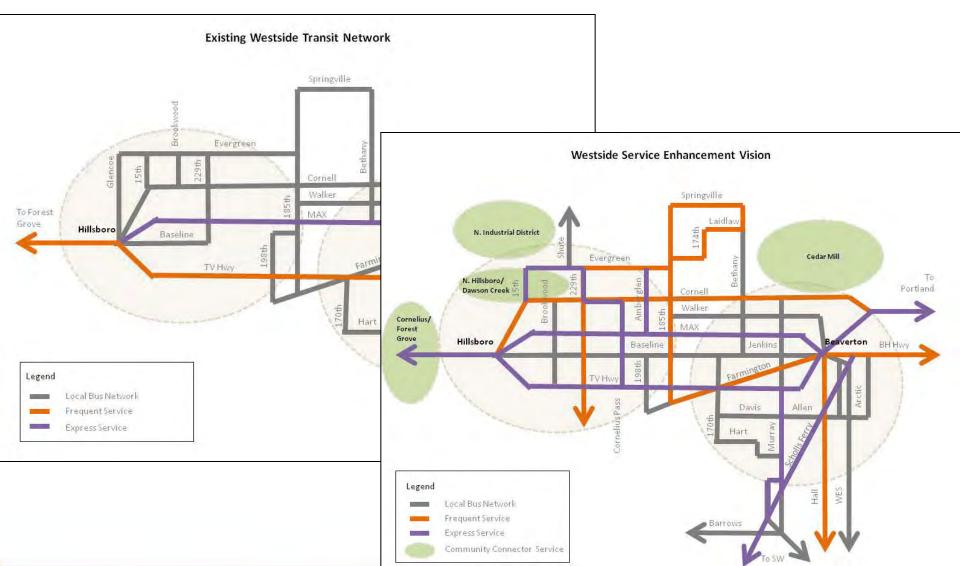


### **Plan Identifies**

- Near-term low-cost improvements
- Long-term vision for service
- Public/private partnerships for improved operations
- Access to transit needs and pedestrian improvements



### **The Vision**





### **Climate Smart Communities**

- Initial testing suggests transit performs well
- Outreach to date suggests public support
- Transit growth in Climate Smart scenario will be guided by Service Enhancement Plans





# **Full Implementation**

### **What It Will Take:**

- Reform TriMet's cost structure
- Continued Employment Growth
- Partnerships for safer streets and transit priority







# **Federal Funding**

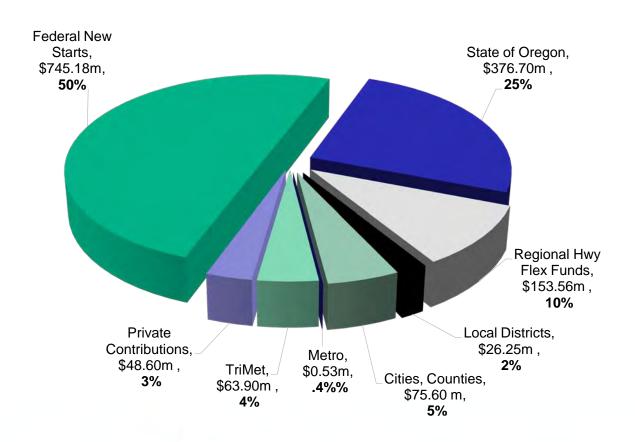
- Regionally-directed funding for high capacity transit bonds
- MTIP Regional Flexible Funds
  - Through FY2013
  - FY 14-15
  - Future
- Other federal funds
  - Formula Rail & Bus Maintenance
  - Grants (e.g., clean fuels) bus purchases
  - Transit Enhancements
  - JARC
  - New Freedom



# Portland-Milwaukie LRT funded with local partners

State of Oregon
Metro/region flex funds
City of Portland
Portland Development
Commission
Clackamas County
City of Milwaukie
TriMet
Local property donations:

- Portland
- OHSU
- Willamette Shore Line
- ZRZ
- PCC
- PSU





# **MTIP Regional Flexible Funds**

## Historically, TriMet received funds for

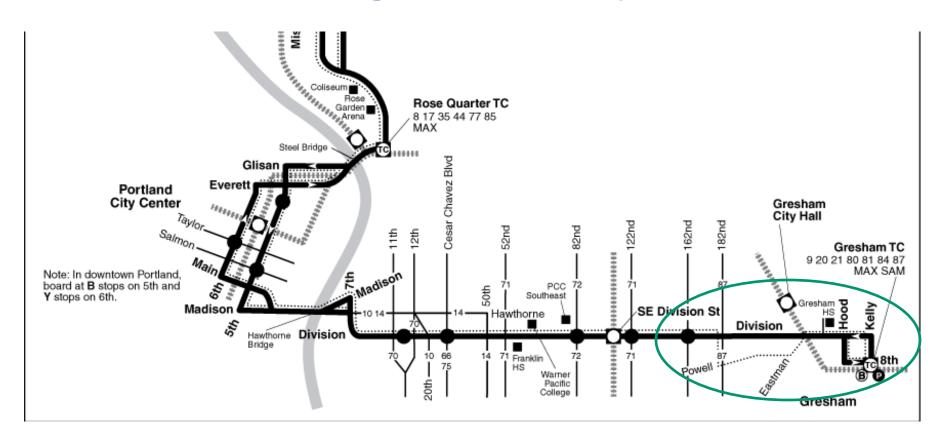
- High Capacity Transit bonding
- Bus Stop Development Program

# No longer eligible; partnership is needed

 Expands safe access to transit and enhances community livability



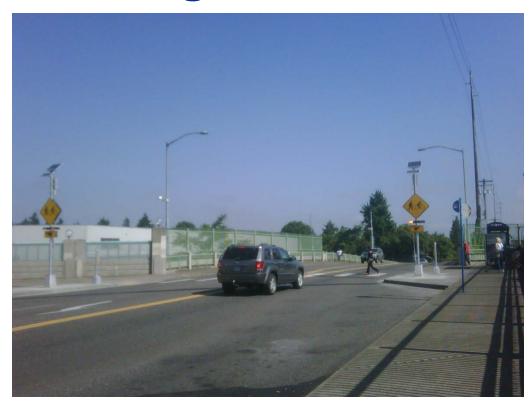
## **Signal Priority**





## **Safe Crossings**





## **Pedestrian Access Improvements**







## **High Capacity Shelters & Seating**





## **Solar Lighting - Safety**









## **FY 14 Budget Priorities**

Budget reflects two key agency priorities:

- Fiscal Stability
- Service Reliability



### **Fiscal Stability**

#### Medical Benefits

- To maintain and grow the system to meet regional demands, reducing growth in active and retiree medical benefit costs is an absolute necessity.
- This is TriMet's number one priority to ensure long-term fiscal sustainability.

#### Pension Funding

 Currently, the union defined benefit plan is 52% funded. In this budget, TriMet will increase funding of this plan.



### **Service Reliability**

- Stability for Riders
  - The budget assumes no fare increases and no service cuts this year
- State of Good Repair
  - Substantially increases bus replacements and uses new federal funds to rehabilitate older portions of the rail system
- Service Fixes
  - Adds service to address overcrowded lines, poor connectivity and delays due to increased congestion
  - Delivers first increment of Westside Service Enhancement



### **FY 14 Budget Assumptions**

#### Key revenue and expenditure assumptions:

- Modest growth
- No federal funding surprises
- TriMet's current labor contract proposal is successful
  - July 2012 binding interest arbitration decision is upheld

#### **Priorities**

- Adds operators to deal with service hours issue
- Bus replacement purchases increase and accelerate
  - From 40/year planned for FY13-FY16 (160 buses) up to 254
    - FY13 70 buses
    - FY14 64 buses
    - FY15 64 buses
    - FY16 60 buses



### **Summary**

- Without changes to unsustainable healthcare costs,
   TriMet will face a service crisis
  - #1 Fiscal Priority
- Confident we will fix the problem, we're working with partners to develop a bold regional vision for transit.
  - Service Enhancement Plan and Climate Smart Scenarios
- FY14 budget is a step in the right direction
  - Contract negotiations are finally getting started?



### **Discussion**



#### **MPAC Worksheet**

Agenda Item Title: Overview of Transit Equity & Title VI

**Presenter(s)**: Johnell Bell, TriMet Director, Diversity & Transit Equity

Contact for this worksheet/presentation: **belli@trimet.or** or 503-962-2217

Date of MPAC Meeting: June 12, 2013

#### Purpose/Objective

To provide an overview of Transit Equity and Title VI.

#### **Action Requested/Outcome**

NA

#### How does this issue affect local governments or citizens in the region?

USDOT recently announced new Federal Circulars for Title VI and Environmental Justice. Recipients of FTA funds will need to comply with a series of new requirements to maintain the organization's Title VI program plan.

#### What has changed since MPAC last considered this issue/item?

NA

#### What packet material do you plan to include?

PowerPoint handout included in the electronic packet.

Work sheet with important Title VI definitions will be distributed at the meeting.





# Title VI & Transit Equity Overview

June 12, 2013

**Presentation to MPAC** 

Johnell Bell, Director, Diversity & Transit Equity



#### **Overview**

- What is Transit Equity
- Ridership and Demographics
- TriMet Implementation of Transit Equity
- Fares and Transit Equity
- Upcoming Challenges and Next Steps



## What is Transit Equity?

- Equity refers to the distribution of resources and opportunities:
  - Policies that promote the equitable distribution of burdens and benefits
  - Promoting equal access to contracting opportunities and jobs
  - Engaging transit-dependent groups in decisionmaking process



### What is Title VI?

• Title VI of the Civil Rights Act of 1964:

"No person in the United States shall, on the ground of race, color, or national origin, be excluded from participation in, be denied the benefits of, or be subjected to discrimination under any program or activity receiving Federal financial assistance"



### **Common terms**

- Limited English Proficient (LEP)
  - Persons for whom English is not their primary language and who have a limited ability to read, write, speak or understand English.
- Low-income person
  - Means a person whose median household income is at or below the US DHHS poverty guidelines.



# Demographic Trends: A Changed Region

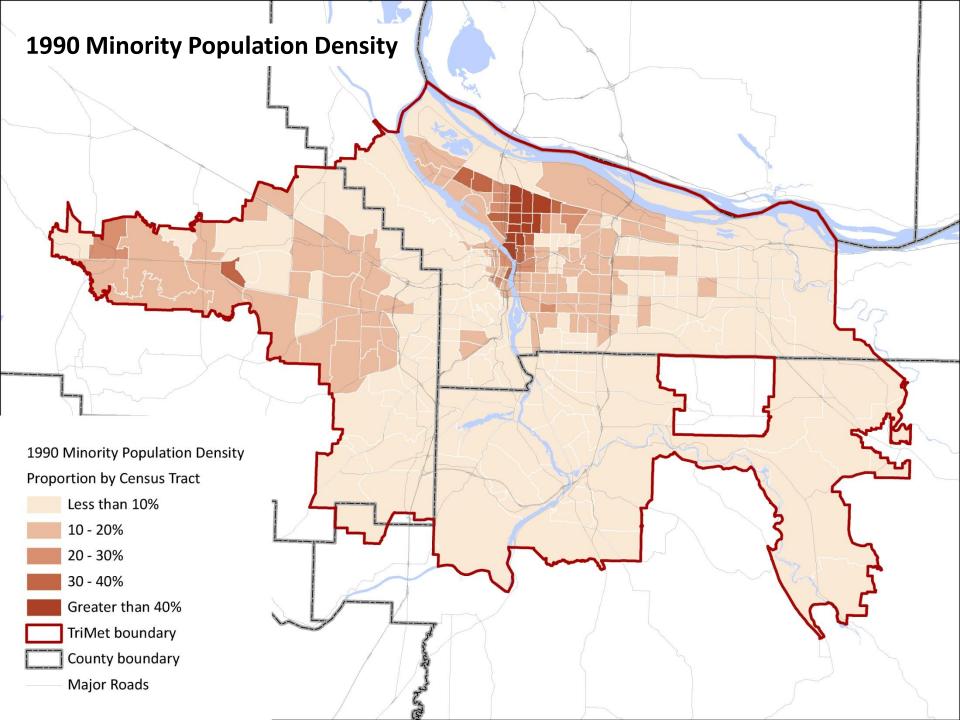
#### 1980

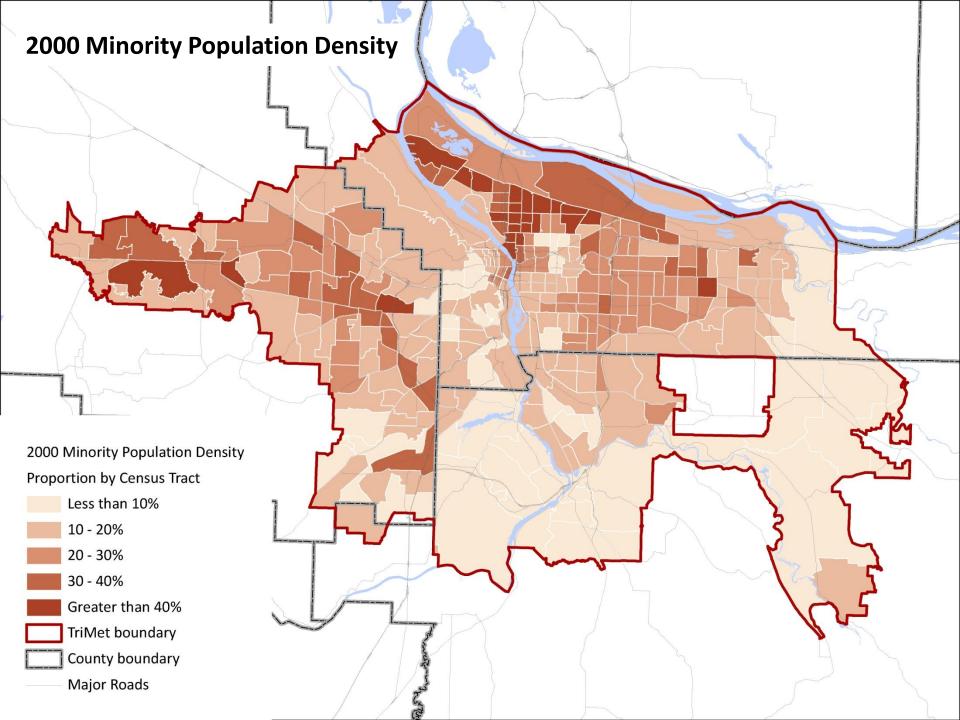
Portland's per capita median income lowest in the region (Compared to Portland: Forest Grove/Hillsboro +15% higher, Milwaukie +21%, Beaverton +43%, Gresham +13%)

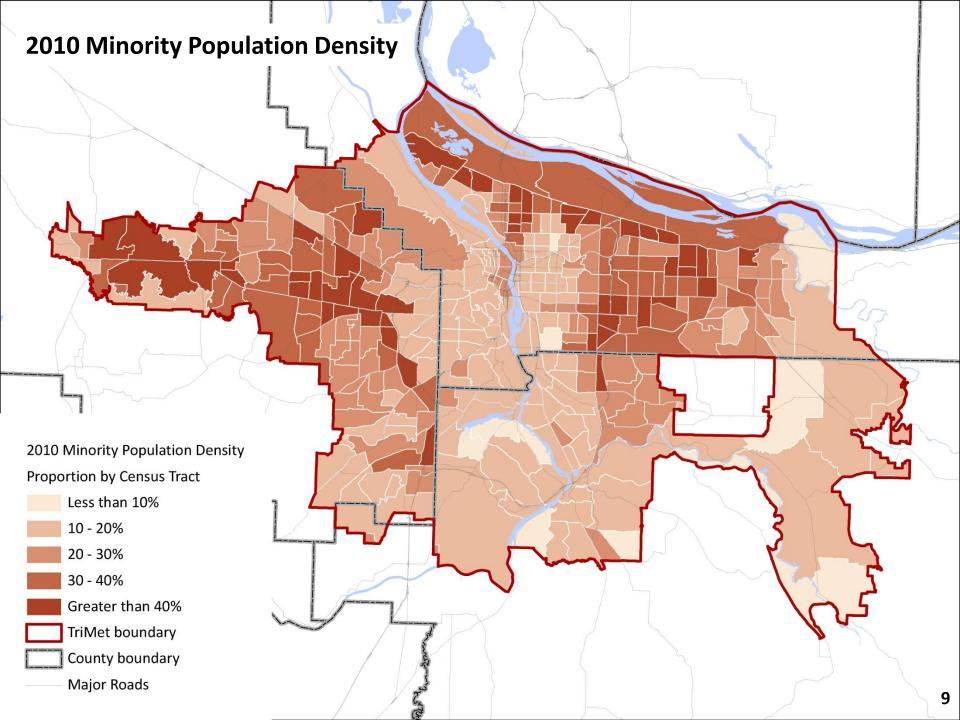
#### 2009

 Portland's per capita median income one of highest in region (Compared to Portland: Forest Grove -31%, Milwaukie -12%, Beaverton +1%, Gresham -26%, Hillsboro -14%)

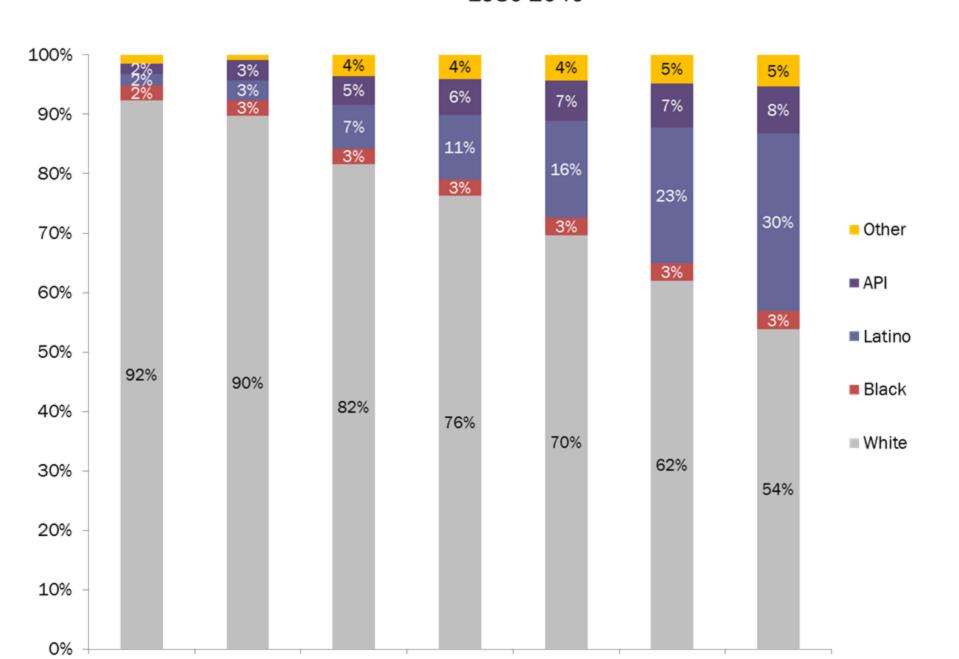






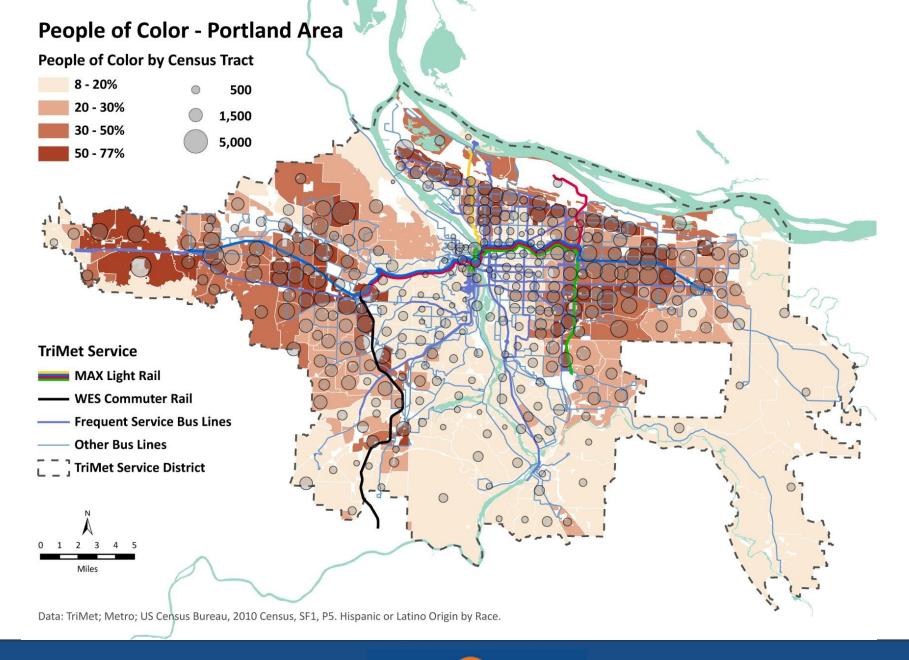


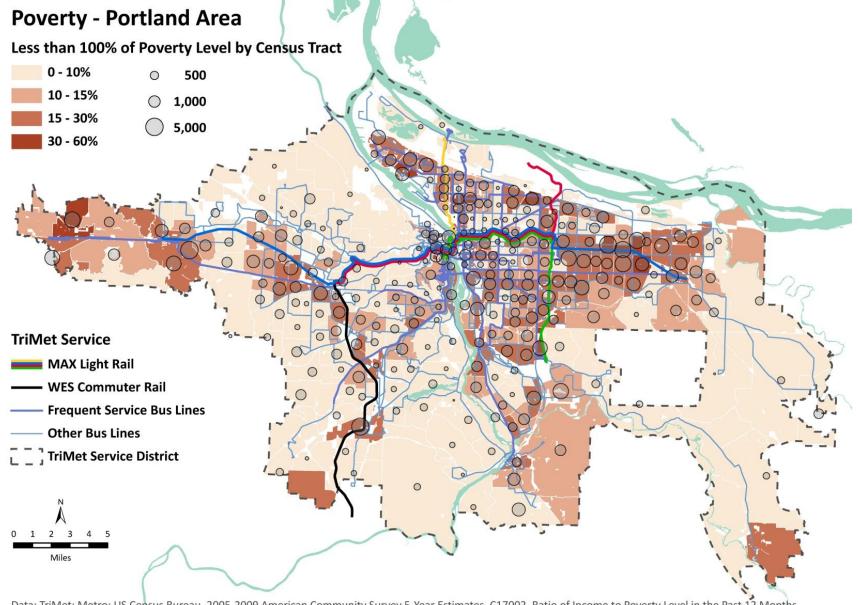
## Portland Metro Changing Demographics, 1980-2040



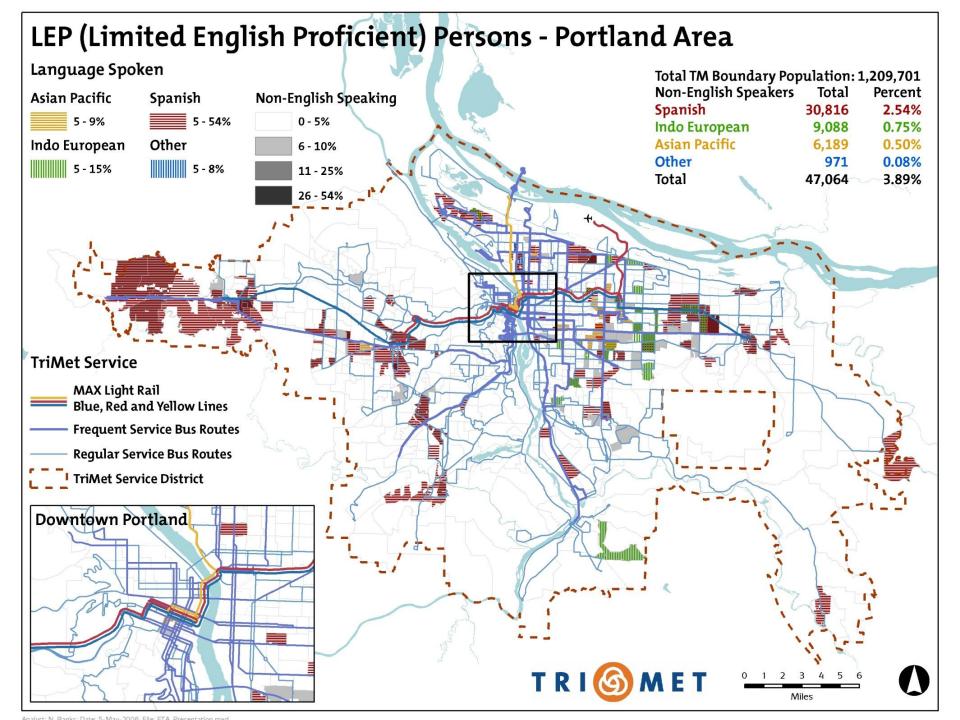
How does TriMet service align with minorities, low income populations and people with limited English proficiency?







Data: TriMet; Metro; US Census Bureau, 2005-2009 American Community Survey 5-Year Estimates, C17002. Ratio of Income to Poverty Level in the Past 12 Months.



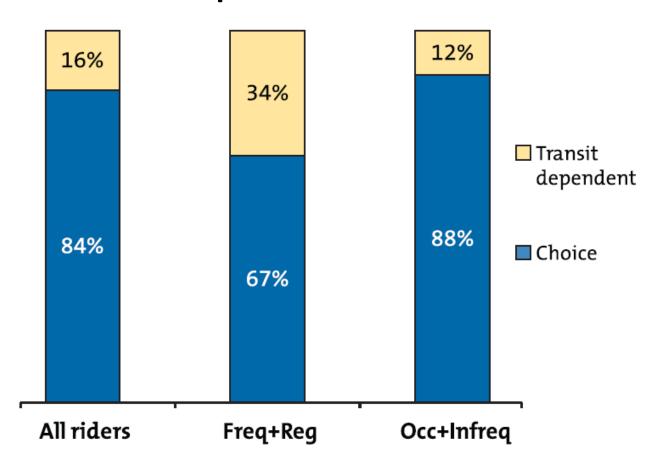
# What do we know about minority riders?

- ≈25% of TriMet's riders
- Purchase single fare rides more than others
  - 55% minority vs. 48% non-minority
- Make more transfers
  - 36% of trips involve transfers vs. 28% non-minority
- More minority riders are transit dependent
  - 52% minority vs. 39% non-minority

Source: TriMet 2006 Origin & Destination Survey



# Frequent riders are more transitdependent



Source: TriMet Attitude and Awareness Survey, 2010



# What do we know about low-income riders?

 35% of overall riders earn below \$20,000/yearly (2000-2006 O&D Survey)

 Of all income groups, transit use is highest among low-income households (2011 OHAS)



# How does TriMet implement Transit Equity?



### **Follow FTA Guidance**

- TriMet complies with Title VI of the Civil Rights Act of 1964 and FTA Circular 4702.1A
- TriMet complies with the 1994 Presidential Executive Order 12898 and U.S. DOT Order 5610.2 of 1997 regarding Environmental Justice to:
  - Identify and address disproportionately high and adverse human health or environmental effects of programs, policies and activities on minority and/or low income populations



# TriMet evaluates impacts on minority and low-income populations

#### **Service changes:**

- adding a new line
- discontinuing a line
- significantly changing the frequency, span of service
- rerouting of a line

#### Fare changes:

 any change in fare, regardless of the amount of the increase or decrease



# Evaluating how service changes might impact minority, low-income populations

- Determine if areas with reduced service have higher proportions of persons of color or poverty
- Outreach: on-board, with community/interest groups, and public meetings
- Consider mitigation: especially for work and school trips



# Low-Income Fare Impact Mitigation

## Background

"Dedicate \$1 million from TriMet's Contingency fund to implement mitigation strategies for those most impacted by fare increases. These strategies should include partnering with long-standing and new social service agencies to set eligibility standards and to help administer these programs."

FY13 Budget Statement from the TriMet Board Adopted June 27, 2012



## Timeline

| Date              | Action   |
|-------------------|--|
| June, 2012        | Board allocates \$1.3 million to establish mitigation program (now named, Access Transit)            |
| July, 2012        | Roundtable with nonprofit leaders to explore mitigations strategies                                  |
| September, 2012   | Low-income Mitigation Program (Fare Assistance Program) kicks off; over 45 organizations participate |
| March-April, 2013 | Mini-grant program (Fare Relief<br>Program) kicks off; over 20<br>organizations apply                |



# **Regional Changes**



# **Important Work**

- Collaborate with regional partners
  - Define Transit Dependency/Transit Equity
  - Learn more about Transit Dependent populations
  - Increased Regional Knowledge of Title VI and EJ



# **Mitigation Strategies**

- Established mini-grant program for nonprofit partners
- Expanded fare discount program
  - Increased discount from 5% to 20% and expanded participation to include non-profits



# Timeline

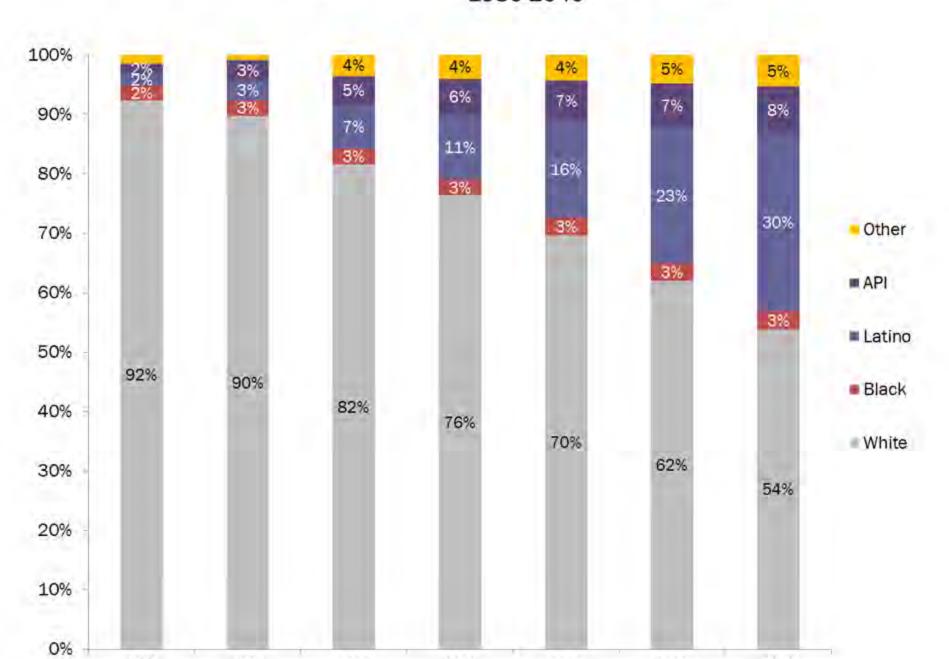
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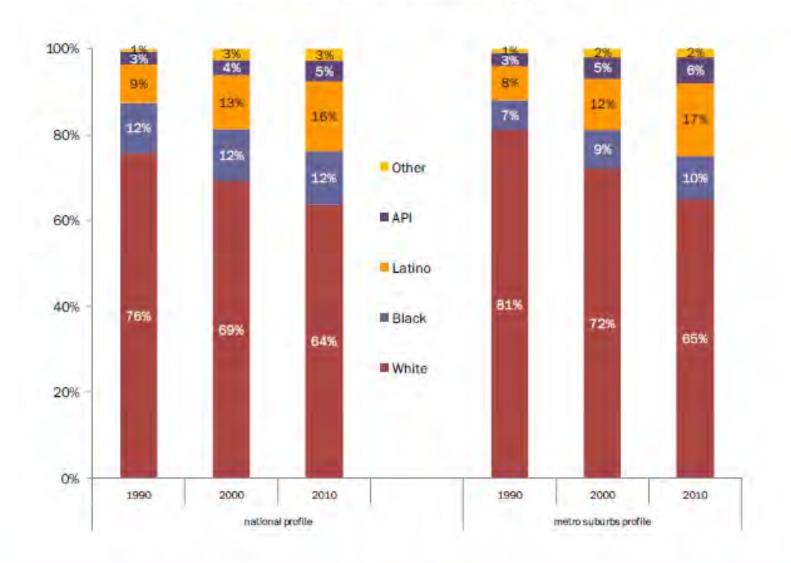
# **Regional Changes**



### Portland Metro Changing Demographics, 1980-2040



### Portrait of America: The Changing Suburbs





# Number and Proportion of 65+ in the U.S., Oregon and Portland MSA

|  | United States | State of Oregon | PDX-Vancouver MSA |
|--|---------------|-----------------|-------------------|
| Number of persons age 65+ in 2010                                  | 40,243,713    | 494,328         | 190,262           |
| Proportion of persons aged 65+ in 2010                             | 13.0%         | 13.0%           | 10.6%             |
| Number of persons aged 65+ in 2030                                 | 71,453,471    | 881,957         | 394,406           |
| Proportion of persons aged 65+ in 2030                             | 19.7          | 18.2%           | 17.0              |
| Growth rate in number of persons aged 65+ from 2010 to 2030        | 77.6%         | 78.4%           | 107.3%            |
| Growth rate in proportion of persons aged 65+<br>from 2010 to 2030 | 50.9%         | 39.92%          | 60.4%             |

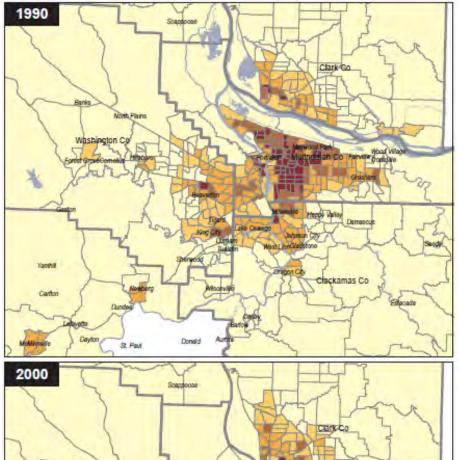
Sources: U.S. Census Bureau, Interim State Population Projections (2005) and Office of Economic Analysis, Department of Administrative Services, State of Oregon (2004).



# **Increased Diversity**

- As the population grows older, it will also grow increasingly diverse and will require greater flexibility in programs and services to meet its needs
- Changes in the proportion of those aged 65+ from 2008-2050
  - Non-Hispanic whites: drop from 80% to 59%
  - Black alone: increase from 9% to 12%
  - Asian alone: increase from 3% to 9%
  - Hispanic of any race: increase from 7% to 20%
  - All other races alone or in combination: increase from 1% to 3%





### Density of Persons Aged 65 or Older in 1990, 2000 and 2010

### Seniors aged 65 or Older

Persons per acre, by Census Tracts

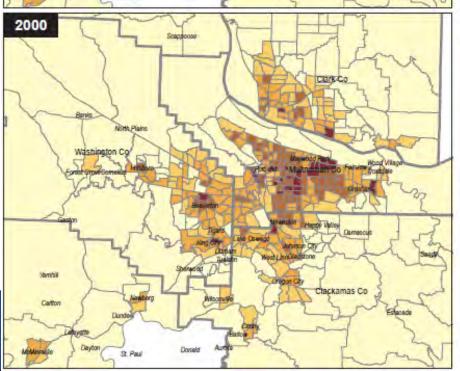
0.0 - 0.3

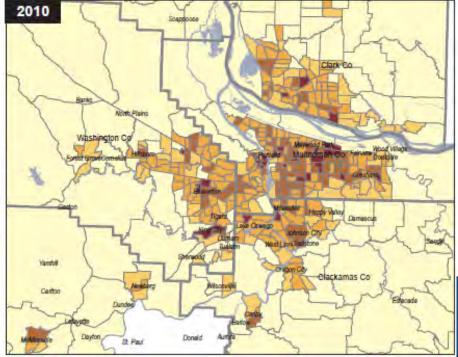
0.4 - 0.5

0.6 - 1.0

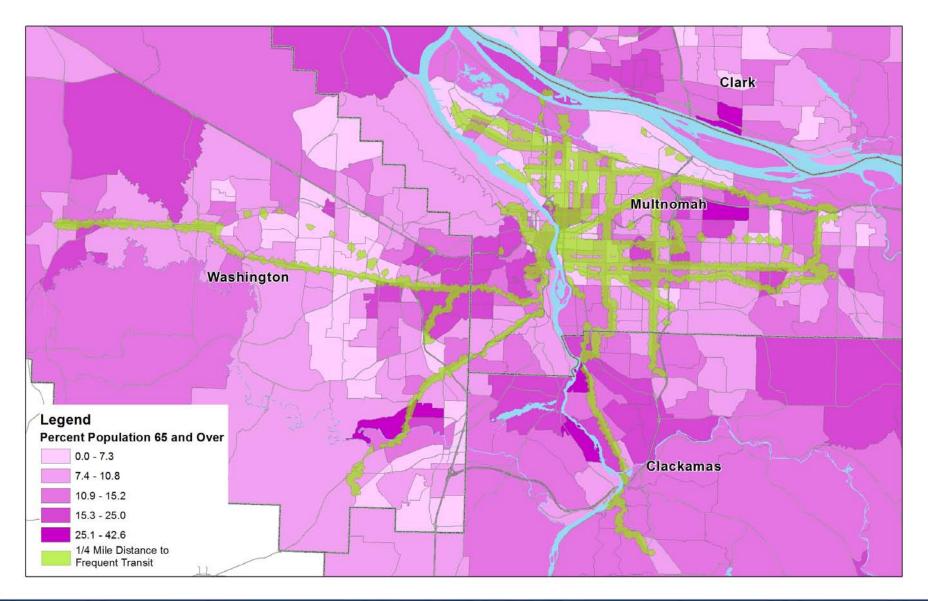
1.1 - 1.5

1.6 - 5.7



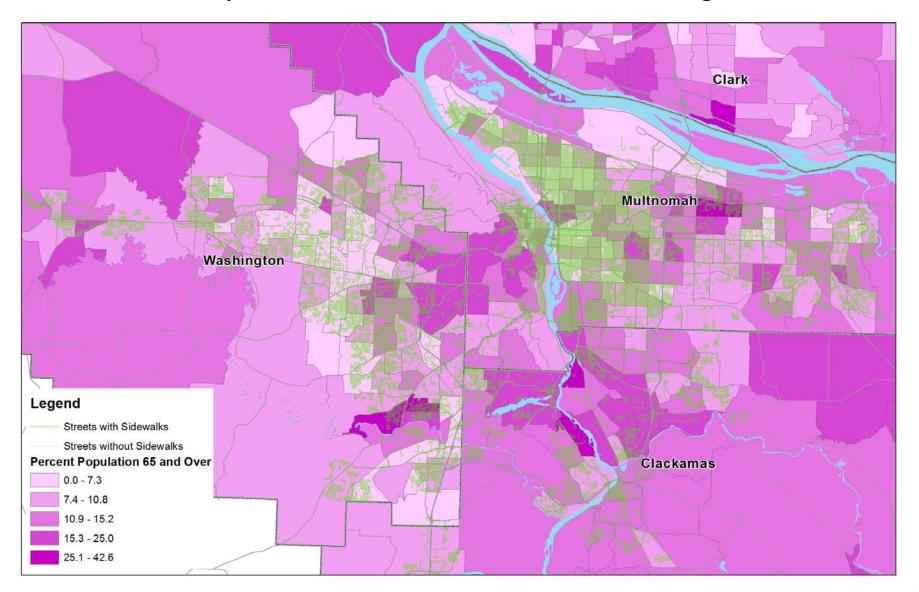


### Population 65 and Over and Frequent Transit Service in the Region





### Population 65 and Over and Sidewalks in the Region





# **Important Work**

- Collaborate with regional partners
  - Define Transit Dependency/Transit Equity
  - Learn more about Transit Dependent populations
  - Increased Regional Knowledge of Title VI and EJ



Materials following this page were distributed at the meeting.



### **About Metro**

Clean air and clean water do not stop at city limits or county lines. Neither does the need for jobs, a thriving economy, and sustainable transportation and living choices for people and businesses in the region. Voters have asked Metro to help with the challenges and opportunities that affect the 25 cities and three counties in the Portland metropolitan area.

A regional approach simply makes sense when it comes to providing services, operating venues and making decisions about how the region grows. Metro works with communities to support a resilient economy, keep nature close by and respond to a changing climate. Together, we're making a great place, now and for generations to come.

Stay in touch with news, stories and things to do.

www.oregonmetro.gov/connect

#### Metro Council President Tom Hughes

#### **Metro Councilors**

Shirley Craddick, District 1
Carlotta Collette, District 2
Craig Dirksen, District 3
Kathryn Harrington, District 4
Sam Chase, District 5
Bob Stacey, District 6

#### **Auditor**

Suzanne Flynn

### New challenges call for new choices

# What choices are you willing to make to respond to these challenges?

### Clean fuels and technology

How can the region support state and federal efforts to transition to clean fuels and technology?

#### **Community investment**

How do we pay for investments needed to realize our shared vision for walkable communities, job creation, and affordable housing and transportation choices?

#### Transit

How much frequent transit should the region provide and what areas should be a priority? What other investments are needed to complement this strategy?

# Optin ONLINE PANEL

Join Metro's online opinion panel today at **www.optinpanel.org** and be entered to win a \$100 gift card.

### LOOKING AHEAD

### Developing a preferred scenario

Working together, cities, counties and regional partners will decide which elements from each of the three scenarios should go forward into one preferred scenario for the region to adopt in December 2014.

Considerations for developing a preferred scenario include:

- costs and benefits across public health, environmental, economic and social equity goals
- financial implications
- public support and political will.





**COMMUNITIES**SCENARIOS PROJECT





The Road to 2040

### Choices for our future

early two decades ago, the residents of this region set a course for growth with the adoption of the 2040 Growth Concept – a plan for how the region grows over the next 50 years.

The vision for 2040 calls for each community to decide the best way to create vibrant downtowns, provide good jobs, and offer affordable housing and transportation choices for its residents. Together, these community visions encourage growth in downtowns, main streets and employment areas, and preserve farms, forestland and natural areas. They help build a strong regional economy, while celebrating and strengthening individual local character.

### Shaping the region with intention

The desired outcome of this shared vision is a region where people live, work and play in healthy communities with easy access to everyday needs. Where safe and reliable transportation choices connect people to jobs and goods to market. Where current and future generations benefit from the region's sustained economic competiveness and resilience. Where everyone enjoys clean air, clean water and a healthy ecosystem. And where the benefits and costs of growth and change are equitably shared among all communities.

The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.

How we get there is up to you.

Shared values for livable communities guide our policy and investment choices to create a unique sense of place and quality of life that attract people and businesses to the region and inspire generations to call this place home.

#### Leadership on climate change

Because we have focused development where it makes sense – in downtowns, main streets and employment areas – and invested in transportation choices, we drive 20 percent fewer miles every day than other regions of a similar size.

By taking direction from the 2040 plan and working together with local communities as they develop and update community visions, we can grow in a more sustainable manner that reduces greenhouse gas emissions from transportation and improves the environment for healthier, more livable communities.

But there's more to be done.

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### WHAT THE FUTURE MIGHT LOOK LIKE IN 2035

What is a scenario?

example of what the

future might look like,

The scenarios presented

based on the choices

A scenario is an

we make today.

will be tested in

summer 2013.



# Scenario A RECENT TRENDS

This scenario shows the results of implementing adopted plans to the extent possible with existing revenues.

# Scenario B ADOPTED PLANS

This scenario shows the results of raising additional revenues – as called for in the adopted Regional Transportation Plan – to allow the region to make more progress toward implementing adopted plans.

# Scenario C NEW PLANS AND POLICIES

This scenario shows the results of pursuing new policies, more investment and new revenue sources to more fully achieve adopted and emerging plans.

### WE ALL HAVE CHOICES TO MAKE

The choices we make today will determine the future of the Portland metropolitan region. While we have worked together to create strong local communities and a region with an enviable quality of life, today's uncertain economy, limited resources, rising energy costs and a growing and diverse population have brought new challenges.

In collaboration with city, county, state, business and community leaders, Metro is researching how investments and transportation and land use policies can be leveraged to respond to these challenges and meet climate goals.

#### **Scenario planning**

To stimulate thinking about our choices for the future and the possible impacts they may have on how we live, travel and work, three scenarios will be tested in 2013 to help answer the questions:

- What will our choices cost and what can we afford?
- Which strategies are most effective for supporting community visions and reducing greenhouse gas emissions?
- What are the risks, opportunities and tradeoffs of our choices?

#### How we live

Developers provide some new housing choices near transit and downtown areas.

#### How we get around

Streets in my community need repair. I often drive because transit is not available in my neighborhood. There are limited new pathways for biking and walking to get me to transit.

#### How we work

I look for ways to lower the fuel operating costs for my business while maintaining my delivery schedule and serving customers.

#### How we invest

We rely on existing revenues, many of which are declining (e.g., gas tax, payroll tax, federal funds). We spend an increasing share of that revenue on maintaining what we have.

#### How we live

My community provides more housing choices, jobs and services near transit.

#### How we get around

Streets, highways and transit systems in my community are in good repair. Targeted investments make it easier to walk, bike or take transit to work and to meet my everyday needs.

#### How we work

I build on past cost saving measures to invest in new technologies and cleaner fuels to support my delivery and business needs.

#### How we invest

We partner with nearby city, regional and state leaders to increase existing revenues to properly maintain and expand streets, highways, transit, sidewalks and bike pathways.

#### How we live

More young people, seniors and families live close to services and transit because of the convenience this offers. I live close to where I work and can choose to drive or take another way.

#### How we get around

Streets, highways and transit systems in my community are in good repair. I can easily walk, bike and take transit to work and to meet my everyday needs.

#### How we work

I reinvest cost savings to create more jobs and further shift operations toward energy efficiency for my business and delivery needs.

#### How we invest

We work together with business and community leaders to find new ways to fund maintenance and make new investments in streets, highways, transit, sidewalks and bike pathways.

### **CLIMATE SMART COMMUNITIES SCENARIOS PROJECT TIMELINE**

### **UNDERSTAND CHOICES**

### 2011-12

Research how strategies could impact community outcomes and GHG emissions

### SHAPE CHOICES

### **Jan.-Sept. 2013**

Develop and evaluate scenario options to learn how choices today impact our communities tomorrow

### SHAPE PREFERRED SCENARIO

### Oct. 2013-March 2014

Report back to communities and develop a preferred scenario

### SELECT PREFERRED SCENARIO

### April-Dec. 2014

Adopt a preferred land use and transportation scenario











# TIMELINE FOR ENGAGING CITIES, COUNTIES AND COMMUNITIES

| Description   | Participants  | Time frame                                      |
|---|---|---|
| <b>Technical work group</b> Meets regularly to review and provide input on analysis                                     | City, county, TriMet, state<br>and Metro planning staff, and<br>community representatives   | Ongoing<br>throughout<br>project<br>(2011-2014) |
| Accept Phase 1 Findings Report  | Metro Policy Advisory<br>Committee, Joint Policy<br>Advisory Committee on<br>Transportation, Metro Council  | January 2012                                    |
| <b>Discuss findings with local leaders</b> Presentations at city councils and county boards                             | Metro councilors and staff,<br>and city and county elected<br>officials   | JanSept.<br>2012                                |
| Envision Tomorrow introductory training Learn how to use scenario planning software for regional and local applications | Planning staff from Beaverton,<br>Gresham, Hillsboro, Oregon<br>City, Portland, West<br>Linn, Clackamas County,<br>Washington County, Metro<br>and TriMet | June 2012                                       |
| Scorecard workshops and focus groups Identify evaluation criteria and outcomes to measure in scenario analysis          | Leaders representing the public health, equity and environmental justice, environmental and business communities  | Spring-Fall<br>2012 and<br>Winter 2013          |

|         | Description  | Participants  | Time frame                             |
|---------|--|---|--|
| +       | Case studies Examples to showcase community visions and strategies that have been implemented to achieve them  | Beaverton, Clackamas County<br>Gresham, Hillsboro<br>Portland and Wilsonville   | 2012-2013                              |
| 7       | Community partner work sessions Use<br>Envision Tomorrow software to assess and affirm<br>community visions for future development;<br>results will inform scenarios options                                 | Planning staff from communities around the region                               | Nov. 2012-<br>Jan. 2013                |
| Corrido | Southwest Corridor land use vision work sessions Use Envision Tomorrow software to assess and affirm community visions for future development; results will inform Southwest Corridor and scenarios projects | Elected officials and planning<br>staff from SW Corridor<br>partners            | Fall 2012                              |
|         | Online engagement Opt In survey tool for input on strategies being considered and how they will be evaluated   | General public  | March 2013                             |
|         | Community partner workshops and online engagement Scope implementation, discuss findings, benefits and tradeoffs of choices, develop preferred scenario  | Public, elected officials and community leaders                                 | Summer-Fall<br>2013 and<br>Winter 2014 |
|         | <b>Discuss findings with leaders</b> Findings report released for regional discussion  | JPACT, MPAC, Metro Council,<br>other elected officials and<br>community leaders | Fall<br>2013                           |
|         | MPAC, JPACT, Metro Council Direct staff 2011, accept findings January 2012, agree on three scenarios to test in May 2013, select a preferred scenario in Dec. 2014   | MPAC, JPACT, Metro Council  | 2011-2014                              |

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For email updates, send a message to climatescenarios@oregonmetro.gov



### Climate benefits Mixed-use \*\*\*\* development Active $\star\star\star\star\star$ transportation Traffic $\star\star\star\star\star$ management

These greenhouse gas emissions reduction strategies are an important part of what the City of Beaverton is already doing to realize its vision for the future, and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at www. oregonmetro.gov/climatescenarios.



### Keys to success

### Develop a broad strategy for revitalization

In addition to promoting a mix of new housing and businesses within a well-connected street, bicycle and sidewalk network, revitalization efforts should also provide opportunities for recreation and enjoying art. Marketing and economic development are enhanced by projects that improve storefronts and signage.

### **Combine community investment tools**

Beaverton continues to build its toolbox of policies and investments to grow local jobs and expand downtown housing choices, provide needed infrastructure, and demonstrate the city's commitment to sustainability and revitalization efforts.

#### Leverage partnerships and resources

Downtown revitalization requires the cooperation of public agencies, chambers of commerce, local businesses and civic organizations, as well as leveraging local, regional, state and federal resources to build needed investments.

#### **Build community and business champions**

The ideas borne out of the Beaverton Community Vision and refined through the Beaverton Civic Plan have helped achieve successes with residents and businesses.

### Regional partner

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks



The Best of Oregon

### **About Metro**

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#### Auditor

Suzanne Flynn

**SPRING 2013** 

### CLIMATE **SMART COMMUNITIES SCENARIOS PROJECT**



#### **COMMUNITY CASE STUDY SERIES**

This case study showcases actions that communities in the Portland metropolitan region are already taking to help reduce greenhouse gas emissions from cars and small

This is one of eight in a series developed for the Climate Smart Communities Scenarios Project.

- Beaverton
- Clackamas County
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- Employer-based commuter programs
- Neighborhood-based travel options



### **Strategies**

- Mixed-use development
- Active transportation
- Traffic management

### Beaverton Community case study

### Beaverton builds economic opportunity

n eaverton is revitalizing its downtown with targeted Dinvestments and partnerships to create jobs and civic destinations, increase housing choices, provide access to nature and expand travel options for residents and visitors. These actions are helping the city grow in a sustainable manner, create a healthy, livable community and reduce greenhouse gas emissions from transportation.

Downtown Beaverton is served by three state highways, one commuter rail line, two light rail lines and one freight rail line that connect Beaverton to other communities in the region. Since opening in 1998, TriMet's MAX light rail stations have attracted housing, employment and retail development to the area. A project known as The Round, featuring a mix of office and housing, was built around the Beaverton Central station surrounding a circular plaza that includes the MAX station.

Old Town, south of Farmington Road, offers a well connected street grid and historic buildings with small businesses and pedestrian-oriented retail. The Beaverton Central Library, Beaverton City Park and the Beaverton Farmers Market are gathering places that serve nearby neighborhoods and visitors from across the region.

The city has built strong public support for and remains committed to expanding housing and transportation choices, creating parks and natural areas, and supporting local businesses to spur downtown revitalization.

### Key challenges

- Major transportation corridors divide the north and south parts of downtown Beaverton.
- An incomplete street network, high traffic volumes, long blocks and inadequate bike and pedestrian crossings limit access and mobility.
- The Round remains incomplete, contributing to the lack of downtown housing choices and job opportunities.
- Aging infrastructure and empty or underutilized development sites limit the vibrancy of the area.



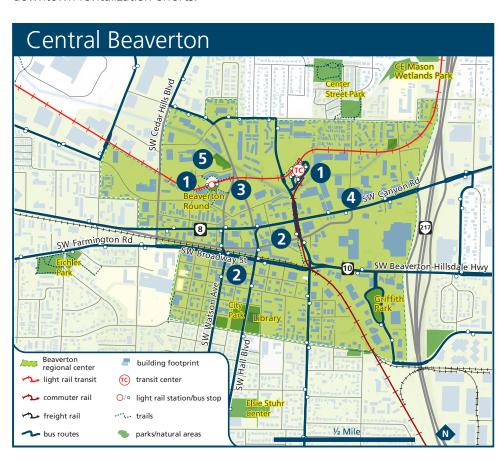
The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.



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# Investments and partnerships revitalize downtown Beaverton

The City of Beaverton is leveraging its existing transportation system, infrastructure, land and financial resources to build a prosperous and vibrant community that will also help reduce greenhouse gas emissions, especially from transportation. The city has targeted policies, financial incentives and investments to support local businesses, grow local jobs, encourage more people to live and work in downtown, manage parking, make the area safer and more convenient to walk and bike, improve traffic operations, and transform Canyon Road to be more pleasant and attractive. Hosting activities such as the Beaverton Farmer's Market, regular arts and culture events like the expanded Old Town Festival, the annual International Festival, Flicks by the Fountain, and painting downtown murals attracts residents and customers to the area. The city's actions leverage local, regional, state and federal partnerships and resources that further catalyze downtown revitalization efforts.



### Growing the economy with jobs, housing and transit

Nearly 1,100 businesses and more than 14,000 jobs exist within one mile of downtown Beaverton. The Beaverton Transit Center serves as the primary transit hub of Washington County and has one of the highest ridership rates in the TriMet system with two light rail lines, a WES commuter line, and eleven bus lines. While housing options in the downtown area are limited, the city is leveraging public and private investments and innovative tools to encourage people to live and work in the downtown core and attract new restaurants, shops and services that people want to visit.

Community and economic development efforts currently underway include:

- policies and investments that encourage new housing and businesses to locate downtown near
- an inventory of brownfield sites for potential redevelopment
- business programs and incentives for microenterprises, start-ups and target industries, including tax credits, storefront improvement grants and workforce development assistance
- financial incentives and partnerships with nonprofit organizations to build affordable housing choices
- allowing businesses to share parking spaces and removing minimum parking requirements in designated areas,

2012

including areas located near transit, to encourage efficient use of available parking

• installing electric vehicle charging stations downtown.

### Making way for biking and walking

The city has prioritized investments to:

- implement a wayfinding system that provides directional guidance to area destinations for biking, walking and taking transit
- create bicycle boulevards on lowtraffic streets, add east-west bike corridors that parallel Canyon Road, increase bicycle parking, and fill gaps in the bicycle network
- improve pedestrian access to area businesses and transit service by making street crossings safer, filling sidewalk gaps, and adding curb ramps, benches and lighting to make walking safer, more convenient and pleasant.

### Improving traffic operations

Congestion along major travel corridors causes delays that increase vehicle idling and emissions. To address this, the city:

- constructed multi-modal streets that parallel state highways to provide an alternative for local traffic
- installed adaptive traffic signals that are synchronized to optimize traffic flow.

### **Transforming** Canyon Road

Canyon Road emerged as a high priority during Beaverton's Community Vision and Civic Plan process. It is a noisy and intimidating place to walk with few crossings and heavy traffic. Beaverton is collaborating with the Oregon Department of Transportation to redesign Canyon Road to be pedestrianfriendly and more attractive for development. Key investments identified to transform the corridor include:

- safer pedestrian and bicycle crossings at key intersections
- sidewalk improvements, landscaping, transit stop improvements, pedestrianscale lighting and stormwater treatment facilities
- an off-Canyon Road bicycle boulevard network, providing parallel routes for biking
- new street connections to provide multiple routes for travel

### **Connecting people** with nature

The Beaverton Creekside District, comprising nearly 50 acres in the downtown area, is located near Beaverton's downtown creeks. It sits at the core of the area's transit system, providing a focal point for revitalization efforts.

Restoring and enhancing the downtown













creeks will improve water quality and provide places for residents and visitors to enjoy the natural environment.

### **Timeline**

2010

Beaverton Community Vision calls for creating a vibrant downtown and improving mobility

2011

Beaverton Civic Plan emphasizes greater connectivity, economic opportunity, and environmental sustainability

Voters adopt \$150 million Beaverton Urban Renewal Plan

\$1 million HUD Sustainable Communities Challenge Grant awarded to help imple-

ment Beaverton Civic Plan

Improvements made to Canyon Road streetscape and downtown creek, park and plaza

2015-2020

Off-Canyon Road bicycle boulevard network launched

2020-2040

Completion of the Beaverton Urban Renewal Plan projects attracts business and housing, improves traffic flow and public safety, and spurs private investment



### Regional partner

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks



### Climate benefits

| Mixed-use<br>development | **** |
|--------------------------|------|
| Active transportation    | **** |
| Traffic<br>management    | **** |

These greenhouse gas emissions reduction strategies are an important part of what the Clackamas regional center is already doing to realize its vision for the future, and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at www. oregonmetro.gov/climatescenarios.



### Keys to success

Leverage partnerships and resources to create a vibrant community Support cooperation between public agencies, chambers of commerce, local businesses and civic organizations, and leverage local, regional, state and federal resources to build needed investments.

Invest in sidewalks, bike lanes, multiuse trails and transit to connect people to jobs, goods, services, education and **recreation** Focus on the key connections identified in the recently completed Clackamas Regional Center Pedestrian and Bikeway Connections Plan to give people who arrive by light rail or bus better access to the destinations in the 82nd Avenue corridor and jobs in the area.

Maintain affordable housing and link these communities to commercial areas and light rail Improve street connections, such as the realignment of Otty Road at 82nd Avenue, to enhance the safety and create a more direct route to commercial areas on 82nd Avenue and the Fuller Road Light Rail Station.

Continue to research and develop **strategies** Explore additional strategies to remove development barriers and to create a more flexible and expedited approach to approving mixed-use development in the 82nd Avenue corridor.

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#### **COMMUNITY CASE STUDY SERIES**

**SPRING 2013** 

**CLIMATE** 

**SMART** 

**COMMUNITIES SCENARIOS PROJECT** 

This case study showcases actions that communities in the Portland metropolitan region are already taking to help reduce greenhouse gas emissions from cars and small

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### **Strategies**

### 82nd Avenue corridor Community case study

### Revitalizing a 1950s commercial corridor in Clackamas County

The 82nd Avenue corridor in Clackamas County is a major commercial activity center serving a large portion of urban Clackamas County. The corridor extends from Johnson Creek Blvd on the north end to Sunnyside Road on the south. While 82nd Avenue serves as a primary connection between neighborhoods and commercial and industrial centers, it also functions as a key arterial street to move people and goods. For this reason, the area is well-positioned for revitalization through the development of mixed-use neighborhoods with nearby services.

The 82nd Avenue corridor originally emerged as a distinct retail and local business hub. In 1980, the county created a revitalization plan through the Clackamas Town Center Urban Renewal District to encourage private investors to build thousands of housing units and millions of square feet of retail and commercial space in the area. Over the years, the concentration of development resulted in a rise in daily use of commercial services and traffic volume. In 2006, the North Clackamas Revitalization Area Urban Renewal District was established to promote affordable housing and development around the northern portion of the corridor. These major programs help address the transportation and land use challenges that contribute to greenhouse gas emissions.

### Key challenges

- The existing multi-lane arterials (82nd Avenue and Sunnyside Road) are barriers for pedestrian crossing.
- While the backbone of the transit system is in place, there is need for a local shuttle or additional transit service to provide access to local business and jobs.
- While the zoning would allow for multi-family or more intense mixed-use commercial, redevelopment is expensive and the market is not supporting the transition at this time.



The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.

- Mixed-use development
- Active transportation
- Traffic management

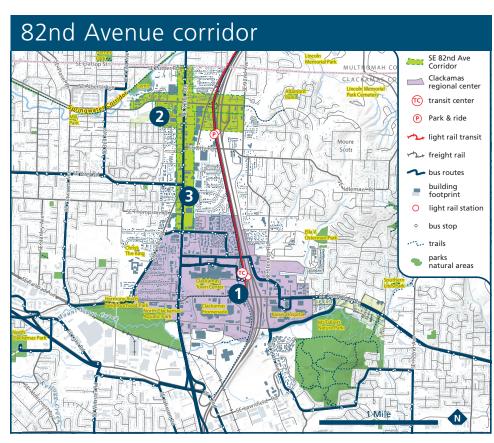


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# Balancing access with jobs, housing, amenities and livability

n 2009, the MAX Green Line was extended into Clackamas County, providing access to light rail at both the Fuller Road Station and the Clackamas Town Center Station. The light rail line parallels the I-205 freeway and is located about one-half mile from 82nd Avenue. In addition, fairly regular bus transit service is provided along 82nd to Clackamas Town Center. Other investments have been made to complete the road network in the area including the boulevard treatment along Monterey Avenue and beautification improvements along Sunnybrook Boulevard.

The Clackamas Town Center mall anchors the southern portion of the corridor and is an established hub for commercial activity in the area and the region. Other relatively large employers and services in the area include the North Clackamas Aquatic Park, Clackamas Community College and the Kaiser Permanente Sunnyside Medical Center. As one of the fastest growing business centers in the region, it is vital to the economic health of Clackamas County to ensure the area's long-



term success by achieving a balance of good access and amenities that attract residents, businesses and future development. This includes providing access to nearby parks, open space and public spaces, as well as transportation improvements to encourage bicycling and walking, to promote and maintain a vibrant, healthy and safe community.

### 1

### Improving transportation access and connections

Improvements in the Clackamas Town Center Urban Renewal Area, created in 1980, are guided by the Clackamas Town Center Development Plan that identifies projects that address traffic circulation and capacity issues and community infrastructure needs including utility upgrades, landscaping, parks, biking pathways, and parking and transit facilities. Completed projects include:

- key roadway connections to facilitate north/south movement within the regional center
- realigning road intersections for safety and more efficient movement
- improvements to Monterey Avenue to create a Main Street standard
- Green Line light rail project with two station areas, to link the regional center and area neighborhoods to the Gateway Regional Center with high capacity transit.

Many of the significant transportation infrastructure investments that have been completed create the backbone

2006

for the transportation network. What remains to be filled in are some critical east-west connections that allow residents and visitors to more easily and efficiently travel to and through the area. In addition, key investments are needed to improve the conditions for pedestrians and bicyclists in the area.



### Revitalizing area neighborhoods

The North Clackamas Revitalization Area (NCRA), formed in 2006, straddles the northern portion of the 82nd Avenue corridor. The neighborhoods just west of 82nd needed access to sewer and other important infrastructure. The goal of the NRCA is to support the existing affordable neighborhoods while also investing in the commercial areas along 82nd Avenue. Since its creation, NCRA urban renewal funds have been used to create a safe, clean and affordable mixed-use neighborhood with nearby services by:

- working with the community to create a neighborhood park
- providing low-cost loans for sanitary sewer hook ups
- partnering with Water Environment Services/CCSD#1 to extend sanitary sewers to the area
- working with affordable housing providers on the construction of new units, and loans and grants for repairs and renovations
- developing street improvements along key north-south facilities.



# Supporting uses essential to a vibrant, mixed-use community

Parks, schools and other important institutions all are located within a mile of the 82nd Avenue corridor. The North Clackamas Aquatic Park, Kaiser Sunnyside Medical Center, Clackamas Community College, La Salle High School, Trader Joe's, Fred Meyer and a long list of other educational, healthcare and commercial uses call this area home. Affordable housing with a mix of housing types are located in and around the area. All the ingredients are in place, but the transition from an auto-centric area to a vibrant mixed-use community has yet to take hold.

Identifying the key investments will be critical, but it is also necessary to support the role of the private sector as a leader in creating this vibrant community. Recent planning efforts have identified the need to transition some parking lot areas into higher density housing, shift some key locations from redevelopment of low density housing to mixed-use development, and improve the bicycle and pedestrian systems. In addition, as funds become scarcer to improve the road system for more automobiles, there will be a need to see how we can work with developers to finance a variety of transportation facilities that support multiple modes of travel.

Working together with the development community, it will be important to continue to identify ways to encourage economic growth, foster a healthy community, and improve circulation and connections for all forms of travel.











### Timeline

1980

Clackamas Town Center Urban Renewal District formed to provide transportation and community facilities to support a rapidly growing area 1996

Clackamas Regional Center Area Design Plan adopted that implements the Metro Region 2040 regional center designation North Clackamas Revitalization Area formed to implement the community's vision for the area as safe, clean and affordable, with mixed-use neighborhoods Max Green Line opens, the first light rail line extended into Clackamas County

2009

Monterey Avenue connected to Fuller Road, expanding travel choices and access to the Clackamas Town Center and Green Line station

2013



### Regional partner

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks



# TRI® MET

### Climate benefits

| Mixed-use<br>development | **** |
|--------------------------|------|
| Active transportation    | **** |
| Transit                  | **** |

These greenhouse gas emissions reduction strategies are an important part of what the Gateway area in Portland is already doing to realize its vision for the future, and provide a strong foundation for meeting state climates goals for 2035.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at www.oregonmetro.gov/climatescenarios.



### Keys to success

**Encourage grassroots community building activities** The East Portland community developed the East Portland Action Plan with the assistance of the City of Portland, and received funding to hire an advocate. The advocate has expanded the capacity and improved the advocacy of East Portland and Gateway community members. The EPAP now includes many governmental partners working with community members to improve the quality of life in East Portland.

**Support community involvement** The Growing Gateway EcoDistrict was conceived and developed by the community, including residents and businesses, in partnership with the Portland Development Commission, City of Portland, and the Portland Sustainability Institute.

**Develop and foster public-private partnerships** Many Gateway businesses
support civic ventures in Gateway, including
the summer Movies in the Park series and
the Sunday Parkways bike ride event. The
Glisan Commons mixed-use project included
significant public investment to meet affordable
housing and revitalization goals.

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### COMMUNITY CASE STUDY SERIES

**SPRING 2013** 

**CLIMATE** 

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**COMMUNITIES**SCENARIOS PROJECT

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### **Strategies**

- Mixed-use development
- Active transportation
- Transit

# Gateway Community case study

### **Building community support** for redevelopment

Adjacent to two regional freeways and served by three light rail lines and 13 bus lines, the Gateway area in East Portland provides one of the region's best transportation networks. It is projected to become the most accessible location in the Portland metropolitan region in 20 years, creating a new center for jobs and the residents of East Portland. With increased activity, the area will be a destination for working, shopping and recreation, and home to thousands of people, both newcomers and longtime residents.

With this focus, it is evolving into a source of community pride as an embodiment of the values and aspirations of the East Portland community. Redeveloping a low density, suburban style commercial and retail area into a more dense, pedestrian-friendly, mixed-use community will require sustained investment. The Opportunity Gateway Concept Plan and Redevelopment Strategy, the culmination of an effort by hundreds of stakeholders over a two-year period, sets the stage for a transformation that supports sustainable development and helps the region meet the state mandate to reduce greenhouse gas emissions for cars and small trucks.

### Key challenges

- Options for residents to gather and hold community events are limited due to a lack of parks and open spaces.
- There is an absence of quality affordable and market-rate housing.
- Lack of infrastructure makes it difficult to support urban development in a suburban place.
- There is a need to attract more family-wage jobs to the area, matched to the skill sets of the existing workforce.



The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.



# Planning for healthy communities and sustainable development

The Opportunity Gateway Concept Plan and Redevelopment Strategy, approved by the Portland City Council in 2000, calls for generating more activity in the Gateway area by developing retail and housing opportunities that create jobs and enhance livability. Complementing the existing transportation network with an improved local network of streets, sidewalks, and transit services will increase options for walking, biking and taking transit to meet everyday needs. The plan's proposal for a variety of amenities including grocery stores, schools, parks, and employment centers in close proximity to where people live will encourage the use of these travel options and promote a more active lifestyle.

The Gateway Transit Center will be converted from a primarily surface parking lot to a mixed-use community, complete with a public plaza, local shops, and entertainment. Proposed new street connections will reduce congestion on major

Gateway area (TC) transit center light rail transit freight rail bus routes O light rail station bus stop

streets. Nearby street improvements including wider sidewalks, street trees, and bicycle lanes will encourage more walking and biking, help reduce the heavy reliance on automobile travel, and create a livable, healthy community. To realize this vision, the city has implemented policies and programs that leverage existing amenities while promoting redevelopment tools and opportunities. Some of the activities underway or already completed are highlighted in this section.

### **Growing Gateway EcoDistrict**

The Growing Gateway EcoDistrict was created as a pilot project by the City of Portland along with four other areas of the city in 2009. It is a community driven initiative to organize, identify and implement projects that will lead to a more sustainable neighborhood where people want to live and work. The stakeholders of the Gateway area came together and formed a committee that has been working on setting goals and identifying projects that will help create economic growth and local jobs for the community. The district includes residents, small business and property owners, and institutions that are committed to improving the environment while meeting long standing neighborhood needs for jobs, safe streets and mixed-income housing. Growing Gateway is working to help residents and businesses make energy efficiency retrofits through its program,

Re-Energizing Gateway, as well as projects that improve a sense of place and connectivity in the district.



### **Creating a community** gathering place

The Gateway community has long desired a public gathering space to enjoy in the heart of the community. The Gateway Redevelopment and Neighborhood Park Project, undertaken in 2009, seeks to promote and reinforce the identity of Gateway as a family friendly, multigenerational, and multicultural place to live and work.

In 2008, the Portland Development Commission and Portland Bureau of Parks and Recreation purchased a 4.2acre site along Northeast Halsey Street within the Gateway Urban Renewal District. Based on previous community outreach and planning efforts, it was decided this site should be a 3-acre park and 1-acre mixed-use development. The Gateway Park property is envisioned to be an important addition to the Halsey/ Weidler commercial corridor and the entire Gateway community. Gateway has long been identified as one of the city's most park-deficient districts, making the acquisition of property for a park a priority.



### Realizing a vision for sustainable development

In addition to the Gateway EcoDistrict and Gateway Park undertakings, there

have been other projects completed or planned that would facilitate the further re-development of the Gateway area, moving it toward the vision articulated by the community. Some of these actions include:

- roadway improvements along 102nd Avenue in 2008 including street bike lanes, planted center median strip, sidewalk widening, benches and other street furniture, and bioswales for stormwater run-off
- initiate the next phase of improvements on 102nd beginning in 2014
- construction of the LEED Platinum East Portland Aquatics Center in 2009, a neighborhood amenity financed through a parks levy and volunteer contributions from a partnership between David Douglas School District, Portland Adventist and Multnomah County for land contributions
- construction of Gateway Glisan, a catalytic mixed-use affordable housing and commercial project at the intersection of Northeast 99th Avenue and Glisan Street
- relocation of a Kaiser Permanente facility in 2013 to bring additional medical services to the Gateway area
- future plans for development of Gateway Green, a 40-acre park between I-84 and I-205 that includes a cyclo-cross track and urban park amenities, and demonstrates sustainable park features.











### **Timeline**

2009

Community stakeholders engaged by the City of Portland to discuss concept of EcoDistrict and form work group

### 2010

Work group becomes EcoDistrict Steering Committee and holds community meetings to solicit input for Ecodistrict vision and project priorities

### 2011

EcoDistrict Vision developed and MOU signed documenting commitment to launch Gateway EcoDistrict and formalize partnerships between organizations

### 2012

Organizational and governance structure developed; fundraising initiated for short-term staffing capacity and early projects

### 2013

Fundraising and project implementation continues





### Regional partner

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks



# **CLIMATE SMART COMMUNITIES SCENARIOS PROJECT**

### Climate benefits

| Vehicle<br>technologies<br>and fuels | **** |
|--------------------------------------|------|
| Fleet mix                            | **** |
| Traffic<br>management                | **** |

These greenhouse gas emissions reduction strategies are an important part of what the City of Hillsboro is already doing to realize its vision for the future, and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at **www.** oregonmetro.gov/climatescenarios.



### Keys to success

**Demonstrate innovation** Test the barriers and opportunities of cutting edge technologies to influence similar investment by other public entities, the private sector, and residents.

**Promote public education** Help make cutting edge technologies more accessible to the public through education about their locations, operations and efficiencies.

**Form partnerships** Public-private partnerships encourage widespread use of cutting edge technologies.

**Build community champions** Base goals and policies on community visions that make it more politically feasible to create financing mechanisms for investments and facilitate community action.

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**SPRING 2013** 

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### **Strategies**

- Vehicle technologies and fuels
- Fleet mix
- Traffic management

# Hillsboro

### Community case study

### Addressing greenhouse gas emissions with 21st century technology

ome to more than 90,000 residents, host to dozens of high tech firms, and an employment area supporting 55,000 jobs, Hillsboro attracts more than 40,000 commuters to the city every weekday. To create a healthy, livable community where residents, visitors and employees have access to everyday needs, area attractions, and employers, the City of Hillsboro has invested in new technologies to accomplish these goals and reduce greenhouse gas emissions.

Building on a strong history of community, collaboration and leadership, Hillsboro has installed electric vehicle charging stations around the city, incorporated alternative fuel vehicles in its fleet mix, and invested in traffic signal coordination and other traffic management systems. The City of Hillsboro is using these and other new technology strategies to meet its aggressive, long-term (2030) operational sustainability goals, including an 80 percent reduction in GHG emissions and 100 percent fossil fuel-free city fleet vehicles (except for those vehicles with no fossil fuel alternative).

This case study highlights accomplishments and challenges to be addressed as new technologies, such as charging station networks, continue to grow in Hillsboro and throughout the region.

### Key challenges

- The cost of new technology such as traffic signal coordination and system management is high.
- The expense of electric vehicle infrastructure relative to the number of electric vehicles in use is difficult to justify.
- There's insufficient funding for widespread electric vehicle infrastructure such as charging stations.
- There's a hesitancy to assume the risks that come with early adoption of new electric vehicle technology.



The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.

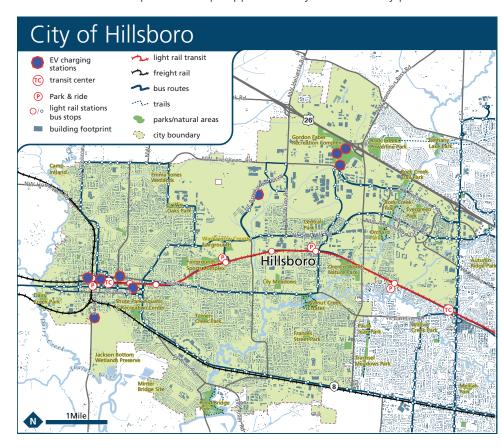


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# Leading the way through installation of new technologies

The City of Hillsboro has made sustainability a high priority, demonstrated by the Hillsboro 2020 Vision and Action Plan, the city's sustainability plan and a fiveyear organizational strategic plan that supports these initiatives.

Since 2000, the Hillsboro 2020 Vision and Action Plan has engaged the broader community in developing and implementing projects that strengthen the community, create economic opportunity and protect the environment. In 2010, a 10-year review of this plan resulted in two new strategies and ten new actions for protecting the environment. This same year, the city completed its first comprehensive greenhouse gas inventory, which provided a critical baseline to measure how effective the city is in reducing greenhouse gas emissions over time. Below are three examples that help support the city's sustainability policies.



### Installing electric vehicle charging stations

Electric vehicle (EV) charging stations are necessary to support what is expected to be a growing fleet of EVs throughout Oregon. But their popularity will only increase to the degree that there are charging stations available for owners to re-charge their cars. The charging stations must be conveniently located to ensure that EV owners have the confidence to travel around the region without the fear of being stranded with no power. Hillsboro's commitment to achieving the goals set out in its guiding documents can be seen in its EV charging infrastructure, the largest in the state.

In 2009, Hillsboro installed the first of its 35 electric vehicle charging stations in the downtown area to support existing EV users, encourage the widespread use of EVs, and spur economic development. Since then, the city has installed many more units, including the first Level III Fast Charger in Washington County which can charge an electric vehicle to 80 percent battery capacity within 30 minutes. Located near major employers and civic destinations, most of the stations are available to the public. Recently, Washington County, Clean Water Services, and several businesses have installed EV charging stations at their sites, with over 50 available in Hillsboro.

In 2012, Hillsboro's Electric Vehicle Program was one of 27 programs nationwide recognized for their innovative practices at the National League of Cities conference in Boston.

### Diversifying fleet mix

Over a ten year period beginning in 2000, Hillsboro maintained a substantial fleet of natural gas powered vehicles. One of the city's sustainability goals is to achieve a fleet of 100 percent fossil fuel-free vehicles by 2030. With EV charging stations installed at the Civic Center, two electric vehicles were purchased for the city fleet in 2011 and 2012. Hillsboro will continue to work toward this sustainability goal by adding EVs and other alternative fuel vehicles to its fleet.

### coordination/system management

Hillsboro has made a strong commitment to improving the efficiency of traffic flow within the city by installing street signal timing technology. These improvements benefit operations and have a positive impact on reducing traffic delay, idling, fuel consumption and greenhouse gas emissions.

Funded in part with U.S. Department of Energy grant funds, in 2011 the

city completed several traffic signal upgrades including the first use of the InSync adaptive signal system on the West Coast. The InSync system consists of coordinated traffic signals and video detection to optimize real time traffic flow through nine intersections on a major arterial. Also completed was the retiming of all 28 city intersection signals and a comprehensive re-work of the 185th Avenue and Baseline Road intersection. The results of these measures include an annual savings of 26,400 gallons of fuel, a reduction of carbon dioxide by 232 metric tons per year, a 10 percent reduction in traffic delays and a significant cost savings.

### **Next Steps**

2013

In 2012, the City of Hillsboro hosted a New Energy Cities Community Partners workshop with Climate Solutions to map the flow of energy and emissions in the community and identifying action areas for reducing fuel consumption and greenhouse gas emissions. The outcome included a community energy map and Climate Action Plan Opportunities Framework. These tools will be used in conjunction with an energy sector analysis to identify opportunities for implementation. In 2013, a Hillsboro Sustainability Task Force will be convened to take this work forward.











# Installing traffic signal

### **Timeline**

2009

Hillsboro installed the first of 35 Hillsboro's award-winning intermodal transit facility opened with 13 electric electric vehicle charging stations in the downtown area next to the Civic vehicle charging stations and solar Center panel energy production

2010

Major traffic signal timing upgrades are completed throughout the city

2011

Additional Level II electric vehicle chargers installed

Hillsboro purchased its first electric vehicle complementing the city's existing fleet of alternative fuel vehicles

### 2012

The first Level III Fast Charger in Washington County is installed at the Hillsboro Civic Center

As a finalist for the national Bloomberg Philanthropies Mayors Challenge, Hillsboro proposed a GoPoint Mobility Hub concept at light rail stations which included installation of EV charging stations to better connect neighborhoods and employment centers with more travel choices



### Regional partner

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks



# **CLIMATE COMMUNITIES SCENARIOS PROJECT**

### Climate benefits

| Mixed-use<br>development | **** |
|--------------------------|------|
| Active<br>transportation | **** |
| Transit                  | **** |

These greenhouse gas emissions reduction strategies are an important part of what Central Rockwood in Gresham is already doing to realize the community's vision for the future, and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at **www.** oregonmetro.gov/climatescenarios.



### Keys to success

Continue channeling and attracting investment to Central Rockwood The Urban Renewal District has been successful in making substantive changes to the transportation network and services in Rockwood that help attract new investments in the community.

**Ensure the development code supports new investment** The development code is being assessed to determine if it presents barriers to new development or redevelopment.

**Expand travel options** Ongoing expansion of travel options - such as the MAX Trail and extensions of the Gresham-Fairview Trail enhance non-vehicle mobility in the community.

Foster design excellence Implementation of the Rockwood Design District will continue to elevate the quality of the built environment in Rockwood, cultivating renewed energy in the community.

**Include quality of life amenities** The city continues efforts to grow its parks system and partner with community organizations to address quality of life issues in Rockwood.

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#### **COMMUNITY CASE STUDY SERIES**

**SPRING 2013** 

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- Mixed-use development
- Transit

## Rockwood Community case study

### Investing in a community vision

The Rockwood area is the western gateway to the City of Gresham. It is served by the MAX light rail line and five stations, and provides a variety of housing options. Most of Central Rockwood was developed after World War II when land use patterns were driven by auto-oriented development. To some extent, the area evolved from farmland and open space to a suburban land use pattern with highvolume arterial streets. Most of the older buildings and landmarks that provided a visual link to Rockwood's origins as a rural community were removed.

The result has been an auto-oriented, low-profile patchwork of land uses and activities that are often poorly integrated and visually unappealing. While the addition of light rail has provided increased opportunities for Rockwood, there are few midstation MAX line crossings, resulting in less connectivity within Rockwood. For these and other reasons, the Central Rockwood area has suffered from a lack of focus, identity, and investment. A series of planning efforts currently underway are providing direction for the Rockwood area to grow and develop in a sustainable manner to help create healthy, livable neighborhoods and reduce greenhouse gas emissions.

### Key challenges

- The design quality for new construction needs to better enhance the community aesthetic.
- New investment in the area is needed to encourage new business and private developers.
- Available amenities don't meet the needs of the area's changing population.



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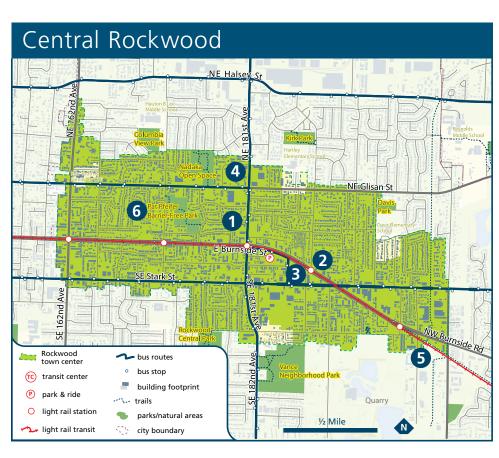
### **Strategies**

- Active transportation



# Planning for sustainable development in Rockwood

resham annexed the Rockwood area in the mid-1980s. Since then, several Uplanning efforts have occurred including the Central Rockwood Plan adopted in 1998, the Rockwood-West Gresham Renewal Plan adopted in 2003, Design District guidelines and standards adopted between 2010 and 2012, and the East Metro Connections Plan completed in 2012. The Central Rockwood Plan was designed to be a bold yet practical guide to long-term development. It was innovative for its time as it required more urban development patterns such as twostory minimum heights for new construction with no height maximums and transitoriented, mixed-use buildings. At the same time, a human-scale was sought to reinforce walking and community engagement. The city is currently performing an assessment of the plan to determine whether it is performing as intended and if not what barriers to implementation exist. Changes will be made as needed to ensure implementation of the community's vision for a vibrant Rockwood.



2003

Renewal Plan

Gresham residents voted to approve

the Rockwood-West Gresham

### Investing in revitalization

The voter-approved 2003 urban renewal plan is a 20-year plan that covers approximately 1,200 acres, extending from the central area of Rockwood to the city's industrial area north of Interstate 84. Its intent is to improve the economy and community of Rockwood through a partnership among the area residents, property and business owners, and the City of Gresham. The overall goals are to support the development of businesses that create living-wage jobs and improve the quality of housing for residents. A combination of revenue sources are used, including tax increment financing, to invest public resources to promote industrial, commercial and residential development and rehabilitation that supports the community's vision for revitalization of the area.

### **Launching Rockwood** in Motion

In 2010, the Gresham Redevelopment Commission initiated Rockwood in Motion, which improved the appearance of Rockwood, made access to the MAX light rail safer and more pleasant, and jump-started investment in the Rockwood Triangle. Elements of Rockwood in Motion include:

• improved alignment of Southeast 187th Avenue through the Rockwood Triangle to provide better and safer connectivity from the MAX station to residential neighborhoods south of Stark Street

- addition of a traffic signal at the intersection at Stark Street and 187th
- boulevard treatments along Stark Street and Burnside Road, including landscaped medians, pedestrian refuge islands, wider sidewalks, planter strips with street trees, bus shelters, and some green street amenities
- redesign and construction of the 188th Avenue MAX station by bringing the eastbound and westbound platforms together, introducing dramatic public art, and adding major upgrades for riders' safety and comfort.

### **Creating development** opportunities

A former Fred Meyer grocery store site located in the heart of Rockwood was purchased by the Gresham Redevelopment Commission to guide development opportunities at this strategic location. With the economic downturn occurring shortly after the purchase, no private party has stepped up to invest in the site. In the meantime, the city developed the area as a community gathering place with a plaza, playground and wildflower field. In 2012, the commission initiated a project to define objectives and a preferred land planning and development approach with the intent of soliciting requests for a development partner in 2013.

### **Ensuring public safety**

The Gresham Redevelopment Commission is constructing the new two-story Public Safety Facility, located

on the northern boundary of Central Rockwood. This project fulfills longstanding community objectives including:

- improving police presence and visibility in Rockwood
- creating a facility that is welcoming to residents
- attracting new private investment to the area
- creating opportunities for new community partnerships.



### **Expanding transportation** options

Numerous activities are occurring to expand transportation options in the Rockwood community. Groundbreaking is anticipated in 2014 for a trail along the MAX line connecting the Ruby Junction station to points further east. Additionally, a segment of the Gresham-Fairview Trail was recently completed, connecting Central Rockwood to the Springwater Trail. As the trail system grows, people will have more opportunities to travel throughout their community without using an automobile.



### **Designing for** sustainability

In 2011, the city adopted the Rockwood Design District for new multi-family, mixed-use and commercial developments in the Rockwood area. A design district is an approach that applies site and building design criteria by using discretionary guidelines and objective

standards. Site criteria address elements such as sustainability, safe design, and multi-modal design. Building criteria address elements such as architectural quality, sustainable design, housing variety, and the use of high-quality materials. The overall vision for the Rockwood Design District is for a high-quality, long lasting development where residents meet their everyday needs within a 20-minute walking radius of home.









2012 2013

Rockwood Design District guidelines and standards adopted

Rockwood in Motion begins

2010

East Metro Connections Plan completed to identify safe connections between I-84 and Highway 26

Groundbreaking for the Public Safety Facility

### **Timeline**

1998

Central Rockwood Plan adopted by Gresham City Council



### Climate benefits \*\*\*\* **Transit** Active $\star\star\star\star\star$ transportation **Employer-based** $\star\star\star\star\star$ commuter programs **Public education** $\star\star\star\star\star$ and marketing

These greenhouse gas emissions reduction strategies are an important part of what the City of Wilsonville is already doing to realize its vision for the future, and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at www. oregonmetro.gov/climatescenarios.



### Keys to success

**Cultivate community involvement and support** A community should develop a vision in partnership with government agencies, residents and businesses. Wilsonville's Parks and Recreation, Bicycle and Pedestrian, and Transit master plans were all created under the umbrella of one advisory committee.

**Develop and foster public-private** partnerships Many Wilsonville businesses are proud sponsors of public programs such as Walk Smart, Movies in the Park, and Wilsonville Sunday Streets.

Support local businesses with transportation options Wilsonville businesses employ a skilled, diverse workforce from throughout the Portland metropolitan and North Willamette Valley regions. SMART provides a crucial service for many of the 9 out of 10 Wilsonville workers commuting from elsewhere to jobs in Wilsonville.

**Leverage location within the region** The southern-most city in the region, Wilsonville is located halfway between Portland, Oregon's largest city, and Salem, the state capital. With ongoing planning and investment in its transportation system, the city can continue to serve its residents, businesses and the northern Willamette Valley.

### Regional partners

Working together to help meet Oregon's target for reducing greenhouse gas emissions from cars and trucks

City of WILSONVILLE



### **About Metro**

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**SPRING 2013** 







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### **Strategies**

- Transit
- Active transportation
- Employer-based commuter programs
- Public education and marketing

### Wilsonville Community case study

### A vision for a connected community

Wilsonville's transportation system has been shaped by the vision of city and business leaders over the last twenty-four years to create a healthy community where people have easy access to transportation to meet everyday needs. The development of SMART (South Metro Area Regional Transit) in 1989, and TriMet's WES (Westside Express Service) Commuter Rail service in 2009 are examples of transportation investments that support this vision.

Over the years, SMART has evolved into a full service, dependable transit system offering a safe and convenient way to travel within Wilsonville and to other areas, including Canby and Salem. At SMART Central Station, TriMet's WES Commuter Rail offers train service to Tualatin, Tigard and Beaverton where it connects with other bus lines and the MAX light rail system. The city also made important investments to improve community walking and biking connections to transit and expand the information available to residents, visitors and businesses about their travel choices. These investments help reduce the number of vehicle miles traveled by the more than 18,000 commuters who come to Wilsonville from other communities every day to work.

As a result, people of all ages choose SMART for travel to work, the grocery store, appointments, and nearby parks and natural areas. These choices help support sustainable development in the region and meet the state mandate to reduce greenhouse gas emissions for cars and small trucks.

### Key challenges

- Increasing congestion and frequent traffic backups on I-5 hamper freight movement and access to Wilsonville jobs and impacts the city's economy.
- I-5 and the Willamette River are major barriers to developing connected walking and biking networks within the community.
- Ninety percent of the employees working in the city live in other communities.



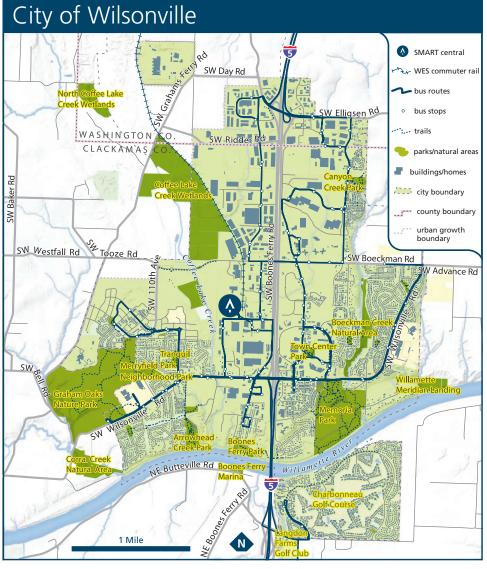
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# Investing in smart travel options and public education

The community vision for city-operated SMART is to provide convenient, safe and reliable transportation services to meet the needs of Wilsonville residents, commuters, and visitors of all ages, income levels, and points of travel origin. SMART is dedicated to providing mobility for those who do not drive and creating a viable, attractive transportation option for those who do.



### Connecting SMART and TriMet mobility options

SMART provides a variety of services with its fleet of over thirty-five vehicles ranging from 40-foot buses to minivans and a trolley-bus. The services are free within Wilsonville, but a fee is charged for service between Wilsonville and other cities. SMART also operates a Dial-a-Ride program that provides door-to-door service within Wilsonville, and medical transport services to Portland and other nearby cities for the elderly and disabled.

In February 2009, TriMet's Westside Express Service Commuter Rail, a self-propelled diesel rail line servicing five stations from Beaverton to Wilsonville, began operation. Wilsonville leverages this service by having SMART buses take WES commuters to businesses and neighborhoods throughout the city as well as offering transfers to Salem and Canby.

### 2 Expanding commuter information

The SMART Options program promotes alternatives to driving alone such as taking the bus or commuter train, car/vanpooling, walking, biking or telecommuting. The program provides free assistance to employers for setting up employee commuter programs. This includes help with compliance with state commuter laws and providing bus service from the WES station to businesses throughout the city. SMART

also provides buses for special citysponsored events and pre-scheduled senior lunches, shopping, and other trips.



### Expanding resident and visitor information

SMART provides information to help area residents get around in healthy, fun ways and to promote its creative education programs for students. These include Bike Smart, Walk Smart and Wilsonville Sunday Streets.

**Bike Smart** Bike Smart is a one-stop shop for information about biking in and around the Wilsonville area. It helps residents and visitors plan commute and recreational trips, and provides maps and other information to make biking more convenient and fun.

Walk Smart Walk Smart is a free program that encourages participants to walk more by providing tools and inspiration. It provides maps, educational resources, "walk to lunch" group walks, and monthly rewards for participants.

Wilsonville Sunday Streets This event helps connect neighborhoods, parks, and people. Adults, children and seniors who bike, walk and run enjoy traffic-free streets filled with fun and interactive entertainment, music, physical activities and food.



2009

### Connecting art with transportation

SMARTArt works with Wilsonville students to link artistic creativity and

transportation. Students are asked to depict a Wilsonville road with heavy congestion and how that road looks when other travel options are used. This project helps student artists see the connection of transportation choices to their health, the environment, their community, and traffic. The winning projects are displayed on the outside of a SMART bus and other entries are displayed on the interior of buses.

Beauty and the Bridge When the Wilsonville Road interchange area was expanded to increase vehicle capacity, walking and biking also benefited from better east-west crossings under I-5. In 2012, Wilsonville's student artists created tile art that was installed as part of the project to make it an inviting, comfortable, and aesthetically pleasing environment with the goal of improving mobility and encouraging biking and walking.



2013

### Financing SMART services and programs

The city's public transportation system is funded by a payroll tax paid by Wilsonville businesses and based on total payroll or self-employment income. The tax rate is currently .5 percent (.005) of gross wages. Despite the closure of high-profile businesses in Wilsonville during the recession that resulted in the loss of nearly 1,000 jobs, a number of other businesses have either expanded or announced plans to increase employment, which has helped keep

SMART ridership numbers and revenue relatively steady over the last few years.

Intergovernmental grants help pay for special transportation programs, bus operations and bus purchases. The amount of grants received varies from year to year based upon grant awards. Over the past decade, SMART has successfully competed for more than \$10 million in federal and state grants. The primary funding sources are supplemented by fare-box revenues and sale of surplus properties.







### students to link artistic creativity and

Wilsonville Innovative Transportation Association creates independent city-owned transit system and begins service in 1989 as Wilsonville Area Rapid Transit (WART)

Timeline

1988

Now operating as SMART, the transit agency begins offering express service to Salem

1997

The SMART Options program begins helping employers promote commuter benefits to employees

2002

SMART changes bus routes and expands service for WES commuter rail; all routes now transfer at the SMART Central Station

SMART moves into brand new operations and fleet facility located near SMART Central Station



### Climate benefits

| Active<br>transportation       | **** |
|--------------------------------|------|
| Public education and marketing | **** |

These greenhouse gas emissions reduction strategies are an important part of what neighborhoods throughout the region are already doing to create healthy communities and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

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### Keys to success

- Invest in transportation systems that give residents options Provide residents with safe and reliable travel options with good connectivity to employment centers and neighborhood amenities and services.
- Ensure residents are informed of, and confident using, their travel options
  Remove barriers by identifying and addressing concerns through direct outreach.
- Complement walking, biking and transit investments with direct outreach to nearby residents Leverage large transportation investments by funding strategically-located individualized marketing projects.

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### COMMUNITY CASE STUDY SERIES

**SPRING 2013** 

**CLIMATE** 

**SMART** 

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### **Strategies**

- Active transportation
- Public education and marketing

# Neighborhoodbased travel options

### Choosing walking, biking, and transit for local trips

Neighborhood-based travel options programs use traveler information tools, individualized marketing and educational outreach events to inform residents of the Portland metropolitan region about their travel choices. When neighborhood residents choose to walk, bike, carpool, or use transit for their trips, they help reduce traffic congestion and greenhouse gas emissions, lower transportation costs, improve air and water quality, and increase levels of physical activity – all of which help create healthy and vibrant communities across the region.

Programs offered at the neighborhood level provide the ideal scale for promoting and encouraging greater use of travel options. A majority of the trips residents make throughout the day are for shopping, leisure activities, or recreation, and begin and end at home. Programs that provide traveler information and education contribute to reducing auto trip lengths and miles traveled by informing choices, providing materials to help implement those choices, and motivating residents to try available travel options.

### Key challenges

- Geographic barriers such as freeways, arterials, hills, and rivers separate neighborhoods from access to jobs, schools, services, and amenities.
- One in six of all trips in the region are now made by active transportation, yet conditions for safe and comfortable walking and biking vary widely across the region.
- Residents have challenges to using travel options, including safety concerns, families with children, and transit services that are difficult to access.

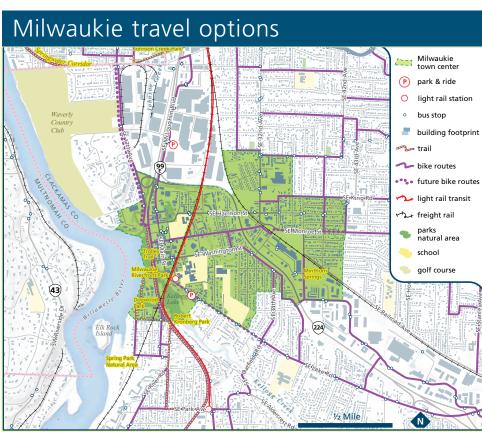


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# Tools and outreach programs encourage travel options

Traveler information tools, individualized marketing projects, and neighborhood travel options events foster more frequent use of active travel modes such as walking, biking, and transit. Tools such as bike and walking maps, transit trip planners, mobile applications for locating carsharing services, and wayfinding signage are available to help residents make safe and informed travel choices. Some of these travel resources are the foundation of individualized marketing projects, which target entire neighborhoods and encourage residents to make more of their trips using active travel modes. Individualized marketing projects are highly effective when launched in conjunction with transportation investments such as a new transit service. Travel options events such as Sunday Parkways in Portland and Sunday Streets in Wilsonville are effective strategies for promoting active transportation to residents. These events close off car traffic on designated routes, allowing residents to have positive experiences biking, walking, and trying out other fun ways to get around their neighborhoods.



### 1

### Providing travelers with tools

The ability to plan routes and navigate safely is a critical component to increasing the use of travel options. Both static and dynamic means of providing information can help achieve this outcome. Biking and walking maps identify safe routes to popular destinations such as parks, shopping areas, and employment centers. Wayfinding signage installed along biking and walking paths and neighborhood greenways encourage more frequent and longer biking and walking trips. Online trip planning services and real-time information displays offer a convenient and mobile way to plan and undertake a trip, using either one or multiple modes of travel. Carpooling in the region is supported by Drive Less Connect, a multi-state ridematching database that allows residents to find carpool matches for a variety of trips.



### Informing travelers of options

Individualized marketing projects identify people who want to change the way they travel. Outreach staff contacts households to offer educational materials that motivate residents to drive less and use other travel options. These projects are successful by focusing only on people who are interested in receiving information. They are most effective when combined with transportation improvements, such as light rail. Individualized marketing is cost effective and and consistently reduces drive-alone trips by 9 percent.

In 2004, the City of Portland launched the Interstate TravelSmart individualized marketing project in conjunction with the opening of the MAX Yellow Line. Households that received individualized marketing made nearly twice as many transit trips compared to a similar group of households that did not participate in the marketing campaign. In addition, transit use increased nearly 15 percent during the SmartTrips project along the MAX Green Line in 2010. Followup surveys show that household travel behavior is sustained for at least two years after a project has been completed. A total of 12 individualized marketing projects have been conducted in the Portland metropolitan region since 2003.



### Leveraging transportation investments

TriMet's MAX Orange Line will connect Southeast Portland and Milwaukie neighborhoods to downtown by a new bridge across the Willamette River dedicated to transit, biking, and walking. When service begins in 2015, there will be approximately 22,000 households and 85,000 employees within walking distance of MAX Orange Line stations. The City of Milwaukie has allocated resources to improve biking and walking facilities, develop trails and wayfinding signage, and enhance transit stops and stations by providing new bike parking. When the MAX Orange Line opens in 2015, Milwaukie will have regionallyconnected travel options consisting of auto, high capacity transit, biking and walking paths, trails and facilities, and pedestrian connectivity to downtown.

An individualized marketing project conducted shortly after the opening could increase ridership and promote other travel options, further leveraging this resource and capital investment.



### Offering community outreach events

Community outreach programs such as

Portland Sunday Parkways and Wilsonville Sunday Streets encourage residents to use travel options by exploring their neighborhoods on foot and bike without motorized traffic. These events enhance the health, transportation, air quality, recreational opportunities, and public safety interests of neighborhoods and communities. Providing recreational opportunities in a low or no-car environment is a key element for changing travel habits among residents These events work well in suburban as well as urban areas and are an important strategy for motivating residents to try out new and active ways to travel. Sunday Parkways events have attracted 400,000 attendees since 2008 and the Wilsonville Sunday Streets event attracted more than 5,000 participants in 2012. Forty percent of residents in the region are aware of these programs. Other examples of valuable community outreach and educational programs include the Community Cycling Center's program to reduce barriers to biking and Metro's Vámonos program, both of which provide communities across the region with the skills and resources to become more active by walking, biking, and using transit for their transportation needs.











### Timeline

### 1983-1996

- Bike There! Map
- Federal policy resulting in funds for non-auto transportation (ISTEA)
- Bridge Pedal event

### 2002-2006

- TravelSmart individualized marketing pilot and large-scale
- City of Portland SmartTrips individualized marketing projects
- Drive Less Save More campaign

### 2008-2010

- City of Portland Sunday ParkwaysMetro Walk There! Guidebook
- Gresham wayfinding signage and individualized marketing projects

### 2011

- Discover Wilsonville individualized marketing project
- Drive Less Connect online tool

### 2012-2013

- Wilsonville Sunday Streets event
- Metro's Vámanos project
- Tigard and Tualatin Hills Parks and Recreation wayfinding signage projects



### Climate benefits **Employer-based** commuter $\star\star\star\star\star$ programs

Parking \*\*\*\* management

**Public education** \*\*\*\* and marketing

These greenhouse gas emissions reduction strategies are an important part of what employers throughout the region are already doing to create healthy communities and provide a strong foundation for meeting state climate goals for 2035. The climate benefits shown represent the relative effectiveness of each strategy.

For more information on greenhouse gas emissions reduction strategies, refer to the Climate Smart Communities Scenarios Project website at www. oregonmetro.gov/climatescenarios.



### Keys to success

Manage parking to create a more balanced and efficient transportation system Strategic pricing and availability of parking in business districts and downtowns lead to significant increases in use of commute options, and savings for employers and employees.

**Encourage business participation in employer outreach programs** Transportation Management Associations assist local employers in commute options programs that increase employee satisfaction, decrease absenteeism and health care costs, and comply with state air quality rules.

Provide incentives for employees to make more of their trips by biking, walking, ridesharing and transit Many successful commute option programs encourage employee participation through monetary incentives and reward-based challenges.

Invest in end-of-trip facilities to encourage greater use of commute options among employees and students Secure bike parking, showers and changing rooms for employees are a few investments that employers can provide to encourage commuting by biking or walking.

### **About Metro**

Metro crosses city limits and county lines to build a resilient economy, keep nature close by and respond to a changing climate. Representing a diverse population of 1.5 million people in 25 cities and three counties, Metro's directly elected council gives voters a voice in decisions about how the region grows and communities prosper. Metro works with communities, businesses and residents to make the Portland metropolitan area a great place to live, work and shape the future.

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#### Auditor

Suzanne Flynn

**SPRING 2013** 

### **CLIMATE SMART COMMUNITIES SCENARIOS PROJECT**



### **COMMUNITY CASE STUDY SERIES**

This case study showcases actions that communities in the Portland metropolitan region are already taking to help reduce greenhouse gas emissions from cars and small

This is one of eight in a series developed for the Climate Smart Communities Scenarios Project.

- Beaverton
- Clackamas County
- Gateway (Portland)
- Hillsboro
- Rockwood (Gresham)
- Wilsonville
- Employer-based commuter programs
- Neighborhood-based travel options



- Employer-based
- marketing

## Employer-based commuter programs

### **Encouraging travel options for** the daily commute

ommuters tend to have fixed routes and schedules producing a reliable trip pattern that lends itself to the use of travel options, where available. Reducing commuter drive-alone trips is the primary focus of commute options programs, leading to reduced traffic congestion, lower transportation costs, improved air and water quality, and increased levels of physical activity – all of which help lower greenhouse gas emissions and create healthy communities across the region.

Employer-based commuter programs are a strategic approach to effectively promoting travel options such as biking, walking, transit, and ridesharing to employees in the Portland metropolitan region. Parking management, end of trip facilities and commuter encouragement programs are three strategies that reduce drive-alone commute trips in the region. These programs benefit the employer and the employee through tax and other financial savings, as well as improved employee health and morale.

### Key challenges

- Gaps in walking and biking paths and facilities connecting neighborhoods to employment centers make commute options such as walking and biking impractical.
- Employers are challenged by parking constraints, ongoing costs and the need to free up parking spaces for customers and visitors.
- Factors such as families with children, non-secure bike parking, long transit times, night and weekend employment shifts not served by transit create challenges to using travel options.



The Oregon Legislature has required the Portland metropolitan region to reduce per capita greenhouse gas emissions from cars and small trucks by 2035.

### **Strategies**

- commuter programs
- Parking management
- Public education and

# Creating healthy communities with commuter travel options

TriMet, Wilsonville SMART, Transportation Management Associations, and the City of Portland implement programs that encourage employees to use commute options. These organizations provide information and technical services to employers to make the business case for supporting and rewarding employees who commute using travel options.

The TriMet, Wilsonville SMART, and TMA employer outreach programs have made significant progress with reducing drive-alone trips and increasing the use of commute options in the region. Since 1996, the programs have served businesses of all sizes with transportation program assistance, transit pass programs, and surveys to comply with state air quality rules. These programs are in place for approximately one-third of the region's workforce. Program results show an increase in commute trips (from 26 to 39 percent) by transit, biking, walking, carpool, vanpool, and teleworking.

### **Employer-based commuter programs**





### Managing parking

Creating a parking pricing and management strategy is a highly effective method for reducing the number of automobile trips coming into downtowns and centers. The Lloyd District and downtown Portland have low drive-alone rates and high transit mode shares due largely to comprehensive policies that support the area's transportation investments. Drive-alone trips to the Lloyd District decreased from 60 percent in 1997 to 41 percent in 2011, a 32 percent decrease over 15 years, and transit trips make up nearly 45 percent of all commute trips into downtown Portland. Managing parking pricing and availability, combined with promoting commute options such as biking, walking, transit and ridesharing, have increased the use of these travel options to these areas. Districts that manage parking help businesses save money on parking costs and free up parking for customers. Encouraging employees to use commute options reduces ongoing lease or maintenance costs and addresses parking constraints.



### Making commute trips easier

Another aspect of employer-based commuter programs is working with businesses to provide facilities that make employee work trips more attractive. For example, secure bicycle parking, showers, and changing

facilities encourage biking and walking. Businesses invest in these facilities to reduce drive-alone commute trips, free up parking spaces for customers, improve health outcomes for their employees, and foster safe and convenient biking environments. End-of-trip facilities also offer important linkages between biking and public transportation infrastructure. The close proximity of secure bicycle parking to transit stops and stations is valued by bicycle commuters.



### **Encouraging commute** options

Programs that provide incentives, distribute information, and promote workplace competitions are effective at reducing drive-alone trips. TriMet's Universal Annual Pass Program is one example that has helped increase transit commute trips. Employers purchase annual passes at a lower rate based on employee ridership – a proven incentive for employees to take transit. Another technique that has been implemented by the City of Portland and TMAs is employer individualized marketing. These programs provide employees with maps, trip planning services, incentives, and personalized assistance for using commute options. Several examples include the City of Portland's Downtown SmartTrips, Swan Island's Going to the Island, and the Lloyd Links program. Other encouragement programs for commuters that have yielded positive results are the Bicycle Transportation Alliance Bike Commute Challenge and the Carefree Commuter Challenge.

### By the numbers

#### 248,000

One-third of the workforce, or approximately 248,000 employees, is reached by commuter programs.

#### 39 percent

Employee trips using commute options rose from 26% in 1996 to 39% in 2011 among employers with commuter programs.

### 11,745

Close to 12,000 Bike Commute Challenge participants bicycled 1.3 million miles in September 2012.

#### 2.1 million

Westside Transportation Alliance programs reduced the total miles driven by 2.1 million in 2011.

#### 418,090

In 2012, there were 418,090 boardings on TriMet's WES Commuter Rail.

#### 4.5 million

Lloyd TMA programs reduced total miles driven by 4.5 million in 2012.

#### 29,125

Since 2006, the Portland SmartTrips Business program served 1,140 businesses, delivered 11,821 employee commute kits, and distributed 29,125 bike/walk maps.











### **Timeline**

fuel crisis

1974-1979

### TriMet rideshare project begins during

- Carpool signs placed along regional freeways and major arterials
- Downtown Portland Carpool Parking Permit Program

### 1995-1997

- BTA Bike Commute Challenge
- Lloyd and Westside Transportation Alliance TMAs form
- ECO rules established
- TriMet Universal Pass Program piloted
- Tualatin Shuttle begins

### 2001

- Community Cycling Center Create a Commuter program initiated
- Swan Island Evening Shuttle service begins

### 2004-2009

- City of Portland Bike Parking Fund established
- Carefree Commuter Challenge
- Portland SmartTrips Downtown
- TriMet WES Commuter Rail opens

### 2011

- Drive Less Connect online
- TriMet Map Trip Planner (multimodal) launched





# Access Transit: Fare Assistance and Fare Relief Programs

"Without the Pilot Program, we were assisting approximately 200 people a month with Tri-Met tickets/passes. Since the Pilot Program started, we have increased that number to 250 people per month...thank you all for providing this wonderful opportunity!"

-LifeWorks NW

### **Background**

On June 27, 2012, the TriMet Board of Directors adopted a policy to dedicate \$1.3 million to implement mitigation strategies for customers most impacted by the September 1, 2012 fare increases.

The Department of Diversity and Transit Equity was charged with creating and managing the Fare Assistance Program (previously the Low-Income Fare Mitigation Pilot Program).

TriMet has implemented three mitigation strategies:

- 1. Non-Profit program which provides a 20 percent price reduction in fares purchased by organizations who serve low-income populations.
- 2. Mini-grant program which will help organizations purchase more fares for increased client demands
- 3. Seed fund to leverage resources from local and national philanthropic organizations

TriMet has implemented both the Non-Profit program and Mini-Grant program with its partner, Ride Connection. To be eligible to participate in the Non-Profit program, organizations must meet the following criteria:

- Organizations must serve low-income clients.
- Organizations must serve a majority of clients whose residence is in the TriMet service district.
- Organizations must use the fares to help low-income clients access services critical to employment, housing and personal stability.
- Organizations must be in good account standing with TriMet.
- Organizations must agree to distribute fares to its clients.



# Access Transit: Fare Assistance Program List of Participants

Bradley Angle
Cascadia Behavioral Healthcare, Inc
Catholic Charities
Central City Concern
Centro Cultural of Washington County
Clackamas Women's Services
Community Action
DePaul Treatment Centers, Inc
HomePlate Youth Services
Immigrant & Refugee Community Organization

Janus Youth Programs

JOIN

Latino Network

LifeWorks NW

Mercy Corps Northwest

Native American Youth and Family Center

New Avenues for Youth

North Clackamas Education Foundation

Northwest Family Services

Northwest Pilot Project, Inc

Open Door Counseling Center

Oregon Human Development Corporation

Outside In

Pathfinders of Oregon

Portland Youth Builders

PWCI

Raphael House of Portland

Saint Andre Bessette Catholic Church

Salvation Army

SE Works

Self Enhancement, Inc

Social Services of Clackamas County, Inc.

Street Roots

The Giving Tree

Transition Projects, Inc

YWCA of Greater Portland

Trinity Lutheran Church and School

Salvation Army - West Women and Children's Shelter Da La Salle North Catholic High School Constructing Hope Open Meadow Alternative Schools Inc Hacienda CDC Friends of the Children

Participating Government Partners

Clackamas County

Home Forward

Mount Hood Community College

Washington County



# Access Transit: Fare Relief Program List of Grant Recipients

| 501(c)(3)Non-profits/Community-based organizations | Award amount (in fares) |
|--|-------------------------|
| Bradley Angle                                      | \$10,210.00             |
| Cascadia Behavioral Healthcare                     | \$20,320.00             |
| Central City Concern                               | \$22,500.00             |
| Hacienda   | \$22,500.00             |
| Hollywood Senior Center                            | \$9,000.00              |
| HomePlate Youth Services                           | \$900.00                |
| Human Solutions                                    | \$21,610.00             |
| Impact Northwest                                   | \$22,500.00             |
| Immigrant Refugee Community Organization           | \$22,500.00             |
| Neighborhood House                                 | \$19,890.00             |
| New Avenues for Youth                              | \$22,500.00             |
| Northwest Pilot Project                            | \$6,284.00              |
| Outside In   | \$3,000.00              |
| Pathfinders of Oregon                              | \$925.00                |
| REACH  | \$10,281.00             |
| Self Enhancement Inc                               | \$14,252.00             |
| Transition Projects                                | \$22,500.00             |

As of April 2013