 **Metro** | *Agenda*

Meeting: Metro Council
Date: Thursday, Sept. 12, 2013
Time: 2 p.m.
Place: Metro, Council Chamber

CALL TO ORDER AND ROLL CALL

- 1. INTRODUCTIONS**
- 2. CITIZEN COMMUNICATION**
- 3. CONSIDERATION OF THE COUNCIL MINUTES FOR AUGUST 15, 2013**
- 4. ORDINANCES – FIRST READING**
 - 4.1 **Ordinance No. 13-1315**, For the Purpose of Amending the FY 2013-14 Budget and Appropriations Schedule to Add a 1.0 Limited Duration Analyst in the Cemetery Program.
- 5. RESOLUTIONS**
 - 5.1 **Resolution No. 13-4456**, For the Purpose Approving a Work Program for the 2014 Regional Transportation Plan Update.
- 6. CHIEF OPERATING OFFICER COMMUNICATION**
- 7. COUNCILOR COMMUNICATION**

**Carlotta Collette,
Metro Council**

ADJOURN

Television schedule for Sept. 12, 2013 Metro Council meeting

<p>Clackamas, Multnomah and Washington counties, and Vancouver, WA Channel 30 – Community Access Network <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 <i>Date:</i> Thursday, Sept. 12</p>	<p>Portland Channel 30 – Portland Community Media <i>Web site:</i> www.pcmtv.org <i>Ph:</i> 503-288-1515 <i>Date:</i> Sunday, Sept. 15, 7:30 p.m. <i>Date:</i> Monday, Sept. 16, 9 a.m.</p>
<p>Gresham Channel 30 - MCTV <i>Web site:</i> www.metroeast.org <i>Ph:</i> 503-491-7636 <i>Date:</i> Monday, Sept. 16, 2 p.m.</p>	<p>Washington County Channel 30– TVC TV <i>Web site:</i> www.tvctv.org <i>Ph:</i> 503-629-8534 <i>Date:</i> Saturday, Sept. 14, 11 p.m. <i>Date:</i> Sunday, Sept. 15, 11 p.m. <i>Date:</i> Tuesday, Sept. 17, 6 a.m. <i>Date:</i> Wednesday, Sept. 18, 4 p.m.</p>
<p>Oregon City, Gladstone Channel 28 – Willamette Falls Television <i>Web site:</i> http://www.wftvmedia.org/ <i>Ph:</i> 503-650-0275 Call or visit web site for program times.</p>	<p>West Linn Channel 30 – Willamette Falls Television <i>Web site:</i> http://www.wftvmedia.org/ <i>Ph:</i> 503-650-0275 Call or visit web site for program times.</p>

PLEASE NOTE: Show times are tentative and in some cases the entire meeting may not be shown due to length. Call or check your community access station web site to confirm program times.

Agenda items may not be considered in the exact order. For questions about the agenda, call the Metro Council Office at 503-797-1540. Public hearings are held on all ordinances second read. Documents for the record must be submitted to the Regional Engagement and Legislative Coordinator to be included in the meeting record. Documents can be submitted by e-mail, fax or mail or in person to the Regional Engagement and Legislative Coordinator. For additional information about testifying before the Metro Council please go to the Metro web site www.oregonmetro.gov and click on public comment opportunities.

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Agenda Item No. 3.0

Consideration of the Council Minutes for August 15, 2013

Metro Council Meeting
Thursday, Sept. 12, 2013
Metro, Council Chamber



METRO COUNCIL MEETING

Meeting Summary

August 15, 2013

Metro, Council Chamber

Councilors Present: Council President Tom Hughes, and Shirley Craddick, Sam Chase, Kathryn Harrington, Bob Stacey, Carlotta Collette and Craig Dirksen

Councilors Excused: None

Council President Tom Hughes called the regular council meeting to order at 2:02 p.m.

Council President Hughes stated that on July 25 the Metro Council moved to postpone Resolution No. 13-4445, regarding the sale of certain property to the Union Pacific Railroad Company, to a date certain of September 5. However, in observance of the important religious holiday Rosh Hashanah, and due to a light agenda, Council President Hughes canceled the Sept. 5 meeting. He called for a motion to postpone the legislation indefinitely to ensure Metro and UP have sufficient time to continue discussions prior to Council consideration and action on the legislation.

Motion:	Councilor Bob Stacey moved to postpone Resolution No. 13-4445 indefinitely.
Second:	Councilor Shirley Craddick seconded the motion.

Vote: Council President Hughes, and Councilor Craddick, Collette, Harrington, Chase, Dirksen, and Stacey voted in support of the motion. The vote was 7 ayes, the motion passed.

1. INTRODUCTIONS

There were none.

2. CITIZEN COMMUNICATIONS

There were none.

3. CONSENT AGENDA

Motion:	<p>Councilor Craig Dirksen moved to approve the August 15, 2013 consent agenda:</p> <ul style="list-style-type: none"> • Consideration of the Council Minutes for August 8, 2013; • Resolution No. 13-4449, For the Purpose of Authorizing the Chief Operating Officer to Execute an Agricultural Lease on Metro-Owned Property; and • Resolution No. 13-4451, For the Purpose of Authorizing the Chief Operating Officer to Enter Into an Intergovernmental Agreement Regarding Distribution of Shared Services Funds to Washington County School Districts.
Second:	Councilor Craddick seconded the motion.

Vote: Council President Hughes, and Councilor Craddick, Collette, Harrington, Chase, Dirksen, and Stacey voted in support of the motion. The vote was 7 ayes, the motion passed.

4. RESOLUTIONS

4.1 **Resolution No. 13-4450**, For the Purpose of Approving FY 2012-2013 Funding for Community Planning and Development Grants Funded with Construction Excise Tax.

Ms. Martha Bennett, with assistance from Mr. Tim Collier of Metro, provided a presentation on the third cycle of Community Planning and Development grants. The grants, funded through the collection of construction excise taxes, provide funding to local governments for regional and local planning that is required to make land ready for development after its inclusion into the urban growth boundary (UGB). Based on projections from August 2013, Metro financial staff anticipates \$4.3 million will be collected and available through September 2014.

Ms. Bennett emphasized the diversity among the project applications and briefly overview her recommendation for the approximately \$4.2 million:

- Projects outside the urban growth boundary:
Per the administrative rules, 50 percent of the funds projected for the third grant cycle must be allocated for planning projects added to the UGB since 2009 or are in an Urban Reserve area. However, having only received approximately \$1.3 million in requests for projects outside the UGB, all applications that met the grant criteria were proposed to receive full funding.

PROJECT NAME	REQUESTOR	FUNDING RECOMMENDATION
• South Cooper Mountain Concept & Community Plan	City of Beaverton	\$469,397
• Urban Reserves Concept Plan	City of Cornelius	\$73,000

• Forest Grove Westside Planning Program	City of Forest Grove	\$221,139
• Frog Pond/Advance Road Concept Plan	City of Wilsonville	\$341,000
• Concept Planning of Area 93	Washington County	\$122,605
		Sub Total = \$1,350,141

• Projects **inside** the urban growth boundary:

PROJECT NAME	REQUESTOR	FUNDING RECOMMENDATION
• Gresham Vista Business Park Eco-Industrial Strategies	City of Gresham	\$100,000
• Rock Creek Employment Center Infrastructure Funding Plan	City of Happy Valley	\$53,100
• King City Town Center Action Plan	City of King City	\$75,000
• Lake Oswego SW Employment Area Plan	City of Lake Oswego	\$80,000
• River Terrace Community Plan Implementation	City of Tigard	\$245,000
• Downtown Tigard Mixed-Use Development Projects	City of Tigard	\$100,000
• Arch Bridge/Bolton Center	City of West Linn	\$220,000
• Clackamas Regional Center Area Performance Measures & Multi-Modal Area Project	Clackamas County	\$160,000
• Powell-Division Transit & Development Project	Cities of Gresham & Portland	\$681,000
• Willamette Falls Visioning/Master Plan	City of Oregon City	\$300,000
• Mixed-used Zoning Project	City of Portland	\$380,759
• Tonquin Employment Master Plan/Washington County Large	City of Sherwood & Washington County	\$255,000
• Strategically Significant Employment Lands Site	Clackamas County	\$200,000
		Sub Total = \$2,849,859
		Grand Total = \$4,200,000

In addition to the above allocations, Ms. Bennett recommended that \$100,000 be reserved for an audit of grant cycles 1 and 2, and current cycle 3 if possible. The audit would review the program goals, as well as evaluate how effective the grants are in making areas ready for development and assess if actual development has been realized. Ms. Bennett clarified that should the projections be incorrect, and Metro collect less funds, she proposed to use Metro general funds to supplement the audit as opposed to reducing grant amounts awarded to partner jurisdictions. Additionally, Ms. Bennett clarified that should Metro collect more than the projected amount, funds would be continued over to a cycle 4 or allocated at a later date.

Mr. Gerry Uba of Metro briefly highlighted and provided status updates on four projects in the cities of Happy Valley, Forest Grove, and Portland, and in Washington County, that received grants funds in cycles 1 or 2. A total of 42 projects were funded through the first two cycles. Mr. Uba welcomed Ms. Maggie Skenderian of the City of Portland to share a few words about the city's Foster Lents Integration Partnership project which was awarded \$250,000 in cycle 2. Ms. Skenderian thanked Metro for the grant, and stated that the project – which runs from the beginning of Powell Boulevard to 122nd Road – could not have happened without the outside financial support. She provided a brief high-level overview of the project and stated that the Partnership has identified key intersections along the corridor where there is an opportunity to provide short and long-term investments. Highlighted examples included storefront improvements and flood mitigation.

Mr. Tim Smith, Chair of the grant selection committee, thanked Metro and emphasized the great applications. Per Metro Code and the grant administrative rules, Metro is required to have a selection committee review and recommend project applications to the COO for funding. Mr. Smith stated that the selection committee's recommendation was fairly consistent with the Chief Operating Officer recommendation. He also stated that the selection committee made a series of recommendations for those applicants who received partial funding to ensure the funds allocated could best leverage the goals of the grant program.

Ms. Bennett briefly highlighted next steps. Pending the Metro Council's approval of the legislation, staff would begin to work with each of the awardees to draft intergovernmental agreements for the grant funds. Conditions recommended by the COO and the committee would be included in the IGAs. Additional highlighted next steps included media campaigns for new or completed projects. (The full COO recommendation and presentation included as part of the meeting record.)

Council President Hughes gaveled and opened a public hearing on Resolution No. 13-4450.

- Shannon Stadey, City of Gresham: Ms. Stadey spoke on behalf of the Port and Gresham for the Gresham Vista Business Park application. She stated that the Port and City have worked together to develop and market the site since its purchase in 2011, and with assistance from partners, including Metro, developed complete implementation and eco-efficient strategies in January 2013. The grant will provide funding for next step in implementing near-term strategies from the plans. Ms. Stadey thanked the selection committee and COO for recommending funding for the project.
- Lise Glancy, Port of Portland: Ms. Glancy stated that the vision for the Gresham Vista Business Park is to combine environmental stewardship and eco-industrial innovation to create a signature business park that will create businesses and industries that provide higher-wage jobs and tax base, and bring economic prosperity to east Multnomah County. She stated that the project team is committed to developing a park the city can be proud of, and was optimistic that the Port and City's collective efforts could serve as a model for the

region. Staff looked forward to project next steps including the development of the stormwater master plan and central infrastructure master plan. Ms. Glancy urged the Metro Council to adopt the resolution. Separately, she addressed the grant applications submitted by Washington and Clackamas counties regarding industrial site readiness and employment areas, and urged the Council to consider funding both projects fully should additional funds become available.

Councilors encouraged interested parties to visit the Metro website at www.oregonmetro.gov for more information on eco-efficient employment strategies.

- Katherine Kelly, City of Gresham: Ms. Kelly addressed the Metro Council on behalf of the cities of Portland and Gresham's joint grant application for the Powell-Division Transit and Development project; a project that sets the stage for land use and development at critical nodes along the 13-mile corridor. Ms. Kelly thanked Metro for allocating \$681,000 in grant funding and stated that although it is less than the cities requested, she believed the project could make reductions in staff time. However, any additional reductions would be of concern and would limit the cities' vision for the project. She thanked the COO for her recommendation and urged Council support.
- John Kovash, City of West Linn: Mayor Kovash addressed the Council on the city's project. He stated that the City Council and staff have worked hard over the last two years to move the city forward and to work collaboratively with Metro and other jurisdictional partners. He stated that economic development is the City Council's first priority and the grant will help to address this goal. He stated that city staff worked hard on the application, and looked forward to working with Metro and Oregon City staff to improve their area. He also stated that August 15, 2013 marked West Linn's 100th anniversary and stated that he believed the grant award was the best present the city could receive to commemorate its next 100 years.
- Thomas Frank, City of West Linn: Councilor Frank expressed his support for the funds awarded to the City's Arch Bridge National Planning project. He stated that he was proud to be a part of a city council that has placed economic development as a goal. He believed that the city could create a master plan that would highlight the wonderful West Linn community and natural resources in the area. Councilor Frank stated that the grant would allow West Linn to develop an Arch Bridge vision that can be part of the city today and into the future.
- Keith Liden, City of King City: Mr. Liden, a contract planner for the City, expressed thanks for the grant and stated that \$70,000 is an unprecedented amount for a small community like King City. He stated that the city agreed with the selection committee's recommended conditions and stated that the team had always intended to address these as part of the project. He addressed two issues or concerns flagged by the committee: (1) capability of the staff and consulting team; and (2) unrealistic project budget. Mr. Liden, a civil engineer for 20 years, provided a brief overview of his and the consulting team's credentials and previous projects. Additionally, he stated that given his experience and research, he believed the King City project's scope and budget were realistic. He did state however, that ODOT has expressed some concern about the project's impact on Highway 99 and

pedestrian crossings, and stated that the Department is interested in adding a contingency to the project. He would like this topic to be addressed during the IGA negotiations, and stated that the City could not absorb the contingency into its remaining budget.

- Valerie Sutton, City of Beaverton: Ms. Suttten expressed the Beaverton’s appreciation for the COO’s recommendation for full funding for the South Cooper Mountain Planning project. She emphasized that the project is critical for the city and could not have been possible without the grant funds. She thanked Metro staff and the selection committee for their work, and stated that the city looks forward to working in partnership with Metro, Washington County and Beaverton’s neighboring cities Tigard, and Hillsboro.
- Mike Dahlstrom, Washington County: Mr. Dahlstrom expressed the County’s appreciation for the partial funding for its application to assess 15 sites in five Washington County cities that will help to move the sites to market and make them regionally available for large lot industrial uses. He stated that the County’s role in the application is to support the cities and to facilitate efficient use of the grant resources. The County will serve as a fiscal agent for the grant funds and as the overall project manager. Mr. Dahlstrom requested on behalf of the County that the application – which the COO’s recommendation combined with the City of Sherwood’s application and funded at 70 percent – receive additional monies now that the updated financial forecasts are available. Separately, he thanked Metro for its financial support of the Aloha-Reedville project that received previous grant funding. (Written letter included as part of the meeting record.)

Seeing no additional members of the public who wished to testify, Council President Hughes closed the public hearing on Resolution No. 13-4450.

Council Discussion

The Metro Council thanked Councilor Harrington for serving as the Council liaison to the project, and Ms. Bennett, Metro staff and the selection committee for their thoughtful discussion, deliberations and recommendations on the third cycle of the Community Planning and Development grants. Councilors emphasized that Metro is investing \$4.2 million into local communities’ planning efforts that will help to achieve employment and job growth consistent with the region’s 50-year vision. Councilors also noted that many of the applications awarded funds build off of previously completed work; such as the East Metro Connections Plan, high capacity transit plan, or eco-efficient employment toolkits. Councilors emphasized that the regional grant program’s objective is to invest in the most regionally significant projects that will help realize development inside the UGB; and that the region is using the land as efficiently and effectively as possible to ensure a great quality of life for all. Councilors discussed the geographic distribution of funds, and noted that many of the cycle 3 recipients represent smaller communities in the Metro boundary. Councilors looked forward to the opportunity to work with the small jurisdictions. Lastly, while the Metro Council appreciated Washington County’s request for additional funding, councilors noted that to do so would require Metro to pull funding from another grant recipients.

Motion:	Councilor Kathryn Harrington moved to approve Resolution No. 13-4450.
Second:	Councilor Carlotta Collette seconded the motion.

Vote:

Council President Hughes, and Councilor Craddick, Collette, Harrington, Chase, Dirksen, and Stacey voted in support of the motion. The vote was 7 ayes, the motion passed.

4.2 **Resolution No. 13-4452**, For the Purpose of Approving the Amended and Restated Visitor Facilities Intergovernmental Agreement.

Ms. Teri Dresler of Metro provided a brief introduction to the Oregon Convention Center (OCC) hotel project. In January 2012, the Metro Council directed staff to explore the feasibility, interest and support for developing a privately owned and privately operated hotel directly adjacent to the OCC for the purpose of serving clients from the national conventions market. In April 2012, the project team developed a statement of principles between project partners Metro, the City of Portland, and Multnomah County that expressed support from organizations' leaders and required elements such as minimum public investment in the project, labor peace agreements, and a focus on equity in contracting and employment. Since that time, project partners have been working with Mortensen Development and Hyatt Hotels, the team selected through the competitive recruitment process.

Ms. Cheryl Twete of Metro and Mr. Scott Cruickshank of the OCC briefly overviewed Resolution Nos. 13-4452 and 13-4453. Resolution No. 13-4452, if approved, would authorize the COO to amend the Visitor Facilities Intergovernmental Agreement established in 2001. Highlighted changes included the addition of three new funding priorities that:

- authorize Metro to issue revenue bonds and authorize a site-specific hotel-motel tax collected from the proposed OCC hotel to be utilized and redirected into the funding system to help pay for bond repayment;
- authorize the City of Portland to utilize funding for the Rose Quarter and tourism-related facilities; and
- authorize Multnomah County to use funding for operational services related to the tourism industry.

Other highlighted revisions include new management provisions, the creation of a financial review team, and new regional facilities strategic plan. The hotel term sheet, Exhibit A to Resolution No. 13-4453, is a non-binding preliminary development agreement that includes key components such as the hotel brand, size and contracting requirements, as well as the proposed financial breakdown between private and public share of investments and construction financing. Highlighted changes to the term sheet since the Council's public hearing on August 8 included new language stating that no public funds will be used towards the development of a private parking facility, and language ensuring that the hotel would not precipitate room rate declines in the central city. Details regarding the term sheet and new proposed language will be discussed and finalized with the final agreement, currently scheduled for Metro Council consideration and vote in winter 2013. (The full IGA and term sheet are included as part of the meeting record as Exhibit A's to Resolution No. 13-4452 and Resolution No. 13-4453 respectively.)

Mr. Ken Rust of Public Financial Management, Inc. quickly overviewed the funding plan for the hotel. The funding for the project, which totals \$197.5 million, is divided into three components:

- 60 percent of the project will be funded by private funds from the developer and hotelier;

- 10 percent of project will be funded by public funds from Metro reserves, a Portland Development Commission loan, and state lottery dollars; and
- 30 percent through Metro revenue bonds to be repaid by transient lodging taxes paid by future visitors staying at the hotel.

Mr. Rust also confirmed that no public funds would be used to operate the hotel, only to help construct the facility. (The full presentation and revised materials included as part of the meeting packet.)

Council President Hughes opened the meeting for public comment on Resolution No. 13-4452 and Resolution No. 13-4453:

- Steve Buckstein, Cascade Policy Institute: Mr. Buckstein was not in support of the project. He discussed the challenges the OCC and other convention centers have experienced, and the decline in convention business. He stated that while he understood the proposed project minimizes the amount of taxpayer money at risk, he believed Metro was still risking taxpayer money for other purposes. He recommended Metro sell the convention center and stated that convention centers and entertainment are not core functions of Metro. He questioned if conventions centers and convention center hotels would be considered financial scams in the future due to high risk to Oregonian taxpayers. (Written testimony included as part of the meeting record.)
- Tim Ramis, 2 Center Pointe, Lake Oswego: Mr. Ramis spoke on behalf of hotel operators in downtown Portland. He thanked Councilor Stacey for his efforts to get the timely disclosure of information and responses to his and other interested parties' questions. Having only received the requested information Wednesday evening, Mr. Ramis requested that the Council hold its vote for one week in order to allow for experts in the local industry to review and comment. Secondly, he addressed public records requirements and secrecy provisions outlined in Exhibit A to Resolution No. 13-4453. He stated that government is allowed to choose which information is kept confidential or shared with the public, and questioned if the language in the term sheet reflected the policy direction the Metro Council wanted to pursue. If not, he recommended, the Council send back the term sheet for revisions. Mr. Ramis also stated that if Multnomah County was to take action on the resolution and change the distribution of the transient lodging tax, the resolution would be referred to the voters. He stated that the Metro Council would then have a decision on whether to explain its project decisions or the important of secrecy to the voters.
- Peter Watts, 13348 Fielding Rd., Lake Oswego: Mr. Watts stated that he and Mr. Ramis completed a brief review of the Metro written responses to their questions. He stated that the project team is estimating that the hotel will only generate \$9 million in revenue over the \$121 million required to pay off the bonds and interest. He questioned the narrow margin, and highlighted other past local projects that did not make their projections. Additionally, Mr. Watts stated that the company hired to perform the project projections was responsible for projects in other states that have greatly underperformed. He too requested one week to review the information provided by Metro.
- Bob Carroll, IBEW, Local Union 48: Mr. Carroll expressed his general support for the project and urged the Metro Council to build the hotel. He stated that the project would provide both permanent and temporary jobs, and that every dollar generated in the community

resounds through it several times. He expressed his support for both resolutions and stated that in general the term agreement seemed fair.

- Ray Lister, IBEW, Local 48: Mr. Lister expressed his support for the project. While the decision before the Council on August 15 was not a decision to go forward with the hotel, Mr. Lister believed it was important to keep the process moving. He stated that as a construction worker, he does not have the opportunity to take his kids to work. However, he can drive by and show his children what he has built. He stated that Portland needs these opportunities, and emphasized that buildings are a beautiful way to share with people.
- Shellea Allen, UNITE HERE, Local 8: Ms. Allen expressed her support for the project, and thanked the Metro Council and staff for their work. She stated that UNITE HERE was in full support of the project, and that the hotel would bring good union jobs from construction to hotel staff. She emphasized the project will ensure healthcare, liberal wages, and respect for its workers. Additionally, she stated that the project would benefit non-represented workers also by raising the standard for workers in the hospitality industry.
- Ben Marston, UNITE HERE: Mr. Marston expressed his support for the project. He applauded the project for its optimism and its vision of what Portland could be. He stated that Portland needs more bold projects like the OCC hotel in order to continue the city's evolution. He stated that the project would create very good jobs and noted that even downtown Portland hotels would profit from the project. He stated that he is constantly asked by patrons for recommendation on places to shop, dine, etc. in and outside the city.
- Michael Burch, Pacific Northwest Regional Council of Carpenters: Mr. Burch expressed his support for the project. He stated that Metro has completed its homework and that the project is in line with the agency's mission. He emphasized that the carpenters he represents are ready to work. He stated that the project will do a lot for the community and its people.
- David Hahn, Pacific Northwest Regional Council of Carpenters: Mr. Hahn expressed his support for the project as proposed. He thanked the Metro Council for its consideration and looked forward to manning the projects in the near future.
- Amber McCoy, Pacific Northwest Regional Council of Carpenters: Ms. McCoy expressed her Local Union's support for the OCC hotel project as planned.
- Tim Krieg, Pacific Northwest Regional Council of Carpenters: Mr. Krieg expressed the Regional Council's support for the project and stated that the organization's 5,000 plus members look forward to the opportunity to work. He stated that when the project is built, it will bring more conventions to town and will benefit the community and its residents.
- Norman Curry, 8209 NE 138th Ct., Vancouver, WA: Mr. Curry, a union representative for carpenters in the tradeshow industry in Oregon and southwest Washington, expressed his support for the project. He stated that national tradeshow carpenters repeatedly compliment the layout of the convention center, and the ease of loading and unloading freight at the showroom floor. He stated that the group has also repeatedly stated that the only thing preventing clients from booking shows in Portland is the lack of a convention

center hotel and the ability to reserve a minimum 500 room block. (Written testimony included as part of the meeting record.)

Seeing no additional members of the public who wished to speak to Resolution No. 13-4452 and Resolution No. 13-4453, Council President Hughes opened the meeting to Council discussion.

Council Discussion

Councilors asked the project team to respond to comments from the public regarding when confidentiality applies or doesn't apply to public records law, the responsible parties should the hotel fail, and narrow margin between the debt repayments. Legal counsel clarified that the hotel term sheet was nonbinding, and that the language included was intended to comply with law. Counsel stated that language in the proposed development agreement may change going forward as the Council and partners consider comments raised by testifiers. In addition to complying with law, counsel stated that the language is to protect the private partner, transcripts and other items exempt under public records law. Staff also confirmed that the Visitor Facilities IGA is draft until approved by the City of Portland and Multnomah County, and that any thoughtful analysis or objections to the data submitted by experts would be available for review, and allow for adjustments to be made to the IGA by the project partners if applicable.

Project staff also clarified that the profitability of the hotel is the business of Hyatt. Should the hotel not profit as anticipated, Hyatt would be the responsible party not the public. Additionally, the team stated that the project was purposely structured with narrow debt service coverage ratios to allow the financial team to effectively leverage as much of the tax revenue as possible to contribute to the construction of the project. Mr. Rust stated that he was comfortable with the narrow coverage margin and believed the project had a solid financial plan that would be able to sustain both the base case and worst case projections.

Councilors thanked staff for the presentation and members of the public for their testimony. Councilors expressed their support for Resolution No. 13-4452 and Resolution No. 13-4453. Councilors emphasized that the OCC is a regional asset that benefits local businesses and the tourism industry throughout the region, and that the hotel project is essential to the long-term business of the convention center. Councilors thanked the project team for its thoughtful approach and stated that the project is 60 percent funded by the developer and hotel owner. The balance of the project cost will be paid from state lottery funds, existing reserves, and taxes from the hotel, not from the local community. Additionally, councilors emphasized that the funding for the hotel could not be used for other human services or education, for example. Councilors stated that the hotel project could be one of the most important and most useful allocations of the funds. Additionally, comments addressed the project's union labor agreements, commitment to contracting with women, minority and emerging small businesses, and a possible partnership between Hyatt and Mt. Hood Community College for development of a hotel management and hospitality industry program.

Councilors stated that there was more work to be completed prior to moving forward with a formal development agreement. Councilors stated that the project needs to continue to be responsive and transparent to the public, and provide opportunities for the community to comment, question and/or raise concerns moving forward. For more project information, visit www.oregonmetro.gov.

Motion:	Councilor Sam Chase moved to approve Resolution No. 13-4452.
Second:	Councilor Harrington seconded the motion.

Vote: Council President Hughes, and Councilor Craddick, Collette, Harrington, Chase, Dirksen, and Stacey voted in support of the motion. The vote was 7 ayes, the motion passed.

4.2 **Resolution No. 13-4453**, For the Purpose of Approving the Oregon Convention Center Hotel Project Term Sheet.

Motion:	Councilor Chase moved to approve Resolution No. 13-4453.
Second:	Councilor Collette seconded the motion.

Vote: Council President Hughes, and Councilor Craddick, Collette, Harrington, Chase, Dirksen, and Stacey voted in support of the motion. The vote was 7 ayes, the motion passed.

5. **CHIEF OPERATING OFFICER COMMUNICATION**

Ms. Martha Bennett provided an update on:

- The Metro Council will be on recess from August 16 to Sept. 2, 2013; and
- On August 23, Ms. Annierose Vonburg, Council Policy Coordinator for the Chief Operating Officer and Deputy COO, will leave Metro to attend graduate school. Ms. Bennett thanked Ms. Vonburg for her work over the last 5 years at Metro.

6. **COUNCILOR COMMUNICATION**

Councilors provided updates on the August 14 Metro Policy Advisory Committee meeting, and August 15 tour of Portland State University's Business Accelerator program. Council also recognized Mr. Lee Perlman, who recently passed, for his work at the OCC and leadership in the community.

7. **ADJOURN**

There being no further business, Council President Hughes adjourned the regular meeting at 4:52 p.m. The Metro Council will be on recess from August 16 to September 2. The Metro Council will convene the next regular council meeting on Thursday, September 12 at 2 p.m. at Metro's Council Chamber.

Respectfully submitted,



Kelsey Newell, Regional Engagement & Legislative Coordinator

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF AUGUST 15, 2013

Item	Topic	Doc. Date	Document Description	Doc. Number
3.1	Minutes	8/8/13	Council minutes for August 8, 2013	81513c-01
4.1	PowerPoint	8/15/13	Community Planning & Development Grants: COO Recommendations and Program Impact	81513c-02
4.1	E-mail	8/9/13	Revised CPDG award recommendations	81513c-03
4.1	Legislation	N/A	Revised Resolution No. 13-4450 and Exhibit A	81513c-04
4.1.1	Letter	8/15/13	Washington County letter regarding CPDG awards	81513c-05
4.2/4.3	PowerPoint	8/15/13	Oregon Convention Center Hotel: Metro Council Meeting	81513c-06
4.2	Legislation	8/15/13	Revised Exhibit A to Resolution No. 13-4452	81513c-07
4.3	Legislation	8/14/13	Revised Exhibit A to Resolution No. 13-4453	81513c-08
4.2/4.3	Testimony	8/15/13	Written testimony distributed by S. Buckstein on behalf of Cascade Policy Institute	81513c-09
4.2/4.3	Testimony	N/A	Written testimony distributed by N. Curry	81513c-10

Agenda Item No. 4.1

Ordinance No. 13-1315, For the Purpose of Amending the FY
2013-14 Budget and Appropriations Schedule to Add a 1.0
Limited Duration Analyst in the Cemetery Program.

Ordinances – First Reading

Metro Council Meeting
Thursday, Sept. 12, 2013
Metro, Council Chamber

BEFORE THE METRO COUNCIL

AMENDING THE FY 2013-14 BUDGET AND) ORDINANCE NO. 13-1315
APPROPRIATIONS SCHEDULE TO ADD A 1.0)
LIMITED DURATION ANALYST IN THE) Introduced by Martha Bennett, Chief
CEMETERY PROGRAM) Operating Officer, with the concurrence of
) Council President Tom Hughes

WHEREAS, Metro Code chapter 2.02.040 requires Metro Council approval to add any new position to the budget; and

WHEREAS, the Metro Council has reviewed and considered the need to add FTE and increase appropriations within the FY 2013-14 Budget; and

WHEREAS, the need for the increase of appropriation has been justified; and

WHEREAS, adequate funds exist for other identified needs; and

WHEREAS, ORS 294.463(1) provides for transfers of appropriations within a fund, including transfers from contingency that do not exceed 15 percent of a fund’s appropriations, if such transfers are authorized by official resolution or ordinance of the governing body for the local jurisdiction; now, therefore,

THE METRO COUNCIL ORDAINS AS FOLLOWS:

- 1. That the FY 2013-14 Budget and Schedule of Appropriations are hereby amended as shown in the column entitled “Revision” of Exhibits A and B to this Ordinance for the purpose of adding 1.0 FTE limited duration Program Analyst IV in the Cemetery program budget to implement Council direction on the reclamation of unclaimed burial plots.
- 2. This Ordinance being necessary for the immediate preservation of the public health, safety or welfare of the Metro area in order to meet obligations and comply with Oregon Budget Law, an emergency is declared to exist, and this Ordinance takes effect upon passage.

ADOPTED by the Metro Council this _____ day of _____ 2013.

Tom Hughes, Council President

Attest:

Approved as to Form:

Kelsey Newell, Recording Secretary

Alison Kean Campbell, Metro Attorney

Exhibit A
Ordinance No. 13-1315

ACCT	DESCRIPTION	Current Budget		Revision		Amended Budget	
		FTE	Amount	FTE	Amount	FTE	Amount
General Fund							
Parks & Environmental Services							
<i>Personnel Services</i>							
<i>SALWGE Salaries & Wages</i>							
501000	Reg Employees-Full Time-Exempt						
	Administrative Specialist IV	1.00	60,901	-	0	1.00	60,901
	Assistant Management Analy	6.40	377,131	-	0	6.40	377,131
	Associate Management Analy	0.40	24,963	-	0	0.40	24,963
	Director	1.00	147,281	-	0	1.00	147,281
	Manager I	3.00	272,471	-	0	3.00	272,471
	Manager II	1.40	153,505	-	0	1.40	153,505
	Principal Regional Planner	1.00	94,346	-	0	1.00	94,346
	Program Analyst IV	-	0	1.00	68,000	1.00	68,000
	Program Director	1.00	115,655	-	0	1.00	115,655
	Property Management Specia	0.80	62,090	-	0	0.80	62,090
	Service Supervisor II	1.00	53,517	-	0	1.00	53,517
501500	Reg Empl-Full Time-Non-Exempt						
	Administrative Specialist I	1.00	35,030	-	0	1.00	35,030
	Administrative Specialist II	1.00	47,566	-	0	1.00	47,566
	Arborist	1.00	62,463	-	0	1.00	62,463
	Building Service Worker	1.00	47,566	-	0	1.00	47,566
	Building Services Technician	1.00	63,704	-	0	1.00	63,704
	Janitor	1.00	29,127	-	0	1.00	29,127
	Maintenance Technician	1.00	56,696	-	0	1.00	56,696
	Park Ranger	8.00	420,646	-	0	8.00	420,646
	Park Ranger Lead	1.00	62,463	-	0	1.00	62,463
	Printing/Mail Services Clerk	1.00	43,181	-	0	1.00	43,181
	Property Management Techni	0.50	27,067	-	0	0.50	27,067
	Program Assistant 3	1.00	60,453	-	0	1.00	60,453
	Safety and Security Officer	2.00	76,792	-	0	2.00	76,792
502500	Reg Employees-Part Time-Non-Exempt						
	Lead Janitor	0.50	16,821	-	0	0.50	16,821
	Janitor	2.00	58,254	-	0	2.00	58,254
	Program Assistant 2	1.30	58,116	-	0	1.30	58,116
503000	Temporary Employees - Hourly		390,857		0		390,857
508000	Overtime		38,369		0		38,369
<i>FRINGE Fringe Benefits</i>							
511000	Fringe Benefits - Payroll Taxes		212,812		5,721		218,533
512000	Fringe Benefits - Retirement PERS		419,253		8,568		427,821
513000	Fringe Benefits - Health & Welfare		560,286		13,320		573,606
514000	Fringe Benefits - Unemployment		21,926		0		21,926
515000	Fringe Benefits - Other Benefits		10,691		281		10,972
Total Personnel Services		41.30	\$4,181,999	1.00	\$95,890	42.30	\$4,277,889
<i>Materials & Services</i>							
<i>GOODS Goods</i>							
520100	Office Supplies		72,016		0		72,016
520500	Operating Supplies		112,665		0		112,665
521000	Subscriptions and Dues		6,326		0		6,326
521400	Fuels and Lubricants		75,891		0		75,891
521500	Maintenance & Repairs Supplies		143,462		0		143,462
522500	Retail		13,000		0		13,000
<i>SVCS Services</i>							
524000	Contracted Professional Svcs		366,068		(22,000)		344,068
525000	Contracted Property Services		173,945		0		173,945

Exhibit A
Ordinance No. 13-1315

ACCT	DESCRIPTION	Current Budget		Revision		Amended Budget	
		FTE	Amount	FTE	Amount	FTE	Amount
General Fund							
525100	Utility Services		438,908		0		438,908
525500	Cleaning Services		25,278		0		25,278
526000	Maintenance & Repair Services		383,107		0		383,107
526500	Rentals		44,599		0		44,599
528000	Other Purchased Services		56,120		0		56,120
529800	Glendoveer Golf Operating Contract		2,344,363		0		2,344,363
	<i>IGEXP Intergov't Expenditures</i>						
530000	Payments to Other Agencies		112,100		0		112,100
531000	Taxes (Non-Payroll)		225,866		0		225,866
	<i>OTHEXP Other Expenditures</i>						
545000	Travel		8,095		0		8,095
545500	Staff Development		34,536		0		34,536
Total Materials & Services			\$4,636,345		(\$22,000)		\$4,614,345
TOTAL REQUIREMENTS		41.30	\$8,818,344	1.00	\$73,890	42.30	\$8,892,234

**Exhibit A
Ordinance No. 13-1315**

ACCT	DESCRIPTION	Current Budget		Revision		Amended Budget	
		FTE	Amount	FTE	Amount	FTE	Amount
General Fund							
General Expenses							
Total Interfund Transfers			\$7,146,409		\$0		\$7,146,409
<i>Contingency & Unappropriated Balance</i>							
<i>CONT</i>	<i>Contingency</i>						
	Contingency						
701002	* Contingency		3,440,349		(73,890)		3,366,459
701001	* Opportunity Account		250,000		0		250,000
701004	* Reserve for Future One-Time Expenditures		600,223		0		600,223
<i>UNAPP</i>	<i>Unappropriated Fund Balance</i>						
	Unappropriated Fund Balance						
805100	* Stabilization Reserve		2,575,000		0		2,575,000
805450	* PERS Reserve		2,893,403		0		2,893,403
805900	* Other Planning Department Carryover		466,982		0		466,982
805300	* Reserve for Future One-Time Expenditures		775,000		0		775,000
805900	* Reserved for Community Invest. Initiative		156,034		0		156,034
801003	* Reserved for TOD		5,083,671		0		5,083,671
801002	* Reserved for Local Gov't Grants (CET)		2,353,159		0		2,353,159
805900	* Reserved for Cost Allocation Adjustments		429,590		0		429,590
805900	* Reserved for Nature in Neighborhood Grants		58,327		0		58,327
805900	* Reserved for Metro Export Initiative		25,000		0		25,000
805900	* Reserved for Active Transportation		135,000		0		135,000
805400	* Reserve for Future Debt Service		995,535		0		995,535
Total Contingency & Unappropriated Balance			\$20,237,273		(\$73,890)		\$20,163,383
TOTAL REQUIREMENTS		452.64	\$116,824,274	1.00	\$0	453.64	\$116,824,274

Exhibit B
Ordinance 13-1315
Schedule of Appropriations

	<u>Current</u> <u>Appropriation</u>	<u>Revision</u>	<u>Revised</u> <u>Appropriation</u>
GENERAL FUND			
Communications	2,701,648	0	2,701,648
Council Office	3,938,637	0	3,938,637
Finance & Regulatory Services	4,628,354	0	4,628,354
Human Resources	2,219,337	0	2,219,337
Information Services	3,915,095	0	3,915,095
Metro Auditor	725,382	0	725,382
Office of Metro Attorney	2,061,480	0	2,061,480
Oregon Zoo	31,585,451	0	31,585,451
Parks & Environmental Services	8,818,344	73,890	8,892,234
Planning and Development	14,216,023	0	14,216,023
Research Center	3,644,374	0	3,644,374
Sustainability Center	3,916,131	0	3,916,131
Special Appropriations	5,350,265	0	5,350,265
Non-Departmental			
Debt Service	1,720,071	0	1,720,071
Interfund Transfers	7,146,409	0	7,146,409
Contingency	4,290,572	(73,890)	4,216,682
<i>Total Appropriations</i>	100,877,573	0	100,877,573
Unappropriated Balance	15,946,701	0	15,946,701
Total Fund Requirements	\$116,824,274	\$0	\$116,824,274

All other appropriations remain as previously adopted

STAFF REPORT

FOR THE PURPOSE OF AMENDING THE FY 2013-14 BUDGET AND APPROPRIATIONS SCHEDULE TO ADD A 1.0 LIMITED DURATION ANALYST IN THE CEMETERY PROGRAM

Date: August 8, 2013

Prepared by: Paul Slyman, 503-797-1510

BACKGROUND

Metro's Cemetery Program requests the creation of a 1.00 FTE limited duration Program Analyst IV position to complete the efforts of legally resolving unclaimed burial spaces in our 14 historic cemeteries. During FY 2013-14, the employee will work full time implementing the provisions of SB1537 governing the reclamation of unclaimed burial spaces. The limited duration position is requested for a duration not to exceed June 30, 2014.

Metro Council approved an inventory of unclaimed burial spaces on July 25, 2103. Under SB1537, staff will now commence the reclamation process as follows: Staff will provide notice to the record owners and their descendants through certified mail, telephone, and/or email, post notice at Metro's historic cemeteries, and publish notice for four consecutive weeks in a newspaper. Once notice is provided, claimants will have 120 days to present documentation establishing rightful ownership. Burial spaces for which not claim is made within the 120 day window can be declared legally abandoned via final Council resolution.

This work was originally anticipated to be completed by contractual temporary help not to exceed 1040 work hours this fiscal year. At Council's direction, staff increased the body of work significantly to include all unclaimed burial spaces in each of Metro's 14 cemeteries, thus increasing the number of burial sites involved from 532 to 2,517. This directly increases all aspects of work, including the number of letters mailed, the amount of research required, the number of cases addressed, and the size of the inventory managed. Given the increase in project scope, staff finds it necessary to also increase the resources available to manage the program. The cost for this FTE is partially offset by the funds previously allocated for the temporary work. The total net amount requested for this action is \$73,890 to be transferred from the General Fund contingency.

ANALYSIS/INFORMATION

- 1. Known Opposition:** None known
- 2. Legal Antecedents:** Metro code chapter 2.02 requires the Metro Council to approve the addition of any position to the budget. ORS 294.463(1) provides for transfers of appropriations within a fund, including transfers from contingency that do not exceed 15 percent of a fund's appropriation, if such transfers are authorized by official resolution or ordinance of the governing body for the local jurisdiction.
- 3. Anticipated Effects:** This action adds a limited duration 1.00 FTE position to the Cemetery Program in FY 2013-14. The duration of this position is authorized not to exceed June 30, 2014.

4. **Budget Impacts:** This action transfers \$73,890 from the General Fund contingency to the Cemetery Program of the Parks and Environmental Services Department to fund the addition of the 1.0 limited duration FTE through June 30, 2014.

RECOMMENDED ACTION

The Chief Operating Office recommends adoption of this Ordinance.

M:\Asd\Finance\Confidential\BUDGET\FY13-14\Budord\Ord 13-1315 - LD For Cemetery Prg\Staff Report For Ord 13-1315 LD Cemetery Position.Doc

Agenda Item No. 5.1

Resolution No. 13-4456, For the Purpose Approving a Work Program for the 2014 Regional Transportation Plan Update.

Resolutions

Metro Council Meeting
Thursday, Sept. 12, 2013
Metro, Council Chamber



Metro | *Memo*

Date: September, 12, 2013
To: JPACT, Metro Council and Interested Parties
From: John Mermin, RTP Project manager, Metro
Subject: Transmittal memo: Change to 2014 RTP Update work program

Attached is a legislative packet including a revised 2014 RTP Update work program for consideration at the September 12 JPACT and Metro Council meetings. Per direction at the July 11, JPACT meeting, staff has edited the work program shown in Exhibit A to Resolution No.13-4456 to remove "Auxiliary lane definition and policy discussion."

BEFORE THE METRO COUNCIL

FOR THE PURPOSE OF APPROVING A WORK) RESOLUTION NO. 13-4456
PROGRAM FOR THE 2014 REGIONAL)
TRANSPORTATION PLAN UPDATE) Introduced by Councilor Collette

WHEREAS, the Regional Transportation Plan (RTP) is the federally recognized transportation policy for the metropolitan region, and must be updated every four years; and

WHEREAS, the RTP fulfills statewide planning requirements to implement Goal 12 Transportation, as implemented through the Transportation Planning Rule, and must be updated every 5-7 years; and

WHEREAS, the RTP is a central tool for implementing the Region 2040 Growth Concept, and constitutes a policy component of the Regional Framework Plan; and

WHEREAS, the most recent update to the RTP was completed in June 2010 and approved and acknowledged by US Department of Transportation and US Environmental Protection Agency on September 20, 2010; and

WHEREAS, the next update must be completed by July 2014 to allow time for review and approval prior to the plan's expiration on September 20, 2014, thereby providing continued compliance with federal planning regulations and ensuring continued funding eligibility of projects and programs using federal transportation funds; and

WHEREAS, on _____ the Joint Policy Advisory Committee on Transportation approved the proposed 2014 RTP work program identified as Exhibit A; now therefore

BE IT RESOLVED that the Metro Council approves the 2014 RTP update work program, identified in Exhibit A.

ADOPTED by the Metro Council this _____ day of September 2013.

Tom Hughes, Council President

Approved as to Form:

Alison Kean, Metro Attorney



2014 Regional Transportation Plan

John Mermin, Project Manager

GOAL: Adoption of a Regional Transportation Plan that advances the region’s six desired outcomes and meets federal and state requirements.

METRO ROLE:

Adopt a Regional Transportation Plan that is informed by local and regional goals, technical analysis, and advisory committee and stakeholder input.

PROGRAM OBJECTIVES:

- Provide the Metro Council with a sound basis for an informed decision to update the Regional Transportation plan
- Emphasize the need for local and regional investments to achieve vibrant downtowns, main streets, and employment areas
- Increase regional coordination
- Comply with Oregon’s Statewide Planning Goals and the Federal MAP-21 provisions
- Adopt the plan prior to its federal air quality conformity expiration date, thus avoiding a “lapse” that would stop the flow of federal transportation funds to our region



WORK PROGRAM ELEMENTS:

This work program will be accomplished using the following approach:

- Coordinate with local jurisdictions and State to develop financially constrained revenue forecast
- Set up a process for local coordinating committees (and Portland/Port of Portland) to submit updated project lists for the financially constrained system as well as the more aspirational “state” system that fit within revenue projections
- Model the financially constrained system and demonstrate conformity with the Clean Air Act.
- Update policy elements of the RTP to address federal and state requirements and recent regional initiatives
- Defer less urgent or less developed elements to next RTP update – see table on page two.

RELATED PROJECTS/PROGRAMS:

- Climate Smart Communities Scenarios
- Metropolitan Transportation Improvement Program
- Transportation Control Measures revisions
- Metro Equity Strategy
- Integrated mobility corridors (SW Corridor/East Metro Connections Plan)
- Regional Safety Plan
- Regional Active Transportation Plan

EXTERNAL PARTNERS:

- Local jurisdictions and special districts
- Transit agencies - TriMet and SMART
- Oregon Department of Transportation
- Oregon Department of Environmental Quality
- Port of Portland
- State of Oregon Department of Land Conservation and Development
- Business and community advocacy groups

RTP UPDATE: STAGING THE 2014 AND 2018 UPDATES

2014 RTP update (2040 planning horizon)	2018 Update (2045 Planning horizon)
<p><u>Federal Requirements</u></p> <ul style="list-style-type: none"> • MAP-21 & other Federal Requirements <ul style="list-style-type: none"> ○ EJ and Title VI updated planning analysis requirements • National Highway System (NHS) • MAP-21 performance management targets <p><u>State Requirements</u></p> <ul style="list-style-type: none"> • Projects & Functional class changes <ul style="list-style-type: none"> ○ Corridor Plans (Southwest Corridor, East Metro Connections Plan, TV Highway) ○ Local TSPs (Beaverton, Tigard, Tualatin, Wood Village, Oregon City, Wilsonville, Gresham, Milwaukie, Clackamas County) • Freight functional class update <p><u>Regional Initiatives</u></p> <ul style="list-style-type: none"> • Active Transportation Plan (existing conditions and policies) • Regional Safety Plan recommendations 	<p><u>Federal Requirements</u></p> <ul style="list-style-type: none"> • New reauthorization requirements <p><u>State Requirements</u></p> <ul style="list-style-type: none"> • Climate Smart Communities recommendations • Mobility policy update to respond to Oregon Highway Plan amendments • Local TSPs <p><u>Regional Initiatives</u></p> <ul style="list-style-type: none"> • Regional Transportation Functional Plan (RTFP) update • EJ policy update to incorporate Metro equity Strategy • Parking policy update • Regional Travel Options Strategic Plan recommendations • Regional Freight plan recommendations • Regional TSMO plan recommendations • High Capacity Transit System Expansion policy

KEY MILESTONES AND DECISIONS TIMELINE

1. Metro Council direction on work program	June 2013
2. Release RTP project solicitation packet with revenue targets	September 2013
3. Begin conformity testing of project list with new TCMs	January 2014
4. Release Draft Plan for 45-day public comment period	March 2014
5. Complete final air quality conformity analysis release for 30-day public comment period	May-June 2014
6. Adopt plan and submit for federal and state review	July 2014
7. 2035 Regional Transportation Plan conformity expires	September 2014

EVENTS AND PRODUCTS TO ACTUALIZE KEY MILESTONES

Milestone 1 (Council direction on work program):

June 2013: Council discussion of proposed work program
 June-August 2013: Share work program with TPAC, MTAC, JPACT, MPAC

Milestone 2 (Release of RTP project solicitation packet with revenue targets):

Spring 2013: Develop draft revenue forecast
 Summer 2013: Get feedback on forecast from local partners at TPAC finance workgroup
 Summer 2013: Develop materials for solicitation packet including updated existing conditions & mobility corridor atlas, get feedback from TPAC on draft version
 Summer 2013: Share enhancements to transportation model at August workshop
 September 2013: Share existing conditions, draft policy updates and project solicitation packet at two workshops

Milestone 3 (Begin conformity testing of project list with new TCMs):

Spring 2013: Agreement on new TCMs
 Fall 2013: Approval of new TCMs
 Fall 2013: Review updated policy edits responding to federal & state requirements, and regional initiatives (regional safety plan, active transportation plan)
 Fall 2013: Coordinate with Metro equity work group
 January 2014: Code projects for modeling

Milestone 4 (Release Draft Plan for 45-day public comment period):

Winter 2014: Share pilot project assessment of projects within one mobility corridor
 Winter 2014: Complete system performance and AQ modeling of federal and state systems
 Winter 2014: Complete environmental justice benefits and burdens analysis and Title VI disparate impacts analysis
 Winter 2014: Propose adjustments to plan based on systems performance results
 March 11, 2014: Brief Metro Council prior to release of draft document for public comment
 March 12, 2014: Brief MPAC prior to release of draft document for public comment
 March 13, 2014: Brief JPACT prior to release of draft document for public comment
 March 21–May 5, 2014: Release draft plan for public comments (45-days)

Milestone 5 (Release final air quality analysis for 30-day public comment period):

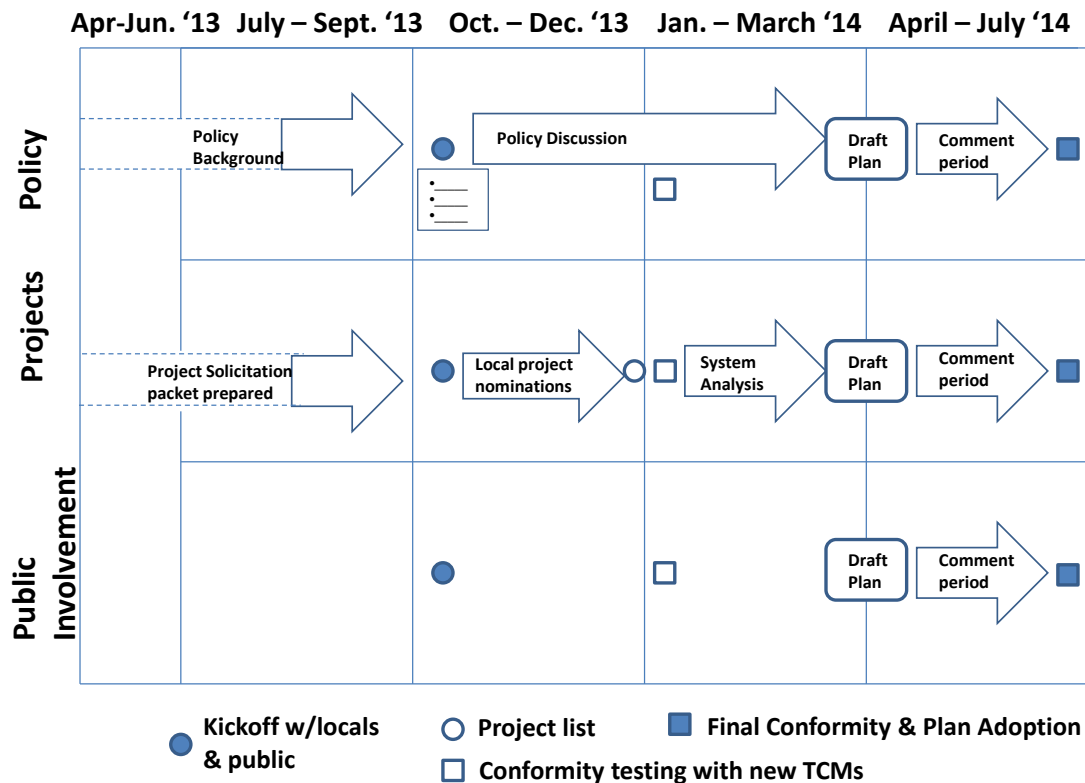
May 2014: Revise plan based on comments received in 45-day public comment period
 May 2014: Code any project changes for final round of modeling
 May 6, 2014: Provide Metro Council preview of potential refinements from public comments

May 7, 2014 Provide MPAC preview of potential refinements from public comments
 May 8, 2014 Provide JPACT preview of potential refinements from public comments
 May 8, 2014 Begin Air Quality Conformity modeling
 May 18, 2104 MTAC briefing
 May 30, 2014 TPAC briefing
 June 2 – July 2, 2014 Public comment on AQ conformity (30-days)

Milestone 6 (Adopt plan and submit for federal and state review):

June 4, 2014 MTAC - Recommendation
 June 19, 2014 Metro Council - First reading
 June 25, 2014 MPAC - Recommendation
 June 27, 2014 TPAC - Recommendation
 July 10, 2014 JPACT - Action
 July 17, 2014 Metro Council - 2nd reading and Final Action
 July 24, 2014 Transmit adopted RTP to US DOT & DLCD for review
 Sept 20, 2014 2035 RTP conformity expires

2014 RTP Update Timeline



RESOURCES ALLOCATED, TOTAL FY 2013-2014

Staff: 2.6 FTE in Planning & Development, 1.0 FTE in Research Center, 0.08FTE in Government Affairs
 Materials and Supplies: \$41,000

STAFF REPORT

IN CONSIDERATION OF RESOLUTION NO.13-4456, FOR THE PURPOSE OF APPROVING A WORK PROGRAM FOR THE 2014 REGIONAL TRANSPORTATION PLAN UPDATE

Date: August 14, 2013

Prepared by: John Mermin

BACKGROUND

In 2014, Metro is required to complete a periodic update of the Regional Transportation Plan (RTP) in order to maintain continued compliance with the federal Clean Air Act. The U.S. Department of Transportation (DOT) and the U.S. Environmental Protection Agency (EPA) approved and acknowledged the 2035 RTP air quality conformity determination on Sept 20, 2010. Under federal regulations, the RTP must be updated every four years to ensure that the plan adequately addresses future travel needs and is consistent with the federal Clean Air Act.

As a result, a new plan demonstrating conformity with the Clean Air Act must be approved and acknowledged by US DOT and US EPA in a formal conformity determination by September 20, 2014, when the current US DOT/US EPA conformity determination for the 2035 RTP expires. Staff is proposing to submit the updated plan to USDOT/EPA by July 24, 2014 to allow time for their review prior to conformity expiring. If the conformity determination expires, the plan is considered to “lapse,” *meaning that federally-funded transportation improvements could not be obligated during the lapse period.* This consequence would apply to engineering, right-of-way acquisition or construction of any federally funded or permitted transportation project, except those defined as exempt because they do not have the possibility of increasing vehicle emissions.

Scale of 2014 RTP update

An important related project currently underway is the state mandated Climate Smart Communities (CSC) project which is required to be completed by December 2014 and is expected to have major recommendations for the Regional Transportation Plan. Because of the short timeline, limited available resources and overlap with the CSC project, the 2014 RTP work program must be scaled to focus on critical policy and project updates needed in the near term, while deferring less urgent or developed issues to the subsequent RTP update (which will also incorporate CSC recommendations).

A major focus of the 2014 update will be on meeting state and federal requirements, and incorporating a few regional initiatives including the Regional Active Transportation Plan and Regional Safety Plan. The next RTP update (which will be required to be adopted by 2018) is proposed to be a more expansive effort that involves broader public discussion of plan policies and projects. Projects included in this update will be limited to those that have been subject to a previous public process. This approach continues the past cycle of every other update reopening a discussion of the RTP on a more fundamental level.

Background on the RTP

The 2035 RTP was developed to include separate layers of planned projects and programs that respond to differing federal and state planning mandates. These layers are:

- The **2035 RTP federal priorities** (AKA “financially constrained system”), which responds to

federal planning requirements, and is based on a financial forecast of limited funding (“reasonably likely”) over the 20-year plan period. To be eligible for federal funding, projects must be included in the financially constrained system.

- The **2035 RTP Investment Strategy** (AKA “state system”) which responds to state planning requirements to develop a system that adequately serves the region’s land use vision, the 2040 Growth concept, and assumes significant new revenue over the 20-year plan period.

Timeline for 2014 RTP update

This summer staff is developing materials to inform major tasks, e.g. existing conditions, policy updates and a project solicitation packet. The Fall will include assembly of major work products, e.g. updating project lists within each sub-region. The Winter will include modeling and evaluation of system performance and the Spring will include public comment on the draft plan and adoption proceedings.

ANALYSIS/INFORMATION

1. **Known Opposition** None known at this time.
2. **Legal Antecedents** Metro Council Ordinance No. 10-1241B For the Purpose of Amending the 2035 Regional Transportation Plan (Federal Component) and the 2004 Regional Transportation Plan to Comply with Federal and State Law; to add the Regional Transportation System Management and Operations Action Plan, the Regional Freight Plan and the High Capacity Transit System Plan; to Amend the Regional Transportation Functional Plan and Add it to the Metro Code; to Amend the Regional Framework Plan; and to Amend the Urban Growth Management Functional Plan, adopted by the Metro Council June 10, 2010.
3. **Anticipated Effects** None
4. **Budget Impacts** None

RECOMMENDED ACTION

Metro staff recommends the approval of Resolution No. 13-4456

Materials following this page were distributed at the meeting.

"THE GEMSTONE BRIDGE"

ONE BRIDGE

CONCEPT # ONE

ODOT 2010 off-Island Access alternative

=MAX LRT/BRT C-TRAN JUNCTION=
(and industrial warehouse trucking center)

ONE BRIDGE

ONE Built SOUTH-only first now.
(stipulate '5' lanes) **SINGLE-DECK**
Build NORTH in 2030-something.
(stipulate '6' lanes)

The 6th lane eventually-dedicated pedestrian design is better than current stupid notions of Ped/Bike Infrastructure outta Wsdot & Ports.
ODOTs and BOTs still merit and receive national award mentions & public approval.

West Hayden Island is WRONG for Rail & Oval Track facility and operation. Longview should get the Panamax Class contracts.

The SEATTLE DBT BORE TUNNEL:

A mistake of horrendous proportions!!!

Underground water pressure, released too suddenly.

Settling neither controllable nor stoppable!

ALL BUILDINGS WEST of 1st AVE

-GONE-
by 2030!

Replacements limited!
BNSF tunnel severed!

However?

At Jackson, the Bore can 'swerve & Stop' as a traffic redirect to the BOX Cut/cover Tunnel/Seawall which, according to most engineering perspectives, IS, the right option. Jackson is reached Oct31st. Act. Stop Bertha and give her a new name, so she may forget what we almost did.