

BEFORE THE COUNCIL OF THE  
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF INITIATING ) Resolution No. 89-1047  
THE DEVELOPMENT OF A REGIONAL )  
YARD DEBRIS PLAN ) Introduced by Rena Cusma  
Executive Officer

WHEREAS, Metro Resolution No. 88-1012 recognized fourteen (14) action elements of the 1986 Waste Reduction Program (WRP) as priority elements to implement; and

WHEREAS, The Department of Environmental Quality (DEQ) staff and Metro staff have negotiated a draft stipulated order which identifies specific programs and timelines which, if adopted, shall require Metro to implement specific waste reduction programs; and

WHEREAS, The draft stipulated order allows Metro to develop a regional yard debris plan as an option to implementing the yard debris certification and rate incentives programs of the 1986 Waste Reduction Program; and

WHEREAS, Several local governments throughout the tri-county area have submitted letters of support to Metro indicating they would like Metro to develop a regional yard debris plan; now, therefore,

BE IT RESOLVED

The Council directs staff to initiate the development of a regional yard debris plan. Council recognizes that the allocation of resources for the project are subject to review by the Finance Committee.

ADOPTED by the Council of the Metropolitan Service District this 9th day of February, 1989.

  
Sharron Kelley, Deputy Presiding Officer

COMMITTEE REPORT

Consideration of Resolution No. 89-1047, for the Purpose of Initiating the Development of a Regional Yard Debris Plan

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Date: January 30, 1989

Presented By: Councilor Judy Wyers,  
Solid Waste Committee

Committee Recommendation

The Solid Waste Committee recommends Council adoption of Resolution No. 89-1047.

Discussion/Issues

The draft Environmental Quality Commission (EQC) Stipulated Order states that Metro will develop a regional yard debris plan or carry out the original certification and rate incentives program of the 1986 Waste Reduction Program. Staff does not believe that carrying out the yard debris certification program is an effective means to work cooperatively with local governments to increase yard debris recycling in the region. Therefore, it is staff's contention that development of a regional yard debris plan is not optional, but required via the EQC Stipulated Order.

The Committee asked if the time lines shown in the staff report are realistic. Staff indicated they are and that they would rather finish early than be late and be criticized by the DEQ. The Committee asked if there would be a written intergovernmental agreement with the cities and counties. Staff answered that there would probably be informal agreements.

The necessary resource requirements are included in the proposed interim budget package related to the Stipulated Order and are subject to review and consideration by the Finance Committee at a later (possibly February 16, 1989).

Vote

The Committee voted 3 to 0 to recommend Council adoption of Resolution No. 89-1047. Voting: Buchanan, Hansen and Wyers. Absent: Kelley and Ragsdale. This action taken January 24, 1989.

JW:RB:pa  
RAYB.034

STAFF REPORT

CONSIDERATION OF RESOLUTION NO. 89-1047 FOR  
THE PURPOSE OF INITIATING THE DEVELOPMENT OF  
A REGIONAL YARD DEBRIS PLAN

Date: January 23, 1989

Presented by: Richard Carson

FACTUAL BACKGROUND AND ANALYSIS

The Environmental Quality Commission on September 9, 1988, adopted rules which identified yard debris as a principal recyclable material in the Clackamas, Multnomah, Portland, Washington and West Linn wastesheds. These new rules require all local governments within the wastesheds to plan and implement programs which provide the opportunity to recycle yard debris.

Currently, the Department of Environmental Quality is requiring all local government yard debris plans to be submitted to the Department by February 15, 1989, as a part of the 1988 wasteshed recycling reports.

A significant element of these rules is the provision which allows Metro to provide a regional plan for yard debris recycling. The rules do not mandate that Metro develop such a plan. However, local governments are not required to have completed a local plan by February 15th if they choose to participate in a Metro regional plan.

While the new EQC yard debris rule does allow Metro the option of developing a regional yard debris plan, the draft EQC Stipulated Order states that Metro will develop a regional plan or carry out the original certification and rate incentives program of the 1986 Waste Reduction Program.

Staff does not believe that carrying out the yard debris certification program is an effective means to work cooperatively with local governments to increase yard debris recycling in the region. Therefore, it is staff's contention that development of a regional yard debris plan is not optional, but required via the EQC Stipulated Order.

Metro has received several letters of support for developing the regional plan from local governments throughout the tri-county area. Attachment 'A' of this report indicates a summary of those responses.

It is expected that this project can be completed by July 1990, provided adequate staffing is allocated. The staffing required has been presented to the CSWC as a part of the EQC Order staffing requirements. It is estimated that 1.75 FTE will be required to do the following work:

- Jan.-March, 1989 Determine which local governments to participate in regional plan; establish local government/Metro committee process to develop plan; hire employees to develop the plan.
- April-May, 1989 Complete Assessment of existing local government programs; education for local government committees; new employee training.
- June-Nov., 1989 Conduct assessment of market capacity, processing capacity, local government collection alternatives, facility impacts, local government financing options, data collection options to evaluate programs and tools to effectively implement the regional plan. (This timeframe recognizes that some of this work has been completed, i.e., market capacity.)
- Dec. '89-July '90 Write the regional yard debris plan. Includes incorporating local government plans developed outside of regional process into the regional plan, local government/Metro decisions regarding collection alternatives, financing, establishing goals, facility changes (possible new facilities), roles/responsibilities/timeframes to implement the plan.

The necessary resource requirements are summarized below. They are included in the proposed interim budget package relating to the Stipulated Order and therefore subject to review and consideration by the Finance Committee at a later date (possibly February 16).

Resource Assessment:

1.0 FTE Planning and Development Department

This position will be responsible for managing the development of the regional yard debris plan. Primary responsibilities include management of the local government committee process, assessing local government financing options and appropriate tools to enforce implementation of the plan, determine facility impacts resulting from the plan decisions and writing the regional yard debris plan.

.75 FTE Solid Waste Department

This position will be responsible for completing the technical assessments necessary to make decisions regarding the regional plan. Primary responsibilities include conducting markets and processing capacity analyses, local government collection options analyses, determining appropriate recycling goals and assisting in writing the regional yard debris plan (.25 FTE of this position will be allocated to curbside container project.)

EXECUTIVE OFFICER'S RECOMMENDATION:

The Executive Officer recommends approval of Resolution No. 89-1047 to initiate development of a regional yard debris plan.

ATTACHMENT 'A'

LOCAL GOVERNMENT RESPONSES ON REGIONAL  
YARD DEBRIS PLAN

Favor Metro Regional Yard Debris Plan

Beaverton*	Milwaukie
Cornelius*	Maywood Park
Durham	Portland
Fairview	Rivergrove
Forest Grove*	Sherwood*
Gladstone**	Tigard*
Gresham	Troutdale
Happy Valley	Tualatin
Hillsboro*	West Linn**
Lake Oswego	Wilsonville
Clackamas County	
Washington County*	

\* - Metro/Washington County Plan

\*\* - Plan in place, but favor regional approach

Develop Individual Plan

King City

Canby

Exempt From Any Plan By DEQ

Banks  
Barlow  
Estacada  
Gaston

Molalla  
North Plains  
Sandy

No Response

Johnson City

Oregon City

Note: Multnomah County has agreements with Portland and Gresham for yard debris programs in the urban areas of the county.