



JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION
September 12, 2013
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Jack Burkman
Carlotta Collette, Chair
Shirley Craddick
Nina DeConcini
Denny Doyle
Donna Jordan
Steve Novick
Kathryn Harrington
Neil McFarlane
Diane McKeel
Roy Rogers
Paul Savas
Don Wagner

AFFILIATION

City of Vancouver
Metro Council
Metro Council
Oregon Department of Environmental Quality
City of Beaverton, representing Cities of Washington Co.
City of Lake Oswego, representing Cities of Clackamas Co.
City of Portland
Metro Council
TriMet
Multnomah County
Washington County
Clackamas County
Washington State Department of Transportation

MEMBERS EXCUSED

Shane Bemis
Steve Stuart
Jason Tell
Bill Wyatt

AFFILIATION

City of Gresham, representing Cities of Multnomah Co.
Clark County
Oregon Department of Transportation, Region 1
Port of Portland

ALTERNATES PRESENT

Lisa Barton Mullins
Tom Imeson
Rian Windsheimer

AFFILIATION

City of Fairview, representing Cities of Multnomah Co.
Port of Portland
Oregon Department of Transportation, Region 1

STAFF: Grace Cho, Beth Cohen, Andy Cotugno, Kim Ellis, Elissa Gertler, Mia Hart, Alison R. Kean, Tom Kloster, Ted Leybold, Lake McTighe, John Mermin, Jim Middaugh, Kelsey Newell, Deena Platman, Randy Tucker, Steve Wheeler.

1. CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS

Chair Carlotta Collette declared a quorum and called the meeting to order at 7:30 a.m.

2. CITIZEN COMMUNICATIONS ON JPACT ITEMS

Mark Gamba: Councilor Gamba of the City of Milwaukie addressed JPACT members about the Active Transportation Plan (ATP). Councilor Gamba began by stating he is not speaking on behalf of the Milwaukie City Council. He expressed his support of the ATP, noting his personal advocacy of bike

commuting after he and his wife sold their second car for reasons related to climate change, physical, and economic health. His intention is to lead by example. He expressed concern surrounding the limitations of the ATP by not requiring infrastructure expenditures to improve and develop an active transportation network. Councilor Gamba urged JPACT members and the Metro Council to support the ATP and noted possible improvements through strengthening the plan.

Peter Welte: Mr. Welte addressed JPACT members about the Columbia River Crossing (CRC). Comments are listed in full as an attachment to the public record. Mr. Welte asked questions related to funding sources and political implications of the CRC. Questions surrounded project funding priorities in the case that new revenue is not identified; the source of construction funds in the absence of tolls; the source of funding for the “mitigation;” the amount of funds to be allocated for other local needs. Separately, Mr. Welte expressed his support of Councilor Gamba’s comments related to the ATP.

3. UPDATES FROM THE CHAIR & COMMITTEE MEMBERS

Mr. Rian Windsheimer updated members on the following items:

- The Statewide Transportation Improvement Program (STIP) 100% project listed was approved unanimously on September 11th. The final STIP review is February 15th.
- ConnectOregon has \$42 million available for projects. Changes to this round of funding include eligibility of bicycle and pedestrian projects, as well as a new requirement for grant recipients to report performance measures. Applications are released in October and due in November. Review of projects will begin in April to May.

Mr. Neil McFarlane updated members on the CRC. Washington DOT remains a partner and would enter into an inter-governmental agreement with ODOT to collaborate on tolling, operation and maintenance requirements. The Washington interchanges would be developed as funding is identified. TriMet would become the FTA grantee and assist in project management. A special session is required to remove the legislation’s requirement for the State of Washington to allocate appropriate funding by September 30, as Oregon is the sole funding and tolling source. The CRC is planned to remain on schedule.

Chair Collette updated members on the following items:

- The Oregon Transportation Research and Education Consortium (OTREC) Summit is September 16th;
- Coalition for a Livable Future (CLF) Regional Livability Summit is October 11th.
- RailVolution is October 20 – 23rd in Seattle. The focus of the conference is building livable communities with transit and includes mobile workshops, sessions, and networking opportunities to exemplify how communities are putting using best practices;
- There is a recommendation to reconvene the Bi-State Committee. The Bi-State Committee is a sub-committee of JPACT and the SW Washington Regional Transportation Council. A letter recommending new members will be sent out to cities and counties in Clark County and the Portland Metro area. Mr. Jack Burkman stated the first meeting is planned for October 17th to discuss the role of the committee.
- Proposed Regional Intelligent Transportation System (RITS) projects under the STIP will not be funded. Transportation Systems Management & Operation (TSMO) includes projects of small changes and significant impacts. Chair Collette encouraged Chair Bill Wyatt of the

Region 1 STIP Project Selection Committee to consider a special fund for RITS. Members asked further clarifying questions surrounding STIP funding for trail maintenance projects, materials for bridge construction, and best practices.

Mr. Tom Kloster of Metro stated the Association of Metropolitan Planning Organizations (AMPO) Conference is October 22 – 25th.

4. CONSIDERATION OF THE MINUTES FOR JULY 11, 2013

MOTION: Councilor Harrington moved and Councilor Lisa Barton Mullins seconded to approve the JPACT Minutes from August 1, 2013.

RESULT: With all in favor, the motion passed.

5. DRAFT REGIONAL ACTIVE TRANSPORTATION PLAN: RESOLUTION NO. 13-4454

Ms. Lake McTighe of Metro provided an overview of the Active Transportation Plan (ATP). Development of the ATP was identified as a follow-up implementation activity in the 2035 Regional Transportation Plan (RTP). The revised Draft ATP was released in August and reflects stakeholder comments. The ATP provides a regional vision knitting together local plans and visions into comprehensive, connected bicycle and pedestrian networks. One of the plan's intentions is to position communities to be more competitive for funding and project development.

Resolution No. 13-4454 acknowledges the work completed to date on the Draft ATP and directs staff to provide further opportunities for review and refinements. The plan will be available for public comment in March 2014 and will remain draft until proposed for adoption as a component of the RTP in 2014. Recommendations from TPAC included: edits to the resolution language; formation of an ATP/RTP workgroup to guide refinements and provide a forum to better understand the plan's proposals; hasten work and update the RTP with the ATP, while acknowledging the limited timeframe of the RTP.

The acknowledgment resolution will be brought to Council for approval on September 26th. The plan will continue to be refined through stakeholder engagement, workshops, and the workgroup recommendations through February 2014. The Draft ATP is released for public comment in March 2014 and proposed for adoption as a component of the 2014 RTP Update in July.

Ms. McTighe summarized changes made to the ATP, highlighting refinements based on stakeholder input, and provided an overview of regional funding impacts of the ATP. The ATP provides information to elected officials and agencies to make well-informed policy decisions, while receiving the highest return on investment when they choose to invest in active transportation.

Member comments included:

- Members asked if the approved budget amendment to extend work on the ATP would cover the proposed work group. Councilor Harrington stated the work group would be covered under the budget extension as a tool for collaborative community engagement.

- Commissioner Paul Savas expressed appreciation of the work completed on the ATP and discussed the need for flexibility related to addressing the local needs of communities that are not represented in the current network maps.
- Members acknowledged the valuable discussions that occurred throughout the process and expressed appreciation of the work completed.

MOTION: Mayor Denny Doyle moved and Councilor Jordan seconded to approve **Resolution No. 13-44**: acknowledging work completed to date and initiating further review and refinement of the Draft Regional Active Transportation Plan through the comprehensive update of the 2014 Regional Transportation Plan.

RESULT: With all in favor, the motion passed.

6. 2014 REGIONAL TRANSPORTATION PLAN (RTP) WORK PROGRAM: RESOLUTION NO. 13-4456

Mr. John Mermin of Metro provided an overview of the revised 2014 RTP Update work program. “Auxiliary lane definition and policy discussion” was removed based on direction at the JPACT meeting on July 11th. Metro Council will be asked to approve Resolution No. 13-4454 on September 12th.

MOTION: Councilor Donna Jordan moved and Councilor Harrington seconded to approve **Resolution No. 13-4454**: approving a work program for the 2014 Regional Transportation Plan Update.

RESULT: With all in favor, the motion passed.

7. APPROVAL OF TRANSPORTATION ALTERNATIVES FUNDS FOR CONTINGENCY OF 11 2012-15 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) PROJECTS: RESOLUTION NO 13-4459

Mr. Ted Leybold of Metro provided an overview of the Transportation Alternatives funding program, created under the new funding programs outlined in the federal transportation bill authorization. Eleven local transportation projects selected for funding by ODOT will now be partially funded by Metro due to changes under federal MAP-21 authorization. The eleven projects had access to ODOT contingency funds when originally selected for funding; Resolution 13-4459 creates a comparable contingency fund to prevent delays and increased costs associated with the eleven projects.

MOTION: Councilor Harrington moved and Councilor Jordan seconded to approve **Resolution No. 13-4456**: amending the 2012-15 Metropolitan Transportation Improvement Program (MTIP) to add the Transportation Alternatives program contingency fund for eleven projects.

RESULT: With all in favor, the motion passed.

8. REGIONAL FLEXIBLE FUND ALLOCATION PUBLIC COMMENT PERIOD SUMMARY AND LOCAL COORDINATING COMMITTEE UPDATE

Mr. Leybold provided an overview of the Regional Flexible Fund Allocation public comment period. The regional public comment period included increased outreach to limited English language proficiency populations through outreach to equity groups and faith-based organizations as well as with translations of project summaries and materials. A public hearing was held May 30th and approximately 800 comments were received, including over 600 comments collected with a web-based feedback tool. Identified themes from the comments included bicycle and pedestrian safety, connection people to jobs, support for a regional freight analysis and data tool, and concern surrounding the Regional Economic Opportunity Fund project nomination and selection process not meeting public process and Title VI intent.

Members provided an overview of the sub-regional recommendation process:

- Commissioner Steve Novick provided an overview for the City of Portland. A public hearing was held on August 15th with 41 people in attendance, 23 of which testified. Portland City Council will nominate projects for the 100% list on September 18th.
- Commissioner Paul Savas provided an overview for Clackamas County. An open house was held August 1st with over 35 comments collected from residents and many more in attendance. The Clackamas County Coordinating Committee (C4) Metro Subcommittee assessed the technical evaluations and public comments on September 4th. Discussion themes surrounded safety for vulnerable populations and blind curves. Five projects were selected for Regional Flexible Funds, though Subcommittee members agreed all proposed projects met the program criteria and more funding resources are in need. Commissioner Savas provided recommendations related to refining criteria for project scoping and prioritization.
- Commissioner Diane McKeel provided an overview for Multnomah County. An open house was held July 29th. Seven residents were in attendance and six letters of support were received. The East Multnomah County Transportation Committee (EMCTC) endorsed one project for RFFA funding and two projects for REOF funding on September 9th.
- Commissioner Roy Rogers provided an overview for Washington County. An open house was held August 13th with opportunity for public comment posted to the county website, email lists, media outreach, and coordinating committees. Washington County Coordinating Committee recommended a total of six projects for funding based on a technical evaluation and public comments.

TPAC will be asked to review the final list of recommended projects for 2016-18 regional flexible funds at the TPAC meeting on September 27th. The recommended 100% project list, legislation with conditions of approval, and subsequent documentation for the 2016-18 RFFA will be brought to JPACT on October 12th to recommend for adoption by the Metro Council on October 17th. Following JPACT and Metro Council action, Metro staff will prepare the MTIP and air quality conformity report which will be brought to JPACT for consideration in spring 2014.

9. OREGON'S PRIORITIES FOR REAUTHORIZATION OF MAP-21

Mr. Travis Brouwer of ODOT provided an overview of Oregon's priorities for the reauthorization of MAP-21. The Oregon Department of Transportation (ODOT), working with the Association of Oregon Counties (AOC) and the League of Oregon Cities (LOC), is developing Oregon's Priorities for Reauthorization of MAP-21. Consistent with the previous three reauthorization cycles, ODOT has worked with state transportation stakeholders, including the Association of Oregon Counties,

Leagues of Oregon Cities, and will ask OMPOC to review and endorse the priorities. ODOT, AOC, and LOC have reviewed the reauthorization document and have release it for public comment.

Mr. Brouwer noted that the agenda focuses on funding, particularly as relates to long-term sustainable transportation funds. The Highway Trust Fund expires around the same time as MAP-21, which exhausts \$15 billion in funds. Additional agenda items include state investments priorities in active transportation, freight, and safety. The framework of MAP-21 is aimed to move from a program-based performing and planning approach to an outcome-based approach.

Member comments included:

- Members expressed interest in having a staff review to clarify what is included and excluded for federal legislation, as related to past aspirations.
- Members asked clarifying questions surrounding bridge replacement and repair under MAP-21. Mr. Brouwer stated the investment priorities include fixing the system, keeping within a state of good repair across all modes of transportation.
- Mr. Tom Kloster of Metro clarified that ODOT is seeking endorsement from OPMOC. JPACT will be asked to approve the “Oregon’s Priorities for Reauthorization of MAP-21” handout in the packet materials.

10. ADJOURN

Chair Collette adjourned the meeting at 8:52 a.m.

Respectfully Submitted,



Mia Hart

Recording Secretary

| ITEM | DOCUMENT TYPE | DOC DATE | DOCUMENT DESCRIPTION | DOCUMENT No. |
|------|---------------|----------|--|--------------|
| 2 | Letter | 9/12/13 | Citizen Testimony: Questions regarding the CRC | 091213j-01 |
| 3 | Handout | N/A | STIP Proposed 100% Recommendation List | 091213j-02 |
| 3 | Handout | N/A | ConnectOregon V Bicycle/Pedestrian Primer | 091213j-03 |
| 3 | Brochure | N/A | 2013 Annual AMPO Conference | 091213j-04 |

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| 4 | Handout | 8/1/13 | 080113 JPACT Minutes | 091213j-05 |
| 5 | Handout | N/A | ATP Bicycle and Pedestrian Network Maps | 091213j-06 |
| 5 | PPT | 9/12/13 | Draft Regional ATP | 091213j-07 |
| 6 | PPT | 9/12/13 | 2014 Regional RTP Work Program | 091213j-08 |
| 8 | Letter | N/A | City of Portland RFFA Projects Recommendations | 091213j-09 |
| 8 | Letter | 9/5/13 | Clackamas County RFFA Projects Recommendations | 091213j-10 |
| 8 | Letter | 9/11/13 | Washington County RFFA Projects Recommendations | 091213j-11 |
| 8 | PPT | 9/12/13 | 2016-18 RFFA Public Comment Summary | 091213j-12 |