

BEFORE THE COUNCIL OF THE
METROPOLITAN SERVICE DISTRICT

FOR THE PURPOSE OF APPROVING THE)	RESOLUTION NO. 90-1352
RECOMMENDATIONS OF THE BI-STATE)	
POLICY ADVISORY COMMITTEE)	INTRODUCED BY COUNCILOR
REGARDING AIR QUALITY)	LAWRENCE BAUER, CO-CHAIR
PROTECTION MEASURES)	BI-STATE POLICY ADVISORY
)	COMMITTEE

WHEREAS, the Metro Council and the Intergovernmental Resource Center of Clark County established the Bi-State Policy Advisory Committee (Bi-State) by joint resolution on September 24, 1981; and

WHEREAS, Metro's charge to Bi-State includes the direction, "to develop recommendations for consideration by the Metro Council;" and

WHEREAS, Bi-State has identified air quality as one of the seven issues for its investigation, in recognition of the importance of the local air quality problem and the need for a regional approach to address it; and

WHEREAS, Bi-State has established an Air Quality Subcommittee to investigate air quality issues in the Portland-Vancouver metropolitan area; and

WHEREAS, Bi-State's Air Quality Subcommittee has developed recommendations in support of standardized air quality protection measures for the Portland-Vancouver airshed; and

WHEREAS, Bi-State adopted Resolution 10-01-1990 on October 26, 1990 (attached as Exhibit A), which "accepts and endorses the recommendations of the Air Quality Subcommittee and encourages Metropolitan Service District and Intergovernmental Resource Center to forward these recommendations to their respective state legislatures;" and

WHEREAS, the recommendations of the Air Quality Subcommittee and the full Bi-State committee (attached as Exhibit B) include calls to standardize and enhance an expanded motor vehicle inspection/maintenance program, standardize regulations and enforcement procedures on stationary sources of air pollution on both sides of the Columbia River, establish and enforce a standardized system of stationary source emissions fees, expand the Emission Fee concept to all major area sources of air pollution, and preserve local control of air-quality policy in order to coordinate policy implementation; and

WHEREAS, it is in the public interest that standardized air quality protection measures be based on the higher of the two states' standards; now, therefore,

BE IT RESOLVED,

That the Council of the Metropolitan Service District accepts and endorses the recommendations of the Bi-State Policy Advisory Committee regarding air quality protection, and further recommends that the more stringent of the Oregon and Washington regulations form the basis for establishing air quality standards for the Portland-Vancouver airshed; and

BE IT FURTHER RESOLVED,

That the Council directs that copies of this Resolution, with Exhibits A and B attached, shall be sent to the Governor and Governor-Elect of Oregon; members of Metro's legislative delegation; members of the Joint Committee on Environment, Energy and Hazardous Materials; and members of relevant House and Senate Committees, including the House Environment and Energy Committee and Senate Agriculture and Natural Resources Committee.

ADOPTED by the Council of the Metropolitan Service District this

29th day of November, 1990.



Tanya Collier, Presiding Officer

cs:bisairq.res

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Exhibit "A"

BI-STATE POLICY ADVISORY COMMITTEE
RESOLUTION 10-01-1990

For the purpose of recommending that Metropolitan Service District and Intergovernmental Resource Center forward recommendations to their respective state legislatures concerning consistent and uniform approaches to air quality regulations affecting the Portland-Vancouver metropolitan area.

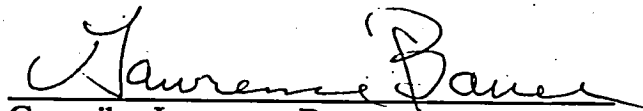
WHEREAS, the Bi-State Policy Advisory Committee established a subcommittee to investigate air quality issues in the Portland-Vancouver metropolitan area; and

WHEREAS, the Air Quality Subcommittee met on two occasions during the months of August and September of 1990 to formulate recommendations regarding air quality regulations applied to the metropolitan area; and

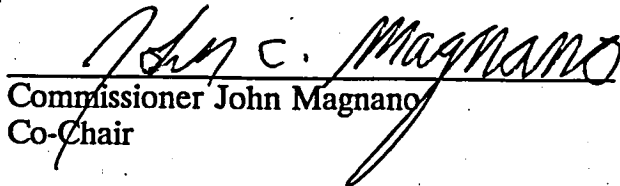
WHEREAS, the September 27, 1990 meeting of the Air Quality Subcommittee culminated in policy recommendations to the Bi-State Policy Advisory Committee as expressed in an October 12, 1990 letter from Stuart Clark, Air Program Manger with the Washington State Department of Ecology, and John Kowalczyk, Air Quality Planning and Development Manager with Oregon State Department of Environmental Quality, to Councilor Larry Bauer and Commissioner John Magnano, a copy of which is appended to this Resolution.

NOW THEREFORE BE IT RESOLVED that the Bi-State Policy Advisory Committee accepts and endorses the recommendations of the Air Quality Subcommittee and encourages Metropolitan Service District and Intergovernmental Resource Center to forward these recommendations to their respective state legislatures.

Adopted this 26th day of October, 1990, by the Bi-State Policy advisory Committee.



Councilor Lawrence Bauer
Co-Chair



Commissioner John Magnano
Co-Chair

Bi-State

1351 Officers' Row
Vancouver, Washington 98661

Originally established by IRC and METRO in 1983

Exhibit "B"

(206) 699-2361
Fax (206) 696-1847

October 12, 1990

Councilor Lawrence Bauer, Co-Chair
Commissioner John Magnano, Co-Chair
Bi-State Policy Advisory Committee
1351 Officers' Row
Vancouver, WA 98661

RE: Recommendations on Air-Quality Issues

Dear Councilor Bauer and Commissioner Magnano:

The States of Washington and Oregon share a mutual concern for maintaining the unique quality of life enjoyed by residents in the Portland-Vancouver metropolitan area. This concern has formed the agenda of the Bi-State Policy Advisory Committee. Through this intergovernmental mandate, the committee has identified the airshed shared by the two states as a common resource impacted by the inevitable and rapid growth of urban areas on both sides of the Columbia River. In establishing the Bi-State Air Quality Subcommittee, the Advisory Committee has acknowledged both the importance of the local air quality problem and the need for a regional approach to addressing it.

We of the Air Quality Subcommittee believe there is a need for understanding the ways in which different emissions affect the environment in order to formulate policies which are consistent and equitable, a "leveling of the playing field" that ensures that both the public and private industry are paying costs proportionate to their respective levels of pollutants, for example.

As the time for new legislative sessions approaches in Salem and Olympia, we urge that the Advisory Committee put forward recommendations to Governors Gardner and Goldschmidt which we believe will result in constructive new legislation of benefit to both states. Our recommendations are as follows:

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1. *The Bi-State Air Quality Subcommittee supports a more consistent and uniform approach by the governments of Washington and Oregon regarding air quality issues affecting the Portland-Vancouver metropolitan area. With respect to proposed legislation, such an approach would seek to adopt regulations which would be largely standardized between the states and which would not place disproportionate costs on any group or area. We recommend the following policy actions:*
 - a. *Standardize and enhance an expanded motor vehicle emission inspection and maintenance (I/M) program to cover major urban areas on both sides of the Columbia River. The EPA has determined that I/M programs are among the most cost-effective for controlling urban air pollution. We recommend that projections of urban growth's impact on local travel be used to determine the boundaries of the I/M program.*
 - b. *Standardize regulations and enforcement procedures on stationary sources of air pollution on both sides of the Columbia River. These sources, also called point sources, are monitored and regulated differently in the two states, resulting in inconsistent control of industrial emissions within the region.*
 - c. *Establish and enforce a standardized system of stationary source emissions fees within the framework of the new Clean - Air Act requirements to further limit air pollution from major industrial and commercial sources.*
 - d. *Expand the Emission Fee concept to all major area sources of air pollution. These sources are potentially more effectively controlled through a nonregulatory, market-based approach which should include establishing an air quality improvement fund from the fees to support public and private projects that would cost-effectively reduce emissions.*
 - e. *Preserve local control of air-quality policy, with the objective being coordination--not centralization--of policy implementation.*

We are in the process of formulating additional and more specific recommendations to the Advisory Committee in the coming weeks, realizing that time is growing short for submission of formal recommendations to the state legislatures. We are also aware of a need for educating the public in Portland, Vancouver, and particularly the surrounding small communities and rural areas on the significance and implications of air-quality issues. We will be considering ways to inform residents of the metro area on why the varying impacts of different categories of emissions require a range of approaches to control.

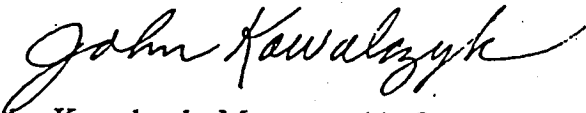
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On behalf of the subcommittee members, we invite your questions and comments in response to these recommendations, which should be directed to subcommittee coordinator Dave Anderson.

Sincerely,



Stuart Clark, Air Program Analyst
Washington State Department of Ecology
Member, Bi-State Air Quality Subcommittee



John Kowalczyk, Manager, Air Quality Planning & Development
Oregon State Department of Environmental Quality
Member, Bi-State Air Quality Subcommittee

Other Subcommittee members listed below:

John Magnano, Clark County Commissioner
Richard Brandman, Transportation Planning Manager,
Metropolitan Service District of Portland
Dick Serdoz, Director, SW Washington Air Pollution Control
Authority
Elsa Coleman, Parking Manager, City of Portland

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INTERGOVERNMENTAL RELATIONS COMMITTEE REPORT

RESOLUTION NO. 90-1352, APPROVING THE RECOMMENDATIONS OF THE BI-STATE POLICY ADVISORY COMMITTEE REGARDING AIR QUALITY PROTECTION MEASURES

Date: November 15, 1990

Presented by: Councilor Bauer

COMMITTEE RECOMMENDATION:

At the November 13, 1990 meeting of the Intergovernmental Relations Committee, Councilors Devlin, Gardner, Hansen, McFarland and myself voted unanimously to recommend Council adopt Resolution No. 90-1352, as amended.

COMMITTEE DISCUSSION/ISSUES:

Councilor Bauer described the Bi-State work program with respect to air quality.

The overall goal is to standardize regulation, because both sides of the River share the same airshed. Stationary sources of pollution affect air quality on both sides of the River, and many of the same vehicles travel on both sides of the River.

Committee members agreed that the Resolution should state explicitly that standardization should be based on the higher standard in each instance. The Committee amended the Resolution accordingly.

The IGR Committee is expecting to review more specific air quality recommendations from Bi-State in the coming weeks.

BACKGROUND & EXPLANATION

Air quality is one of seven issues which the Bi-State Policy Advisory Committee has identified for its investigation in the coming biennium. The Bi-State will work with both state legislatures in 1991 to encourage the development of uniform enhanced air quality standards for both sides of the Columbia River.