



Metro | Agenda

Meeting: Metro Council Work Session
Date: Tuesday, June 18, 2013
Time: 2 p.m.
Place: Council Chamber

CALL TO ORDER AND ROLL CALL

- | | | |
|---------|--|--|
| 2 PM | 1. ADMINISTRATIVE/ COUNCIL AGENDA FOR JUNE 20, 2013/ CHIEF OPERATING OFFICER COMMUNICATION | |
| 2:15 PM | 2. 2014 REGIONAL TRANSPORTATION PLAN UPDATE – <u>INFORMATION / DISCUSSION</u> | John Mermin, Metro
Tom Kloster, Metro |
| 3:15 PM | 3. BREAK | |
| 3:20 PM | 4. METRO ATTORNEY COMMUNICATION – <u>INFORMATION</u> | Alison Kean Campbell, Metro |
| 3:35 PM | 5. COUNCIL BRIEFINGS/COMMUNICATION | |

ADJOURN

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Agenda Item No. 2.0

**2014 REGIONAL TRANSPORTATION
PLAN UPDATE**

Metro Council Work Session
Tuesday, June 18, 2013
Metro, Council Chamber

METRO COUNCIL

Work Session Worksheet

PRESENTATION DATE: June 18, 2013 **TIME:** 2:15 p.m. **LENGTH:** 1 hour

PRESENTATION TITLE: 2014 Regional Transportation Plan update

DEPARTMENT: Planning and Development

PRESENTER(S): John Mermin 503-797-1747 john.mermin@oregonmetro.gov
Tom Kloster 503-797-1832 tom.kloster@oregonmetro.gov

WORK SESSION PURPOSE & DESIRED OUTCOMES

- Purpose: Review proposed work program
- Outcome: Council discussion and comment on draft 2014 RTP work program.

TOPIC BACKGROUND & FRAMING THE WORK SESSION DISCUSSION

The last Regional Transportation Plan was adopted by the Metro Council in June, 2010 and approved by the USDOT in September 2010. To avoid a “lapse” the plan must be updated and approved by the USDOT by September 2014. If the plan were to lapse, no federally-funded transportation improvements could be obligated.

Because of the short timeline, limited available resources and overlap with the Climate Smart Communities project, the 2014 RTP work program must be scaled to focus on critical policy and project updates needed in the near term, while deferring less urgent or developed issues to the subsequent RTP update. A major focus of the 2014 update will be on meeting state and federal requirements, and incorporating a few regional initiatives including the Active Transportation Plan, Regional Safety Plan and establishing a definition and policy for auxiliary lanes.

The primary work product of the project will be an updated RTP that continues to comply with federal and state requirements, especially the Clean Air Act.

QUESTIONS FOR COUNCIL CONSIDERATION

Does the Council have any comments on the RTP work program as proposed?

PACKET MATERIALS

- Would legislation be required for Council action ☐ Yes ☒ No
- If yes, is draft legislation attached? ☐ Yes ☒ No
- What other materials are you presenting today?
 - Memo to Metro Council
 - 2014 RTP update work program summary



Metro | Memo

Date: June 10, 2013
To: JPACT and Metro Council
From: John Mermin, Senior Transportation Planner
Re: 2014 Regional Transportation Plan (RTP) work program

Introduction

In 2014, Metro is required to complete a periodic update of the Regional Transportation Plan (RTP) in order to maintain continued compliance with the federal Clean Air Act. The U.S. Department of Transportation (DOT) and the U.S. Environmental Protection Agency (EPA) approved and acknowledged the 2035 RTP air quality conformity determination on Sept 20, 2010. Under federal regulations, the RTP must be updated every four years to ensure that the plan adequately addresses future travel needs and is consistent with the federal Clean Air Act.

As a result, a new plan demonstrating conformity with the Clean Air Act must be approved and acknowledged by US DOT and US EPA in a formal conformity determination by September 20, 2014, when the current US DOT/US EPA conformity determination for the 2035 RTP expires. Staff is proposing to submit the updated plan to USDOT/EPA by July 24, 2014 to allow time for their review prior to conformity expiring. If the conformity determination expires, the plan is considered to “lapse,” ***meaning that federally-funded transportation improvements could not be obligated during the lapse period.*** This consequence would apply to engineering, right-of-way acquisition or construction of any federally funded or permitted transportation project, except those defined as exempt because they do not have the possibility of increasing vehicle emissions.

Scale of 2014 RTP update

An important related project currently underway is the state mandated Climate Smart Communities (CSC) project which is required to be completed by December 2014 and is expected to have major recommendations for the Regional Transportation Plan. Because of the short timeline, limited available resources and overlap with the CSC project, the 2014 RTP work program must be scaled to focus on critical policy and project updates needed in the near term, while deferring less urgent or developed issues to the subsequent RTP update (which will also incorporate CSC recommendations). See attached work program summary.

A major focus of the 2014 update will be on meeting state and federal requirements, and incorporating a few regional initiatives including the Regional Active Transportation Plan, Regional Safety Plan and establishing a definition and policy for auxiliary lanes. The next RTP update (which will be required by 2018) is proposed to be a more expansive effort that involves broader public discussion of plan policies and projects. By limiting this update to previously adopted local plans and corridor studies, projects that are included will have been subject to past public involvement. This approach continues the past cycle of every other update reopening a discussion of the RTP on a more fundamental level.

Background on the RTP

The 2035 RTP was developed to include separate layers of planned projects and programs that respond to differing federal and state planning mandates. These layers are:

- the **2035 RTP federal priorities** (AKA “financially constrained system”), which responds to federal planning requirements, and is based on a financial forecast of limited funding (“reasonably likely”) over the 20-year plan period. To be eligible for federal funding, projects must be included in the financially constrained system.
- the **2035 RTP Investment Strategy** (AKA “state system”) which responds to state planning requirements to develop a system that adequately serves the region’s land use vision, the 2040 Growth concept, and assumes significant new revenue over the 20-year plan period.

Next Steps

The work program will be discussed further by regional committees prior to asking JPACT and Metro Council to take action. This summer staff will develop materials to inform major tasks, e.g. existing conditions, policy updates and a project solicitation packet. The Fall will include assembly of major work products, e.g. updating project lists within each sub-region. The Winter will include modeling and evaluation of system performance and the Spring will include public comment on the draft plan and adoption proceedings.



2014 Regional Transportation Plan

John Mermin, Project Manager

GOAL: Adoption of a Regional Transportation Plan that advances the region's six desired outcomes and meets federal and state requirements.

METRO ROLE:

Adopt a Regional Transportation Plan that is informed by local and regional goals, technical analysis, and advisory committee and stakeholder input.

PROGRAM OBJECTIVES:

- Provide the Metro Council with a sound basis for an informed decision to update the Regional Transportation plan
- Emphasize the need for local and regional investments to achieve vibrant downtowns, main streets, and employment areas
- Increase regional coordination
- Comply with Oregon's Statewide Planning Goals and the Federal MAP-21 provisions
- Adopt the plan prior to its federal air quality conformity expiration date, thus avoiding a "lapse" that would stop the flow of federal transportation funds to our region



WORK PROGRAM ELEMENTS:

This work program will be accomplished using the following approach:

- Coordinate with local jurisdictions and State to develop financially constrained revenue forecast
- Set up a process for local coordinating committees (and Portland/Port of Portland) to submit updated project lists for the financially constrained system as well as the more aspirational "state" system that fit within revenue projections
- Model the financially constrained system and demonstrate conformity with the Clean Air Act.
- Update policy elements of the RTP to address federal and state requirements and recent regional initiatives
- Defer less urgent or less developed elements to next RTP update – see table on page two.

RELATED PROJECTS/PROGRAMS:

- Climate Smart Communities Scenarios
- Metropolitan Transportation Improvement Program
- Transportation Control Measures revisions
- Metro Equity Strategy
- Integrated mobility corridors (SW Corridor/East Metro Connections Plan)
- Regional Safety Plan
- Regional Active Transportation Plan

EXTERNAL PARTNERS:

- Local jurisdictions and special districts
- Transit agencies - TriMet and SMART
- Oregon Department of Transportation
- Oregon Department of Environmental Quality
- Port of Portland
- State of Oregon Department of Land Conservation and Development
- Business and community advocacy groups

COUNCIL ROLE:

- Policy direction
- Outreach to partners
- Adoption of Regional Transportation Plan

RTP UPDATE: STAGING THE 2014 AND 2018 UPDATES

2014 RTP update (2040 planning horizon)	2018 Update (2045 Planning horizon)
<p><u>Federal Requirements</u></p> <ul style="list-style-type: none"> • MAP-21 & other Federal Requirements <ul style="list-style-type: none"> ◦ EJ and Title VI updated planning analysis requirements • National Highway System (NHS) • MAP-21 performance management targets <p><u>State Requirements</u></p> <ul style="list-style-type: none"> • Projects & Functional class changes <ul style="list-style-type: none"> ◦ Corridor Plans (Southwest Corridor, East Metro Connections Plan, TV Highway) ◦ Local TSPs (Beaverton, Tigard, Tualatin, Wood Village, Oregon City, Wilsonville, Gresham, Milwaukie, Clackamas County) • Freight functional class update <p><u>Regional Initiatives</u></p> <ul style="list-style-type: none"> • Active Transportation Plan (existing conditions and policies) • Regional Safety Plan recommendations • Auxiliary lane definition and policy discussion 	<p><u>Federal Requirements</u></p> <ul style="list-style-type: none"> • New reauthorization requirements <p><u>State Requirements</u></p> <ul style="list-style-type: none"> • Climate Smart Communities recommendations • Mobility policy update to respond to Oregon Highway Plan amendments <p><u>Regional Initiatives</u></p> <ul style="list-style-type: none"> • Regional Transportation Functional Plan (RTFP) update • EJ policy update to incorporate Metro equity Strategy • Parking policy update • Regional Travel Options Strategic Plan recommendations • Regional Freight plan recommendations • Regional TSMO plan recommendations • High Capacity Transit System Expansion policy

KEY MILESTONES AND DECISIONS TIMELINE

1. Metro Council direction and endorsement of work program	June – July 2013
2. Release RTP project solicitation packet with revenue targets	October 2013
3. Begin conformity testing of project list with new TCMs	January 2014
4. Release Draft Plan for 45-day public comment period	March 2014
5. Complete final air quality conformity analysis release for 30-day public comment period	May-June 2014
6. Adopt plan and submit for federal and state review	July 2014
7. 2035 Regional Transportation Plan conformity expires	September 2014

EVENTS AND PRODUCTS TO ACTUALIZE KEY MILESTONES

Milestone 1 (Council direction and endorsement of work program):

June 2013:	Council discussion of proposed work program
June-July 2013:	Share work program with TPAC and JPACT, and ask for endorsement from JPACT and Metro Council

Milestone 2 (Release of RTP project solicitation packet with revenue targets):

Spring 2013:	Develop draft revenue forecast
Summer 2013:	Develop materials for solicitation packet including updated existing conditions & mobility corridor atlas, get feedback from TPAC on draft version
Summer 2013:	Get feedback on revenue forecast at 1-2 meetings with local partners
Summer 2013:	Technical workshop with local staff to review new transportation model

Milestone 3 (Begin conformity testing of project list with new TCMs):

Spring 2013	Agreement on new TCMs
Fall 2013	Approval of new TCMs
Fall 2013	Review updated policy edits responding to federal & state requirements, and recommended regional initiatives (regional safety plan, active transportation plan, definition/policy on auxiliary lanes)
Fall 2013	Coordinate with Metro equity work group
January 2014	Code projects for modeling

Milestone 4 (Release Draft Plan for 45-day public comment period):

Winter 2014	Share pilot project assessment of projects within one mobility corridor
Winter 2014	Complete system performance and AQ modeling of federal and state systems
Winter 2014	Complete environmental justice benefits and burdens analysis and Title VI disparate impacts analysis
Winter 2014	Propose adjustments to plan based on systems performance results
March 11, 2014	Brief Metro Council prior to release of draft document for public comment
March 12, 2014	Brief MPAC prior to release of draft document for public comment
March 13, 2014	Brief JPACT prior to release of draft document for public comment
March 21–May 5, 2014	Release draft plan for public comments (45-days)

Milestone 5 (Release final air quality analysis for 30-day public comment period):

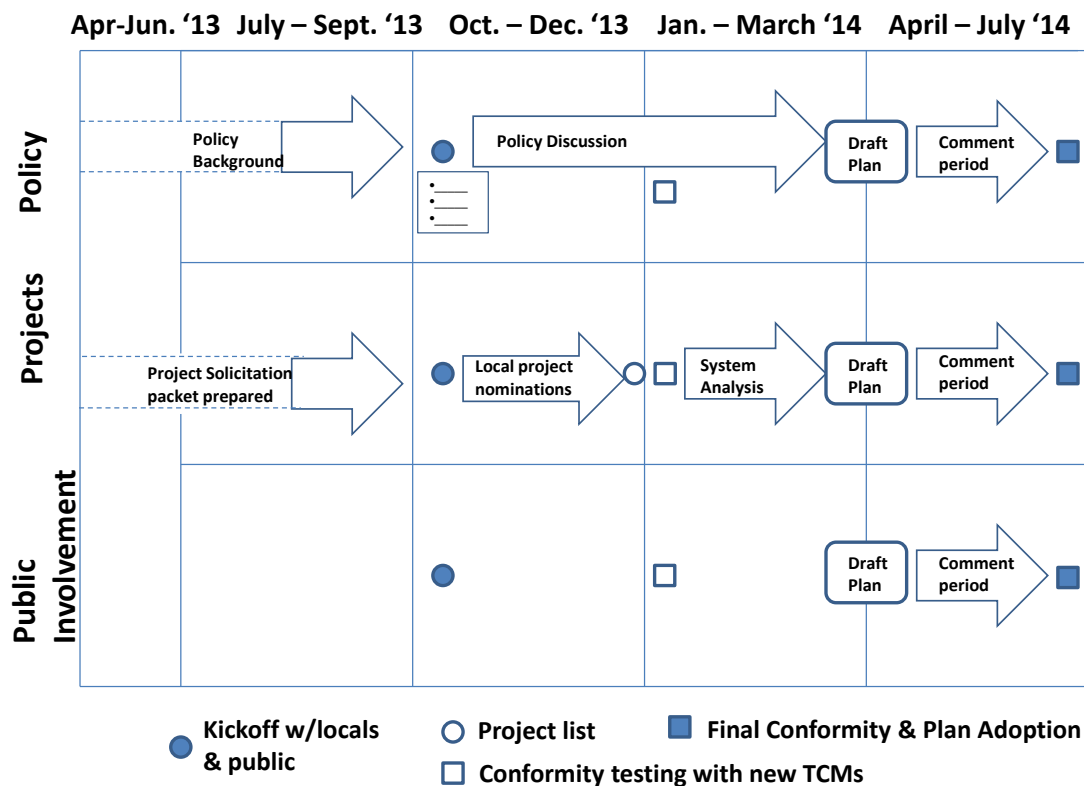
May 2014	Revise plan based on comments received in 45-day public comment period
May 2014	Code any project changes for final round of modeling

May 6, 2014	Provide Metro Council preview of potential refinements from public comments
May 7, 2014	Provide MPAC preview of potential refinements from public comments
May 8, 2014	Provide JPACT preview of potential refinements from public comments
May 8, 2014	Begin Air Quality Conformity modeling
May 18, 2104	MTAC briefing
May 30, 2014	TPAC briefing
June 2 – July 2, 2014	Public comment on AQ conformity (30-days)

Milestone 6 (Adopt plan and submit for federal and state review):

June 4, 2014	MTAC - Recommendation
June 19, 2014	Metro Council - First reading
June 25, 2014	MPAC - Recommendation
June 27, 2014	TPAC - Recommendation
July 10, 2014	JPACT - Action
July 17, 2014	Metro Council - 2 nd reading and Final Action
July 24, 2014	Transmit adopted RTP to US DOT & DLCD for review
Sept 20, 2014	2035 RTP conformity expires

2014 RTP Update Timeline



RESOURCES ALLOCATED, TOTAL FY 2013-2014

Staff: 2.6 FTE in Planning & Development, 1.0 FTE in Research Center, 0.08FTE in Government Affairs
Materials and Supplies: \$41,000

Materials following this page were distributed at the meeting.



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www.oregonmetro.gov/rtp



2014 Regional Transportation Plan update



Metro Council

June 18, 2013

John Mermin, project manager



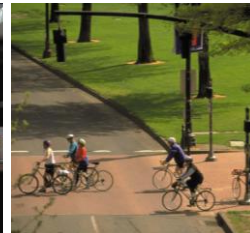
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What is an RTP?

- Required for all metropolitan regions
- Long range (20 years +) blueprint – guides regional and local planning
- Meets several federal & state requirements
- Financially constrained list of projects provides threshold for federal funding
- Supports the 2040 Growth Concept & desired outcomes.

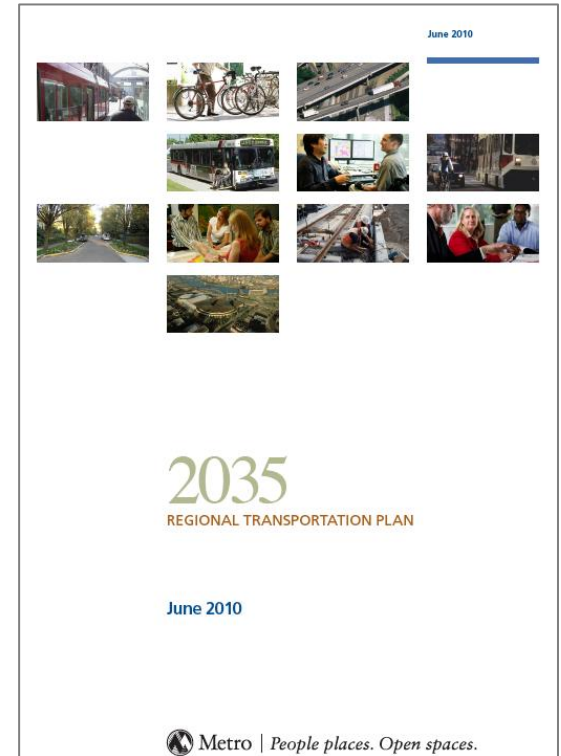
What outcomes does the RTP help achieve?

- Vibrant Communities
- Equity
- Economic prosperity
- Clean Air & Water
- Transportation choices
- Regional climate change leadership



Why Now?

- Required every 4 years
- Current plan expires September 2014
- If plan “lapses” we **cannot obligate any federal transportation funds**



Federal Requirements (2014)

- MAP-21 & other new Federal requirements
 - Environmental justice and other Title VI updated planning requirements
 - National Highway System
 - Performance measurement



State Requirements (2014)

- Projects & functional classification changes
 - **Corridor plans** (Southwest, East Metro, Tualatin Valley Highway)
 - **Local TSPs** (Beaverton, Tigard, Tualatin, Wood Village, Troutdale, Oregon City, Wilsonville, Gresham, Milwaukie, Clackamas County)
 - **Freight functional classification** update

Regional initiatives (2014)

- Active Transportation Plan policies
- Regional Safety Plan recommendations
- Auxiliary lane definition and policy discussion



What's coming in the next RTP update? (2018)

- Federal
 - New reauthorization requirements
- State
 - Climate Smart Communities Scenarios
 - Oregon Highway Plan - mobility policy update
- Recommended regional initiatives
 - Update regional transportation functional plan, incorporate Metro equity strategy, update parking policy, and more...!

Timeline...

End of September 2013

- Project solicitation packet completed
- Financial assumptions finalized
- Policy updates prepared
- Existing conditions “snapshot” completed

End of December 2013

- Updated project lists submitted to Metro
- Collaboration with Metro equity initiative
- Updated policies

...Timeline

End of March 2014

- Initial air quality testing and system performance complete
- Draft plan released for public review

July 2014

- Final air quality conformity completed
- Plan adopted and submitted to USDOT and DLCD

Coordination with other Metro initiatives

- Corridor planning efforts
- Metro Equity Strategy
- Climate Smart
Communities (e.g. existing
conditions “snapshot”)
- Others?

Next Steps

- JPACT & MPAC briefings
- TPAC & MTAC briefings
- JPACT action on work program
- Metro Council action on work program

Questions?



John Mermin

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