



JOINT POLICY ADVISORY COMMITTEE ON TRANSPORTATION
July 10, 2014
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Jack Burkman
Carlotta Collette
Shirley Craddick
Nina DeConcini
Craig Dirksen, Chair
Denny Doyle
Donna Jordan
Neil McFarlane
Steve Novick
Roy Rogers
Paul Savas
Jason Tell
Don Wagner
Bill Wyatt

MEMBERS EXCUSED

Ed Barnes
Shane Bemis
Diane McKeel

ALTERNATES PRESENT

Jules Bailey
Lisa Barton-Mullins
Jeff Swanson

AFFILIATION

City of Vancouver
Metro Council
Metro Council
Oregon Department of Environmental Quality
Metro Council
City of Beaverton, representing Cities of Washington County
City of Lake Oswego, representing Cities of Clackamas Co.
TriMet
City of Portland
Washington County
Clackamas County
Oregon Department of Transportation
Washington Department of Transportation
Port of Portland

AFFILIATION

Clark County
City of Gresham, representing Cities of Multnomah Co.
Multnomah County

AFFILIATION

Multnomah County
City of Fairview, representing Cities of Multnomah Co.
Clark County

STAFF: Beth Cohen, Andy Cotugno, Elissa Gertler, Tom Kloster, Ted Leybold, Lake McTighe, John Mermin, Troy Rayburn, Jill Schmidt, and Randy Tucker.

1. CALL TO ORDER, DECLARATION OF A QUORUM & INTRODUCTIONS

Chair Craig Dirksen declared a quorum and called the meeting to order at 7:30 a.m.

2. CITIZEN COMMUNICATIONS ON JPACT ITEMS

Kari Schlosshauer, Oregon Walks: Ms. Schlosshauer, a board member of Oregon Walks, stated Oregon Walks' mission. She requested that JPACT approve the revised language proposed in the safety plan in the Regional Transportation Plan. Ms. Schlosshauer stated that the proposed language reflects a commitment to the safety of the most vulnerable road users by establishing a standard of crosswalk safety.

3. UPDATES FROM THE CHAIR & COMMITTEE MEMBERS

Chair Dirksen updated members on the following items:

- Chair Dirksen and John Smith, Chair of T4America, will host a policy discussion on July 17 addressing how to improve access to jobs for the region.
- Mr. Jason Tell provided an update on ConnectOregonV. The Oregon Transportation Commission will hold a public meeting on July 17 at the Salem Convention Center to receive public testimony on project funding recommendations.
- Councilor Carlotta Collette provided an update on the Oregon Department of Transportation (ODOT) Area Commission on Transportation (ACT) Task Force considering creation of an ACT for the Portland-Metropolitan region. Metro Council requested environmental justice and active transportation representatives on the task force. The request was met with appointment of Jeff Jones and Jonathan Nicholas to the ACT Task Force. She stated that the task force finalized its purpose statement and would like to have a discussion at JPACT in September. Members mentioned the possibility of having a discussion with the Metro Policy Advisory Committee (MPAC).
- Mr. Tell shared a letter from Secretary Fox to Departments of Transportation nationwide describing how the federal highway administration is going to manage funds approaching the end of the fiscal year. Budgets will be reviewed every two weeks to re-evaluate funding for projects. Mr. Tell stated that Oregon Department of Transportation (ODOT) believes that the current construction season will not have cancelled projects, but is concerned about the next fiscal year.
- Mr. Tell shared an announcement that ODOT is commencing to turn on the intelligent transportation system put into place along the 217 corridor and stated appreciation for those who supported the technology deployment.
- Mr. Jack Burkman stated that C-TRAN Board of Directors approved the funding of the local share for the bus-rapid transit project down 4th lane corridor.

4. CONSIDERATION OF THE MINUTES FOR JUNE 12, 2014

MOTION: Councilor Shirley Craddick moved and Mr. Neil McFarlane seconded to approve the JPACT Minutes from June 12, 2014.

ACTION: With all in favor, the motion passed.

5. 2015 STATE TRANSPORTATION FUNDING PACKAGE

Mr. Craig Campbell, Chair of the Oregon Transportation Forum (OTF), and Mr. Randy Tucker, Legislative Affairs Manager at Metro and Board member of OTF, provided a summary of initial discussions of the 2015 State Transportation funding package.

OTF is a nonprofit membership organization that encourages full development, maintenance and integration of all transportation modes, including highway, pedestrian, bicycle, air, transit, marine and rail, for the safe and efficient movement of people and products. OTF convened a broad conversation in early 2014 aimed at developing a transportation policy and funding package for consideration by the 2015 Oregon Legislature. OTF intends to develop a legislative proposal that addresses the funding and policy needs of all modes of transportation.

Participants established four subgroups that are meeting to develop specific policy and funding proposals: maintenance and preservation issues, enhancements to the system, capturing innovations in the system, and communication and lobbying efforts

Mr. Campbell identified topics of ongoing discussion and possible recommendations, including:

- Gas tax
- Addressing that current revenues are not sufficient in maintaining the current system
- Multi-modal funding
- Jurisdictional transfers
- Transit operational funding

Mr. Tucker stated that the forum is considering variations of an indexing proposal in development. He stated that the forum will be developing a comprehensive list of various proposals before the September meeting to organize and prioritize with the recognition that all needs are not likely to be fully addressed in a single legislative session.

Mr. Campbell stated that success in the 2015 legislative session would require a strong base of support for recommendations and welcomed participation and engagement in discussions. The group will meet again on September 10.

Chair Dirksen stated interest in reforming the JPACT finance subcommittee to engage with the 2015 state transportation package and hopes the subcommittee can review proposals from the OTF, share them with JPACT and provide feedback to OTF from a regional perspective. He also stated that he wants to ensure geographic representation on the subcommittee, the members of which are not finalized. He assured members that the subcommittee will make reports to JPACT. The subcommittee is anticipated to meet for the first time in August.

Member comments included:

Ms. Collette discussed the 2009 Jobs and Transportation Act with a pre-emption of local gas taxes and local fees. She stated that JPACT has consistently opposed a local pre-emption and asked if pre-emption is a part of the discussion at the current stage. Mr. Campbell stated that there has not yet been a discussion of pre-emption.

6. 2014 REGIONAL TRANSPORTATION PLAN (RTP) AND 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) ENVIRONMENTAL JUSTICE AND TITLE VI ASSESSMENT

Mr. Ted Leybold of Metro provided an overview of the findings; public comments received, staff responses and recommendations from the 2014 RTP and 2015-18 MTIP Environmental Justice and Title VI Assessment. The assessment reviews the content of efforts relative to federal civil rights regulations.

At the conclusion of the quantitative analysis, a public comment period was held from May 16, 2014 through June 20, 2014. Mr. Leybold summarized highlights of the public comments received during the public comment period and presented next steps for projects to proceed.

Based on the quantitative and qualitative assessments, a few condensed overall findings for the 2014 RTP and 2015 MTIP Environmental Justice and Title VI Assessment include:

- The region is investing in communities of concern at rates higher than the regional average.
- The assessment does not show a quantifiable programmatic disproportionate burden or disparate impact on any of the five communities of concern in the 2014 RTP or the 2015-18 MTIP investment packages.
- Qualitative information and input must be collected throughout the process to help inform the methodology and metrics used and receive feedback on the analysis results.

The 2014 RTP and 2015-2018 MTIP Environmental Justice and Title VI report also includes a draft list of recommendations based on feedback received from stakeholders throughout the process for conducting analyses and addressing potential issues in the future.

Member comments included:

Members asked clarifying questions about the order of agenda items.

Members discussed the extent to which environmental justice and Title VI analyses may or may not address disproportionate burdens and disparate impacts outside the Urban Growth Boundary (UGB). Members further discussed how a regional ACT may yield different results on the impacts or displacement of people and ability to commute to and from their jobs. Members expressed the need for a standard of measuring impacts that fits the entire region, but also expressed concern about how an ACT would be administered. Chair Dirksen clarified the Task Force's intent and stated that JPACT and Metro Council needed to take immediate action on Resolution No. 14-4533 to meet federal requirements.

Mr. Tell sought clarification that staff would return to JPACT to approve any changes in the budget or distribution of staff time before determining how to address the draft recommendations for future analyses. Ms. Elissa Gertler stated that the Unified Planning Work Program creates a unified discussion on recommendations and the process would provide an opportunity to prioritize recommendations with JPACT in relation to resources. Metro staff confirmed that the environmental justice and Title VI assessment recommendations would return to JPACT before allocating resources and staff time to complete work.

Mr. Novick discussed amending language on paragraph 4 of page 2 of Resolution No. 14-4533. Changes were summarized and made as follows:

WHEREAS, Metro staff will form a work group with agency partners, Metro equity strategy staff and interested community parties to propose updates to the work program definition, budget, and schedule ~~on~~ of the Unified Planning Work Program to address the set of recommendations identified in Chapter 5 on pages 61 – 65 of Exhibit A; and

MOTION: Mr. Novick moved, Mr. Don Wagner seconded, that JPACT amend Resolution No. 14-4533 as proposed by Mr. Novick and summarized above.

ACTION: With all in favor, the motion passed.

7. 2014 REGIONAL TRANSPORTATION PLAN (RTP) AND 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) AIR QUALITY CONFORMITY DETERMINATION

Metro is required to conduct an air quality impact analysis with each update of Metro's RTP and development of a new MTIP to ensure the region's future long and short-term transportation investments do not cause adverse impacts to the region's air quality. For analysis, Metro informs, consults and solicits feedback from our local and regional partners about the conformity determination.

Mr. Leybold informed JPACT members of the public comments received and staff responses for the 2014 RTP and 2015-2018 MTIP Joint Air Quality Conformity Determination.

He summarized requirements for air quality analysis work:

- Demonstrate the projected carbon monoxide emissions from transportation sources are equal to or less than the motor vehicle emissions budget established for each analysis year; and;
- Demonstrate the region is meeting performance standards for any adopted transportation control measures (TCMs), including: increasing transit service, building bicycle infrastructure, and building pedestrian infrastructure.

Mr. Leybold stated that the RTP and MTIP investment levels met air quality conformity requirements. Staff and members reviewed draft Resolution No. 14-4534 and the corresponding staff report scheduled for Metro Council consideration on July 17.

8. 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP)

Mr. Leybold of Metro provided an overview of the 2015-2018 Metropolitan Transportation Improvement Program (MTIP). The MTIP provides the framework and process of establishing project priorities within the limits of available funds to accomplish the goals of the state and metropolitan transportation plan. The Metropolitan Transportation Planning Organization (MPO) develops the MTIP in cooperation with the State Department of Transportation and Public Transportation Service providers.

The Federal Highway Administration and Federal Transit Administration require Metro and other regional agencies nationwide to make the schedule of MTIP projects available for a 30-day public comment period prior to final adoption. A total of 62 public comments were received on the 2015-2018 MTIP. Detailed and overall themes that emerged from the comments can be accessed as part of the electronic record in [APPENDIX A OF EXHIBIT A and attached STAFF REPORT].

The Metro Council is anticipated to take action on July 31, 2014. Following the Metro Council's action, the MTIP will be submitted to the Governor for inclusion in the 2015-2018 State TIP. Once there, Federal approval of the State TIP and regional air quality conformity the projects are scheduled to proceed.

Chair Dirksen recommended that JPACT members motion to adopt Resolutions Nos. 14-4533, 14-4534, and 4532 en bloc.

MOTION: Mr. McFarlane moved, Councilor Craddick seconded that JPACT recommend to Metro Council the adoption of Resolution Nos. 14-4533, 14-4534, and 4532.

ACTION: With all in favor, the motion passed.

9. ACTIVE TRANSPORTATION PLAN

Lake McTighe provided an update the Regional Active Transportation Plan (ATP). If approved by Metro Council, Resolution No. 14-4526 would recommend the 2014 Regional Active Transportation Plan (ATP) attached to the resolution as Exhibit A, to service as guidance for development and completion of the regional active transportation network; and direct Metro staff to begin implementing the 2014 ATP through the Regional Transportation Plan (RTP). Ms. McTighe stated that implementation would include policy, partnerships, project development and funding.

The ATP includes plans for regional pedestrian and bicycle networks that connect to transit and daily destinations. Ms. McTighe stated that these networks represent the highest priority of pedestrian and bicycle routes of cities and counties and were updated and expanded with extensive input from partners and stakeholders. The plan also includes a set of recommended policies and actions that will contribute to increasing the safety, efficiency, and effectiveness of walking and bicycling in the region. The networks are approximately 50 percent complete at present and have updated the same elements in the 2014 RTP.

Member comments included:

There were none.

MOTION: Mr. Denny Doyle moved, Ms. Donna Jordan seconded, that JPACT recommend adoption of Resolution No. 14-4526 to Metro Council for consideration on July 17.

ACTION: With all in favor, the motion passed.

10. 2014 REGIONAL TRANSPORTATION PLAN (RTP) ORDINANCE NO. 14-1340

Mr. John Mermin sought JPACT's recommendation of Ordinance No. 14-1340 to Metro Council for consideration on July 17. Mr. Mermin explained that the Regional Transportation Plan is a long-range plan that guides regional and local planning. The plan is federally required to have a financially constrained project list and the state requires that the plan matches Metro's land-use vision for the 2040 Growth Concept.

Mr. Mermin provided a summary of the plan, timeline for updating the RTP, work program completed, and final adoption process.

Mr. Mermin identified the materials for consideration within Ordinance No. 14-1340 as follows: the ordinance, Exhibits A, B, C, and D, staff report with an attached public comment report, and an addendum to Exhibit A describing City of Portland Project list edits.

Chair Dirksen stated that two proposals for amendments would be considered separately before JPACT considers recommending Ordinance No. 14-1340 to Metro Council.

Mr. Mermin distributed a letter from JPACT Chair Dirksen on behalf of the Metro Council regarding proposed amendments to RTP arterial street crossing policy [MEMO RE: PROPOSED AMENDMENTS TO RTP ARTERIAL STREET CROSSING POLICY]. This memo was drafted following the Metro Council work session on July 8, at which the Council discussed a public comment received from Washington County on the RTP's arterial street crossing policy. JPACT discussed Metro Council's proposed amendment.

MOTION: Mr. Doyle moved, Councilor Collette seconded that JPACT amend Ordinance No. 14-1340 to amend language proposed by Metro Council.

Member comments included:

- Members stated that their opposition to the proposed language was due to the limited time given to review the proposal. Members concurred that more time to discuss the implications of the policy would be necessary.
- Members expressed concern for policy requiring a minimum for street crossings and discussed the need for flexibility.

ACTION: With two in favor (Collette and McFarlane) and all others opposed, the motion failed.

JPACT reviewed a letter from Mayor of Beaverton, Denny Doyle, summarizing conversations between Hillsboro and Beaverton on projects #11737 and 11738. For project #11737 and #11738, Washington County compromised on a proposal to change language referring to "potential grade separation" to:

"Prioritize near-term improvements such as signal timing, transit prioritization, traffic operations, monitoring, and specific turn lane configurations. Intersection improvements (and/or other reasonable replacement improvements) are to be implemented and prioritized as funding allows.

If, after such improvements have been considered and motor vehicle traffic congestion becomes unacceptable, then these intersections could be considered as candidates for grade separation and/or other improvements to meet travel needs."

Member comments included:

- Mr. Roy Rogers stated the compromise was well-crafted by Washington County and allows flexibility.
- Mr. Novick expressed appreciation that Beaverton was able to reach a compromise with Washington County.

MOTION: Councilor Collette moved, Ms. Jordan seconded that JPACT amend Ordinance No. 14-1340 to include the language proposed by Washington County.

ACTION: With all in favor, the motion passed.

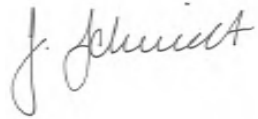
MOTION: Councilor Collette moved, Mr. Doyle seconded that JPACT recommend Ordinance No. 14-1340, as recommended by Metro Technical Advisory Committee, Transportation Policy Alternatives Committee, and MPAC, to Metro Council for consideration on July 17.

ACTION: With all in favor, the motion passed.

11. ADJOURN

Chair Dirksen adjourned the meeting at 8:55 a.m.

Respectfully Submitted,

A handwritten signature in cursive script, appearing to read "J. Schmidt".

Jill Schmidt, Council Policy Assistant

ATTACHMENTS TO THE PUBLIC RECORD FOR THE MEETING OF JULY 10, 2014

ITEM	DOCUMENT TYPE	DOC DATE	DOCUMENT DESCRIPTION	DOCUMENT NO.
2.0	Handout	7/9/14	Letter from Oregon Walks	71014j-01
3.0	Handout	N/A	ODOT Region 1 Transportation Coordination Task Force Purpose Statement	71014j -02
3.0	Handout	7/1/14	Letter from Secretary of Transportation	71014j-03
5.0	Handout	N/A	Oregon Transportation Forum Platform	71014j-04
6.0	Presentation	7/10/14	Communities of Concern and the 2014 RTP and 2015-18 MTIP; Air Quality and the 2014 RTP and 2015-18 MTIP; 2015-18 MTIP Process	71014j-05
6.0	Memo	7/8/14	Supplemental summary of public comment and response	71014j-06
10.0	Presentation	7/10/14	Ordinance to adopt 2014 Regional Transportation Plan	71014j-07
10.0	Memo	7/9/14	Proposed Amendments to RTP Arterial Street Crossing Policy	71014j-08
10.0	Memo	7/2/14	Comment received by Mayor of Beaverton on RTP projects	71014j-09
10.0	Handout	7/9/14	Letter from Mayor of Beaverton	71014j-10