

MINUTES OF THE METRO COUNCIL WORK SESSION MEETING

Tuesday, December 9, 2003
Metro Council Chamber

Councilors Present: David Bragdon (Council President), Susan McLain, Brian Newman, Rod Park, Rex Burkholder

Councilors Absent: Rod Monroe (excused), Susan McLain (excused)

Council President Bragdon convened the Metro Council Work Session Meeting at 1:07 p.m.

1. DISCUSSION OF AGENDA FOR COUNCIL REGULAR MEETING, DECEMBER 11, 2003.

Council President Bragdon reviewed the December 11th Council agenda. He noted the two Title 4 ordinances. Councilor Burkholder spoke to the Metropolitan Transportation Improvement Program (MTIP) resolution. There will be a small change so he would be substituting an "A" version. He noted that Ordinance No. 03-1024 was withdrawn. He also said the public comment for the federal RTP would end this Wednesday so there may some additional comments. Council President Bragdon asked about 7.3 changes to the map, in the Boring and Damascus area. He also noted a possible amendment to the three solid waste ordinances, which might require that these be held over one additional week. Councilor Newman asked about Resolution No. 03-3386. Andy Cotugno, Planning Director, said there was a discussion led by Mary Kyle McCurdy to drop south of the Willamette River. She withdrew her amendment.

2. MULTNOMAH PORTLAND FOOD POLICY COUNCIL

Councilor Burkholder introduced the subject. They were looking at food availability, accessibility and security in the region. Rosemarie Cordello and Brian Rohter, Portland-Multnomah Food Policy Council, gave their report (a copy of which is included in the meeting record). Mr. Rohter said they felt there was a role that Metro could play in this issue. The Food Policy Council came about as a result of a meeting that the Ecumenical Ministries had put together several years ago. Commissioner Saltzman attended the meeting and urged them to include City of Portland in its endeavors. He talked about the composite of the Council. They had good representation. He spoke to their initial charge. He also talked about their mission and goals. The end result of the work was 24 recommendations that the City and County could take to help support the strategies. They presented them to the City and County and the City and County accepted the recommendations and directed staff to create some framework to make decisions about issues related to food. Ms. Cordello talked about issues of food security. These weren't new ideas but were fairly new to our region. She defined food security. All of the governing principles were included in the report (a copy of which is included in the meeting record). They then set out goals and priorities. She gave an overview of the goals. They had mapped food access areas in the City and County. They were looking at solutions concerning food access issues. She talked about how the city and county were looking at working with the Policy Council.

Mr. Rohter said their second goal was to encourage institutional buyers to buy from food alliance organizations. Multnomah County was a large purchaser of food particularly for correctional facilities. They were trying to shift to locally grown food. There was enough local supply but they were dealing with trying to get the locally grown food to the large purchasers. Councilor Newman suggested the Portland Public Schools. Mr. Rohter talked about the red tape and requirements to

purchase food for the public schools. Ms. Cordello said they had learned that you need a community driven effort to get schools involved. He suggested Metro; when they purchase food, consider where that food was coming from. Attempt to purchase local food. Council President Bragdon said ARAMARK was prepared to purchase locally grown food. The third goal was to expand access to food for low-income folks. Ms. Cordello talked about access to the summer food program through the Parks Department. They had asked the County to help improve access to farmers market for low-income individuals. The fourth recommendation was to increase visibility of local grown food. They felt that farmers markets were a good way to do this. He spoke to the infrastructure of farmers markets. They would like to see year round farmers markets. They would also like to see people be able to use debit, credit cards as well as food stamps at the farmers markets. They hoped that the city would help establish permanent farmers markets. They wanted Metro to urge this throughout the region. Councilor Park asked about the infrastructure that was needed. Mr. Rohter said people needed to know that they could find the site for the market and the site didn't move. There was need for a covering as well as use of credit, debit cards and food stamps. They also needed water and bathroom facilities. Mr. Rohter urged that the year round public market be encouraged. Councilor Park talked about food sources, percentage of home grown versus importation of food from another state. He asked about enforcement. He asked how could they make the farmers feel more a part of this. Mr. Rohter said there was a committee that was trying to make the farmers markets work. He would take Councilor Park's concerns back to the committee. Councilor Park talked about the concerns of farmers. Mr. Rohter asked that Councilor Park encouraged the farmers to talk to them. Those conversations would be confidential.

Ms. Cordello urged Metro to support agricultural easements. How can our land use policies promote food producers? More and more good producers were going out of business. They urged farmers markets in town centers. They also wanted to make a pitch for more food policies council in other cities in the region such as Beaverton and Gresham. Mr. Rohter said when they talked about the Metro Food Policy Council; he wanted to assure them that budget implications were minimal. Councilor Park asked about easement policies. Councilor Burkholder talked about land use and affordable housing and how these related to food issue. He suggested that multi-use plazas in town centers make a lot of sense. He gave some examples of how these plazas could be used. Councilor Newman said they were looking at how grocery stores integrate into centers.

3. PAPERLESS PRESENTATION

Jane Hartline, Oregon Zoo and Judie Miller, Solid Waste and Recycling Department, presented their paperless proposal. Ms. Hartline gave a power point presentation (a copy of which is included in the meeting record) on the topic. Metro was reducing solid waste in the region. She spoke to the history of the project. They found all kinds of paper that was being used that were not necessary. She talked about the resolution that would maximize efficient use of paper. Ms. Miller said the committee had identified projects to look at, form reduction, electronic use, reducing amount paper coming in as well as internal communications. She spoke to cost and benefits of these projects. Most of the forms can be downloaded from the Intranet. Council President Bragdon suggested timesheets. Ms. Miller spoke to putting the budget manuals on the web. She also made other suggestions as to how we could save paper such as payroll, job applications, etc. Ms. Hartline spoke to savings in both labor as well as paper. Councilor Newman talked about competing goals of public involvement versus paperless meetings. They talked about training to help with become more paperless. Ms. Miller spoke to the need for training. She noted some ways to save papers. She noted the next steps, tips, training program, and implementing adobe approval. It was a cultural change. How do we train people and change the culture of the organization? Councilor Park said one of the problems was the training issue. Ms. Hartline talked

about simple items that people could be trained in. Councilor Park suggested a first aid kit for staff.

4. SPECIAL TRANSPORTATION AREAS

Andy Cotugno, Planning Director, talked about the comments sent to Oregon Department of Transportation (ODOT) about Special Transportation Areas (STAs).

Kim Ellis, Planning Department, noted a letter reiterating comments made on STAs. She spoke to key issues (a copy of the letter is included in the meeting record). She talked about potential amendments. Councilor Newman asked where Clackamas County and Milwaukie stood on the classifications. Ms. Ellis said Clackamas County expressed concerns about STA designations. The other issue of concern was that the management plan should be approved. ODOT commented formally on this. She asked for direction from the Council. Mr. Cotugno talked about the need for a local public process. Ms. Ellis spoke to Metro involvement. The comments were due December 10th. The letter would need to be sent by this Friday, December 12th. Council President Bragdon asked if Joint Policy Advisory Committee on Transportation (JPACT) would need to approve the letter. Ms. Ellis said yes. Council President Bragdon asked if Council had to also approve the letter. Ms. Ellis said the last letter was discussed during Council Communications. Council supported the letter. Councilor Burkholder said the process had not been managed well at ODOT. Councilor Newman asked if the ODOT staff supported Metro's recommendations? Ms. Ellis said they did support the recommendations. She felt ODOT would support Metro's recommendations. They were interested in encouraging the boulevard process. Mr. Cotugno said the Commission wanted to hear from Metro so they could get this done. He spoke to the "A" version for the RTP resolution. Ms. Ellis said the "A" version would adopt the recommended changes from Metro Technical Advisory Committee (MTAC) and JPACT.

5. SUSTAINABILITY CONCEPTS FOR THE TRANSFER STATION OPERATIONS RFP

Mike Hoglund and Jim Watkins, Solid Waste and Recycling Department, said they were here to brief the Council on the sustainability concepts incorporated in the transfer stations Release For Proposal (RFP). He gave a timeline for the process. The components of the RFP will be the same as two years ago. The proposals they will be looking at will be made for both Metro Central and Metro South. Since the draft RFP two years ago, Council had adopted a resolution on sustainability. He described the three sustainability elements. There was a cost to each of these elements. Council President Bragdon suggested presenting these as a whole. These issues couldn't be dealt with individually. Mr. Watkins talked about all three elements. One was material recovery guarantee. They would require that each proposer would guarantee a certain dry material recovery rate. Second, they would set up a bonus amount. They would propose an additional amount of money each time they went above the guarantee. They thought that was additional financial incentive to get the additional tons. Their goal was to try and push the recovery rate up. Mr. Hoglund spoke to what we were currently paying on the recovery program and the potential savings. Councilor Newman asked how it might shake out. Mr. Watkins the last time the point spreads were very tight. He thought the proposer was going to have to be aggressive to get those extra points. They thought they would get better proposals if there were some impact if they didn't reach their guarantee. Councilor Park talked about avoided costs. He wasn't clear on what the amount that was made from material that was recovered? Did it pencil? Mr. Watkins said they usually got around \$15.00 per ton. Councilor Newman asked about directing easy loads to the facility to get the rate higher. Mr. Hoglund said they would be moving it from a facility that was getting credit. There was no incentive to recover what went through our

facility. Mr. Watkins said if they did, Metro wouldn't be harmed. Councilor Burkholder said they were trying to make up for failure of the market to recover those materials. What happened to the stuff that was not considered dry waste? Mr. Watkins said it was getting land filled. What ever they bid should cover their costs. To get credit, they had to deliver it to some market. Councilor Burkholder said it should somewhat risky on their side. Councilor Park talked about the effects on the whole system. He suggested using real life examples rather than theoretic. He was concerned about unintended effects. Mr. Hogle summarized Councilor Park's request. Councilor Burkholder said it seemed they were trying to challenge the organizations. Mr. Hogle said this helped put the money where the mouth was. Council President Bragdon said different applicants should be in different circumstances. Was there a way to asked the respondent to come up with the best way to recover. Mr. Hogle said they would be asking the proposer to come up with the percentage they could achieve. Councilor Park said they had been told that they could only recover about 10 to 15%. Mr. Watkins said they knew this was aggressive but this was staff's attempt to recover as much as possible. Mr. Hogle said this was an attempt to get the highest possible recovery. Mr. Watkins talked about the third goal of renewable energy. He talked about the clean wind program. There were three levels, recognition, sponsorship, and patron levels. Councilor Park asked who would set the level. Mr. Watkins said the Council would set the level. Councilor Park asked if they could be allowed to make an adjustment. Council President Bragdon said the utility bill was their risk. Mr. Watkins said yes. Councilor Newman asked why we wouldn't go with 100%. Mr. Hogle said most people were comfortable to try and be at the patron level. Councilor Burkholder supported the 15% minimum. This would constitute a 5% increase. Councilor Hosticka asked how long the contract was for. Staff responded, 5 years.

Third was the Clean Exhaust Program. This was designed to clean up the air in the transfer stations. There were no evaluation points assigned to the proposal. They will "pick and choose" on the options. They will research the best options. This could cost from \$20,000 – \$100,000. Councilor Park asked if we had a target for improving the air quality. Councilor Newman talked about how to score these, giving more points to achieve the most at the lowest costs. Councilor Burkholder noted that we were trying to participate with low sulfur diesel fuel. Councilor Park asked how they would define success. Mr. Watkins said there was data out there as to what was successful. He spoke to complicating factors. Councilor Park said the purpose was to get cleaner air in the facility. The baseline was what was the level now. How much cleaner will the air be based on these factors? Mr. Hogle talked about the best level of diesel particulate. They would check with Department of Environmental Quality (DEQ) on this. Councilor Hosticka said they were trying to reduce emissions from the equipment, which may or may not end up improving air quality.

Council President Bragdon summarized that there was need for some flexibility on material recovery, there was a need for some encouragement for wind power, and finally improving exhaust. Mike Jordan, Chief Operating Officer (COO), asked if a proposer who didn't put a clean exhaust proposal in, would be considered as a contender. Councilor Hosticka said if we were doing it ourselves, what would we do? Councilor Newman said the only thing that makes them feel disingenuous was were we requiring this of ourselves. Councilor Burkholder talked about looking at sustainability as an agency. He was worried about piece mealing this. Where were we going with this? Mr. Hogle talked about Council values and integration into Regional Solid Waste Management Plan (RSWMP). Councilor Park said they were looking at each of these in isolation. Councilor Burkholder talked about the cumulative impact. When we see the proposals we should be looking at the whole package and would it put us at a market disadvantage. He wanted to make sure we didn't price ourselves out of the market. Mr. Jordan said regarding the agency as a whole, there was a possibility of doing an Environmental Management System. They

were working at coming to Council with every opportunity to have this agency be more sustainable.

6. COOPER MOUNTAIN NATURE PARK MASTER PLAN

Jim Desmond, Parks and Greenspaces Director, said this was informational. One of their goals was to develop a Master Plan for Cooper Mountain. They wanted to lie out the process for public involvement. Cooper Mountain site was identified by the Green Ribbon Committee as one of the four sites for public use. It was the only one of the four that didn't have a Master Plan. They had done a lot to try to get the public out to Cooper Mountain without additional funds. There was a lot of community involvement already on this site. Council President Bragdon had written Washington County letting them know that efforts were underway for Cooper Mountain. He spoke to tours in the Spring of 2004. He said the principle difference with this plan was that we would be doing the Master Plan in house. They felt they knew this site very well. It made sense to do this in house. He spoke to advantages and disadvantages of doing it in house. They had been clear with the public about what a Nature Park would look like. He spoke to their timeline and the composition of the advisory committee. The committee would review the entire process. The goal was to bring this back to Council in May 2004. He continued with the timeline with the goal to release a draft in December 2004. Dick Benner, Metro Associate Attorney, said they had a park zone. Otherwise they authorized parks through conditional use permit so it retained its forest zoning. They had talked with the County about adapting the state park zoning for regional zoning. The County only did planning revisions twice a year. The next time would be in June 2004. Council President Bragdon asked when they would see some concepts. Mr. Desmond said May 2004. Council President Bragdon asked about adjoining parcels. Jane Hart, Parks and Greenspaces Department, said they were already working with some adjacent sites.

Council President Bragdon asked about annexation to Beaverton. The Parks and Greenspaces Department had met with Mayor Drake. They were interested and felt that it would be a positive. Mr. Desmond said the partners had been great. Councilor Burkholder suggested including TriMet as part of the Master Plan Committee. Councilor Newman asked about equestrian participants. Mr. Desmond said they had already had conversations with them. Heather Nelson Kent, Park and Greenspaces Department, said they didn't want to be on the committee. The site should accommodate some equestrian use. Councilor Burkholder asked about dogs. Mr. Desmond said they knew the issue was going to come up. So they wanted to ask the questions that they knew people cared about. Councilor Newman suggested providing an alternative. Councilor Burkholder talked about dog impacts on natural habitat. Councilor Park asked about the operation and use of these openspaces, did a dog area fulfill the openspaces goal? Councilor Park said if you provided a fenced area for dogs did that infringe on the bond measure. Council President Bragdon said he would like to see the stages they were going through in the Spring. Mr. Desmond said they wanted to get schools involved. Councilor Hosticka said this was similar to Mt. Pisca.

7. CITIZEN COMMUNICATION

There were none.

8. EXECUTIVE SESSION HELD PURSUANT TO ORS 192.660(1)(e). DELIBERATIONS WITH PERSONS DESIGNATED TO NEGOTIATE REAL PROPERTY TRANSACTIONS.

Time Began: 3:54 p.m.

Members Present: Mike Wetter, Dan Cooper, Nancy Chase, Jim Desmond, Mike Jordan, members of the Council and Council Office

Time Ended: 4:40 p.m.

9. CHIEF OPERATING OFFICER COMMUNICATION

There were none.

10. COUNCILOR COMMUNICATION

Council President Bragdon said Dick Benner and Andy Cotugno would be explaining amendments to Title 4. Mr. Benner talked about Option 2, which came from two sets of proposals that MTAC had been discussing (a copy of the amendments were included in the meeting record). The goal was to protect industrial land. The discussion revolved around large parcels and non-industrial offices. He reviewed Option 2. He detailed Option 2, revisions in Title 4. He talked about a performance standard. He spoke to two red flag issues, non-industrial head quarters with less than 1000 employees and transit requirements. Both of these go away in this option. Councilor Hosticka said he thought the transit requirement was based on the amount of space used for parking. Mr. Benner said the transit requirement got into Title 4 when it was at MTAC. It was connected with the notion of headquarters from non-industrial uses. The new industrial areas were not well served by transit. Councilor Newman talked about the transit requirement. Councilor Burkholder expressed concern about the Research and Development Offices. Mr. Benner said this was a difficult problem for us and for local governments. There was limitation on control. The jurisdictions would have a performance standard with a limit of 5% limitation. He spoke to 50-acre parcels. This proposal would allow for changing needs over time. The second piece of parcelization was that overtime you could divide it. Mr. Benner said as of yesterday, there was agreement on Option 2. He said Hillsboro was the hold out. Mr. Benner said Hillsboro calculated their industrial land, how much was in retail and non-industrial land, together it was under 5%. Councilor Burkholder asked what it came down to was 10% of the industrial area. Councilor Park asked about the Troutdale airport. He asked about a study designation on this area. We didn't know what was going to happen in that area. Mr. Benner said it was OK as long as what we submitted in June showed we were close. He didn't think we would have a problem with that.

Andy Cotugno mentioned a White Paper suggestion that the three regions (Metro, Vancouver BC and Seattle work together on sustainability regarding a "Green Buildings" initiative. He would distribute a copy. He also requested a copy of Council President Bragdon's comments from the Cascadia Conference. He would like a copy for distribution. He also asked for a brown bag lunch featuring Joe Cortwright speaking about sustainability in January 2004.

Council Park requested a date for the JPACT retreat.

There being no further business to come before the Metro Council, Council President Bragdon adjourned the meeting at 5:15 p.m.

Prepared by,

Chris Billington
Clerk of the Council

**ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF DECEMBER 9,
2003**

Item	Topic	Doc Date	Document Description	Doc. Number
1	Agenda	12/11/03	Metro Council Agenda for December 11, 2003	120903c-01
2	Policy Recommendations	October 2003	To: Metro Council From: Rosemary Cordello, Portland Multnomah Food Policy Council Re: Food Policy Recommendations Portland-Multnomah Food Policy Council	120903c-02
2	Executive Summary	October 2003	To: Metro Council From: Rosemary Cordello, Portland Multnomah Food Policy Council Re: Food Policy Recommendations Executive Summary Portland-Multnomah Food Policy Council	120903c-03
3	Power Point Presentation	12/9/03	To: Metro Council From: Jane Hartline and Judie Miller, ENACT Committee Re: What would it take to be paperless power point presentation	120903c-04
3	Resolution	5/22/03	Resolution No. 03-3338, For the Purpose of Directing the Chief Operating Officer to Establish a Sustainable Business Model for Metro Departments and Facilities and to Undertake Related Duties	120903c-05
10	Draft amendments	12/3/03	To: Metro Council From: Dick Benner, Metro Associate Attorney Re: Draft RSIA/Title 4 Proposal Derived from MTAC's Option 2 recommendation to MPAC	120903c-06
4	Draft Letter	12/11/03	To: Stuart Foster, Oregon Transportation Commission From: David Bragdon and Rod Park Re: Proposed Amendments to Policy 1B of the Oregon Highway Plan	120903c-07