



METRO POLICY ADVISORY COMMITTEE

April 23, 2014

Metro Regional Center, Council Chamber

MEMBERS PRESENT

Ruth Adkins
Jody Carson, *Chair*
Tim Clark, *2nd Vice Chair*
Sam Chase
Dennis Doyle
Kathryn Harrington
Jerry Hinton
Lise Glancy
Dick Jones
Keith Mays
Marilyn McWilliams
Doug Neeley
Wilda Parks
Craig Prosser
Loretta Smith
Martha Schrader
Bob Stacey
Jerry Willey

AFFILIATION

PPS, Governing Body of School Districts
City of West Linn, Clackamas Co. Other Cities
City of Wood Village
Metro Council
City of Beaverton, Washington Co. 2nd Largest City
Metro Council
City of Gresham
Port of Portland
Oak Lodge Water District
Sherwood Chamber of Commerce
Tualatin Valley Water District, Washington Co. Special Districts
City of Oregon City, Clackamas Co. 2nd Largest City
Citizen, Clackamas Co. Citizen
TriMet
Multnomah County
Clackamas County
Metro Council
City of Hillsboro, Washington Co. Largest City

MEMBERS EXCUSED **AFFILIATION**

Peter Truax, *1st Vice Chair* City of Forest Grove, Washington Co. Other Cities

ALTERNATES PRESENT

Jeff Gudman
Chad Eiken

AFFILIATION

City of Lake Oswego
City of Vancouver

Staff:

Roger Alfred, Martha Bennett, Andy Cotugno, John Mermin, Ramona Perrault, Ken Ray, Troy Rayburn, Ted Reid, Jessica Rojas and Ina Zucker

1. CALL TO ORDER AND DECLARATION OF A QUORUM

MPAC Chair Jody Carson called the meeting to order and declared a quorum at 5:02 p.m.

2. SELF INTRODUCTIONS & COMMUNICATIONS

All meeting attendees introduced themselves.

3. CITIZEN COMMUNICATION ON NON-AGENDA ITEMS

No citizen communication on non-agenda items were discussed.

4. COUNCIL UPDATE

Martha Bennett, Chief Operating Officer of Metro introduced Elissa Gertler as the new Planning and Development Director. Ms. Bennett asked members to welcome Ms. Gertler and provided details of her work experience, from government to non profits, counties and development agencies with a track record of collaborative effort in creating solutions. Ms. Bennett invited members to reach out to Ms. Gertler, help her connect with the region by sharing members' experiences with her.

Councilor Sam Chase provided an update to members on the public comment period opening in regards to the 2014 Regional Transportation Plan (RTP), 2015-18 Metropolitan Transportation Improvement Plan (MTIP), Active Transportation Plan (ATP) and Climate Smart Communities (SCS) projects. Public comment period closes Monday, May 5th. Metro Council will hold a public hearing on the RTP on May 15th at 2 p.m.

Councilor Chase also invited members to participate in the Residential Preference Survey in efforts to gather input about the kinds of neighborhoods, homes, parks, transportation options and other facilities the region desires. A region-wide coalition led by Metro, including the Home Builders and Realtors associations, is conducting a residential preference survey as a part of the efforts to ensure that the region has access to safe, comfortable and affordable place to live for all residents in the Portland. The survey can be accessed at www.housingchoice.info Members were asked to share with their colleagues and constituents.

Councilor Chase informed members that Ms. Bennett plans to unveil the proposed Metro budget for Fiscal Year 2014-15, with the first public hearing scheduled on Thursday May 24th 2014.

Councilor Chase provided an update on the 2014 Legislative Session, and informed the committee that the most time-consuming issue was House Bill 4078, which made changes to the region's urban and rural reserves and urban growth boundary. He also informed members that the bill has implications for the upcoming growth management decision in that it declares that certain employment lands brought into the UGB by HB 4078 will not be counted as available for the purposes of Metro's next UGB amendment.

Councilor Chase also discussed the recent the Legislature decision to decline an Oregon-led approach to replacing the I-5 bridges over the Columbia River.

Councilor Chase also mentioned that the Legislature passed House Bill 4029, which created a process for landowners to withdraw from the city of Damascus until that city has a comprehensive plan in place.

Members asked clarifying questions about the UGB decision being challenged.

John Williams confirmed there are about 20 applications being accepted currently on the UGB withdrawal process in Damascus.

5. CONSENT AGENDA:

- **Consideration of the March 23, 2014 Minutes**
- **Appointment of new MTAC Members**

Jeff Gudman provided corrections to his title and Craig Prosser's edits were noted.

Marylyn Williams also noted corrections of her representing county. Lise Glancey acknowledged the departure of Tom Imeson, no longer with the Port of Portland staff on the MPAC committee.

MOTION: Denny Doyle moved and seconded by Dick Jones to adopt the March 23, 2014 Minutes and the MTAC Member Nominations.

ACTION: With all in favor, the motion passed.

6. AMENDMENT TO METRO FUNCTIONAL PLAN TITLE 4 REGARDING ESTABLISHMENT OF TRAILS IN REGIONALLY SIGNIFICANT INDUSTRIAL AREAS

Chair Carson introduced Roger Alfred of Metro who provided an update on the Adoption of Ordinance No. 14-1329, which amends Title IV of Metro's Functional Plan to expressly allow the establishment of trails and related facilities within Regionally Significant Industrial Areas. Mr. Alfred provided context of Title IV and the recent steps taken by the Tonkin Industrial group whom has objected to the master plan as the trail goes through their industrial areas and properties.

Mr. Alfred discussed that the City of Tualatin has approved amendments to their TSP that illustrates a line in regards to the trail. Mr. Alfred cited Title IV rules, which prohibit parks being built in industrial areas, under Title IV. Mr. Alfred discussed Metro's current involvement in litigation as a part of the court of appeals process, and is filing a response to the petition. Mr. Alfred offered to answer questions. John Williams referred to the MTAC memo that recognizes the adoption of Ordinance No. No. 14-1329. Mr. Alfred sought recommendation of approval from MPAC to Metro Council. The ordinance will go before Council for approval on May 8th.

Questions and Comments included:

Members asked clarifying questions about local jurisdictions and their ability to develop transportation efforts that includes trails versus trail development as a part of parks.

Mr. Alfred clarified the difference in trails that cross deferent industrial areas.

Chair Carson also acknowledged the same efforts happening in West Lynn.

Jeff Gudman asked questions about citing trails in industrial areas.

Mr. Alfred clarified that trail traverses along the far edge of the property.

Doug Neeley asked questions about trails that are mapped regionally significant.

Chair Carson requested that the committee vote on the issue.

MOTION: Craig Prosser moved and seconded by Wilda Parks to approve the Adoption of Ordinance No. 14-1329, amending Title 4 of Metro's Functional Plan to expressly allow the establishment of trails and related facilities within Regionally Significant Industrial Areas.

ACTION: With all in favor, the motion passed.

7. TENTATIVE APPROVAL OF THE 2014 REGIONAL TRANSPORTATION PLAN (RTP)

John Mermin provided an update on the Regional Transportation Plan (RTP) and on proposed changes resulting from the public comment period. Mr. Mermin shared results from the public comment period. Covered highlights in the packet. All changes to the RTP were covered in the track changes format. Mr. Mermin confirmed that all committees will have access to a final report before the final action is taken.

Mr. Mermin informed members that approval of the RTP is necessary in order to run the air quality model assessments in efforts to comply with Clean Air Act. Mr. Mermin previously shared proposed edits at the last MPAC meeting, including technical and wording edits, with no drastic changes.

The last day of the 45 day public comment period is May 5th, 2014. Mr. Mermin informed the committee that he expects to see comments from Neighborhood associations, as well as general comments and staff recommendations. Currently he has received over 150 comments, with only a handful asks for any specific changes. Mr. Mermin also referred members to the recent MTAC memo indicating approval of the Draft RTP.

Member questions and comments included:

- Mayor Doug Neeley asked if local jurisdictions can respond to the update.

Mr. Mermin confirmed that those responses will be included the next update.

- Ruth Adkins commented on the challenging comments that she felt some were contradictory at times.
- Mayor Jerry Willey vetted reasons for the comments and asked about if the geographic location of where those comments are coming from in the region.

Mr. Mermin responded that there is some zip code information to help determine where the comments are coming from.

- Mayor Neeley commented towards the regional plans that have already been adopted and asked if this was a part of the TSP.
- Chair Carson mentioned that there is such a great diversity of comments and currently there are efforts to look for patterns.

Mr. Mermin informed the committee that he will return on June 25th for final recommendation. Next steps include presentation of the draft RTP for approval from TPAC, JPACT and Metro Council.

Chair Carson asked the committee for approval by indicating thumbs up or thumbs down. All members approved.

8. 2015 GROWTH MANAGEMENT DECISION: DRAFT 2035 POPULATION AND EMPLOYMENT FORECAST

John Williams offered introductory comments on the 2015 Urban Growth Boundary decision and introduced Ted Reid of Metro and Dr. Tom Potiosky from Portland State University.

Ted Reid provided members with an overview of the results of the regional employment and population forecasts with actual growth. Mr. Reid provided the timeline of the UGR and informed members how the UGR uses the employment and population growth forecast to estimate how much of the 7-county population and employment growth forecast may occur in the Metro Urban Growth Boundary (UGB). The scheduled timeline for the UGB decision included an overview of the work program in September 2013. In January of 2014 a presentation of recent economic conditions was presented. Accuracy of past Metro forecasts was presented in February of 2014 with the current draft 2035 growth forecast being presented at the current meeting. Next steps include Overview of draft Urban Growth Report in July 2014 and Results of residential preference study scheduled for presentation in September 2014. The Housing needs analysis is scheduled for October 2014, following with the Employment capacity needs analysis. Final recommendation to Council is scheduled for November 12, 2014.

Takeaways included:

- Mr. Reid explained what the range means as a range forecast, in developing assumptions that are reasonable with what has happened in the past. He acknowledged the uncertainty and confirmed that is why the results are considered a probabilistic forecast.
- Policy considerations in the 2015 growth management decision included considering if plans are set for low growth and high growth occurs or vice versa.
- Other considerations include what areas of the region will benefit and where the burdens may exist as a result of getting it wrong in either direction.
- Mr. Reid also asked members to consider the best course of action, knowing that we will update the forecast in six years.
- Possible scenarios to push outside the forecast range were shared with members, included climate change, declining mobility, changes in policy on international and national levels.
- Dr Potiosky offered suggestions as to how to interpret death rates versus birth and migration rates.
- Dr. Potiosky disclosed that he is hesitant to discuss the intensity of climate change and its rate of change but there will be impacts such as cultural changes due to migration patterns. Declining mobility as there is ethnic mixing.
- Dr. Potiosky mentioned competition from other cities as drawing in new people over the Portland metropolitan area.
- Birth rates and death rates are predictable, but migration patterns that are a major contributor to growth are difficult to predict.

Member comments and questions included:

- Mayor Willey asked questions about the results of the residential preference study and the desired outcomes.

Mr. Reid responded that the results provided the types of choices the region prefers.

- Mayor Willey asked if the study would help the regional partners in efforts to formulate density requirement and zoning.

Mr. Reid responded yes.

- Keith Mays commented on Marion County in regards to the UGR and asked if Salem will be included in the future.

Mr. Reid responded that the federal government requires the region to define metropolitan boundaries by a certain population size.

John Williams commented on how the work in the UGR does connect with Marion County through planning efforts.

Councilor Harrington commented on the track record of Metro's forecast accuracy.

Councilor Stacey commented on the reassessment needs that are required by law. He acknowledged that there is future opportunity to reassess the projections every 5 years.

- Mayor Willey recalled previous projections, and suggested to overshoot in efforts to avoid a shortage in housing.

Mr. Reid discussed the population forecast and focused on the forecast range that he shared with the committee as 600,000 people will be added to the population within 20 years. The baseline increase would be a 25% increase in the region.

- Mayor Willey commented that he remembers different numbers being projected.

Mr. Reid commented that this forecast is lower than the last due to the recession and birth rates over replacement rates.

- Mayor Neeley commented on the slow-down in the recession in regards to the growth rate and suggested an increase in population.

Mr. Reid suggested migration as the source of increase in the forecasts.

- Jeff Gudman asked clarifying questions about the forecast and asked elaboration.

Mr. Reid responded that more people will be working more than one job, suggested part time employment as a part of the changing economic model.

- Dick Jones asked about the comparison of counties, if we are still focusing on the same geography as we did last time the report was done.

Ted Reid responded that yes it is the same.

- Mayor Neeley asked questions about the survey, commented that it was complicated and that he made assumptions in the survey that made it hard to go back and re answer the questions.

Mr. Reid responded that he received the email and it was noted, yet the advice they received was to gain first impressions in efforts to not have respondents over think and to capture a true response.

- Ruth Adkins asked if the housing needs analysis was based on the residential preference survey.

John Williams answered that is used as informational for Ted Reid's work.

- Keith Mays asked questions about younger people wanting to live in the city and eventually moving out into the rural areas, asked if there are trends of people wanting to move out of the city due to age.

Dr Potiosky answered that home ownership rate share peaked in 1995 and dropped. He believes that it will go up but there are a lot of behavioral changes from younger people. Also discussed how driver license rates have dropped recently.

- Mayor Willey commented that he just returned from Japan, with their populations declining and spoke of shrinking families and migration contributing to growth. He also commented towards climate situations elsewhere in the country, and this attracting others to this region as a result. Mayor Willey asked if any of these topics play into their decision making.

Dr. Potiosky answered yes, that droughts were cited as an impact to growing migration in this area, including policies to make this region more energy independent, especially as Portland develops a sustainable reputation.

- Denny Doyle asked if the committee looked at whether the region is growing in exporting and developing jobs.

Dr. Potiosky answered yes, that is part of the rubric panelists considered, also cited the Brookings study, as important to encouraging job growth.

- Mr. Doyle commented that it will be more profound than obvious.

John Williams commented on the conversation and asked members what factors do they want to consider and the sort of issues they want to focus on in the UGR.

- Dick Jones commuted that he was present when the last time UBG was expanded and brought in property for jobs which were taken off the market, and sited industries in

Washington County that have siphoned off wealth. He asked if there is assurance to make properties available in efforts to prevent stockpiling.

Ted Reid sited brokers and their role in making land available and the difference in their role versus Metro.

- Marlin McWilliams asked if energy was considered in this discussion, in attracting renewable energy, coal and natural gas.

Dr. Potiosky answered that the panel considered that if legislation came about that takes into account the Green House Gasses' impact on social and physical health. He also clarified the deference of naming hydropower as renewable versus clean in considering their footprints. The panel did consider those issues and claim that the region is now in a better energy cost position.

Member communications:

Chair Carson referred to the long range work plan and the amount of agenda items. Chair Carson stressed to members the timeframe necessary in taking an agenda item back to their prospective communities. Chair Carson requested that the upcoming meetings extend until 7:30 p.m. MPAC committee members agreed. Members agreed to extend the May 14th, June 11th and the 25th meetings to allow more time for discussion.

Chair Carson adjourned the meeting at 6:45pm.

Respectfully Submitted,

Jessica Rojas



Recording Secretary

ATTACHMENTS TO THE PUBLIC RECORD FOR APRIL 23, 2014

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT No.
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7	Memo	4/22/13	MTAC Motion to Approve Draft RTP	42314m-01
6	Memo	4/16/14	MTAC Motion to Approve Ordinance 14-1329	42314m-02
8	PPT	4/23/14	PPT:2015 Regional Urban Growth Management Decision: Draft Regional Population and Employment Forecast	42314m-03