## BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING THE	·)	RESOLUTION NO. 90-1194
ZOO FIVE-YEAR FINANCIAL PLAN AND	)	•
SUBMITTING A METROPOLITAN SERVICE	)	Introduced by the
DISTRICT ZOO CAPITAL SERIAL LEVY	)	Convention, Zoo and Visitor
TO DISTRICT VOTERS	)	Facilities Committee

WHEREAS, ORS 268.310(5) authorizes the Metropolitan Service District to "Acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."; and

WHEREAS, ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of 1 percent (.005) of the true cash value of all taxable property within the boundaries of such District, computed in accordance with ORS 308.207."; and

WHEREAS, The current three-year zoo serial levy which provides funds for zoo operations and capital improvements expires on June 30, 1990; and

WHEREAS, The Metro Washington Park Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents; and

WHEREAS, The Zoo is the largest paid attraction for visitors throughout the State of Oregon and provides economic benefits to the Northwest and metropolitan region; and

WHEREAS, A regional funding base is necessary to provide for continued development of the Zoo's physical facilities; and

WHEREAS, During fiscal years 1990 through 1992 revenues of \$1,512,000 each year totalling \$4,536,000 for the three-year period will be needed to fund Zoo capital expenses; now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District 1. approves the five-year financial plan for the Metro Washington Park Zoo (attached hereto as Exhibit A) as the basis for meeting the immediate capital financial needs of the Zoo.

That the Council approves submission of a three-year 2. capital serial levy to be effective on July 1, 1990, to the voters of the district on May 15, 1990, the revenues of which will be used for capital construction permitted under ORS 268.310(5) and to pay the costs of holding the election.

That the ballot title for this measure is approved as 3. shown on Exhibit B attached hereto.

That the Executive Officer is instructed to file this 4. Resolution with the District Elections Officer and the Tax Supervising and Conservation Commission no later than March 15, 1990.

ADOPTED by the Council of the Metropolitan Service District this <sup>25th</sup> day of January , 1990.

Tanya Collier, Presiding Officer

jpmtwo b:\zoolevy.res



2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

2/22/90

GREG -HERE IS THE LAST FILING THE COUNCIL DEPT. WILL MARKE ON THIS, WOULD YOU MAKE SURE TIDAY THE E.O. MAKES THE NECESSARY FILING WITH THE SEC. OF STATE. THANKS. DEL.

• ....•

February 22, 1990

Mr. Gil Gutjahr TSCC Multnomah County 1120 S. W. Fifth Avenue Room 150 Portland, Oregon 97204

**Executive Officer** Rena Cusma Metro Council

Tanya Collier Presiding Officer District 9

Gary Hansen Deputy Presiding Officer District 12

Mike Ragsdale District 1

Lawrence Bauer District 2

Jim Gardner District 3 **Richard Devlin** 

District 4 Tom DeJardin

District 5

George Van Bergen District 6

Ruth McFarland District 7

Judy Wyers District 8

**Roger Buchanan** 

District 10 David Knowles

District 11

Dear Gil,

Please find enclosed a copy of Resolution No. 90-1194 which submits a three-year capital serial levy for the Zoo to the voters of the District at the May 15, 1990 primary election. This filing is made in compliance with ORS 294.655.

Please notify the District of the date and time of the hearing on this matter as soon as possible. Thank you for your consideration.

Sincerely,

Donald E. Carlson Council Administrator

a:\1194.ltr DEC:gpwb

enclosure

Tanya Collier, Presiding Officer cc: Rena Cusma, Executive Officer Y. Sherry Sheng, Zoo Director





2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

February 22, 1990

Mr. Gil Gutjahr TSCC Multnomah County 1120 S. W. Fifth Avenue Room 150 Portland, Oregon 97204

Deal

Executive Officer Rena Cusma Metro Council

Tanya Collier Presiding Officer District 9

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Roger Buchanan District 10 David Knowles District 11 Dear Gil,

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Please notify the District of the date and time of the hearing on this matter as soon as possible. Thank you for your consideration.

Sincerely,



Donald E. Carlson Council Administrator

a:\1194.ltr DEC:gpwb

enclosure

cc: Tanya Collier, Presiding Officer Rena Cusma, Executive Officer Y. Sherry Sheng, Zoo Director



2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

February 16, 1990

Allen Robertson Multnomah County Elections 1040 S. E. Morrison Street Portland, Oregon 97214-2495

Dear Mr. Robertson:

Enclosed are forms we received in our office regarding filing in reference to a tax base and levy measure for Metro's Washington Park Zoo. We formally transmitted our filing of the ballot titles to you on February 9, 1990 with the accompanying ordinance and resolution. Please advise me if any other information is needed.

Sincerely,

Donald E. Carlson by grub

Donald E. Carlson Council Administrator

gpwb

elecfil2.ltr

cc: Greg McMurdo, Government Relations Manager

Executive Officer Rena Cusma Metro Council

Mike Ragsdale Presiding Officer District 1

Gary Hansen Deputy Presiding Officer District 12

Lawrence Bauer District 2

Jim Gardner District 3 Richard Devlin

District 4

Tom DeJardin District 5 George Van Bergen District 6

Ruth McFarland District 7

Judy Wyers District 8 Tanya Collier District 9

Roger Buchanan District 10 David Knowles District 11 USE THIS NOTICE FOR TAX LEVIES AND TAX BASES ONLY

	· · · · · · · · · · · · · · · · · · ·
NOTICE OF MEASURE E	LECTION
	· ·
	•
Metropolitan Service Distri	
Name of Distri	ct
On May 15, 1990 , an	election will be held in
Date of Election	
1etropolitan Service District	
Name of Distri	ct
e following measure will be submitted	to the voters of the district:
	•
	•
	• •
(Put text of ballot title	on reverse side)
•	
	•
Λ	
Conclut & Carland her south	Council Administrator
Jonald E. Carlson by gout	<u>Council Administrator</u> Title
Jonald, E. Carlson by gout Authorized signature	<u>Council Administrator</u> Title
Jonald E. Carlson by gout Authorized signature	<u>Council Administrator</u> Title
Jonald E. Carlson by apart Authorized signature	<u>Council Administrator</u> Title

FILING DEADLINES: MARCH, MAY, AND NOVEMBER - 61 DAYS PRIOR TO THE ELECTION. AUGUST - 43 DAYS PRIOR TO THE ELECTION.

JUNE AND SEPTEMBER - 34 DAYS PRIOR TO THE ELECTION.

Serial Levy for Capital Construction at the Zoo

Caption (10 words maximum)

QUESTION: (20 words maximum) <u>Shall Metropolitan Service District</u> Levy \$1,512,000 Each Year for Next Three Years for Capital Construction at Metro Washington Park Zoo?

PURPOSE: (150 words maximum) This measure allows the District to levy \$1,512,000 each year for three years starting July 1, 1990. The total levy is \$4,536,000. In 1986 District voters approved a three-year serial levy of \$5,500,000 for Zoo operations and construction. The 1986 levy expires June 30, 1990. This new levy will provide funds to renovate the Children's Zoo (Animals Around Us Exhibit) and make other improvements to Zoo facilities and equipment. The levy is outside the 6 percent limitation specified in the Oregon Constitution.

\* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

# USE THIS NOTICE FOR TAX LEVIES AND TAX BASES ONLY

	NOTICE OF MEASURE ELECTION
	Metropolitan Service District
	Name of District
On <u>May</u>	15, 1990 , an election will be held in Date of Election
	itan Service District Name of District g measure will be submitted to the voters of the district
	(Put text of ballot title on reverse side)
· · ·	

FILING DEADLINES: MARCH, MAY, AND NOVEMBER - 61 DAYS PRIOR TO THE ELECTION. AUGUST - 43 DAYS PRIOR TO THE ELECTION.

JUNE AND SEPTEMBER - 34 DAYS PRIOR TO THE ELECTION.

# Establishes a Tax Base Dedicated to Operating the Zoo Caption (10 words maximum)

QUESTION: (20 words maximum) Shall Metropolitan Service District Establish a \$5,100,000 Tax Base Starting Fiscal Year 1990-91 to Operate the Metro Washington Park Zoo?

(150 words maximum) This measure provides a \$5,100,000 tax PURPOSE: base to operate the Zoo. It starts July 1, 1990, when the current \$5,500,000 voter-approved levy for Zoo operation and construction ends. The tax base Currently, there is no tax base (\$0) to operate the Zoo. will be used with Zoo gate and concession sales income to operate and maintain the Zoo. The estimated tax rate resulting from the base would be 15 cents per \$1,000 . . . . of assessed value at current values, or \$9.01 for a home assessed at \$60,000. Any constitutionally authorized increase in the tax base subsequently levied by the Council shall be apportioned to the Zoo functions or activities specified by the Council in the ballot title in the same proportion as the original allocation. If the District reduces or ceases to provide a function or activity for which the tax base has been allocated, then the Council may use that portion of the tax base for any lawful purpose of the District.

\* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.



2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646 Memorandum

Date: December 21, 1989

To: Convention, Zoo & Visitors Facilities Committee

From: Jessica Marlitt, Council Analyst

Regarding: RESOLUTION NO. 90-1194, APPROVING THE ZOO FIVE-YEAR FINANCIAL PLAN AND SUBMITTING A METROPOLITAN SERVICE DISTRICT ZOO CAPITAL SERIAL LEVY TO DISTRICT VOTERS

Per the Committee's December 5, 1989, directive, staff prepared two Zoo funding measures for voter consideration May 15, 1990: 1) A tax base measure under Ordinance No. 90-329 (see prior Agenda Item No. 3); 2) A three-year serial levy to fund capital construction, adopted by Resolution No. 90-1194 following. As noted for Ordinance No. 90-329, staff met with Metro General Counsel and Government Relations Manager to fine-tune the levy measure language. Recommended changes are highlighted by underlining for new language and strikeouts for deletions.

Resolution No. 90-1194 is scheduled as an information item only because the revised Zoo Five-Year Financial Plan was not completed at the time of agenda printing.

If you have any questions or require more information, please contact me, ext. 138, or Don Carlson, ext. 171.

jpmthree b:\901194.mem



2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

RECEIVED

1990 FEB -9 AM II: 08

VICKER, ERVIN, DIRECTOR OF ELECTIONS

February 9, 1990

Allen Robertson Multnomah County Elections 1040 S.E. Morrison Street Portland, Oregon 97214-2495

Dear Mr. Robertson:

Per your recent conversation with Greg McMurdo, I have enclosed certified copies of the two funding measures adopted by the Metro Council. Ordinance No. 90-329 as amended by Ordinance 90-335 submits a tax base measure to the voters, and Resolution No. 90-1194 submits a serial levy to the voters. Both measures are for the May 15, 1990 election.

This memo represents our formal transmittal of the ballot titles to the Elections Division for publication by the Division per Oregon Elections Law section 255.145(5). It is our understanding the period for formal challenge to the ballot titles is seven (7) working days from the date of filing with the Elections Division (Oregon Elections Law section 255.155(1)); therefore, the challenge period will terminate end of business February 20, 1990.

Thank you for your assistance. Please notify us if everything is not in order as required.

Sincerely, onale

Donald E. Carlson, Council Administrator

Enc.

cc: Greg McMurdo, Government Relations Manager

DEC/JPM:gpwb c:\gpwb\elecfile.ltr

Executive Officer Rena Cusma Metro Council

Mike Ragsdale Presiding Officer District 1 Gary Hansen

Deputy Presiding Officer District 12

Lawrence Bauer District 2 lim Gardner

District 3 Richard Devlin

District 4 Tom DeJardin District 5 George Van Bergen District 6 Ruth McFarland District 7 Judy Wyers District 8

Tanya Collier *District 9* Roger Buchanan

District 10 David Knowles District 11



2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

January 29, 1990

Executive Officer

Rena Cusma Metro Council Mike Ragsdale Presiding Officer District 1 Gary Hansen Deputy Presiding Officer District 12 Lawrence Bauer District 2 Jim Gardner District 3 **Richard Devlin** District 4 Tom DeJardin District 5 George Van Bergen District 6 **Ruth McFarland** District 7 Judy Wyers District 8 Tanya Collier Disfrict 9 **Roger Buchanan** 

District 10

David Knowles District 11

**Executive Officer** 

Metropolitan Service District 2000 S. W. First Avenue Portland, OR 97201-5398 Ms. Gwen Ware-Barrett

The Honorable Rena Cusma

Ms. Gwen ware-Barrett Clerk of the Council Metropolitan Service District 2000 S. W. First Avenue Portland, OR 97201-5398

Dear Executive Officer Cusma and Clerk Ware-Barrett:

Re: Explanatory Statement for Zoo Capital Serial Levy

Pursuant to Section 5 of Ordinance No. 90-330A, I hereby transmit to you for filing the attached explanatory statement for the Metro Washington Park Zoo Capital Serial Levy authorized by Resolution No. 90-1194.

Yours very truly,

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Daniel B. Cóoper, General Counsel

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Attachment

Voters in the Metropolitan Service District have funded capital improvement projects at the Metro Washington Park Zoo since 1976. The current levy for operations and improvement will expire at the end of June 1990.

To provide necessary renovation to the 30-year-old Children's Zoo, a source of funding needs to be established. The proposed three-year serial levy will allow the zoo to:

• improve facilities to house and care for the animals,

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- provide educational programs which engage youngsters and adults in learning about the animal world,
- double the number of animals for exhibits and educational programs in the Children's Zoo,
- instill in all zoo visitors an understanding and appreciation of the relationship between animals and us.

More people visit the zoo than any other paid attraction in the state. In addition to economic benefit to the region, the zoo provides animal-related education, recreation and cultural offerings to residents of the metropolitan area. The zoo enjoyed record-breaking attendance last year, with 1,141,675 visitors, 359,910 of whom were children under 11.

The proposed serial levy will provide \$1,512,000 per year for three years for a total of \$4,536,000 to fund renovation of the Children's Zoo. It would levy a property tax of approximately 4 cents per \$1,000 assessed valuation. On a \$60,000 house, the tax would cost approximately \$2.40 per year.

The levy is outside a 6 percent limitation specified in the Oregon Constitution. If approved by the voters, pursuant to Oregon law, the serial levy would be dedicated to capital improvements at the Metro Washington Park Zoo. EXHIBIT A

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# FIVE-YEAR FINANCIAL PLAN

# FOR

# THE METRO WASHINGTON PARK ZOO

JANUARY 24, 1990

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### OVERVIEW

# Statement of Departmental Mission

The Metro Washington Park Zoo serves as a cultural institution to meet the needs of the public and to enhance the quality of life in the metropolitan community. It assists in economic development as a destination tourist attraction and as a valuable community asset.

The Washington Park Zoo provides a unique educational and recreational opportunity through which the public can see and experience wildlife in a more naturalistic setting. The Department contributes to the conservation of animals in the wild and in the Zoo by:

- cooperating as a participating institution in appropriate AAZPA Species Survival Plans and other organized conservation efforts;
- 2) continuing to research and improve husbandry techniques, exhibit environments, animal management concepts and captive propagation; and
- 3) educating the public regarding conservation.

## Program Divisions

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The Zoo Operations Fund includes the following six divisions:

The <u>Administration</u> Division includes the offices of the Director, the Assistant Director, the Development Officer and the Financial Reporting and cash control Supervisor. It provides for overall leadership and coordination with the Executive Officer of all Zoo programs, liaison with the Friends of the Washington Park Zoo, the development program and the cash control program.

The <u>Animal Management</u> Division maintains, propagates, researches, and exhibits a healthy, representative collection of exotic and domestic animals, and provides input in general management decision, policies and procedures with staff, division managers, Assistant Director and Director.

The <u>Educational Services</u> Division provides educational materials ad programs for use by Zoo visitors, school groups and other special groups, prepares and maintains signs and other interpretive displays on the grounds, and operates the Children's Zoo, the Insect Zoo and other summer programs.

The <u>Facilities Management</u> Division is responsible for providing support services to all Zoo guests and divisions. Services include building and exhibit maintenance, custodial, landscape development and maintenance, railroad operation and maintenance, utility system and vehicle equipment maintenance.

The <u>Marketing</u> Division is responsible for encouraging Zoo attendance and support through media campaigns, group sales, events, outreach programs and general promotional efforts.

The <u>Visitors Services</u> Division provides services to visitors through the programs of admissions, zoo railway, food service/catering, retail sales/rentals and safety/security.

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## External Considerations

Significant operational and capital improvements have been made at the Zoo since it became an operating division of the Metropolitan Service District (M.S.D.) in 1976, about two and a half years before the current Metro was established by the voters. Capital improvements include:

- 1) improvements at entryway;
- 2) new elephant yard and crush;
- 3) primate house remodel;
- 4) new quarantine facilities;
- 5) lemur exhibit;
- 6) cascade stream and pond;
- 7) new maintenance facilities;
- 8) penguinarium remodel;
- 9) Swigert Fountain;
- 10) bandstand;
- 11) Alaska tundra exhibit;
- 12) gift shop remodel;
- 13) West Bear Grotto remodel;
- 14) elephant museum;
- 15) Africa I & II;
- 16) Education/Administration Center; and
- 17) Africa III (under construction).

These improvements, new special events and promotions, and exceptional weather brought attendance to a 26 year high of 1,003,413 in fiscal year 1988-89. Attendance for 1987/88 was 891,614. These figures compare to 556,675 for fiscal year 1975/76. It is anticipated that attendance will reach 1,065,000 in fiscal year 1994/95 due to:

- 1) increasing metropolitan population
- 2) new exhibits
- 3) new programs and events
- 4) convention center.

The opening of the Africa exhibit in April of 1989 increased Zoo attendance and an increase in tourism is anticipated from the opening of Metro's Oregon Convention Center. Current parking facilities will constrain achieving attendance levels much higher than those projected in the last two years of the forecast.

# Summary of Capital Improvement Projects

The <u>Zoo Capital Fund</u> provides for the major capital improvements at the Zoo. These improvement projects implement the Zoo Master Plan with tax revenues set aside for these projects, and with private funding raised through the development program.

In March 1987, the voters of the District approved a \$5.5 million per year serial levy, allotting about \$3,725,000 per year for operations and \$1,775,000 for capital improvements. That levy began July 1, 1987 and expires June 30, 1990. Projects built, or to be built, with the capital improvements portion of the current levy, transfers from operating revenues and funds carried over from the previous levy are: Africa I, II, & III and a number of smaller projects such as the Research/Propagation Center. The remodel of the Childrens Zoo will be the major project provided by the capital fund serial levy covering the three fiscal years of 1990/91 to 1992/93.

More detailed descriptions of Zoo capital improvement projects, funding, costs and schedules are included in the Capital Budget section of this forecast.

#### **REVENUE SOURCES**

# Major Assumptions

The following assumptions have been used in developing the Zoo's revenue projections for this five-year forecast.

1) The current property tax levy (\$5,500,000 per year 1987-1990) will be replaced in 1990 with a tax base for operations and maintenance beginning at \$5,100,000 and a capital construction three-year serial levy at \$1,512,000 per year.

2) Property taxes will fund approximately 50 percent of Zoo operation and maintenance costs (Res. No. 84-444, adopted 1/26/84).

3) Non-property tax revenues (principally enterprise revenues) will fund the other approximately 50 percent of Zoo operation and maintenance costs; the Council will annually review admission fees to meet this objective (Res. No. 84-444, adopted 1/26/84).

4) The Council will approve implementation and a method of funding for a continuing sequence of projects as described in the Zoo Master Plan (Res. 84-444, adopted 1/26/84).

## Identification of Major Revenue Sources

### Property Tax Revenues:

The Council, through Resolution 84-444, recommended to the Executive Officer that property tax revenues fund up to 50% of Zoo operations each year. The current three-year serial levy approved by the voters in 1987 calls for \$5.5 million per year split \$3,725,000 (68 percent) for operations and \$1,775,000 (32 percent) for capital improvements. This levy began July 1, 1987 and expires June 30, 1990.

This financial forecast assumes that the property tax levy will be replaced by the voters of the district with a tax base for operations and maintenance beginning at \$5,100,000 and a capital construction three-year serial levy at \$1,512,000 per year, no later than July 1, 1990.

Property tax revenues actually collected average about 90% of the levy total, as reflected in the attached revenue detail.

Were the property tax levies requested renewed at a significantly reduced level, consequences for the Zoo would be severe cut-back of services. Hours open to the public would be cut, all free admission times and reduced admission for senior citizens would be eliminated, staff would be reduced, and the capital improvement project sequence outlined in the Master Plan would be halted.

If voters do not approve tax support for Zoo operations, the probable result would be closing of the Zoo. An attempt to replace this lost revenue would require a significant increase in admission fees, causing an overall reduction in attendance which would defeat the purpose.

# Admission Fees:

Attendance is critical in the projection of admission fee revenue. Metro and Hobson & Associates studied Metro Washington Park Zoo attendance records in 1985, and found a high correlation between population trends in Multnomah, Washington and Clackamas counties and Zoo attendance. This correlation was used in previous Zoo attendance projections.

The estimated figures for FY 1988/89 through 1994/95 are based on recent trends with consideration of future events. Rising attendance is anticipated as a result of increased regional tourism following the opening of Metro's Oregon Convention Center. New and return visits by local residents are expected following the opening of the Rainforest Exhibit in 1991 and Animals Around Us in 1993, as demonstrated with the opening of Africa in April 1989.

Attendance projections are:	
<u>Fiscal</u> <u>Year</u>	<u>Projected</u> <u>Attendance</u>
89-90	970,000
90-91	985,000
91-92	1,000,000
92-93	1,015,000
93-94	1,050,000
94-95	1,065,000

The projected attendance is based on the expected draw of the Africa exhibit which opened in late April of 1989. This draw continues with 15,000 increases in each of the following years, bolstered by the opening of the third phase of the Africa exhibit and then increases more dramatically with the opening of Animals Around Us in fiscal year 1993/94.

The Metro Council, through Resolution 84-444 recommended to the Executive Officer that property taxes fund no more than 50 percent of Zoo operating costs. Admission fees have been adjusted to meet this policy. Current fees are \$3.00 for 12 years through 64 years, and \$1.50 for youth 3 through 12 years and senior citizens; children under 3 are admitted free. Admission is free for all after 3:00 p.m. each Tuesday, and there are additional free days for special groups.

Admission revenue forecasts are based on the following schedule of fee increases, to maintain 50% of operating revenue from non-tax sources based on attendance projections, and assuming that adult and youth/senior attendance remains at about a 2:1 ratio.

<u>Effective</u> <u>Date</u>	<u>Adult</u>	<u>Youth/Seniors</u>
Current Fee	\$ 3.00	\$ 1.50
March 1, 1990	\$ 3.50	\$ 2.00
January 1, 1992	\$ 4.00	\$ 2.50
January 1, 1994	\$ 4.50	\$ 3.00

# Enterprise Revenues Excluding Admissions:

As a result of increased attendance and longer stays by visitors, per capita revenues for food, gifts, railroad and other services are expected to rise. Factors that will contribute to longer stays are: increased and more naturalistic exhibit areas, expanded gift shopping possibilities, new food-service areas and increased ongrounds special events.

While the AfriCafe, for example, is expected to have a strong positive effect on food revenues, it is also expected to give visitors a respite from the many cool and damp northwest days. This opportunity to "warm up" in very pleasant surroundings, combined with other improvements, should positively affect the length of stays and, as pointed out by Hobson & Associates, should result in a related rise in per capita revenue.

Zoo concessions managers currently set prices according to their experience of the market rate for comparable services and goods.

# PROJECTED REVENUES

01/25/90 Rojected Attendance	978,888	985,1	110 1,000,		1,858,888	1,465,488
***************************************	FY89-90	FY98-	-91 FY91			FY94-95
	PROJECTED	PROJECT	TED PROJEC	TED PROJECTE	D PROJECTED	PROJECTED
	ETE AHOUNT	FTE ANO	UNT FTE AND	DUNT FTE ANOUN	IT FTE ANOUNT	FTE ANOUNT
00 REVENUE						
Tax Base		5,100,0	<b>111</b> 5,486,	,000 5,730,36	5.874,202	6,438,648
Fund Balance-Beginning	2,241,563	1,493.	544 1,716.	•		2,112,799
Real Property Taxes-Current Year	5,885,888	4,590,	4,865,	,488 5,157,32		5,794,783
Real Property Taxes-Prior Year	475,888	475.	437	,886 464,1	59 492,010	521,531
ENTERPRISE REVERUES						
Admissions	1,981,512	2,327,	339 2,528	,196 2,734,48	84 2,999,276	-3,218,588
Rental-Conveyances	33,000	39,	493 49.		52,510	53,251
Food Service-Regular/Food	1,712,872	1,870,	465 2,102		2,524,588	2,733,000
Food Service-Regular/Beer&Wine	52,100	52,	### SB	, 488 62, 8	66,888	78,88
Food Service-Catering/Food	196.128	263.	668 388	. 888 348, 81	N 365,000	{11,11
Food Service-Catering/Beer&Wine	24,999	35,	110 41	,000 42,0		
FOOD SUBTOTAL	1,985,000	2,228,				
Retail Sales	488,888	522,	891 595	,888 663,8	•• 751,400	889,480
Retail Sales-Vending	48,888	47,		,888 37,8		-
RETAIL SUBTOTAL	520,000	570,		,819 788,8		
Sale of Animals	5,000	11,		,000 11,0	11,698	
Tuition & lectures	94,854	112,	197 116	,585 121,3	52 127,428	133,791
Rentals-Buildings	411					
Exhibit Shows/Zoo	12,444	13,	488 14	,888 15,8		
Railroad Rides	378,388	394,	····	,010 406,0		
ENTERPRISE SUBTOTAL	5,010,066	5,686,				7,968,621
OTHER INCONE						
Føderal Grants-OpNon CatDirect		100,		,448 188,4		
Interest on Investments	134,494	89,		,815 114,8		
Donations & Bequusts	163,400	165,		,644 179,3		
Zoo Parents	37,18#	49,		,987 49,4		
Other Hiscellaneous Revenue	43,688	-		,245 49,1		
Sale of General Fixed Assets	4,160	•		,499 4,6		
SUBTOTAL	382,514	445,		,346 496,7	524,932	541,79
Total Resources	13,114,143					

#### EXPENDITURES

#### Major Assumptions

1) An inflation factor of 4% has been built into projections for expenditures in personal services, materials and services and capital outlay. An additional 1 to 3.5% has been used in personal services attributable to changes in the various pay plans.

2) The Zoo's budget will provide for an unappropriated balance each year sufficient to balance the budget for the following year and assure cash flow from July 1 to December, when the first tax collection payment is received.

3) The General Fund transfer (according to Metro standard forecast assumptions) is expected to increase at a rate of 5 percent in order to maintain the current level of service.

4) The Insurance Fund transfer is expected to remain flat according to Metro standard forecast assumptions.

5) The budget will provide a contingency line item equal to 3 percent of the projected operating cost including transfers. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.

#### Overview by Expenditure Category

#### Personal Services:

Forecasts for personnel are based on current staffing levels plus new positions that will be required for the expanded and more complex exhibits and new programming. The greatest increases will be in Animal Management, Visitor Services, Facilities Management and Education to accommodate increased attendance, expanded exhibits and new programs.

#### Materials and Services:

While certain materials and services costs, such as merchandise for resale, are directly related to Zoo attendance, and can be adjusted accordingly, other costs like those associated with an expanding animal collections are not that related and cannot be so readily adjusted. Increases are primarily attributable to projected inflation, increased utility costs for expanded exhibits, higher costs for merchandise purchased for resale, new programs and graphics. Materials and Services also provides for a utility study including an up-to-date mapping of facilities.

#### Capital Outlay:

Capital outlay is projected to increase slightly partly in order to equip expanded exhibits and related visitor support services opening during this period. The Zoo plans to carry out a continuing facility improvements program during these years to upgrade utility systems, replace roofs, replace equipment and perform necessary preventative maintenance.

#### General Fund:

Amount assessed the Zoo for Metro support services is projected to rise by 5% per year, in line with Metro standard forecast assumptions.

#### Insurance:

Insurance costs are projected to stay flat over the next five years, in line with Metro standard forecast assumptions.

# Building Management:

Because Zoo staff are not housed in Metro's central office complex, there is no assessment for the cost of building management.

### Contingency:

The budget projection provides a contingency line item equal to 3 percent of the projected operating costs including transfers to the general fund and insurance funds. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.

# Narrative of Expenses by Programs

#### Administration

#### Personal Services:

The Administration Division shows an increase of 1.0 FTE from 1989/90 to 1994/95. The projected increases in visitors and related revenues necessitate an additional .75 FTE increase in vault room staff. This increase is recommended to maintain cash and internal control. The Development programs absorbs the other .25 FTE with an increase from .5 FTE to .75 FTE for the management intern.

#### Materials and Services:

Expenses in materials and services for administration are not expected to increase much beyond the 4 percent inflationary figure except for adjustments for election costs and receipt of a grant from the Institute of Museum Services for special projects.

#### Capital Outlay:

Costs for office equipment and furniture needed to maintain standard services over a five-year period, adjusted for 4 percent inflation are reflected in capital outlay with one major increase for purchase of a new copying machine in 1992/93.

#### Animal Management

# Personal Services:

Increased employee longevity requires additional staff to fill in for vacations and sick leave. Additionally, the opening of new and more complex exhibits such as the Africa Exhibit in April of 1989, the Rainforest Exhibit in June, 1991 and the Research and Propagation Center, which will open in phases, will require new keeper staff. A new senior keeper will be added in 1993/94 to lead the work in a reorganized program that will include the animal hospital, nursery, and owl rehabilitation. Thus, five positions will be added to the keeper staff over the period of this projection.

It has also been determined that the relief veterinarian, presently a contracted service, should be brought on staff half-time to give better care to an expanding animal collection.

There has been no increase in curatorial staff since 1976. To provide assistance with growing administrative tasks and to provide time for the curators to work in the field with keepers, managing the collection and keeping up with national level animal breeding programs and studbook, an additional assistant curator will be brought on staff in 1993/94.

# Materials and Services:

Increases in Materials and Services costs reflect inflation and expenses relating to new animals and their care in the Rainforest Exhibit.

#### Capital Outlay:

Capital Outlay costs are attributable to inflation, the need for computer and audio-visual equipment, the purchase of a typewriter and furniture and the purchase of an electric cart to speed up internal travel from the Research Building to other parts of the Zoo.

### Facilities Management

#### Personal Services:

Additions in personnel are required to keep up with additional service demands related to increased attendance, special events such as Zoolights, more complex and labor intensive facilities such as the Rainforest Exhibit and Animals Around Us and an always aging physical plant.

The expenditure detail encompassed by this projection shows an increase of 6.31 FTE. This includes 1) adding a position to coordinate division contracted services including preparation of specs, getting quotes and bids and managing the contractors; 2) adding a position to streamline and expand the purchasing and distribution of materials and equipment used by staff, 3) adding two gardener positions to care for the increases in landscaping that will come with the opening of the Rainforest and Animals Around Us Exhibits, 4) adding a maintenance technician to assist the electrician with the increasing electrical service needs at the Zoo and 5) adding 1.31 maintenance positions to assist with maintenance of expanding facilities.

#### Materials and Services:

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Increases in Materials and Services reflect inflation, expenses relating to landscaping and maintenance required by new exhibits, and special events, increased utility costs and use and costs relating to upkeep on an aging facility.

## Capital Outlay:

Capital Outlay includes costs for upkeep, rehabilitation and replacement of exhibit, railroad and vehicular equipment and other Zoo facilities.

#### Education

# Personal Services:

Personnel needed for education, graphics and volunteer activities during the period of this projection increase 4.31 FTE. These include 1) the addition of an assistant for the volunteer coordinator to aid with the extensive, seven day a week volunteer program coordinator 2) second to assume activities; а responsibility for school programming and curriculum development and 3) a half-time position in 1991/92, increasing to full-time in 1993/94 that will assist with maintaining the increasing quantity of audio-visual equipment at the Zoo and to provide graphics upkeep and production; and 4) the addition of 1.25 keepers necessary to staff the new Animals Around Us Exhibit.

### Materials and Services:

Major increases in Materials and Services costs for this period are related to services to be used in community programming and curriculum development, a new Zoo directional system, and updating the Elephant Museum files. There are also increases in printing costs due to higher costs for recycled paper and those related to an expanding Friends of the Zoo membership and production of classroom materials.

# Capital Outlay:

Capital Outlay increases are related primarily to inflation, additional computer equipment, audio-visual equipment, replacement in exhibits and lab cages for the Childrens Zoo. A major cost in 1992/93 is for furnishing and equipping a Discovery Room that will be built as part of Animals Around Us.

## <u>Marketing</u>

## Personal Services:

The very slight increase in Personnel is to accommodate marketing Zoolights and other special events.

#### Materials and Services:

Increases in this category are mainly related to professional and artistic services in the newly formatted concert series, costs related to a continuation of Zoolights, the opening of the Rainforest Exhibit and use of recycled paper. A substantial part of these expenses will be offset by increased enterprise revenues and sponsor underwriting.

### Capital Outlay:

Capital Outlay expenses relate to equipment and furniture replacements and additions.

#### <u>Visitor Services</u>

### Personal Services:

The increased volume of business particularly in the food and retail services and the need for higher security call for an increase of about 19.68 FTE over this period for the Visitor Services Division. Most of this increase (15.78 FTE) is for additional visitor services workers required for special events and to operate the Crossroads facility to be located in the new Rainforest Exhibit, a facility that will be developed in Animals Around Us, and the expanding catering service for picnics and the African banquet and meeting space. Other increases are for operating the gates, the train and providing security needed with expanded operations.

These costs will be more than offset by increased earnings in food and retail.

## Materials and Services:

The major costs for materials and services relate directly to projected increases in attendance and the materials needed to achieve the revenues projected to be earned from sales and services to zoo visitors. Other costs include maintenance of equipment and printing the Zoo map.

#### Capital Outlay:

Capital Outlay provides for equipment acquisition and replacement for food and retail operations including cash registers, fryers, washers, tables, etc. It will also allow the installation of equipment to provide better information for monitoring these operations.

# PROJECTED OPERATING EXPENSES

ZOD 5 YEAR PROJECTIONS, 1990	51	12390 074727 .WK1										
41/25/98				985,488		1,488,888		1,815,888		1,850,888		1,465,888
PROJECTED ATTENDANCE	*********************	FY89-90	*******	FY90-91	********	FY91-92						F¥94-95 Projected
		PROJECTED		PROJECTED		PROJECTED		PROJECTED ANOUNT	FTE	PROJECTED Anount	FTE	ANOUNT
	FTE	ANOUNT	FTE	ANOUNT	FTE	ANOUNT	FTE	******				
ADNINISTRATION				610.139	17.15	654.406	17.48	788,326	17.40	765,454	17.65	897,233
Personal Services	9.75	413,542 185,982	16.90	314,718	11114	228,050	•••••	295,621		245,836		254,628
Naterials & Services		3,737		7,679		5,179		38,826		5,625		5,849
Capital Outlay	9.75	613,261	16.90		17.15	887,645	17.40	1,834,773	17.40	1,016,914	17.65	1,157,710
Total Expenditures	3./7											
ANINAL HANAGEHENT	28.87	1,544,110	42.41	1.691.662	45.13	1,956,824	45.13	2,431,174	47.43	2,433,592	47.43	2,825,483
Personal Services	33.32	296.398		341,687		296, 176		298,184		315,345		331,400
Naterials & Services		25.075		3,111		30,160		16,765		18,561		28,472
Capital Outlay Total Expenditures	39.92	1,865,575	42.41	2,835,349	45.13	2,282,260	45.13	2,346,123	47.43	2,767,458	4/.43	3,177,274
FACILITIES NANAGEMENT		1.334.695	17 R.	1,419,748	39.84	1,585,288	39.84	1,578,811	41.51	1,943,611	42.51	2,311,207
Personal Services	30.20	1,264,079	31.04	1,330,570		1,341,361		1,454,142		1,546,139		1,619,083
Naterials & Services		407,197		453,846		428,686		432,648		450,858		466,282
Capital Outlay	36.20	3.005.971	37.84	3,284,164	39.84		39.84	3,557,553	41.51	3,948,688	42.51	4,396,572
Total Expenditures	30.20	3										
EDUCATION	40.10	536,371	19.85	645.794	21.35	699.670	21.6	759,873	23.10	885,636	23.10	1,828,224
Personal Services	18.79	213,714	13.03	297.859		388,922		256,553		265,487		282,855
Naterials & Services		13.904		39,850		47,736		141,203		14,624		15,207
Capital Outlay	18.79	763,989	19.85	942.783	21.35	1,848,328	21.60	1,157,630	23.10	1,166,746	23.10	1,326,287
Total Expenditures	20.73	,,										
WARKETING	3.96	145,192	4.11	164.507	1.11	176,845	4.11	190,108	4.11		4.0	237,269
Personal Services	3.30	205.899		315,337		316.718		334,795		342,574		356,247 5,849
Naterials & Services		5,313		6,500		5,210		5,448		5,625	4.11	599,365
Capital Outlay Total Expenditures	3.96	356,484	4.11	485,344	1.11	498,764	4.11	538,311	(.1)	552,564	1.11	333,000
VISITOR SERVICES							··		68.45	1.648.841	69.98	1,898,263
Personal Services	58.18	1,216,684	58.45		63.31	1,298,612	65.95			1,588,628		1.715.067
Naterials & Services		1,866,258		1,118,888		1,314,422		1,446,264 62,816		62,233		72,528
Capital Outlay		58,000		64,451		52,139	65.95	•		3,259,661	69.98	
Total Expenditures	58.10	2,311,931		2,315,280	63.30	2,657,173	03.35	6,313,314				
ZOO TOTAL			*			6 767 886	193 87	6.767.988	201.89	7,841,459	284.67	9,197,598
Personal Services	155.72	5,190,590		5,624,190	198.77	3,797,557	133.32	4,485,519		4,304,968		4,222,204
Naterials & Services		3,232,314		3,719,459		FC8 148		688.857	r	557.524		586,187
Capital Outlay		513,226		574,126 9,917,375	108 77	18 729,587	193.92	11.542.364	281.8	9 12,703,951	284.67	14,343,065
Total Expenditures	165.72	8,936,130	1/9.45	3,311,312	128.11							

ZOD 5 YEAR PROJECTIONS, 1990 01/25/90 Projected Attendance	5	123 90 YO <del>R1221.</del> HK1 978,888		985,411		1,100,000		1,015,000		1,050,000	*******	1,065,000
	FTE	FY89-90 Projected Anount	FTE	FY90-91 Projected Akount	FTE	FY91-92 Projected Ancunt	FTE	FY92-93 Projected Anount	FTE	FY93-94 Projected Anount	FTE	FY94-95 Projected Anount
OPERATING TRANSFERS												
Trans. Indirect Costs to Gen'l Fund		699,927		871,000		914,558		960,278		1,008,291		1,858,706
Trans. Indirect Costs to Bldg Fund Trans. Indirect Cost to Insur. Fund		174,748		184,949		184,949		184,949		184,949		184,949
Total Operating Transfers		874,675		1,455,949		1,899,499		1,145,227		1,193,248		1,243,655
TOTAL OPERATING EXPENDITURES & TRANSFERS	166.72	9,810,805	179.45	18,973,324	190.77	11,829,001	193.92	12,687,591	201.89	13,897,191	284.67	15,586,720
Contingency				329,200		354,878		381,628		416,916		467,682
TOTAL OPERATING TRANSFERS & CONTINGENCY		874,675		1,385,149	•	1,454,369		1,525,854		1,610,156		1,711,257
Unappropriated Fund Balance Trans. Resources to Zoo Cap. Fund		1,493,544 1,809,794		1,387,725		1,546,567		1,729,443		1,695,884		877.210
TOTAL EXPENDITURES	165.72	13,114,143	179.45	12,698,249	199.77	13,730,438	193.92	14,797,661	201.89	16,009,991	284.67	16,931,531

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#### CAPITAL IMPROVEMENT PROJECTS

### Identification of Projects

Projects most urgently needed due to Zoo physical and programming limitations have been classed as committed projects. They are funded by the current tax levy and donations.

Key projects set to occur during the five years covered by this plan are:

Africa Exhibit Phases I & II: Opened in late April, 1989.

<u>Africa Exhibit Phase III</u>: A rainforest exhibit, which will complete the renovation of the lower end of the Zoo. It will include a hay barn, an upgraded electrical service for the bottom half of the Zoo and exhibit space for such animals as bats, spotted otters, African rock python, spoonbill, monitors, crocodiles and fish. Construction will start in FY 89-90, and be completed in FY 1990-91.

<u>Animals Around Us</u>: This extensive remodelling of the Childrens Zoo will be the major project funded from the new levy. Construction will be completed in Fiscal Year 1992-93.

<u>Research</u> and <u>Propagation</u> <u>Center</u>: The design will begin after an architect has been selected during FY 89-90 with construction phased over the period of this projection.

<u>Remodel of Middle Room - Elephant Barn</u>: This room, presently used for storing hay, will be adapted for housing elephants during 1991/92 and 1992/93.

These projects, with the exception of the Research/Propagation Center and Elephant Barn Room Remodel are listed specifically in the Zoo Master Plan adopted by Council in May, 1987 (Res. No. 87-760). The Research/Propagation Center is a breeding center to be located on Zoo grounds but not open to the public, described in the Master Plan without cost projections (Zoo Master Plan, p. 129).

# PROJECTED CAPITAL BUDGET

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OJECTED ATTENDANCE		978,888		985,000		1,000,000		1,015,00
	FTE	FY89-90 Projected Anount	FTE	FY90-91 Projected Axount	FTE	FY91-92 Projected Anount	FTE	FY92-9 Projecte Anoun
O CAPITAL Personal Services			*******					
Construction Coordinator	1.00	47,744	1.00	52.061	1.00	55,966	1.00	68,16
Secretary	1.51	6,862	8.58	9,839	1.51	9,717	1.51	10,44
Fringe		15,298		20,163		21,675		23,30
Total Personal Services	1.50	69,896	1.50	81,263	1.50	87,358	1.50	93,91
Naterials & Services								
Office Supplies				468		487		51
Computer Software				494		514		5
Dues		48		184		108		11
Travel		910		988		1,560		1,6
Training,Tuition & Conferences		475		515		788		8
Total Haterials & Services		1,425		2,569		3,449		3,58
Capital Projects						,		
Purchases-Office Furniture & Equipment		2,000		2,184		2,271		2,3
ALASKA EXHIBIT Admin./Educ. center		5,000		2,600		2,784		2,8
NISC. EXHIBIT INPROVEMENTS		75.000		125.488		125.000		138.80
UPDATE NASTER PLAN		/		148,108				130.00
AFRICA-PHASE 1 8 2		28,888						
AFRICA-PHASE 3		1,879,123		3,165,181			•	
NEXT PROJECT		•••••						788,81
RESEARCH AND PROPAGATION CENTER Aquarium study		110,000		125,000				125,91
ANINALS AROUND US Africafe basenent		185,000		788,848		3,888,888		1,254,83
ELEPHANT BARN REMODEL Contingency				159,000		80,800 150,000		240,01 150,00
Total Capital Projects		2,276,123		4,449,965		3,359,975		2,564,21
TOTAL CAPITAL OUTLAY	1.50	2,347,444	1.51	4,533,797	1.50	3,450,782	1.50	2,661,7
Unappropriated Balance		4,715,764		2,500,694		1,812,774		238,26
TOTAL REQUIREMENTS	1.50	7,063,208	1.50	7,834,491	1.50	4,463,555	1.51	2,899,96
Resources								
 Fund Balance-Beginning		4,861,711		4,715,764		2,650,694		1,162,77
Interest on Investments		291,703		282,946		159,042		69,76
Donations & Begeusts		100,000		675,888		225,000		225,000
Other Miscellaneous Revenue				,				,••

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ZOO 5 YEAR PROJECTIONS, 1989 01/25/90	5YR8893.WK1							
PROJECTED ATTENDANCE		970,000		985,000		1,000,000		1,015,000
	FTE	FY89-90 Projected Angunt	FTE	FY90-91 Projected Anount	FTE	FY91-92 Projected Andunt	FTE	FY92-93 Projected Angunt
Trans. Resources from Zoo Oper. Fund Taxes-Current Year Taxes-Prior Year		1,889,794		1,368,781		1,360,781		1,360,782 31,647
TOTAL RESOURCES		7,163,248		7,834,491		4,463,555		2,899,969

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METRO

2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

February 6, 1990

Allen Robertson Multnomah County Elections 1040 S.E. Morrison Street Portland, Oregon 97214-2495

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Metro Council Mike Ragsdale Presiding Officer District 1 Gary Hansen Deputy Presiding Officer District 12 Lawrence Bauer District 2 Jim Gardner District 3 **Richard Devlin** District 4 Tom DeJardin District 5 George Van Bergen District 6 **Ruth McFarland** District 7 , Judy Wyers District 8 Tanya Collier Disfrict 9 Roger Buchanan District 10

David Knowles District 11

Executive Officer Rena Cusma

Dear Mr. Robertson:

Per your conversation with Greg McMurdo this morning, I have enclosed certified copies of the two Zoo funding measures the Metro Council adopted January 25, 1990. The measures are for the May 15, 1990 election. This memo represents our formal transmittal of the ballot titles to the Elections Division for publication by the Division per Oregon Elections Law section 255.145(5). It is our understanding the period for formal challenge to the ballot titles is seven (7) working days from the date of filing with the Elections Division (Oregon Elections Law section 255.155(1)); therefore, the challenge period will terminate end of business February 15, 1990.

Thank you for your assistance this morning. Please notify us if everything is not in order as required.

Sincerely, Donald E. arlson,

Council Administrator

Enc. c: Greg McMurdo, Government Relations Manager

DEC/JPM jpmfour b:\elecfile.ltr

#### EXHIBIT B

#### CAPTION: SERIAL LEVY FOR CAPITAL CONSTRUCTION AT THE ZOO

QUESTION: SHALL METROPOLITAN SERVICE DISTRICT LEVY \$1,512,000 EACH YEAR FOR NEXT THREE YEARS FOR CAPITAL CONSTRUCTION AT METRO WASHINGTON PARK ZOO?

EXPLANATION: THIS MEASURE ALLOWS THE DISTRICT TO LEVY \$1,512,000 EACH YEAR FOR THREE YEARS STARTING JULY 1, 1990. THE TOTAL LEVY IS \$4,536,000. IN 1986 DISTRICT VOTERS APPROVED A THREE-YEAR SERIAL LEVY OF \$5,500,000 FOR ZOO OPERATIONS AND CONSTRUCTION. THE 1986 LEVY EXPIRES JUNE 30, 1990. THIS NEW LEVY WILL PROVIDE FUNDS TO RENOVATE THE CHILDREN'S ZOO (ANIMALS AROUND US EXHIBIT) AND MAKE OTHER IMPROVEMENTS TO ZOO FACILITIES AND EQUIPMENT. THE LEVY IS OUTSIDE THE 6 PERCENT LIMITATION SPECIFIED IN THE OREGON CONSTITUTION.

jpmtwo b:\zoolevy.res 01-18-90

#### ZOO COMMITTEE REPORT

RESOLUTION NO. 90-1194, APPROVING THE ZOO FIVE-YEAR FINANCIAL PLAN AND SUBMITTING A METROPOLITAN SERVICE DISTRICT ZOO CAPITAL SERIAL LEVY TO DISTRICT VOTERS

Date: January 19, 1990 Presented By: Councilor Gardner

<u>COMMITTEE RECOMMENDATION</u>: At the January 18, 1990, Zoo Committee meeting, Councilors DeJardin, Knowles, Ragsdale and myself voted unanimously to recommend Council adopt Resolution No. 90-1194. Councilor McFarland was excused.

<u>COMMITTEE DISCUSSION/ISSUES</u>: There was no formal Zoo Department presentation as Director Sherry Sheng had briefly reviewed the resolution in her presentation of the Zoo operations tax base under Ordinance No. 90-329. Resolution No. 90-1194 provides for Council approval of the Zoo Five-Year Financial Plan, on which the tax base and proposed serial levy are based. It was noted the Five-Year Plan will be adjusted to reflect the reduction in the tax base to \$5.1 million (amendment no. 1 to Ordinance No. 90-329). The resolution also approves submittal of a three-year serial levy of \$1.512 million per year to fund Zoo capital improvements and the renovation of the Children's Zoo, the "Animals Around Us" project. The Committee did not raise any issues or questions and the motion passed without debate.

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#### CONVENTION, ZOO & VISITORS FACILITIES COMMITTEE REPORT

RESOLUTION NO. 90-1194, APPROVING THE ZOO FIVE-YEAR FINANCIAL PLAN AND SUBMITTING A METROPOLITAN SERVICE DISTRICT ZOO CAPITAL SERIAL LEVY TO DISTRICT VOTERS

#### Date: January 3, 1990

Presented By: Councilor DeJardin

<u>COMMITTEE RECOMMENDATION</u>: At the December 28, 1989, Convention, Zoo & Visitors Facilities Committee meeting, all Councilors were present and voted unanimously to recommend Council adoption of Resolution No. 90-1194 as amended to incorporate the levy amount of \$1,512,000 per year. The adoption recommendation was contingent upon receipt of the updated Zoo Five-Year Financial Plan.

COMMITTEE DISCUSSION/ISSUES: Resolution No. 90-1194 calls for Council approval and submittal of a three-year serial levy, FY90-91 through FY92-93, to fund Zoo capital projects, including the "Animals Around Us" reconstruction of the Children's Zoo. The levy would be on the May 15, 1990 ballot. In previous work-sessions on Zoo tax measures, the Committee had reached consensus on the "Animals Around Us" project as the primary capital enhancement for the next three-year period. The increased levy amount results from carry-over operations funds for FY90-91 and beyond not being transferred to capital projects, as reflected in past projections. It was agreed the Committee Chair would request Resolution No. 90-1194 be listed for a public hearing on the Council January 11, 1990, agenda since it was listed as "information only" on the Committee agenda. The Committee raised no additional issues or questions, but stressed the approval recommendation was contingent on the updated Zoo Five-Year Financial Plan being submitted to the Council Office in time for printing in the January 11, 1990, Council agenda packet.

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METRO

2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

# Memorandum

Date:	November 29, 1989
то:	Convention, Zoo & Visitors Facilities (CZVF) Committee
From:	Jessica PAMarlitt, Council Analyst
Regarding:	ZOO TAX LEVY WORKSESSION AGENDA ITEM NO. 6 FOR THE CZVF COMMITTEE MEETING DECEMBER 5, 1989

Attached for your reference for the December 5, 1989 Tax Levy Worksession are the following items:

- A copy of Councilor Knowles' November 21, 1989 memo, "Metro Washington Park Zoo 1990 Tax Measure -- Summary of Information to Date";
- 2) DRAFT #1, A draft 3-year serial levy measure to fund Zoo operations and capital consistent with, but slightly less than, the proposed Zoo Five-Year Financial Plan;
- 3) DRAFT #2, A draft Zoo tax base measure to provide perpetual funding for Zoo operations, consistent with the Council's adopted 50/50 policy (tax revenues are to fund approximately 50 percent of the Zoo's operations costs);
- 4) DRAFT #3, A draft 2-year serial levy measure to fund "Animals Around Us" and other capital improvements at the Zoo; this measure is proposed to fund capital only if a Zoo operations tax base is approved;
- 5) An excerpt from ORS Chapter 268 providing for Metro's authority to allocate a tax base to specific District functions.

Please contact me at the Council Office, 221-1646, ext. 138, if you have any questions or would like additional information for the worksession.

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## DRAFT #1

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING	) RESOLUTION NO. 89-
THE ZOO FIVE-YEAR FINANCIAL PLAN	
AND SUBMITTING METROPOLITAN	) Introduced by the
SERVICE DISTRICT ZOO SERIAL LEVY	) Convention, Zoo and Visitor
TO DISTRICT VOTERS	) Facilities Committee

WHEREAS, ORS 268.310(5) authorizes the Metropolitan Service District to "Acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."; and

WHEREAS, ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of 1 percent (.005) of the true cash value of all taxable property within the boundaries of such District, computed in accordance with ORS 308.207."; and

WHEREAS, The current three-year Zoo serial levy which provides funds for Zoo operations and capital improvements expires on June 30, 1990; and

WHEREAS, The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents; and

WHEREAS, The Zoo is the largest paid attraction for visitors throughout the State of Oregon and provides economic benefits to the Northwest and metropolitan region; and

## DRAFT #/

WHEREAS, A regional funding base is necessary to provide for continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities; and

WHEREAS, During fiscal years 1990 through 1992 revenues of \$6,100,000 each year totaling \$18,300,000 for the three-year period will be needed to fund Zoo operating and capital expenses. For the three years staff estimates needing an average of \$4,739,219 each year for operating expenses and \$1,360,781 each year for capital expenses; now, therefore,

BE IT RESOLVED,

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1. That the Council approves the five-year financial plan for the Metro Washington Park Zoo (attached hereto as Exhibit A) as the basis for meeting the operating and capital financial needs of the Zoo.

2. That the Council of the Metropolitan Service District approves submission of a mixed three-year operating and capital serial levy to be effective on July 1, 1990, to the voters of the District on May 15, 1990, the revenues of which will be used for the purpose permitted under ORS 268,310(5) and to pay the costs of holding the election.

3. That the ballot title for this measure is approved as shown on Exhibit B attached hereto.

4. That the Executive Officer is instructed to file this Resolution with the District Elections Officer and the Tax Supervising and Conservation Commission no later than March 15, 1990.

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ADOPTED by the Council of the Metropolitan Service District

this \_\_\_\_\_ day of \_\_\_\_\_, 1989.

Mike Ragsdale, Presiding Officer

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## DRAFT #/

#### EXHIBIT A

#### 1990 ZOO SERIAL LEVY BALLOT TITLE

CAPTION:

SERIAL LEVY DEDICATED TO THE ZOO.

QUESTION:

EXPLANATION:

SHALL THE METROPOLITAN SERVICE DISTRICT LEVY \$6,100,000 EACH YEAR FOR THREE YEARS FOR THE WASHINGTON PARK ZOO?

THIS MEASURE ALLOWS THE DISTRICT TO LEVY \$6,100,000 EACH YEAR FOR THREE YEARS STARTING JULY 1, 1990. IN 1986 DISTRICT THE TOTAL LEVY IS \$18,300,000. VOTERS APPROVED A THREE YEAR SERIAL LEVY OF \$5,500,000 PER YEAR. THE LAST LEVY WILL EXPIRE JUNE 30, 1990. THIS NEW LEVY WILL PROVIDE APPROXIMATELY \$4,739,219 PER YEAR FOR ZOO OPERATIONS AND APPROXIMATELY \$1,360,781 PER YEAR FOR CAPITAL PROJECTS IN ACCORDANCE WITH THE ZOO'S CURRENT FINANCING PLAN. CAPITAL PROJECTS INCLUDE RENOVATION OF THE CHILDREN'S ZOO (ANIMALS AROUND US) AND OTHER IMPROVEMENTS OF ZOO FACILITIES AND EQUIPMENT. THE LEVY IS OUTSIDE THE 6 PERCENT LIMITATION SPECIFIED IN THE OREGON CONSTITUTION.

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DRAFT #2

BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

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FOR THE PURPOSE OF SUBMITTING A METROPOLITAN SERVICE DISTRICT TAX BASE MEASURE FOR THE METRO WASHINGTON PARK ZOO ORDINANCE NO. 89-

Introduced by the Convention, Zoo & Visitors Facilities Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS: Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Metro Washington Park Zoo operated by the District under ORS 268.310(5).

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from serial levies that will expire on June 20, 1990.

DRAFT #2

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

Section 4. Purposes

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The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo by approving submission of a tax base to be effective on July 1, 1990, to the voters on May 15, 1990.

B. To perpetually allocate this proposed tax base to the operation and maintenance of the Metro Washington Park Zoo.

#### Section 5. Submission of Tax Base

If approved by the voters, this tax base shall be effective July 1, 1990.

#### Section 6. Allocation of Zoo Tax Base

Upon approval of the tax base measure by the voters, the following section is added to Chapter 4.01 of the Code of the Metropolitan Service District:

4.01.070 Allocation of Zoo Tax Base

(a) Upon approval of a tax base submitted on May 15, 1990 to the voters of the Metropolitan Service District the Council shall allocate the entire amount of the tax base to the operation

and maintenance of the Metro Washington Park Zoo. The allocation shall continue until the voters of the District approve a new tax base or the District ceases to operate and

DRAFT #2

maintain the Zoo.
(b) Any constitutionally authorized increase in the tax base approved by the voters on May 15, 1990 subsequently levied by the Council shall be used exclusively to operate and maintain the Metro Washington Park Zoo.

<u>Section 7. Ballot Title</u>

A. The Ballot Title for the tax base described in Section 5 of

this ordinance shall be as follows:

(7 words)

CAPTION: ESTABLISHES A TAX BASE FOR THE ZOO

- QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT ESTABLISH A (19 words) \$4,750,000 TAX BASE STARTING FISCAL YEAR 1990-91 FOR THE METRO WASHINGTON PARK ZOO?
- THIS MEASURE GIVES METRO A \$4,750,000 TAX BASE TO EXPLANATION: OPERATE THE ZOO. IT STARTS JULY 1, 1990, WHEN THE CURRENT (93 words) \$5,500,000 VOTER-APPROVED LEVY FOR ZOO OPERATION AND CONSTRUCTION ENDS. METRO HAS NO TAX BASE (\$0) NOW. THE TAX BASE WILL BE USED WITH ZOO GATE AND SALES INCOME TO OPERATE AND MAINTAIN THE ZOO. SOURCES OTHER THAN THE TAX BASE WILL FUND FUTURE ZOO BUILDING. THE ESTIMATED TAX RATE RESULTING FROM THE BASE WOULD BE \_\_\_\_ CENTS PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$\_\_\_\_ FOR A HOME ANY CONSTITUTIONALLY AUTHORIZED ASSESSED AT \$60,000. INCREASE IN THE TAX BASE SUBSEQUENTLY LEVIED BY THE COUNCIL SHALL BE APPORTIONED TO THE FUNCTIONS OR ACTIVITIES SPECIFIED BY THE COUNCIL IN THE BALLOT TITLE IN THE SAME PROPORTION AS THE ORIGINAL ALLOCATION. IF THE DISTRICT REDUCES OR CEASES TO PROVIDE A FUNCTION OR ACTIVITY FOR WHICH THE TAX BASE HAS BEEN ALLOCATED, THEN THE COUNCIL MAY USE THAT PORTION OF THE TAX BASE FOR ANY LAWFUL PURPOSE OF THE DISTRICT.

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than \_\_\_\_\_, 1990.

DRAFT #2

Section 8. Submission of Proposal to Secretary of State This ordinance shall be filed with the Secretary of State no later than March 6, 1990, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District this \_\_\_\_\_ day of \_\_\_\_\_, 1989.

Mike Ragsdale, Presiding Officer

ATTEST:

Clerk of the Council

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# DRAFT #3

#### BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

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FOR THE PURPOSE OF APPROVING THE
ZOO FIVE-YEAR FINANCIAL PLAN AND
SUBMITTING A METROPOLITAN SERVICE
DISTRICT ZOO CAPITAL SERIAL LEVY
TO DISTRICT VOTERS

**RESOLUTION NO. 89-**

Introduced by the Convention, Zoo and Visitor Facilities Committee

WHEREAS, ORS 268.310(5) authorizes the Metropolitan Service District to "Acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."; and

WHEREAS, ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of 1 percent (.005) of the true cash value of all taxable property within the boundaries of such District, computed in accordance with ORS 308.207."; and

WHEREAS, The current three-year zoo serial levy which provides funds for zoo operations and capital improvements expires on June 30, 1990; and

WHEREAS, The Metro Washington Park Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents; and

WHEREAS, The Zoo is the largest paid attraction for visitors throughout the State of Oregon and provides economic benefits to the Northwest and metropolitan region; and WHEREAS, A regional funding base is necessary to provide for continued development of the Zoo's physical facilities; and

WHEREAS, During fiscal years 1990 through 1991 revenues of \$2,050,000 each year totalling \$4,100,000 for the two-year period will be needed to fund Zoo capital expenses; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District approves the five-year financial plan for the Metro Washington Park Zoo (attached hereto as Exhibit A) as the basis for meeting the immediate capital financial needs of the Zoo.

2. That the Council approves submission of a two-year capital serial levy to be effective on July 1, 1990, to the voters of the district on May 15, 1990, the revenues of which will be used for capital construction permitted under ORS 268.310(5) and to pay the costs of holding the election.

3. That the ballot title for this measure is approved as shown on Exhibit B attached hereto.

4. That the Executive Officer is instructed to file this Resolution with the District Elections Officer and the Tax Supervising and Conservation Commission no later than March 15, 1990.

ADOPTED by the Council of the Metropolitan Service District this \_\_\_\_\_ day of \_\_\_\_\_, 1989.

Mike Ragsdale, Presiding Officer

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# DRAFT #3

#### EXHIBIT A

This would be an updated version of the proposed Zoo Five-Year Financial Plan issued September 1.

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### DRAFT #3

#### EXHIBIT B

#### CAPTION: SERIAL LEVY DEDICATED TO THE ZOO

- QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT LEVY \$2,050,000 EACH YEAR FOR THE NEXT TWO YEARS FOR THE METRO WASHINGTON PARK ZOO?
- EXPLANATION: THIS MEASURE ALLOWS THE DISTRICT TO LEVY \$2,050,000 EACH YEAR FOR TWO YEARS STARTING JULY 1, 1990. THE TOTAL LEVY IS \$4,100,000. IN 1986 DISTRICT VOTERS APPROVED A THREE-YEAR SERIAL LEVY OF \$5,500,000 FOR ZOO OPERATIONS AND CONSTRUCTION. THE LAST LEVY WILL EXPIRE JUNE 30, 1990. THIS NEW LEVY WILL PROVIDE FUNDS TO RENOVATE THE CHILDREN'S ZOO (ANIMALS AROUND US EXHIBIT) AND MAKE OTHER IMPROVEMENTS TO ZOO FACILITIES AND EQUIPMENT. THE LEVY IS OUTSIDE THE 6 PERCENT LIMITATION SPECIFIED IN THE OREGON CONSTITUTION.

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contributed to the problem that the construction, acquisition or service is designed to correct.

(3) Where parcels of land, or portions thereof, are undeveloped, the governing body of the district may, in its discretion, defer assessing or imposing all or any portion of such special assessments for facilities or services on such parcels until the parcels are served by the facilities or services. [1981 c.641 §3]

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268.470 Authority to join certain requirements in single ordinance; effect of response cards. A district, in its discretion, may adopt a single ordinance satisfying the requirements of ORS 268.460 and 268.465. When a district adopts an ordinance under this section, if the response cards returned to the district indicate opposition to the proposed facility or service, and the assessments therefor, by more than half of those owners returning response cards, who also own more than half of the land owned by those owners returning response cards, the facility or service shall not be established. [1981 c.641 §4]

268.475 Purposes of special assessment district. Special assessment districts authorized under ORS 268.460 to 268.490 may be established for, and limited to, financing the costs of planning and engineering required for the construction or acquisition of a facility or the furnishing of a service which the district is authorized to construct, acquire or furnish. [1981 c.641 §5]

268.480 Response cards; contents; deadline for return; effect. (1) A response card mailed by the district under ORS 268.460 to 268.490 shall contain on one side the printed mailing address of an office of the district. On the other side, the response card shall contain a simple and understandable statement of the district's proposed action for which the property owner's approval is sought, a question relating to approval or disapproval which is phrased so that an affirmative response to the question corresponds to an affirmative vote for the proposed district action and clear instructions for making an affirmative or negative response. Each response card shall be coded to identify the parcel of property owned and shall specify that it must bear the signature of the property owner in order to be counted.

(2) Response cards shall be returned by mail or otherwise to the district not later than the 14th day after the hearing held under ORS 268.460 to 268.490.

(3) Response cards shall be counted and the results tabulated at a district meeting open to the public.

(4) Response cards shall be retained by the district and made available for public inspection during usual business hours at an office of the district for not less than 90 days after the hearing held under ORS 268.460 to 268.470.

(5) For the purposes of ORS 268.460 to 268.490, "owner" or "property owner" means the legal owner as indicated in the records maintained by the appropriate county assessor. If there is multiple ownership in a parcel of land, the multiple owners of the parcel are entitled to only one joint vote under ORS 268.460 to 268.470. If one person is the owner of more than one parcel in the proposed assessment district, that person is entitled to only one vote under ORS 268.460 to 268.460 to 268.470. [1981 c.641 §6]

268.485 Instalment payment of assessment; rights pertaining to assessments. Any owner of property which has been assessed in the sum of \$100 or more for part of the cost of the construction or acquisition of a facility or the furnishing of a service which the district is authorized to furnish shall have the right to pay the assessment in instalments. The property owner and the district shall have the respective rights, duties and powers pertaining to assessments as are given to property owners and cities respectively under ORS 223.205 and 223.210 to 223.295. [1981 c.641 §7]

268.490 Reassessment. ORS 223.405 to 223.485, relating to reassessment, apply to the district, where applicable, in connection with assessments made for the construction or acquisition of a facility or the furnishing of a service which the district is authorized to furnish. [1981 c.641 §8]

268.495 Improvement warrant provisions applicable to special assessments. If the cost, or any portion of the cost, of a service or facility is to be assessed under ORS 268.460 to 268.490 against the property directly benefited, the provisions of ORS 287.502 to 287.515 relating to the issuance of improvement warrants by cities apply insofar as practicable. Such warrants may be issued only after an assessment district has been formed to pay part or all of the costs of the service or facility to be provided. [1981 c.353 §2; 1983 c.740 §70]

#### FINANCES · ·

268.500 Levy, collection, enforcement of ad valorem taxes; limitation; classification of property; allocation of tax base to specific district functions. (1) A district may levy annually an ad valorem tax on all taxable property within its boundaries not to exceed in

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#### 268.505 PUBLIC ORGANIZATIONS FOR COMMUNITY SERVICE

any one year one-half percent (.005) of the true cash value of all taxable property within the boundaries of such district, computed in accordance with ORS 308.207. The district may also annually assess, levy and collect a special tax upon all such property in an amount sufficient to pay the yearly interest on bonds previously issued by the district and then outstanding, together with any portion of the principal of such bonds maturing within the year. The special tax shall be applied only in payment of the interest and principal of bonds issued by the corporation, but the corporation may apply any funds it may have towards the payment of principal and interest of any such bonds.

(2) Such taxes shall be levied in each year and returned to the county officer whose duty it is to extend the tax levy by the time required by law for city taxes to be levied and returned. All taxes levied by the district shall become payable at the same time and be collected by the same officer who collects county taxes and shall be turned over to the district according to law. The county officer whose duty it is to extend the county levy shall extend the levy of the district in the same manner as city taxes are extended. Property shall be subject to sale for nonpayment of taxes levied by the corporation in like manner and with like effect as in the case of county and state taxes.

(3) In taxation a district may classify property on the basis of services received from the district and prescribe different tax rates for the different classes of property.

(4) If the council proposes a tax base measure to the voters of the district, it may perpetually allocate the proposed base to functions or activities of the district. To be binding, the allocation must be stated both in the ordinance or resolution which submits the measure to the voters and in the ballot title. Any constitutionally authorized increase in the tax base subsequently levied by the council shall be apportioned to the functions or activities specified by the council in the ballot title in the same proportion as the original allocation. If the district reduces or ceases to provide a function or activity for which the tax base has been allocated, then the council may use that portion of the tax base for any lawful purpose of the district.

(5) If the statement in the resolution or ordinance and in the measure submitted includes an allocation of the proposed base to functions or activities of the district, the statement in the ballot title for the measure must include the following statement, which shall not be counted as part of the 150-word limit established under 'ORS 310,390 (1)(c):

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Any constitutionally authorized increase in the tax base subsequently levied by the council shall be apportioned to the functions or activities specified by the council in the ballot title in the same proportion as the original allocation. If the district reduces or ceases to provide a function or activity for which the tax base has been allocated, then the council may use that portion of the tax base for any lawful purpose of the district.

#### [1969 c.700 §17; 1987 c.816 §1]

268.505 Income tax; rate limitation; elector approval required. (1) To carry out the purposes of this chapter, a district may by ordinance impose a tax:

(a) Upon the entire taxable income of every resident of the district subject to tax under ORS chapter 316 and upon the taxable income of every nonresident that is derived from sources within the district which income is subject to tax under ORS chapter 316; and

(b) On or measured by the net income of a mercantile, manufacturing, business, financial, centrally assessed, investment, insurance or other corporation or entity taxable as a corporation doing business, located, or having a place of business or office within or having income derived from sources within the district which income is subject to tax under ORS chapter 317 or 318.

(2) The rate of the tax imposed by ordinance adopted under authority of subsection (1) of this section shall not exceed one percent. The tax may be imposed and collected as a surtax upon the state income or excise tax.

(3) Any ordinance adopted pursuant to subsection (1) of this section may require a nonresident, corporation or other entity taxable as a corporation having income from activity both within and without the district taxable by the State of Oregon to allocate and apportion such net income to the district in the manner required for allocation and apportionment of income under ORS 314.280 and 314.605 to 314.675.

(4) If a district adopts an ordinance under this section, the ordinance shall be consistent with any state law relating to the same subject. and with rules and regulations of the Department of Revenue prescribed under ORS 305.620.

(5) Any ordinance adopted by the district under subsection (1) of this section shall receive the approval of the electors of the district before taking effect. [1977 c.665 §22]

#### 310.390

sary in the estimation of the governing body of a municipal corporation to increase the amount of the tax levy over the amount limited by the Constitution except on vote of the people, the governing body shall make and enter an order or resolution for a special election on the question and shall prepare and file a ballot title with the county clerk not later than the date specified in the election law applicable to the particular municipal corporation. The county clerk shall give notice of the election as provided in the general election laws.

(2) The election thus called shall be held on the date specified in the order or resolution and conducted in the same manner as other general or special elections are conducted for the municipal corporation.

(3) As used in this section, "municipal corporation" has the meaning given that term by ORS 294.311 (19). [Amended by 1953 c.311 §7; 1967 c.105 §9; 1977 c.301 §14; 1979 c.316 §15; 1981 c.173 §46; 1981 c.391 §5a; 1983 c.350 §137]

**310.340** [Amended by 1953 c.311 §7; 1967 c.105 §10; 1979 c.316 §18; 1981 c.391 §6; repealed by 1981 c.173 §56]

**310.350** [Amended by 1979 c.316 §16; repealed by 1981 c.391 §13]

**310.360** [Amended by 1953 c.584 §2; 1965 c.100 §125; 1971 c.646 §2; 1975 c.770 §2; repealed by 1981 c.391 §13]

310.370 [Repealed by 1971 c.647 §149]

**310.380** [Amended by 1953 c.311 §7; 1979 c.316 §17; repealed by 1981 c.391 §13]

310.385 [1971 c.646 \$1; repealed by 1981 c.391 \$13]

**310.390** Ballot title for levy in excess of base; ballot title for metropolitan service district tax base election; oral statement in district not using printed ballot. (1) Notwithstanding ORS 250.035, the ballot title of any measure which authorizes a tax levy in addition to the tax base provided in section 11, Article XI of the Oregon Constitution or which establishes a new tax base shall consist of:

(a) A caption of not more than 10 words by which the measure is commonly referred;

(b) A question of not more than 20 words which plainly states the purpose of the measure, and is phrased so that an affirmative response to the question corresponds to an affirmative vote on the measure; and

(c) A concise and impartial statement of not more than 150 words, explaining the chief purpose of the measure and giving reasons for the measure.

(2) The statement in the ballot title required in this section shall be plainly worded and factual and shall avoid as far as practicable the use of technical terms. The statement shall not advocate a yes or a no vote on the question.

(3) For a measure which establishes a new tax base for a metropolitan service district organized under ORS chapter 268, the caption shall state that the measure establishes a tax base. The caption may identify the functions or activities to be funded by the tax base and such identification shall not make the caption insufficient, not concise or unfair under ORS 255.155. The question shall include the name of the district, the dollar amount of the proposed tax base and the fiscal year in which the tax base will first be effective. Except as provided in this subsection, the remainder of this section applies to a measure which establishes a new tax base for a metropolitan service district.

(4) When the vote is taken by the electors of a road district or other district not using printed ballots in holding its elections, the oral statement of the question as shown by the records of the elections or the meetings at which they are held is sufficient. [Amended by 1953 c.311 §7; 1981 c.391 §7; 1987 c.732 §1]

310.395 Ballot statements; excluded levies. (1) Notwithstanding any other law and when not inconsistent with or otherwise provided for in the Oregon Constitution, whenever a proposed tax levy, whether a continuing fixed levy, continuing levy or levy for a single year, is submitted to a vote of the people by this state or any county, municipality, district or body to which the power to levy a tax has been delegated, the statement in the ballot title for the measure submitted shall state the total amount of money to be raised by the proposed levy, in dollars and cents. If the statement in the ballot title for the measure submitted includes an estimated tax impact, it shall be based on the most current estimate of assessed value from the county assessor. The measure shall bear the statement: "The estimated tax cost for this measure is an ESTIMATE ONLY based on the best information available from the county assessor at the time of estimate."

(2) Subsection (1) of this section does not apply to a levy described in ORS 280.060 (1)(b). For a levy described in ORS 280.060 (1)(b), an estimate of the total amount of money to be raised for each year of the proposed levy shall be stated in dollars and cents. If the levy described in ORS 280.060 (1)(b) raises more money than estimated, the excess collections above that estimate shall be considered a budget resource for the levy fund in the next fiscal year of the subdivi-



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2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

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March 2, 1990

#### HAND DELIVERY

**Executive Officer** Rena Cusma

**Metro Council** 

Mike Ragsdale Presiding Officer District 1 Gary Hansen

Deputy Presiding Officer District 12 Lawrence Bauer

District 2 Jim Gardner

District 3 **Richard Devlin** District 4

Tom DeJardin District 5

George Van Bergen District 6

**Ruth McFarland** District 7

Judy Wyers District 8

Tanva Collier District 9

**Roger Buchanan** District 10 **David Knowles** 

District 11

The Honorable Barbara Roberts **136 State Capitol** Salem, Oregon 97310

**Dear Secretary Roberts:** 

Enclosed for publication in the May 15, 1990 primary election Voters' Pamphlet are two copies of the text, ballot title, explanation and arguments relating to Measure 26-1 (Metro Zoo Tax Base) and Measure 26-2 (Metro Zoo Serial Levy).

Also enclosed for your reference are copies of Metro Ordinance No. 90-330 implementing the provisions of ORS 251.285 and photocopies of the newspaper publications. regarding the ballot titles and explanatory statements.

We advise you that no petitions seeking review of the ballots titles or explanatory statements were filed within the time provided by law.

Should you have any questions regarding the materials submitted for publication in the Voters' Pamphlet, please contact me.

Sincerely,

C. Gregory McMurdo **Government Relations Manager** 

Enclosures

cc: **Executive Officer** Metro Council

#### BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF ADOPTING ORDINANCE NO. 90-330 WHICH WOULD INCLUDE BALLOT TITLE, EXPLANATORY STATEMENTS AND ARGUMENTS RELATING TO DISTRICT MEASURES BE INCLUDED IN THE STATE <u>VOTERS' PAMPHLET</u>, AS AUTHORIZED BY ORS 251.285

ORDINANCE NO. 90-330A

Introduced by Rena Cusma, Executive Officer

WHEREAS, The Metropolitan Service District believes it to be in the interest of the electors of the District that ballot titles, explanatory statements and arguments relating to District measures be included in the state <u>Voters' Pamphlet</u>, as authorized by ORS 251.285 and provided for in sections 1 through 7 of this Ordinance; and

WHEREAS, The Executive Officer shall file all measures, ballot titles, explanatory statements and arguments that meet the requirements of this Ordinance with the Secretary of State not later than the 70th day prior to the date of the elections for which a <u>Voters' Pamphlet</u> will be printed; now, therefore,

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS:

SECTION 1. <u>State Voters' Pamphlet</u>. The Metropolitan Service District believes it to be in the interest of the electors of the District that ballot titles, explanatory statements and arguments relating to District measures be included in the state <u>Voters'</u> <u>Pamphlet</u>, as authorized by ORS 254.285 and provided for in sections 1 through 7 of this Ordinance.

SECTION 2. <u>Definitions</u>. As used in this Ordinance:

[(1)--"Committee-Director"-has-the-meaning-given-that-term in-ORS-260-005-]

 $[\{2\}]$  (1) "Court" means the Circuit Court of the State of Oregon for the County of Multnomah.

 $[\{ +3 \} \}$  (2) "Filing Officer" means the director of the Multnomah County Division of Elections.

[(4)] "Measure" has the meaning given that term in ORS 251.005.

[(5)--"Political-Committee"-has-the-meaning-given-that-term in-ORS-260-005-]

[<del>(6)</del>] <u>(4)</u> "<u>Voters' Pamphlet</u>" means the state Voters" Pamphlet published pursuant to ORS Chapter 251.

SECTION 3. <u>District Measures Included in the Pamphlet</u>. A District measure shall qualify for inclusion in the <u>Voters' Pamphlet</u> under the provisions of ORS 251.285 and sections 1 through 7 of this Ordinance if:

(1) The measure is submitted to the electors at an election for which a <u>Voters' Pamphlet</u> is printed;

(2) All procedures set forth in sections 1 through 7 of this Ordinance relating to the preparation of the ballot title and explanatory statement for the measure, including review by the Court, have been completed on or before the 75th day prior to the date of the election at which the measure is to be submitted to the electors; and

(3) In the case of a measure proposed by initiative or referendum petition:

(a) The Filing Officer certifies that the petition has sufficient qualified signatures to require submission of the measure to the electors; and

(b) Such certification is filed with the Executive Officer on or before the 90th day preceding the election at which the measure is to be submitted to the electors.

SECTION 4. <u>Preparation and Judicial Review of</u> <u>Ballot Titles</u>.

(1) A ballot title for a measure proposed by initiative or referendum petition shall be prepared as provided in ORS 255.145. A ballot title for a measure refereed to the electors by the District shall be prepared by the District.

(2) Judicial review of any ballot title for a District measure shall be as provided in ORS 255.155.

SECTION 5. <u>Preparation and Judicial Review of Explanatory</u> <u>Statements</u>.

(1) Explanatory statements for all District measures shall be prepared by General Counsel and shall be filed with the Executive Officer. An explanatory statement shall be an impartial, simple and understandable statement of 500 words or less, explaining the measure

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and its effect. The explanatory statement for a measure referred by the District shall be filed with the Executive Officer and the Council at the same time as the [ballot-title] ordinances or resolutions referring the measure is acted upon by the Council. The explanatory statement for a measure proposed by initiative or referendum petition shall be filed with the Executive Officer not later than the seventh business day after the petition is submitted to the Filing Officer for signature verification.

(2) Upon receipt of an explanatory statement, the Executive Officer shall publish in the next available edition of a newspaper of general circulation in the District a notice of receipt of the statement including notice that an elector may file a petition for review of the statement not later than the date referred to in subsection (3) of this section. The Executive Officer and the Filing Officer may jointly publish notice of the explanatory statement and ballot title for a measure in the same publication.

(3) Any elector dissatisfied with an explanatory statement for a District measure may petition the Court stating the reasons why the statement does not meet the requirements of subsection (1) of this section. The petition shall be filed not later than the seventh business day after the statement is filed with the Executive Officer. An elector filing a petition with the Court shall also file a copy of the petition with the Executive Officer not later than the end of the next business day following the date the petition is filed with the Court. The Court shall review the statement and measure, hear arguments, if any, and certify to the Executive Officer a statement for the measure which meets the requirement of subsection (1) of this section. Review by the Court shall be first and final.

#### SECTION 6. Arguments Supporting and Opposing Measures.

(1) Arguments in support of or opposition to a measure which is subject to this Ordinance may be filed with the Executive Officer not later than the 75th day prior to the date of the election at which the measure is to be submitted to the electors by:

(a) Any person who tenders a filing fee in the amount of \$300 and submits a statement on such form as the Executive Officer may prescribe or provide, which:

(A) identifies the name of the person who submitted the argument;

(B) identifies the name of the organization the person represents, if any;

(C) indicates whether the argument supports or opposes the measure; and

(D) indicates who authorized publication of the argument.

(b) A person who files a petition for the inclusion of the argument in the Voters" Pamphlet which contains the signatures of not less than 1,000 electors of the District. Before the argument is filed with the Executive Officer, the signatures on the petition shall be verified by the Filing Officer. Prior to the circulation of a petition under this paragraph, a prospective petition shall be filed with the Executive Officer, on such form as the Executive Officer may prescribe or provide, which:

(A) sets forth the text of the proposed argument;

(b) identifies the name of the person who submitted the  $\cdot$  argument;

(C) indicates the name of the organization the person represents, if any;

(D) indicates whether the argument supports or opposes the measure; and

(E) indicates who authorized publication of the argument.

(2) Arguments shall be typewritten and shall be prepared for printing on 29.7 square inches of the <u>Voters' Pamphlet</u>.

SECTION 7. <u>Filing of Material with the Secretary of State</u>. The Executive Officer shall file all measures, ballot titles, explanatory statements and arguments that meet the requirements of this Ordinance with the Secretary of State <u>and the Clerk of the</u> <u>Council</u> not

later than the 70th day prior to the date of the election for which a <u>Voters' Pamphlet</u> will be printed.

SECTION 8. The Clerk of the Council pursuant to Chapter 1.01 of the Metro Code shall include the provisions of this Ordinance as part of the Metro Code.

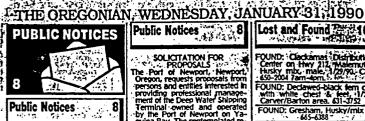
ADOPTED by the Council of the Metropolitan Service District this <u>25th</u> day of <u>January</u>, 1990.

Tanya Collier, Presiding Officer

Clerk of the Council

#1C:\ORD90.330

4



# C-0001 AD # 1 NJSING AUTHORITY & COM-NUNITY SERVICES AGENCY COUNTY AGENCY OF LANE COUNT

The Agency (LHA) will be accepting sealed bids from licensed and bonded contralors for the construction of Driveway at the Agency owned complex located at 300 W, Fairview, Stringfield, Oregon. General Contractors and all Mi-nority Business Enterprises are encouraged to participate in this solicitation. Bid packages can be obtained for a non-refundable fee of silo0 from the Reception-ist at 300 West Fairview Drive. Stringfield, Oregon after 11:00 AM, JANUARY 31, 1990. A pre-bid meeting will be held in the Conference Room at the Housing Authority Office, 300 W, Fair-view, Springfield, Oregon at 9:00 AM, FEBRUARY 14, 1990. All in-terested contractors are required to attend, Bids will be received at the Agency offices, 300 West Fairview, Drive, Scringfield, Ore-gon 97/07, up to 200 PAV. FEB-RUARY 11, 1990 DV, Homer D. Barnett, Contract Administrator, and will be opened and publicly, read at that time. Work on this project is subject to residential bays-Bacon. Wage rates, Bid. Performance and Pavelich. The Agency is in the public interested of the subject to residential bays-Bacon. Wage rates, Bid. Performance and Pavelich. The Agency is in the public interest of do so. The Agency is an equal opportunity employer. The mag-midde of this project is sillstoor, sizo. Drive Agency Sea any of all submittals upon a finding of the Agency it is in the public interest of do so. The Agency is an equal opportunity employer. The mag-midde of the subject to residential bays-Bacon. Wage rates. Bid. Performance and Pavelich Tax Base the equire for the Agency is an equal opportunity employer. The mag-midde of the subject of a sillator, the of the subject of a sillator, sit-periting a Aketropolitan Ser-vice District Zoo and Submitting a Aketropolitan Ser-vice District Zoo and Submitting a Aketropolitan Ser-vice District Zoo and Section and Section and Submitting a Aketropolitan Ser-vice District Zoo and Section and Section Section Pave Paveling the reasona-tory satistified with the countary do Mutitomean stating the r

than 5 p.m. 1990 Rena Cusma Executive Officer  $\mathcal{L}$ 

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SOLICITATION FOR PROPOSALS Newport PROPOSALS Newport Oregon, requests proposals from persons and entities interested in providing protessional manage-ment of the Deep Water Shipping Terminal -owned and operated by the Port of Newport on Ya-ouna Bay. The contempolated re-sponsbillies of such manager would include oversight of ma-rine terminal operation and as-sistance with marketing and long rance planning. The successful proponent would be responsible to the Port Ananoger, and subject to the Port Ananoger, and subject to the Board of Port Commissioners in setting policies for the opera-tion of the Port, but would act in-dependently in carrying out day-to-day operations. Promosal shall be submitted to John AL, Mohr, General Manager, Port of New-port, 600 S. E. Bay Boulerard, Newport, 600 S. E. Bay Boulerard, Newport, 500 P.m. on Thurday, March 15, 1970. For details, call (53) 765-7788.

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(503) 265-7758. THE City of White Salmon is cur-rently accepting bicks for a 1990 Four-Wheel Drive Police Vehi-ce, if intersted, call for specifi-cations, Sealed bids must be re-cieved by 500 PM on February 4, 1990, Bids will be opened on Wednesday night the Orth, during a regular City Council meeting. The City reserves the right to re-rect all bids. Submit bids to: 255 257 (Police Vehicle Bid 357 (P



225 REWARD: Amer Eskimo/Re-triever 5% mo F, bost 1/23, with, tan ears & back-last seen nr NE 75th/Sandy 655-3152, 321-5235 ANIMAL AID LOST & FOUND 245-0045 Tri-County data FREE FOUND at Gateway FM, small brown mixed breed, black muz-izle, droopy ears. 257-3715

FOUND DOG: "Benil"-type male, in St Johns on 1-26, brown Jeather collar, no tags: 286-0925 FOUND Fem sml Shephend/ Husky mix? Tan, black & white, approx lyr old, N Ptid, 289-6829

FOUND gray & white male cat w/blue collar, Mt Tabor area, 1/26. Call 775-6908

FOUND Jan 21 In Sandy, male dog. Identify 668-8563

FOUND large mixed female Shep-herd dog w/red collar "molly", Vanc 206-693-4536

Lost and Found

FOUND: Clackames Distribution Center on they 212 Malemute Husky mbc. male, 1/2/90-Cal 650-2004 7am-4pm. FOUND: Declawed-black tem with white chest & teet, 1 Carver/Barton area. 631-3752 1/20 FOUND: Gresham, Husky/mlx ?

FOUND: neutered male Collie 1 dog Sat, Jan 27, 39th & Pov 771-6315, please keep trying.

Ministry prosences in the found of the found FOUND: Tire chain for Honda, Jan 28 on Hwy 35, 248-5021

28 on Hwy 35, 243-5021 FOUND: Young, orange. Tabby maile, appears healthy, SW Phd bivm Burlingame/Lake Oswego. Nds owner/good home, 243-6473 GLACIER is lost: 1-19-90. Port, white male, East Courty, 530 re-ward, 647-6575 leave message. IF YOUR PET IS LOST OR MISS-Nice a. Lost ad in our Class-fieds.

fieds. Watch the Found ads dally.

Watch the Found ads daily, A-Check your county Animal Control impound facilities in person every other day. Wuthtomah County, 467-787 Washington County, 467-787 Washington County, 467-787 Washington County, 467-701 IF YOU Finb A LOST. PET. Send a G nour Classifier The County of the County of the County Market County of the County of the County IF YOU Finb A LOST. PET.

In YOU FIND A LOST PET Run a Found ad in our. Cass-fieds: 1.5 Month of the second second second mens sz 8, Timberline 233-2781 LOST 1/72 Sandy-Gresham Black Wolf-Shep M, Reward, 468-7771 Cost of the second second second second Cost of the second second second second Cost of the second S

Wolf-Step W. Certradu. 2007 11 June 2017 10 June 2017

LOST DOG: "Benil"-type male, in St Johns on 1-22, brown leather collar, no lags, 284-0725 LOST female white "Westy" Ter-rier. 172/VIO. VIC NE Stand & Gal-san, 255-1729 

Dam Rd. 175-1754 \* P LOST mostly bik male Beagle, nr Pearl St, Oregon City-Copeland Lbr, "Bandit" 658-2160 LOST-Black cat, long hair, bm fee collar, Muli Cnty Rc. Dec 29, 85m & Flavel: 775-3566. Reward. LOST: 1-yr Golden Retriever fe-male, reddish gold, "Sasha," Lost 1/28 vic NE 10th & Tilla-mook, 249-0372. Please call!

LOST: 2 Brittany Spanlets, white & orange, male has moles on right eye, fem has crippled left leg. Vicin Hillsbore, Reward of \$25 each, Patti (\$25-7150

### THE OREGONIAN, THURSDAY, FEBRUARY 15, 1990

METROPOLITAN SERVICE DISTRICT

ESTABLISHES A TAX BASE DEDICATED TO OPERATING

NOTICE OF

ELECTION

MAY 15, 1990

The ballot measures printed below will be pre-terned to the qualified voters of the Metropolitan Service District at the Primary Election to be held May 15, 1990 at the polls. Any elector dissatisfied with the ballot title may petition the Multinomah County Circuit Court for review of the ballot title on by before February 20, 1990.

QUESTION: Shall Metropolitan Service District es-tablish a \$5,100,000 tax base starting fiscal year 1990-91 to operate the Metro Washington Park Zoo?

1990-91 to operate the Metro Washington Park Zoo? EXPLANATION: This measure provides a \$5,100,000 tax base to operate the zoo. It starts July 1, 1990, when the current \$5,500,000 voter-approved levy for zoo operation and construction ends. Currently, there is no tax bases (80) to oper-ate the zoo. The tax base will be used, with zoo gate and concession sales income to operate and maintain the zoo. The estimated tax rate resulting from the base would be 15 cents per 1,000 of as-sessed value at current values, or \$9.01 for a home 1 assessed at \$80,000. "Any constitutionally author-ized increase in the tax base subsequently levied by the council shall be 'apportione at the origi-mal allocation." If the same proportion as the erigi-had allocation. If the same proportion as the erigi-had levication. If the same proportion as the erigi-had levice in allocated, then the council may use that loportion of the tax base for any lawful purpose of the district. WETROPOLITAN ISERVICE DISTRICT SERUAL LEVY FOR CAPITAL

OUESTION: Shall Metropolitan Service District Very \$1,512,000 each year for next three years for capital construction at Metro Washington Park

Capital construction at Metro Washington Park Zoo? IEXPLANATION: This measure allows the district to flevy \$1,512,000 sech year for three years starting July 1, 1990. The total levy is \$4,536,000. In 1996 Udistrict voters approved a three-year serial levy of 155,500,000 for zoo operations and construction. The 1996 levy expires June 30, 1990. This new levy Iowill provide funds to renovate the Children's Zoo (Animals Around Us Exhibit) and make other in-C provements to zoo facilities and equipment. The Hevy is outside the 6 percent limitation specified in the Gregon Constitution.

Director of Elections Multinomah County

SERIAL LEVY FOR CAPITAL SERIAL LEVY FOR CAPITAL CONSTRUCTION AT THE ZOO

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Measure 26-1



2000 SW First Avenue Portland, OR 97201-5398

(503) 221-1646 Fax 241-7417

March 2, 1990

#### HAND DELIVERY

Executive Officer Rena Cusma Metro Council

Mike Ragsdale Presiding Officer District 1

Gary Hansen Deputy Presiding Officer District 12

Lawrence Bauer District 2

Jim Gardner District 3

Richard Devlin District 4

Tom DeJardin District 5

George Van Bergen District 6

Ruth McFarland

Judy Wyers District 8

Tanya Collier

Disfrict 9 Roger Buchanan District 10

David Knowles District 11 The Honorable Barbara Roberts 136 State Capitol Salem, Oregon 97310

**Dear Secretary Roberts:** 

Enclosed for publication in the May 15, 1990 primary election <u>Voters' Pamphlet</u> are two copies of the text, ballot title, explanation and arguments relating to Measure 26-1 (Metro Zoo Tax Base) and Measure 26-2 (Metro Zoo Serial Levy).

Also enclosed for your reference are copies of Metro Ordinance No. 90-330 implementing the provisions of ORS 251.285 and photocopies of the newspaper publications regarding the ballot titles and explanatory statements.

We advise you that no petitions seeking review of the ballots titles or explanatory statements were filed within the time provided by law.

Should you have any questions regarding the materials submitted for publication in the <u>Voters' Pamphlet</u>, please contact me.

Sincerely, 10

C. Gregory McMurdo Government Relations Manager

Enclosures

cc: Executive Officer Metro Council

#### BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

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FOR THE PURPOSE OF SUBMITTING A METROPOLITAN SERVICE DISTRICT TAX BASE MEASURE FOR THE METRO WASHINGTON PARK ZOO ORDINANCE NO. 90-329

Introduced by the Convention, Zoo & Visitors Facilities Committee

THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT HEREBY ORDAINS: Section 1. Short Title

This ordinance shall be known as the "Metropolitan Service District Tax Base Ordinance" and may be so cited and pleaded and shall be referred to herein as "this ordinance."

Section 2. Definitions

A. "Council" means the Council of the Metropolitan Service District.

B. "District" means the Metropolitan Service District and all of the land and territory included within the boundaries of the District.

C. "Zoo" means the Metro Washington Park Zoo operated by the District under ORS 268.310(5).

Section 3. Findings

A. ORS 268.310(5) permits the District to "acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."

B. ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of one percent (.005) of the true cash value of all taxable property within

the boundaries of such district, computed in accordance with ORS 308.207."

C. The Zoo currently receives approximately 50 percent of its operating costs from a serial levy that will expire on June 20, 1990.

D. The Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents.

E. A regional funding base is necessary to provide for part of the continued adequate care, maintenance and development of the Zoo's animal collection, programs and physical facilities.

#### Section 4. Purposes

The purposes of this ordinance are:

A. To provide for part of the maintenance and operation of the Zoo by approving submission of a tax base to be effective on July 1, 1990, to the voters on May 15, 1990.

B. To perpetually allocate this proposed tax base to the operation and maintenance of the Metro Washington Park Zoo.

#### Section 5. Submission of Tax Base

If approved by the voters, this tax base shall be effective July 1, 1990.

#### Section 6. Allocation of Zoo Tax Base

Upon approval of the tax base measure by the voters, the following section is added to Chapter 4.01 of the Code of the Metropolitan Service District:

#### 4.01.070 Allocation of Zoo Tax Base

(a) Upon approval of a tax base submitted on May 15, 1990 to the voters of the Metropolitan Service District the Council shall allocate the entire amount of the tax base to the operation

and maintenance of the Metro Washington Park Zoo. The allocation shall continue until the voters of the District approve a new tax base or the District ceases to operate and maintain the Zoo.

(b) Any constitutionally authorized increase in the tax base approved by the voters on May 15, 1990 subsequently levied by the Council shall be used exclusively to operate and maintain the Metro Washington Park Zoo.

#### Section 7. Ballot Title

A. The Ballot Title for the tax base described in Section 5 of

this ordinance shall be as follows:

CAPTION: ESTABLISHES A TAX BASE DEDICATED TO OPERATING THE (10 words) ZOO

QUESTION: SHALL THE METROPOLITAN SERVICE DISTRICT ESTABLISH A (20 words) \$5,100,000 TAX BASE STARTING FISCAL YEAR 1990-91 TO OPERATE THE METRO WASHINGTON PARK ZOO?

THIS MEASURE PROVIDES A \$5,100,000 TAX BASE TO EXPLANATION: OPERATE THE ZOO. IT STARTS JULY 1, 1990, WHEN THE CURRENT (93 words) \$5,500,000 VOTER-APPROVED LEVY FOR ZOO OPERATION AND CONSTRUCTION ENDS. CURRENTLY, THERE IS NO TAX BASE (\$0) THE TAX BASE WILL BE USED WITH ZOO TO OPERATE THE ZOO. GATE AND CONCESSION SALES INCOME TO OPERATE AND MAINTAIN THE ESTIMATED TAX RATE RESULTING FROM THE BASE THE ZOO. WOULD BE 15 CENTS PER \$1,000 OF ASSESSED VALUE AT CURRENT VALUES, OR \$9.01 FOR A HOME ASSESSED AT \$60,000. ANY CONSTITUTIONALLY AUTHORIZED INCREASE IN THE TAX BASE SUBSEQUENTLY LEVIED BY THE COUNCIL SHALL BE APPORTIONED TO THE ZOO FUNCTIONS OR ACTIVITIES SPECIFIED BY THE COUNCIL IN THE BALLOT TITLE IN THE SAME PROPORTION AS THE IF THE DISTRICT REDUCES OR CEASES ORIGINAL ALLOCATION. TO PROVIDE A FUNCTION OR ACTIVITY FOR WHICH THE TAX BASE HAS BEEN ALLOCATED, THEN THE COUNCIL MAY USE THAT PORTION OF THE TAX BASE FOR ANY LAWFUL PURPOSE OF THE DISTRICT.

B. The above Ballot Title shall be filed with the Director of Records and Elections of Multnomah County not later than March 15, 1990.

1990.

Section 8. Submission of Proposal to Secretary of State

This ordinance shall be filed with the Secretary of State no later than March 6, 1990, to meet publication requirements for the Voters' Pamphlet.

ADOPTED by the Council of the Metropolitan Service District this <u>25th</u> day of <u>January</u>, 1990.

Tanya Collier, Presiding Officer

ATTEST:

rett

I certify this ordinance was not vetoed by the Executive Officer.

Clerk of the Council

jpmtwo b:\zoolevy.ord 01-18-90

Measure 26-1

#### (Text of ballot title

Establishes a Tax Base Dedicated to Operating the Zoo Caption (10 words maximum)

QUESTION: (20 words maximum) Shall Metropolitan Service District Establish a \$5,100,000 Tax Base Starting Fiscal Year 1990-91 to Operate the Metro Washington Park Zoo?

This measure provides a \$5,100,000 tax (150 words maximum) PURPOSE: It starts July 1, 1990, when the current base to operate the Zoo. \$5,500,000 voter-approved levy for Zoo operation and construction ends. Currently, there is no tax base (\$0) to operate the Zoo. The tax base will be used with Zoo gate and concession sales income to operate and maintain the Zoo. The estimated tax rate resulting from the base would be 15 cents per \$1,000 : of assessed value at current values, or \$9.01 for a home assessed at \$60,000. Any constitutionally authorized increase in the tax base subsequently levied by the Council shall be apportioned to the Zoo functions or activities specified by the Council in the ballot title in the same proportion as the original allocation. If the District reduces or ceases to provide a function or activity for which the tax base has been allocated, then the Council may use that portion of the tax base for any lawful purpose of the District.

\* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

#### EXPLANATORY STATEMENT

Voters in the Metropolitan Service District have funded the Metro Washington Park Zoo since 1976 with a series of serial levies. The current levy will expire at the end of June 1990.

A source of funding needs to be re-established for the continued operation of the zoo. A tax base for the zoo will guarantee permanent operation of the zoo, including such important programs as:

- protection of highly endangered species, such as the Asian elephant, Humboldt penguin, chimpanzee, black rhino, red panda, snow leopard, Siberian tiger,
- professional care and nurturing of all animals in the zoo,
- maintenance and operation of all exhibits and grounds,

• award-winning educational and conservation programs.

More people visit the zoo than any other paid attraction in the state. In addition to economic benefit to the region, the zoo provides animal-related education, recreation and cultural offerings to residents of the metropolitan area. The zoo enjoyed record-breaking attendance last year, with 1,141,675 visitors.

The zoo has no permanent tax base or other stable source of funding to maintain its operation. The proposed tax base, dedicated to the zoo, will provide 50 percent of the operating costs. The other 50 percent will continue to be earned from zoo admissions and concession sales.

The proposed tax base for operations would levy a property tax of approximately 15 cents per \$1,000 of assessed property valuation. On a \$60,000 house, this tax will be approximately \$9 per year.

If approved by the voters, pursuant to Oregon law, the tax base must be dedicated to the operation of the Metro Washington Park Zoo.

# Measure No. 26-1

Metropolitan Service District ÷,

#### ARGUMENT IN SUPPORT OF MEASURE 26-1

#### A FEW WORDS ON BEHALF OF THE ANIMALS AT YOUR ZOO

Your Zoo recently celebrated its 100th birthday, so the idea that we might one day have to close and send away the elephants and lions seems impossible. Yet the Zoo lives <u>year-</u> <u>to-year</u>, supported by a series of serial levies. The current levy will expire at the end of June, 1990.

### Let's make YOUR ZOO permanent

Measure 26-1 proposes a tax base which would provide 50% funding for the Zoo (the other 50% will continue to be earned from admissions and food sales). It would cost the average homeowner of a \$60,000 house about

#### 75 cents a MONTH

which is <u>less</u> than we're paying on the levy which expires in June. Not much when you consider what you get to keep. Your Zoo.

#### SAVE ENDANGERED SPECIES

The 24 elephants who have been born at your zoo, the Humbolt penguins, baby snow leopards, chimpanzees and orangutans are more than wonderful. They're part of a worldwide effort to save these species. We're succeeding with your help. And we may be the last ditch hope for nearly extinct black rhinos like our own Pete. Consider, too, the 2 cents a month Measure 26-2 will let us upgrade the 30-year-old Children's Zoo, and

#### BE A ZOO KEEPER

For all the animals, your Zoo and you

VOTE YES on Measures 26-1 and 26-2

Submitted by John D. Eskildsen, Chair Be a ZooKeeper Committee 4310 S.W Macadam

### METRO

2000 SW First Avenue Portland, OR 97201-5398 (503) 221-1646 Fax 241-7417

March 2, 1990

#### HAND DELIVERY

Executive Officer Rena Cusma Metro Council Mike Pagedala

Mike Ragsdale Presiding Officer District I

Gary Hansen Deputy Presiding Officer District 12

Lawrence Bauer District 2

Jim Gardner District 3 Richard Devlin

District 4 Tom DeJardin District 5

George Van Bergen District 6 Ruth McFarland District 7 Judy Wyers District 8 Tanya Collier District 9

Roger Buchanan District 10 David Knowles District 11 The Honorable Barbara Roberts 136 State Capitol Salem, Oregon 97310

Dear Secretary Roberts:

Enclosed for publication in the May 15, 1990 primary election <u>Voters' Pamphlet</u> are two copies of the text, ballot title, explanation and arguments relating to Measure 26-1 (Metro Zoo Tax Base) and Measure 26-2 (Metro Zoo Serial Levy).

Also enclosed for your reference are copies of Metro Ordinance No. 90-330 implementing the provisions of ORS 251.285 and photocopies of the newspaper publications regarding the ballot titles and explanatory statements.

We advise you that no petitions seeking review of the ballots titles or explanatory statements were filed within the time provided by law.

Should you have any questions regarding the materials submitted for publication in the <u>Voters' Pamphlet</u>, please contact me.

Sincerely. 10

C. Gregory McMurdo Government Relations Manager

Enclosures

cc: Executive Officer Metro Council Measure 26-2

# BEFORE THE COUNCIL OF THE METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING THE	) RESOLUTION NO. 90-1194
ZOO FIVE-YEAR FINANCIAL PLAN AND	)
SUBMITTING A METROPOLITAN SERVICE	) Introduced by the
DISTRICT ZOO CAPITAL SERIAL LEVY	) Convention, Zoo and Visitor
TO DISTRICT VOTERS	) Facilities Committee

WHEREAS, ORS 268.310(5) authorizes the Metropolitan Service District to "Acquire, construct, alter, maintain, administer and operate metropolitan zoo facilities."; and

WHEREAS, ORS 268.315 provides that "For the purpose of performing the functions set forth in subsection (5) of ORS 268.310, the District, when authorized at any properly called election held for such purpose, shall have the power to levy an ad valorem tax on all taxable property within its boundaries not to exceed in any one year one-half of 1 percent (.005) of the true cash value of all taxable property within the boundaries of such District, computed in accordance with ORS 308.207."; and

WHEREAS, The current three-year zoo serial levy which provides funds for zoo operations and capital improvements expires on June 30, 1990; and

WHEREAS, The Metro Washington Park Zoo, with unique educational and recreational offerings, is utilized by and benefits District residents; and

WHEREAS, The Zoo is the largest paid attraction for visitors throughout the State of Oregon and provides economic benefits to the Northwest and metropolitan region; and WHEREAS, A regional funding base is necessary to provide for continued development of the Zoo's physical facilities; and

WHEREAS, During fiscal years 1990 through 1992 revenues of \$1,512,000 each year totalling \$4,536,000 for the three-year period will be needed to fund Zoo capital expenses; now, therefore,

BE IT RESOLVED,

1. That the Council of the Metropolitan Service District approves the five-year financial plan for the Metro Washington Park Zoo (attached hereto as Exhibit A) as the basis for meeting the immediate capital financial needs of the Zoo.

2. That the Council approves submission of a three-year capital serial levy to be effective on July 1, 1990, to the voters of the district on May 15, 1990, the revenues of which will be used for capital construction permitted under ORS 268.310(5) and to pay the costs of holding the election.

3. That the ballot title for this measure is approved as shown on Exhibit B attached hereto.

4. That the Executive Officer is instructed to file this Resolution with the District Elections Officer and the Tax Supervising and Conservation Commission no later than March 15, 1990.

ADOPTED by the Council of the Metropolitan Service District this \_25th day of \_January \_\_\_\_, 1990.

Tanya Collier, Presiding Officer

jpmtwo b:\zoolevy.res

# (Text of ballot title)

Serial Levy for Capital Construction at the Zoo

Caption (10 words maximum)

QUESTION: (20 words maximum) <u>Shall Metropolitan Service District</u> Levy \$1,512,000 Each Year for Next Three Years for Capital Construction at Metro Washington Park Zoo?

\* PURPOSE: (150 words maximum) <u>This measure allows the District to levy</u> <u>\$1,512,000 each year for three years starting July 1, 1990. The total</u> <u>levy is \$4,536,000. In 1986 District voters approved a three-year</u> <u>serial levy of \$5,500,000 for Zoo operations and construction. The</u> <u>1986 levy expires June 30, 1990. This new levy will provide funds to</u> <u>renovate the Children's Zoo (Animals Around Us Exhibit) and make other</u> <u>improvements to Zoo facilities and equipment. The levy is outside the</u> <u>6 percent limitation specified in the Oregon Constitution.</u>

\* For measures authorizing tax levies or establishing new tax bases: a concise and impartial statement of not more than 150 words, explaining chief purpose of the measure and giving reasons for the measure. If an estimated tax is included in a ballot title, it must be based on a current estimate of assessed value by the County Assessor and must include the statement: "The estimated tax cost for this measure is an ESTIMATE only based on the best information available from the County Assessor at the time of estimate." Such statement required by ORS 310.395 shall not be included in the 150 word limitation.

#### EXPLANATORY STATEMENT

Voters in the Metropolitan Service District have funded capital improvement projects at the Metro Washington Park Zoo since 1976. The current levy for operations and improvement will expire at the end of June 1990.

To provide necessary renovation to the 30-year-old Children's Zoo, a source of funding needs to be established. The proposed three-year serial levy will allow the zoo to:

- improve facilities to house and care for the animals,
- provide educational programs which engage youngsters and adults in learning about the animal world,
- double the number of animals for exhibits and educational programs in the Children's Zoo,
- instill in all zoo visitors an understanding and appreciation of the relationship between animals and us.

More people visit the zoo than any other paid attraction in the state. In addition to economic benefit to the region, the zoo provides animal-related education, recreation and cultural offerings to residents of the metropolitan area. The zoo enjoyed record-breaking attendance last year, with 1,141,675 visitors, 359,910 of whom were children under 11.

The proposed serial levy will provide \$1,512,000 per year for three years for a total of \$4,536,000 to fund renovation of the Children's Zoo. It would levy a property tax of approximately 4 cents per \$1,000 assessed valuation. On a \$60,000 house, the tax would cost approximately \$2.40 per year.

The levy is outside a 6 percent limitation specified in the Oregon Constitution. If approved by the voters, pursuant to Oregon law, the serial levy would be dedicated to capital improvements at the Metro Washington Park Zoo.

# IVIEASURE INO. 20-2 Service District

#### ARGUMENT IN SUPPORT OF MEASURE 26-2 TWO FOR YOUR ZOO

Measure 26-2 is a companion to your Zoo's tax base measure. A small, temporary levy, it would provide funds to upgrade and improve the exhibits and animal care facilities in the Children's Zoo.

#### IT ISN'T JUST FOR KIDS

though children love and learn from it perhaps more than the rest of us. This is the area of your zoo where the animals can be seen, and even touched, up close. It offers the greatest opportunities for education. For helping us understand our relationship to the animals. For pure joy.

#### IT'S THIRTY SOMETHING

The modern, natural habitats in which most of your Zoo animals live stand in contrast to the thirty-yearold Children's Zoo area, so

# your TWO CENTS is worth a lot

to the Children's Zoo. Measure 26-2, which would cost the average homeowner about 2 cents a month for 3 years, means the homes can be upgraded for the first time in 30 years. Zookeepers will be able to offer the kind of care, in the kind of facilities, which the animals deserve. And it means more animals can be added to the exhibit area.

#### BE A ZOOKEEPER

Vote YES on 26-1	Vote YES on 26-2
Give your animals	To improve and
a permanent home.	upgrade the Children's Zoo.

For the animals, the kids and you, <u>Vote YES on TWO for the 200</u>

Submitted by John, D. Eskildsen, Chair Be a ZooKeeper Committee 4310 S.W Macadam

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2000 S.W. First Avenue Portland, OR 97201-5398 503/221-1646

Date: November 21, 1989

Convention, Zoo & Visitors Facilities Committee To:

Councilor David Knowles From:

METRO WASHINGTON PARK ZOO 1990 TAX MEASURE -- SUMMARY OF Regarding: INFORMATION TO DATE

Memorandum

As I announced Tuesday night, our meeting of November 28, 1989 is cancelled. However, there are matters involving the Zoo levy proposal which I want to bring the Committee's attention. The Committee will meet on December 5 to consider a levy proposal.

This memo provides an overview of our 1990 Zoo levy work to date and an information summary to assist the Committee in taking action in December. To refresh your memories, the legal deadlines Metro faces for a Spring 1990 ballot measure are as follows:

# FOR MARCH 27, 1990 (4th Tues.):

1. Committee approval by 2nd December meeting -- DEC. 19, 1989 2. Metro Council approval by 1st January meeting -- JAN. 11, 1990 3. File with Multnomah County Elections 61 days prior -- JAN. 25, 1990 4. File with TSCC 55 days prior -- JAN. 31, 1989

# FOR MAY 15, 1990 (3rd Tues.):

- 1. Committee approval by 1st February meeting -- FEB. 6 or 13, 1990
- 2. Metro Council approval by 2nd February meeting -- FEB. 22, 1990
- 3. File with Secretary of State for Voters' Pamphlet 70 days prior --MAR. 6, 1990

4. File with Multnomah County Elections 61 days prior -- MAR. 15, 1990 5. File with TSCC 55 days prior -- MAR 21, 1990

Of course, we should bear in mind these time-frames represent the latest possible dates for each action. The sooner the tax measure is moved, the more time will be available for Zoo supporters to promote the levy and for Metro to conduct a solid educational campaign.

# INFORMATION TO DATE

The Committee has received a variety of information to assist our decision-making process, including the following:

1. Zoo 1990 Serial Election Levy, Memo of July 5, 1989 Council staff memo summarizing schedule options for preparing and submitting a 1990 serial levy; reviewing the Council's adoption

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November 21, 1989 Memo, Page 2

process; and outlining issues for Committee consideration to determine the levy amount, scope and ballot date.

#### 2. Zoo Five-Year Financial Plan and Serial Levy Proposal

- Issued September 1, 1989, the Administration's Five-Year Financial Plan for the Zoo prescribes a three-year serial levy of \$6.35 million per year (\$19.05 million total) with 80 percent (\$5.08 million) for operating costs and 20 percent (\$1.27 million) for capital requirements. The major capital project, "Animals Around Us", would renovate the children's zoo consistent with the 1987 Zoo Master Plan. <u>Committee discussion has covered a number of points</u>: (a) the change in the levy split between operations and capital
  - (a) the change in the levy split between operations ar from the current 68/32 to the proposed 80/20;
  - (b) causes for the increasing operations costs;
  - (c) non-tax revenue projections (enterprise funds, donations);
  - (d) the "Animals Around Us" project vs. other capital plans.

# 3. <u>Comparative Data on Past Levy Projections vs. Zoo Actuals</u> (Linda Craig's Tables)

On October 24, 1989, the Committee received and reviewed Ms. Craig's research and Council staff highlighted several trends. Points are restated below based on data corrections made per Zoo staff review:

- (a) non-tax revenues consistently exceeded the 50% Council policy for Zoo operations funding;
- (b) actual "personal services" and "materials and services" operating expenditures have been very close (generally within 5%) to Zoo financial plan projections;
- (c) except for FY85-86, actual capital outlay operating expenditures have been 2% to 38% below projections;
- (d) the Zoo's actual unappropriated fund balance greatly exceeded projections, by 45% up to 145%.

Council staff can provide copies of any of these materials should you require them.

#### AD-HOC ADVISORY COMMITTEE

To provide some additional non-Metro perspectives on the levy, the Presiding Officer and I convened an Ad Hoc Advisory Committee to meet informally about the political climate and voter receptivity to different levy options. Following an initial meeting September 25, the Friends of the Zoo (FOZ) funded a telephone survey during October to measure the potential success of various levy options. The Ad Hoc <u>Committee met a second time this past week to review the poll results</u> and share ideas as follows for Committee/Council consideration:

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1. <u>Levy Poll Results</u>: Bob Moore of Moore Information Systems conducted a phone survey of 500 people (4.4% margin of error) regarding their support of 4 levy options and a variety of

November 21, 1989 Memo, Page 3

promotional themes and objectives. (A copy of the poll and Mr. Moore's written report of the results will be sent to you under separate cover.) In summary, the results show:

"W	on't Support"	<u>"Will Support"</u>
0	5-year levy, \$48 million	o 2-year levy, \$14 million
ο	5-year levy, \$57 million	o 3-year levy, \$19 million

The greatest support was for the 2-year, \$14 million levy which led among all voter groups, including senior adults. The \$19 million levy led among the 18-34 year old's but trailed with older groups. Overall, younger adults with children and those who visit the Zoo already were the strongest supporters in all categories.

The survey tested for 3 objectives: 1) maintaining the current exhibits; 2) increasing the animals and exhibits; 3) both. The greatest support was for number 3 -- achieving both objectives.

Finally, the survey asked about levy "themes". Themes receiving the most support stressed helping the animals, supporting endangered or threatened species, and expanding natural habitats. Themes emphasizing the Zoo as a visitor centerpiece were supported less. In terms of public priorities for Zoo improvements or additions, the top two projects cited were 1) improving the cats' homes, 2) rebuilding/expanding the children's zoo. The potential lightrail station was not perceived as particularly important.

Ad Hoc Committee <u>members concurred</u> with Bob Moore's analysis that Metro's <u>measure should be in the \$14-\$19 million range and should</u> <u>stress children and the idea of "taking care of what we have"</u>.

- 2. Consider possibility of tax base measure for Zoo operations and a separate levy for the capital portion. The Ad Hoc Committee discussed the growing number of financing measures facing the region's voters and competing with the Zoo for funding. While a Zoo 3-year serial levy has succeeded to date, the margin of support has diminished. Given the poll's results showing strong support for the Zoo properly maintaining current exhibits, some members of the Committee thought a permanent tax base measure to fund Zoo operations (around \$5 million a year) might be successful. Bob Moore noted tax levy poll results generally apply even more strongly for tax base measures. To facilitate Metro's consideration of this option, FOZ President-Elect Fred Chown said he would check with the Friends about funding a small, follow-up poll to address a tax base. According to Bob Moore, results could be ready for CZVF Committee discussion December 5.
- 3. <u>Submit the Zoo tax measure in May</u>. Whether pursuing a single tax levy or a tax base for operations with a separate levy for "Animals Around Us", it was felt May would be the best election. The May

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November 21, 1989 Memo, Page 4

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primaries should provide for high voter turnout. There was general consensus a good campaign could not be prepared and promoted for the March election.

#### REMAINING WORK AND DECISIONS

In September, the CZVF Committee indicated support for the Zoo's proposed "Animals Around Us" as the next major capital project, but other decisions regarding the levy are outstanding.

For our next meeting, I have asked Council staff to prepare two draft Metro actions with appropriate ballot measures: a resolution for a 3year serial levy (consistent with, but slightly less than, the Five-Year Financial Plan proposal) and an ordinance for a Zoo operations tax base (approximately \$4.75 million) and accompanying "Animals Around Us" capital serial levy. All materials will be distributed with the December 5 agenda as soon as possible. If you would like to meet and discuss our pending levy work further, please contact me at 222-6191.

cc: Rena Cusma, Executive Director Sherry Sheng, Zoo Director Kay Rich, Assistant Zoo Director

DK:JPM jpmtwo b:\dkzlevy.mem

# TAX SUPERVISING & CONSERVATION COMMISSION

Multnomah County, Oregon

1510 Portland Building Portland, Oregon 97204 1120 S.W. Fifth Avenue 503/248-3054

April 25, 1990

Metro Council Metropolitan Service District 2000 S.W. First Portland, Oregon 97201

Attn: Don Carlson

Dear Mr. Carlson:

This is to certify that the Commission met on April 24, 1990 to review, discuss and conduct a public hearing on a proposed \$1,512,000 threeyear serial levy for zoo projects subject to elector approval. The hearing was conducted in compliance with ORS 294.655.

Yours very truly,

TAX SUPERVISING & CONSERVATION COMMISSION

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G. U. Gutjahr Administrative Officer

GJG:pj

# **TAX SUPERVISING & CONSERVATION COMMISSION**

Multnomah County, Oregon

1510 Portland Building Portland, Oregon 97204 1120 S.W. Fifth Avenue 503/248-3054

April 4, 1990

Metro Council Metropolitan Service District 2000 S.W. First Portland, Oregon 97201

Attn: Don Carlson

Dear Mr. Carlson:

This is to advise that the Commission will meet at 11:00 a.m., Tuesday, April 24, 1990 in Conference Room 1500, Portland Building, 1120 S.W. 5th, to review discuss and conduct a public hearing on the proposed \$1,512,000 annual three-year serial levy for zoo capital projects.

Please ensure Council representation at the hearing. Another hearing will preceed the Metro proposal and we should begin with your measure at 11:30 a.m.

Since I am not familar with all of Metro's current hierarchical relationships, I am directing this singular notification to you with the confident understanding that you will transmit this notice to concerned Metro persons.

Sincerely,

TAX SUPERVISING & CONSERVATION COMMISSION

G. J. Gutjahr Administrative Officer

GJG:pj

# REMARKS OF COUNCILOR JIM GARDNER TSCC HEARING ON ZOO SERIAL LEVY JUNE 24, 1990

Mr. Chairman and Commission members, I am Jim Gardner, Metro Councilor from District 3. I am the Chair of the Council's Zoo Committee. With me today is <del>Rena-Cusma, Metro-Executive Officer</del> and Sherry Sheng, Director of the Metro Washington Park Zoo and Kay Rich, Assistant Zoo Director.

We are here today to present and discuss the three-year serial levy for capital construction at the Zoo. The capital serial levy is a request to the voters of the district for authority to levy a tax in the amount of \$1,512,000 for the next three years starting July 1, 1990. The total amount to be levied is \$4,536,000. This new levy will provide funds to renovate the Childrens' Zoo and make other improvements to Zoo facilities and equipment.

The Capital serial levy is a companion measure to the District's proposed tax base measure which would provide a permanent source of tax funds to operate the Zoo. The tax base measure requests a base amount of \$5,100,000. While the tax base measure is not a subject of this hearing, it is important to mention it is an effort of the District to proved stable funding sources to operate the Zoo. The purposes and amounts of both these tax measures are derived from the District's <u>Five-Year Fiscal Plan</u> for the Metro Washington Park Zoo. That plan (a copy of which was submitted to your office) was adopted by the Council on January 25, 1990. It serves as the guiding fiscal document for financial decisions made by the District on Zoo matters, including decisions on fiscal year budgets, admission fees and other enterprise revenues and tax measure proposals.

SHERRY

At this point, I'd like to ask Rena to make a few remarks and then we'd be happy to respond to questions.

DEC:gpwb

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EXHIBIT A to RESOLUTION NO. 90-1194



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# Five Year Fiscal Plan

Metro Washington Park Zoo

1990-1995

WARMAN .....



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**OVERVIEW** 

# Statement of Departmental Mission

The Metro Washington Park Zoo serves as a cultural institution to meet the needs of the public and to enhance the quality of life in the metropolitan community. It assists in economic development as a destination tourist attraction and as a valuable community asset.

The Washington Park Zoo provides a unique educational and recreational opportunity through which the public can see and experience wildlife in a more naturalistic setting. The Department contributes to the conservation of animals in the wild and in the Zoo by:

- 1) cooperating as a participating institution in appropriate AAZPA Species Survival Plans and other organized conservation efforts;
- 2) continuing to research and improve husbandry techniques, exhibit environments, animal management concepts and captive propagation; and
- 3) educating the public regarding conservation.

#### Program Divisions

The Zoo Operations Fund includes the following six divisions:

The <u>Administration</u> Division includes the offices of the Director, the Assistant Director, the Development Officer and the Financial Reporting and Cash Control Supervisor and the Safety/Security Officer. It provides for overall leadership and coordination with the Executive Officer of all Zoo programs, liaison with the Friends of the Washington Park Zoo, the development program, cash control program, safety and security.

The <u>Animal Management</u> Division maintains, propagates, researches, and exhibits a healthy, representative collection of exotic and domestic animals, and provides input in general management decision, policies and procedures with staff, division managers, Assistant Director and Director.

The <u>Educational Services</u> Division provides educational materials ad programs for use by Zoo visitors, school groups and other special groups, prepares and maintains signs and other interpretive displays on the grounds, and operates the Children's Zoo, the Insect Zoo and other summer programs.

The <u>Facilities</u> <u>Management</u> Division is responsible for providing support services to all Zoo guests and divisions. Services include building and exhibit maintenance, custodial, landscape development and maintenance, railroad operation and maintenance, utility system and vehicle equipment maintenance.

The <u>Marketing</u> Division is responsible for encouraging Zoo attendance and support through media campaigns, group sales, events, outreach programs and general promotional efforts.

The <u>Visitors</u> <u>Services</u> Division provides services to visitors through the programs of admissions, zoo railway, food service/catering and retail sales and rentals.

#### External Considerations

Significant operational and capital improvements have been made at the Zoo since it became an operating division of the Metropolitan Service District (M.S.D.) in 1976, about two and a half years before the current Metro was established by the voters. Capital improvements include:

1) improvements at entryway;

2) new elephant yard and crush;

3) primate house remodel;

4) new quarantine facilities;

5) lemur exhibit;

6) cascade stream and pond;

7) new maintenance facilities;

- 8) penguinarium remodel;
- 9) Swigert Fountain;

10) bandstand;

- 11) Alaska tundra exhibit;
- 12) gift shop remodel;
- 13) West Bear Grotto remodel;
- 14) elephant museum;
- 15) Africa I & II;
- 16) Education/Administration Center; and
- 17) Africa III (under construction).

These improvements, new special events and promotions, and exceptional weather brought attendance to a 26 year high of 1,003,413 in fiscal year 1988-89. Attendance for 1987/88 was 891,614. These figures compare to 556,675 for fiscal year 1975/76. It is anticipated that attendance will reach 1,065,000 in fiscal year 1994/95 due to:

- 1) increasing metropolitan population
- 2) new exhibits
- 3) new programs and events
- 4) convention center.

The opening of the Africa exhibit in April of 1989 increased Zoo attendance and an increase in tourism is anticipated from the opening of Metro's Oregon Convention Center. Current parking facilities will constrain achieving attendance levels much higher than those projected in the last two years of the forecast.

# Summary of Capital Improvement Projects

The <u>Zoo Capital Fund</u> provides for the major capital improvements at the Zoo. These improvement projects implement the Zoo Master Plan with tax revenues set aside for these projects, and with private funding raised through the development program.

In March 1987, the voters of the District approved a \$5.5 million per year serial levy, allotting about \$3,725,000 per year for operations and \$1,775,000 for capital improvements. That levy began July 1, 1987 and expires June 30, 1990. Projects built, or to be built, with the capital improvements portion of the current levy, transfers from operating revenues and funds carried over from the previous levy are: Africa I, II, & III and a number of smaller projects such as the Research/Propagation Center. The remodel of the Childrens Zoo will be the major project provided by the capital fund serial levy covering the three fiscal years of 1990/91 to 1992/93.

More detailed descriptions of Zoo capital improvement projects, funding, costs and schedules are included in the Capital Budget section of this forecast.

## **REVENUE SOURCES**

## Major Assumptions

The following assumptions have been used in developing the Zoo's revenue projections for this five-year forecast.

1) The current property tax levy (\$5,500,000 per year 1987-1990) will be replaced in 1990 with a tax base for operations and maintenance beginning at \$5,100,000 and a capital construction three-year serial levy at \$1,512,000 per year.

2) Property taxes will fund approximately 50 percent of Zoo operation and maintenance costs (Res. No. 84-444, adopted 1/26/84).

3) Non-property tax revenues (principally enterprise revenues) will fund the other approximately 50 percent of Zoo operation and maintenance costs; the Council will annually review admission fees to meet this objective (Res. No. 84-444, adopted 1/26/84).

4) The Council will approve implementation and a method of funding for a continuing sequence of projects as described in the Zoo Master Plan (Res. 84-444, adopted 1/26/84).

# Identification of Major Revenue Sources

#### Property Tax Revenues:

The Council, through Resolution 84-444, recommended to the Executive Officer that property tax revenues fund up to 50% of Zoo operations each year. The current three-year serial levy approved by the voters in 1987 calls for \$5.5 million per year split \$3,725,000 (68 percent) for operations and \$1,775,000 (32 percent) for capital improvements. This levy began July 1, 1987 and expires June 30, 1990.

This financial forecast assumes that the property tax levy will be replaced by the voters of the district with a tax base for operations and maintenance beginning at \$5,100,000 and a capital construction three-year serial levy at \$1,512,000 per year, no later than July 1, 1990.

Property tax revenues actually collected average about 90% of the levy total, as reflected in the attached revenue detail.

Were the property tax levies requested renewed at a significantly reduced level, consequences for the Zoo would be severe cut-back of services. Hours open to the public would be cut, all free admission times and reduced admission for senior citizens would be eliminated, staff would be reduced, and the capital improvement project sequence outlined in the Master Plan would be halted.

If voters do not approve tax support for Zoo operations, the probable result would be closing of the Zoo. An attempt to replace this lost revenue would require a significant increase in admission fees, causing an overall reduction in attendance which would defeat the purpose.

# Admission Fees:

Attendance is critical in the projection of admission fee revenue. Metro and Hobson & Associates studied Metro Washington Park Zoo attendance records in 1985, and found a high correlation between population trends in Multnomah, Washington and Clackamas counties and Zoo attendance. This correlation was used in previous Zoo attendance projections.

The estimated figures for FY 1988/89 through 1994/95 are based on recent trends with consideration of future events. Rising attendance is anticipated as a result of increased regional tourism following the opening of Metro's Oregon Convention Center. New and return visits by local residents are expected following the opening of the Rainforest Exhibit in 1991 and Animals Around Us in 1993, as demonstrated with the opening of Africa in April 1989.

# Attendance projections are:

<u>Fiscal Year</u>	Projected Attendance
89-90	970,000
90-91	985,000
91-92	1,000,000
92-93	1,015,000
93-94	1,050,000
94-95	1,065,000

The projected attendance is based on the expected draw of the Africa exhibit which opened in late April of 1989. This draw continues with 15,000 increases in each of the following years, bolstered by the opening of the third phase of the Africa exhibit and then increases more dramatically with the opening of Animals Around Us in fiscal year 1993/94.

The Metro Council, through Resolution 84-444 recommended to the Executive Officer that property taxes fund no more than 50 percent of Zoo operating costs. Admission fees have been adjusted to meet this policy. Current fees are \$3.00 for 12 years through 64 years, and \$1.50 for youth 3 through 12 years and senior citizens; children under 3 are admitted free. Admission is free for all after 3:00 p.m. each Tuesday, and there are additional free days for special groups.

Admission revenue forecasts are based on the following schedule of fee increases, to maintain 50% of operating revenue from non-tax sources based on attendance projections, and assuming that adult and youth/senior attendance remains at about a 2:1 ratio.

Effective Date	Adult	<u>Youth/Seniors</u>
Current Fee	\$ 3.00	\$ 1.50
March 1, 1990	\$ 3.50	\$ 2.00
January 1, 1992	\$ 4.00	\$ 2.50
January 1, 1994	\$ 4.50	\$ 3.00
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## Enterprise Revenues Excluding Admissions:

As a result of increased attendance and longer stays by visitors, per capita revenues for food, gifts, railroad and other services are expected to rise. Factors that will contribute to longer stays are: increased and more naturalistic exhibit areas, expanded gift shopping possibilities, new food-service areas and increased ongrounds special events.

While the AfriCafe, for example, is expected to have a strong positive effect on food revenues, it is also expected to give visitors a respite from the many cool and damp northwest days. This opportunity to "warm up" in very pleasant surroundings, combined with other improvements, should positively affect the length of stays and, as pointed out by Hobson & Associates, should result in a related rise in per capita revenue.

Zoo concessions managers currently set prices according to their experience of the market rate for comparable services and goods.

# PROJECTED REVENUES

ZOO S YEAR PROJECTIONS. 1998	5Y012398.WK1					
12/08/90 PROJECTED ATTERDANCE	978,888	985,688	1.040,000	1,815,888	1,150,000	1,465,414
FT	FY89-94 Projected	FY99-91 Projected Fte Anount	FY91-92 PROJECTED FTE AROUNT	FY92-93 PROJECTED STE ANOUNT	FY93-94 PROJECTED TTE ANOUNT	FY34-95 PROJECTED FTE AKOUNT
200 REVENUE	<del></del>					
Tax Base		5,188,888	5,486,888	5,738,368	5,874,282	6,438,648
Fund Balance-Beginning	2,241,563	1,493,544	1,716,925	1.836.865	1.936.064	2.144.799
Real Property Taxes-Current Year	5,105,000	4,590,000	4,865,488	5,157,324	5,466,782	5,794,783
Real Property Taxes-Prior tear	475,888	475,000	437.886	464,159	492,818	521,531
ENTERPRISE REVENUES			• •			
Admissions	1,981,512	2,327,339	2,528,195	2,734,884	2,339,275	3,218,584
Rental-Conveyances	33,141	39,400	44.411	{0,688	52,500	53,250
Food Service-Regular/food	1,712,872	1,870,465	2,182,888	2.386.688	2,524,500	2,733,888
Food Service-Regular/Beer&Wine	52,888	52,100	58,000	52,888	66,111	71.000
food Service-Catering/Food	196.128	263,000	388,888	348,418	365,888	418,018
Food Service-Catering/Beer&Wine	24,111	35,400	48,888	42,888	44,501	(7,111
FOOD SUBTOTAL	1,985,888	2,228,465	2,588,888	2,758,441	3,100,001	3,258,411
Retail Sales	(88,898	522,891	595,844	663,888	751,000	
Retail Sales-Vending	(1,111	47,158	35,888	37,100	33,888	41,00
RETAIL SUBTOTAL	528,888	578,841	630,000	788,888	758,418	858,881
Sale of Animals	5,888	10,000	10,000	11,000	11.000	12,88
Tuition & Lectures	94,854	112.197	116.685	121,352	127,428	133,79
Rentals-Buildings				4		
Exhibit Shous/Zoo	12,111	13,888	14,600	15.000	16.688	17.88
Railroad Rides	378,311	394,488	419,111	**5,***	(28,888	126,44
ENTERPRISE SUBTOTAL	5,010,066	5,686,442	6.238.881	5,778,836	7,415,196	7,968,62
OTHER INCORE					·	
Federal Grants-OpNon CatDirect		188,888	100,000	100,000	189,888	118,00
Interest on Investments	134,494	89,613		110,164	116,164	128,68
Denations & Begeusts	163,000	165.000		179,328	187,391	195,82
Zos Parents	37,188	(8,191	•	49,485	54,434	59,87
Other Miscellaneous Revenue	43,688	45,427	•	49,134 4,679	51,598	54,17
Sale of General Fixed Assets	4,168	4,326		• · · ·	4,913 -	5,15
SUBTOTAL	382,514	445,264	471,346	492.782	514,492	543,71
Total Resources	13,114,143	12,698,249		14,728,357	15,825,544	16,965,45

#### EXPENDITURES

### Major Assumptions

1) An inflation factor of 4% has been built into projections for expenditures in personal services, materials and services and capital outlay. An additional 1 to 3.5% has been used in personal services attributable to changes in the various pay plans.

2) The Zoo's budget will provide for an unappropriated balance each year sufficient to balance the budget for the following year and assure cash flow from July 1 to December, when the first tax collection payment is received.

3) The General Fund transfer (according to Metro standard forecast assumptions) is expected to increase at a rate of 5 percent in order to maintain the current level of service.

4) The Insurance Fund transfer is expected to remain flat according to Metro standard forecast assumptions.

5) The budget will provide a contingency line item equal to 3 percent of the projected operating cost including transfers. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.

## Overview by Expenditure Category

#### Personal Services:

Forecasts for personnel are based on current staffing levels plus new positions that will be required for the expanded and more complex exhibits and new programming. The greatest increases will be in Animal Management, Visitor Services, Facilities Management and Education to accommodate increased attendance, expanded exhibits and new programs.

## Materials and Services:

While certain materials and services costs, such as merchandise for resale, are directly related to Zoo attendance, and can be adjusted accordingly, other costs like those associated with an expanding animal collections are not that related and cannot be so readily adjusted. Increases are primarily attributable to projected inflation, increased utility costs for expanded exhibits, higher costs for merchandise purchased for resale, new programs and graphics. Materials and Services also provides for a utility study including an up-to-date mapping of facilities.

#### Capital Outlay:

Capital outlay is projected to increase slightly partly in order to equip expanded exhibits and related visitor support services opening during this period. The Zoo plans to carry out a continuing facility improvements program during these years to upgrade utility systems, replace roofs, replace equipment and perform necessary preventative maintenance.

#### General Fund:

Amount assessed the Zoo for Metro support services is projected to rise by 5% per year, in line with Metro standard forecast assumptions.

#### Insurance:

Insurance costs are projected to stay flat over the next five years, in line with Metro standard forecast assumptions.

# Building Management:

Because Zoo staff are not housed in Metro's central office complex, there is no assessment for the cost of building management.

# Contingency:

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The budget projection provides a contingency line item equal to 3 percent of the projected operating costs including transfers to the general fund and insurance funds. While the contingency is listed, it is assumed not to be spent and is included in the following year's fund balance.

# Narrative of Expenses by Programs

#### Administration

#### Personal Services:

The Administration Division shows an increase of 8.80 FTE from 1989/90 to 1994/95. Most of this change is attributable to the transfer of security services (6.90 FTE) from the Visitor Services Division during fiscal year 1990/91. The projected increases in visitors and related revenues necessitate an additional .75 FTE increase in vault room staff. This increase is recommended to maintain cash and internal control. The Development program absorbs the other .25 FTE with an increase from .5 FTE to .75 FTE for the management intern and security staff increases .90 FTE to accommodate larger crowds and an increase in evening special event programming.

#### Materials and Services:

Expenses in materials and services for administration are not expected to increase much beyond the 4 percent inflationary figure except for adjustments for election costs and receipt of a grant from the Institute of Museum Services for special projects.

#### Capital Outlay:

Costs for office equipment and furniture needed to maintain standard services over a five-year period, adjusted for 4 percent inflation are reflected in capital outlay with one major increase for purchase of a new copying machine in 1992/93.

#### Animal Management

#### Personal Services:

Increased employee longevity requires additional staff to fill in for vacations and sick leave. Additionally, the opening of new and more complex exhibits such as the Africa Exhibit in April of 1989, the Rainforest Exhibit in June, 1991 and the Research and Propagation Center, which will open in phases, will require new keeper staff. A new senior keeper will be added in 1993/94 to lead the work in a reorganized program that will include the animal hospital, nursery, and owl rehabilitation. Thus, five and one-half positions will be added to the keeper staff over the period of this projection.

It has also been determined that the relief veterinarian, presently a contracted service, should be brought on staff half-time to give better care to an expanding animal collection. There has been no increase in curatorial staff since 1976. To provide assistance with growing administrative tasks and to provide time for the curators to work in the field with keepers, managing the collection and keeping up with national level animal breeding programs and studbook, an additional assistant curator will be brought on staff in 1993/94.

## Materials and Services:

Increases in Materials and Services costs reflect inflation and expenses relating to new animals and their care in the Rainforest Exhibit.

# Capital Outlay:

Capital Outlay costs are attributable to inflation, the need for computer and audio-visual equipment, the purchase of a typewriter and furniture and the purchase of an electric cart to speed up internal travel from the Research Building to other parts of the Zoo.

## Facilities Management

# Personal Services:

Additions in personnel are required to keep up with additional service demands related to increased attendance, special events such as Zoolights, more complex and labor intensive facilities such as the Rainforest Exhibit and Animals Around Us and an always aging physical plant.

The expenditure detail encompassed by this projection shows an increase of 6.31 FTE. This includes 1) adding a position to coordinate division contracted services including preparation of specs, getting quotes and bids and managing the contractors; 2) adding a position to streamline and expand the purchasing and distribution of materials and equipment used by staff, 3) adding two gardener positions to care for the increases in landscaping that will come with the opening of the Rainforest and Animals Around Us Exhibits, 4) adding a maintenance technician to assist the electrician with the increasing electrical service needs at the Zoo and 5) adding 1.31 maintenance positions to assist with maintenance of expanding facilities.

#### Materials and Services:

Increases in Materials and Services reflect inflation, expenses relating to landscaping and maintenance required by new exhibits, and special events, increased utility costs and use and costs relating to upkeep on an aging facility.

# Capital Outlay:

Capital Outlay includes costs for upkeep, rehabilitation and replacement of exhibit, railroad and vehicular equipment and other Zoo facilities.

## Education

## Personal Services:

Personnel needed for education, graphics and volunteer activities during the period of this projection increase 4.31 FTE. These include 1) the addition of an assistant for the volunteer coordinator to aid with the extensive, seven day a week volunteer program activities; 2) a second coordinator to assume responsibility for school programming and curriculum development and 3) a half-time position in 1991/92, increasing to full-time in 1993/94 that will assist with maintaining the increasing quantity of audio-visual equipment at the Zoo and to provide graphics upkeep and production; and 4) the addition of 1.25 keepers necessary to staff the new Animals Around Us Exhibit.

# Materials and Services:

Major increases in Materials and Services costs for this period are related to services to be used in community programming and curriculum development, a new Zoo directional system, and updating the Elephant Museum files. There are also increases in printing costs due to higher costs for recycled paper and those related to an expanding Friends of the Zoo membership and production of classroom materials.

# Capital Outlay:

Capital Outlay increases are related primarily to inflation, additional computer equipment, audio-visual equipment, replacement in exhibits and lab cages for the Childrens Zoo. A major cost in 1992/93 is for furnishing and equipping a Discovery Room that will be built as part of Animals Around Us.

#### Marketing

#### Personal Services:

The very slight increase in Personnel is to accommodate marketing Zoolights and other special events.

# Materials and Services:

Increases in this category are mainly related to professional and artistic services in the newly formatted concert series, costs related to a continuation of Zoolights, the opening of the Rainforest Exhibit and use of recycled paper. A substantial part of these expenses will be offset by increased enterprise revenues and sponsor underwriting.

## Capital Outlay:

Capital Outlay expenses relate to equipment and furniture replacements and additions.

# Visitor Services

## Personal Services:

The increased volume of business particularly in the food and retail services call for an increase of 15.78 FTE over this period for the Visitor Services Workers required for special events and to operate the Crossroads facility to be located in the new Rainforest Exhibit, a new facility that will be developed in Animals Around Us, and the expanding catering service for picnics and the African banquet and meeting space. Other increases are for operating the gates and the train. As noted earlier security was transferred to the Administration Division in Fiscal Year 1990/91.

Increased costs in this division will be more than offset by increased earnings in food and retail.

Materials and Services:

The major costs for materials and services relate directly to projected increases in attendance and the materials needed to achieve the revenues projected to be earned from sales and services to zoo visitors. Other costs include maintenance of equipment and printing the Zoo map.

#### Capital Outlay:

Capital Outlay provides for equipment acquisition and replacement for food and retail operations including cash registers, fryers, washers, tables, etc. It will also allow the installation of equipment to provide better information for monitoring these operations.

# PROJECTED OPERATING EXPENSES

42/48/94	PROJECTIONS. 1998	. •	Y012390.WK1										
PROJECTED	ATTENDANCE		978,888		985,888		1,000,000		1.015,000		1.151.000		1,065,000
		FTE	FY89-SO PROJECTED ANOUNT	FTE	FY98-91 PROJECTED ANOUNT	FTE	FY91-92 PROJECTED ANOUNT	FTE	FY92-93 PROJECTED AROUNT	FTE	FY93-94 FROJECTED AROUNT	FTE	FY94-95 PROJECTED ANOUNT
ADNINISTRA	TIOX .			*******	***********				•••••				
	Personal Services	9.75	413,542	16.90	510,139	17.35	559,225	18.10	725,124	18.30	*32,431	18.55	346,269
	Naterials & Services		185,982		314,718		262,513		335,898		287,389		299,376
	Capital Outlay		3,737		7,679		5,386		32.859		5,549		6,183
	Total Expenditures	3.75	5#3,261	16.90	932,536	17.35	327,125	18.19	1.892,988	13.30	1.075.669	13.55	1.151.728
ANTRAL NAK	AGENENT												
	Personal Services	39.92	1,544,110	42.41	1.591.662	41.42	1.341.398	43.92	1.992.938	\$6.22	2.271.931	46.22	2,400,833
	Materials & Services		296,391		341.687		347,919		318.118		327.898		344,672
	Capital Outlay		25,475	•	3,888		31,366		17,435		19,342		21.291
	Total Expenditures	39.92	1.365.575	42.41	2, 736, 349	44.42		43.32	2.228.475	\$6.22	2.519,123	46.22	2.756.796
FACTITITES	RANAGENENT												
	Personal Services	36.20	1.334.695	37.84	1.419.748	39.84	1,585,625	39.54	1.671.174	41.51	1.931.444	42.51	1,976,135
	Materials & Services		1,254,479	•••••	1,338,578 -		1,395,414		1.512.261		1.607.853		1.683.925
	Capital Outlay		407,197		453,846		445,833		149,944		468,854		184,957
•	Total Expenditures	36.28	3,115,971	37.84	3,284,164	39.84	3.426.473	39.84	3.533.379	41.51	2.908.150	42.51	4,145,818
EDUCATION		*			• `		•		•			•	
	Personal Services	18.79	536,371	19 85	685.794	21.35	E99.674	21.60	759.873	23.10	275.661	23.18	338.454
	Naterials & Services		213.714		297,859		312,959		266,815		277,123		254,184
	Capital Outlay		13,944		39,451		49,645		146.854		15.207	•	15,816
	Total Expenditures	13.79	763,989	19.85	942,713	21.35	1,452,274	21.54	1,173,538	::.:1		23.10	1.248.454
RARKETING	•												
	Personal Services	3.96	145,192	4.11	164.587	1.11	175.845	1.11	130,108	1.11	284,366		219,693
	Materials & Services		285.899		315,337		329.387		348,186	•	356,247		374,515
	Capital Outlay		5,313		8,511		5,418		5,624	· ·	5,849		6,183
	Total Expenditures	3.96	356,414	4.00	486,344	4.11	511,640	14. <b>88</b>	543,918	:.11	156.462	4.88	596,291
VISITOR SE	RVICES			•									
	Personal Services	58.14	1,216,688	58.45	1,132,341	63.30	1.298.612	65.95	1,407,695	68.45	1,535,741	69.98	1,649,415
	Naterials & Services		1,066,250		1,118,888		1,281,843	:	1,410,595		1,549,651		1,673,305
	Capital Outlay		58,010		64,451		\$4,225		64,496		\$4,717		75,432
	Total Expenditures	58.10	2,348,938	58.45	2,315,280	63.38	2,526,680	65.95	2,382,786	58.45	3.150,108	69.98	3,397,753
ZOO TOTAL	•	. ·				•							
	Personal Services	166.72	5,198,598	179.45	5.624.190	198.25	5,313,375	193.41	6,746,884	211.58	7,541,573	284.36	3,434,444
	Naterials & Services		3,232,314		3,719,859		3.889.634		4,183,864		4,486,154		4,665,978
	Capital Outlay		513.226		574,126		591,864		715,489	•	579,777		619,663
	Total Expenditures		8,936,138								17 187 688	284 36	13 386 441

ZOO S YEAR PROJECTIONS, 1990 Az/88/98		5Y012398.WK1	•								•	
PROJECTED ATTENDANCE		378,000		985,000		1,000,000	•	1.815.888		1,850,808		1,865,888
	FTE	FY89-90 Projected Arount	FTE	FY90-91 Projected Anount	FTE	FY91-92 PROJECTED AHOUNT	•••••••• •••	F192-93 PROJECTED AROUNT		FY93-94 PROJECTED KOUNT	 77E	FY94-95 FRØJECTED ANOURT
OPERATING TRANSFERS	********		*******	*******		*********				••••••		*********
Trans. Indirect Costs to Gen'i Fund Trans. Indirect Costs to Bldg fund	•	699,927		\$71,668		914,554		968,278		1,408,291		1,458,785
Trans. Indirect Cost to Insur. fund	•	174,748		184,949		184,949		:84,949		184,949		184,949
Total Operating Transfers		874,675		1,455,949		1,099,099	•	1,145,227		1,193,249	•	1,243,655
TOTAL OPERATING EXPERDITORES & TRANSFERS	166.72	9,810,805	179.45	11,973,321	198.26	11,894,373	193.41	12,792,393	201.58	13.684,745	284.36	14,549.696
Contingency				325,288		356,831	•	253,769		418,422		436,491
TOTAL OPERATING TRANSFERS & CONTINGENCY		374,675		1,385,149	•	1,456,338	•	1,528,996		1.603,663	•	1,588,146
Unappropriated Fund Balance Trans. Resources to Zoo Cap. Fund		1,493,544 1,889,794		1.387.725		1.479.234		1.552.235		1,731,377		1.379.261
TOTAL EXPERDITURES	166.72	13,114,143	179.45	12,598,249	190.26	13,738,438	193.41	14,728,367	201.58	15,325,544	:11.35	15,965.451

# CAPITAL IMPROVEMENT PROJECTS

# Identification of Projects

Projects most urgently needed due to Zoo physical and programming limitations have been classed as committed projects. They are funded by the current tax levy and donations.

Key projects set to occur during the five years covered by this plan are:

Africa Exhibit Phases I & II: Opened in late April, 1989.

Africa Exhibit Phase III: A rainforest exhibit, which will complete the renovation of the lower end of the Zoo. It will include a hay barn, an upgraded electrical service for the bottom half of the Zoo and exhibit space for such animals as bats, spotted otters, African rock python, spoonbill, monitors, crocodiles and fish. Construction will start in FY 89-90, and be completed in FY 1990-91.

<u>Animals Around Us</u>: This extensive remodelling of the Childrens Zoo will be the major project funded from the new levy. Construction will be completed in Fiscal Year 1992-93.

<u>Research</u> and <u>Propagation</u> <u>Center</u>: The design will begin after an architect has been selected during FY 89-90 with construction phased over the period of this projection.

<u>Remodel of Middle Room - Elephant Barn</u>: This room, presently used for storing hay, will be adapted for housing elephants during 1991/92 and 1992/93.

These projects, with the exception of the Research/Propagation Center and Elephant Barn Room Remodel are listed specifically in the Zoo Master Plan adopted by Council in May, 1987 (Res. No. 87-760). The Research/Propagation Center is a breeding center to be located on Zoo grounds but not open to the public, described in the Master Plan without cost projections (Zoo Master Plan, p. 129).

# PROJECTED CAPITAL BUDGET

		578,888		985,400	•••••	1,648,668		1,015,00
	FTE	FT89-90 Projected Anount	FTE	F¥90-91 PROJECTED ANOUNT	FTE	FY91-92 Projected Anornt	FTE	FY92-9 Projecte Anour
CAPITAL Personal Services								
Construction Coordinator	1.00	47.744	1.88	52.861	1.00	55,966	1.11	68.16
Secretary	1.51	6,862	1.51	3,839	1.51	9,717	1.51	18,44
fringe		15,298		28,163		21,\$75		. 23,31
Total Personal Services	1.50	69 <b>,896</b>	1.50	81,263	1.50	87,358	1.54	93,91
Natorials & Sorvices		· •					-	
Office Supplies				468		487		51
Computer Software		•		. 491		514		5
Ques				114		148		1
Travel		914		988		1.560		1,6
Training, Tuition & Conferences		475		515		780		8
Total Naterials & Services		1,425		2,563		3,449		3,5
Capital Projects		· .	· · ·					
Purchases-Office Furniture & Equipment		2,880 ·		2.184		2.271		2.3
ALASKA EXHIBIT		5,840		2.511		2,784		2.8
ADNIN./EDUC. CENTER								
NISC. EXHIBIT INPROVENENTS		75.000		125,000		125,488		138.8
UPDATE HASTER PLAN	÷			100,000				
AFRICA-PHASE 1 B Z		28,888						
AFRICA-PRASE 3	•	1,879,123		3,165,181		•		
REXT PROJECT				*****				700.0
RESEARCH AND PROPAGATION CENTER AQUARIUN STUDY		118,688		125,488				125.8
ANINALS AROUND US		• •		788,888		3,410,011	- ÷	1,254,4
AFRICAFE BASENENT		185,000				•••••		
ELEPHANT BARN RENODEL						81,811		200,0
Centingency				158,488		158,888		158.8
Tetal Capital Projects		2,276,123		4,449,965		3,359,975		2,564,2
TOTAL CAPITAL OUTLAY	1.50	2,347,444	1.50	4,533,797	1.50	3,450,782	1.50	2,661,7
Unappropriated Balance		4,715,764		2,588,694		1,412,774		238,2
TOTAL REQUIREMENTS	1.50	7,863,288	1.50	7,834,491	1.50	4,463,555	1.50	2.899.9
Resources				•			•	
Fund Balance-Beginning		4,861,711		4,715,764		2,658,694		1,162,7
Interest on Investments	· ·	291,703	· ·	282,946		159,042		69,70
Benations & Begensts	•	140,000		675,444		225,400		225.4

200 5 YEAR PROJECTIONS. 1989 01/25/98 Projected Attendance	5Y88893.WL1 978,488	985,000	1,888,888	1,015,000
	FY89-90 PROJECTED FTE ANOUNT	FT90-91 Projected Fte indunt	FY91-92 Projected Fte Arount	FY92-93 Projected Fte Anount
Trans. Leseurces from Zoo Oper. Fund Taxes-Current Year Taxes-Prior Year	1.383,794	1.360.781	1.364.781 58.039	1,364,782 31,647
TOTAL RESOURCES	7,863.218	7,134,491	1,463,555	2.399,969

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