

JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION
October 10, 2013
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Shirley Craddick, Vice Chair
Denny Doyle
Donna Jordan
Kathryn Harrington
Neil McFarlane
Diane McKeel
Steve Novick
Roy Rogers
Paul Savas
Don Wagner

AFFILIATION

Metro Council
City of Beaverton, representing Cities of Washington Co.
City of Lake Oswego, representing Cities of Clackamas Co.
Metro Council
TriMet
Multnomah County
City of Portland
Washington County
Clackamas County
Washington State Department of Transportation

MEMBERS EXCUSED

Shane Bemis
Jack Burkman
Carlotta Collette, Chair
Nina DeConcini
Steve Stuart
Jason Tell
Bill Wyatt

AFFILIATION

City of Gresham, representing Cities of Multnomah Co.
City of Vancouver
Metro Council
Oregon Department of Environmental Quality
Clark County
Oregon Department of Transportation, Region 1
Port of Portland

ALTERNATES PRESENT

Lisa Barton Mullins
Dean Lookingbill
Rian Windsheimer

AFFILIATION

City of Fairview, representing Cities of Multnomah Co.
City of Vancouver
Oregon Department of Transportation, Region 1

STAFF: Grace Cho, Beth Cohen, Andy Cotugno, Colin Deverell, Elissa Gertler, Mia Hart, Alison R. Kean, Ted Leybold, Kelsey Newell, Ramona Perrault, Bob Stacey, Nikolai Ursin, Steve Wheeler, Malu Wilkinson.

1. CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS

Vice Chair Shirley Craddick declared a quorum and called the meeting to order at 7:31 a.m.

2. CITIZEN COMMUNICATIONS ON JPACT ITEMS

Mayor Doug Neeley of the City of Oregon City addressed JPACT members about Regional Flexible Funds, specifically related to Clackamas County. Mayor Neeley provided an overview of the RFFA project recommendation process, including the role of the Clackamas County Coordinating

Committee (C4) and technical advisory committee. Mayor Neeley recommended improvements to the process would be valuable for future decision making, including increased transparency related to the decision making process and incorporating equity into the evaluation criteria. Mayor Neeley highlighted C4's recommendation for three Oregon City projects and stated there was no Regional Flexible Funds allocated.

Mr. Ron Swaren addressed JPACT members about supporting a double-decker bus in the Southwest Corridor. Mr. Swaren stated the Springwater Corridor Trail would benefit from alternative solutions to daily transportation needs, separate from bicycle transportation, and asked for council support of a double-decker bus. Mr. Swaren suggested Mr. Martin Munguia of Community Transit present to the Metro Council. Mr. Swaren stated double-decker buses are an efficient, cost-effective, and flexible transportation solution that can be incorporated into the current system within reasonable investment. Mr. Swaren highlighted several cities have effectively implemented the double-decker bus system including, Washington, Victoria, London, and Calgary.

3. UPDATES FROM THE CHAIR & COMMITTEE MEMBERS

Councilor Craddick updated members on the following items:

- Registration for Rail~Volution is open. The conference is held in Seattle October 20 – 23, 2013;
- The Association of Metropolitan Planning Organization (AMPO) conference is October 22 – 25, 2013;
- TPAC is recruiting three community representatives to serve two-year terms beginning in January 2014. Metro is seeking applicants with expertise in economic development, freight movement and trade, needs of underrepresented residents, or health and air quality. The application deadline is October 18 and Metro Council and staff will conduct interviews in November;
- The National League of Cities Annual Conference will conflict with the JPACT meeting on November 14, 2013. Mayor Denny Doyle stated he is attending the conference and will be absent from the JPACT meeting.

Mr. Rian Windsheimer provided an overview of Statewide Transportation Improvement Program (STIP) selection and Oregon Transportation Commission (OTC) meeting highlights. Mr. Jason Tell presented at the OTC meeting and provided an overview of the STIP process and outcomes. The OTC meeting also included a presentation on the enhanced process evaluation and incorporated discussion surrounding the statewide 20%, and suggestions from region managers, specifically related to state system investments. Mr. Tell addressed ITS projects, focusing on 150% list projects and additional avenues for regional investments. Separately, Mr. Windsheimer stated ConnectOregon V applications are available on the ODOT website.

4. CONSIDERATION OF THE MINUTES FOR SEPT. 12, 2013

MOTION: Councilor Kathryn Harrington moved and Councilor Donna Jordan seconded to approve the JPACT Minutes from September 12, 2013.

RESULT: With all in favor, the motion passed.

5. SOUTHWEST CORRIDOR PLAN AND SHARED INVESTMENT STRATEGY
RECOMMENDATION: RESOLUTION NO. 13-4468

Commissioner Roy Rogers introduced Resolution No. 13-4468, the Southwest Corridor Plan and Shared Investment Strategy. Commissioner Rogers thanked Councilor Bob Stacey, Councilor Dirksen, Metro staff, participating cities and counties, Trimet, ODOT, and the public for providing suggestions and feedback to shape the plan. The Southwest Corridor Plan uses a comprehensive approach through examining transportation and natural areas in the frame of the community land use vision.

Councilor Stacey thanked Commissioner Rogers, Councilor Dirksen, and Mayor Denny Doyle for their guidance and leadership throughout the process. The Southwest Corridor Plan identifies community's land use aspirations and examines parks and natural areas as they support the desired land use vision. Resolution No. 13-4468 acknowledges four recommendations from the Southwest Corridor Steering Committee surrounding local transit service enhancement and development to meet the needs of communities; further study of bus rapid transit (BRT) and light rail from Portland to Tualatin via Tigard; 81 roadway and active transportation projects were recommended for investment based on their support of the land use vision and HCT; and over 400 parks, trails, and nature project investments. Council will be asked to adopt Resolution No. 13-4468 on October 31st. Eight of nine cities have approved the plan thus far, in addition to MPAC and TPAC.

Member comments included:

- Members expressed their support of the Southwest Corridor Plan, specifically on behalf of the City of Portland, City of Lake Oswego, Washington County Coordinating Committee, and TriMet. Cities worked together to coordinate plans and worked well in advancing the regional vision.
- Members stated the plan is moving forward well and acknowledged there will be difficult decisions in the future, requiring investment and support by regional partners and staff. Members thanked staff for their efforts.
- Councilor Jordan stated the City of Lake Oswego will release a letter in support of the Southwest Corridor Plan and will participate from the sidelines. Separately, Councilor Jordan asked clarifying questions related to appropriation of funding, specifically timeline and the decision making process. Ms. Malu Wilkinson stated funding will be recommended through JPACT from MTIP, with additional funding through DEIS. Funds are allocated from the 2014-15 budget for local entities.
- Commissioner Savas stated he is looking forward to consideration of Bus Rapid Transit (BRT) in the Southwest Corridor Plan.

MOTION: Councilor Kathryn Harrington moved and Councilor Donna Jordan seconded to approve **Resolution No. 13-4468**, For the Purpose of Adopting the Southwest Corridor Plan and Shared Investment Strategy.

RESULT: With all in favor, the motion passed.

**6. 2016-18 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP)
REGIONAL FLEXIBLE FUND ALLOCATIONS: RESOLUTION NO. 13-4467**

Mr. Ted Leybold of Metro provided an overview of Regional Flexible Fund Allocations (RFFA). The RFFA process began in fall 2012 with a three-step policy update including region-wide programs, Active Transportation and Complete Streets/Green Economy and Freight Initiatives, and Regional Economic Opportunity Fund. 29 projects and five region-wide programs were nominated through the project solicitation process. A regional public comment period was held, which included enhanced outreach to environmental justice and limited English proficiency populations. Project prioritization was determined by local technical evaluations and public comment opportunities.

Results from sub-regional committees and TPAC provided recommendations for twelve for Active Transportation and Complete Streets projects, five Green Economy and Freight projects, and five Region-wide Programs and HCT projects. Total Flexible Funds allocations amounted to \$142,560,000. TPAC recommended approving allocation of funding to projects and programs as proposed and suggested language modifications for conditions of approval, including pursuit of STA designations and trail design widths.

Council will be asked to approve Resolution No. 13-4467 on November 7. Following action taken at JPACT and Council, RFFA process retrospective comments will lead to development of the next cycle of flexible fund policy criteria and adoption of MTIP. MTIP adoption includes programming for programs, air quality conformity, burdens and benefits of disparate impact analysis, and CMAQ eligibility, among other federal requirements.

Member comments included:

- Members asked clarifying questions about nonattainment and CMAQ eligibility. Mr. Leybold stated MAP-21 legislation identifies that projects should continue beyond the maintenance period.
- Members asked clarifying questions about the language recommendations provided at TPAC.
- Members discussed the need for additional information related to cause of collisions, in view of creating the most impactful changes to improve bicycle and pedestrian safety. Members noted several projects are seeking STIP and MTIP funding and discussed areas in the region with significant sidewalk and pedestrian safety issues.
- Members discussed the importance of providing opportunities for industrial development and highlighted brownfields as a crucial aspect of this effort. Members specifically discussed the Troutdale Industrial Access Project and addressed possible sources of funding for industrial improvements.
- Members expressed their appreciation and thanked all partners and members for their work related to the MTIP process.

MOTION: Mayor Denny Doyle moved and Councilor Donna Jordan seconded to approve **Resolution No. 13-4467**, For the Purpose of Allocating \$142.58 million of Regional Flexible Funding for the Years 2016-18, Pending Air Quality Conformation Determination.

RESULT: With all in favor, the motion passed.

7. OREGON'S PRIORITIES FOR REAUTHORIZATION OF MAP-21

Mr. Andy Cotugno of Metro introduced Oregon's Priorities for Reauthorization of MAP-21. Oregon's Priorities for Reauthorization of MAP-21 was developed by ODOT, AOC, and LOC and is seeking endorsement of MPOs. The intention is to initiate discussion in preparation of the Washington DC trip and seek preliminary approval pending approval of a regional set of policy positions. Oregon Metropolitan Planning Organization Consortium (OMPOC) will be asked to endorse on October 25th. Next month, Mr. Cotugno will provide an overview of past regional priorities for reauthorization and highlight specific issues for an updated policy position.

MAP-21, adopted as a two-year program, collapsed small and miscellaneous funding categories, established a system to track progress against performance measures, and created an evaluation requirement for how plans will meet targets. At the federal level, this is a significant change in program structure, however funding remains consistent with historic levels. Separate from funding, Mr. Cotugno highlighted aspects of interest related to freight, active transportation, and safety.

Member comments included:

- Members recognized this is a statewide collaboration and inquired about the flexibility of the document. Mr. Cotugno confirmed the region's position is flexible pending further discussion next month.
- Members asked how the priorities for reauthorization document compares to past reauthorizations. Mr. Cotugno stated the document provides a good framework and underscored specific issues of interest that should be highlighted in a regional document, including New Starts and TIFIA requirements for the Columbia River Crossing.
- Members discussed strengthening conversations surrounding health impacts and emphasizing federal support of health care investments. Mr. Cotugno agreed and stated the discussion can be further addressed at the November 14th JPACT meeting.
- Members discussed how inclusion of the vehicle registration fee section could impact or restrict future actions at the local level. Members expressed concern around recommending federal support of the vehicle registration fee and discussed alternatives, such as amending the language or emphasizing concern surrounding the fee.

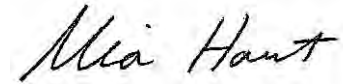
MOTION: Commissioner Paul Savas moved and Councilor Jordan seconded to approve Oregon's Priorities for Reauthorization of MAP-21 with one amendment: removing the Vehicle Registration Fee section.

RESULT: With all in favor and two abstain (Mr. Windsheimer and Ms. Nina DeConcini), the motion passed.

8. ADJOURN

Councilor Craddick adjourned the meeting at 8:51 a.m.

Respectfully Submitted,



Mia Hart

Recording Secretary

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
3	Pamphlet	N/A	2013 Rail~Volution	101013j-01
3	Handout	N/A	TriMet Community Forums on Fair & Equitable Transit	101013j-02
6	PPT	N/A	2016-18 Regional Flexible Funds	101013j-03