



TRANSPORTATION POLICY ALTERNATIVES COMMITTEE  
June 27, 2014  
Metro Regional Center, Council Chamber

MEMBERS PRESENT

Karen Buehrig  
Adrian Esteban  
Lynda David  
Courtney Duke  
Carol Gossett  
Judith Gray  
Nancy Kraushaar  
Heather McCarey  
Karen Schilling  
Steve White  
John Williams, Deputy Director

AFFILIATION

Clackamas County  
Community Representative  
Southwest Washington Regional Transportation Council  
City of Portland  
Community Representative  
City of Tigard, representing Cities of Washington Co.  
City of Wilsonville, representing Cities of Clackamas Co.  
Community Representative  
Multnomah Co.  
Community Representative  
Metro

MEMBERS EXCUSED

Elissa Gertler, Chair  
Mike Clark  
Chris Deffebach  
Eric Hesse  
Katherine Kelly  
Susie Lahsene  
Dave Nordberg  
Cora Potter  
Satvinder Sandhu  
Rian Windsheimer

AFFILIATION

Metro  
Washington State Department of Transportation  
Washington Co.  
TriMet  
City of Gresham, representing Cities of Multnomah Co.  
Port of Portland  
Oregon Department of Environmental Quality  
Community Representative  
Federal Highway Administration  
Oregon Department of Transportation

ALTERNATES PRESENT

Kelly Betteridge  
Kirsten Pennington  
Karen Savage  
Chris Strong  
Kathryn Williams

AFFILIATION

TriMet  
Oregon Department of Transportation  
Washington Co.  
City of Gresham, representing Cities of Multnomah Co  
Port of Portland

**STAFF:** Taylor Allen, Kim Ellis, Cliff Higgins, Ted Leybold, Lake McTighe, John Mermin, Tom Kloster, Troy Rayburn, Jill Schmidt and Ina Zucker.

**1. CALL TO ORDER, DECLARATION OF A QUORUM**

In Chair Elissa Gertler's excused absence, Metro Deputy Director John Williams declared quorum and called the meeting to order at 9:32 a.m.

## **2. COMMENTS FROM THE CHAIR AND COMMITTEE**

All TPAC and audience members introduced themselves.

## **3. CITIZEN COMMUNICATION:**

There were none.

## **4. CONSIDERATION OF THE TPAC MINUTES FOR MAY. 23, 2014**

MOTION: Karen Schilling moved, Karen Savage seconded, to adopt the TPAC Minutes from May 23, 2014.

ACTION: With all in favor, the motion passed.

## **5. 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) RESOLUTION 14-4521 RECOMMENDATION TO JPACT**

Ted Leybold of Metro provided an overview of the 2015-2018 Metropolitan Transportation Improvement Program (MTIP). The MTIP provides the framework and process of establishing project priorities within the limits of available funds to accomplish the goals of the state and metropolitan transportation plan. The Metropolitan Transportation Planning Organization (MPO) develops the MTIP in cooperation with the State Department of Transportation and Public Transportation Service providers.

The Federal Highway Administration and Federal Transit Administration require Metro and other regional agencies nationwide to make the schedule of MTIP projects available for a 30-day public comment period prior to final adoption. A total of 62 public comments were received on the 2015-2018 MTIP. Detailed and overall themes that emerged from the comments can be accessed as part of the electronic record in [APPENDIX A OF EXHIBIT A and attached STAFF REPORT].

The Metro Council is anticipated to take action on July 31, 2014. Following the Metro Council's action, the MTIP will be submitted to the Governor for inclusion in the 2015-2018 State TIP. Once there is Federal approval of the State TIP and regional air quality conformity, the projects are scheduled to proceed.

Member Comments Included:

- Members suggested the following revisions to Resolution 14-4532:  
  
"BE IT RESOLVED that projects in the existing 2012(4)-15 MTIP that do not complete obligation of funding prior to September 20, 2012 will be programmed into the 2015-18 MTIP."
- Members expressed interest in the level of citizen participation during the public comment period. Cliff Higgins of Metro explained that the combined public comment period with the

2014 Regional Transportation Plan (RTP) and the Climate Smart Communities project resulted in a wider level of participation. The general questionnaire resulted in over 1,200 respondents—84 MTIP respondents which is far greater than the usual 10-20. Metro is working to engage participation from a more diverse pool of demographics.

MOTION: Karen Buehrig moved, Adrian Esteban seconded, to recommend approval of Resolution No. 14-4532 for the purpose of adopting the 2015-2018 Metropolitan Transportation improvement Program for the Portland Metropolitan Area.

ACTION: With all in favor, the motion passed.

**6. 2014 REGIONAL TRANSPORTATION PLAN (RTP) AND 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) ENVIRONMENTAL JUSTICE AND TITLE VI ASSESSMENT RESOLUTION 14-4533**

Ted Leybold of Metro provided an overview of the findings; public comments received, staff responses and recommendations from the 2014 RTP and 2015-18 MTIP Environmental Justice and Title VI Assessment. The assessment reviews the content of efforts relative to federal civil rights regulations.

At the conclusion of the quantitative analysis, a public comment period was held from May 16, 2014 through June 20, 2014. Based on the quantitative and qualitative assessments, a few condensed overall findings for the 2014 RTP and 2015 MTIP Environmental Justice and Title VI Assessment include:

- The region is investing in communities of concern at rates higher than the regional benchmark and is not under investing in communities of concern.
- The assessment does not show a quantifiable programmatic disproportionate burden or disparate impact on any of the five communities of concern from the 2014 RTP and the 2015-18 MTIP investment packages.
- Qualitative information and input must be collected throughout the process to help inform the methodology and metrics used and receive feedback on the analysis results.

More details of the overall findings can be found as part of the electronic record in [CHAPTER 5 EXHIBIT A].

Conducting the assessment and feedback received through public comment illuminated areas which need further improvement and refinement prior to conducting the Environmental Justice and Title VI assessment for the update of the next RTP and MTIP. Metro staff is making a set of recommendations to address the refinements areas. Further detail of the recommendations can be found in [CHAPTER 5 OF EXHIBIT A].

With TPAC's anticipated approval and recommendation to JPACT, Metro plans to revise and forward the 2014 RTP and 2015-2018 MTIP Environmental Justice and Title VI Assessment for JPACT consideration at the July 10th meeting. Upon JPACT's recommendation, Metro Council is anticipated for adoption of the conformity determination at the July 17, 2014 Council meeting.

Member Comments Included:

- Members encouraged Metro staff to work closely with local partners to understand and implement the specific recommendations resulting from the Environmental Justice and Title VI assessment for the update of the next RTP and MTIP. Mr. Leybold explained that when local partners receive Federal funding for project implementation, they are required to work with ODOT to enforce Title VI Environmental Justice compliance throughout the project development process.
- Members highlighted the differences in development and capacity of Title VI programs throughout the Metropolitan region and suggested further clarification and support in terms of understanding the assessment recommendations.
- Members asked clarifying questions regarding the process of the assessment. Mr. Leybold explained that the level of investment was analyzed to indicate intentional or unintentional disparate impact in terms of communities of concern receiving benefits of a particular program at a certain rate. The 4/5ths rule was utilized as a form of analysis to determine the quantitative disproportionate impact on communities of concern relative to the rest of the region.
- Members expressed interest in the economic return received on investments within communities of concern.
- Members expressed interest in the ways in which the recommendations would impact work program development.
- Members suggested the development of a regional task force that includes community representatives to evaluate Title VI compliance and recommendations.
- Mr. Leybold suggested specific language that comprehensively describes the decision making and level of commitment to the specific recommendations for work program development.

**MOTION:** Karen Savage moved, Nancy Kraushaar seconded, to approve Resolution No. 14-4534 for the purpose of approving the Environmental Justice and Title VI Assessment for the 2014 regional transportation plan and the 2015-2018 Metropolitan Transportation Improvement Program with the following amendments:

- “WHEREAS, Metro staff will form a work group with agency partners, Metro equity strategy staff and interested community parties to propose updates to the ~~work program~~ definition, budget, and schedule ~~on~~ of the Unified Planning Work Program to address the set of recommendations identified in Chapter 5 on pages 61 – 65 of Exhibit A;”
- WHEREAS, at its meeting on July 10, 2014, JPACT recommended the approval of this resolution to the Metro Council; now therefore

**ACTION:** With all in favor, the motion passed as amended.

**7. 2014 REGIONAL TRANSPORTATION PLAN (RTP) AND 2015-2018 METROPOLITAN TRANSPORTATION IMPROVEMENT PROGRAM (MTIP) AIR QUALITY CONFORMITY DETERMINATION RESOLUTION NO. 14-4534**

Ted Leybold of Metro provided an overview of the purpose of approving the air quality conformity determination for the 2014 RTP and the 2015-2018 MTIP. To comply with federal mandates, Metro is required to conduct an air quality analysis with the update of each RTP and MTIP. The air quality conformity determination demonstrates compliance with all federal and state determined air pollutants for the area to allow the region to be eligible to receive federal funds for transportation projects.

For the region to demonstrate compliance with air quality regulations, the region must:

- Demonstrate the projected carbon monoxide emissions from transportation sources are equal to or less than the motor vehicle emissions budget(s) established for each analysis year
- Demonstrate the region is meeting performance standards for any adopted transportation control measures (TCMs).

Detailed information explicating the 2014 RTP and 2015-2018 MTIP Joint Air Quality Conformity Determination process and results can be accessed as a part of the electronic record. A public review draft of the conformity determination was released for public and technical comment from May 16 through June 16, 2014. A total of eight technical and public comments were received. [EXHIBIT A APPENDIX Q] provides a summary and lists the individual comments received as well as the action taken by Metro in response to the comments.

Member Comments Included:

- There were none.

MOTION: Karen Schilling moved, Katherine Kelly seconded, to recommend approval of Resolution No. 14-4534, the Joint Air Quality Conformity Determination for the 2014 Regional Transportation Plan and the 2015-2018 Metropolitan Transportation Improvement Program.

ACTION: With all in favor, the motion passed.

## **8. ACTIVE TRANSPORTATION PLAN (ATP) RESOLUTION NO. 14-4526**

Lake McTighe of Metro provided an overview of the recommendations from the 2014 Regional Active Transportation Plan, next steps for implementation and a brief summary of public comments.

Metro staff has worked in partnership with cities, counties, agencies, advocates and other stakeholders to develop the 2014 Regional Active Transportation Plan (ATP) to fulfill an implementation activity identified in the 2010 update of the Regional Transportation Plan (RTP). The plan was developed with involvement of key stakeholders, Metro's advisory committees, the Metro Council and the public.

The ATP is proposed for adoption as a "stand alone" modal plan of the Regional Transportation Plan (RTP) to serve as a guiding policy document. The ATP provides a vision, plan and policies to guide and coordinated efforts across the region to increase transportation options and support economic development, healthy active living and equity.

The Metro Council is anticipated to take action on Resolution No 14-4526 on July 17, 2014 with successful recommendations and support for adoption from MPAC, JPACT and MTAC.

Member Comments Included:

- Courtney Duke of the City of Portland recognized the work and effort Metro staff put forth in consultation with the City as they developed their TSP (Transportation System Plan).

MOTION: Courtney Duke moved, Steve White seconded, to provide a recommendation to JPACT to adopt Resolution No. 14-4526 For the purpose of Adopting the 2014 Regional Active Transportation Plan.

ACTION: With all in favor, the motion passed as amended.

## **9. 2014 REGIONAL TRANSPORTATION PLAN (RTP) ORDINANCE NO. 14-1340**

John Mermin of Metro provided an overview of the RTP update. As the metropolitan planning organization (MPO) for the Portland metropolitan area, Metro is authorized by Congress and the State of Oregon to coordinate and plan investments in the transportation system for Clackamas, Multnomah and Washington Counties with a financially constrained project list. Each update is shaped by growth forecasts in population, jobs and travel. The plan also evaluates federal, state and local funding for transportation improvements, estimates project costs and proposes funding strategies. Transportation alternatives such as transit, walking and bicycling are included in the plan, as are commuter rail and vanpools, telecommuting, ridesharing and other programs to reduce demand on the transportation system.

From the Regional Transportation Plan come specific plans and projects and the funding to complete them include: Regional Flexible Funding; High Capacity Transit System Plan; Regional Freight Plan; Transportation System Management and Operations plan; Mobility Corridors Atlas; Local Transportation System Plans and the Active Transportation Plan.

The update must occur during the summer of 2014 before impending September expiration so that federal funds can be allocated for project implementation. Fall 2013, TPAC and MTAC work shops were convened to share the updated revenue projections, travel demand model, new demographic travel trends, draft policy updates for biking, walking and safety and existing conditions work which were summarized by Metro in a project solicitation packet. Local jurisdictions submitted updated projects in December based on the solicitation packet. The projects were coded for system performance modeling. The public comment period for the RTP update began in late March and ended in early May. Project list and language revisions to the plan were incorporated based on the public comments. Detailed changes can be accessed as part of the electronic record in [EXHIBIT C].

Adoption of the RTP is anticipated for action by the Metro Council July 17, 2014 and will be submitted to the Federal and State government for review in late July.

Member Comments Included:

- Courtney Duke of the City of Portland provided additional revisions to the project list based on consultation with Metro and the Oregon Department of Transportation (ODOT). A handout that explicitly details the changes can be accessed as a part of the electronic record titled [UPDATED RTP PROJECT LIST FROM THE CITY OF PORTLAND].

MOTION: Kirsten Pennington moved, Kathryn Williams seconded, to provide a recommendation to JPACT to approve Ordinance No. 14-1340 for the purpose of amending the 2035 Regional

Transportation Plan to comply with Federal and State Law; And to amend the regional Framework Plan with the updated project list from the City of Portland.

ACTION: With all in favor, the motion passed.

Metro Deputy Director John Williams adjourned the meeting at 11:48 p.m.

Respectfully Submitted,



Taylor Allen

Recording Secretary

<b>ITEM</b>	<b>DOCUMENT TYPE</b>	<b>DOC DATE</b>	<b>DOCUMENT DESCRIPTION</b>	<b>DOCUMENT NO.</b>
4	Minutes	06/27/14	05/23/14 Minutes	062714-01
5	PPT	06/27/14	2015-18 MTIP Process	062714-02
6	Memo	06/24/14	The 2014 RTP and 2015-MTIP Environmental Justice and VI Assessment Overall Findings, Public Comments and Recommendations	062714-03
7	PPT	06/27/14	2014 RTP and 2015-2018 MTIP air Quality Conformity Determination	062714-04
8	Resolution	06/27/14	Resolution No 14-4526	062714-05
8 and 9	Memo	06/25/14	Addendum to public comments received on 2014 RTO and Active Transportation Plan (ATP)	062714-06